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ORIGINAL

June 18, 2009

S. Derek Phelps, Executive Director Connecticut Siting Council Ten Franklin Square New Britain, CT 06051

RE: Connecticut Siting Council Docket No. 370

Dear Mr. Phelps:



Enclosed is an original and twenty-five (25) copies of the Massachusetts Municipal Wholesale Electric Company's ("MMWEC") Request to Intervene in Connecticut Siting Council Docket No. 370, regarding the Connecticut Light and Power Company's application for Certificates of Environmental Compatibility and Public Need, and NRG Energy Inc.'s competing application pursuant to Connecticut General Statutes §16-50l(a)(3) for consideration of a 530 MW combined cycle generating plant in Meriden, Connecticut. MMWEC submits its Request to Intervene pursuant to Connecticut General Statutes §§ 16-50n and 4-177a, and Regulations of Connecticut State Agencies § 16-50j-15a.

Please contact me should you have any questions with respect to MMWEC's Request to Intervene.

Sincerely

Nicholas V. Scobbo, Jr.

NJS/BFA/tk

Enc.

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STATE OF CONNECTICUT CONNECTICUT SITING COUNCIL

Re: The Connecticut Light and Power Company)	Docket No. 370
application for Certificates of Environmental)	Consolidated
Compatibility and Public Need for the Connecticut)	
Valley Electric Transmission Reliability Projects)	
which consist of (1) The Connection portion of the)	
Greater Springfield Reliability Project that traverses)	
the municipalities of Bloomfield, East Granby, and)	
Suffield, or potentially including an alternate portion)	
that traverses the municipalities of Suffield and Enfield,)	
terminating at the North Bloomfield Substation; and (2))	
the Manchester Substation to Meekville Junction Circuit)	
Separation Project in Manchester, Connecticut; AND)	
NRG Energy, Inc., application for consideration of a)	
530 MW combined cycle plant in Meriden, Connecticut)	June 18, 2009

MASSACHUSETTS MUNICIPAL WHOLESALE ELECTRIC COMPANY REQUEST FOR INTERVENOR STATUS

The Massachusetts Municipal Wholesale Electric Company ("MMWEC") hereby requests that the Connecticut Siting Council ("Siting Council") grant intervenor status to MMWEC in the above-captioned proceeding, pursuant to Connecticut General Statutes Section 16-50n and Section 4-177a, and Regulations of Connecticut State Agencies Section 16-50j-15a.

A. MMWEC

- MMWEC is a public corporation and a political subdivision of the
 Commonwealth of Massachusetts, with a principal place of business at 327 Moody Street, P.O.
 Box 426, Ludlow, Massachusetts, 01056.
- 2. MMWEC was created by the Massachusetts Legislature in 1975 as a joint action agency to provide power supply services to the cities and towns in Massachusetts that operate their own electric systems. The Massachusetts Legislature specifically designated the exercise of

MMWEC's powers as an essential public function, and the Massachusetts courts have held that MMWEC exercises its powers for the benefit of the public.

- 3. Among MMWEC's statutory powers is the authority to own and operate transmission and generation facilities, and to sell or resell to its Members and other entities the energy generated by its own facilities or purchased from other generators.
- 4. MMWEC is a voluntary membership organization. Any Massachusetts city or town having a municipal light department may become a Member of MMWEC. Presently, there are 18 Massachusetts cities and towns that are Members of MMWEC, and all 40 Massachusetts municipal electrical systems purchase either all or part of their electrical power supply from MMWEC.
- 5. In furtherance of its public function, MMWEC constructed, owns and operates the Stony Brook Energy Center ("Stony Brook"), located in Ludlow, Massachusetts. Stony Brook is comprised of two generating facilities located at the same site, a combined cycle intermediate unit and a peaking unit, together capable of generating 522 net (530 gross) megawatts.

 MMWEC sells the power from Stony Brook to various Massachusetts and Vermont municipally and privately owned utilities ("Project Participants").
- 6. On December 12, 2008, the Massachusetts Energy Facilities Siting Board ("EFSB") issued its Final Decision in EFSB Docket No. EFSB 07-6, approving MMWEC's petition to site and construct a third generating facility ("Stony Brook 3") at its Stony Brook site, with the capability to generate an additional 280 net megawatts (winter). MMWEC will sell the output of Stony Brook Unit 3 to various Massachusetts municipal utilities, and perhaps other utilities in New England, including Connecticut.

- 7. Once Stony Brook Unit 3 is operational, MMWEC will operate over 800 MW at Stony Brook.
- 8. Both the existing Stony Brook units and Stony Brook Unit 3 are located in Ludlow, Massachusetts, which is within the Greater Springfield, Massachusetts geographic area.
- 9. On May 19, 2009, MMWEC filed a Petition to Intervene in EFSB docket no. EFSB 08-2 in the Western Massachusetts Electric Company's Petition to site and construct the Massachusetts portion of the transmission system upgrades which are part of the subject matter of this proceeding, *i.e.*, the Greater Springfield Reliability Project ("GSRP"),. Among other requirements, in order to be admitted as an Intervenor in a proceeding before the EFSB, a party must show that it may be "substantially and specifically" affected by the proceeding.
- 10. On June 10, 2009, the EFSB granted MMWEC full party Intervenor status in EFSB 08-2. Among other findings, the EFSB concluded that MMWEC may be substantially and specifically affected by the proceeding because all of the Stony Brook units rely on WMECO's transmission system in and around the Greater Springfield area, and MMWEC and its Members will bear part of the costs of the GSRP. Further, the EFSB found that, as an owner and operator of transmission and generation in the Greater Springfield area, MMWEC's knowledge and experience may be helpful in the EFSB developing a full and complete record concerning reliability and cost issues.

B. Substantially and Specifically Affected

11. In support of its Application, Connecticut Light & Power Company ("CL&P") states that the existing transmission system serving the Greater Springfield geographic area does not meet current mandatory national and regional reliability criteria.

- 12. To alleviate the problems caused by the current state of the Greater Springfield transmission system, CL&P and WMECO have proposed transmission system improvements in both Connecticut and Massachusetts respectively, termed collectively the GSRP.
- 13. The GSRP will advance a "comprehensive regional plan" for improving electric transmission in New England, through "extensive coordinated improvements" in Connecticut, Massachusetts, and Rhode Island. The success of the GSRP depends, in part, on the integration of the Massachusetts and Connecticut portions into a "single, technically, environmentally, and economically practical project." To the extent either the Siting Council or the EFSB deny their jurisdictional portion of the GSRP, it would render the entire GSRP, as presently constituted, futile.
- 14. The GSRP includes substation improvements and the construction of a new 345-kV line running through both Connecticut and Massachusetts, and the upgrade of a 115-kV line in Massachusetts. Both the preferred and alternative new GSRP 345-kV lines run through WMECO's Ludlow Substation, located in Ludlow, Massachusetts.
- 15. Stony Brook connects to WMECO's Ludlow Substation by a 5.2 mile 345-kV interconnection owned by MMWEC. The Ludlow Substation is the sole substation through which the Stony Brook generating facilities transmit their electrical energy. Thus, MMWEC relies entirely on WMECO's transmission system for the transmission of energy generated at Stony Brook.

C. Participation in the Forward Capacity Market

16. MMWEC also relies on WMECO's transmission system for the participation of the Stony Brook generating facilities in the Forward Capacity Market ("FCM").

- 17. On November 6, 2007, ISO-NE filed with the Federal Energy Regulatory

 Commission its list of new generation resources eligible for participation in the first FCM. ISO
 NE determined that Stony Brook Unit 3 is ineligible because, based on the state of the Greater

 Springfield transmission system, five transmission lines and one transformer in the Northeast

 Utilities service territory would be overloaded after the addition of Stony Brook Unit 3.
- 18. ISO-NE further noted that the planned Greater Springfield geographic area transmission upgrades, *i.e.*, the GSRP, which would alleviate the overload conditions disqualifying Stony Brook Unit 3 from the first FCM, would not be completed until after the start of the first FCM capacity commitment period, as a basis for finding that Stony Brook Unit 3 is ineligible for the FCM.
- 19. Thus, the ability of MMWEC's Stony Brook Unit 3 to participate in the FCM depends on the transmission upgrades contemplated by CL&P's Application. As such, MMWEC and its Project Participants are directly and significantly affected by this proceeding.
- 20. Accordingly, both existing and future generation facilities at Stony Brook, and the MMWEC Project Participants who have and will contract for the energy generated at Stony Brook, are adversely affected by the current unreliability of the transmission system in the Greater Springfield geographic area.
- 21. Given that this proceeding concerns an Application to improve the reliability of the transmission system in the Greater Springfield geographic area, MMWEC and its Project Participants are directly and significantly affected by this proceeding.

D. Above Market Energy Costs

- 22. Certain MMWEC Members, like Connecticut load, have incurred significant "out of merit" or other above market generation costs for years due, in part, to a lack of reliable transmission capacity in the Greater Springfield area.
- 23. Transmission system upgrades in the Greater Springfield area if approved will allow new generation facilities effectively to participate in the ISO-NE markets and will mitigate or eliminate the need to pay for out of merit, such above market generation costs.
- 24. Several MMWEC municipal light department Member cities and towns are located within the ISO-NE Western/Central Massachusetts ("WCMA") load zone, which includes the Greater Springfield area. These municipal light department cities and towns currently incur "out-of-merit" generation charges. The timing of the GSRP, and whether the GSRP relieves these MMWEC Members of the charges, will have a direct and significant effect on MMWEC and its Members.
- 25. Accordingly, for the above stated reasons, MMWEC, its Members and its Project Participants have a substantial and significant interest, both from a reliability and cost perspective, in the improvement of the transmission system in the GSRP, and, as a result, this proceeding.

E. Extent of MMWEC Participation

26. If granted Intervenor status, MMWEC seeks to monitor the progress of the proceeding as a result of receiving all filings and notices from the Siting Council, the Applicants, other parties, and Intervenors. As necessary, MMWEC will seek to file written testimony, conduct cross-examination, introduce evidence, and file written comments.

27. Accordingly, MMWEC seeks all the full rights of an Intervenor in this proceeding, including the right to conduct discovery, introduce and review evidence, cross-examine witnesses, submit briefs, and present argument.

F. Conclusion

- 28. MMWEC's participation in this proceeding as an Intervenor is in the interests of justice and will not impair the orderly conduct of the proceedings.
- 29. Because MMWEC owns generation and transmission in the Greater Springfield area, and is interconnected to the WMECO transmission system, which is the subject matter of this proceeding, MMWEC has information that will assist the Siting Board in resolving the issues in this case
- 30. MMWEC requests that all correspondence, communications, and documents filed in this proceeding be directed to the following persons:

Nicholas J. Scobbo, Jr. Bruce F. Anderson Ferriter Scobbo & Rodophele, PC 125 High Street Boston, MA 02110

Edward Kaczenski, Manager, Generation Services Massachusetts Municipal Wholesale Electric Company 327 Moody Street, P.O. Box 426 Ludlow, MA 01056 WHEREFORE, MMWEC respectfully requests that the Siting Board allow its Request for Intervenor Status in this proceeding.

Respectfully submitted,

MASSACHUSETTS MUNICIPAL WHOLESALE ELECTRIC COMPANY

By its attorney

Nicholas J. Scobbo, Jr.

Bruce F. Anderson

Ferriter Scobbo & Rodophele, PC

125 High Street

Boston, MA 02110

Tel: 617-737-1800

Fax: 617-737-1803

E-mail: <u>nscobbo@ferriterscobbo.com</u> <u>banderson@ferriterscobbo.com</u>

Dated: June 18, 2009

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the Manchester Substation to Meekville Junction Circuit)	
Separation Project in Manchester, Connecticut; AND	ĺ	
NRG Energy, Inc., application for consideration of a	ĺ	
530 MW combined cycle plant in Meriden, Connecticut)	June 18, 2009

CERTIFICATE OF SERVICE

I, Bruce F. Anderson, hereby certify that I have this 18th day of June, 2009, served a true copy of the foregoing documents *via* first class mail, postage prepaid, or *via* e-mail, upon all known Parties and Intervenors of record in the above captioned proceeding.

Bruce F. Anderson

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LIST OF PARTIES AND INTERVENORS <u>SERVICE LIST</u>

	Document	Status Holder	Representative
Status Granted	Service	(name, address & phone number)	(name, address & phone number)
Applicant	⊠ U.S. Mail	The Connecticut Light & Power Co. P.O. Box 270 Hartford, CT 06141-0270	Robert E. Carberry, Manager NEEWS Projects Siting and Permitting Northeast Utilities Service Company P.O. Box 270 Hartford, CT 06141-0270 (860) 665-6774 carbere@nu.com
	⊠ E-mail		Duncan MacKay, Esq. Legal Department Northeast Utilities Service Company P.O. Box 270 Hartford, CT 06141-0270 (860) 665-3495 mackadr@nu.com
	⊠ U.S. Mail		Jeffrey Towle, Project Manager Transmission, NEEWS Northeast Utilities Service Company P.O. Box 270 Hartford, CT 06141-0270 (860) 665-3962 towlejm@nu.com
	⊠ U.S. Mail		Anthony M. Fitzgerald, Esq. Brian T. Henebry, Esq. Carmody & Torrance LLP P.O. Box 1950 New Haven, CT 06509 (203) 777-5501 afitzgerald@carmodylaw.com bhenebry@carmodylaw.com
Intervenor (granted on February 19, 2009)	⊠ U.S. Mail	NRG Energy, Inc.	NRG Energy, Inc. c/o Julie L. Friedberg, Senior Counsel – NE 211 Carnegie Center Princeton, NJ 08540
Competing Applicant as of 03/19/2009	⊠ U.S. Mail		Andrew W. Lord, Esq. Murtha Cullina LLP CityPlace I, 185 Asylum Street Hartford, CT 06103-3469 (860) 240-6180 (860) 240-5723 – fax alord@murthalaw.com

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Status Granted	Document Service	Status Holder (name, address & phone number)	Representative (name, address & phone number)
Status Granteu	Bei vice	(name, address & phone number)	(name, address & phone number)
	☑ U.S. Mail☑ E-Mail	NRG Energy, Inc. continued	Jonathan Milley Vice President, NE Region NRG Energy, Inc. 211 Princeton, NJ 08540 (609) 524-4680 (609) 524-5160 fax Jonathan.milley@nrgenergy.com Diana M. Kleefeld, Esq. Murtha Cullina LL CityPlace I, 185 Asylum Street Hartford, CT 06103-3469 (860) 240-6035 (860) 240-5974 dkleefeld@murthalaw.com
Party (granted November 20, 2008)	⊠ E-mail	Richard Blumenthal Attorney General	Michael C. Wertheimer Assistant Attorney General Attorney General's Office 10 Franklin Square New Britain, CT 06051 (860) 827-2620 (860) 827-2893 Michael.wertheimer@po.state.ct.us
Party (granted November 20, 2008)	⊠ E-mail ⊠ U.S. Mail	Town of East Granby	Donald R. Holtman, Esq. Katz & Seligman, LLC 130 Washington Street Hartford, CT 06106 (860) 547-1857 (860) 241-9127 dholtman@katzandseligman.com The Honorable James Hayden First Selectman Town of East Granby P.O. Box 1858

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DERVICE DIST.			
	Document	Status Holder	Representative
Status Granted	Service	(name, address & phone number)	(name, address & phone number)
Party (granted November 20, 2008)	☑ U.S. Mail☑ U.S. Mail	Town of Suffield	Edward G. McAnaney, Esq. McAnaney & McAnaney Suffield Village 68 Bridge Street Suffield, CT 06078 (860) 668-2000 (860) 668-2666 – fax Mcananey-mcananey@att.net The Honorable Scott R. Lingenfelter First Selectman Suffield Town Hall 83 Mountain Road Suffield, CT 06078
Intervenor (granted December 4, 2008)	⊠ E-mail	ISO New England Inc.	Anthony M. Macleod Whitman Breed Abbott & Morgan LLC 500 West Putnam Avenue, P.O. Box 2250 Greenwich, CT 06830-2250 (203) 862-2458 amacleod@wbamct.com
	⊠ U.S. Mail		Kevin Flynn, Esq. Regulatory Counsel ISO New England One Sullivan Road Holyoke, MA 01040 (413) 535-4177 kflynn@iso-ne.com
Party (granted on January 8, 2009)	⊠ U.S. Mail	Office of Consumer Counsel	Mary J. Healey Consumer Counsel Ten Franklin Square New Britain, CT 06051 Mary.healey@ct.gov Bruce C. Johnson
	⊠ E- Mail		Principal Attorney Office of Consumer Counsel Ten Franklin Square New Britain, CT 06051 Bruce.johnson@ct.gov

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	Document Status Holder Representative		
Status Granted	Service	(name, address & phone number)	(name, address & phone number)
	⊠ E-mail	Office of Consumer Counsel Continued	Victoria Hackett Staff Attorney Office of Consumer Counsel 10 Franklin Square New Britain, CT 06051 860-827-2922 860-827-2929 - fax victoria.hackett@ct.gov
			Paul Chernick, President Resource Insight, Inc. 5 Water Street Arlington, MA 02476 (781) 646-1505 ext. 207 (781) 646-1506 - fax pchernick@resourceinsight.com
Intervenor (granted on January 22, 2009)	⊠ E-mail	Ice Energy, Inc.	Stephen J. Humes, Esq. McCarter & English LLP 185 Asylum Street, CityPlace I Hartford, CT 06103 (860) 275-6761 (860) 560-5955 - fax Shumes@mccarter.com
Party (granted on February 19, 2009)	⊠ E-Mail	Town of Enfield	Kevin M. Deneen, Town Attorney Office of the Town Attorney 820 Enfield Street Enfield, CT 06082-2997 (860) 253-6405 (860) 253-6362 – fax townattorney@enfield.org

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	Document	Status Holder	Representative
Status Granted	Service	(name, address & phone number)	(name, address & phone number)
Party (granted on April 7, 2009)	⊠ U.S. Mail	City of Meriden	Deborah L. Moore, City Attorney Meriden City Hall Department of Law 142 East Main St. Meriden, CT 06450 (203) 630-4045 (203) 630-7907 – fax dmoore@ci.meriden.ct.us
	⊠ U.S. Mail		Lawrence J. Kendzior, City Manager Meriden City Hall 142 East Main St. Meriden, CT 06450 lkendzior@ci.meriden.ct.us
Party (granted on April 7, 2009)	⊠ E-Mail	The United Illuminating Company (UI)	John J. Prete The United Illuminating Company 157 Church Street, P.O. Box 1564 New Haven, CT 06506-1904 (203) 499-3701 (203) 499-3728 neews-ui@uinet.com
	⊠ E-Mail		Linda L. Randell Senior Vice President, General Counsel and Corporate Secretary UIL Holdings Corporation 157 Church St., P.O. Box 1564 New Haven, CT 06506-0901 (203) 499-2575 (203) 499-3664 Linda.randell@uinet.com
	⊠ E-Mail		Bruce L. McDermott Wiggin and Dana LLP One Century Tower New Haven, CT 06508-1832 (203) 498-4340 (203) 782-2889 bmcdermott@wiggin.com

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	Document	Status Holder	Representative
Status Granted	Service	(name, address & phone number)	(name, address & phone number)
Intervenor (granted on June 4, 2009)	⊠ E-Mail ⊠ U.S. Mail	The Connecticut Energy Advisory Board (CEAB)	Michele S. Riverso Assistant Attorney General 10 Franklin Square New Britain, CT 06051 (860) 827-2683 Michele.riverso@po.state.ct.us CEAB c/o Gretchen Deans CERC 805 Brook Street, Bldg. 4 Rocky Hill, CT 06067 (860) 571-7147 gdeans@cerc.com
Party (granted on June 4, 2009)	E-Mail	Connecticut Department of Transportation	Eileen Meskill Assistant Attorney General Office of the Attorney General 55 Elm Street P.O. Box 120 Hartford, CT 06141-0120 Eileen.meskill@po.state.ct.us
	⊠ U.S. Mail	·	Thomas A. Harley, P.E. Chief Engineer Connecticut Dept. of Transportation 2800 Berlin Turnpike Newington, CT 06131
Intervenor (granted on June 4, 2009)	⊠ E-mail	Farmington River Watershed Association	Eileen Fielding Farmington River Watershed Association 749 Hopmeadow Street Simsbury, CT 06070 (860) 658-4442 (860) 651-7519 fax efielding@frwa.org
Party (granted on June 4, 2009)	☑ U.S. Mail	Citizens Against Overhead Power Line Construction	Citizens Against Overhead Power Line Construction c/o Richard Legere 1204 Newgate Road West Suffield, CT 06093 (860) 668-0848 (860) 668-0848 rlegere@cox.net