Testimony of Citizens Against Overhead Power Line Construction

Prepared for the Connecticut Siting Council

Docket 370

October 30, 2009

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The Connecticut Light & Power Company application for Certificates of Environmental Compatibility and Public Need for the Connecticut Valley Electric Transmission Reliability Projects which consits of (1) The Connecticut portion of the Greater Springfield Reliability Project that traverses the municiplaities of Bloomfield East Graphy and Suffield	CT DOCKET No. 370
or potentially including an alternate portion that traverses the municipalities of Suffield and Enfield, terminating at the North Bloommfield Substation; and (2) the Manchester Substation to Meekville Junction Circuit Separation project in Manchester, Connecticut.	October 30, 2009

Citizens Against Overhead Power Line Construction Pre-filed Testimony

Testimony of Richard Legere, ARM Executive Director, CAOPLC

1 Preface

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3	I am addressing my comments to the CSC first as the Executive Director of Citizens Against Overhead
4	Power Line Construction (CAOPLC). CAOPLC is an organization comprised of approximately 100 families
5	and property owners in East Granby and Suffield who are affected by Docket 370, including property
6	owners who allow the Metacomet Trail to be on their land.
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8	Second, I am addressing some specific comments as an individual property with concerns about the
9	siting of the power towers on my land. In that regard I would like to make a few specific suggestions to
10	the CSC about how the towers can be sited, if the CSC approves overhead towers over undergrounding
11	of the power lines through the Metacomet/Newgate area.
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14	DIRECT TESTIMONY OF RICHARD M. LEGERE, ARM
15	ON BEHALF OF CITIZENS AGAINST OVERHEAD POWER LINE CONSTRUCTION
16	CONCERNING THE PROPOSED GREATER SPRINGFIELD RELIABILITY PROJECT AS A COMPONENT
17	OF THE PROPOSED NEEWS PROJECTS
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20	Q. Mr. Legere, please tell the CSC when CAOPLC was founded and what does CAOPLC
21	hope to achieve by participating in the CSC hearings?
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A. CAOPLC began as a grassroots advocacy group representing Suffield and East Granby families who 23 24 have serious concerns about the adverse impacts of CL&P's proposed NEEWS/GSRP 345,000 volt 25 overhead alternating current power lines. 26 27 CAOPLC was formed the day after CL&P held the Suffield Open House for the GSRP. To be clear, CAOPLC 28 is not a NIMBY (not in my backyard) group. It would be foolish to argue against having reliable electric 29 energy. It would be equally foolish and inappropriate to argue that utility ratepayers should overpaying 30 or paying as much as possible for that energy. If there is a need for new transmission power lines, our 31 concerns and opposition relates to how they are constructed, their long terms impacts, and whether 32 new transmission lines exactly as proposed by CL&P are the best long term solution for Connecticut and 33 the New England power grid. We are also concerned about the disproportionate impact of the adverse 34 health and financial impacts upon a select few families. 35 36 We do not think that power line construction should be, and has to be, a zero sum game. That is a 37 situation where NU, CL&P, WMECO and ISO-NE are winners and everyone else who lives in a power line 38 sited community or neighboring community loses. We do not think that given the large sums of money 39 that will invested, that power line construction should have a narrow focus; it should be done in such a 40 way that the transmission line is compatible with future regional and countrywide power grid initiatives. 41 42 CAOPLC is now receiving emails and meeting with town officials through the NEEWS project area. It seems that what could be viewed as our "backyard" concerns are shared by a much wider group of 43 44 individuals throughout the NEEWS project area. 45 46 47 Q. Are you providing your testimony as an expert with specialized engineering knowledge regarding 48 power transmission lines? 49 50 A. No. 51 52 53 Q. Please briefly detail your education and professional background. 54 55 A. I received a Bachelor of Arts degree from Bennington College in Bennington, Vt. My degree is in 56 Literature and Languages. My area of concentration was Poetry and Writing. 57 58 My professional background is in the commercial insurance business and risk management businesses, 59 and I have over 30 years of experience in these areas. I have a professional designation called an ARM 60 or Associate in Risk Management. The ARM designation is offered by the AICPCU/IIA organization, 61 which is a professional trade organization comparable to the AMA, ABA or CPA professional 62 organizations for their respective professions. 63 64 I currently work as an independent consultant specializing in commercial insurance program and 65 product development. This is a specialized area of the insurance business. If there is interest in what 66 this work involves, I have a web site that can provide some additional information. Please see 67 www.legereconsulting.com I have provided a summary of my education and professional experience 68 and my resume with this testimony. A brief summary of the ARM course work is as follows:

ARM 54—Risk Assessment: Risk Management Programs; The Risk Management Process; Legal Foundations of
 Liability Loss Exposures; Assessing Property, Liability, Personnel, and Net Income Loss Exposures; Management
 Liability and Corporate Governance; Forecasting; Cash Flow Analysis.

ARM 55—Risk Control: Controlling Property, Personnel, Liability, and Net Income Loss Exposures; Intellectual
 Property Loss Exposures; Criminal Loss Exposures; Disaster Recovery for Property Loss Exposures;
 Understanding Claim Administration; Fleet Operations Loss Exposures; Environmental Loss Exposures;
 Understanding System Safety; Motivating and Monitoring Risk Control Activities.

ARM 56—Risk Financing: Insurance as a Risk Financing Technique; Reinsurance and Self-Insurance;
 Retrospective Rating Plans and Captive Insurance Companies; Finite and Integrated Risk Insurance Plans;
 Capital Market Products; Forecasting Accidental Losses; Accounting and Income Tax Aspects; Claim
 Administration; and Allocating Risk Management Costs.

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Q. What is your professional and educational background and why would it be relevant to your testimony?

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A. To preface my answer, unless a private citizen affected by a transmission line project happens to be
 an electrical power transmission engineer or an economist to use those as examples, he or she is not
 able to offer much in the way of specific expert technical testimony to help the CSC in its consideration
 of the transmission projects and in its deliberations as to what is the best solution given the mission and
 mandate of the CSC.

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However, I consider my degree in Poetry to be relevant and helpful to the evidentiary hearings. I realize
that some may find this statement amusing, but I will explain why I think this is so and show why my
literature and poetry skills are directly transferrable to my profession of analyzing, quantifying,
qualifying and deploying investment capital to transfer and insure risk.

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A poet's academic training teaches him or her to be expert in multi-dimensional analysis and context. 96 97 When one critically reads a poem there are a number of considerations at work such as how does the 98 poem on its first reading "hit you." That is, what is the poem's raw emotional impact? And that 99 emotional impact obviously will vary from person to person. Next, you could look at the meter of the 100 poem. lambic pentameter is the most well known example of recognized poetic meter and each culture 101 has its own metric structures. You can look for alliteration or look at the poet's diction - elegant, rough 102 hewn, commoner or king. There is the historic context of the poem when it was written and when it is 103 read. There is the personal or biographic context of the poem. Often the unusual use of language, the 104 odd word, or the use of cross cultural meter is instructive to further understanding what is at work in 105 the poet's mind. There are many, many other aspects to look at but I think I have made my point in this 106 brief discussion about analytic skills.

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A person trained in literature and poetry is one who is trained to think, analyze and put information into context. And I think that this ability to analyze and understand context and broad themes is important in evaluating the Greater Springfield Reliability Project even if the subject matter is reliability, zonal capacity pricing, reactive power, or thermal overloads instead of Life, Love, Beauty and the Human Condition.

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114 My profession is risk management and insurance underwriting. Insurance deals with "pure risk." Pure 115 risk is non-investment or non-speculative risk. Until insurers such as AIG started financial product

divisions, insurance usually involved only pure risk assumptions and transfers. We are now all too
 familiar with what happens when insurers branch out into the terra incognita of unregulated speculative
 risks.

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Reviewing and analyzing risk involves similar multidimensional analytic skills and analytic process as critically reading a poem. What this has to do with my testimony is that while I cannot offer expert testimony as an engineer, I can offer expert testimony as a risk management professional. And that testimony is best expressed and most useful to the CSC as a series of questions and decision matrices about what is known about the GSRP and NEEWS, what is not yet known and in providing different and broader perspectives and greater context for decisions to be made.

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Q. Do you have professional or educational experience, including scientific experience that you would also consider relevant to your testimony and want to present to the CSC?

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A. Yes. I completed some evening MBA classes at the University of Puget Sound in Seattle. The mostrelevant is coursework in economics.

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133 I have also done a lot of professional work in heuristics and in "time horizon" decision outcomes in 134 terms of modeling decision matrices, creating experiential analytic tools, adopting actuarial tools such as 135 "upset factors" to maximize the credibility of the underwriting decision making process and maximizing 136 the profitability of insuring risks, probability calculations, prospective and retrospective financial and risk 137 analysis, strategic analyses on capital deployment balanced against a time horizon. I realize that this is 138 pretty arcane material and if there is interest I will be happy to explain it and why this perspective and 139 expertise informs my comments and testimony.

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I do have a background in the sciences, particularly in biology. So that I do not repeat the materials in
my background summary, I will only highlight a few things. I did take many science courses in college. I
liked the course work and did consider pursuing a career in molecular biology. I have a research
assistant's attribution on published paper:

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- *"Structure of eukaryotic chromatin. Evaluation of periodicity using endogenous and exogenous nucleases."* Keichline LD, Villee CA, Wassarman PM. Biochem Biophys Acta. 1976 Feb 18; 425(1):84-94. PMID: 1247619 [PubMed indexed for MEDLINE]
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This work was done when I was in college studying at the LHRRB (Laboratory of Human Reproduction and Reproductive Biology) at Harvard Medical School. The research partner to Drs. Villee and Keichline for their research was Francis Crick at MRC Labs in England. It was very, very rewarding to have these people as my mentors and I was impressed at how generous they were with their time and knowledge, in particular Dr. Keichline.

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Here are some observations and opinions that I can offer with a high degree of confidence given myscience background:

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If the current state of scientific understanding is moving towards formalizing that EMFs are
 linked to certain diseases and that the harmful effect of EMFs is exacerbated in some individuals
 because of human gene mutations, I can confidently and expertly say to the CSC that research
 papers from the applicant saying that EMF animal studies provide no causal or statistical links to
 disease are of minimal value and credibility and that the CSC should not use them as evidence. I

personally think most individuals do not need a scientific background to understand that point; just common sense and the ability to reason. Said a bit differently, I can distinguish between "good science" and "junk science" and offer reasoning as to why within the expertise that I have.

- If research studies say DNA is affected in some way by EMFs, I know that if you want to understand the research in greater detail it is critical to ask what kind of DNA is affected. If this statement is perplexing, it is indicative of the extent of one's knowledge of molecular biology.
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- I am able to distinguish between what is expert scientific testimony and what is not. For example, references that will be made in this testimony to dose/response curves are not expert testimony. I am not furnishing data from research that I conducted or conclusions drawn from that research. I am providing excerpts from articles published in scientific journals which are easily found and all citations are properly footnoted. I believe the CSC is capable of deciding the merit or lack of merit of that information.
- 180Not to make light of the dose/response phenomenon but many college freshman will usually181have an intimate knowledge of the dose/response curve. The "college freshman dose/response182formula" goes something like: {One or Two beers = good; Fourteen beers = bad}. This is not a183very difficult or challenging concept to understand.
- 184
 185 It is however critical to the EMF discussion that follows. The dose response curve material is offered
 because given CL&P's references to how it will mitigate EMFs at the edge of the right of way and metrics
 such as AAL to show that effective EMF mitigation is being offered is confusing, misleading and in my
 opinion, "junk science".
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Given the fact that the residents in a semi-rural areas such as the Newgate and Metacomet area spend a considerable amount of time on the land near or under the transmission lines in recreational and agricultural activities or travelling under the transmission lines to get into or out of our properties, I believe unless this situation is recognized, engineering the power lines to have 4 or 8 milliGauss at the edge of the right of way completely ignores the fact that we will be exposed to 200 or 300 mG levels when we are under the power lines.

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Q. And is there other professional or educational experience that you would consider relevant to your testimony?

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A. Yes. I have a background in real estate including real estate appraisal. I created a number of real
 estate insurance products for a major insurance company and managed the underwriting and risk
 assumption activities of this product division. I have been a speaker at the Real Estate Board of New
 York. I have written articles on real estate issues for insurance trade publications.

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This real estate experience is mentioned because this testimony discusses "Fall Zone" homes and the FHA underwriting guidelines for these homes. At one point, counsel for the applicant objected to say that I was unqualified to offer an opinion on this matter without first asking a question to see if I was qualified to opine. At another point Mr. Fitzgerald said the information I offered on "Fall Zone" homes was untrue. I will clear up any questions on this issue before a discussion of "Fall Zone" homes begins.

Here is the link for the FHA web site: http://www.fhainfo.com/fhaappraisals4.htm Here is the 212 213 information from the FHA web site on high voltage overhead transmission power lines (HVOTL): 214 Overhead high voltage transmission towers and lines: High voltage lines are those that carry 60 kilovolts 215 216 or greater. Distribution lines are the common lines used for supplying power to housing developments 217 and similar facilities that often carry 12 kilovolts or less. No home may be located within the designed 218 fall distance of any pole, tower or support structure of a high-voltage transmission line, radio/TV 219 transmission tower, microwave relay dish or tower or satellite dish (radio, TV cable, etc.). Neither 220 high voltage nor distribution lines shall pass directly over any structure on the property (this does 221 not include service lines that deliver power to the house).¹ 222 223 I also asked a question in the Realtors forum on Zillow.com about overhead power lines, home value 224 and desirability. Here is the link. You will see that I am identified as the person asking the question and 225 that various Realtors have provided their opinions. http://www.zillow.com/advice-thread/Do-high-226 voltage-power-lines-near-a-house-about-300-feet-have-an-impact-on-property-value/178204/ 227 228 Having a transmission line near a home impacts its ability to have FHA financing if there are fall zone 229 concerns and also diminishes the pool of potential buyers. This will be discussed in depth later on in the 230 testimony. 231 232 I have also worked as an energy analyst for a conservation and resource management consulting 233 company when I was in college. Details are furnished in my background summary. 234 235 236 Q. Please describe the concerns of CAOPLC and its members. 237 238 **A.** Here are our key concerns: 239 240 We are most concerned about our health and safety, particularly the health of our children and 241 grandchildren from the EMF radiation from CL&P's proposed 345 kV AC overhead lines. 242 243 We are concerned about the visual pollution of any power transmission tower that would be 244 located in the Newgate area of East Granby and West Suffield. The CL&P Newgate area right of way 245 (ROW) borders and runs parallel to the Metacomet Trail. The Metacomet Trail, as a part of the 246 MMM Trail, was recently awarded a national historic heritage trail designation, a designation similar to the Appalachian Trail. All Metacomet area residents share a deep concern about the 247 248 extraordinary visual pollution that will occur from new ten (10) to thirteen (13) story power towers. 249 It will scar a beautifully scenic, pastoral and historic area and damage it irreparably. 250 251 We are concerned about the severe erosion and water runoff problems in the Phelps Road area • 252 in West Suffield which is also in the Newgate area and along Metacomet trail. On the southern part 253 of Phelps Road there are a number of homes on a steep slope that currently experience heavy water 254 runoff problems whenever there are moderate to heavy rains and especially in springtime with the 255 spring rains and snow melt. Any further clearing of the right of way will exacerbate those erosion

¹ This material is taken from the HUD Appraisal handbook (4150.2) CHG-1, section J. OVERHEAD HIGH-VOLTAGE TRANSMISSION LINES. I wonder how this would be interpreted for **residential ingress and egress to a property under a HVOTL** as is the situation at my home on 1204 Newgate Road.

and runoff problems and cause erosion and water runoff problems not only for the southern high
 slope residents but the lower slope residents on the northern side of the road whose property
 receives the runoff waters.

We have concerns about the possible serious loss of our property values for overhead power
 lines. Estimates of our diminished property values run from a few thousand dollars for some homes,
 to in the case of some homes in the hundreds of thousands to the million dollar range.

• We have concerns that the possible loss of our property values will impact our small towns' tax bases and cause a financial "ripple effect" through local businesses in both Connecticut and our Massachusetts neighbors, such as Realtors and contractors and other small, local shops and service businesses struggling through a recessionary economy.

- We have concerns specifically about the impact of EMFs on children who do not reside in or along the CL&P ROW. While there are no public schools presently located near the proposed power lines, there are a number of facilities that host or sponsor recreational events that attract children and there may be licensed day care facilities. A good example is the Suffield Sportsman Club. I have been at the club during events to gather signatures for our petition. I have been struck by the number of children who attend recreational events such as a Turkey Shoot.
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276 We have concerns about the impact on our agricultural lands. Suffield in particular is proud of • 277 its heritage as a farming community, a tradition that dates back to the 1600's. Suffield is 278 Connecticut's foremost town in preserving agricultural and open space lands from development. 279 We think that recognizing the unique attributes, culture and benefits of each community, and 280 preserving the local uniqueness and flavor from unnecessary or inappropriate power transmission 281 development, will preserve and promote this community diversity. This will benefit all of 282 Connecticut's and Massachusetts's small towns by helping us to sustain those attributes, landscapes 283 and the quality of life that we hold dear.

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286 Q. Have you brought CAOPLC's concerns to CL&P and has CL&P been responsive to the group 287 concerns?

A. Yes, we have addressed our concerns to CL&P. In our opinion CL&P has not been responsive. We are concerned about the unresponsiveness of CL&P to its local, resident ROW ratepayers' concerns and we question why CL&P conducts business in this way. You can see this in some of CL&P's dismissive answers to our interrogatory questions about our EMF exposures. (See CAOPLC Interrogatories, 6-30-09, Q-CAOPLC- 004, 005, 010)

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We saw signs of it in our many "community outreach²" discussions with CL&P where we tried to explain our concerns and suggest alternative designs that addressed our concerns, such as alternative siting options, alternative transmission pole designs, and ways to mitigate EMF's. But actions speak louder than words and it was clear by CL&P's actions that CL&P had its plans and designs firmly set and was unwilling to offer any realistic and meaningful modifications.

² "Outreach" is CL&P's term. If CL&P outreach was responsive to the public's concerns there would not be grass roots advocacy groups like CAOPLC.

CL&P will say that they did plan a number of underground variations. That is true. But the underground 301 302 variations are unworkable and unrealistic. Members of our group met with CL&P's representatives this 303 summer (2009) at both in-home meetings and community meetings. A significant number of people 304 voiced strong concerns about EMF radiation from the proposed 345 kV power line, especially with regard to their children and grandchildren's health. We are conducting a petition drive and currently 305 306 have the signatures of over 200 Suffield and East Granby residents who are concerned about the 307 significant health risks such as childhood leukemia and the adverse economic effects of high voltage 308 overhead power lines. Although we have expressed our concerns, CL&P has refused to adequately 309 address this issue, or entertain the siting or construction options we suggested, or even attempt to 310 reassure us other than to say (incorrectly) that the World Health Organization says EMF's from high 311 voltage transmission power lines are safe.

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Q. What has CL&P proposed to the CT Siting Council as its alternative plans for underground routes? 315

316 A. Two of the alternative plans would involve excavating either Newgate Road or Routes 20 and 187 in 317 East Granby and West Suffield. Among some of the many unacceptable affects of these alternative 318 plans, is that CL&P proposes to bury its 345kV AC lines under the roadways so that we, our children and 319 grandchildren, will drive over them and walk along them numerous times each day for miles at a time. 320 This "solution" will most likely dramatically INCREASE our EMF exposure over that of a 345 kV overhead 321 power line.

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323 In order to sway public opinion to believe that the overhead power lines are the least of all evils, CL&P's 324 underground proposals seem specifically developed to destroy the historic Newgate Road and 325 Metacomet Trail landscape, as well as disrupt people's lives and subject them to as much inconvenience 326 as possible in the construction process that CL&P says will last for years.

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328 CL&P's "alternate underground plan" for Newgate Road risks the possible collapse of the historic Old 329 Newgate Prison, a National Historic Register property, by routing the proposed underground power 330 line's tunnels adjacent to its foundation and the copper mine's underground tunnels. Personally, I 331 cannot understand how and why professional engineers can proffer such absurd solutions. A logical explanation seems to be that CL&P is intentionally proposing dead-on-arrival construction alternatives. 332

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334 If these two options are dismissed, that will leave only an overhead 345 kV AC power line and the 335 underground 345 kV AC option through the existing right of way. We believe it is CL&P's express 336 purpose to offer alternative underground plans so objectionable, so unworkable and so patently 337 ridiculous that underground construction solutions are discarded as options by the CT Siting Council. If 338 so, CL&P is making a mockery of the intent of CT 04-246, the law that requires underground lines in 339 residential areas, the siting process and us as its customers.

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341 We believe that transmission and utility infrastructure construction should not be a zero sum game, 342 where the weakest and least able to advocate for their health, safety and well being are the losers 343 and those with the most money win and prevail.

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Q. What do you want to tell the CSC about EMF radiation and the concerns of CAOPLC's families?
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A. First we want to acknowledge that there is no scientific consensus on EMF radiation. CAOPLC cannot unequivocally say EMF radiation is unsafe; nor can NU or CL&P or WMECO say with 100% certainty that an overhead alternating current high voltage power line's EMF radiation is safe and harmless for all people.

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The scientific community seems to be split on this issue. The BioInitiative Report's³ scientists and many other scientists feel that EMFs are harmful and harmful to the point of being deadly. Of particular

"Not everything is known yet about this subject; but what is clear is that the existing public safety standards limiting these (EMF) radiation levels in nearly every country of the world look to be thousands of times too lenient. Changes are needed.

New approaches are needed to educate decision-makers and the public about sources of exposure and to find alternatives that do not pose the same level of possible health risks, while there is still time to make changes."

The BioInitiative Report also offered what I believe to be the most cogent reason as to why there is not agreement among scientists on EMFs and why we have included information for the CSC on Toxicogenomics. Again, I do not think I have to be an expert to introduce what is "informational content" about this new field which may prove to be of value in being able to measure EMF's effects on a living system. If I were presenting research data to support a position I wanted to establish and offer as evidence, that would be expert testimony:

BioInitiative Report : Main Reasons for Disagreement among Experts:

1) Scientists and public health policy experts use very different definitions of the standard of evidence used to judge the science, so they come to different conclusions about what to do. *Scientists do have a role, but it is not exclusive and other opinions matter.* [emphasis added]

2) We are all talking about essentially the same scientific studies, but use a different way of measuring when enough is enough" or "proof exists".

3) Some experts keep saying that all studies have to be consistent (turn out the same way every time) before they are comfortable saying an effect exists.

4) Some experts think that it is enough to look only at short-term, acute effects.

5) Other experts say that it is imperative we have studies over longer time (showing the effects of chronic exposures) since that is what kind of world we live in.

6) Some experts say that everyone, including the very young, the elderly, pregnant women, and people with illnesses have to be considered – others say only the average person (or in the case of RF, a six-foot tall man) matter.

7) There is no unexposed population, making it harder to see increased risk of diseases.

8) The lack of consensus about a single biological mechanism of action.

9) The strength of human epidemiological studies reporting risks from ELF and RF exposures, but animal studies don't show a strong toxic effect.

10) Vested interests have a substantial influence on the health debate. (CAOPLC Emphasis)

³ Here is the web site for the BioInitiative report: <u>http://www.bioinitiative.org/</u> On page 4 of the Summary for the Public, the BioInitiative report's scientists say:

concern is childhood leukemia. The WHO (World Health Organization) has classified EMF's as a
 "possible carcinogen" which is far from CL&P's belief and assertion to East Granby and Suffield residents
 that the WHO thinks EMFs are safe. The WHO has recommended further prioritized research especially
 on childhood leukemia. We still do not know and may not know for a years the full extent of EMFs
 effects.

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361 And this is our perspective on the matter of EMF and the public's health and safety: First of all, we ask 362 that all due consideration is given by the CSC to our health and safety. That is consistent with the intent 363 as we read it of CT law 04-246 that requires underground construction of power lines in residential areas 364 and especially near those areas in which children are present. And while we feel strongly, passionately 365 about our health and safety risks from the GSRP, we cannot mount the kind of extensive and vigorous 366 defense that we could if we had CL&P's resources and access to experts. And the irony is, as we 367 understand it from the docket 370 testimony, that CL&P's money and vigorous advocacy is eventually 368 incorporated into its expenses and charged back to its rate payers. Our own money is used against us.

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While the science is still evolving on EMF's, we feel that the prudent public policy to follow is to require underground construction for high voltage power lines. If future research shows EMF's to be a direct cancer risk, what will Connecticut's and Massachusetts's recourse be against NU, CL&P and WMECO after billions are spent to construct overhead power lines? Do we spend billions more to tear down the overhead lines and build the high voltage lines like we should have in the first place? Or do we go into the "acceptable levels of fatalities" risk analysis mode and do the calculus on how many child and adult deaths are acceptable?

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Our collective history on being proactive and on the right side of public health issues for potentially hazardous substances is not a good one. There is a famous quote from George Santayana about *"Those who forget history are condemned to repeat it."* We once thought Asbestos was safe and a wonder material. It found its way into commercial and residential insulation, automotive break shoes and number of other commercial and residential insulation and heat shielding applications. Here is a sampling of substances and chemicals that were once approved by government regulators, substances that caused billions in remediation and litigation expenses.

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TOXIC CHEMICALS AND NOW BANN	AND SUBSTANCES ONCE APPROVED IED BY THE FEDERAL GOVERNMENT
Arsenic	Asbestos
Lead Paint	Mercury
DDT	CFC's
Alar	Thimerisol
Thalidimide	2-4 D
2-4-5 T Agent Orange	MBTE (in gasoline)
DES	PCB's & Dioxin (endocrine function disruptors)

387 No one can yet answer definitively if EMFs will join this group but we once again have the opportunity to 388 either learn from history or have history repeat itself. But if the trend in scientific understanding is that 389 EMFs are a health risk, it is easy to deal with cell phone radiation for example. You can simply choose 390 how much you want to limit or avoid using a cell phone. That cannot be done if NU and ISO-NE have us 391 invest \$2 billion in NEEWS and a decade later it is proven EMFs are a cancer hazard. What are the 392 options? Tear down the high voltage HVAC transmission power lines and replace them with no-EMF 393 HVDC transmission lines in residential areas? What is a realistic probability of that happening? Could 394 we afford to rip out a regional grid? Buy out all of the affected right of way homes? Engage is 395 countrywide asbestos type litigation?

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397 It seems so much simpler to recognize that HVAC technology, as Mr. Ashton referred to it in his questioning of Mr. Chernick, is a 1960's era technology. As I have testified, I moved here from 398 399 Washington state. While I am against overhead towers in heavily populated residential areas, and in 400 national scenic areas, it may surprise CL&P to hear me say that in the very open areas of the West such 401 as the Washington Palouse (where the vast wheat farms are) overhead lines are appropriate and cost 402 effective. It should be noted that some are HVDC lines, such as the Pacific DC Intertie. It may be a 403 simplistic way of saying it, but I believe that what CL&P and ISO-NE are proposing for NEEWS is the 404 equivalent to a 10 mpg giant SUV when the world needs a Hybrid or PHEV solution and that technology 405 is readily available.

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407 Q. Are there specific concerns that the residents of East Granby and Suffield have that they want the 408 CSC to understand?

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A. Yes. At the CSC docket 370 proceedings and prior proceedings such as dockets 217 and 272 much
 testimony has been given by the applicant to various plans and solutions to achieve *reductions in EMF levels at the edge of the right of way*. I do not think our concerns or comments on the issue of our
 exposure to EMFs has been fully realized or understood or addressed.

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And our concern is this: because our towns of East Granby and Suffield are a mix of dense suburban residential development and a semi-rural agricultural/horse farm life style, one in which some people own more land than a suburban lot, that edge-of-the-right-of-way EMF considerations or proposed EMF reductions at the edge of the right of way are meaningless.

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They are meaningless because we travel under or around the power lines a number of times each day. We are in the right of way much more than most our suburban or city resident counterparts in the more southern and shoreline Connecticut counties. We therefore feel our concerns about EMF exposure are real and warranted but are not as yet being adequately recognized or addressed.

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We asked in our interrogatories to CL&P a number of questions about EMFs. Here is the statement thatwe used to preface our EMF interrogatory questions:

"We could take some comfort in CL&P's quoted EMF number of 2.7 mG at our house at a distance of 350 feet from the edge of the power line ROW, if we intended to stay locked in our homes and not ever venture out. But that is not why someone buys acreage property or chooses to live in the country vs. a city. We spend time outdoors, walking, cross country skiing in the winter, walking our dogs up to Newgate Road and beyond, my orchard in

particular is much closer to the power lines, and we do work in our fields like mowing and tree
and fire wood cutting – there is a lot of outdoor activity – and that holds true for all of the
residents in our area especially for families with children. Given the above prefaced situation
and importantly that that CL&P has quoted a 200 mG reading directly below the proposed
GSRP 345 kV power line, our questions are these: "

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440 CL&P' responses included, "The cited statement is descriptive. Unless a person spent a large fraction of
 441 the year on or very close to the right-of-way, variations in the height of the line conductors would have a
 442 minor influence on their average long-term exposure."⁴

443

My Mom had a great saying when my brother and I were growing up, "**You boys are hard of listening**." If this is not a profound example of CL&P's being deliberately hard of listening and profoundly tone deaf then I do not know what is. For CL&P to respond to a statement that details all of the ways that rural residents do actually spend a large fraction of the year on or very close to the right-of-way by responding *as if it never had even heard that information*, makes me wonder if CL&P's real message is not, <u>"Look we can afford to build a power line but we can't afford to build it safely, at least not as we</u> have designed it."

451

I wish I could offer technical expertise and an alternative design for the transmission line. But I can't. No one at the hearings other than the applicant has that capability. But since the applicant has such a huge financial vested interest in the Greater Springfield Reliability and NEEWS projects, we ask that the CSC do what it did in the docket 272 hearings and retain the services of an independent consulting firm such as KEMA to see if there is not a better, safer and cheaper way to arrive at the reliability goals and power transfer outcomes NU and ISO-NE say we need to achieve.

458

459 What I see going on right now is that without an independent engineering assessment, the CSC is as a 460 country person would say, "Is letting the foxes count your chickens."⁵

461

462463 Q. Do you feel that CL&P acknowledges that there are risks from EMF exposure?

464

465 A. No, I do not. I base that opinion on the statements made by the applicant in its testimony. CL&P also 466 responded in writing to a different CAOPLC interrogatory on EMF's by stating that, "*CL&P's* 467 *representatives verbally stated at the referenced (town) meetings that no public health risk of* 468 *transmission line EMF exposure has been established after several decades of research on this topic.*" ⁶ 469

470 Here is a statement from the report of the <u>British Children with Leukaemia Foundation</u>, a charity 471 founded by Princess Diana:

472

473Electric and magnetic fields (EMF) are created by the presence of electricity. They474surround us in modern life and are produced in varying degrees and strengths by all475elements of the electricity supply system – from high voltage power lines to the electrical476appliances in our homes. EMF have come under scrutiny as a possible source of harm

⁴ CL&P response Q-CAOPLC-004 6/30/09

⁵ I have raised chickens, so perhaps Mr. Fitzgerald will not object and say that I lack the expert qualifications to make this comment. For the record: Araucana, Barred Rocks, Wyandotte and Rhode Island Reds.

⁶ CL&P response Q-CAOPLC-01 6/30/09

and have been blamed for a wide range of adverse health effects. A great deal of
research has been carried out investigating these possible effects, with mixed results.
Perhaps the largest body of evidence relates to childhood leukaemia where there is now
the strongest evidence of a link.

482 And the report goes on to conclude and the highlighting is the Children with Leukaemia Foundation's 483 report's highlighting and not CAOPLC's highlighting:

Do electric and magnetic fields cause childhood leukaemia?

487 Following our review of the evidence, we have to say we don't know - yet. We believe that there is good epidemiological evidence for a doubling of risk of 488 childhood leukaemia in children exposed to EMF above a certain level (0.4 µT). 489 To progress from this to a proof that EMF are a cause of childhood leukaemia is a 490 big jump and, at this stage, not clearly supported by the biological evidence 491 although we have perhaps moved on from 'implausible' to 'plausible'. More 492 research work needs to be done and this report ends with some recommendations 493 for future studies. 494

495

481

484

485 486

496 Here is the key point that we think is not yet at the forefront of EMF discussion with regard to the GSRP: 497 The EMF threshold referenced in the above report is $0.4 \,\mu$ T or 4 mG. The formula to convert microTesla 498 to MilliGauss is to multiply microTesla by a factor of 10.⁷

499

500 The British study is concerned about "plausible" epidemiological associations at what amounts to a 4 501 milliGauss level. The 200 milliGauss level that CL&P says we will experience as we travel near or under 502 the GSRP power lines is 50 times that of the threshold in this study. We have found that a large number 503 of the scientific studies on EMF's are based on these lower single digit milliGauss levels.

504

505 We know of no study and it appears that CL&P does not know of one either from its answer to our 506 interrogatory question shown below that has the information we want on cancer risks and cumulative 507 time subjected to EMF exposure. CL&P responded with *"CL&P knows of no epidemiological study of* 508 *this type the question describes ever being performed or proposed."*

508

510 This was the question we asked. "Question: We want a chart or study that shows cancer and/or 511 any other health risks vs. time exposed at 115 kV and 345 kV EMF levels. Can CL&P furnish 512 epidemiological data such as this? Given all of the data presented by CL&P in CSC docket 272, 513 did CL&P or its expert witnesses present this type of information? Can and will CL&P present 514 this data at the docket 370a evidentiary hearings, why or why not?"

515

516 And CAOPLC offered this example as a way to explain our concern about Annual Average Load 517 calculations and ask questions to highlight why we think AAL is a very misleading metric and why CL&P is 518 using it:

519

520 "Here is an explanation of why metrics like the AAL are not meaningful especially to a layperson
521 concerned about his or her EMF exposures and cancer risk: Suppose I had a Ferrari. If my
522 average speed for a six hour European trip was 55 mph that sounds very responsible and safe.

⁷ This formula was offered by CL&P in response to CAOPLC interrogatory question Q-CAOPLC-002.

But what if I then told you that I derived that average speed by travelling back roads at 37 mph 523 for most of the trip with a couple of bursts to 170 mph on the German Autobahn?

524 525

526 The average speed is not problematic or dangerous, the maximum speed is. An average EMF 527 (reading) without quantifying the low and high boundary numbers is very misleading and of little

- 528 or no value."
- 529

530 CL&P response was: "The analogy between the speed of a vehicle to the current flow on a transmission 531 line is flawed. While there is a clear relationship between increased (sic) in the speed of a vehicle and the 532 increase in the risk of harm, such is not the case with respect to EMF exposures."

533

534 Q. So how would you respond to CL&P's answer to your question?

535 536 A. With all due respect, CL&P's answer is wrong because it missed the point of the question. We were 537 asking through our "Ferrari" example about the dose/response curve, not the flow of current through 538 the power line. We were asking about not the average dosage but the maximum dosage of EMFs. And 539 CL&P's statement in its answer to Q-CAOPLC-10 of "National and international agencies have not 540 determined that magnetic fields associated with electric transmission lines pose any risk, nor have they 541 determined that increasing levels of exposure result in increased risk" is directly contradicted by the 542 BioInitiative Report, the British Leukaemia study just cited in this testimony and many other scientific 543 papers that believe that 3 to 4 mG may be a possible upper limit of safe exposure. The Connecticut 544 Department of Public Health in its EMF fact sheet says, "However, some studies have shown an 545 association between household EMF exposure and a small increased risk of childhood leukemia at 546 average exposures above 3 mG."

547

548 We were asking for CL&P's response using one of the most basic principles of toxicology and pharmacology: that different concentrations of any substance will produce different effects. And since 549 550 most EMF studies and concerns are at the single digit milliGauss level and our potential EMF exposure 551 will be in the 200 milliGauss and above range, it is certainly a subject worth exploring.

552

553 Here is some further information on the dose/response relationship and it is footnoted on its sources:

Dose/Response curve 554



555 556

557 A dose-response curve is a simple X-Y graph relating the magnitude of a stressor (e.g. concentration of a 558 pollutant, amount of a drug, temperature, intensity of radiation) to the response of the receptor (e.g.

- 559 organism under study). The response may be a physiological or biochemical response, or even death 560 (mortality). A number of other effects (or endpoints) can be studied.
- 561

The measured <u>dose</u> (usually in <u>milligrams</u>, <u>micrograms</u>, or <u>grams</u> per kilogram of body-weight) is generally plotted on the X axis and the response is plotted on the Y axis. Commonly, it is the <u>logarithm</u> of the dose that is plotted on the X axis, and in such cases the curve is typically <u>sigmoidal</u>, with the steepest portion in the middle.

566

567 The first point along the graph where a response above zero is reached is usually referred to as a threshold-dose. For most beneficial or recreational drugs, the desired effects are found at doses slightly 568 569 greater than the threshold dose. At higher doses, undesired side effects appear and grow stronger as 570 the dose increases. The stronger a particular substance is, the steeper this curve will be. In quantitative 571 situations, the Y-axis usually is designated by percentages, which refer to the percentage of users 572 registering a standard response (which may be death, as in LD_{50}). Such a curve is referred to as a quantal 573 dose response curve, distinguishing it from a graded dose response curve, where response is continuous.⁸ 574

575 **PROBLEMS WITH THE LINEAR DOSE/RESPONSE MODEL**

Problems exist regarding non-linear relationships between dose and response, thresholds reached and
 'all-or-nothing' responses. These inconsistencies can challenge the validity of judging causality solely by
 the strength or presence of a dose-response relationship. A <u>threshold model</u> or <u>linear no-threshold</u>
 <u>model</u> may be more appropriate, depending on the circumstances.

580

581 <u>Endocrine disruptors</u> have also been cited with producing one effect at high dose and a different effect
 582 at low doses.

583 **BASIC TOXICOLOGY PRINCIPLES**⁹

The science of toxicology is based on the principle that there is a relationship between a toxic reaction (the response) and the amount of poison received (the dose). An important assumption in this relationship is that there is almost always a dose below which no response occurs or can be measured. A second assumption is that once a maximum response is reached any further increases in the dose will not result in any increased effect.

589

590 One particular instance in which this dose-response relationship does not hold true is in regard to true 591 allergic reactions. Allergic reactions are special kinds of changes in the immune system; they are not 592 really toxic responses. The difference between allergies and toxic reactions is that a toxic effect is 593 directly the result of the toxic chemical acting on cells. Allergic responses are the result of a chemical 594 stimulating the body to release natural chemicals which are in turn directly responsible for the effects 595 seen. Thus, in an allergic reaction, the chemical acts merely as a trigger, not as the bullet.

596

597 For all other types of toxicity, knowing the dose-response relationship is a necessary part of 598 understanding the cause and effect relationship between chemical exposure and illness. As Paracelsus 599 once wrote, "The right dose differentiates a poison from a remedy." Keep in mind that the toxicity of a 600 chemical is an inherent quality of the chemical and cannot be changed without changing the chemical to 601 another form. **The toxic effects on an organism are related to the amount of exposure.**

⁸ Material is from Wikipedia.

⁹ Material is excerpted from http://pmep.cce.cornell.edu/profiles/extoxnet/TIB/dose-response.html

602 **MEASURES OF EXPOSURE**

Exposure to poisons can be intentional or unintentional. The effects of exposure to poisons vary with the amount of exposure, which is another way of saying "the dose." Usually when we think of dose, we think in terms of taking one vitamin capsule a day or two aspirin every four hours, or something like that. Contamination of food or water with chemicals can also provide doses of chemicals each time we eat or drink. Some commonly used measures for expressing levels of contaminants are listed in table 1. These measures tell us how much of the chemical is in food, water or air. The amount we eat, drink, or breathe determines the actual dose we receive.

610

611 Concentrations of chemicals in the environment are most commonly expressed as ppm and ppb. 612 Government tolerance limits for various poisons usually use these abbreviations. Remember that these 613 are extremely small quantities. For example, if you put one teaspoon of salt in two gallons of water the 614 resulting salt concentration would be approximately 1,000 ppm and it would not even taste salty!

615

Table 1. Measurements for Expressing Levels of Contaminants in Food and Water.				
Dose	Abbrev.	Metric equivalent	Abbrev.	Approx. amt. in water
parts per million	ppm	milligrams per kilogram	mg/kg	1 teaspoon per 1,000 gallons
parts per billion	ppb	micrograms per kilogram	ug/kg	1 teaspoon per 1,000,000 gallons

616 **DOSE-EFFECT RELATIONSHIPS**

The dose of a poison is going to determine the degree of effect it produces. The following example illustrates this principle. Suppose ten goldfish are in a ten-gallon tank and we add one ounce of 100proof whiskey to the water every five minutes until all the fish get drunk and swim upside down. Probably none would swim upside down after the first two or three shots. After four or five, a very sensitive fish might. After six or eight shots another one or two might. With a dose of ten shots, five of the ten fish might be swimming upside down. After fifteen shots, there might be only one fish swimming properly and it too would turn over after seventeen or eighteen shots.

624

625 The effect measured in this example is swimming upside down. Individual sensitivity to alcohol varies, as 626 does individual sensitivity to other poisons. There is a dose level at which none of the fish swim upside 627 down (no observed effect). There is also a dose level at which all of the fish swim upside down. The dose 628 level at which 50 percent of the fish have turned over is known as the ED50, which means effective dose 629 for 50 percent of the fish tested. The ED50 of any poison varies depending on the effect measured. In 630 general, the less severe the effect measured, the lower the ED50 for that particular effect. Obviously 631 poisons are not tested in humans in such a fashion. Instead, animals are used to predict the toxicity that 632 may occur in humans.

633

634 One of the more commonly used measures of toxicity is the LD50. The LD50 (the lethal dose for 50 635 percent of the animals tested) of a poison is usually expressed in milligrams of chemical per kilogram of body weight (mg/kg). A chemical with a small LD50 (like 5 mg/kg) is very highly toxic. A chemical with a 636 637 large LD50 (1,000 to 5,000 mg/kg) is practically non-toxic. The LD50 says nothing about non-lethal toxic 638 effects though. A chemical may have a large LD50, but may produce illness at very small exposure levels. 639 It is incorrect to say that chemicals with small LD50s are more dangerous than chemicals with large LD50s, they are simply more toxic. The danger, or risk of adverse effect of chemicals, is mostly 640 641 determined by how they are used, not by the inherent toxicity of the chemical itself.

The LD50s of different poisons may be easily compared; however, it is always necessary to know which 643 644 species was used for the tests and how the poison was administered (the route of exposure), since the 645 LD50 of a poison may vary considerably based on the species of animal and the way exposure occurs. 646 Some poisons may be extremely toxic if swallowed (oral exposure) and not very toxic at all if splashed 647 on the skin (dermal exposure). If the oral LD50 of a poison were 10 mg/kg, 50 percent of the animals 648 who swallowed 10 mg/kg would be expected to die and 50 percent to live. The LD50 is determined 649 mathematically, and in actual tests using the LD50, it would be unusual to get an exact 50% response. 650 One test might produce 30% mortality and another might produce 70% mortality. Averaged out over 651 many tests, the numbers would approach 50%, if the original LD50 determination was valid.

652

The potency of a poison is a measure of its strength compared to other poisons. The more potent the poison, the less it takes to kill; the less potent the poison, the more it takes to kill. The potencies of poisons are often compared using signal words or categories as shown in the example in table 2.

656

657 The designation toxic dose (TD) is used to indicate the dose (exposure) that will produce signs of toxicity in a certain percentage of animals. The TD50 is the toxic dose for 50 percent of the animals tested. The 658 659 larger the TD the more poison it takes to produce signs of toxicity. The toxic dose does not give any 660 information about the lethal dose because toxic effects (for example, nausea and vomiting) may not be 661 directly related to the way that the chemical causes death. The toxicity of a chemical is an inherent 662 property of the chemical itself. It is also true that chemicals can cause different types of toxic effects, at 663 different dose levels, depending on the animal species tested. For this reason, when using the toxic dose designation it is useful to precisely define the type of toxicity measured, the animal species tested, and 664 665 the dose and route of administration.

666

Returning to CAOPLC's analogy of the 170 mph Ferrari after this brief explanation of toxicology, it seems
 evident that despite CL&P's answer that both time weighted exposure and maximum dosage levels are
 both critical to understanding the possible harmful and lethal effects of EMF radiation.

670

And yet it is still difficult to isolate out and remove any micro and macro environmental effects from an analysis of EMF's. Returning to the Children with Leukaemia Foundation study, on page 8 there is a table of other positive causative factors in childhood leukemia such as exposures to pesticides and herbicides (CL&P does apply herbicides to maintain the ROW), to having smokers as parents, diet and possible genetic mutations.

676

677 **GENE MUTATIONS AND CHILDHOOD LEUKEMIA RISK**

678

And there is this recent discovery reported in a British newspaper, The Daily Mail, which we have attached as Exhibit One. The article reports that a gene mutation in some children quadruples the risk of childhood leukemia and bone marrow cancers for children who live within 333 feet of a high voltage power line. The research showed that one in 20 children have this gene mutation. This offers a possible explanation as to why various animal studies cited in EMF scientific literature have shown no or minimal response to EMF radiation. The researchers did not at the time make the connection that a gene mutation could be why rats showed no effects in the confines of their studies.

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- 690

691

692 Q. What is the purpose of introducing material on Toxicogenomics?

693

694 A. The purpose of introducing material on Toxicogenomics is to show that first of all, there is a new 695 scientific method that shows promise. And the CSC is required to update its EMF standards so hopefully 696 this is useful information.

697

698 Because there are so many variables at work in assessing cause and effect and in trying to isolate 699 environmental and risk factors in a person who is going about their daily activities from only EMF risk 700 factors, Toxicogenomics may have promise in providing an analytic protocol to assess the effects of 701 EMFs in a controlled and accurate and isolated experimental environment. We have provided both pro 702 and con materials on this relatively new scientific method.

703

704 Again, at the highest level of discussion, what do we collectively do if EMFs are proven dangerous? 705 Saying that we can't afford to tear down the lines, and we can't afford to buy large numbers of home 706 back and thus maybe there is an acceptable level of deaths so that the greater good for society benefits 707 by having a reliable electric grid is a much different argument to behold and digest when you may be 708 one of the "acceptable deaths." It is especially difficult to accept when no EMF HVDC technology is 709 being adopted at a record pace worldwide.

710

712

- 711 Here is some material for the CSC's consideration on Toxicogenomics.
- 713 **Toxicogenomics**

714 There is also another scientific advance that may help resolve the questions surrounding EMFs and 715 power lines. It is the relatively new scientific discipline of Toxicogenomics.

716

717 Toxicogenomics is the study of the response of the genome to toxic agent exposure; it has been described as 'a tool of unprecedented power' in toxicology [1]. 718

719

The term 'Toxicogenomics' in its broadest meaning encompasses profiling of gene expression, 720 721 protein composition (proteomics) and the metabolic constituents (metabonomics) of a cell. A key 722 toxicogenomic technique is to profile (using a DNA microarray or 'gene chip') the cell-wide changes 723 in gene expression following exposure to toxins. This approach creates the potential to provide a 724 molecular 'fingerprint' of exposure or toxicological response to specific classes of toxic substances. 725

Gene expression changes measured by DNA microarrays can provide a more sensitive and 726 727 characteristic marker of toxicity than typical toxicological endpoints such as morphological changes, 728 carcinogenicity and reproductive toxicity. Moreover, altered gene expression can occur immediately 729 following exposure, whereas the clinical manifestation of toxicity might take days, months or even 730 years to develop. Initial 'proof-of-principle' experiments have successfully identified the category or 731 toxicological mechanism of toxic chemicals on the basis of their gene expression profiles. The 732 potential promise of this technology is enormous. For example, DNA microarrays could be used to 733 identify or confirm the category of toxic substances to which an individual was exposed, based on 734 gene expression profiling.

735

Notwithstanding the tremendous potential of gene expression profiling, many obstacles and 736 737 uncertainties remain to be resolved before toxicogenomic data should be used outside the research context for practical, regulatory or legal applications. The toxicological significance of gene 738 739 expression changes must be validated, including an evaluation of the robustness of microarray results

between or across different laboratories, species, individuals, tissues and time periods [4]. For example, it will be important to understand the time course of gene expression changes following toxic exposures because some alterations might be transient and others might lead to permanent changes.¹⁰

744

Like all new technologies, Toxicogenomics has its advocates who see great promise and its critics who while recognizing the promise of Toxicogenomics have questions relating to its role in policy making decisions in environmental law and possible concerns of its ability to accurately isolate cause and effect relations in heterogeneous populations.¹¹

749

And NU/CL&P's stance, offered to us in our "community outreach meetings" is that CL&P believes there is no adverse effect from EMF radiation but if there were adverse effects that CL&P has no legal responsibility and are insulated from wrongful death claims from EMF's because CL&P "follows the standards and practice of current power line construction techniques." This clearly is not a model of corporate responsibility or good citizenship. And it clearly seems to fly in the face of recent research.

Speaking as a credentialed risk management professional, overhead AC transmission lines while they may arguably be initially less expensive to construct than underground AC lines, especially from the perspective of CL&P's cash flow and quarterly profits, are a false and very risky economy. It is a Pennywise and Pound foolish choice given the potential for lethal exposure and the high costs of remediation and litigation that could come from overhead AC power lines' EMF radiation.

761

CL&P's insistence on HVAC technology and high voltage overhead lines asks us to trade our health and safety against the visual pollution of 10 to 13 story high power towers. That is an easy choice. Our health and our children's' health and safety is much more important. If high towers reduce EMF fields and given the amount of time residents and children spend in the ROW, the higher the towers the better if that is our only choice to reduce our EMF exposure. We note that in the Durham area the 345 kV towers are up to 180 feet tall to produce the reductions in EMFs deemed necessary.

768

Is there a safe and more environmentally responsible way to construct the transmission lines to meet
 CL&P's stated need for reliable electricity but without all of the possible health, safety and visual
 impacts of rows of large overhead towers? CAOLPC believes there is: HVDC power lines.

772

773 Q. What is the purpose and relevance of the following testimony on HVDC technology?

A. It is offered, not as expert testimony because I have said that I am not an engineer, but as
informational materials to show that there are alternatives to HVAC transmission technology. HVDC is a
no-EMF technology. Since most of the reliability issues that the Greater Springfield Reliability Project is
seeking to remediate are thermal problems, when I look at the proposed use of HVAC technology that
by the very nature of having three phased alternating current flows that produce heat and EMFs as a byproduct of the cycling of the electrical phases I am at a loss to understand why this is the preferred

¹⁰ Toxicogenomics and toxic torts, Gary E. Marchant, Web: <u>http://www.law.asu.edu/files/Programs/Sci-</u> <u>Tech/Commentaries/trends.marchant.pdf</u>

¹¹ The False Promise Of The Genomics Revolution For Environmental Law, *David E. Adelman** <u>http://www.law.harvard.edu/students/orgs/elr/vol29_1/adelman.pdf</u>

technology solution. I am also at a loss to see, other than a lot of work has been done already to understand why the project cannot be redesigned to take advantage of a solution that may move everyone much closer to a win-win outcome and a very prudent investment and deployment of infrastructure capital that may have a longer useful life span than HVAC.

785

Here is background information on HVDC for the CSC's consideration. We only ask that it be read and
considered by the CSC. If it is not useful we trust that the CSC, rather than the attorneys representing
their clients those individuals and companies who have enormous financial vested interests, would be
the best arbiter of the materials and their applicability.

790

791 HVDC TECHNOLOGY – BACKGROUND INFORMATION, TECHNICAL APPLICATIONS AND COSTS

792

The text below is excerpted from: Connecticut Siting Council -- <u>Investigation into the Life Cycle Costs of</u>
 <u>Electric Transmission Lines, 2007</u>. (Underlining is for emphasis and to note CAOPLC's discussion points.)

795

796 **" 5.3.2 HVDC Typical Costs**

High voltage direct current transmission systems involve the conversion of alternating current power to
direct current for the purpose of transmitting the power over long distances, typically hundreds of miles.
Shorter applications are also feasible depending upon the specific requirements. A recent example in
the Connecticut is the Cross Sound cable, a 40 km, 330 MW, ±150 kV HVDC cable connecting
Connecticut with Long Island, New York. The (Cross Sound) cable connects the 345 kV transmission
system at New Haven to the 138 kV system at Shoreham Generating Station on Long Island.

803

HVDC is used for special purposes such as, connecting AC systems of different system strengths or
 frequencies, and for connecting remote hydro or wind power interconnections to the grid. HVDC has the
 following characteristic benefits:

- 807 808
- Controllable power injected where needed
- Higher power over the same right of way, thus fewer lines
- Bypassing congested circuits no inadvertent flow
- Reactive power demand limited to terminals
- Less losses over long distances

Each potential application of HVDC must be evaluated in comparison to an AC circuit to meet the same need. HVAC and HVDC are not equal technical alternatives. For overhead applications, long distance, point-to-point power transfers are an application where HVDC may be the only reasonable alternative. For underground or submarine applications the high capacitance and the resulting costs, create the possibility for HVDC to be cost competitive and operationally preferred to an AC circuit. The Cross Sound cable is an example. The high cost of terminal converter stations required for HVDC often offset any potential savings compared to an AC line.

821 Only long distance applications tend to overcome this cost addition. Distances required to reach a break 822 even comparison between AC and HVDC vary widely with underground and overhead applications, but

generally underground (or submarine) distances of 30 miles are required while the overhead distance 823 required for feasibility may be ten times as much¹². (See footnote 10) 824 825 826 HVDC must also be considered in the context of being a component of a larger AC system. The 827 compatibility of the systems, the locations and land requirements for converter stations, future load 828 growth, long term maintenance costs and many other considerations must be taken into account when 829 considering an HVDC application. These are all critical elements of a life-cycle cost analysis that 830 compares HVDC and HVAC for each specific situation. Some examples of installed cost of two terminal 831 HVDC systems are shown in Table 5-4. (This includes the terminals only, not the line itself.) 832 833 **Table 5-4 HVDC Typical Costs** 834 835 2 Terminal HVDC Typical Costs 836 Transmission System Capacity Installed Cost (millions of dollars) 837 200 MW \$40 - \$50 500 MW \$75 - \$100 838 1000 MW \$120 - \$170 2000 MW \$200 - \$300 839 840 841 The potential use of HVDC transmission as an alternative to the proposed Middletown to Norwalk HVAC 842 transmission project was studied and debated in detail during the Docket 272 proceedings in 2004. 843 844 The end result was that HVDC lines were rejected as a viable alternative for the proposed AC line. The 845 reasons for rejecting HVDC were: 846 1. The risk of introducing harmonics into the system associated with *classical HVDC solutions.*¹³. 847 848 2. Increased complexity in the control and operation of HVDC systems due to the scheduling of 849 power.¹⁴ 850 851

Additionally, the NEEWS CCRP project directly connects to the GSRP. IF GSRP and CCRP are connected it is one, long 50 mile power line running from Ludlow, MA to the Watertown, CT area. It should be treated as such especially if favorable engineering solutions are being overlooked because of CL&P's arbitrary parsing of the power transmission project into arbitrary components. The same holds true for the NEEWS Intestate Reliability and RIRP projects. When considered together the NEEWS projects are roughly 150 miles of transmission lines at a projected cost of \$2.4 billion.

¹² If instead of looking at the GSRP as having a stand-alone Connecticut component and having a stand-alone Massachusetts component, since it is all NU subsidiary companies constructing the project it should be viewed as a single project. CL&P will not consider HVDC for the CT portion because it is only a few miles and thus not cost effective. Changing a CL&P hat to a WMECO hat when the GSRP crosses the Suffield-Agawam border, should not be allowed to disadvantage the economics or consideration of HVDC technology, especially when weighed against all of the health, social, economic benefits and the preservation of the Metacomet trail's scenic beauty that using underground HVDC cables would bring.

¹³ CAOPLC *Emphasis added.* See Addendum Materials, page 35 of docket 370 ABB HVDC engineering document which was commissioned by CL&P. ABB has solution for harmonics.

¹⁴ See Addendum Materials.

- 3. The likelihood that an HVDC solution may preclude any additional generation from ever being 852 853 installed between Beseck and Norwalk due to the additional costs of 100 to 150 million dollars for 854 each generator connection and the difficulty in recovering these high costs". (Tr. 7/29/04, p. 139).¹⁵ 855 856 In this case, the additional costs for each generator connection are those associated with building an 857 additional HVDC terminal. Many other aspects of embedding an HVDC line were also discussed during 858 the Docket 272 hearings. 859 860 These and the above-mentioned factors make it unlikely that either an overhead or underground HVDC 861 line will be installed within the State of Connecticut as a direct alternative to an HVAC line. Therefore, 862 the life cycle costs of such lines are not addressed in this report." NOTES AND COMMENTARY ON HVDC TECHNOLOGY AND THE CSC'S REPORT AND FINDINGS. 863 864 865 It appears from the highlighted text that the CSC only examined the "HVDC Classic" technology • 866 in its commentary.
- There are two well established types of HVDC technology, (1) "HVDC Classic" and (2) "HVDC
 Light".

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870

875

- We believe the CSC's conclusion that "<u>it unlikely that either an overhead or underground HVDC</u>
 <u>line will be installed within the State of Connecticut as a direct alternative to an HVAC line</u>" is
 now incorrect and potentially prejudicial to docket 370 unless it is reexamined and updated to
 address the HVDC Light technology.
- It appears that the way transmission technology and design is developing is to move towards national super grids especially when renewable energy generation is included. A super grid would separate transmission power line functions from distribution line functions. The transmission lines would most likely be HVDC technology. Distribution lines would be lower capacity HVAC power lines.
- CAOPLC asks the CT siting council to investigate if this separation of transmission power lines from distribution lines would be a workable model for GSRP and NEEWS and the New England regional grid given the billions of investment anticipated and proposed for these projects? Would this provide even greater reliability benefits? Would this be a better long term solution?
- This below excerpted material is from the web site of the Swiss electronics giant, ABB, who developed
 the HVDC Light technology. Much the same information can also be found on the web site of Siemens,
 ABB's German counterpart. Any search of HVDC installations will find that the vast majority of the world
 has embraced the technology and that there are numerous successful installations of HVDC Classic and
 Light technology.

¹⁵ Also see Addendum. ABB offered a solution for installing new generation facilities.

893	HVDC Light ¹⁶
894	"HVDC Light is the most interesting power transmission system developed for several decades"
895	HVDC Light [®] is a state-of-the-art power system designed to transmit power underground and
896	under water, also over long distances. It offers numerous environmental benefits, including
897	"invisible" power lines, neutral electromagnetic fields, oil-free cables and compact converter
898	stations.
899	HVDC Light [®] increases the reliability of power grids, and the technology extends the economical
900	power range of HVDC transmission down to just a few tens of Megawatts (MW). In the upper
901	range, the technology now reaches 1,200 MW and ±320 kV.
902	
903	It is quick to install and provides an alternative to conventional AC transmission systems and
904	local generation. Possible applications include:
905	 Connecting wind farms to power grids
906	Underground power links
907	 Providing shore power supplies to islands and offshore oil & gas platforms
908	Connecting asynchronous grids
909	City centre in-feed
910	Utilities are under extreme pressure to meet consumer and regulatory demands for a high
911	quality, competitively priced power supply that has low environmental impact. The expansion
912	of AC transmission capacity is often limited by local planning regulations and the concerns of
913	local residents who object to the installation of new overhead lines.
914	
915	It is now economically feasible to expand transmission capacity using underground HVDC
916	cables. This approach not only minimizes environmental impact, it also improves the quality
917	of the power supply.
918	
919	HVDC Light [®] was introduced in 1997. A number of underground transmissions up to 350 MW are
920	in commercial operation and more are being built.
921	APPLICATIONS OF HVDC Light
922	HVDC Light is an alternative to conventional AC transmission or local generation in many
923	situations.
924	HVDC Light [®] has important advantages, such as underground cables instead of overhead lines,
925	short delivery times, compact stations, controllability of power and voltages, possibility for
926	multi-terminal operation, etc.
927	The fact that it is possible to build a long electric power transmission line underground and
928	avoid public opposition and long uncertain approval processes, makes the HVDC Light system
929	very attractive.

¹⁶ Source: <u>http://www.abb.com/industries/us/9AAC30300394.aspx</u>

930	Fro	m only this brief introduction, it appears clear that we would be remiss especially considering CL&P's
931	pro	posed investment of \$700 million dollars in the GSRP and \$2.4 billion in NEEWS to not fully and
932	ind	ependently investigate this technology.
933		
934	On	e of CAOPLC's key goals to have the CSC approve retaining an independent engineering firm such as
935	KEN	A and also obtain independent studies from ABB and Siemens to study and determine:
936		
937		(1) if it would be technically feasible, cost effective and appropriate to use HVDC Light
938		technology in CL&P's existing design for the GSRP and other NEEWS projects.
939		
940		(2) if number 1 is not technically feasible, or cost effective, could similar reliability
941		objectives be achieved with a different design that does use HVDC Light technology and.
942		
943		(3) if so, prepare a comparative study of HDVC Light underground cable vs. 345 kV HVAC
944		underground cable and 345 kV HVAC overhead cables for the entire group NEFWS projects
9/15		
040	OT	
946	011	HER COMPELLING AND IMPORTANT HVDC DOCUMENTS FOR THE CSC TO REVIEW:
947	(
948	(1)	This is a PowerPoint presentation given by Jeffrey A. Donahue, President and CEO of a HydroQuebec
949		subsidiary company, TransEnergieUS, at the FERC Technical Conference, Hartford, Connecticut,
950		October 13, 2004 on HVDC. It includes a number of photographs on how simply HVDC cable is
951		installed using Australia's Murraylink project as an example.
952		
953		This presentation is one of the best overviews of HVDC that we have found:
954		
955		http://www.ferc.gov/eventcalendar/Files/20041026155240-Donahue,%20Trans%C3%89nergy.pdf
956		
957	(2)	This next document is ABB's engineering proposal for Docket 272 Middletown to Norwalk that
958		confirmed the HVDC Light met every technical consideration set forth by NU's engineering staff and
959		ISO-NE, that there are a number of successful worldwide installations (page 40) and that the
960		proposed construction and installation costs (page 39) are comparable to CL&P's HVAC
961		overhead/underground solution that was constructed for the Middletown to Norwalk segment:
962		
963		http://www.ct.gov/csc/lib/csc/docket_272/nh1-493072-v1-abb_technical_description.pdf
964		
965	(3)	This reference is for ABB's technical study for docket 272 Middletown to Norwalk that confirmed the
966		HVDC Light met every technical consideration set forth by NU's engineering staff and ISO-NE.
967		
968		http://www.ct.gov/csc/lib/csc/docket 272/nh1-493071-v1-abb underground hvdc feasibility study report.pdf
969		
970	(4)	And the last reference paper we would ask that the CSC and MA EFSB review, is a brief but very well
971		done summary of the benefits of HVDC and its applications from Prof. L. A. Koshcheev, St-
972		Petersburg, High Voltage Direct Current Power Transmission Research Institute. This paper was
973		prepared for the Third Workshop on Power Grid Interconnection in Northeast Asia, Vladivostok,
974		Russia, September 30 - October 3, 2003.

¹⁷ If you are reading this as an electronic MS Word document, you should be able to right click your mouse and "Open Hyperlink" to view these documents.

The Koshcheev paper is written in mostly layperson's terms and addresses HVAC health issues and on pages 7 and 8 discussed land use costs and how HVDC improves the economics of siting power lines in right of ways. Visual impacts are addressed on page 8. As an editorial comment, it is surprising to CAOPLC that the Russian government and its sponsored HVDC research agency are much more progressive and ecologically oriented than is NU and CL&P in its stance towards the benefits of implementing HVDC technology over that of HVAC technology:

981

982 <u>http://www.nautilus.org/archives/energy/grid/2003Workshop/Koshcheev_paper_final1.pdf</u>
 983

In CAOPLC's research efforts, we have found that there is a growing consensus of opinion that HDVC will
 become a more dominant technology and that HVAC, while the preferred solution for the past century,
 will go the way of the buggy whip for the backbone of our national power grid. One startling fact is that
 solely in the generation and transmission of electric power, the USA loses enough electricity to power all
 of Japan.¹⁸

989 HVDC AND RENEWABLE ENERGY¹⁹

990

Although there is a great deal of discussion about the need to harness renewable energy to help in both replacing the carbon-based fuel sources currently used in power generation and to lessen our dependence on foreign oil, there has been less discussion regarding the need to build a new infrastructure to convey that power. HVDC is the superior technology for renewable energy transmission.

996

997 The current electrical infrastructure is designed to move power from coal-fired power plants, natural gas fired generators (and a few nuclear plants) to large cities. The possible size of new solar and wind energy 998 999 farms in California, the southwest and upper Midwest and wind farms throughout the New England 1000 coast easily swamps the ability of existing transmission lines to carry that power. By some estimates the 1001 amount of power that needs to be moved from anticipated solar and wind farms exceeds the existing 1002 infrastructure by a factor of four on any given route. This means that it will be necessary for some entity to undertake what could easily be described as the biggest regional infrastructure project since the 1003 1004 Interstate highway system.

1005

1006 There are only two ways to convey this new source of renewable energy and they are the same two 1007 methods debated by Thomas Edison and Nicolai Tesla in the 1800s: direct current (Edison's choice) and 1008 alternating current (Tesla's choice). Although Tesla won the argument and alternating current became 1009 the predominant means by which utilities move electricity in the United States, High Voltage Direct 1010 Current ("HVDC") lines offer several advantages over AC for the transmission of wind energy over long 1011 distances. 1012

1013 1. For long-distance distribution of electrical power, HVDC systems can be more efficient. As 1014 electricity is transmitted via an alternating current line, because of the constant cycling of the 1015 three phase power part of the transmitted energy transforms into heat and is wasted. HVDC 1016 systems suffer significantly lower thermal losses than the commonly used alternative current 1017 systems.

¹⁸ Michael Grunwald, Time Magazine, January 12, 2009 on Energy Efficiency and Conservation.

¹⁹ This material was excerpted and edited from various sources found on the Internet.

1018		
1019	2.	HVDC can carry much more power per conductor. This can be a substantial advantage when
1020		using a narrow right of way for a utility easement, as more power can be carried on each line.
1021		This also decreases the need for a wider tower array to carry the power.
1022		
1023	3.	HVDC lines can be placed closer together as they are not as susceptible to electrical harmonic
1024		interference. This is another feature of HVDC that works well with a narrower right of way.
1025		
1026	4.	Narrow right of way. The large AC projects currently in development may need in excess of 250
1027		feet in width in order to build the large towers needed to support HVAC. Existing laws may not
1028		support that extra width. By utilizing HVDC, it may be possible to avoid the larger footprint
1029		needed for the tower structures. Instead of H-frame towers, HVDC can use single large steel
1030		pole structures or be installed for much longer underground distances than HVAC.
1031		
1032	There a	are a few disadvantages of HVDC systems that have been documented:
1033		
1034	1.	High cost of conversion. The main disadvantage of HVDC is the high cost of converting DC to AC.
1035		Therefore, it is anticipated that a HVDC utility line will have a limited number of converter
1036		stations, perhaps as few as two, one on each end of the line. For the transmission of renewable
1037		energy, this may not be a major disadvantage as the market for electrical power tends to be in
1038		areas that do not generate significant amounts of renewable energy.
1039		
1040	2.	Lack of existing knowledge, experience and infrastructure and resistance to adoption by utilities
1041	an	d RTOs. Long-distance HVDC systems have not been widely used in the Americas.
1042		
1043	Howev	er, a number of companies have announced intentions to use HVDC for electrical transmission
1044	lines,	including the Titan project, which is a joint venture between Clipper Windpower and BP
1045	Alterna	ative Energy for the transmission of wind energy from South Dakota to Chicago and several
1046	project	s to deliver hydroelectric from Canada to New England and wind energy from Maine to Boston.
1047	Siemer	is is currently constructing a 5,000 megawatt (at 800 kilovolts) line in the Guangdong province in
1048	southe	rn China. HVDC is widely used in Europe in undersea cables and is used by utilities to balance
1049	loads f	rom disparate AC systems.
1050		
1051	In New	r England, there is the 450 KV DC facility terminating at Sandy Pond. National Grid USA operates
1052	the Ne	w England portion of two interconnections know as Phase 1 and Phase 2, between New England
1053	and Ca	nada. Sandy Pond is a + 450 kV DC 2000 MW bipolar converter terminal located in Ayer, MA.



As renewable energy legislative mandates for ever increasing amounts of renewable energy come into play, for example in Connecticut there is a mandate to have at least 20% of the electricity to come from renewable sources, there will be a growing demand for renewable energy power. If that milestone is not achieved there is a penalty, an Alternative Compliance Payment, that goes to the CT Clean Energy Fund. The fund will then invest the money into renewable projects.

Both of Connecticut's utilities, UI and CL&P have produced studies that predict the renewable energy penalties could reach \$200 million by 2011 and \$320 by 2020. The costs are incorporated into the rates consumers pay for electricity. The CT Clean Energy Fund paints a rosier picture saying that there are enough renewable energy projects to meet the regional demand.²⁰

No matter which prediction plays out, CAOPLC believes there is a compelling need to investigate the use of HVDC technology. It provides the far greater environmental benefit. It will most likely be a technology with a more productive and longer life cycle. It is less susceptible to outage from wind, ice and weather related causes. Studies in North Carolina showed an outage rate of 50% less. Studies conducted by the Australian government showed a outage rate of 80% less than HVAC overhead lines.²¹

²⁰ Hartford Advocate September 11, 2008

²¹ FERC Technical Conference, Hartford, Connecticut, October 13, 2004, Jeffrey A. Donahue, Hydro Quebec

1084 If we are building GSRP and NEEWS as reliability projects, why would we choose to use the less 1085 reliable HVAC overhead technology over the more reliable HVDC? That benefit should at least be 1086 required to be modeled and entered into the testimony and record for the GSRP and NEEWS. 1087

HVDC is easier and quicker to install with simple cut and cover trenches. It required only plastic splices
and not the huge concrete splice vaults of HVAC. HVDC does not have the technical limitations of HVAC
underground lines.

And when right of way costs and land acquisitions are considered, HVDC is a clear winner. On the Newgate right of way, CL&P has said that only one more HVAC line can be installed in the 305 foot right of way before more land is needed and presumably taken from residents by Eminent Domain. In the narrow GSRP Massachusetts right of way, the situation is even more problematic. HVDC solves that concern.

1097

1102

1091

As we mentioned in previous testimony, CL&P has a fiduciary duty to its institutional shareholders. That may be why this was written in the CSC summary report by the CT Woodland Coalition to its members on how CL&P responded to a two engineering studies from ABB, the company that invented HVDC Light technology, on its finding that the Middletown to Norwalk project could be constructed underground:

1103 Wednesday, December 15, 2004 22

- Evidentiary Hearings (emphasis underlining and bolding is by CAOPLC)
 1105
- 1106Today opened with brief statements by four chief elected officials from municipalities along the1107Phase Two line. All felt that the Siting Council should take more time and be allotted more funds to1108evaluate undergrounding more thoroughly, per the state legislation in favor of undergrounding. (CT110904-246)

1110The major testimony of the day concerned the ABB Report. It offers a high-voltage direct current1111(HVDC) alternative to the proposed Phase Two, which transmits high-voltage alternating current1112(HVAC). Witnesses elaborated on the three options presented in the ABB Report, all of which1113involve undergrounding most of the way from Norwalk to Middletown. According to ABB, the1114HVDC approach solves the reliability problems ISO-NE has found in the proposed Phase Two.

11151. ABB. During early Siting Council hearings, it became evident that HVDC could be put1116underground reliably for longer distances than HVAC, and the Siting Council directed NU to1117follow up on this possibility: NU then hired ABB. As a worldwide company that is a leader in1118HVDC technology, ABB did feasibility studies to see if HVDC underground could meet the1119Applicant's specifications for Phase Two.

2. The ABB Report. HVDC transmission is a fundamentally different type of electrical system than
HVAC. It offers few problems with undergrounding; instead, the main problem ABB needed to
analyze was the feasibility of embedding a SWCT HVDC line in a system that is otherwise HVAC.
They came up with three feasible options, all involving different combinations of new converter
stations and other equipment to manage the integration. <u>One feature of their study was that it</u>
<u>covered only Norwalk to Beseck (a substation in Wallingford), and not the entire length of the line</u>
<u>from Norwalk to Middletown. This was per order of the Applicants. (CL&P)</u>

²² <u>http://woodlandscoalition.com/HearingUpdates.htm#_ftn1</u>

1127 3. Discussion of the ABB Report. Much of the cross examination by the Applicant's and ISO of 1128 ABB was contentious, the cross serving to challenge the very company hired by the Applicants. ABB was questioned closely about reliability in regards to a DC segment in the middle of an AC 1129 1130 line. Questions were raised about expandability, what happens when there is new generation²³, for example. PSE&G, a generating company, also participated in the cross of ABB, also not in a 1131 1132 supportive questioning. The attorneys representing the municipalities pressed, in their cross, 1133 ABB to know if an HVDC line could be extended the whole length of the proposed route from Norwalk to Middletown, and ABB was unable to give them that assurance, stating they hadn't 1134 1135 been contracted to study the whole route²⁴. The cost of an HVDC alternative is clearly an issue, as 1136 new converter stations would have to be built from the ground up at certain points, to replace conventional sub-stations, but since ABB had not been contracted to examine costs in any detail, cost 1137 1138 comparisons were not a major focus of discussion.

- 4. <u>Next steps.</u> At present, the Reliability and Operability Committee (ROC), a group of engineers from
 the Applicants and ISO-NE, are doing tests, running studies and evaluating all of the major
 alternatives so far suggested to original Phase Two proposal. The ROC report is due on or about
 December 20. It's unclear what the ROC report will suggest, or whether its suggestions will focus on
 an HVDC alternative. Many good questions, yet to be answered, were put on the table regarding the
 use of DC in this project.
- 1145 CL&P is not impartial and not without its vested interests. CL&P cannot be relied upon 1146 because of its fiduciary duties to shareholders to produce fair and impartial engineering 1147 studies for a technology that for whatever reason CL&P chooses not to embrace.
- 1148

Therefore, CAOPLC asks that the CSC and/or MA EFSB should the two councils wish to act jointly and share expenses to retain an independent engineering firm to such as KEMA to study the feasibility of using HVDC Light or HVDC technology for the GSRP and other NEEWS projects. And that the consulting firm, rather than CL&P, should direct the scope of inquires made to manufactures such as ABB and Siemens for informational requests and engineering studies and proposals.

1155 1156

1158

- 1157 Q. What other issues do you want to bring to the CSC's attention?
- **A.** I am providing commentary below on the visual impacts of the towers along the scenic and now formally designated National Heritage Trail, the M-M-M Trail, know in our area as the Metacomet trail.

1162 I am also providing commentary on the issues of diminished property values that result from the 1163 construction of power towers adjacent to residential properties.

²³ Ironically, CL&P is now quite vigorous in its opposition to a new CT based CCGT generation facility proposed by NRG.

²⁴ If the proper instruction had been given to ABB by CL&P to follow the mandate of the CSC to investigate the undergrounding of the entire transmission route, CAOPLC wonders how the Middletown project would have turned out. We feel in retrospect that at a minimum, the CSC should have required ABB to investigate the feasibility of undergrounding the entire route and not proceeded until that critical information was on the record and evaluated.

1166	
1167	VISUAL AND ENVIRONMENTAL IMPACTS OF THE GSRP
1168	
1169	The visual impacts that cause the most concern for CAOPLC members are those of the proposed towers.
1170	Tower height is a no-win trade-off between EMF mitigation and the Visual Pollution of the overhead
1171	towers.
1172	
1173	If one followed the principles of reductio ad absurdum, would anyone agree to run power lines along
1174	the top of Mount Rushmore or along the middle of the Washington DC mall or in the middle of the
1175	Grand Canyon? Absolutely not. It would be unthinkable to deface such national treasure as these.
1176	
1177	The siting councils have to decide the importance of preserving a National Heritage Trail area. Does the
1178	Metacomet trail and Newgate area rise in importance to that of Mount Rushmore? No. Is it a locally
1179	and regionally historically significant and beautiful scenic and recreational area? Yes. Beyond these
1180	brief comments, lies your deliberations with regard to the importance of the Metacomet and MMM
1181	trails and their need for protection from visual pollution.
1182	
1183	CL&P has used the Truescape simulation technology to try to show how benign the impacts of the GSRP
1184	will be. CAOPLC has a number of issues with the use of Truescape. First it was only done in a "leaves
1185	up" season. That is the equivalent in our minds to CL&P having ABB study only a portion of the
1186	underground solution and then dismissing their conclusions as incomplete. For a full and balanced view
1187	of the visual impacts on this area, a companion simulation should have been done showing the area
1188	with the leaves down.
1189	
1190	The area has heavy deciduous trees foliage. CAOPLC will readily concede that when there are leaves on
1191	the trees, the present 70 foot tall lattice towers are for the most part adequately hidden. We are not so
1192	certain about the much higher 130 foot towers. But when there are no leaves on the trees, our
1193	panoramic view is that of power towers.
1194	
1195	Our second issue with Truescape can be summed up by the testimony and conclusion reached
1196	Truescape's expert witness, Mr. Coggan:
1197	
1198	MR. LEGERE: There was when you're you're looking at the video, it's location
1199	7, it's the intersection of Copper Hill and Newgate Road, and in the video it was where it came up to a red
1200	stop sign and you saw a 35 mile-an-nour speed limit sign, a couple of towers, the camera pulls back, and
1201	and where you re saying that the Truescape is representative video accurate of the area I want to ask
1202	why the opposite direction the views from the you re standing north looking south If you switched
1203	your viewpoint and you were south looking north, the truescape would have shown two houses that are
1204	
1205	CHAIDMANN CARLISO, Are they
1200	CHAIRIVIAN CARUSU: Are they
1207	MR LEGERE: is directly
1207	WIN. LEGENE. IS directly

²⁵ A "Fall Zone" house is defined by HUD and FHA as a home situated so close to a power tower that if the tower were to fall, personal injury and property damage would occur. Fall Zone homes are not eligible for FHA financing, thus making them extremely difficult to market and sell without the ability to secure FHA's financing.

1200	CHAIRMAN CARUSO: Well, I guess the question is why did you choose going in
1203	that direction rather than –
1210	
1211	MR. LEGERE: Yes
1212	CHAIRMAN CARUSO: turning around and seeing it the other way?
1213	MR. LEGERE: Yes.
1214	CHAIRMAN CARUSO: Okay. Why did you choose the directions in which you
1215	showed the simulation?
1216	
1217	MR. COGGAN: Well, it was a it was a collaborative decision between Truescape
1218	and Northeast Utilities. It seemed to me to be the most obvious route.
1219	
1220	And one of the one of the reasons was that from my perspective when I first
1221	drove down there and we dropped that at the clearing on Newgate Road and we looked through, that
1222	seemed to give a decent view of the power line. Now one of the things that we always and do is get a
1223	synergy with the viewpoints and we try and go and take consistent and consistent in the direction that
1224	we're traveling. And bear in mind that this is a representative video rather than a drawing upon each
1225	individual house. So it's as simple as that There was no other reason than you know it seemed logical for
1226	included house. So it's as simple as that, there was no other reason than, you know, it seemed togical for
1220	MB_LEGERE: It seemed my my my last question would be if the viewnoints -
1778	- if the survey points were different. Truescane would show a different view of the area? ²⁶
1220	emphasis added
1220	chiphasis added.
1230	MP_EITZGERALD: I think we can stipulate to that
1221	MR. FIZGERALD. T think we can supulate to that.
1232	MR. COGGAN: No, because we
1234	MR. FITZGERALD: No, we can't
-	
1725	MR_COGGAN: we directed where the where the survey points were - So we
1235	MR. COGGAN: we directed where the where the survey points were. So we
1235 1236	MR. COGGAN: we directed where the where the survey points were. So we we actually they weren't known survey points that were in the ground. We had a surveyor go out there and create these points for us on the backbane of the phote point positions that we were using
1235 1236 1237	MR. COGGAN: we directed where the where the survey points were. So we we actually they weren't known survey points that were in the ground. We had a surveyor go out there and create those points for us on the backbone of the photo point positions that we were using.
1235 1236 1237 1238	MR. COGGAN: we directed where the where the survey points were. So we we actually they weren't known survey points that were in the ground. We had a surveyor go out there and create those points for us on the backbone of the photo point positions that we were using.
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²⁶ Bolding added by CAOPLC for emphasis.

1246	MR. COGGAN: of course it would
1247	MR. LEGERE: that's my question.
1248	MR. COGGAN: yes .
1249	MR. LEGERE: Yes, okay. That's it for me.
1250 1251 1252 1253 1254 1255	I humbly admit that I do not have the cross examination skills of a courtroom litigator and especially those of the Applicant's attorney. But if a private citizen in a few minutes of cross examination can determine that the Truescape simulation only shows as a simulation what NU, CL&P want it to show, it is not a very "truescape" at all. And its use and value in the final siting deliberations of the GSRP's visual impacts must be heavily discounted.
1256 1257 1258 1259	Equally problematic is a situation and information that we came across researching the clean water act. We would preface it by saying that CAOPLC does not believe in anything other than a polite and respectful dialogue. We see no value in theatrics or confrontational tactics. Nor in personal or reputational attacks.
1260 1261 1262 1263 1264 1265 1266	So if we can present this in the most general way possible so that we avoid making it a personal issue and make it a concern that we have about how the construction process will be documented and monitored, we want to bring to the CSC's attention that we found that one of CL&P's panel of experts ran into legal difficulties for work that was done on a prior energy project. The senior executives of the firm that this person worked with as a consultant were indicted by the federal government and eventually pled guilty to civil and criminal charges and paid fines of \$22 million.
1267 1268 1269 1270 1271	The CL&P panel expert we are referring to was also personally indicted by the federal government but after the settlement was reached with the corporation and senior management plead guilty, the district court dismissed the charges against the consultant. To be fair, the individual and the firm were not found guilty or personally liable but neither were they found by a court to be innocent.
1272 1273 1274 1275 1276 1277	Our concern does not relate to innocence or guilt and it is not about professional ability or competence. It is about what assurance do we have that the situation that occurred in this federal lawsuit will not occur on the GSRP? We would be willing to let CL&P address this issue in private before any response is offered. But we do feel it is a valid question to ask and a concern about what environmental safeguards will be in place.
1278 1279 1280 1281 1282	CAOPLC also discussed the issues of water runoff and the right of way clearing on Phelps Road. Our ideal solution is the undergrounding of the power lines and the use of HVDC power lines because the construction process is much less invasive, less land need to be cleared and there is of course the very big benefit that HVDC power lines do not emit EMF radiation.

1283	PROPERTY VALUES
1284	
1285	CAOPLC members have concerns about the visual impacts and the health and safety impact of the
1286	power towers on our property values. In response to our concerns about the diminution of our property
1287	values, CL&P says emphatically that "THERE IS NO LOSS OF VALUE FROM THE POWER LINES."
1288	
1289	Interestingly when we ask about rights we have in the easement land, such as to ask that no pesticides
1290	be sprayed on our agricultural lands, especially for those properties that practice organic agriculture,
1291	CLAP paradoxically says we have no right to control what CLAP does in the right of way land.
1202	Our property owner's rights to essement land according to CL&P, were given up when we bought our
1295	properties "BECALISE THE EXISTING POWER LINES CALISED & REDUCTION IN PROPERTY VALUE" a
1205	henefit we enjoyed in the form of a reduced price at the time of purchase. That reduction in value
1296	balances giving up, apparently as CL&P views it, all of our rights to the land save for paying property
1297	taxes on it on behalf of CL&P.
1298	
1299	It goes without saying, other than in CL&P's world view, that it can't work both ways:
1300	
1301	 There can't be a "loss of property value" when it is favorable and supportive to CL&P
1302	
1303	• and there cannot be a "no loss of property value" situation when the reverse is true, when it is
1304	unfavorable and unsupportive to CL&P.
1305	
1306	There have been numerous academic studies done to try to qualify and quantify the effects of high
1307	voltage power lines on home values. All of the studies use statistical modeling. An often cited study of
1308	how to model and calculate the diminution of value of stigmatized properties is the Chalmers and Rohr
1309	study ²⁷ . In one paper on EMF valuation, the authors wrote:
1310	
1311	"EMFs have already been identified as one type of "stigma" that can influence the value of
1312	the property negatively (Chalmers and Roehr, 1993). However, using the expectation of
1313	future health problems as the basis of "fear" is new to our literature. A correct definition
1314	and measurement of this new concept is critical as it can be a part of the future evidence in
1315	any stigmatized property. This is the purpose of this article.
1316	
1317	Although the measurement tool for stigmatized income properties has been presented in
1318	the recent literature as the discounted loss of adjusted net operating income (Chalmers and
1319	Roehr, 1993), little agreement exists on the best estimation technique for residential
1320	properties. This article examines the issues that have been covered in a number of current
1321	cases to estimate the loss in residential value from fear. This information is critical to
1322	residential valuation in future appraisal assignments near a power line and to lenders who
1323	have loans on these properties."
1324	

²⁷ James A. Chalmers and Scott Roehr, "Issues in the Valuation of Contaminated Property," *The Appraisal Journal* (January 1993): 28–41.

 ²⁸ ²⁸ Cancerphobia: Electomagnetic Fields and Their Impact in Residential Loan Values *James A. Bryant & Donald R. Epley* Journal of Real Estate Research, Volume 15, Numbers 1/2, 1998.

Because an in depth discussion of statistics and survey techniques are beyond the scope of our testimony, it is accurate to say any discussion of whether or nor HVOL (high voltage overhead lines) is much like a discussion of EMFs. We do however want the CSC to note that the academic studies that say EMFs are a stigma to real property were authored by CL&P's expert Dr. Chalmers who is now apparently arguing against himself. It seems that Dr. Chalmers was for EMFs being a cause of diminished property values before he was against them.

1331

There are too many variables to account for such as if in new housing developments whether or not a developer has increased the lot size or improved the amenities of a home near a HVOL power line, or one that has a view of a transmission tower to help sell it. And are those variables and differences accounted for in the data and statistical modeling? Some studies show that HVOL power lines do cause diminished property values to varying degrees and some studies show no loss of value.

1337

1338 It would be an interesting academic exercise to analyze a few variables: (1) whether or not a study 1339 commissioned and paid for by a utility, real estate developer or anyone else (a utility company) who 1340 had a vested interest in not having a loss of value had a strong statistical correlation with a finding of 1341 no loss or diminution of property value from HVOLs and (2) the price paid for the study and the 1342 study's findings. As England Prime Minister, Benjamin Disraeli so wonderfully put it, his quote was 1343 often attributed to Hartford's own Mark Twain, "There are three kinds of lies: lies, damned lies, and 1344 statistics."

1345

1346There is a much easier way and practical to address and come to conclusions about this situation of1347diminished property values. Look at the Summary of Project Outreach Communication that CL&P1348entered into the CT CSC docket 370's evidence. There are numerous instances in that document where1349either a potential property buyer or a Realtor called CL&P to ask about the GSRP. There is some1350evidence that buyers are concerned about HVOL power lines as shown in this logged comment:1351

- 1352"Customer Service referred call to NU. Realtor stated that several have made but then1353dropped offers on the house after hearing about requested aerial photos."
- 13541355There was another entry to note that an area resident bought his own EMF meter to1356measure the radiation on his property.

1358 It is also very interesting to note that in the log of CL&P's outreach communications, when questioned 1359 about the proposed Greater Springfield Reliability Project power line in the Metacomet - Newgate area 1360 and about the proposed power line's proximity to homes, CL&P said it will be 75 feet away from the 1361 existing 115 kV power line. True. But is that useful information? Is that all that a prospective 1362 homebuyer should be told?

1363

1357

1364 Did CL&P refer them to the CT DPH web site for the informational material that have in EMFs?

1365

1368

1366Did CL&P tell individuals, especially if they have children, that if they have concerns to contact an1367inspector who is licensed to conduct an EMF inspection?

I don't see anything anywhere in the materials submitted to say that CL&P did. NU is currently running a
 PR campaign about NU, CL&P and the environment. In one public service advertisement they talk about

²⁹ Page 5 of CL&P's Summary of Project Outreach Communications

donating bicycles to young children. That is certainly a worthy and wonderful act of corporate generosity. But it may well be more valuable to a small child if NU and CL&P embarked on a program of truthful disclosure of power line EMF hazards to parents contemplating a home purchase next to a power line. That way when a child is riding his or her bicycle, maybe even one donated by CL&P, they will not be exposed to childhood leukemia and will be able to ride a bicycle past their childhood years.

1376

1377 A NON-STATISTICAL TEST FOR DIMINISHED VALUES

1378

1384

1379 The simplest question to ask, is if given the choice between two relatively similar homes in terms of 1380 price, square footage, school districts, neighborhood and home amenities and so forth, if one home was 1381 within a short distance (using the Newgate area distance, at or less than 300 feet) of a ten or thirteen 1382 story metal power transmission pole with 345,000 volts crackling through the power lines and one 1383 similar home was not, which home would you chose for your family?

- At what price point, especially if you had read about the dangers of EMFs would you personally choose next to a high voltage overhead line as a place to raise your family? Would that home be a safe environment for your children to grow up? Would that home be a safe environment for adults with a familial history of cancer? How much money would make you decide to take a risk?
- 1390 CAOPLC asked this question in our CL&P interrogatories on page 8:
- 1391

1389

Does CL&P agree or disagree with the following statement, "If a demonstrable loss of property value occurs to a property owner from CL&P's GSRP overhead power line ROW construction project(s), that loss of property value constitutes a de facto Eminent Domain taking of property without giving the ROW resident the benefit of due process and legal representation." Please answer in detail with a legal justification for your answer.

1397

1398 CL&P answered all of the other questions in this series on property values and the power line easement
1399 but chose not to offer an answer or an objection to this question. To CAOPLC's residents CL&P's silence
1400 is all of the information that we need to know.

1401

We think there is a simple solution to this problem. If NU and CL&P feel that there is no loss in property value from its overhead power lines, why not offer to buy the homes at a fair market price, or at the assessed value, whichever is the greater from any resident who feels that it is unsafe or that their property values will be severely diminished and let the homeowner and their family move? Other utilities have done his very thing.

1407

1408 CL&P could since CL&P insists there is no loss in property value, resell the properties and potentially
1409 make a profit. If NU or CL&P needs to, they can form a local or regional real estate company and let it
1410 function across in Connecticut or across state lines for NEEWS.

1411

1412 Q. Why did you buy you home on Newgate Road? Clearly you could see the power line, why did you1413 chose it?

1414
1415 A. One of the important comments that I have heard from people, bloggers, and even at the CSC
1416 hearings is why did you buy that home when you knew that the power line was located on the property
1417 and you would have problems? The misconception is the part about we knew there were problems,
1418

Let me answer this question directly and start by using my own situation. When my wife and I moved to Connecticut thirteen years ago, we were torn between a few different properties. The one we liked the best was at 1204 Newgate Road. The features of 1204 Newgate Road we did not like and were on the fence about was there was the power line running across the drive way at the front part of the almost 30 acre property and the property's proximity to Bradley Airport.

1424

We discussed this with our Realtor. We visited the property a numbers of times and at different times as a part of our due diligence on the airport issue. I have say having lived here for thirteen years there are a few times when there is airplane noise but we accept that as a reasonable trade off for the location. My wife, who does what I do for a living, called CL&P a number of different times. She was told there was nothing to worry about and that the power lines had been there for decades, since the 1940's or thereabouts.

1431

1432 My wife prepared a list of questions for CL&P and we asked them all. We were told that the lines were 1433 low power lines – household current, which is patently incorrect but we did not know that they were 1434 115 kV power lines until CL&P held the Suffield GSRP open house. We were also told that nothing 1435 further was planned or would be built in the right of way. With all of that in mind from our 1436 conversations with CL&P, we thought we had done our homework and we purchased the house. Since I 1437 am submitting this testimony under oath, I can truthfully say if we were told the correct information by 1438 CL&P that the power lines were 115 kV power lines and that the right of way was a major interstate 1439 right of way that at some point in time would have another power line or multiple power lines built in it, 1440 we would be living in a different home. It was a very difficult to overcome our apprehensions about the 1441 power lines but everything else that we wanted was at this property. And we liked Suffield, and 1442 particularly the Metacomet area for its rural and pastoral beauty. And now that beauty may be 1443 destroyed by CL&P's huge metal GSRP towers.

1444

1446

1445 NOTES FOR PHOTOGRAPH EXHIBITS

1447 In the photo exhibits that follow, the first image in the next three pages is an un-retouched photograph 1448 of a home in the Durham or Middletown area. The power towers shown are the Middletown to 1449 Norwalk towers. The second image shown in the next three pages has had the Middletown to Norwalk 1450 345 kV power towers removed using Photoshop.

1451

The fourth page has images of 3131 Phelps Road in West Suffield. This house is shown for a number of reasons. First, on the very first Truescape simulation, the simulation begins at the Spencer Woods Wildlife area at the corner of Phelps and Mountain Roads in West Suffield. The Truescape simulation then heads westward down Phelps Road until the simulation ends. Most of the homes shown in this simulation have heavy foliage in from of them making the 115 kV towers look innocuous. The <u>verv</u> next home after the point NU and CL&P decided to stop Truescape simulation would have been this house. If the simulation had proceeded another 50 to 100 feet, you would have seen these views.

1459

The first picture on page 4 is unretouched showing the 115 kV Lattice Tower. The second image is a scaled simulation of a 140 foot Greater Springfield Reliability Project tower next to the Phelps Road home and the existing lattice tower (image and tower are on the Lyman Orchards golf course). We think the BMP towers will be visible over the top of the Metacomet Ridge and will have a tremendous negative territorial visual impact. Note: Please ignore the first photo's date; I have the wrong year set on my camera.

1467 1468

Photo Exhibit 1

1469 Which home would you prefer to buy? Which home would most families prefer to buy? The home with 1470 the Middletown-Norwalk power line in the back or a property without a power line at all?

1471







Photo Exhibit 3





 Photo Exhibit 4





1495	FINAL COMMENTS
1496 1497 1498 1499 1500 1501	CAOPLC is in the process of preparing photographs, aerial photographs and video and a video presentation of the Newgate/Metacomet area. It is not yet ready but since CL&P was allowed to show the Truescape simulation, we ask that we be given an equal opportunity to show the information that Truescape does not.
1502 1503 1504 1505 1506 1507	On the aerial video, I was finally able to find a pro bono pilot. He told me that a flight plan needs to be filed because we will be flying low under one of Bradley's runway approaches. We also have to have the wind going in the right direction so that the east-west runway use is minimized. Last, we obviously need Visual Flight conditions. He estimated on 10-28-09 that we could most likely be able to get in the air within a two weeks. And we do want the leaves off of as many trees as possible.
1508 1509 1510 1511 1512 1513	With regard to CL&P's application and testimony, if I could speak for myself and on behalf of CAOPLC, I am troubled by how much information is incorrect. The problem for a layperson is you have no idea what testimony or written material is critical to the CSC's decision process and ultimately the CSC's findings of fact and what information is not. Or to use one of the legal terms I have picked up, we do not know what information may be dispositive or not.
1514 1515 1516 1517 1518	I am offering a few examples that seem to me to be indicative of a situation important beyond a seemingly trivial first appearance. In the EMF section in Volume 1 of 11, Section O, page O-4, CL&P makes reference to a 1985 study from Gauger that says people are exposed to high EMF levels in their daily lives and "reports the maximum AC magnetic fields from a sampling of (household) appliances as 3,000 mG from a can opener, 2,000 mG from a hair dryer, 5 mG from an oven …"
1515 1520 1521 1522 1523 1524 1525 1526 1527	Is that the best data that CL&P has available, a study that is 24 years old? My professional training is in underwriting risk and hazard information. I have found that after 30 years that the key element to analyze is not so much what is said but why information is said. It is those odd bits of information that appears as "outliers" or "omissions" that are often critically important. My professional curiosity piqued I got my EMF meter ³⁰ and performed a "field test." The results are shown on the next page. Again, please ignore the picture date, and I discovered it after this material was put together too late to reshoot the pictures and still make our deadline.
1528 1529 1530	The first set of pictures show that on the "High" setting an EMF reading of 72. 7 to 82.3 mG is obtained right next to the motor running on the high setting.
1530 1531 1532 1533 1534	The next images show that 4.4 mG is obtained at a close distance to the dryer end again running on the high setting. This reading which would be next to the person's head is 4.4 mG not 2,000 mG. A reading of 1.0 mG is at a distance that where one might actually use for the hair dyer to avoid scorching your head. The last picture shows the dryer at low setting at 33.6 mG right next to the electric motor.
1535 1536 1537	Here is why I think this is important and how it ties back to the dose-response curve. If you understand the theory behind dose-response ³¹ , it becomes clear that after the point where a lethal dose is reached

 ³⁰ The certificate of laboratory calibration for this instrument is included in this testimony.
 ³¹ And to avoid an objection from the Applicant's counsel, I will state as a part of this testimony that my mentor at Harvard Medical School Dr. Keichline was as specialist in pharmacology, so I did learn quite a bit about the subject of dose and response and how to structure credible experiments.

(LD) it really does not matter if as a regulatory bureaucrat such as the EPA, you set a the maximum LD
limit to avoid at LDx + 100 or LDx + 10,000 or LDx+1,000,000 because at LDx+10, most people are dead.
X is the unit of hazardous substance. My point is if EMFs are proven to be a cancer causing agent, if the
WHO or the ICRNIP says today that the acceptable time weighted 24 hour exposure limit for EMF is
1,500 mG to make up a number, if it turns out the LD number is 30mG again to make up a number, the
old incorrect limit of 1,500 could have been 150 mG or 150,000 mG wrong it is still wrong until the
precise LD threshold is known.

1545

But orders of magnitude can be telling. If the vast majority of scientific studies are analyzing exposure rates at 3 mG, 4mG, and only single digit mG levels when we are being told that our EMF mG exposure as we travel under the GSRP power lines is in the 200 to 300 Mg range, it is troubling. It is distressing. It is of great concern when you are the person about to be exposed.

1550

1551 I hope that CL&P is just recycling 24 year old information. I hope that CL&P is not trying in a subtle way 1552 to influence the CSC'S perception of EMF exposures to counter what CT DPH says in their EMF brochure,

1553 that EMFs of above 4 mG may a critical threshold of exposure for childhood leukemia by saying that

- 1554 CL&P's hair dryer produces 2,000 mG and that hasn't been a problem to anyone. It hasn't because it
- appears that my hair dryer only produces 1.0 to 4.4 mG depending on how much heat you can tolerate
- 1556 at your scalp as you dry your hair.





1559

- 1562 Another example of problematic testimony can be found in the July 29, 2009 transcript:
- 1563
- 1564 1565

1566

1567

MR. HOLTMAN: Well, there's no question in your mind, is there Ms. Mango, that the approval of the CL&P application as presented will result in that right-of-way, the poles and the clearing, becoming more visible from more places from the Metacomet Trail?

1568 MS. MANGO: Well, I'm not sure that's true. I think it would depend on the person's perspective. I think it would depend on the types of poles and I 1569 1570 think it would depend on the intervening vegetation. For example, if a subdivision 1571 developer, private developer came in and built 100 homes at the base of West Suffield 1572 Mountain, between the right-of-way and the trail, then you probably could see the right-ofway more if he cut down 200 acres of trees to build those homes. If the land remains as it 1573 is now from certain other vantage-points then I would think you would probably once again 1574 1575 see an incremental effect if you were looking hard to see maybe the taller structures for 1576 the transmission line.

1577

1578 This testimony shows a stunning lack of familiarity with our area including property tax incentives to 1579 keep the land in agricultural production and a strong local bias against large scale residential 1580 development. There is also the Metacomet Compact, the multi-town agreement that limits the height 1581 of ridgeline structures and development to protect the Metacomet area views. CL&P has not made 1582 mention of that document. There is a much higher probability that I, a 56 year old overweight 5'8" man with bad knees and no jump shot, will be drafted by the Boston Celtics to play in the NBA this year than 1583 1584 there is of even a 15 home sub-division being approved in East Granby or West Suffield in the Newgate-1585 Metacomet area. It is a straw man argument, a red herring. And as stated, we have no idea what 1586 information will be dispositive information. I wish I had a viable suggestion to the Siting Council on how 1587 to separate the wheat testimony from the chaff.

1588

At another point and I have to apologize that I could not yet find it, I believe that Ms. Mango testified when she showed "travel pictures" of her hike on the Metacomet Trail that in her opinion she thought that there was little to no use of the Metacomet Trail in "leaf down" conditions. Thus the visibility of any power tower was not as big an issue or concern as when hikers are on the trail in the spring and summer.

1594

1595 I would like to make a few comments on this testimony, even if the first part were true, tower visibility is 1596 quite important the hundreds of residents who live in the area. Next, at the most recent meeting of the 1597 CT Forest and Parks Metacomet Trail Stewardship council on October 13, 2009, I asked the members of 1598 the stewardship council if they could tell me how much the Metacomet trail is used in late fall and 1599 winter. The answer was there was a lot of use of the Metacomet Trail in colder weather and in the 1600 winter.

1601

One council member told me she only hikes in colder weather because that is the time you can enjoy
hiking tick free and not worry about Lyme disease. That sentiment was expresses by a few individuals.
They asked why I wanted to about know this and I mentioned the GSRP and Ms. Mango's theory. "She

1605 no clue about what she is talking about" was the answer I got from one of the Metacomet Trail 1606 Stewards³².

1607

To address some overall comments to the Siting Council, what I have learned these past few months is this. You have an enormously difficult task to do. I appreciated that fact at the very beginning of the hearings but after months of testimony, it is abundantly clear. From a of a citizen's perspective, the CSC is potentially faced with a Hobbesean choice or as one young girl's father, Kevin Constable, put it very plainly at the Suffield public hearings, "... my main concern is the health risks for everybody that's involved. Who gets to decide who gets to live and who gets to die? Do you understand what I'm saying?"

- 1614
- 1615 CL&P as the applicant has a design that they feel is the best design for CL&P and its shareholders. To 1616 deviate too far away from that point to build a power line that is much less profitable would have CL&P's breach the fiduciary duty CL&P and NU have to their shareholders. CL&P has a vested interest 1617 1618 and we should recognize that. Should anyone dispute it, look at the motion counsel for WMECO made 1619 to bar Westover Air Force Base from testifying at the joint CT and MA hearings. Westover wanted to 1620 testify as an intervenor that the proposed siting of the GSRP by WMECO posed a risk to aviation safety. 1621 WMECO's counsel tried to argue that aviation safety should not be addressed by the MA EFSB. 1622 Fortunately common sense prevailed, but if that does not clearly demonstrate a strong self-absorbed 1623 vested interest, I am not sure what does.
- 1624
- 1625 ISO-NE's testimony showed that it operates within a very narrow framework. ISO-NE does not make 1626 societal or environmental impacts a key driver in its work, system reliability is its mandate and focus. 1627
- 1628 The testimony of Julia Frayer on behalf of CL&P did not include modeling any adverse economic impacts 1629 of the GSRP. The scope of the LEI work product and testimony as directed by NU and CL&P was to 1630 determine if there were positive economic benefits to ratepayers as a whole from constructing this 1631 specific transmission power line in this specific way.
- 1632

1633 With regard to a competitive energy market, given what we learned from ISO-NE's testimony and the 1634 testimony of Mr. Chernick, the economics and the design of ISO-NE's local market pricing if it were applied to the automobile industry would work like this: Hyundai, Ford, Honda, and Toyota are all 1635 1636 producers of quality small sedans. Hyundai (representing Millstone Nuclear) charges \$13,000 for its economy vehicles. Ford, Honda, and Toyota charge \$15,500 on average for their vehicle. Whenever 1637 1638 BMW and Volvo sell cars at \$45,000, all car manufactures including Hyundai as the first tier producer 1639 and Ford, Honda, and Toyota as the second tier of economy manufactures all get to sell their cars at 1640 \$45,000 even though in the case of the lowest cost producers their production cost are less and they can 1641 and do enter the market and sell their products at a lower cost.

1642

Now Rolls Royce, Bentley and Ferrari (the RMR producers) each sell a luxury convertible car because it is summer time and that is when convertibles are purchased. According to our ISO-NE locational electric energy market pricing, all car manufacturers now get to sell their cars at \$275,000 because that is the cost at the highest tier of production. Try explaining that to someone. Try explaining that to someone on a fixed income.

³² In case the Applicant's counsel objects to this last statement as hearsay, we understand that Hearsay evidence may be admitted in a contested administrative hearing as long as it is reliable and probative. 47 CS 228.

Would it not make more sense if protecting the consumer and having reliable low cost energy is the real goal, if making certain that our Connecticut business environment is a competitive and attractive environment to encourage start-up entrepreneurship is a goal, if another goal is that we are provide real solutions to combat global warming and create energy independence, if those are our goals why don't we instead of building more and more transmission lines look at doing something that actually reduces peak demand. That takes the Rolls Royces and Bentleys out of the equation not just to lower our high marginal energy costs but actually drive down the marginal energy cost threshold.

1656

1657 At its most fundamental level, the Greater Springfield Reliability Project is not so much about 1658 constructing a reliability power line project as it is about the prudent, long term deployment of \$2 billion 1659 of public infrastructure capital. Consider that the United States wastes enough energy in the generation 1660 and transmission of energy every year to power all of Japan for that same year.

1661

There is no investment in any type of local renewable energy production in these proposals. What would the GSRP look like if it became the Greater Springfield Reliability and Renewable Project? What would happen if instead of building power transmission lines through Suffield and east Granby, CL&P invested the CT share of the GSRP in a public-private partnership where it placed solar and perhaps some small wind turbines at the residences and small businesses in Suffield, East Granby and Bloomfield to drive down the high marginal costs of peak summer time demand and RMR generation?

1668

Assuming a no state or federal renewable energy incentive cost of \$20,000 per residence/small business at a \$150,000,000 investment by CL&P in renewable solar and wind³³ production, CL&P could place infrastructure at 7,500 residences or small businesses. At an average usage level of 790 kWH per month, these investments would have a ROI pay-back time of roughly a decade and after that the energy production would be at no cost. The life cycle would be that of a transmission investment. There would be no harmful EMF concerns. Duke Energy is doing this very thing.

1675

1681

1676 The problem is no one has a business model that supports this for a large scale investment. There is no 1677 government mandate. There is the corporate equivalent of the "it's not my job mentality" at work. ISO-1678 NE is not charge with transforming our gird, it is charged with reliability and it derives its revenues from 1679 transaction costs as essentially a commodity trading exchange. ISO-NE is not going to work itself out of 1680 a job even if we all would be better off with much more renewable and green energy.

And with regard to reliability, we are proposing to build the Greater Springfield Reliability Project in the least reliable way. Underground lines according to various utilities are 50% to 70% more reliable on average than overhead power lines. If the initial triggering event for the 2003 blackout was a sagging power line contacting a tree limb, or a squirrel as Chairman Caruso said, if that power line were underground there would have been no 2003 blackout. Eleven more people would be living and billions would not have been lost.

1688

But we can't build HVAC lines for long distances. True. But you can build HVDC lines for long distances and their underground construction is easy and low cost. See the Murray Link project in Australia. But HVDC have short term overvoltage problems says Mr. Ashton. True, but that is only a part of the story because there is HVDC technology to mitigate over voltage events and HVDC does work well with asynchronous systems.

³³ See <u>http://www.awea.org/faq/rsdntqa.html#Howdoresidentialwindturbineswork</u>

1694 I am not saying that HVDC is, or may even be, the answer because I am not qualified to opine on 1695 electrical engineering issues. But I am qualified to opine in my specialty area of risk and hazard decision 1696 making and time horizon decision making. If you look at the proposed capital investments by NU for the 1697 years 2010 to 2013 in new post-NEEWS HVDC transmission lines requiring new right of ways, one should 1698 ask are we building our infrastructure piece meal. Do we have any sort of comprehensive plan? Are we 1699 building redundant power lines? Having as many power lines as possible is a benefit to NU and stabilizes 1700 revenues. But is it a benefit to consumers?

1701

This is our key point: What is a benefit to consumers? If we are deploying \$2 billion in capital infrastructure money, the only way to do this correctly is to get a qualified second opinion. That is why we believe KEMA was hired in the docket 272 proceedings. That is why, given that the CSC has the legal authority to do so, that a firm like KEMA must be hired to review all possible options including removing the artificial delineations of GSRP, CCRP and IRP to see if there is not a better way, a win-win way to spend \$2 billion of the consumers' money.

1708

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1715

1709 To the citizens of East Granby and Suffield CL&P is saying we can afford to build a power line, we just 1710 can't afford to build it safely and not with devastating financial consequences for local residents. And 1711 you unlucky folks and your children just have to buck up and take one for the team.

We found a few quotations that could be applicable to the ultimate result of the GSRP's and NEEWSsiting process's final decision.

- 1716The first is from Sir Winston Churchill, "You can always count on Americans to do the right1717thing, after they've tried everything else."
- 17181719The second is from Ralph Waldo Emerson, "Do not follow where the path may lead. Go1720instead where there is no path and leave a trail."
- 1722The last is from Mark Twain: An Englishman is a person who does things because they have1723been done before. An American is a person who does things because they haven't been1724done before.
- 1725

1728

1721

Even though we greatly admire Sir Winston Churchill, we hope that Emerson's and Twain's words arethe one that ring true.

1729 If we are going to spend the \$2.4 billion in GSRP/NEEWS money let it be spent to blaze a path that leads 1730 New England towards greater energy independence, greater sources of renewable energy and a New 1731 England transmission grid infrastructure that keeps pace with what is being used and developed through 1732 the USA and in the rest of the world.

1734	We thank the CSC for the opportunity to present our testimony and to give voice to the concerns of the			
1735	hundreds of residents who will be affected by the GSRP and the NEEWS projects.			
1736				
1737	Respectfully submitted,			
1738				
1739	Citizens Against Overhead Power Line Construction			
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1744	BY: Richard Legere, Executive Director			
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1/48				
1/49	CERTIFICATION			
1750				
1751	I hereby certify that a copy of the foregoing will be mailed, e-mailed and/or hand delivered to all known			
1752	parties and intervenors of record on the docket 370a service list.			
1753				
1755	Pichard Logoro			
1756	Nichard Legere			
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1761	KEY EXHIBITS
1762	
1763	Daily Mail News Article on "Faulty Gene Makes Children Who Live Near Power Lines More Likely To
1764	Develop Leukemia."
1765	
1766	Light and Invisible HVDC Light article
1767	
1768	CL&P exhibit of EMFs from 345 kV HVAC line for West Suffield residence
1769	
1//0	
1771	ADDENDUM MATERIALS
1772	Excernic from ABB Study for decket 272 - Middletown to Norwalk Decument located at
1774	Excerpts from ABB Study for docket 272 - Middletown to Norwalk . Document located at.
1775	<u>11(1).//www.cl.gov/csc/cwp/view.asp:A=3&Q=272380</u>
1776	Met all established engineering criteria:
1777	<u></u>
1778	"The study conducted by ABB consisted of four major tasks:
1779	
1780	1. System harmonic frequency analysis
1781	2. Power flow analysis
1782	3. Short-circuit analysis
1783	4. Stability analysis
1784	
1785	The results of these analyses are discussed in this report. Individual reports for each of the
1786	analyses are provided as attachments to this main report. The key finding of the study is that it is
1787	technically feasible for an HVDC solution to meet the 13 criteria shown in Table ES-1.
1788	Specifically, an all HVDC solution based on VSC technology will shift the first system
1789	resonance frequency to above the 3rd harmonic, a major concern with the AC alternative. Other
1790	considerations such as short-circuit duty, prevention of line overloads, maintaining voltage and
1791	dynamic stability were all analyzed and found to be within acceptable limits. Additional detailed
1792	studies are required to come up with an optimal system design in order to cover additional
1793	scenarios, contingency conditions, and other operational considerations. Middletown – Norwalk
1794	Transmission Project 10/01/04 VSC HVDC System Feasibility Study" ³⁴
1795	
1796	"Based on the results of this feasibility study, it is concluded that HVDC Options 1 and 2 are
1797	both feasible and capable of meeting the 13 performance criteria set forth by NU, UI and ISO-
1798	NE. The selection of the most cost-effective solution will require additional detailed studies to
1799	optimize the design, taking into account of costs, reliability, operability and flexibility." ³⁵
1800	

³⁴ ABB Study, Executive Summary, page IV

³⁵ ABB Study, Executive Summary, page V

1801 **"2.1 Study Criteria**

1807

ABB was engaged by NU, UI and ISO-NE to conduct a study to investigate if a VSC based HVDC system could fulfill the technical criteria relevant for this particular application in Southwest Connecticut. NU with input from New England ISO and UI, has outlined 13 criteria that must be satisfied by the underground HVDC solution. These criteria are presented in Table 1 below.

1808 Table 1. System Criteria for Middletown to Norwalk Project

1. Moving approximately 1200 MW of power into Southwest Connecticut.				
Approximately 1200MW of power injection (800MW incremental after Phase II, and				
Phases I & II give 1400MW; comparison of transfer capacity for both AC and DC line				
outages.)				
2. Resolving short circuit issues at Pequonnock 115kV and Devon 115kV and Devon 115kV target of 90% of $63kA$ or below				
Devoli 115K v targe	1 01 90% 01 05KA 01 0Clow			
2 Deselve concreti	on interdemendencies at Pequenneck Deven and Nerwelk			
S. Resolve generation interdependencies at requolinock, Devoli, and Norwalk				
1101001				
1 Improve the poir	at of the first system resonance to 2 thermonic or higher			
4. Improve the point	it of the first system resonance to srd harmonic of higher.			
5 Drovido o moona	of interesting new constitut			
5. Provide a means	of interconnecting new generation.			
C Harra the shilitar	to odd now lood coming stations as maximad			
6. Have the admity	to add new load serving stations as required.			
7				
/. Must be able to operate throughout a load cycle and throughout the year with				
varying dispatches	and line outages.			
8. The project cann	ot cause any new overloads on the system.			
9. Respect technical and physical limitations.				
10. The project nee	ds to result in a dynamically stable system			
11. The project needs to provide adequate voltage on the system.				
12. Respect existing contracts and system capabilities – cannot degrade capabilities				
such as the 352 MW (330MW net) capability of the Cross Sound Cable and 200MW				
across the 1385 submarine cable between Norwalk Harbor and Northport, LI.				
13. Adverse Sub-synchronous Tortional Interaction (SSTI) effects should not be				
present – System must not act to destabilize torsional modes of nearby generators.				
	27			
Th	e study uses the planning and reliability criteria of ISO-NE." ³⁶			
	 Moving approxim Approximately 120 Phases I & II give T outages.) Resolving short of Devon 115kV target Resolve generati Harbor Improve the point Provide a means Have the ability Nust be able to of varying dispatches The project cann Respect technica The project need The project need Respect existing such as the 352 MW across the 1385 sub Adverse Sub-sypresent – System m 	 Moving approximately 1200 MW of power into Southwest Connecticut. Approximately 1200MW of power injection (800MW incremental after Phase II, and Phases I & II give 1400MW; comparison of transfer capacity for both AC and DC line outages.) Resolving short circuit issues at Pequonnock 115kV and Devon 115kV and Devon 115kV target of 90% of 63kA or below Resolve generation interdependencies at Pequonnock, Devon, and Norwalk Harbor Improve the point of the first system resonance to 3rd harmonic or higher. Provide a means of interconnecting new generation. Have the ability to add new load serving stations as required. Must be able to operate throughout a load cycle and throughout the year with varying dispatches and line outages. The project cannot cause any new overloads on the system. Respect technical and physical limitations. The project needs to result in a dynamically stable system The project needs to provide adequate voltage on the system. Respect existing contracts and system capabilities – cannot degrade capabilities such as the 352 MW (330MW net) capability of the Cross Sound Cable and 200MW across the 1385 submarine cable between Norwalk Harbor and Northport, LI. Adverse Sub-synchronous Tortional Interaction (SSTI) effects should not be present – System must not act to destabilize torsional modes of nearby generators. 		

³⁶ ABB Study, page 2