

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: <u>siting.council@ct.gov</u> Web Site: portal.ct.gov/csc

> Hearing Program Docket No. 519 Tuesday, February 27, 2024 2:00 p.m./6:30 p.m. Zoom Remote Public Hearing

- I. Opening by Council
 - A. Statement read by Presiding Officer
 - B. Administrative Notice taken by Council

FEDERAL

- FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Questions and Answers About Biological Effects and Potential Hazards of Radiofrequency Electromagnetic Fields, OET Bulletin No. 56, August 1999, available at <u>https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet56/oet</u> <u>56e4.pdf</u>
- FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Evaluating Compliance with FCC-Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields, OET Bulletin No. 65, August 1997, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet65/oet 65.pdf
- 3. FEDERAL COMMUNICATIONS COMMISSION, *Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation Report and Order*, August 1, 1996, *available at* <u>https://transition.fcc.gov/Bureaus/Engineering_Technology/Orders/1996/fcc96326.pdf</u>
- Telecommunications Act of 1996, as amended, Pub. L. No. 104-104, 110 Stat. 56 (codified as amended in scattered sections of 47 U.S.C), *available at* <u>https://transition.fcc.gov/Reports/tcom1996.pdf</u>
- 5. FEDERAL COMMUNICATIONS COMMISSION, *Warning, Alert and Response Network Act*, Pub. L. No. 109-437, 120 Stat. 1936 (2006), (codified at 47 U.S.C. §332(d)(1)) (2006), *available at* https://transition.fcc.gov/pshs/docs/emergency-information/cmas-warn-act.pdf
- Wireless Communications and Public Safety Act of 1999, as amended, 47 U.S.C. §§ 615-615b, as amended, *available at* <u>https://www.congress.gov/bill/106th-congress/housebill/438/text/ih</u>.
- 7. Enhance 911 Act of 2004, as amended, 47 U.S.C. § 942, as amended, *available at* <u>https://www.gpo.gov/fdsys/pkg/PLAW-108publ494/pdf/PLAW-108publ494.pdf</u>
- Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §6409 Wireless Facilities Deployment 2012, *available at* <u>https://www.gpo.gov/fdsys/pkg/PLAW-112pub196/pdf/PLAW-112pub196.pdf</u>

- 9. Actions That May Have a Significant Environmental Effect, for Which Environmental Assessments (EAs) Must be Prepared, 47 C.F.R. § 1.1307, as amended, *available at*. <u>https://www.gpo.gov/fdsys/pkg/CFR-2013-title47-vol1/pdf/CFR-2013-title47-vol1-sec1-1307.pdf</u>
- 10. Radiofrequency Radiation Exposure Limits, 47 C.F.R. § 1.1310, as amended, *available at* <u>https://www.gpo.gov/fdsys/pkg/CFR-2002-title47-vol1/pdf/CFR-2002-title47-vol1-sec1-1310.pdf</u>
- 11. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), available at http://www.presidency.ucsb.edu/ws/index.php?pid=86954
- 12. Presidential Order No. 13616, Accelerating Broadband Infrastructure Development, 77 Fed. Reg. 119 (June 14, 2012), *available at* <u>http://www.gpo.gov/fdsys/pkg/FR-2012-06-20/pdf/2012-15183.pdf</u>
- Presidential Policy Directive No. 21, Critical Infrastructure Security and Resilience, February 12, 2013, available at <u>https://obamawhitehouse.archives.gov/the-press-office/2013/02/12/presidential-policy-directive-critical-infrastructure-security-and-resil</u>
- 14. DIVISION OF MIGRATORY BIRD MANAGEMENT, UNITED STATES FISH & WILDLIFE SERVICE, UNITED STATES DEPARTMENT OF THE INTERIOR, *Recommended Best Practices* for Communication Tower Design, Siting, Construction, Operation, Maintenance and Decommissioning, last updated March 2021, available at <u>https://www.fws.gov/sites/default/files/documents/usfws-communication-towerguidance.pdf</u>
- 15. National Park Service, United States Department of the Interior, *National Register of Historic Places available at* <u>https://www.nps.gov/subjects/nationalregister/index.htm</u>
- 16. FEDERAL AVIATION ADMINISTRATION, Obstruction Marking and Lighting, Advisory Circular AC No. 70/7460-1M, November 16, 2020, available at <u>https://www.faa.gov/documentLibrary/media/Advisory_Circular/Advisory_Circular_70_74</u> <u>60_1M.pdf</u>
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- 18. UNITED STATES FEDERAL AVIATION ADMINISTRATION, Obstruction Evaluation Version 2023-Sep.3, Notice Criteria Tool available at <u>https://oeaaa.faa.gov/oeaaa/external/gisTools/gisAction.jsp?action=showNoNoticeRequired</u> <u>ToolForm</u>
- 19. FEDERAL COMMUNICATIONS COMMISSION, *Tower Owners: Save Birds, Save Money*, updated August 2, 2021, *available at https://www.fcc.gov/guides/towers-and-birds*
- 20. Stephen J. Blumberg, et al, *Wireless Substitution: Early Release of Estimates from the National Health Interview Survey, July – December 2021, Division of Health Interview*

Statistics, National Center for Health Statistics, U.S. Center of Disease Control, May 2022, *available at https://www.cdc.gov/nchs/data/nhis/earlyrelease/wireless202205.pdf*

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- 25. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Second Report and Order*, FCC 18-30, March 30, 2018, *available at* https://docs.fcc.gov/public/attachments/FCC-18-30A1.pdf
- 26. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment/Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Third Report and Order and Declaratory Ruling*, FCC 18-111, August 3, 2018, *available at* https://docs.fcc.gov/public/attachments/FCC-18-111A1.pdf
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- 33. STATE OF CONNECTICUT SITING COUNCIL, *Telecommunications Facilities: An Illustrated Primer on the Siting of Facilities Within Connecticut and Throughout the Nation, Version II, available at* <u>https://portal.ct.gov/-/media/CSC/CSCtower307pdf.pdf</u>
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- 35. STATE OF CONNECTICUT SITING COUNCIL, Docket 432 Feasibility study of back-up power requirements for telecommunications towers and antennas pursuant to Public Act 12-148, available at <u>https://portal.ct.gov/CSC/1_Applications-and-Other-Pending-Matters/Applications/3_DocketNos400s/Docket-No-432</u>
- 36. STATE OF CONNECTICUT SITING COUNCIL, Petition 1589, July 30, 2021 State Historic Preservation Office correspondence related to Area of Potential Effect, available at <u>https://portal.ct.gov/-/media/CSC/3_Petitions-</u> <u>medialibrary/Petitions_MediaLibrary/MediaPetitionNos1501-</u> <u>1600/PE1589/PetitionerSubmissions/Appendix-B---Environmental-Assessment.pdf</u>
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Department of Energy and Environmental Protection

- 38. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, CONNECTICUT COUNCIL ON SOIL AND WATER CONSERVATION, Connecticut Guidelines for Soil Erosion and Sediment Control, September 30, 2023, available at <u>https://portal.ct.gov/DEEP/Water/Soil-Erosion-and-Sediment-Control-Guidelines/Guidelines-for-Soil-Erosion-and-Sediment-Control</u>
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Department of Transportation

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Other State Agencies

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<u>MAPS</u>

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- 83. Mail-A-Map Street Map, South Windsor/East Windsor, *available at* <u>http://mailamap.com/street-maps</u>
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- C. State Agency comments
 - 1. Connecticut Airport Authority Comments, dated January 9, 2024

II. Appearance by Applicant

Applicant:

Cellco Partnership d/b/a Verizon Wireless (VER)

Representative:

Kenneth C. Baldwin, Esq. Robinson and Cole LLP

- A. Administrative Notice.
 - 1.
- B. Exhibits for Identification.
 - 1. Application for a Certificate of Environmental Compatibility and Public Need filed by Cellco Partnership d/b/a Verizon Wireless, received October 26, 2023, and attachments and bulk file exhibits including:

Bulk file exhibits:

- a. Technical Report
- b. Town of East Windsor Zoning Regulations
- c. Town of East Windsor Inland Wetlands and Watercourses Regulations
- d. Town of East Windsor Plan of Conservation and Development
- 2. Applicant's Affidavit of Publication in *The Hartford Courant*, dated October 30, 2023
- 3. Applicant's Signed Protective Order Related to Unredacted Lease Agreement, dated January 4, 2024
- 4. Applicant's Responses to Council Interrogatories, Set One, dated February 14, 2024
- 5. Applicant's Sign Posting Affidavit, dated February 14, 2024
- C. Swear Witnesses
 - 1. Elizabeth Glidden, Real Estate/Regulatory Specialist, Verizon Wireless
 - 2. Mark Brauer, Radio Frequency Engineer, Verizon Wireless
 - 3. Carlo F. Centore, P.E., Centek Engineering
 - 4. Brian Gaudet, Project Manager, All-Points Technology Corporation P.C.
 - 5. Matt Gustafson, Wetland Scientist and Professional Soil Scientist, All-Points Technology Corporation P.C.
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
- III. Closing by Connecticut Siting Council.