

# STATE OF CONNECTICUT CONNECTICUT SITING COUNCIL

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Hearing Program
Docket No. 518
Thursday, December 14, 2023
2:00 p.m./6:30 p.m.
Zoom Remote Public Hearing

- I. Opening by Council
  - A. Statement read by Presiding Officer.
  - B. Administrative Notice taken by Council

## **FEDERAL**

- 1. FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Questions and Answers About Biological Effects and Potential Hazards of Radiofrequency Electromagnetic Fields, OET Bulletin No. 56, August 1999, available at <a href="https://transition.fcc.gov/Bureaus/Engineering\_Technology/Documents/bulletins/oet56/oet56e4.pdf">https://transition.fcc.gov/Bureaus/Engineering\_Technology/Documents/bulletins/oet56/oet56e4.pdf</a>
- 2. FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Evaluating Compliance with FCC-Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields, OET Bulletin No. 65, August 1997, available at <a href="https://transition.fcc.gov/Bureaus/Engineering\_Technology/Documents/bulletins/oet65/oet65.pdf">https://transition.fcc.gov/Bureaus/Engineering\_Technology/Documents/bulletins/oet65/oet65.pdf</a>
- 3. FEDERAL COMMUNICATIONS COMMISSION, Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation Report and Order, August 1, 1996, available at <a href="https://transition.fcc.gov/Bureaus/Engineering Technology/Orders/1996/fcc96326.pdf">https://transition.fcc.gov/Bureaus/Engineering Technology/Orders/1996/fcc96326.pdf</a>
- 4. Telecommunications Act of 1996, as amended, Pub. L. No. 104-104, 110 Stat. 56 (codified as amended in scattered sections of 47 U.S.C), *available at* <a href="https://transition.fcc.gov/Reports/tcom1996.pdf">https://transition.fcc.gov/Reports/tcom1996.pdf</a>
- 5. FEDERAL COMMUNICATIONS COMMISSION, *Warning, Alert and Response Network Act*, Pub. L. No. 109-437, 120 Stat. 1936 (2006), (codified at 47 U.S.C. §332(d)(1)) (2006), *available at* https://transition.fcc.gov/pshs/docs/emergency-information/cmas-warn-act.pdf
- 6. Wireless Communications and Public Safety Act of 1999, as amended, 47 U.S.C. §§ 615-615b, as amended, *available at* <a href="https://www.congress.gov/bill/106th-congress/house-bill/438/text/ih">https://www.congress.gov/bill/106th-congress/house-bill/438/text/ih</a>.

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- 7. Enhance 911 Act of 2004, as amended, 47 U.S.C. § 942, as amended, available at https://www.gpo.gov/fdsys/pkg/PLAW-108publ494/pdf/PLAW-108publ494.pdf
- 8. Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §6409 Wireless Facilities Deployment 2012, available at https://www.gpo.gov/fdsys/pkg/PLAW-112publ96/pdf/PLAW-112publ96.pdf
- 9. Actions That May Have a Significant Environmental Effect, for Which Environmental Assessments (EAs) Must be Prepared, 47 C.F.R. § 1.1307, as amended, available at. https://www.gpo.gov/fdsys/pkg/CFR-2013-title47-vol1/pdf/CFR-2013-title47-vol1-sec1-1307.pdf
- 10. Radiofrequency Radiation Exposure Limits, 47 C.F.R. § 1.1310, as amended, available at https://www.gpo.gov/fdsys/pkg/CFR-2002-title47-vol1/pdf/CFR-2002-title47-vol1-sec1-1310.pdf
- 11. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), available at http://www.presidency.ucsb.edu/ws/index.php?pid=86954
- 12. Presidential Order No. 13616, Accelerating Broadband Infrastructure Development, 77 Fed. Reg. 119 (June 14, 2012), available at http://www.gpo.gov/fdsys/pkg/FR-2012-06-20/pdf/2012-15183.pdf
- 13. Presidential Policy Directive No. 21, Critical Infrastructure Security and Resilience, February 12, 2013, available at <a href="https://obamawhitehouse.archives.gov/the-press-">https://obamawhitehouse.archives.gov/the-press-</a> office/2013/02/12/presidential-policy-directive-critical-infrastructure-security-and-resil
- 14. DIVISION OF MIGRATORY BIRD MANAGEMENT, UNITED STATES FISH & WILDLIFE SERVICE, UNITED STATES DEPARTMENT OF THE INTERIOR, Recommended Best Practices for Communication Tower Design, Siting, Construction, Operation, Maintenance and Decommissioning, last updated March 2021, available at https://www.fws.gov/sites/default/files/documents/usfws-communication-tower-guidance.pdf
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- 20. FEDERAL COMMUNICATIONS COMMISSION, *Public Notice Wireless Telecommunications Bureau Offers Guidance on Interpretation of Section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012*, DA 12-2407, January 25, 2013, *available at* <a href="https://apps.fcc.gov/edocs-public/attachmatch/DA-12-2047A1.pdf">https://apps.fcc.gov/edocs-public/attachmatch/DA-12-2047A1.pdf</a>
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30. UNITED STATES FISH AND WILDLIFE SERVICE, New England Field Office, Addressing Northern Long-eared Bat, *available at* New England Field Office Endangered Species Act Project Review and Consultation | U.S. Fish & Wildlife Service (fws.gov)

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  Telecommunications Coverage, Revised October 2018, available at <a href="https://portal.ct.gov/media/CSC/Publications/2018TELCOMPLANFINALpdf.pdf">https://portal.ct.gov/media/CSC/Publications/2018TELCOMPLANFINALpdf.pdf</a>
- 32. STATE OF CONNECTICUT SITING COUNCIL, *Telecommunications Facilities: An Illustrated Primer on the Siting of Facilities Within Connecticut and Throughout the Nation, Version II, available at* https://portal.ct.gov/-/media/CSC/CSCtower307pdf.pdf
- 33. STATE OF CONNECTICUT SITING COUNCIL, Statewide Telecommunications Coverage Database, available at <a href="https://portal.ct.gov/CSC/Common-Elements/Common-Elements/Connecticut-Siting-Council---Disclaimer">https://portal.ct.gov/CSC/Common-Elements/Common-Elements/Connecticut-Siting-Council---Disclaimer</a>
- 34. **DOCKET NO. 432** Feasibility study of back-up power requirements for telecommunications towers and antennas pursuant to Public Act 12-148, available at <a href="https://portal.ct.gov/CSC/1\_Applications-and-Other-Pending-Matters/Applications/3\_DocketNos400s/Docket-No-432">https://portal.ct.gov/CSC/1\_Applications-and-Other-Pending-Matters/Applications/3\_DocketNos400s/Docket-No-432</a>
- 35. **PETITION NO. 1589** USS Somers Solar, LLC petition for a declaratory ruling, pursuant to Connecticut General Statutes §4-176 and §16-50k, for the proposed construction, maintenance and operation of a 3.0-megawatt AC solar photovoltaic electric generating facility located at 360 Somers Road, Ellington, Connecticut, and associated electrical interconnection, July 30, 2021 State Historic Preservation Office correspondence related to Area of Potential Effect, *available at* portal.ct.gov/-/media/CSC/3\_Petitions\_medialibrary/Petitions\_MediaLibrary/MediaPetitionNos1501-1600/PE1589/PetitionerSubmissions/Appendix-B---Environmental-Assessment.pdf

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- 76. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Northern long-eared bat areas of concern in Connecticut to assist with Federal Endangered Species Act Compliance, last updated March 6, 2019, available at <a href="https://portal.ct.gov/-/media/DEEP/endangered">https://portal.ct.gov/-/media/DEEP/endangered</a> species/images/nlebmappdf.pdf?la=en
- 77. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Connecticut Critical Habitats Interactive Map, available at <a href="https://ct-deep-gis-open-data-website-ctdeep.hub.arcgis.com/datasets/critical-habitats/explore?location=41.654537%2C-72.831884%2C16.73">https://ct-deep-gis-open-data-website-ctdeep.hub.arcgis.com/datasets/critical-habitats/explore?location=41.654537%2C-72.831884%2C16.73</a>
- 78. CONNECTICUT FOREST & PARK ASSOCIATION, BLUE-BLAZED HIKING TRAILS INTERACTIVE MAP, *available at* <a href="https://www.ctwoodlands.org/blue-blazed-hiking-trails/blue-blazed-hiking-trails-interactive-map">https://www.ctwoodlands.org/blue-blazed-hiking-trails-interactive-map</a>
- 79. NATIONAL AUDUBON SOCIETY, *Connecticut Important Bird Areas, available at*<a href="https://gis.audubon.org/portal/apps/sites/?\_gl=1\*jvotz7\*\_ga\*MjEzOTE0NjgxNi4xNjcxMTM0NzA4\*\_ga\_X2XNL2MWTT\*MTY4MTI0NTQ2NC4zLjEuMTY4MTI0NTU0MS41">https://gis.audubon.org/portal/apps/sites/?\_gl=1\*jvotz7\*\_ga\*MjEzOTE0NjgxNi4xNjcxMTM0NzA4\*\_ga\_X2XNL2MWTT\*MTY4MTI0NTQ2NC4zLjEuMTY4MTI0NTU0MS41</a>
  <a href="https://gis.audubon.org/portal/apps/sites/?\_gl=1\*jvotz7\*\_ga\*MjEzOTE0NjgxNi4xNjcxMTM0NzA4\*\_ga\_X2XNL2MWTT\*MTY4MTI0NTQ2NC4zLjEuMTY4MTI0NTU0MS41">https://gis.audubon.org/portal/apps/sites/?\_gl=1\*jvotz7\*\_ga\*MjEzOTE0NjgxNi4xNjcxMTM0NzA4\*\_ga\_X2XNL2MWTT\*MTY4MTI0NTQ2NC4zLjEuMTY4MTI0NTU0MS41">https://gis.audubon.org/portal/apps/sites/?\_gl=1\*jvotz7\*\_ga\*MjEzOTE0NjgxNi4xNjcxMTM0NzA4\*\_ga\_X2XNL2MWTT\*MTY4MTI0NTQ2NC4zLjEuMTY4MTI0NTU0MS41</a>
  <a href="https://gis.audubon.org/portal/apps/sites/">https://gis.audubon.org/portal/apps/sites/?\_gl=1\*jvotz7\*\_ga\*MjEzOTE0NjgxNi4xNjcxMTM0NzA4\*\_ga\_X2XNL2MWTT\*MTY4MTI0NTQ2NC4zLjEuMTY4MTI0NTU0MS41</a>
  <a href="https://gis.audubon.org/portal/apps/sites/">https://gis.audubon.org/portal/apps/sites/?\_gl=1\*jvotz7\*\_ga\*MjEzOTE0NjgxNi4xNjcxMTM0NzA4\*\_ga\_X2XNL2MWTT\*MTY4MTI0NTQ2NC4zLjEuMTY4MTI0NTU0MS41</a>
  <a href="https://gis.audubon.org/portal/apps/sites/">https://gis.audubon.org/portal/apps/sites/</a>
- 80. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, State Park and Forests Interactive Map, *available at* <a href="https://ctdeep.maps.arcgis.com/apps/webappviewer/index.html?id=950da678b13b458ba4c">https://ctdeep.maps.arcgis.com/apps/webappviewer/index.html?id=950da678b13b458ba4c</a> be5687e902c19&deepNav=%7C
- 81. Mail-A-Map Street Map, South Windsor, available at http://mailamap.com/street-maps
- 82. UNITED STATES GEOLOGICAL SURVEY, National Map Viewer, *available at* THE NATIONAL MAP ADVANCED VIEWER

II. Appearance by Applicants

Applicants: New Cingular Wireless PCS, LLC

d/b/a AT&T and Tarpon Towers III, LLC (ATT TT)

Representatives:

AT&T Lucia Chiocchio, Esq.

Daniel Patrick, Esq. Cuddy & Feder LLP

Tarpon Towers III, LLC David A. Ball, Esq.

Philip C. Pires, Esq. Cohen and Wolf, P.C.

A. Administrative Notice.

1.

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#### B. Exhibits for Identification.

1. Application for a Certificate of Environmental Compatibility and Public Need filed by, New Cingular Wireless PCS, LLC d/b/a AT&T and Tarpon Towers III, LLC, received August 22, 2023, and attachments and bulk file exhibits including:

## Bulk file exhibits:

- a. Town of South Windsor Zoning Regulations
- b. Town of South Windsor Zoning Map
- c. Town of South Windsor Plan of Conservation and Development
- d. Town of South Windsor Inland Wetland/Watercourse and Conservation Regulations
- e. Technical Report
- 2. Applicants' Affidavit of Publication in the <u>Journal Inquirer</u>, dated September 15, 2023
- 3. Applicants' Responses to Council Interrogatories, Set One, dated November 29, 2023
- 4. Applicants' Sign Posting Affidavit, dated December 5, 2023
- 5. Applicants' Signed Protective Order related to unredacted lease agreement, signed December 7, 2023

## C. Swear Witnesses

- 1. Martin Lavin, Radio Frequency Engineer, C Squared Systems, LLC
- 2. Harry Carey, Director, External Affairs, AT&T
- 3. Keith Coppins, Tarpon Towers III, LLC
- 4. Douglas Roberts, Tarpon Towers III, LLC
- 5. David Archambault, Vice President, Visual Site Simulations, LLC
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
  - 1. Council
- III. Closing by Connecticut Siting Council.