

STATE OF CONNECTICUT CONNECTICUT SITING COUNCIL

Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 F-Mail: siting council@ct gov

E-Mail: siting.council@ct.gov Web Site: portal.ct.gov/csc

Hearing Program
Docket No. 510
Tuesday, August 9, 2022
2:00 p.m./6:30 p.m.
Zoom Remote Public Hearing

- I. Opening by Council
 - A. Statement read by Presiding Officer.
 - B. Motions
 - 1. Applicants' Motion for Protective Order, dated August 1, 2022
 - C. Administrative Notice taken by Council

FEDERAL

- 1. FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Questions and Answers About Biological Effects and Potential Hazards of Radiofrequency Electromagnetic Fields, OET Bulletin No. 56, August 1999, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet56/oet56e4.pd
- 2. FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Evaluating Compliance with FCC-Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields, OET Bulletin No. 65, August 1997, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet65/oet65.pdf
- 3. FEDERAL COMMUNICATIONS COMMISSION, Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation Report and Order, August 1, 1996, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Orders/1996/fcc96326.pdf
- 4. Telecommunications Act of 1996, as amended, Pub. L. No. 104-104, 110 Stat. 56 (codified as amended in scattered sections of 47 U.S.C), *available at* https://transition.fcc.gov/Reports/tcom1996.pdf
- 5. FEDERAL COMMUNICATIONS COMMISSION, *Warning, Alert and Response Network Act*, Pub. L. No. 109-437, 120 Stat. 1936 (2006), (codified at 47 U.S.C. §332(d)(1)) (2006), *available at* https://transition.fcc.gov/pshs/docs/emergency-information/cmas-warn-act.pdf
- 6. Wireless Communications and Public Safety Act of 1999, as amended, 47 U.S.C. §§ 615-615b, as amended, *available at* https://www.congress.gov/bill/106th-congress/house-bill/438/text/ih.
- 7. Enhance 911 Act of 2004, as amended, 47 U.S.C. § 942, as amended, *available at* https://www.gpo.gov/fdsys/pkg/PLAW-108publ494/pdf/PLAW-108publ494.pdf

- 8. Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §6409 Wireless Facilities Deployment 2012, *available at* https://www.gpo.gov/fdsys/pkg/PLAW-112publ96.pdf
- 9. Actions That May Have a Significant Environmental Effect, for Which Environmental Assessments (EAs) Must be Prepared, 47 C.F.R. § 1.1307, as amended, *available at*. https://www.gpo.gov/fdsys/pkg/CFR-2013-title47-vol1/pdf/CFR-2013-title47-vol1-sec1-1307.pdf
- 10. Radiofrequency Radiation Exposure Limits, 47 C.F.R. § 1.1310, as amended, *available at* https://www.gpo.gov/fdsys/pkg/CFR-2002-title47-vol1/pdf/CFR-2002-title47-vol1-sec1-1310.pdf
- 11. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), *available at* http://www.presidency.ucsb.edu/ws/index.php?pid=86954
- 12. Presidential Order No. 13616, Accelerating Broadband Infrastructure Development, 77 Fed. Reg. 119 (June 14, 2012), *available at* http://www.gpo.gov/fdsys/pkg/FR-2012-06-20/pdf/2012-15183.pdf
- 13. Presidential Policy Directive No. 21, Critical Infrastructure Security and Resilience, February 12, 2013, available at https://obamawhitehouse.archives.gov/the-press-office/2013/02/12/presidential-policy-directive-critical-infrastructure-security-and-resil
- 14. DIVISION OF MIGRATORY BIRD MANAGEMENT, UNITED STATES FISH & WILDLIFE SERVICE, UNITED STATES DEPARTMENT OF THE INTERIOR, Recommended Best Practices for Communication Tower Design, Siting, Construction, Operation, Maintenance and Decommissioning, last updated March 2021, available at https://www.fws.gov/sites/default/files/documents/usfws-communication-tower-guidance.pdf
- 15. National Park Service, United States Department of the Interior, *National Register of Historic Places available at* https://www.nps.gov/subjects/nationalregister/index.htm
- 16. FEDERAL AVIATION ADMINISTRATION, *Obstruction Marking and Lighting, Advisory Circular AC No. 70/7460-1L*, December 4, 2015, *available at* https://www.faa.gov/documentLibrary/media/Advisory_Circular/AC_70_7460-1L_.pdf
- 17. FEDERAL AVIATION ADMINISTRATION, Specification for Obstruction Lighting Equipment, Advisory Circular AC No. 150/5345-43J, March 11, 2019, available at https://www.faa.gov/documentLibrary/media/Advisory_Circular/150-5345-43J.pdf
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- 19. Stephen J. Blumberg, et al, *Wireless Substitution: Early Release of Estimates from the National Health Interview Survey, July December 2020,* Division of Health Interview Statistics, National Center for Health Statistics, U.S. Center of Disease Control, August 2021, *available at* https://www.cdc.gov/nchs/data/nhis/earlyrelease/wireless202108-508.pdf
- 20. FEDERAL COMMUNICATIONS COMMISSION, Public Notice Wireless Telecommunications Bureau Offers Guidance on Interpretation of Section 6409(a) of the Middle Class Tax Relief and Job

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- 21. FEDERAL COMMUNICATIONS COMMISSION, Connecting America: The National Broadband Plan, 2010, available at http://www.broadband.gov/plan/
- 22. FEDERAL COMMUNICATIONS COMMISSION, *Text-to-911: Quick Facts & FAQs*, June 2013, *available at* http://www.fcc.gov/guides/text-911-quick-facts-faqs.
- 23. FEDERAL COMMUNICATIONS COMMISSION, Acceleration of Broadband Deployment by Improving Wireless Facilities Siting Policies, et al, *Wireless Infrastructure Report and Order*, FCC 14-153, October 21, 2014, *available at* http://www.fcc.gov/document/wireless-infrastructure-report-and-order
- 24. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Second Report and Order*, FCC 18-30, March 30, 2018, *available at* https://docs.fcc.gov/public/attachments/FCC-18-30A1.pdf
- 25. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment/Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Third Report and Order and Declaratory Ruling*, FCC 18-111, August 3, 2018, *available at* https://docs.fcc.gov/public/attachments/FCC-18-111A1.pdf
- 26. FEDERAL COMMUNICATIONS COMMISSION, FCC Fact Sheet: Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment; Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment, *Third Report and Order*, FCC 18-133, September 27, 2018, *available at* https://docs.fcc.gov/public/attachments/DOC-353962A1.pdf
- 27. FEDERAL COMMUNICATIONS COMMISSION, Implementation of State and Local Governments' Obligation to Approve Certain Wireless Facility Modification Requests Under Section 6409(a) of the Spectrum Act of 2012, *Declaratory Ruling and Notice of Proposed Rulemaking*, FCC 20-75, June 10, 2020, *available at* https://ecfsapi.fcc.gov/file/0610971105336/FCC-20-75A1.pdf
- 28. FEDERAL COMMUNICATIONS COMMISSION, Implementation of State and Local Governments' Obligation to Approve Certain Wireless Facility Modification Requests Under Section 6409(a) of the Spectrum Act of 2012, *Report and Order*, FCC 20-153, November 3, 2020, *available at* https://docs.fcc.gov/public/attachments/FCC-20-153A1.pdf
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- 32. STATE OF CONNECTICUT SITING COUNCIL, *Statewide Telecommunications Coverage Database*, available at https://portal.ct.gov/CSC/Common-Elements/Common-Elements/Connecticut-Siting-Council---Disclaimer
- 33. **DOCKET NO. 432** Feasibility study of back-up power requirements for telecommunications towers and antennas pursuant to Public Act 12-148, available at https://portal.ct.gov/CSC/1_Applications-and-Other-Pending-Matters/Applications/3_DocketNos400s/Docket-No-432

Department of Energy and Environmental Protection

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- 39. STATE OF CONNECTICUT, DEPT. OF PUBLIC UTILITY CONTROL, Docket No. 08-06-19, DPUC Investigation into the Deployment of Distributed Antenna System (DAS) in the Public Rights of Way, September 29, 2010.

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- 41. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, *Connecticut's Wildlife Action Plan*, 2015 Revision, available at http://www.ct.gov/deep/cwp/view.asp?a=2723&q=329520&deepNay_GID=1719#Review
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Department of Transportation

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Other State Agencies

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- 48. STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH, Environmental and Occupational Health Assessment, Radiation Cell Phone Towers Questions and Answers about Health, May 2015, available at https://portal.ct.gov/-/media/Departments-and-Agencies/DPH/dph/environmental_health/eoha/pdf/051115CellPhoneTowerFINALpdf.pdf
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- 54. CONNECTICUT DEPARTMENT OF EMERGENCY SERVICES AND PUBLIC PROTECTION, *CT Text to 911*, 2018, available at https://www.text911ct.org/
- 55. STATE OF CONNECTICUT, PUBLIC ACT NO. 22-3, April 28, 2022, available at https://www.cga.ct.gov/2022/ACT/PA/PDF/2022PA-00003-R00HB-05269-PA.PDF

TECHNICAL

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ENVIRONMENTAL

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- 69. UNITED STATES ARMY CORPS OF ENGINEERS, Regional Permits for the State of Connecticut, Effective Date December 15, 2021, Expiration Date December 15, 2026, available at:

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MAPS

- 71. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *Natural Diversity Database Map for the Town of Westport*, (last updated December 2021), *available at* http://www.depdata.ct.gov/naturalresources/endangeredspecies/nddbpdfs.asp
- 72. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Aquifer Protection Area Maps, last updated January 23, 2020, available at http://www.ct.gov/deep/cwp/view.asp?a=2685&q=322248
- 73. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Northern long-eared bat areas of concern in Connecticut to assist with Federal Endangered Species Act Compliance, last updated March 6, 2019, available at https://portal.ct.gov/media/DEEP/endangered_species/images/nlebmappdf.pdf?la=en
- 74. UNIVERSITY OF CONNECTICUT, CONNECTICUT ENVIRONMENTAL CONDITIONS ONLINE, Connecticut Critical Habitats and Open Space, last updated November 28, 2012, available at http://cteco.maps.arcgis.com/home/item.html?id=a1bf59798c5b45a98aeaeb97dafd60b9
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- 76. NATIONAL AUDUBON SOCIETY, *Connecticut Important Bird Areas, available at* http://netapp.audubon.org/iba/state/US-CT
- 77. Mail-A-Map Street Map, Westport, available at http://mailamap.com/street-maps
- 78. UNITED STATES GEOLOGICAL SURVEY, Interactive Topographical Map Viewer, *available at* https://ngmdb.usgs.gov/topoview/viewer/#4/39.98/-100.06

П.	Appearance	b by	Appi	icants
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Applicants: Tarpon Towers II, LLC (TT)

Representatives: David A. Ball, Esq. & Philip C. Pires, Esq.

Cohen and Wolf PC

and New Cingular Wireless PCS, LLC (ATT)

Representatives: Lucia Chiocchio, Esq. & Kristen Motel, Esq.

Cuddy & Feder, LLP

A. Administrative Notice.

1. **DOCKET NO. 488** - Homeland Towers, LLC and New Cingular Wireless PCS, LLC d/b/a AT&T application for a Certificate of Environmental Compatibility and Public Need for the construction, maintenance, and operation of a telecommunications facility

located at one of two sites: Kent Tax Assessor ID #M10, Block 22, Lot 38 Bald Hill Road or 93 Richards Road, Kent, Connecticut. Record *available at* https://portal.ct.gov/CSC/1 Applications-and-Other-Pending-Matters/Applications/3 DocketNos400s/Docket-No-488-Homeland-ATT-Kent

B. Exhibits for Identification.

1. Application for a Certificate of Environmental Compatibility and Public Need filed by New Cingular Wireless PCS, LLC d/b/a AT&T and Tarpon Towers II, LLC, received May 26, 2022, and attachments and bulk file exhibits including:

Bulk file exhibits:

- a. Technical Report, dated August 30, 2021
- b. Town of Westport Zoning Regulations
- c. Town of Westport Zoning Map
- d. Town of Westport 2017 Plan of Conservation and Development
- e. Town of Westport Wetlands and Watercourses Regulations
- 2. Applicants' Affidavit of Publication, dated June 2, 2022
- 3. Applicants' Sign Posting Affidavit, dated July 27, 2022
- 4. Applicants' Responses to Council Interrogatories, Set One, with attachments, dated August 1, 2022
- 5. Applicants' Responses to Town of Westport Interrogatories, Set One, Nos. 1-2, 4, 6-9, with attachments, dated August 1, 2022
- 6. Pre-Filed Testimony of Keith Coppins, submitted August 2, 2022
- 7. Applicants' Responses to Town of Westport Interrogatories, Set One, Nos. 3 and 5, dated August 3, 2022
- 8. Applicants' Updated Response to Town of Westport Interrogatories, Set One, No. 6, Attachment 3, dated August 8, 2022

C. Swear Witnesses

- 1. Keith Coppins, Tarpon Towers II, LLC
- 2. Douglas Roberts, Tarpon Towers II, LLC
- 3. Harry Carey, Director, External Affairs, AT&T
- 4. David Walsh, Program Manager, Smart Link Group
- 5. Dean Gustafson, Senior Wetland Scientist, All Points Technology Corporation P.C.
- 6. Brian Gaudet, Project Manager, All Points Technology Corporation P.C.
- 7. Martin Lavin, Radio Frequency Engineer, C² Systems
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.

E. Cross Examination.

- 1. Council
- 2. Verizon Wireless
- 3. Town of Westport
- 4. Donald Bergmann

III. Appearance by Intervenor:

Cellco Partnership d/b/a Verizon Wireless (VER)

Representative:

Kenneth C. Baldwin, Esq. Robinson & Cole LLP

A. Administrative Notice.

1.

- B. Exhibits for Identification.
 - 1. Verizon's Request for Intervenor Status, dated June 7, 2022
 - 2. Verizon's Responses to Council Interrogatories, Set One, with attachments, dated July 28, 2022
 - 3. Verizon's Response to Council Interrogatories, Set One, No. 24, Attachment 1 Generator Specification Sheet, submitted August 2, 2022
 - 4. Verizon's Responses to Town of Westport Interrogatories, with attachments, dated August 2, 2022
- C. Swear Witnesses
 - 1. Shiva Gadasu, Radio Frequency Engineer, Verizon Wireless
 - 2. Timothy Parks, Real Estate/Regulatory Specialist, Verizon Wireless
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Applicants
 - 3. Town of Westport
 - 4. Donald Bergmann

IV. Appearance by Party:

Town of Westport

Representatives:

Ira W. Bloom, Esq. & Nicholas Bamonte, Esq. Berchem & Moses, PC

A. Administrative Notice.

1.

- B. Exhibits for Identification.
 - 1. Town of Westport Request for Party Status, dated June 21, 2022
 - 2. Town of Westport Locational Preferences, pursuant to CGS §16-50gg, dated June 21, 2022
 - 3. Town of Westport Pre-Filed Testimony of Alicia Mozian, Conservation Director, with attachments, dated August 8, 2022

C. Swear Witnesses

- 1. Alicia Mozian, Town of Westport Conservation Director
- 2. David Maxson, Isotrope, LLC
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Applicants
 - 3. Verizon Wireless
 - 4. Donald Bergmann

V. Appearance by Intervenor:

Donald Bergmann

- A. Administrative Notice.
 - 1. Town of Westport Conservation Department Memorandum to First Selectman Marpe and Town Attorney Bloom, dated June 23, 2021
 - 2. Town of Westport Historic District Commission Section 106 National Historic Preservation Act correspondence, dated June 24, 2021.
- B. Exhibits for Identification.
 - 1. Donald Bergmann Pre-Filed Submission, dated June 22, 2022 (Items (2) and (8) were stricken by the Council on July 21, 2022)
 - 2. Donald Bergmann, Request for Intervenor Status, dated June 30, 2022 (Items (ii) and (iv) were stricken by the Council on July 21, 2022)
 - 3. Donald Bergmann Pre-Filed Testimony, dated August 1, 2022
 - 4. Donald Bergmann Comments on Applicants' Interrogatory Responses, dated August 4, 2022
- C. Swear Witnesses
 - 1. Donald Bergmann
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Applicants
 - 3. Verizon Wireless
 - 4. Town of Westport
- VI. Continuation by Connecticut Siting Council.