



APPLICATION
to the
CONNECTICUT SITING COUNCIL
for the
**MILVON TO WEST RIVER RAILROAD TRANSMISSION
LINE 115-kV REBUILD PROJECT**

**City of Milford, Town of Orange, City of West Haven, City of New Haven
New Haven County, Connecticut**

VOLUME 1: DESCRIPTION OF PROPOSED PROJECT

February 2022

Prepared By:

THE UNITED ILLUMINATING COMPANY

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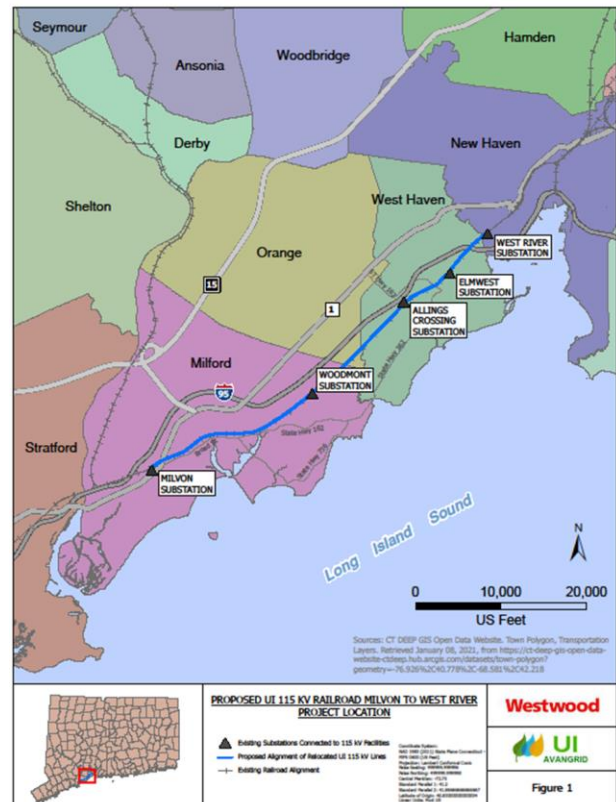
MILVON TO WEST RIVER RAILROAD TRANSMISSION LINE 115-kV REBUILD PROJECT

CITY OF MILFORD, TOWN OF ORANGE, CITY OF WEST HAVEN, CITY OF NEW HAVEN

EXECUTIVE SUMMARY

Proposed Project: To enhance the reliability and resiliency of the electric transmission grid, both in Connecticut and regionally, The United Illuminating Company (UI or the Company) proposes to rebuild approximately 9.5 miles of its existing overhead 115-kilovolt (kV) transmission lines that extend southwest-northeast within the Connecticut Department of Transportation's (CT DOT) Metro-North Railroad (MNR) corridor between the Company's existing Milvon Substation (located in the City of Milford) and West River Substation (located in the City of New Haven), all in southern New Haven County, Connecticut (refer to Figure ES-1). The existing 115-kV lines are aligned on bonnet structures on top of the northern and southern support columns for CT DOT's existing railroad catenary structures. The CT DOT owns in fee the corridor within which the MNR railroad lines and the UI 115-kV lines are located. CT DOT has an agreement with UI regarding the co-location of the 115-kV lines within this corridor.

Figure ES-1: Project Area



Referred to as the *Milvon to West River Railroad Transmission Line 115-kV Rebuild Project* (Project), UI's proposed upgrades will relocate and rebuild the existing 115-kV lines from the bonnets fastened on top of the railroad catenary structures to independent new double-circuit self-supporting steel monopoles, located north of the railroad tracks, mostly within the CT DOT corridor. In certain areas, the rebuilt 115-kV lines also will be located on the south side of the CT DOT corridor and on single-circuit monopoles. As part of the Project, UI also will interconnect the rebuilt 115-kV lines to five existing UI substations (Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations, all located adjacent to the railroad corridor and presently connected to the existing 115-kV transmission lines); modify or remove certain existing transmission line structures situated along both the north and south sides of the MNR tracks; and decommission and remove the existing 115-kV facilities from the railroad catenary structures. Collectively, the location of the work both within and north/south of the CT DOT corridor is referred to herein as the "Project area".

The Project is part of UI's long-term plan for relocating its electric transmission facilities from railroad catenary structures along the CT DOT corridor in Fairfield and New Haven counties and is consistent with recent Federal commitments to modernize the nation's power grid to facilitate the

transmission and delivery of clean and resilient energy to consumers. The Project is subject to the jurisdiction of the Connecticut Siting Council (Council, CSC) and other agencies. Accordingly, UI submits to the Council this *Application for a Certificate of Environmental Compatibility and Public Need* (Application).

History of UI Transmission Lines within the CT DOT Corridor: UI’s Milvon-West River 115-kV lines are currently located within the CT DOT railroad corridor, on top of 186 overhead catenary structures that span the MNR rail lines.¹ The railroad catenary structures consist of heavy-duty steel lattice gantries (bridges) that extend above the railroad tracks and support overhead wires that supply electricity to the MNR rail lines. The catenary structures, which are owned by CT DOT and operated by MNR, were originally built between 1912 and 1914 to support signal and feeder wires for the electric operation of the trains.

UI attached 69-kV transmission lines to the catenary structures in the 1940s. At that time, UI constructed support columns, referred to as “bonnets”, on top of either end of the CT DOT catenary structures, and then installed the 69-kV transmission lines on the bonnets, along with shield wires for lightning protection.

In the 1960s, the lines were converted to 115-kV and in the 1980s UI re-conducted the lines with larger conductor to support increased electrical load. Today, one of the 115-kV lines is located on the northern catenary support column bonnet, while the other line is situated on the bonnet on the southern catenary support column.

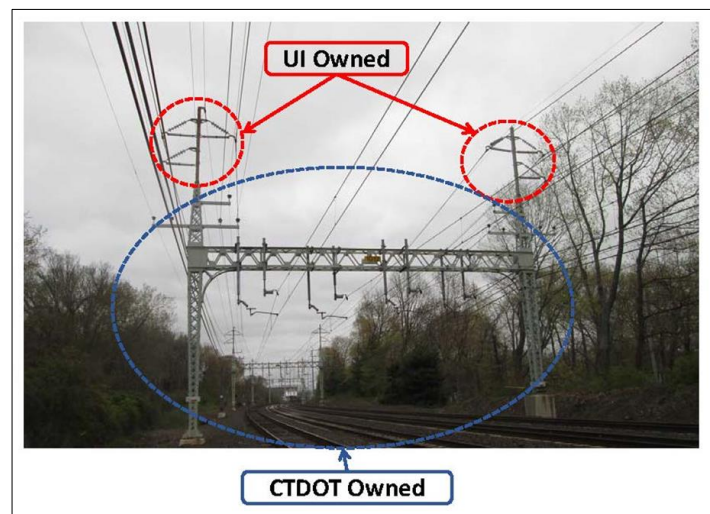
Pursuant to a lease agreement between UI and CT DOT, UI owns the bonnets, along with the transmission line conductors, shield wires, insulators, and hardware. Figure ES-2 provides a representative view of a catenary structure with associated UI bonnets and facilities. The catenary structures with the UI bonnets and 115-kV facilities are typically about 60 feet tall, but in some locations reach heights over 80 feet.

In the 40 years since UI upgraded the lines on the catenary bonnets, various modifications have been made to the railroad electrical system, the catenary structures, and the transmission lines. For example, new railroad trolley wires, communications lines, and fiber were installed, increasing the mechanical loading on the catenary structures.

Further, in some locations between Milvon and West River substations, to conform with current electrical industry standards and to improve system reliability based on transmission system planning studies, UI removed small portions of the 115-kV lines from certain catenary structures and installed the lines on independent transmission line structures, adjacent to the railroad tracks. These structures,

¹ Within the CT DOT-owned corridor, MNR operates the rail lines, providing passenger service in Connecticut, and serving as a “host railroad” to Amtrak and freight carriers that also use the tracks in the Project area.

Figure ES-2: Representative Catenary Structure with UI



which include lattice steel towers and monopoles, range in height from approximately 60 feet to 140 feet.

Need for the Project: Given the age of the underlying infrastructure, the UI bonnets, and related transmission line infrastructure, as well as the overall mechanical loading on the catenary structures, UI conducted engineering analyses to evaluate the condition of the infrastructure that supports the 115-kV lines. Those analyses determined that:

- The portions of the existing structures that support the transmission lines exhibit age-related physical limitations; and
- To maintain the reliability of the bulk transmission grid, the 115-kV transmission lines must be rebuilt to meet current National Electrical Safety Codes (NESC) and UI standards, which include the ability to withstand extreme weather conditions (e.g., hurricane Category 3 wind loads).

Subsequent engineering studies led to the selection of the proposed Project.

Proposed Project: The Project will involve the following components:

1. ***Rebuild the existing 115-kV lines between Milvon and West River substations*** primarily in a double-circuit configuration, supported on galvanized steel monopole structures, and including optical groundwire (OPGW) and shield wire.
 - A total of 158 new 115-kV monopoles (142 new double-circuit monopoles and 16 new single-circuit monopoles) will be installed.
 - ✓ 145 new monopoles (139 double-circuit and six single-circuit) will be located north of and parallel to the railroad tracks; all but 11 of these structures will be on CT DOT property.
 - ✓ 13 new monopoles (three new double-circuit and 10 single-circuit) will be located on the south side of the railroad tracks; all but two of these structures will be on CT DOT property.
 - The monopoles will be offset from the railroad catenary structures based on the CT DOT corridor width, clearance requirements specified by CT DOT/MNR, and electrical clearance standards. This offset will vary based on location, but on average will be 25 feet.
 - The new transmission structure heights will vary by location, ranging from 70 to 170 feet (the taller structures are required for clearance near the West Haven Train Station and to span elevated portions of Interstate 95).
2. ***Interconnect the rebuilt 115-kV lines to UI's existing Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations***, making minor associated modifications within the substation boundaries and installing single-circuit and double-circuit monopoles as needed to maintain the existing 115-kV connections to the substations. Two new monopoles to support only OPGW also will be installed at West River Substation.
3. ***Remove, partially remove, or modify certain existing 115-kV steel monopoles and steel lattice structures*** that were installed within the CT DOT corridor as part of previous UI transmission

upgrade projects. In accordance with CT DOT's request, ownership of the UI steel and lattice structures that remain in the rail corridor after UI equipment has been removed will be transferred to CT DOT.

4. ***Decommission and remove the existing 115-kV facilities, including (in most cases) the bunnets, from the railroad catenary structures.*** Based on UI's agreement with CT DOT/MNR, the bunnets on some of the southern catenary support structures may remain for MNR's use. Likewise, the UI shield wire may be lowered onto the catenary structures to provide protection from lightning in locations where MNR does not currently have its own shield wire. In such cases, the ownership of the bunnets and shield wire is expected to be transferred to CT DOT.

The design and construction of the Project will comply with the latest revisions of the NESC, the Institute of Electrical and Electronic Engineers, and the American National Standards Institute; good utility practice; Connecticut regulations covering the method and manner of construction; UI's specifications and final engineering plans; and the conditions of regulatory and siting approvals obtained for the Project.

UI has designed the Project such that most of the rebuilt 115-kV line structures will be located on CT DOT property. However, not all of the new structures can be accommodated within the CT DOT property because the total width of the CT DOT corridor varies, ranging from 90 feet to 260 feet, but generally averaging between 125 feet and 175 feet wide. Moreover, the railroad tracks are not uniformly located in the center of the CT DOT property.

Along the northern portion of the CT DOT corridor, where UI proposes to align most of the rebuilt 115-kV lines, the distance between the northern catenary support column and the edge of the CT DOT property ranges from 5 feet to 145 feet. Along the southern portion of the CT DOT corridor, the distance from the southernmost catenary support column to the edge of the CT DOT property varies from 10 feet to 105 feet.

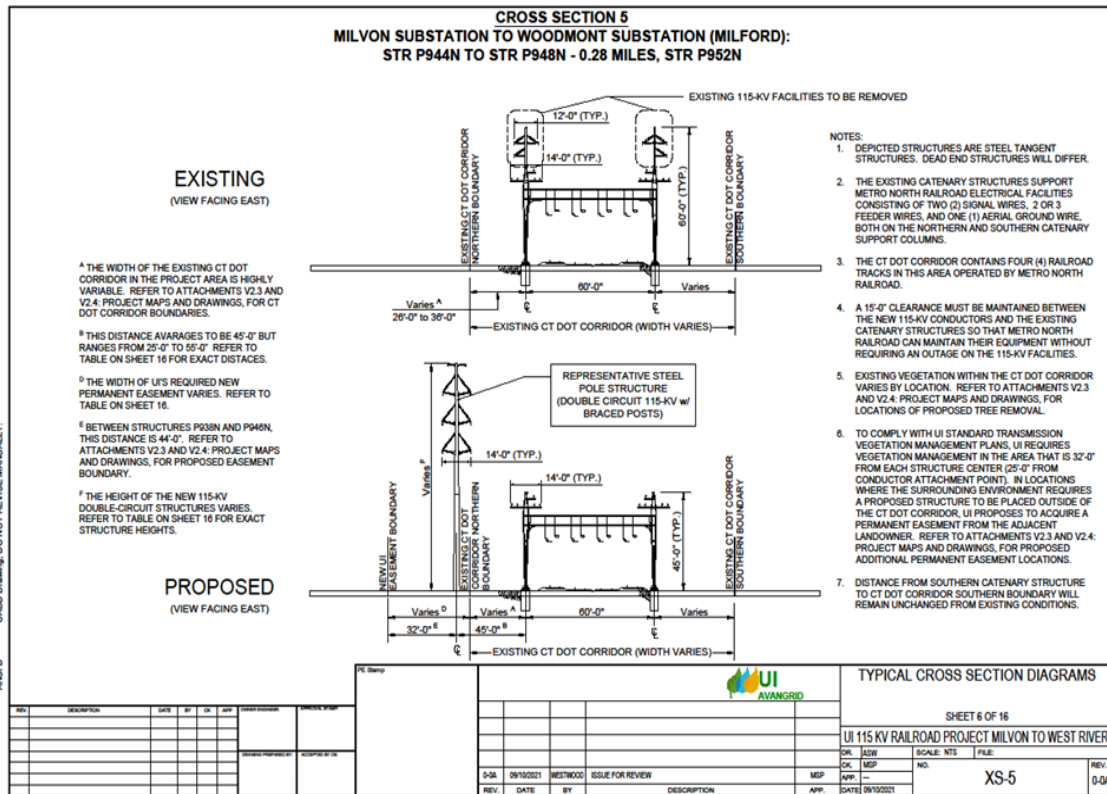
In some locations, because of constraints such as the narrow width of the CT DOT corridor, location of railroad spur lines extending off the main railroad tracks, or difficult terrain, UI will have to acquire new permanent easements from the owners of lands that abut the northern CT DOT property boundary. New permanent easement also will be required at select locations south of the CT DOT corridor – specifically, near UI's Elmwest Substation (in West Haven) and West River Substation (in New Haven).

The new easements will be needed to adhere to mandated clearance distances between the 115-kV conductors, the railroad tracks, and the edge of the UI easement, as well as for UI's operation and maintenance of the utility infrastructure. In total, approximately 17.7 acres of new permanent easements will be required to accommodate the new structures and maintain conductor clearances.²

Figure ES-3 is a representative cross-section depicting the existing and proposed 115-kV lines in relation to the CT DOT corridor, in an area where UI must acquire additional permanent easements, directly north of the CT DOT property boundary.

² To assure conformance with electrical standards and UI vegetation management requirements, a 25-foot horizontal clearance must be maintained from the new 115-kV conductor.

Figure ES-3: Representative Cross-Section of Proposed Rebuilt 115-kV Lines



Construction Activities: UI plans to construct the Project in four segments, with the 115-kV lines along each segment rebuilt and placed into service prior to the initiation of most work on the next segment. UI’s proposed sequence for segment construction, which reflects coordination with CT DOT, is:

1. Elmwest Substation to West River Substation (1.25 miles)
2. Allings Crossing Substation to Elmwest Substation (1.24 miles)
3. Milvon Substation to Woodmont Substation (4.05 miles)
4. Woodmont Substation to Allings Crossing Substation (2.91 miles)

Temporary access roads will be required to reach each new structure site, as well as the catenary structures (from which the existing 115-kV facilities will be removed) along the north and south sides of the railroad tracks. Work pads also will be required to stage construction activities at each site. In addition, vegetation removal, including trees, will be required in certain locations.

Along each segment, most of UI’s existing 115-kV facilities on the southern catenary support structures (south side of the railroad tracks) will not interfere with placing the rebuilt lines into service. As a result, the removal of the existing facilities located along the south side of the railroad tracks may be performed at the same time as work on the next segment.

Restoration of the areas affected by construction is expected to proceed by segment, after the new 115-kV facilities are installed and the existing facilities are removed. Table ES-1 summarizes the general sequence of Project construction activities along each segment (the actual sequence of construction work may vary).

Table ES-1: General Project Construction Sequence

| TYPICAL PRE-CONSTRUCTION ACTIVITIES BY SEGMENT |
|--|
| <ul style="list-style-type: none"> • Survey and stake construction work areas, including edge of CT DOT property and UI easement (where different) and proposed structure locations |
| <ul style="list-style-type: none"> • Confirm and re-flag environmental resource areas (e.g., wetland and watercourse boundaries) or other sensitive areas to be avoided |
| <ul style="list-style-type: none"> • Mark vegetation clearing limits |
| <ul style="list-style-type: none"> • Locate and mark utilities |
| TYPICAL CONSTRUCTION ACTIVITIES BY SEGMENT |
| <ul style="list-style-type: none"> • Establish laydown/material staging areas / contractor yard(s) to support the construction effort |
| <ul style="list-style-type: none"> • Establish temporary erosion and sedimentation controls as needed |
| <ul style="list-style-type: none"> • Remove or mow vegetation, where necessary |
| <ul style="list-style-type: none"> • Install temporary matting in wetlands as needed; install temporary bridges to traverse small watercourses |
| <ul style="list-style-type: none"> • Establish or upgrade access roads to new monopole sites |
| <ul style="list-style-type: none"> • Remove abandoned CT DOT wood pole structures within Project construction areas |
| <ul style="list-style-type: none"> • Create a level work pad at each monopole site, as well as at conductor pulling sites and if necessary, at guard structure sites |
| <ul style="list-style-type: none"> • Install new structure foundations and assemble/erect new structures |
| <ul style="list-style-type: none"> • Remove the existing 115-kV line facilities from the north side catenary structures (i.e., existing shield wires, conductors, hardware, steel bonnets). Any existing monopoles, lattice towers, and w-flange structures that are no longer required on the north side of the railroad tracks will also be removed |
| <ul style="list-style-type: none"> • Install conductors, shield wire, and OPGW |
| <ul style="list-style-type: none"> • Install rebuilt 115-kV line connections to UI substations |
| <ul style="list-style-type: none"> • Place the rebuilt 115-kV lines in service (by segment) |
| <ul style="list-style-type: none"> • Remove the existing 115-kV line facilities from the south side catenary structures (i.e., existing shield wires, conductors, hardware, steel bonnets). This activity will include establishing temporary construction access and work pads at the locations of the facilities to be removed. Existing access, upgrades to existing access, or new access roads will be required. |
| <ul style="list-style-type: none"> • Remove existing monopoles, lattice towers, and w-flange structures that are no longer required on the south side of the railroad tracks |
| <ul style="list-style-type: none"> • Construct permanent access roads where required; remove temporary construction access and work pads along with associated matting and bridges |
| <ul style="list-style-type: none"> • Perform final clean-up and restore/stabilize areas affected by construction to pre-construction conditions (e.g., by seeding and re-vegetating as needed) |
| <ul style="list-style-type: none"> • Maintain erosion and sedimentation controls until areas affected by construction are stabilized |

Overall Project Schedule and Work Hours: UI anticipates that the rebuilt 115-kV lines will be in service in the third quarter of 2028. At that time, the existing 115-kV facilities are expected to have been removed from the catenary structures.

However, final restoration (e.g., site stabilization, reseeded, landscaping as appropriate) is likely to extend into 2029. Table ES-2 summarizes the currently proposed Project schedule.

Table ES-2: Project Schedule

| ACTIVITY | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 |
|---|------|------|------|------|------|------|------|------|------|
| Preliminary Engineering | | | | | | | | | |
| Detailed Engineering | | | | | | | | | |
| Permitting | | | | | | | | | |
| Procurement | | | | | | | | | |
| Award POs | | | | | | | | | |
| Elmwest - West River | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |
| Allings - Elmwest | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |
| Milvon - Woodmont | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |
| Woodmont - Allings | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |

Project construction work hours will be determined based on consultations with MNR, taking into full consideration the necessary transmission line and railroad outages. Standard construction hours, for work that will not require railroad or transmission line outages, will be 7 AM to 7 PM, Monday through Saturday.

However, UI anticipates that nighttime construction shifts will be required for work that will require railroad track outages (e.g., activities directly adjacent to the railroad tracks or on the catenary structures to remove the existing 115-kV facilities). Further, for some critical Project activities (e.g., those that must be completed during scheduled transmission line or railroad outages), work will be required 24 hours a day, on any day of the week.

Environmental Setting, Impacts, and Mitigation: The proposed 115-kV lines will extend along the CT DOT railroad corridor for approximately 9.5 miles, traversing southwest-northeast from Milvon Substation to West River Substation through southern New Haven County. The railroad was established more than 150 years ago and, as a result, a range of land uses adjoin the CT DOT property.

Overall, the Project borders highly-developed suburban and urban areas, with the transmission lines extending for 5.03 miles in the City of Milford, 0.46 mile in the Town of Orange, 3.86 miles in the City of West Haven, and 0.10 mile in the City of New Haven. Land in the vicinity of the CT DOT corridor include a mix of residential, commercial, and industrial development. The railroad corridor also crosses U.S. Route 1, State Routes 162, 122, and 10, and Interstate 95 and transits various watercourses and wetlands, both tidal and freshwater. The railroad tracks and UI’s existing 115-kV lines on the catenary structures span all watercourses, including the Wepawaug, Indian, and West rivers.

To identify and evaluate the potential impacts of the Project, UI researched and evaluated existing environmental features in the Project area and conducted field studies of ecological, cultural, and visual resources within and adjacent to the CT DOT corridor and specifically in the areas that would be affected by the proposed Project. Information was compiled regarding ecological resources (geology, soils, groundwater, inland/tidal wetlands and watercourses, floodplains, vegetation and

wildlife, fisheries, Federal and State listed species), land uses (including recreational and community facilities), cultural resources, coastal resources, visual resources, transportation, and air quality.

UI's analyses determined that the Project is consistent with the long-established use of the CT DOT property for joint transportation and utility infrastructure purposes. In addition, UI's analyses concluded that whereas certain temporary and permanent environmental impacts will unavoidably occur as a result of the Project, these impacts will be minimized or mitigated to the extent practical.

For example, the construction of the Project will result in primarily short-term impacts, localized to the vicinity of construction sites. Such construction-related impacts will include temporary disturbance to subsurface and surficial (soil) materials, as well as inland and tidal wetlands and watercourses; removal of vegetation (including about 28 acres of mature trees); temporary and localized increases in noise and air emissions associated with construction activities such as earth-moving, drilling for structure foundations, and the general operation of construction equipment/vehicles; traffic congestion due to the movement of construction equipment/vehicles on roads leading to work sites; and potential inconvenience to railroad operations when rail outages are required.

The installation of Project construction access roads and work pads will result in approximately 0.3 acre of temporary impacts to small watercourses and approximately 5.6 acres of temporary impacts to wetlands. However, these areas will be restored after the completion of the 115-kV line rebuild work.

The Project also will result in certain long-term impacts. For instance, UI will have to acquire and maintain approximately 17.7 acres of new permanent easement to allow the safe and reliable operation of the overhead transmission lines. Within the new permanent easement areas, certain land uses will be precluded pursuant to standard UI requirements. In addition, some of the access roads established for Project construction will remain permanently to facilitate UI's operation and maintenance of the rebuilt 115-kV lines.

Of the estimated 28 acres of trees that must be removed for Project construction, about 22 acres will be within UI's new permanent easements or within portions of the CT DOT corridor within 25 feet of the new 115-kV conductors. In these areas, UI will restore the areas affected by construction and then will manage the vegetation to promote low-growth species, consistent with the operation of the overhead transmission lines. The remaining approximately 6 acres of formerly treed areas will be restored and allowed to revegetate naturally, ultimately returning to pre-construction conditions (including tree species).

The Project will cause certain permanent impacts to water resources (wetlands and watercourses). In total, 10 new monopoles must unavoidably be located in wetlands. Further, some permanent access roads must traverse small streams, requiring permanent culverts. Overall, the Project will result in an estimated 1.13 acres of permanent fill in water resources (0.03 acre of permanent fill in watercourses and approximately 1.1 acres of permanent fill in wetlands). In addition, 13 new monopoles will be located in 100-year or 500-year floodplains.

The Project also will result in a long-term change to the visual environment in the vicinity of the CT DOT corridor. Specifically, the proposed new double- and single-circuit monopoles will be taller than most of the existing UI facilities on top of the catenary structures and thus will potentially be more visible from certain locations near the railroad corridor. The visibility of the rebuilt 115-kV lines will depend on the screening provided by intervening natural (vegetation) and man-made (building) features. The removal of UI's existing bonnets and 115-kV facilities also will alter the appearance of the railroad catenary structures.

To avoid or minimize Project impacts, UI will adhere to the mitigation measures identified in this Application, as well as to the conditions of Project permits and approvals to be obtained from Federal and State regulatory agencies, including the Council, Connecticut Department of Energy and Environmental Protection (CT DEEP), U.S. Army Corps of Engineers (USACE), U.S. Fish and Wildlife Service (USFWS), and Connecticut State Historic Preservation Office (SHPO). UI will submit one or more detailed Development and Management (D&M) Plans for the Project, as required by the Council, and will prepare Project-specific plans for stormwater management; spill prevention and control; the protection of State and Federally listed plant and wildlife species; and the management of materials (e.g., excess soil, groundwater, other materials) generated during construction. UI also has been coordinating with and will continue to consult with the CT DOT and MNR to plan the Project to minimize impacts to railroad operations; with the SHPO to avoid or minimize impacts to cultural resources; and with the CT DEEP and USACE to minimize impacts to environmental resources.

Electric and Magnetic Fields: UI commissioned a study to measure the electric and magnetic fields (EMF) associated with the existing 115-kV lines and to model the anticipated EMF levels from the rebuilt 115-kV facilities. All calculated EMF levels associated with the Project will be a small fraction of those recommended for the general public by international health-based standards.

The study found that compared to existing overall EMF levels on both the north and south sides of the CT DOT corridor, the Project will generally result in a decrease in overall EMF levels. Compared to existing EMF levels, the post-construction EMF value calculations demonstrate a decrease in the existing EMF levels at the southern CT DOT corridor boundary and a generally minor increase at the northern CT DOT corridor boundary/new UI easement boundary, decreasing to levels similar to pre-Project conditions within approximately 100 feet of the existing northern CT DOT corridor boundary. The Project design that UI proposes reconfigures the transmission lines to minimize magnetic fields and applies siting and design features that are consistent with the CSC's EMF Best Management Practices.

Alternatives: The proposed Project was selected as a result of a process whereby various alternatives were identified and assessed. UI evaluated the portions of the railroad catenary structures supporting the existing 115-kV lines and then identified and analyzed a range of alternatives, including "No Action", line rebuild options both on and independent of the existing railroad catenary/bonnet structures, underground cable systems, and 115-kV overhead configuration options.

UI first determined that the "No Action" (i.e., "do nothing") option would pose unacceptable risks to the resiliency of the local and regional electric transmission system and to the continued provision of reliable service to customers. Specifically, the structural failure of the existing UI support structures could result in a significant failure of the 115-kV circuits and/or a loss of power to one or more of the substations along the railroad corridor. The "No Action" option also would present potential risks to railroad operations, should the existing UI transmission facilities on top of a catenary structure fail and fall onto the MNR tracks or wires. As a result, this option was eliminated from consideration.

The Company also assessed rebuilding the existing 115-kV lines in an underground double-circuit cable configuration (either along the CT DOT corridor or roads). However, any underground cable system was found to be impractical because of significantly higher costs (compared to an overhead line) and environmental/social impacts. UI also eliminated from consideration any alternative that would involve rebuilding the 115-kV lines overhead on an entirely new right-of-way (ROW), because of the lack of available space for such a corridor in the well-developed urban/suburban Project area.

Consequently, UI determined that continuing to co-locate the 115-kV lines, in an overhead configuration, predominantly within the CT DOT corridor would be the most practical rebuild approach. Four alternatives were investigated. In addition to the proposed Project, these alternatives included installing single-circuit monopoles for the 115-kV lines – one on either side of the MNR tracks; rebuilding one of the 115-kV circuits on new single-circuit monopoles and making structural modifications to the catenary structures/bonnets to accommodate the other 115-kV circuit on the catenaries; or rebuilding the catenary structures/bonnets entirely to correct all structural deficiencies, thereby allowing the continued support of both 115-kV lines on the catenaries.

UI concluded that the alternatives involving rebuilding or modifying the catenary structures/bonnets would be prohibitively expensive because of the more complicated construction process and longer schedule associated with the need for extensive coordination with CT DOT/MNR to avoid significant disruption to rail operations (rail and transmission line outages would be required). As a result of these overriding cost and schedule disadvantages, the catenary structure/bonnet rebuild alternatives were eliminated from consideration.

The remaining two alternatives (i.e., the proposed Project and rebuilding the 115-kV lines on single-circuit monopoles located on both sides of the MNR tracks) were evaluated further, taking into consideration electric transmission line design criteria (required clearance between the railroad tracks and adjacent public/private properties; conductor blowout specifications), the need for additional permanent easement versus alignment of the new structures on CT DOT property, cost, and schedule. After comparing the two alternatives based on these factors, UI selected the proposed Project.

Thereafter, UI conducted more detailed engineering studies to refine the proposed Project design, particularly the placement and configuration of the new double-circuit 115-kV monopoles to avoid or minimize conflicts with environmental resources and land uses. As a result, the proposed Project reflects UI's careful consideration of cost, constructability, environmental resources, real estate, and future operation and maintenance requirements.

In summary, as demonstrated by the alternatives evaluation, the proposed Project represents the optimal solution for upgrading UI's 115-kV lines between Milvon and West River substations, thereby maintaining the electric system to the benefit of Connecticut and New England consumers. The Project represents the least cost, least environmentally damaging alternative for upgrading UI's 115-kV transmission lines, while continuing the co-location of the lines primarily on CT DOT property. Thus, the Project will be consistent with the historical use of the linear railroad corridor for both utility and transportation uses and will best maintain the interconnections between the 115-kV lines and UI's five existing substations along the railroad corridor.

Estimated Project Costs and Facility Service Life: The estimated capital cost for the siting, design, and construction of the Project is approximately \$295 million. The Project transmission facilities are expected to have a service life of approximately 40 years.

Agency and Municipal Consultations: UI has consulted with, and expects to continue to coordinate with various Federal, State, and local agencies, as well as with the public, regarding the proposed Project. The Council's Application process provides a formal avenue for agency and public input regarding the Project. In addition, UI's Project outreach efforts include a website, virtual open house, and video - all aimed at informing the public regarding the proposed 115-kV line rebuild work.

Further, pursuant to the Public Utility Environmental Standards Act, Connecticut General Statutes (Conn. Gen. Stat.) §16-50g et. seq., UI coordinated with representatives of the four municipalities within which the Project will be located. On October 28, 2021, UI submitted to the chief elected

officials of Milford, Orange, West Haven, and New Haven a Municipal Consultation Filing (MCF). The MCF, which was based on 115-kV line rebuild design information at the time, described UI's proposed Project plans and alternatives, as well as analyses regarding environmental, cultural, and visual resources, as well as EMF. The MCF also included maps of the proposed Project route and nearby environmental and other resources, as well as engineering drawings (cross-sections) of both the existing locations of the UI facilities (to be removed) on the catenary structures and the proposed sites of the rebuilt 115-kV lines, within or near the CT DOT corridor.

After submitting the MCF, UI contacted representatives of each of the four municipalities to confirm receipt of the document and to offer to meet with each municipality to discuss the Project and review the MCF. During the 60-day MCF process and thereafter, UI also initiated various efforts to inform the public about the Project, including postcard mailings to abutters and notices in local newspapers.

UI also created a Project website and in mid-January 2022 developed a Virtual Open House website specifically for the Project. Recognizing potential concerns about holding public gatherings during COVID, the Virtual Open House was designed to mirror the format of an in-person open house. It includes a graphic of the typical open house set up and a video to guide participants through the Open House exhibits, which include information regarding the Project (overview video), CSC process, Frequently Asked Questions (FAQs) and responses, Project Overview and Engineering, and Environmental and Community. The Virtual Open House also features a registration with a place to include any comments or questions regarding the Project. UI also offered two Zoom appointment sessions in January 2022 to allow the public to ask specific questions or provide comments to UI Project representatives. (No members of the public signed up for either Zoom session.)

To date, no members of the public have provided comments about the Project. Similarly, none of the four municipalities have provided feedback regarding the MCF. Milford did request that UI provide additional Project information; UI will provide such data in February 2022.

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1. PROJECT OVERVIEW AND NEED

1.1 PROJECT BACKGROUND, LOCATION, AND PURPOSE

1.1.1 Project Need and Location

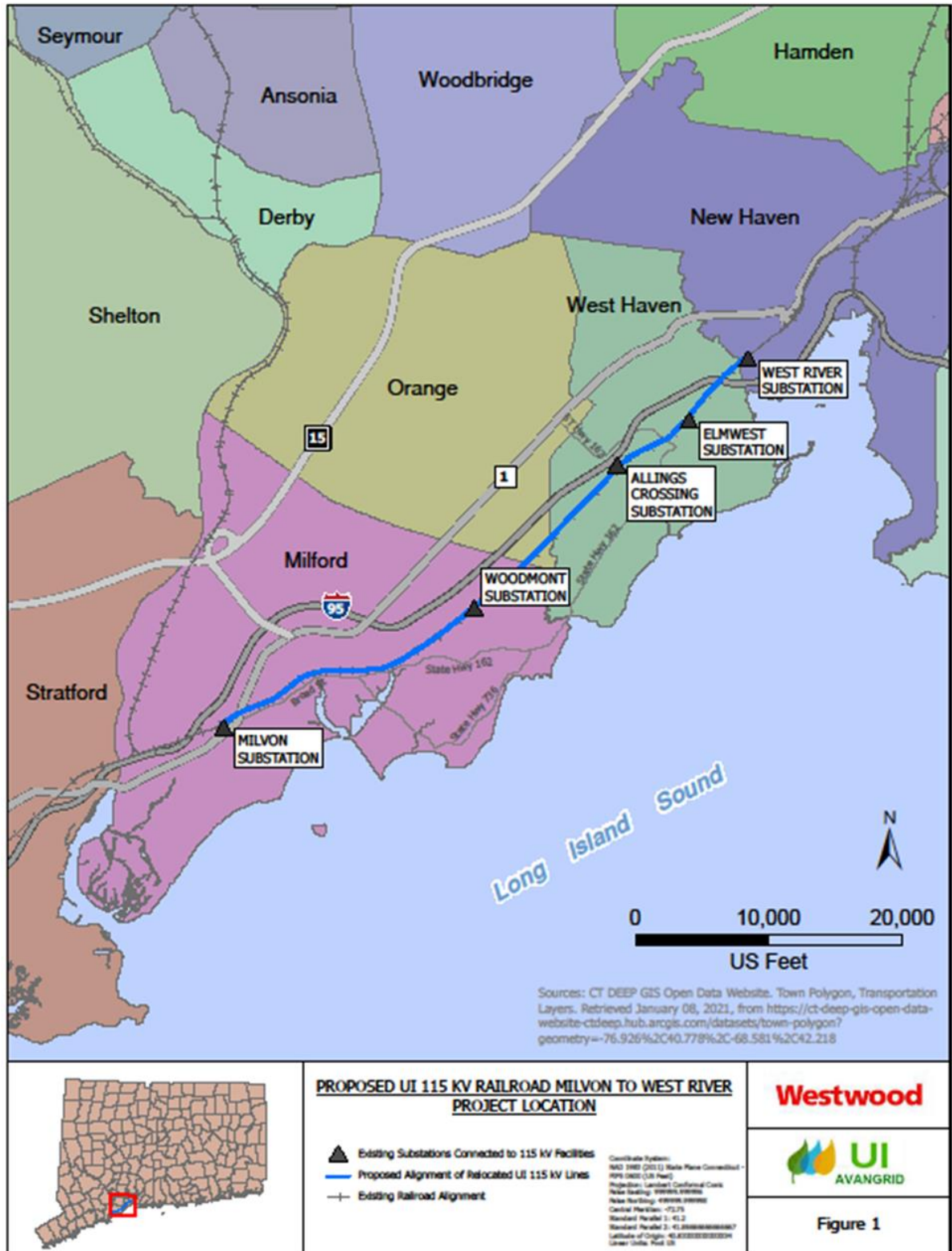
The United Illuminating Company (UI or the Company) proposes to rebuild its existing single-circuit 115-kilovolt (kV) overhead lines that extend southwest-northeast within the Connecticut Department of Transportation's (CT DOT's) Metro-North Railroad (MNR) Railroad corridor between the Company's existing Milvon Substation (located in the City of Milford) and its existing West River Substation (located in the City of New Haven), all in New Haven County, Connecticut. The existing 115-kV lines are aligned on top of both the northern and southern support columns of the existing railroad catenary structures. The CT DOT owns in fee the corridor within which the MNR railroad lines operate, and the UI 115-kV lines are located.³

Referred to as the **Milvon to West River Railroad Transmission Line 115-kV Rebuild Project (Project)**, UI's proposed upgrades will relocate and rebuild the existing 115-kV lines from the railroad catenary structures to new double- and single-circuit self-supporting steel monopoles, located mostly along the northern side of the railroad corridor. As part of the Project, UI also will interconnect the rebuilt 115-kV lines to five existing UI substations (all located adjacent to the transmission lines); modify or remove certain existing transmission line structures situated along both the north and south sides of the MNR tracks (all within the CT DOT corridor); and decommission and remove the existing 115-kV facilities from the railroad catenary structures. Figure 1-1 illustrates the general Project location.

The proposed Project is subject to the review and approval of the Connecticut Siting Council (Council or CSC). Accordingly, UI submits to the Council this *Application for a Certificate of Environmental Compatibility and Public Need* (Application) for the proposed Project.

³ CT DOT owns the corridor within which the rail lines are located and supports the operation of the MNR facilities, including those on the New Haven Main Line (which extends from New Haven to the New York border). Amtrak operates rail service in the Project area over the MNR tracks via an agreement with CT DOT; the service that Amtrak provides is an integral part of the New England regional transportation system. Specifically, MNR is a "host railroad", allowing Amtrak to operate its Acela and Northeast Regional rail service over the tracks in the Project area. CT DOT also has agreements to allow freight transportation to use the railroad tracks.

Figure 1-1: Project Location



UI's existing 115-kV lines extend approximately 9.5 miles (19 circuit miles) between Milvon and West River substations and traverse portions of southern Milford, the Town of Orange, the City of West Haven, and New Haven. The lines also connect UI's Woodmont Substation (located adjacent to the railroad corridor in Milford), as well as UI's Allings Crossing and Elmwest substations (situated adjacent to the railroad corridor in West Haven). Collectively, the substations along the Project route feed the distribution system that provides electricity to approximately 57,000 UI customers in Milford, Orange, and West Haven.⁴

The Project will enhance the reliability and resiliency of the electric transmission grid, both in Connecticut and regionally, and is part of UI's long-term plan for relocating its electric transmission facilities from railroad catenary structures along the CT DOT corridor in Fairfield and New Haven counties.⁵ The Project also is consistent with recent Federal commitments to modernize and make resilient the nation's power grid to facilitate the delivery of clean energy to electricity consumers.

1.1.2 Project Background

Historical Overview: UI Transmission Facilities and the Railroad Corridor

UI's Milvon-West River 115-kV lines are currently located within the CT DOT railroad corridor, on top of 186 catenary structures that span the railroad tracks. The railroad catenary structures consist of heavy-duty steel lattice gantries (bridges) that extend above the railroad tracks and support overhead wires that supply electricity to the trains. The catenary structures, which are owned by CT DOT and operated by MNR, were originally built between 1912 and 1914 to support MNR signal and feeder wires for the electric operation of the trains. These catenary structures also support an aerial ground wire, which acts as a shield wire and provides lightning protection for the railroad's signal and feeder wires.

UI attached 69-kV transmission lines to the catenary structures in the 1940s. At that time, UI constructed support columns, referred to as "bonnets", on top of either end of the CT DOT catenary structures, and then installed the 69-kV transmission lines on the bonnets, along with shield wires for

⁴ West River Substation is a switching station and does not include distribution feeders.

⁵ To date, UI has removed its 115-kV lines from catenary structures along 6 miles of the CT DOT railroad corridor, including 2.3 miles from Congress Substation in the City of Bridgeport to Baird Substation in the Town of Stratford (CSC Petition No. 1176); 1.9 miles from Baird Substation to just west of the Housatonic River, also in Stratford (CSC Petition No. 1304); 0.5 mile across the Housatonic River, from Stratford to Milford (CSC Petition No. 1138); and 1.3 miles from Devon Tie Substation to Milvon Substation, all in Milford (CSC Petition No. 1110).

lightning protection. UI's transmission lines were upgraded to 115-kV in the 1960s. In the years since the installation of UI's 115-kV facilities, in some locations, changes in the position or configuration of the MNR equipment has resulted in UI's shield wire also providing lightning protection to the railroad facilities.

One of the 115-kV lines is situated on the bonnets on the northern catenary support columns, while the other line is located on bonnets on the south side of the catenary support columns. The 115-kV lines between Milvon and West River substations are assigned different UI circuit designations depending on location in relation to substation connections.⁶ For ease of reference in this document, the lines are referred to collectively by location on the catenary structure bonnets: that is, the "northern 115-kV line" and the "southern 115-kV line" or, together, "the 115-kV lines".

The bonnets and the transmission lines are owned by UI. Specifically, pursuant to the lease agreement between UI and CT DOT/MNR⁷, the catenary structures support the UI-owned bonnet/pole extensions, along with conductors, shield wires, insulators, and insulator hardware. In all, these facilities typically average 60 feet in height. Figures 1-2 and 1-3 provide, respectively, a representative illustration and schematic of the catenary structures and the existing bonnets and 115-kV lines.

Over the past 40 years, UI's transmission lines on the catenary structures have been modified and railroad operations also have evolved. In the 1980s, UI re-conducted the 115-kV lines (with no increase in mechanical loading on the catenary structures). Since then, various modifications have been made to the 115-kV lines, the railroad electrical system, and the catenary structures. For example, since the 1980s, new trolley wires for the railroad, communications lines, pulley tensioning system components, and fiber were installed, increasing the mechanical loading on the catenary structures.

⁶ The UI circuit designations for the 115-kV lines between Milvon and West River substations are as follows:

| Location (Substation) / Circuit designation | Northern 115-kV Line | Southern 115-kV |
|---|-----------------------------|------------------------|
| Milvon Substation – Woodmont Substation | 88005A | 89005B |
| Woodmont Substation – Allings Crossing Substation | 8804A | 8904B |
| Allings Crossing Substation – West River Substation | 88003A | 89003B |

These circuit designations are referenced in the EMF report (Appendix E) and on the Volume 2 Plan and Profile drawings.

⁷ UI's lease agreement for the use of the railroad corridor is with CT DOT, whereas its maintenance agreement is with MNR.

Figure 1-2: Representative View of Railroad Catenary Structure and UI Bonnets with 115-kV Lines

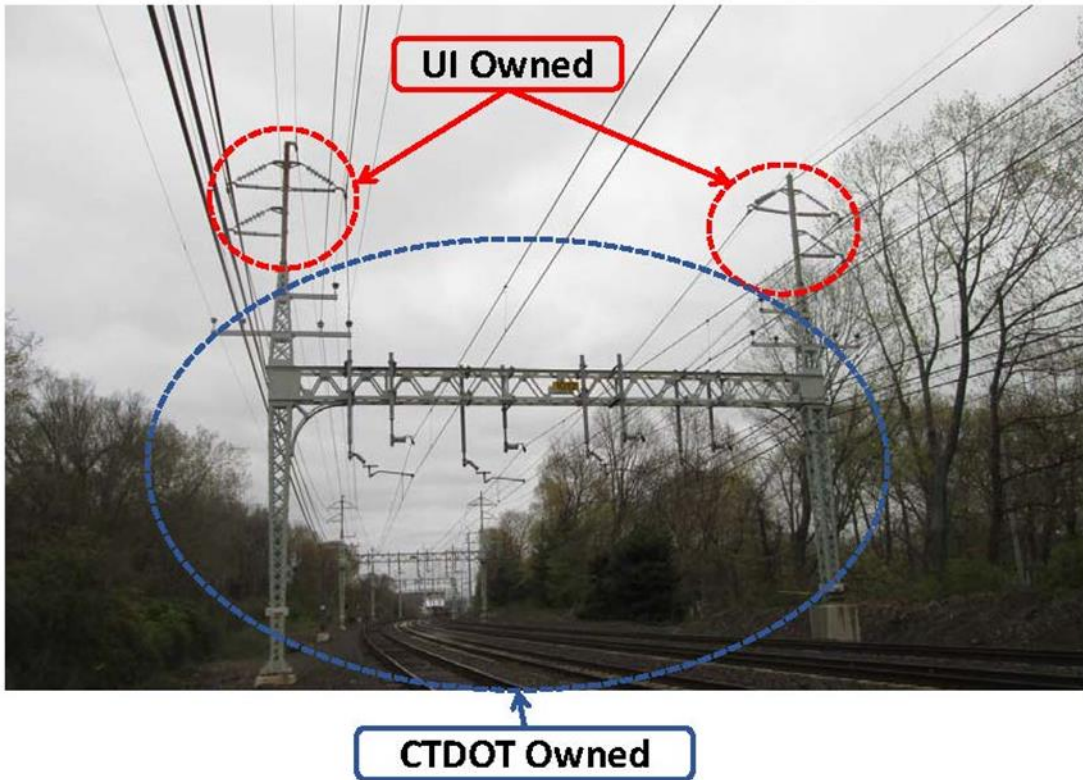
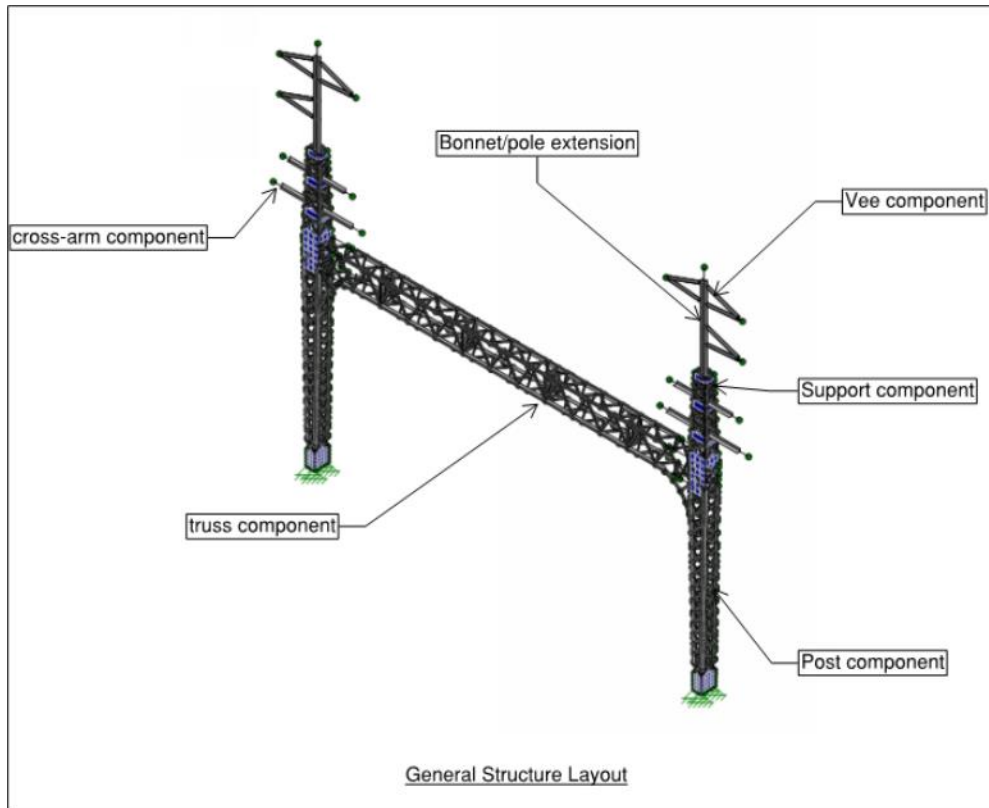


Figure 1-3: Schematic of Typical Railroad Catenary Structure and Components



Taking into consideration the mechanical loading and the need to maintain conformance with national electric reliability codes, within the past 15 years, UI removed short segments of the 115-kV lines from certain catenary structure bonnets and rebuilt the lines on monopoles near the railroad tracks, within the CT DOT corridor. Specifically, such monopoles were installed near Milvon and Allings Crossing substations, as well as between UI's Baird and Congress substations in Bridgeport, Milvon and Devon Tie substations in Milford, and the Housatonic River Crossing to Baird Substation in Stratford. These monopoles range in height from approximately 60 feet to 180 feet, with the tallest structures near the Housatonic River Crossing in Stratford. In addition, near Interstate 95 in West Haven, the 115-kV lines are presently supported on lattice steel towers, which are 75 feet to 100 feet tall.

Milvon-West River and CT DOT Railroad Corridor Characteristics

The 115-kV transmission lines extend along the CT DOT railroad corridor through four municipalities and are connected to UI's five substations adjacent to this corridor, as summarized below:

| Feature | Milford | Orange | West Haven | New Haven |
|--|--------------------|--------|-----------------------------|------------|
| Transmission Line Length (Approximate Miles) | 5.03 | 0.46 | 3.86 | 0.10 |
| UI Substations | Milvon Woodmont | N/A | Allings Crossing Elmwest | West River |

The mileage between different Project segments (substation to substation) are approximately as follows:

| | |
|-------------------------------------|-------------------|
| Milvon – Woodmont: | 4.05 miles |
| Woodmont – Allings Crossing: | 2.91 miles |
| Allings Crossing – Elmwest: | 1.24 miles |
| Elmwest – West River: | 1.25 miles |

Between Milvon and West River substations, the width of the CT DOT-owned corridor varies, as does the number of railroad tracks (three or four). In general, the CT DOT corridor ranges in width from approximately 125 feet to 175 feet. From the northern catenary support structures, the distance to the northern edge of the CT DOT property varies in width from 5 to 145 feet, depending on location.

Rationale for the Project

In 2018, UI conducted engineering analyses of the 115-kV lines between Milvon and West River substations. The purpose of these analyses, which included field observations of the catenary support structures, was to evaluate the asset condition of the portions of the existing catenary structures that support the 115-kV lines, given the as-built railroad mechanical loadings, as well as the age of both the bonnets and the steel catenary support system.

The analyses found that the existing structural support system for the UI transmission lines exhibits various physical limitations (e.g., age-related deterioration, corrosion). UI then identified and evaluated alternative solutions for upgrading the lines, ultimately determining that, to maintain the reliability of the bulk transmission grid, the 115-kV lines must be relocated off the bonnets on the catenary structures and rebuilt using new galvanized steel monopoles, conductor, and optical ground wire (OPGW)⁸.

Specifically, UI concluded that the 115-kV lines must be rebuilt to meet current National Electrical Safety Codes (NESC) and UI standards, which include the ability to withstand extreme weather conditions (e.g., hurricane Category 3 wind loads). After the 2018 evaluations established the need for the Project, UI commissioned additional, more extensive analyses to refine the design and the location of the rebuilt 115-kV lines. These studies resulted in the identification of the proposed Project.

1.2 SUMMARY OF PROPOSED PROJECT FACILITIES

Along the approximately 9.5-mile railroad corridor between Milvon and West River substations, UI proposes to rebuild the 115-kV lines on primarily double-circuit monopoles, as well as to implement related Project modifications. The principal Project components will include:

1. Rebuild the existing 115-kV lines between Milvon and West River substations in a double-circuit configuration, supported on galvanized steel monopole structures, and including 72-fiber OPGW shield wire. A total of 142 new double-circuit monopoles will be installed. In addition, 16 new single-circuit monopoles will be installed to either maintain the existing 115-kV line substation interconnections or to support one of the re-built 115-kV lines at locations where existing single-circuit monopoles exist and will remain to support the second

⁸ OPGW is a dual-functioning cable that provides shielding for lightning protection on overhead transmission lines and also contains optical fibers that are used for telecommunication purposes. OPGW, which is placed above the electrical conductors, can be used in lieu of traditional static/shield/earth wires.

re-built 115-kV line.⁹ The new monopoles will be offset from the catenary structures based on the CT DOT corridor width, clearance requirements specified by CT DOT/MNR, and electrical clearance standards. This offset will vary based on location, but on average will be 25 feet. The new structure heights will vary by location but will generally range from 70 to 170 feet.

2. Interconnect the rebuilt 115-kV lines to UI's existing Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations, making minor associated modifications within the substation boundaries and installing single-circuit and double-circuit monopoles as needed to maintain the existing 115-kV connections to the substations. Two new monopoles to support only OPGW also will be installed at West River Substation.
3. Remove, partially remove, or modify (e.g., replace hardware) certain existing steel monopoles that were installed within the Milvon-West River substation railroad corridor as part of previous UI transmission upgrade projects (i.e., UI's 2015 Milvon Take-Off Structure Replacement Project; FAC-08 Project; 2011 West Haven Train Station Project).¹⁰
4. Decommission and remove the existing 115-kV facilities on the railroad catenary structures. Based on agreement with CT DOT/MNR, the bonnets on some of the southern catenary support structures may remain for MNR's use. Likewise, the UI shield wire may be lowered onto the catenary structures to provide protection from lightning in locations where MNR does not currently have its own shield wire. In such cases, the ownership of the bonnets and shield wire is expected to be transferred to CT DOT.

Of the 158 new monopoles, 145 will be located north of and parallel to the railroad tracks and 13 will be located south of the railroad tracks (to maintain the existing 115-kV connections to UI's substations). A total of 92% (145) of the new monopoles will be on CT DOT property.

However, in some locations, because of constraints within the CT DOT corridor (e.g., corridor width, presence of other facilities such as railroad spurs, terrain), UI will be unable to install and operate the new monopoles entirely within the CT DOT property while adhering to appropriate clearance distances between the 115-kV conductors, the railroad tracks, and the edge of the UI easement. In such areas, UI proposes to acquire new permanent easements¹¹ from the owners of properties adjacent to the CT DOT railroad corridor.

⁹ In addition to the 158 new double- and single-circuit monopoles, two monopoles will be installed within West River Substation, solely to support OPGW.

¹⁰ After the removal of UI infrastructure, pursuant to an agreement with CT DOT, UI expects to transfer to CT DOT ownership of the structures that are not otherwise removed.

¹¹ UI's standard permanent easements, as anticipated to be required for this Project, pertain to the transmission line structures, wire clearances, access, vegetation management, limitations on structures that can be placed on the easement (e.g., buildings, pools, etc.), and protection from excavation, all as needed for UI's installation, maintenance, operation, and repair of the utility infrastructure.

Overall, 13 new monopoles must be located on property outside the CT DOT corridor. Specifically, 11 new 115-kV structures (10 double-circuit monopoles and one single-circuit monopole) will be located on properties adjacent to and north of CT DOT's property. Of these 11 monopoles, one will be on State-owned property, one will be on City of West Haven property, and nine will be on privately-owned land. In addition, two new single-circuit monopoles will be located on City of New Haven land adjacent to and south of CT DOT's railroad corridor. UI proposes to acquire approximately 16.4 acres of new permanent easements as required to accommodate these new structures – that is, to provide space for the monopoles; to establish and maintain required conductor clearances; and to access utility infrastructure from adjacent properties.

Similarly, based on current Project plans, UI estimates that an additional approximately 1.25 acres of permanent easements will be required from property owners in order to access the rebuilt UI transmission lines in locations where the new monopoles are installed fully within the existing CT DOT corridor. Such access will be used both during construction and for ingress/egress to the 115-kV lines for long-term operation/maintenance purposes.

1.3 ORGANIZATION OF THE APPLICATION

This Application is organized in three volumes. This Volume 1:

- Describes the need for the Project, as well as the general locations and characteristics of both the existing and proposed rebuilt 115-kV transmission lines (Section 1);
- Provides technical specifications for the proposed rebuilt transmission lines, including structure types and heights, as well as conductor and OPGW specifications and substation connections (Section 2);
- Describes construction and operation / maintenance information for the proposed Project facilities, including the anticipated permanent and temporary land requirements, as well as methods for installing the new monopoles and conductors, connecting the rebuilt 115-kV lines to UI's five substations adjacent to the CT DOT corridor, and removing the existing 115-kV facilities from the railroad catenary structures (Section 3);
- Identifies the proposed Project schedule and anticipated construction work hours (Section 4);
- Discusses existing environmental features in the Project area, including topography, geology, inland and tidal wetlands/watercourses, vegetation, wildlife, fisheries, land uses, recreational and community facilities, cultural resources, visual resources, transportation infrastructure, air quality, and noise (Section 5);

- Describes the Project's potential environmental impacts and reviews measures designed to avoid or mitigate such environmental effects during both the construction and operation / maintenance of the 115-kV facilities (Section 6);
- Provides data concerning electric and magnetic fields (EMF) associated with the existing 115-kV lines and proposed Project facilities (Section 7);
- Reviews the permits and approvals required for the Project and summarizes the consultations with Federal, State, and local agencies completed to date and expected to be performed in the future for the Project (Section 8);
- Discusses the alternatives analyses that led to the selection of the proposed Project as the preferred solution for upgrading the existing 115-kV facilities (Section 9); and
- Provides acronyms and a glossary of terms used in this Application (Section 10).

Volume 1A contains appendices that provide supporting technical information used in the preparation of this Application, including copies of agency correspondence (Appendix A), environmental resource and other technical reports (Appendices B-D), a detailed EMF Report (Appendix E), and the CSC's Formal Requirements and Application Guide, which references the sections of this Application in which each of the CSC's requirements for an application is addressed (Appendix F).

Volume 2 provides detailed 11- x 17-inch Project maps, plans, and drawings, including:

- A Project location map and key index to the mapping.
- Cross-sections depicting the proposed typical locations of the new 115-kV double-circuit monopoles and other Project modifications in relation to the CT DOT corridor, railroad facilities, and adjacent properties (e.g., widths of proposed UI permanent easement).
- Aerial-based maps, at a scale of both 1"=400' and 1"=100' that identify the existing and proposed UI 115-kV transmission facilities in relation to the surrounding topography, land uses, environmental resources, local/State roads, the CT DOT corridor / MNR tracks, and property boundaries.
- Plan and profile drawings of the proposed rebuilt 115-kV lines.

The aerial-based maps illustrate the locations of the proposed 115-kV facilities, as well as the locations of the railroad catenary structures from which UI's existing 115-kV facilities will be removed and the locations of other existing UI structures along the CT DOT corridor that will be modified or removed as part of the Project. The mapping also identifies the locations where UI will remove legacy CT DOT wood poles located along the north side of the railroad tracks. These 20-to-30-foot tall wood poles, which must be removed to allow construction of the rebuilt 115-kV lines,

were historically used to support railroad communications wires that were decommissioned many years ago; since then, the wood poles have been abandoned in place.

Further, the aerial-based maps illustrate the boundaries of the CT DOT railroad corridor property, UI's proposed permanent easement, areas where vegetation (including tree) clearing will be required, and anticipated access roads and work areas. The maps also depict existing land uses and environmental resources, including wetlands and watercourses, floodplains, the coastal boundary, and cultural resources.

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2. TECHNICAL SPECIFICATIONS FOR THE PROJECT

The technical Project specifications contained in this section include information concerning:

- UI's proposed transmission line rebuild facilities, by municipality, including new double-circuit and single-circuit monopoles, as well as termination and connection points;
- Land requirements, including proposed permanent and temporary easements;
- Transmission line structure design, appearance, and heights;
- Conductor and OPGW sizes and specifications;
- Design voltages and capacities;
- Substations to which the rebuilt lines will connect, including proposed modifications within the substations; and
- Estimated capital (construction) cost and service life for the Project.

2.1 PROPOSED 115-kV TRANSMISSION LINE REBUILD FACILITIES

2.1.1 Transmission Lines

Along the approximately 9.5 miles between Milvon Substation and West River Substation, UI's 115-kV facilities are currently supported on 339 bonnets on top of the railroad catenary support structures and, in certain locations where UI previously removed the 115-kV lines from the bonnets, on monopoles, lattice steel towers, and other structures. Table 2-1 summarizes the existing 115-kV line support structures between Milvon and West River substations, by municipality. UI proposes to remove its existing 115-kV lines from the bonnets on top of both the north and south railroad catenary support columns. The UI-owned bonnets also will be removed from most of the catenary structures.¹² In addition, UI proposes to remove or modify other structures (e.g., monopoles, lattice steel towers) that support the existing 115-kV lines. Table 2-2 summarizes the existing structures to be removed or modified.

¹² As requested by CT DOT/MNR, certain bonnets may remain on some of the southern catenary support structures. These bonnets may be left in place to support the existing UI shield wire, which may be relocated during the removal of the existing 115-kV conductor. UI anticipates that the ownership of the shield wire, which would be used as lightning protection for the railroad's electrical facilities, would be transferred to CT DOT.

Table 2-1: Summary of Existing 115-kV Line Characteristics by Type of Support Structure

| Municipality | Length of Route (Approx. Miles) | Existing Conditions | | | | |
|--------------|---------------------------------|--------------------------|--|-----------------|----------------------|--------------------------|
| | | Substation Connections | Bonnets on Top of Catenary Support Structures (No.)* | Monopoles (No.) | Lattice Towers (No.) | Other Structures (No.)** |
| Milford | 5.03 | Milvon Woodmont | 200 | 14 | 0 | 1 |
| Orange | 0.46 | -0- | 17 | 0 | 0 | 0 |
| West Haven | 3.86 | Allings Crossing Elmwest | 120 | 13 | 10 | 4 |
| New Haven | 0.10 | West River | 2 | 0 | 0 | 0 |
| TOTAL | 9.45 | | 339 | 27 | 10 | 5 |

Notes: (refer to the Volume 2 maps for specific structure locations)

* Number of catenary support columns on which existing 115-kV lines are located on the north and south bonnets.

** Unique structures comprised of three steel w-flanges exist outside Woodmont, Allings Crossing, and Elmwest substations.

The locations where UI's 115-kV lines are not positioned on the railroad catenary structures are: three monopoles outside of Milvon Substation and two monopoles outside of Woodmont Substation (90-100 feet tall; poles will be reused for the Project); three steel monopoles at Allings Crossing Substation (60-75 feet tall; poles will be re-used for the Project); six steel monopoles in the West Haven Train Station vicinity (monopoles TP1017N thru TP1020N, TP1019S, and TP1020S: 100-140 feet tall); lattice towers (75-120 feet tall); monopoles at various locations along the railroad corridor installed as part of UI's FAC-008 Project range from 75 to 100 feet in height.

Table 2-2: Summary of Existing 115-kV Facilities to be Removed or Modified

| Municipality | Length of Route (Approx. Miles) | Removal and Modification of Existing Facilities | | | | |
|--------------|---------------------------------|---|-------------------------------|--|---|---|
| | | Bonnets to be Removed from Catenary Support Structures (No.) ^a | Monopoles to be Removed (No.) | Monopoles to be Topped and Capped (No.) ^b | Lattice Towers to be Removed or Modified (No.) ^c | Other Structures to be Removed or Modified (No.) ^d |
| Milford | 5.03 | 200 | 3 | 4 | 0 | 1 |
| Orange | 0.46 | 17 | 0 | 0 | 0 | 0 |
| West Haven | 3.86 | 111 | 5 | 2 | 7 | 3 |
| New Haven | 0.10 | 2 | 0 | 0 | 0 | 0 |
| TOTAL | 9.45 | 330 | 8 | 6 | 7 | 4 |

Notes: (refer to the Volume 2 maps for specific structure locations)

a) Number of catenary support columns on which the bonnets will be removed. Based on discussions with CT DOT to date, an estimated 14 bonnets may be replaced with shorter bonnets to support a shield wire to protect the MNR signal and feeder wires and an estimated 43 bonnets are expected to remain to support the existing UI shield wire, the ownership of which will be transferred to CT DOT.

b) Number of existing monopoles on which the top section will be removed, while the bottom section will remain to support the attached MNR signal wires.

c) Two of the existing lattice towers will be removed in full and five will be modified (the tops of four of these towers will be removed, while the bottoms will remain to support the attached MNR shield wire and signal / feeder wires); one tower will be mostly removed with only the bottom section to remain to support the attached MNR Communication + Signal cables). The other three existing lattice towers will remain.

d) Two structures comprised of three steel W-flanges will be removed outside Elmwest Substation. Most of the structure comprised of multiple steel W-flanges located outside Woodmont Substation will be removed; a portion to support the MNR electrical facilities will remain. The structure located outside Allings Crossing Substation on the south side of the railroad tracks will also be removed.

The 115-kV lines will be rebuilt, primarily in a double-circuit configuration, on new monopoles, most of which will be located parallel to and north of the existing railroad tracks, principally within the CT DOT corridor. As summarized in Table 2-3, for the Project, UI will install a total of 142 new double-circuit monopoles and 16 new single-circuit monopoles.

Table 2-3: Summary of Proposed Project 115-kV Structures

| Municipality | Project Route (Approximate Miles) | Proposed Conditions | | |
|--------------|---|-----------------------------|--|--|
| | | Substation Connections | New Double-Circuit Monopole Structures (No.) | New Single-Circuit Monopole Structures (No.) |
| Milford | 5.03 | Milvon Woodmont | 72 | 7 |
| Orange | 0.46 | -0- | 8 | 0 |
| West Haven | 3.86 | Allings Crossing Elmwest | 61 | 6 |
| New Haven | 0.10 | West River | 1 | 3 |
| Total | 9.45 | - | 142 | 16 |

The new monopoles will typically be offset from the northernmost catenary support column by an average of 25 feet. Along most of the approximately 9.5-mile Project route, the new 115-kV structures will be aligned within the CT DOT corridor.

Specifically, 145 new structures (139 new double-circuit monopoles and six new single-circuit monopoles) will be located along the northern side of the CT DOT corridor. A total of 13 new structures (three new double-circuit monopoles and 10 new single-circuit monopoles) will be located along the southern side of the CT DOT corridor.

Of the 145 structures to be located north of the railroad tracks, all will be situated on CT DOT property except for 10 new double-circuit monopoles and one new single-circuit monopole, which must be located on property directly north of the CT DOT corridor. One of these 11 monopoles will be located on State property adjacent to the CT DOT land and one will be on City of West Haven property; the remaining nine poles will be situated on privately-owned property.

Of the 13 structures to be located south of the railroad tracks, all will be situated on CT DOT property except for two new single-circuit monopoles. Both of these new monopoles will be located on City of New Haven property between the West River and State Route 10 (Ella T. Grasso Boulevard).

In the locations where the CT DOT-owned corridor is not sufficiently wide to accommodate the new monopoles and to maintain the required 25-foot-horizontal clearance between the new 115-kV conductors, UI proposes to acquire permanent easements. These permanent easements will be located on properties adjacent to the CT DOT corridor (refer to Section 2.2 and the Volume 2 maps for additional information).

2.1.2 Substations

In addition to Milvon and West River substations, the 115-kV lines currently connect to UI's Woodmont, Allings Crossing, and Elmwest substations. Except for West River (which is a 115-kV switching station), the substations are 115-kV/13.8-kV facilities that step down power delivered from the 115-kV lines to feed UI's local electric distribution system, which serves customers in the Project vicinity. The rebuilt lines also will connect to these substations. No expansion of the existing substations will be required for the Project.

However, in order to maintain the existing 115-kV line substation connections, single-circuit monopoles and/or new monopoles located on the south side of the railroad tracks will be installed directly outside each substation, as required to correctly align the phases of different circuits to the existing line terminal switches in each substation yard. The following table summarizes the type and location of the monopoles to be installed adjacent to each of the five substations:

| Substation | Type, # of Monopoles | Location (N, S of MNR Tracks) |
|------------------|--------------------------------------|-------------------------------|
| Milvon | 1 single-circuit | South |
| Woodmont | 4 single-circuit | South |
| Allings Crossing | 2 single-circuit | North |
| Elmwest | 3 double-circuit; 3 single-circuit | South |
| West River | 1 single-circuit 2 single-circuit | North South |

In addition, hardware modifications will be required on existing structures within and just outside each substation to accommodate the larger 1590 kcmil conductor size, as well as the new OPGW and the associated OPGW fiber splice boxes. Further, at all five substations, new underground fiber optic cable will be installed to connect the fiber at the OPGW splice box (either located within the

substation or at a steel monopole outside, but adjacent to, the substation fence) to the control enclosures within the substations.

In addition, two new monopoles (each approximately 60 feet tall) will be installed within West River Substation to support the new OPGW.

2.2 LAND REQUIREMENTS

2.2.1 Route Characteristics

Between Milvon Substation and West River Substation, the CT DOT corridor accommodates the MNR rail tracks¹³ and includes 186 catenary structures, which support UI's existing 115-kV lines, as well as infrastructure for electric train operations. The total width of the CT DOT railroad corridor varies substantially, from a minimum width of 90 feet to a maximum width of 260 feet. However, most of the corridor is generally between 125 and 175 feet wide. Within this corridor, the existing catenary support columns (one north of the railroad tracks and another south of the railroad tracks) are typically separated by approximately 60 feet.

However, because the railroad tracks and catenary structures are not uniformly centered in the middle of the CT DOT corridor, the width of the CT DOT property on either side of the tracks and catenary structures varies. Along the northern portion of the corridor, the distance between the northernmost catenary support column and the edge of the CT DOT property ranges from 5 to 145 feet. Along the southern side of the corridor, the distance from the southernmost catenary support column to the edge of the CT DOT property varies from 10 to 105 feet. The Volume 2 maps illustrate the CT DOT property boundaries and the location of the railroad tracks within the CT DOT corridor.

UI proposes to align 145 of the 115-kV transmission structures north of the railroad tracks because of the availability of undeveloped space within or directly adjacent to the CT DOT corridor, compared to the generally narrower width of CT DOT property south of the railroad tracks. However, 13 new 115-kV monopole structures (10 single-circuit and three double-circuit) will be located south of the railroad tracks (11 of these new monopoles will be on CT DOT property and two will be on City of New Haven property).

¹³ From Milvon Substation east to near Old Gate Lane (Milford), the CT DOT corridor includes three railroad tracks. However, from near Old Gate Lane east to West River Substation, four railroad tracks are located within the CT DOT corridor. Whereas MNR and Amtrak are the predominant users of these rail lines, providing passenger service, the rails are also used by freight trains, operating under agreements with CT DOT/MNR.

2.2.2 Permanent Easement Requirements

Along most of the proposed Project route, the rebuilt 115-kV lines can be aligned within the CT DOT corridor or on UI property (near the five substations), while maintaining compliance with North American Electric Reliability Corporation, Inc. (NERC) and UI standards. However, a total of 13 new monopoles (11 structures north of the railroad tracks and two structures south of the tracks) cannot be installed on CT DOT property because of the narrow width of the corridor, conflicting existing uses (such as the presence of connecting rail spurs), or topographic constraints. As a result, in these areas, UI proposes to acquire permanent easements from adjacent property owners and to install the new monopoles next to the CT DOT corridor.

In addition, where the new 115-kV structures will be located within, but near the edge of the CT DOT corridor, UI also must acquire additional permanent easements from adjacent property owners. These additional easements will be required to maintain appropriate clearances from the new 115-kV conductors, as required by NERC and UI standards.

To operate and maintain the upgraded 115-kV lines, continuous linear access along the railroad corridor will not be required. UI anticipates that access to the new structures will involve a combination of the use of the public road network, existing “pathways” (defined herein as existing gravel roads, paved roads, or parking areas located on private property), and new permanent access roads extending from the public road network to the CT DOT corridor or adjacent to the corridor. In addition, either temporary (for Project construction) or permanent access roads will be required within portions of the CT DOT corridor.

Table 2-4 identifies the locations, by municipality and structure number, where UI anticipates that permanent easements will be required to accommodate the rebuilt 115-kV transmission lines.

Table 2-4: Proposed Permanent Easement Locations, by Structure and Municipality

| Municipality | Structures for which New Permanent Easement Required (by Total Number of Structures, Structure Number) | | Estimated Permanent Easement\ (Acres) | | |
|--------------|--|--|--|------------------------|--------------|
| | Structures Located on CT DOT Property, but Requiring Easements on Adjacent Properties | Structures Outside of CT DOT Property** | New Permanent ROW | Permanent Access Roads | Total |
| Milford | 21 P888S*, P914N, P916N, P918N, P919N, P920N, P928N, P929N, P931N, P932N, P936N, P937N, P938N, P940N, P942N, P949N, P950N, P953N, P954N, P955N, P956N | 7 P915N, P934N (State of Connecticut land), P944N, P946N, P947N, P948N, P952N | 9.00 acres | 0.50 | 9.50 |
| Orange | 1 P975N*** | 0 | 0.01 acre | 0.24 | 0.25 |
| West Haven | 43 P972N, P973NN, P974N, P975EN, P995N, P996N, P997N, P998N, P999N, P1000N, P1001N, P1002N, P1003N, P1004N, P1005N, P1006N, P1007N, P1008NN, P1009NN, P1009N, P1010N, P1011N, P1012N, P1013N, P1015N, P1017N, P1022N, P1023N, P1023AN, P1026N, P1027N, P1028N, P1028S*, P1030N, P1031N, P1032N, P1033N, P1039N, P1039EN, P1040N, P1043N, P1045N, P1047N | 2 P1007EN P1024N (City of West Haven property) | 6.90 acres | 0.50 | 7.50 |
| New Haven | None | 4 P1049N, P1049EN, P1049S* & P1049ES* (City of New Haven property) | 0.50 | 0 | 0.50 |
| TOTAL | 65 | 13 | 16.41 | 1.25 | 17.65 |

*= Structure located on south side of CT DOT property. All other structures listed are proposed for location on the northern portion of the CT DOT corridor.

**=Structures located on municipal or State property are identified; all other structures proposed for location outside the CT DOT corridor will be on privately-owned land.

***= Structure P975N is located within the CT DOT corridor, but a small area of permanent easement is required on industrial property north of the CT DOT corridor to conform to conductor clearance requirements.

Overall, UI proposes to acquire approximately 17.65 acres of permanent easements (i.e., new right-of-way [ROW]) from property owners abutting the CT DOT railroad corridor property. Of the estimated 17.5 acres of proposed new UI easements:

- Approximately 16.4 acres are expected to be permanent easements (e.g., ROW required to accommodate the new 115-kV structures, wire, blowout, and vegetation removal in accordance with mandated electric transmission clearance standards.¹⁴
- Approximately 1.25 acres are expected to be permanent easements for access across adjacent properties to reach the rebuilt 115-kV lines within CT DOT corridor.

The locations of the areas in which permanent easements will be required are depicted on the aerial-based maps in Volume 2.

2.2.3 Temporary Access Road and Temporary Work Pad Requirements

In the Project area, the entire CT DOT corridor extends through an urban-suburban area where the transportation network is fully developed. As a result, public roads provide access to the vicinity of the CT DOT corridor; however, direct access to the railroad property is limited as the railroad tracks either span roads or extend beneath road overpasses.

To construct the new 115-kV transmission lines, remove the existing 115-kV lines and UI infrastructure facilities from the railroad catenary support columns, and modify certain existing transmission line structures, UI proposes to use a combination of existing public roads, existing pathways, and new temporary or permanent access roads extending from the public road network to the CT DOT corridor. Some of these access roads will be on private property, while others will be within the CT DOT corridor. The Volume 2 maps identify the locations of UI's proposed access roads for the Project.

For construction, access to each new monopole site will be required, as will a work pad from which the installation of the new structure will be performed. To remove the existing 115-kV lines and facilities from the railroad catenary structures, access also will be needed along both the north and the south sides of the CT DOT corridor. Construction access to each site will be from the same side of the CT DOT corridor in which the work will occur. UI does not propose any construction access across the MNR rail lines. Refer to Section 3 for additional details regarding Project construction.

¹⁴ The width of the required permanent easement is pursuant to UI standards for transmission vegetation management.

Based on current Project plans, an estimated 20 acres of temporary construction easements from adjacent landowners will be required for the Project. However, this estimate is subject to change as UI continues to refine Project designs and construction plans; the amount of temporary easement needed for construction will be based on not only the final Project plans, but also future consultations with potentially affected property owners. These easements will be for temporary access roads and work pads for Project construction, including for the removals of bonnets and other infrastructure from the south side of the CT DOT corridor.

Access and construction activities within the railroad corridor will be coordinated with CT DOT/MNR. Refer to the Volume 2 maps for the proposed locations of temporary access roads and work pads.

2.3 PROPOSED TRANSMISSION LINE UPGRADE SPECIFICATIONS

2.3.1 Conductor and OPGW Size and Specifications

The new 115-kV lines will consist of 1590 aluminum conductor steel supported (ACSS) “Lapwing” conductors and 0.583-inch 72 count fiber OPGW and shield wires. The new structures will be designed to support 2156 ACSS “Bluebird” conductors and to meet the clearance requirements for such conductors, should such a future conductor upgrade be needed.

2.3.2 Proposed Overhead Line Design, Appearance, and Height

The 115-kV lines will be rebuilt in a double-circuit configuration on galvanized steel monopoles.¹⁵ The conductors will be arranged vertically (refer to the cross-sections in Volume 2). In addition, the new monopole design includes braced post insulators, which will limit conductor movement and blowout. The new double-circuit, galvanized steel monopoles will be offset from the catenary support columns based on clearances. This offset will vary based on location, but on average is 25 feet.

However, some of the new monopoles will be located more than 25 feet from the catenary support columns, such as in areas where railroad spurs, railroad embankments or other existing infrastructure must be avoided. For example, as a result of constructability reviews, where possible, the new monopoles will be located on either the top or the bottom of slopes adjacent to the railroad tracks,

¹⁵ In addition to the double-circuit monopoles, 16 new single-circuit monopoles will be built for the 115-kV lines, as summarized in Table 2-3.

thereby avoiding the alignment of the new structures in mid-slope areas. The maximum new monopole offset from the catenary structures will be approximately 70 feet; this offset is near the Indian River and allows the new structure to be placed in an upland, rather than within the wetland complex associated with the river, minimizing impacts to resource areas.

In some locations, the new structures will be sited in-line (with no offset) from the catenary support columns, as needed to avoid conflicts with adjacent land uses (e.g., buildings). In such locations, the MNR electrical facilities will be transferred from the existing catenary support columns and underbuilt on the new steel monopoles.

The heights of the proposed monopole structures will vary by location, depending on span length. The typical span length between structures ranges from approximately 300 to 400 feet. However, in some locations, longer spans (up to 800 feet) were warranted to minimize impacts to environmental resources (e.g., wetlands, culturally sensitive resources) and to nearby land uses (e.g., parking lots, roadways, railroad spurs, steep terrain). The proposed pole heights, by segment between substations, are:

- ***Milvon to Woodmont***: 80-145 feet. The tallest structures (>125 feet but <145 feet) will be between the Milford Train Station and the Milford Cemetery. Due to the existing surrounding built environment at the Milford Train Station, proposed development plans near the Milford Train Station, and the presence of unmarked graves and other headstones within 25 feet of the existing catenary support structures near the Milford Cemetery, UI proposes taller structures to allow longer span lengths, thereby minimizing the number of structures near the train station and cemetery.
- ***Woodmont to Allings Crossing***: 75-120 feet.
- ***Allings Crossing to Elmwest***: 70-170 feet. The tallest structures (>120 feet but <170 feet) will be near the West Haven Train Station. At this location, UI's existing 115-kV lines are not located on the railroad catenary structures but rather are supported on single-circuit steel poles to maintain electrical clearances over the train station and a proposed parking garage. The existing structures include four steel monopoles (ranging in height from 100 to 140 feet on the north side of the railroad tracks) and two steel monopoles, each 110 feet tall, on the south side of the tracks.

The existing single-circuit steel poles will be replaced with double-circuit steel poles, which must be taller to maintain electrical phase-to-phase clearances. The span length between proposed pole P1017N and P1018N also will be longer than the standard 300-foot distance (at approximately 450 feet) due to constructability considerations along with the presence of numerous underground utilities in the area.

- ***Elmwest to West River***: 70-130 feet. The tallest structures (>120 feet but <130 feet) are in West Haven between 1st Avenue and the I-95 crossing, as required to support the MNR

electrical facilities as underbuilds and to allow the rebuilt 115-kV lines to effectively span the two I-95 overpasses in the locations where I-95 is elevated.

2.3.3 Proposed Structure Locations

The anticipated locations of the new structures are illustrated on the maps and Plan and Profile Drawings in Volume 2. In designing the rebuilt 115-kV lines, UI took into consideration the constraints associated with the varying widths of the CT DOT corridor; the need to maintain clearance between the 115-kV conductors and the MNR electrical facilities, as well as between the conductors and vegetation; and the location of the CT DOT corridor adjacent to various environmental resources and existing and planned land uses, including residential, commercial, and industrial developments.

Potential locations for the rebuilt 115-kV structures were initially established using a baseline offset, which positioned the proposed monopoles 25 feet north of the existing catenary support columns and included standard span lengths of approximately 300 feet. Placing the monopoles directly adjacent to the existing catenary support columns would result in the shortest structure heights, and also the shortest span length, but the greatest number of new monopoles.

After conducting this baseline structure spotting, further constructability analyses were performed that resulted in shifts to the initially identified structure sites. In general, proposed structure locations were realigned to:

- Avoid conflicts with the surrounding built infrastructure (i.e., rail spurs, buildings, adjacent electric distribution lines, billboards, and roads).
- Avoid underground utilities identified during due diligence subsurface surveys.
- Eliminate constructability concerns (structures were positioned, where possible, to avoid side-slopes and to accommodate future vehicle access between the new monopoles and the railroad catenary support columns).
- Avoid or minimize impacts to environmental features or sensitive land uses (e.g., monopoles were shifted to provide an 800-foot-long span over the Milford Cemetery; 600-foot spans are proposed to extend over tidal wetlands associated with the Indian and West rivers and to minimize structure conflicts with surrounding land uses.)

The Volume 2 maps and Plan and Profile drawings reflect the currently planned structure locations.¹⁶

These structure locations may be modified slightly as the Project design process advances and UI continues to coordinate with CT DOT and the affected municipalities. For example, each proposed structure location is being further evaluated based on the results of additional constructability reviews, more detailed engineering design, and environmental studies.

Future changes could occur based on information obtained from more detailed field studies (e.g., subsurface geotechnical investigations, environmental surveys, constructability reviews), final engineering design, as well as input from municipalities, regulatory agencies, and the public. Final structure locations will be identified in the Project's Development and Management (D&M) Plan(s), which UI will submit to the Council for review and approval.

2.4 ESTIMATED PROJECT COSTS AND FACILITY SERVICE LIFE

The estimated capital cost for the siting, design, and construction of the Project is approximately \$295 million. The Project transmission facilities are expected to have a service life of approximately 40 years.

¹⁶ The initial structure spotting (original engineering design basis) commenced with the assumption that a new double-circuit monopole would be offset from each existing MNR catenary structure. The poles were assigned numbers (e.g., P908N) that corresponded to the nearest catenary structure. As work on the Project design proceeded, proposed poles were shifted or eliminated to account for site-specific constraints (e.g., longer than originally planned span lengths to avoid or minimize work in wetlands/watercourses). As a result, 23 of the originally planned monopoles have been eliminated. Because the poles were not re-numbered after these design changes, there are certain gaps in the structure numbers identified on the Volume 2 maps. Note: the numbers of the structures that were eliminated from the Project design are: 907, 909, 911, 913, 917, 921, 933, 935, 939, 941, 943, 945, 949, 967 – all in Milford; 976 in Orange; and 984, 995, 1014, 1016, 1024, 1044, 1046, 1048 – all in West Haven.)

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3. PROPOSED CONSTRUCTION AND OPERATION/MAINTENANCE PROCEDURES

3.1 INTRODUCTION AND OVERVIEW

UI will construct, operate, and maintain the rebuilt 115-kV lines in full compliance with the latest revisions of standards of the NESC, the Institute of Electrical and Electronic Engineers (IEEE) and the American National Standards Institute (ANSI); good utility practice; and UI's technical specifications, final engineering plans, and the conditions of regulatory and siting approvals obtained for the Project. In addition, the Project will be constructed in accordance with the terms of UI's agreement with CT DOT. That agreement specifies certain non-standard construction methods and schedules, including the performance of certain Project tasks to avoid or minimize conflicts with rail operations.

This section describes the procedures and methods that will be used to construct, operate, and maintain the Project facilities, as well as UI's protocols for the reliability, safety, and security of the transmission system. The Project will consist of the following components:

- Rebuild the 115-kV transmission lines, primarily in a double-circuit configuration, on galvanized steel monopoles to be located north of the MNR railroad tracks, mostly within CT DOT property.
- Interconnect the rebuilt lines to UI's existing Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations, making minor associated modifications within the substation boundaries and installing single-circuit and double-circuit monopoles as needed to maintain the existing 115-kV connections to the substations.
- Remove the existing 115-kV facilities and related appurtenances (including most of the bonnets) from the north and south railroad catenary support columns.
- Remove certain existing CT DOT legacy wood poles, and remove, partially remove, or modify existing UI monopole, lattice tower, and W-flange structures from the CT DOT corridor.
- Restore the areas affected by construction (including temporary access roads) to approximate pre-construction conditions, to the extent practical, by regrading and, as appropriate, by seeding and re-vegetating. As part of the restoration process, construct or upgrade the access roads to remain permanently, all located north of the MNR tracks and aligned to facilitate UI's maintenance of the rebuilt 115-kV lines.

In general, UI currently plans to construct the Project in four segments, with each segment rebuilt and placed into service prior to the initiation – in most cases - of extensive work on the next segment.¹⁷ UI's proposed sequence for segment construction, which reflects coordination with CT DOT,¹⁸ is:

- Elmwest Substation to West River Substation (1.25 miles);
- Allings Crossing Substation to Elmwest Substation (1.24 miles);
- Milvon Substation to Woodmont Substation (4.05 miles); and
- Woodmont Substation to Allings Crossing Substation (2.91 miles).

Along each segment, UI's existing 115-kV facilities on the northern railroad catenary support columns will be removed in conjunction with the construction of the rebuilt 115-kV lines. However, the majority of the existing 115-kV facilities on the south side of the railroad tracks would not interfere with placing a segment of the rebuilt 115-kV lines into service.

As a result, the removal of the existing UI facilities located along the south side of the railroad tracks is expected to be performed as warranted to maximize construction efficiency, potentially at the same time as work on the next segment. Restoration of the areas affected by construction is expected to proceed by segment, after the new 115-kV facilities along the segment are installed and the existing facilities are removed.

Sections 3.2 through 3.6 describe the construction procedures that will apply to the overall Project, including both standard methods and protocols to be used to minimize environmental impacts (e.g., wetland and watercourse crossings, soil / groundwater management). Procedures are described for the 115-kV line rebuild work, interconnections of the rebuilt 115-kV lines to UI's five substations, and the removal of the existing 115-kV facilities from the railroad corridor. Section 3.7 summarizes UI's approach for construction monitoring, while operation and maintenance procedures applicable to the 115-kV facilities are described in Section 3.8. Data regarding the Project's reliability, safety, and security is included in Section 3.9.

¹⁷ The Project construction schedule will be defined in the D&M Plan(s). Some construction activities may overlap from segment-to-segment. For example, civil and foundation work may commence on the Milvon-Woodmont substation segment (the longest of the four segments) prior to the completion of the Allings Crossing to Elmwest substation segment.

¹⁸ Segment construction will be sequenced to avoid conflicts with planned CT DOT highway projects (e.g., at the I-95 crossing) and to minimize requirements for both railroad track and 115-kV line outages.

This section describes the construction, operation, and maintenance procedures that UI currently proposes. However, as required by the Council's regulations, prior to the commencement of construction activities, UI will prepare and submit one or more Project-specific D&M Plan(s)¹⁹ to the Council for review and approval. The D&M Plan(s) will include maps at a scale of 1"=100' or larger, along with supporting documentation regarding detailed procedures for constructing the Project.

Project construction will be performed in accordance with the procedures described in the D&M Plan(s), which will reflect conformance to the conditions of the Council's approval of the Project, as well as compliance with other regulatory requirements and UI technical specifications. UI will monitor and perform inspections of Project construction activities for conformance to these requirements, as described in Sections 3.3.6 and 3.7.

3.2 GENERAL CONSTRUCTION SEQUENCE AND SUPPORT AREAS

3.2.1 Typical Construction Sequence

The Project will be constructed in four segments, with work along each segment involving the same general sequence of activities. The Project construction will be staged from one or more laydown/material staging areas/contractor yards; multiple smaller, laydown areas also could be used at points along the 115-kV line route (refer to Section 3.2.2). Table 3-1 summarizes the general sequence of Project construction activities.

Project construction activities are discussed in Sections 3.3 and 3.4. During construction, certain work activities and sequences may vary, based on factors such as final Project design and the conditions of the Council's or other agencies' regulatory approvals. Additional details regarding construction procedures and sequencing will be provided in the Project's D&M Plan(s).

¹⁹ For example, based on the anticipated construction of the Project in four segments, UI may elect to prepare a separate D&M Plan for each segment. Each such D&M Plan would be provided to the Council for review and approval prior to the commencement of the segment's construction.

Table 3-1: General Project Construction Sequence

| TYPICAL PRE-CONSTRUCTION ACTIVITIES BY SEGMENT |
|--|
| <ul style="list-style-type: none"> • Survey and stake construction work areas, including edge of CT DOT property and UI easement (where different) and proposed structure locations |
| <ul style="list-style-type: none"> • Confirm and re-flag environmental resource areas (e.g., wetland and watercourse boundaries) or other sensitive areas to be avoided |
| <ul style="list-style-type: none"> • Mark vegetation clearing limits |
| <ul style="list-style-type: none"> • Locate and mark utilities |
| TYPICAL CONSTRUCTION ACTIVITIES BY SEGMENT |
| <ul style="list-style-type: none"> • Establish laydown/material staging areas / contractor yard(s) to support the construction effort |
| <ul style="list-style-type: none"> • Establish temporary erosion and sedimentation controls as needed |
| <ul style="list-style-type: none"> • Remove or mow vegetation, where necessary |
| <ul style="list-style-type: none"> • Install temporary matting in wetlands as needed; install temporary bridges to traverse small watercourses |
| <ul style="list-style-type: none"> • Establish or upgrade access roads to new monopole sites |
| <ul style="list-style-type: none"> • Remove abandoned CT DOT wood pole structures within Project construction areas. |
| <ul style="list-style-type: none"> • Create a level work pad at each monopole site, as well as at conductor pulling sites and if necessary, at guard structure sites |
| <ul style="list-style-type: none"> • Install new structure foundations and assemble/erect new structures |
| <ul style="list-style-type: none"> • Remove the existing 115-kV line facilities from the north side catenary structures (i.e., existing shield wires, conductors, hardware, steel bonnets). Any existing monopoles, lattice towers, and w-flange structures that are no longer required on the north side of the railroad tracks will also be removed. |
| <ul style="list-style-type: none"> • Install conductors, shield wire, and OPGW |
| <ul style="list-style-type: none"> • Install rebuilt 115-kV line connections to UI substations |
| <ul style="list-style-type: none"> • Place the rebuilt 115-kV lines in service (by segment) |
| <ul style="list-style-type: none"> • Remove the existing 115-kV line facilities from the south side catenary structures (i.e., existing shield wires, conductors, hardware, steel bonnets). This activity will include establishing temporary construction access and work pads at the locations of the facilities to be removed. Existing access, upgrades to existing access, or new access roads will be required. |
| <ul style="list-style-type: none"> • Remove existing monopoles, lattice towers, and w-flange structures that are no longer required on the south side of the railroad tracks. |
| <ul style="list-style-type: none"> • Construct permanent access roads where required; remove temporary construction access and work pads along with associated matting and bridges |
| <ul style="list-style-type: none"> • Perform final clean-up and restore/stabilize areas affected by construction to pre-construction conditions (e.g., by seeding and re-vegetating as needed). |
| <ul style="list-style-type: none"> • Maintain erosion and sedimentation controls until areas affected by construction are stabilized. |

3.2.2 Laydown/Material Staging Area/Contractor Yard(s), including Field Offices

To support the 115-kV line rebuild work, temporary construction laydown/material staging areas/contractor yards, including field offices, will be required. Typically, such sites are not identified until a few months prior to the start of construction; UI will seek Council approval of these sites prior to use.

A primary laydown/material staging area/contractor yard typically requires approximately 2-5 acres to accommodate space for construction field office trailers and parking, as well as for storing Project materials, staging construction equipment and supplies, fractionization tanks (used for temporarily

storing water removed from Project foundation excavations), and temporarily stockpiling materials removed from the old 115-kV facilities (e.g., bonnets, 115-kV conductor, old monopole structures) prior to appropriate off-site reuse or disposal. The laydown/material staging area/contractor yard also will provide a site for marshalling construction crews, holding daily safety meetings, and assigning daily work.

Since the Project will be constructed in segments, UI anticipates that smaller temporary laydown/material staging areas/contractor yards may be established at certain locations along the north and south sides of the CT DOT corridor. These satellite laydown/material staging areas/contractor yards would provide space to store materials, supplies, and equipment needed for the 115-kV rebuild work along specific portions of the Project route.

The preferred locations for Project laydown/material staging areas/contractor yards are within or in the general vicinity of the railroad corridor, on UI property, or at existing nearby commercial or industrial sites. Establishing such areas within CT DOT property or otherwise near the railroad corridor will improve construction efficiency and minimize the movement of equipment, manpower, and supplies to and from the railroad corridor along public roads.

3.3 STANDARD OVERHEAD TRANSMISSION LINE CONSTRUCTION PROCEDURES

The following subsections describe UI's standard construction procedures for rebuilding the 115-kV lines and removing the existing transmission facilities based on UI's current Project plans. The Volume 2 maps illustrate the planned Project construction areas, including the locations of tree clearing, access roads, work pads, new monopoles, and the existing structures to be removed. Detailed construction information will be provided in the Project's D&M Plan(s).

3.3.1 Pre-Construction Survey and Vegetation Removal

Prior to the commencement of construction along a Project segment, UI will perform surveys to mark the boundaries of work areas, including new structure locations and permanent easements, as well as to clearly flag or otherwise demarcate the boundaries of sensitive environmental resources (e.g., wetlands, watercourses, and other environmentally-sensitive areas). UI also will survey and appropriately mark areas of vegetation to be removed.

Existing vegetation will be removed from construction sites (including access roads and work pads) and as required both to provide access for construction equipment and to maintain clearance from the rebuilt 115-kV line conductors. As a result, vegetation clearing will be required along portions of both the north and south sides of the railroad corridor.

The existing vegetation that must be removed for the Project consists of a mix of tall shrubs and mature trees,²⁰ along with low-growing herbaceous species. Overall, UI estimates that approximately 28 acres of trees will be cleared. The Volume 2 maps illustrate the areas where treed vegetation removal will be required for the Project.

In certain areas, “danger trees” or “hazard trees”, which are trees deemed a potential risk to the overhead 115-kV lines, also may need to be trimmed or removed.²¹ Such danger or hazard trees, which could be situated on private property, would typically be identified after the rebuilt lines are installed. If danger or hazard tree trimming or removal is required, UI will coordinate with the affected property owner.

UI has coordinated with CT DOT regarding the vegetation clearing that will be required within the railroad corridor. UI also will consult with the owners of properties in those areas where permanent or temporary easements must be obtained for the construction and operation/maintenance of the 115-kV lines, where vegetation removal also will be required.

Clearing and grubbing will be accomplished by conventional methods, using a combination of chain saws, hand labor, and mechanized equipment. Trees will be directionally felled to minimize impacts.

As currently planned, all vegetative materials cut on CT DOT property will be removed and disposed of properly, outside of the Project area. Similarly, trees and shrub vegetation cut on easement areas outside of the CT DOT corridor will be removed from the Project area, unless the property owner requests the wood or another disposition method.

²⁰ Mature trees are defined herein to consist of tall-growing vegetation typically greater than 6 inches diameter breast height (dbh).

²¹ A danger tree is a tree that, due to its location and height, could cause a flashover or damage to the structures or conductors, or violate the conductor zones, if it were to fall toward the transmission lines. A hazard tree is a tree that exhibits some type of defect or damage (e.g., weakness, broken limbs, decay, infestation) that increases the risk of it falling into the transmission lines.

Matting, comprised of timber or composite materials, will be used to cross watercourses and to access wetland areas where vegetation clearing is required. The mats will be cleaned prior to use to avoid the spread of invasive wetland species. Cut vegetation will not be felled into watercourses. In wetlands, trees and brush will be cut flush with the ground surface and the stumps will be left in place unless removal is required for Project construction. All other cut vegetation will be removed from wetland areas.

Typically, temporary erosion and sedimentation controls will be installed after initial vegetation removal and in advance of earth disturbance activities, such as grubbing, stump removal, and the establishment of access roads / work pads. All erosion and sedimentation controls will be installed and maintained in accordance with Project-specific and Connecticut requirements, including the *2002 Connecticut Guidelines for Soil Erosion and Sediment Control*; the Connecticut Department of Energy and Environmental Protection (CT DEEP) *General Permit for the Discharge of Stormwater and Dewatering Wastewaters from Construction Activities* (General Permit); and the Stormwater Pollution Control Plan (SWPCP) that UI will prepare for the Project, pursuant to the General Permit²². Sections 3.6.1 and 6.2 provide additional discussion regarding erosion and sediment controls, as well as stormwater management.

Erosion and sedimentation controls will be inspected and repaired or replaced as necessary until the areas affected by the Project are stabilized and UI submits a Notice of Termination, per the General Permit, to CT DEEP.

3.3.2 Access Roads and Work Pads

Access Roads

To access Project work sites, UI will use a combination of public roads and proposed or existing access roads within or adjacent to the CT DOT railroad corridor. Access will be required to each new monopole site, as well as to reach the existing 115-kV facilities to be removed from the north and south catenary support structures and other structures (monopoles, lattice towers, W-flange structures)

²² Pursuant to Conn. Gen. Stat. § 22a-430b, construction activities, such as the Project, that will result in the disturbance of 1 or more total acres of land area must comply with the CT DEEP's General Permit. Pursuant to the requirements of the General Permit, prior to the start of construction, UI will submit to CT DEEP a Registration Form and will prepare a SWPCP that details stormwater management and erosion/sedimentation control measures for the Project construction.

that either will be modified or will no longer be needed (most located south of the railroad tracks). The Volume 2 maps identify UI's proposed Project access roads.

Access roads may be permanent or temporary and will consist of materials appropriate to the different characteristics of the Project areas traversed (e.g., upland, wetlands). To minimize or avoid the potential for soil to be tracked from Project work sites onto public roads, rock "aprons," track pads, or equivalent stabilization will be established at the entrances and exits to work sites from public roads.

In wetlands, the majority of the access roads will be temporary and will be comprised of timber mats or equivalent. Access roads in uplands typically will consist of gravel but may also consist of matting. In general, Project access roads will be approximately 16 feet wide. However, in some areas, roads will be wider to accommodate equipment turning and passing or to account for terrain. UI will also use existing access (e.g., paved or graveled areas), where available. Existing paved access is not expected to require significant upgrades, whereas existing non-paved access may require the addition of gravel or asphalt patch.

UI expects that permanent access roads will be required in certain inland wetlands and across some small streams to provide ingress/egress for transmission line operations and maintenance work.²³ Similarly, select access roads in uplands also will be permanent to facilitate access for the operation and maintenance of the rebuilt 115-kV transmission lines. Permanent access roads typically will consist of gravel and will be generally be 12 to 16 feet wide to minimize resource impacts while providing safe ingress/egress for maintenance purposes.

Table 3-2 summarizes the locations where UI proposes to maintain permanent roads across water resources (wetlands, streams); these and other proposed permanent roads in uplands are illustrated on the Volume 2 maps.

²³ UI will obtain appropriate Federal and State regulatory approvals for permanent access roads that affect water resources.

Table 3-2: Proposed Permanent Access Roads across Water Resources*

| Municipality | Proposed Road Location (between Structure Nos.) | Water Resource Crossing |
|-------------------|---|--------------------------------------|
| Milford | | |
| | P966AN-P968N | Inland wetland M-W13 |
| | P972N-P973NN | 2 crossings, un-named stream M-WC9 |
| Orange | | |
| | P977N-P978N | 1 crossing, un-named stream O-WC1 |
| | P981N, P982N, P983N | 2 crossings on un-named stream O-WC2 |
| West Haven | | |
| | P1002N-P1003N | Inland wetland WH-W3 |
| | P1043N, P1045N, P1047N | Inland wetland WH-W13 |

*Refer to the Volume 2 maps for locations of permanent access roads and water resource crossings.

Work Pads

Construction work pads will be required to install the new monopoles, as well as to remove the existing 115-kV facilities from the north and south catenary support structures and the existing structures (monopoles, lattice towers, W-flange structures) that will no longer be needed. Accordingly, along the rebuilt 115-kV line route, work pads will be required at each new structure location, at conductor and OPGW pulling sites, and at each location where existing 115-kV facilities will be removed or modified. Work pads will consist of gravel or timber construction mats (or equivalent).

The size of each work pad will vary based on location and space available within or adjacent to the CT DOT railroad corridor. In general, the typical work pad for installing a new monopole will be approximately 40 feet by 100 feet; however, specific work pad dimensions will vary by location. The work pads will be used to stage structure components for final on-site assembly, as well as to provide a safe, level base for the construction equipment used to install structure foundations and to erect the structures. In most areas, minimal grading is expected to be required to establish work pads.

Pads for conductor pulling also will be required at various locations along the 115-kV line route. These pull pads are expected to be approximately 40 feet by 300 feet. The specific locations and dimensions of each work pad and pull pad will be provided in the Project D&M Plan(s).

Temporary work pads will be required at the catenary structures on both sides of the CT DOT railroad corridor where UI's existing 115-kV facilities will be removed. The size of these work pads will vary

based on location, topography, and space available within or adjacent to the CT DOT railroad corridor.

In general, the typical work pad for 115-kV facility removals will be approximately 40 feet by 60 feet. The work pads for the removal of the 115-kV facilities and bonnets along the north side of the railroad tracks may be co-located with the work pads required for the installation of the new monopoles.

UI anticipates that in upland areas, portions of the gravel work pads used during Project construction for the installation of the rebuilt 115-kV lines will be left in place to provide a stable base for the performance of transmission line operation and maintenance activities. Such work pads are estimated to be approximately 30 feet by 60 feet but may vary by location.

In most cases, UI expects that the construction of Project work pads and access roads will generate minimal excess spoils. If cut and fill balance is not achieved, any unused spoils will be managed in accordance with the *Materials Management Plan*, which UI will prepare for the Project. Contractors will be required to follow this Plan.

3.3.3 Foundation and Structure Installation

Foundation Installation

The new monopoles are expected to be installed primarily on drilled pier foundations²⁴. Such foundations will average 15-35 feet in depth, although some foundations may be almost 80 feet deep. The depth of the foundations will depend on subsurface conditions, such as soil characteristics, depth to bedrock, and the type of structure. Spoils generated from the drilling process will be managed pursuant to the Project's *Materials Management Plan* (refer to Section 3.6.1 for additional details regarding this Plan).

Auger drilling will be used to perform the excavations for the drilled pier foundations. The size of each excavation typically will be 6-10 feet in diameter. Temporary or permanent vibratory casings, or equivalent, may be used to provide soil support as needed to complete the excavation work and place concrete. The temporary casing may be removed from the pier foundations as concrete is placed or

²⁴ Direct embed structures and structures supported by pile type foundations may be installed in certain locations, pending the results of further engineering analyses.

soon thereafter. For the installation of the new foundations within the CT DOT corridor, UI will coordinate with CT DOT/MNR to determine appropriate drilling methods to avoid any potential for impacts to the rail bed.

Once the foundation excavation is complete, steel reinforcing bars and an anchor bolt cage will be placed in the excavation and encased in concrete. The concrete will be conveyed from the mixer to the place of the final deposit by methods that will prevent the separation or loss of material. Any water displaced during the concrete pour will be managed according to the *Materials Management Plan*.

Field tests of the concrete will be conducted regularly. In general, as an indication of other physical properties, the quality of the concrete being produced will be judged by the compressive strength developed within a given period.

Structure Assembly and Installation

After the structure foundation is in place and the concrete is cured, the steel transmission monopole will be assembled and erected. Structure components will be delivered to work pads and then assembled on site. Structures will not be erected on the concrete piers for a minimum of 28 calendar days after the concrete has been poured and until the compressive strength of the concrete has reached 4,500 pounds per square inch (psi).

The galvanized steel monopole structures may be assembled on the ground and erected as a complete unit or assembled in pieces with a crane. Once a structure is erected and framed with the support insulators and hardware, it will be ready for the installation of the overhead lines. Conductor pulling blocks, which are a required tool to install the new OPGWs, shield wires, and conductor, will also typically be installed at this time.

Structure Grounding

Each transmission line structure will be grounded prior to being energized to provide a path for the energy from lightning discharges to enter the earth and safely dissipate. The foundation of each transmission line structure will provide some natural grounding through contact with the surrounding earth. However, to provide further protection, a minimum of two ground rods, and associated ground conductor, will be buried adjacent to each foundation. Typically, the ground rods will be installed

after the completion of the foundation and before the installation of the structure. The need for and location of additional ground rods will be determined by the construction contractor.

In locations where the MNR signal and feeder wires will be underbuilt on the steel monopoles, a copper wire will be installed underground between the ground system of the monopole and the ground system of the nearest existing catenary structure.

3.3.4 Conductor and OPGW Installation

The installation of the overhead line conductors and shield wires will require the use of pulling and tensioning equipment, as well as reels of conductor, which will be positioned at temporary pulling work pads along the transmission line route. Helicopters may be used to install pulling ropes at the commencement of the conductor/OPGW pulling process.

To maintain clearance at road crossings during conductor and OPGW installation, temporary guard structures or boom trucks will be positioned adjacent to the crossings. The proposed locations of temporary pulling work pad and guard structure pads are illustrated on the Volume 2 maps.

The conductors will be pulled under tension to avoid contacting the ground and other objects. The remaining insulators and hardware will then be installed at strain and dead-end structures. Finally, the conductors and shield wires will be pulled to their design tensions and attached to the hardware. Linemen in bucket trucks will perform this operation.

3.3.5 Cleanup and Restoration

Cleanup and restoration activities will include the removal from Project areas of construction debris, signs, flagging, and fencing, as well as temporary (i.e., timber mat or equivalent) work pads and access roads. Areas affected by construction, including contractor laydown/material staging yards, will be restored and stabilized, as appropriate, to approximate pre-construction conditions (e.g., seeded, graveled, repaved as necessary) and in accordance with UI's SWPCP requirements as necessary or where applicable. As discussed in Section 3.3.2, some gravel access roads are expected to remain in place permanently to facilitate future UI operations and maintenance activities (refer to the Volume 2 maps).

All temporary work pads and access roads will be removed from tidal and inland wetlands. Timber mat bridges (or equivalent) used to provide construction access across small streams will similarly be

removed. Wetland areas affected by construction will be either allowed to revegetate naturally, reseeded with a temporary annual seed mix (such as annual rye for inland wetlands) that will promote stabilization, or reseeded with wetland seed mixes or in accordance with restoration plans approved for such use by CT DEEP. In areas within the conductor clearance zones, wetland vegetation will be managed to promote low-growing wetland species consistent with the operation of the overhead 115-kV lines.

Materials used to construct most work pads and all temporary access roads in upland areas also will be removed, unless otherwise specified by the landowner. Such materials will either be properly disposed of or otherwise re-purposed. In some areas, permanent gravel work pads and access roads will remain, for UI's use during transmission line maintenance.

In areas subject to erosion, temporary erosion and sedimentation controls will remain in place until permanent stabilization is achieved, pursuant to the requirements of the CT DEEP General Permit and the Project-specific SWPCP.

The materials from the existing 115-kV facilities that will be dismantled and removed may be temporarily stockpiled at Project staging areas. Ultimately, these materials will be recycled or disposed of properly.

3.3.6 Construction Inspection and Post-Construction Monitoring

UI representatives will monitor construction activities for conformance to the conditions of approvals from the CSC, including the D&M Plan(s), and other regulatory agencies, as well as to the requirements specified in UI's agreement with CT DOT/MNR. In addition, UI will prepare and submit to CT DEEP a Project-specific SWPCP and CT DEEP approval of this plan will be required before construction can commence. Pursuant to the SWPCP and General Permit, UI will retain qualified field inspectors to monitor Project construction, specifically the inspection of erosion and sedimentation controls. The SWPCP inspections will be conducted both routinely and after heavy rain events.

Pursuant to the SWPCP, monitoring will be performed as required under the conditions of the General Permit to verify the effectiveness of erosion and sedimentation controls and other site stabilization measures. Such monitoring is expected to continue for one growing season after Project

work areas are restored and stabilized (refer to Section 3.6.1 for additional information regarding erosion and sedimentation control inspections and the SWPCP).

3.4 SUBSTATION CONNECTIONS

The rebuilt 115-kV lines will be connected to UI's Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations. All activities involving the connection of the rebuilt 115-kV lines to the substations will be performed within the existing fenced portion of each station or on the monopoles directly outside of each substation.

The Project will include hardware modifications and where appropriate new OPGW splice boxes will be installed at the take-off structures within the switchyards at Milvon, Woodmont, Allings Crossing, and West River substations. At all five substations, new underground fiber optic cable will be installed to connect the fiber at the OPGW splice box (either located within the substation or at a steel monopole outside, but adjacent to the substation fence) to the control enclosures. In addition, two approximately 60-foot-tall monopoles will be installed at West River Substation to support the new OPGW.

3.5 REMOVAL OR MODIFICATION OF EXISTING 115-kV FACILITIES

The existing UI facilities to be removed from the CT DOT corridor or otherwise modified as part of the Project are listed in Table 2-2 and illustrated on the Volume 2 maps²⁵. The Volume 2 maps also illustrate the locations of legacy wood pole structures, owned by CT DOT and formerly used to support railroad communication wires that UI will remove in order to construct the Project.

The removal of UI's existing 115-kV facilities will be coordinated with the installation of the new 115-kV lines, as well as with CT DOT/MNR. This work will typically proceed by substation-to-substation segment, as described in Section 3.1.

The schedule for these removals will depend on the type and location of the facilities. For example, CT DOT's legacy wood pole structures will be removed as needed to facilitate Project construction. Similarly, the existing 115-kV facilities located along the north side of the railroad tracks may be removed in parallel with the construction of the new double- and single-circuit monopoles. Certain of

²⁵ The maps also illustrate the locations of the abandoned MNR wood structures (which supported the railroad's communications wires) that will be removed to facilitate Project construction.

the existing 115-kV facilities along the south side of the railroad tracks also may be removed at generally the same time as the new 115-kV lines are built. However, most of the existing 115-kV facilities along the south side of the tracks will be removed after the new lines (by segment) are placed in service.

Access will be required to reach each of the existing 115-kV facilities to be removed or modified. Work pads also will be needed at each of these locations.

The construction activities required to remove the existing 115-kV facilities from the catenary support structures will involve track or signal outages. As a result, UI anticipates that this work will be performed during non-standard construction shifts (e.g., during nighttime, on Sundays, etc.) that correspond to non-peak rail use periods. The work will be closely coordinated with CT DOT/MNR.

In general, the conductors and OPGW will be removed first, followed by the removal of the steel bonnets and other structures. Removal activities will typically include dismantling the towers and recycling materials to the extent practical. Materials that cannot be recycled or reused will be disposed of properly.

3.6 SPECIAL CONSTRUCTION AND BEST MANAGEMENT PROCEDURES

UI will implement the procedures described in this section during construction in site-specific locations, as required to respond to constructability issues or to avoid or minimize Project impacts. These procedures may be modified to reflect the conditions of Project-specific approvals that will subsequently be obtained from State and Federal regulators. Final best management procedures will be included in the Project D&M Plan(s).

3.6.1 Erosion/Sedimentation Control, Stormwater Management, and Materials Management

UI will install and maintain erosion and sedimentation control measures during the Project construction to avoid or minimize the potential for surface water runoff, erosion, and sedimentation to occur outside of the work limits. These measures will conform to any Project-specific permit conditions from CT DEEP and the U.S. Army Corps of Engineers (USACE), as well as applicable regulations concerning soil and erosion/sedimentation control and stormwater management, including CT DEEP's General Permit, the *2002 Connecticut Guidelines for Sedimentation and Erosion Control*, and the provisions of the Project-specific SWPCP.

UI also proposes to prepare a *Materials Management Plan* that will provide specifications for the contractor to follow regarding the handling of excess soil, spoil, solids, or groundwater generated during Project construction (e.g., from grading, excavations for structure foundations). In addition, the *Materials Management Plan* will include specifications for handling, recycling, or otherwise disposing of other Project materials, such as the components of the 115-kV facilities that will be removed from the catenary structures (including but not limited to bonnets, lattice steel towers, wood and steel poles, concrete waste, and railroad ties [if any]).

3.6.2 Water Resource Crossings

Various water resources (inland and tidal wetlands and watercourses) are located in the Project area (refer to the Volume 2 maps). Major waterbody crossings include the Wepawaug, Indian, and West rivers. The Project facilities also will extend across 100-year and 500-year floodplains as designated by the Federal Emergency Management Agency (FEMA). All crossings of water resources and other construction activities in wetlands and watercourses will be performed in accordance with the Council's requirements, the conditions of USACE and CT DEEP regulatory approvals, and Project technical plans and specifications.

With respect to water resources, based on current construction plans, the Project will:

- Extend across 36 watercourses (13 perennial streams, including the Wepawaug, Indian, and West rivers, and 23 intermittent streams):
 - ✓ No new transmission line structures (monopole foundations) will be located in any watercourses or in ponds.
 - ✓ The rebuilt 115-kV lines will span all major river crossings (i.e., the Wepawaug, Indian, West rivers).
 - ✓ During construction, temporary access roads, involving the installation of timber mats (or equivalent), will extend across nine watercourses. In addition, temporary work pads will be installed over 13 freshwater streams; the work pads will be installed to allow and maintain stream flow.
 - ✓ Permanent access roads will extend across three streams (total of five crossings), based on current Project plans. Culverts or bridging will be used to allow and maintain stream flow.
- Require construction within 20 of the 41 wetlands within the Project area. The following work activities will be performed in wetlands:
 - ✓ Forested wetland vegetation will be removed within the rebuilt 115-kV conductor clearance zones and as otherwise required for construction (refer to the vegetation removal limits illustrated on the Volume 2 maps). This vegetation removal will result in a

change in wetland cover type, but not a permanent loss of wetland habitat. In total, approximately 3.7 acres of tree clearing will occur in delineated wetlands (including 3.5 acres of inland wetlands and 0.2 acre of tidal wetlands). Following construction, these cleared areas will be allowed to revegetate as scrub-shrub wetland habitat.

- ✓ Temporary access roads and work pads, comprised of timber mats or equivalent, will be located in wetlands where no upland alternatives to reach Project work sites are available. Approximately 5.3 acres of inland wetlands and 0.3 acre of tidal wetlands will be temporarily affected by such construction activities.
- ✓ Permanent access roads would be located in three inland wetlands (based on current Project plans) to provide access to the new 115-kV transmission line structures. These permanent access roads will result in approximately 1.1 acres of permanent fill in inland wetlands. No permanent access roads will be located in tidal wetlands as a result of the Project.
- ✓ Ten new monopoles will be installed in wetlands (four in Milford and six in West Haven). Cumulatively, the installation of these structures in wetlands will result in approximately 0.01 acre of permanent fill.

Refer to Sections 5.2 and 6.3 for additional information regarding the locations and types of water resources in the Project area and the water resources that will be affected by construction activities.

Watercourse Crossings

The Volume 2 maps identify the locations of watercourse crossings and indicate where temporary mat bridges or equivalent will be installed along access roads and to allow work pads to span streams, as well as the locations where permanent access roads will extend across three watercourses (one stream in Milford and two in Orange).

The construction techniques to be used at each water crossing will be in accordance with the permits obtained for the Project and also will depend on site conditions at the time of construction and whether the crossing is permanent or temporary. Any temporary crossings will be placed or sized to maintain water flows and minimize the potential for flooding.

Appropriate erosion control measures will be deployed to avoid and/or minimize impacts at watercourse crossings. The rebuilt 115-kV transmission lines will span all the watercourses along the Project route. UI will install any permanent water crossings pursuant to the conditions of site-specific permits obtained from CT DEEP and/or USACE.

Wetland Crossings

Project construction activities will involve work in both inland and tidal wetlands. UI has designed the Project to avoid or minimize impacts to wetlands. The construction activities that must be performed in wetlands are as follows:

- **“Access Routes” across Wetlands for Vegetation Clearing Equipment Only.** Where needed, temporary access routes across wetlands will be created and used only by the vegetation clearing crews and will be removed as clearing activities advance along the Project route. Clearing crews must be able to access areas where vegetation removal is required not only for construction activities, but also to remove trees within the clearance zones of the rebuilt 115-kV line conductors and, as necessary, to reach danger or hazard trees located within or outside of the CT DOT property / UI easements.

The location and type of access routes used for vegetation clearing within each wetland will be determined at the time of construction (based on site-specific conditions). However, timber or composite mats will typically be used for access in wetlands. In wetland areas where timber mat access poses a challenge, vegetation clearing may be performed manually.

- **New Temporary Construction Access Roads through Wetlands.** New temporary construction access roads across wetlands will be established using timber or composite mats. The construction access roads, which are illustrated on the Volume 2 maps, may not correspond to the temporary access routes for clearing crews described above. All temporary timber or composite mat access roads in wetlands will be removed in their entirety after construction.
- **New Permanent Access Roads in Wetlands.** New permanent construction access roads in wetlands will be established using aggregate materials. Permanent access roads will be required in three wetlands. Refer to the Volume 2 maps and to Table 3-2.
- **Transmission Line Structures in Wetlands.** 10 new monopoles and their associated work pads (Structures P951N, P952N, P966AN, and P968N in Milford; Structures P987NN, P988N, P997N, P1043N, P1045N, and P1047N in West Haven) will be installed in wetlands. To install these structures, timber mats (or equivalent) will be used to create temporary work pads for construction support.
- **Work Pads in Wetlands.** In some locations, work pads (or portions thereof) will be required in wetlands, for structures that will be sited in uplands. In such areas, timber mats (or equivalent) also will be used.

3.6.3 Wetland Invasive Species Control Methods

The inland and tidal wetlands in the Project area are, for the most part, characterized by invasive wetland plant species. To minimize the spread of such invasive wetland species, UI will require its contractors to implement standard procedures, such as ensuring that timber mats (or equivalent) are cleaned prior to being brought to Project work sites or transferred from one Project wetland to

another. Details regarding UI's proposed wetland invasive species control methods will be provided in the Project D&M Plan(s).

3.6.4 FEMA Flood Zones

The Project will extend across 100- and 500-year floodplains identified by the Federal Emergency Management Agency (FEMA). A total of 13 new monopoles will be located in these FEMA-designated floodplains: three monopoles in 100-year floodplains and one monopole in 500-year floodplains in Milford; three monopoles in 100-year floodplains and four monopoles in 500-year floodplains in West Haven; and two monopoles in a 100-year floodplain in New Haven.

In the locations where the 13 structures must unavoidably be located in FEMA-designated floodplains, UI will design and install the new monopoles to withstand any foreseeable major flood events. UI also expects to coordinate with CT DEEP and the USACE to assure that the installation of the monopoles within the floodplains will have no adverse effects on floodplain storage capacity.

However, no new monopoles will be located in FEMA-designated floodways and the rebuilt 115-kV lines will span all major watercourses. Sections 5.2 and 6.3 provide additional information about the Project location in relation to floodplains. (Refer also to the Volume 2 maps.)

3.6.5 Blasting

In some areas along the Project route, bedrock will be encountered at shallow depths. UI currently expects to use mechanical measures (e.g., hoe ramming, chipping) to remove bedrock as necessary to create level work pads or access. However, based on the depth, extent, and type of bedrock identified during detailed subsurface studies of the Project, it is possible that controlled blasting could be required in some locations.

If blasting is necessary, UI will retain a licensed blasting contractor to develop a site-specific blasting plan(s). The resulting blasting plan(s) will be provided to the municipal fire marshal and reviewed by the CSC as part of the D&M Plan process. The blasting plan(s) will take into consideration the site's geologic conditions, as well as the locations of nearby utilities and land uses.

A blasting plan typically will contain information about the blasting work to be performed, schedule, safety, noise and vibration monitoring, pre- and post-blast inspections, and traffic control measures, as warranted. Detailed information regarding the contents of a blasting plan, if required, will be

included in the Project's D&M Plan(s). If the need for blasting is determined after the submission of the D&M Plan(s), UI will provide the blasting plan(s) separately to the Council for approval.

3.6.6 Soils and Groundwater Testing and Management

As part of the Project planning process, UI performed geotechnical and environmental characterization studies to assess soil and groundwater along the 115-kV rebuild route. The objectives of these studies were to assess subsurface conditions, not only for structure foundation design purposes, but also to determine the appropriate methods for managing soils and groundwater during construction.

Materials excavated during the Project construction process will be managed and disposed of in accordance with the Connecticut Guidelines for Soil Waste Management. UI will manage any soils to be reused in accordance with the Connecticut Remediation Standard Regulations (RSRs). Based on the results of the Project-specific studies, UI anticipates that most excavated materials will be loaded directly into dump trucks and then transported for disposal or management at an approved off-site location.

Topsoil or spoils (if any) that will be temporarily stockpiled at work sites will be contained within appropriate erosion and sediment controls (e.g., straw bales, silt fence) and may be covered with poly/plastic, pending off-site disposal. In areas where the characterization studies indicate that topsoil or spoil materials may be re-spread over work sites as part of restoration, stockpiles will be protected with temporary erosion and sediment controls and as appropriate, reseeded for temporary stabilization pursuant to the applicable general permit requirements or SWPCP.

3.7 CONSTRUCTION MONITORING

After the Council's certification of the Project, UI will prepare and submit one or more D&M Plan(s) to the Council for review and approval. The D&M Plan(s) will detail Project construction procedures, incorporating the methods that will be implemented to conform to the specific conditions of the Council's approval and the requirements of other State and Federal permits, as applicable. UI will assign field inspectors, including a SWPCP inspector (refer to Section 3.3.6), to verify that the Project is developed in accordance with both regulatory requirements and UI standards.

3.8 OPERATION AND MAINTENANCE PROCEDURES

UI will operate and maintain the rebuilt 115-kV facilities in accordance with standard Company procedures, required industry standards, and good utility practice.

In general, the location of the upgraded 115-kV facilities on the new galvanized steel monopoles, rather than atop the railroad catenary structures will facilitate UI inspection and maintenance activities by avoiding potential conflicts with railroad operations. For maintenance on the existing 115-kV facilities atop the catenary structures, UI must coordinate extensively with CT DOT/MNR to schedule the work, which requires MNR feeder and/or signal as well as track outages.

In contrast, UI anticipates that the typical maintenance of the rebuilt lines, where the 115-kV monopoles are offset from the catenary structures, will not require MNR feeder/signal or track outages. Instead, UI standard operations and maintenance procedures are expected to apply. However, for work within the railroad corridor, UI will continue to coordinate with CT DOT/MNR regarding the use of railroad-approved flaggers and the performance of operations/maintenance work on the monopoles that will support MNR wires.

The proposed minor modifications to UI's five existing substations to accommodate the rebuilt 115-kV lines will not affect or alter existing operations and maintenance practices at any of these facilities.

3.9 PROJECT FACILITIES RELIABILITY, SAFETY AND SECURITY INFORMATION

The Project will be designed in accordance with UI design standards and NESC sound engineering practices and constructed in compliance with these standards and good utility practice. The vast majority of the rebuilt 115-kV lines will be situated within the CT DOT corridor, to which there are few established public access points apart from the Milford and West Haven railroad stations.

3.9.1 Protective Equipment

The Project will use UI's existing protective relaying equipment to automatically detect abnormal system conditions and to send a protective trip signal to circuit breakers to isolate the faulted section of the transmission system.

The fiber optic cable that will be installed on the rebuilt 115-kV transmission lines will provide a robust and reliable communications path for the existing protective relaying systems. The protective relaying and associated equipment, along with a Supervisory Control and Data Acquisition (SCADA) system for 24/7 remote control and equipment monitoring, is housed at UI's System Operations Center.

3.9.2 Substation Security, including Fire Suppression Technology

UI's five existing substations are already gated and equipped with lighting to facilitate work at night under emergency conditions or during inclement weather. Further, the perimeter of each substation is entirely enclosed with a 14-foot high chain-link fence topped with approximately 1 foot of barbed wire to discourage unauthorized entry and vandalism. The Project will not involve the expansion of any of the five substations; as a result, these security measures will remain fully in place during Project construction and operation/maintenance. The substations also presently have low-level lighting for safety and security purposes.

During Project construction, access to the substations will be controlled, with the substation gates kept closed and locked as needed. In addition, substation gates will be locked at the end of the workday during Project construction and at all times after the Project is completed, unless UI personnel are on site. Appropriate signs are posted at each substation, alerting the general public to the presence of high voltage at the facilities.

Smoke detection systems are already in place in the existing relay and control enclosures at the five UI substations. In the event that smoke is detected, these smoke detection systems will automatically activate an alarm at UI's Electric Control Center (ECC), and the system operators then would take the appropriate action. The relay/control enclosures at each substation are equipped with fire extinguishers.

3.9.3 System and Physical Security

This section provides a description of security measures for the proposed Project facilities, consistent with the Council's *White Paper on the Security of Siting Energy Facilities (White Paper)*, as amended²⁶. The *White Paper* focuses on the unpredictable, intentional acts of perpetrators who may want to damage the physical structure of the transmission facilities.

²⁶ The CSC's White Paper was initially adopted in the Council's Docket 346.

The proposed Project will be consistent with the *White Paper* guidelines, which target security issues associated with four primary areas (Planning, Preparedness, Response, and Recovery). For each of these four areas, the following first lists the discussion topic included in the *White Paper* and then provides UI's security approach for the topic, as relevant to the Project.

Planning

Identify the physical vulnerabilities most likely to pose a security threat: The rebuilt 115-kV transmission lines will be constructed along the highly utilized CT DOT railroad corridor, which is not presently and cannot be, entirely fenced off from the public. Unauthorized personnel could relatively easily identify the transmission lines and then gain access to individual monopoles. However, existing substations typically are points of greater system vulnerability than transmission lines. Because multiple transmission and distribution circuits connect to each of the five UI substations, an attack on a substation would be more likely to affect multiple circuits (and therefore more than one source of supply) than would an attack on a portion of the transmission lines. The UI substations are visible and easily accessible via access off public roads. However, the substations already have security measures in place and the Project will not add any new vulnerabilities to the substations.

Identify the type and characteristics of the facility and any ways in which the facility's setting affects security concerns: The Project setting poses no particular security concern because of the location of the lines within the heavily trafficked railroad corridor and the densely developed urban/suburban areas adjacent to the CT DOT corridor. In this area, hostile activity will be easier to detect in a timely manner than would be the case if the 115-kV facilities were located in isolated rural areas. Moreover, the 115-kV lines on the new monopoles will be less accessible to unauthorized personnel than the existing transmission lines atop the lattice-like catenary structures. Further, the presence and activities of adjacent landowners, businesses, passers-by, and in the case of the transportation corridor, railroad and CT DOT personnel, all provide deterrents to, and sources of information about, attempted hostile activities.

Examine any pertinent ways in which the facility is linked to other facilities and systems and potential repercussions from a facility or system interruption. Examine whether the proximity of the facility to other electric facilities, either dependent or independent, presents security challenges: The region's electric supply systems are tightly networked, such that a disturbance to one part of the system can cause an overload or voltage violation on other, fairly distant parts of the system. However, in a system that is planned and operated according to applicable reliability standards, the sudden and unexpected loss of even a critical system element when the system is already under stress would not result in cascading outages, or damage to customer or utility equipment. The rebuilt 115-kV transmission lines will help provide such a robust system and will improve reliability overall by replacing aging transmission infrastructure, while maintaining all of the same substation points of interconnection as the existing 115-kV lines.

Examine if there is an established method to help regional, State and national security officials maintain situational awareness of this facility: UI has 70 years of experience in successfully operating the 115-kV lines along the railroad corridor, as well as established procedures to help regional, State and national security officials maintain situational awareness of its facilities. The Connecticut Valley Exchange (CONVEX) monitors UI's transmission facilities and those of other member utilities in Connecticut in real time and maintains a procedure for identifying and reporting sabotage events to local and Federal officials, neighboring entities, and regulatory authorities. The

Independent System Operator – New England (ISO-NE) similarly monitors the security status of the entire New England bulk power system. Causes of outages are investigated promptly and, when appropriate, reported to law enforcement officials.

Preparedness

Examine site security infrastructure, including site monitoring, physical and nonphysical barriers and access controls: The five UI substations in the Project area are fenced and gated to discourage unauthorized entry and vandalism. Access is limited through locked gates and only authorized personnel are permitted to enter. The substations are secure and are classified as a “low” risk per the NERC Physical Security Standard. Security at low risk sites includes electronic access control and Closed Circuit TV. UI complies with NERC guidelines for assessing the degree of protection each component of the grid should receive and the recommended types of precautions that these facilities should have in place.

Review any simulated exercises that include local police, fire, and other emergency response teams. Examine whether local law enforcement/emergency response liaison is in place and review mutual aid agreements between affected entities: UI regularly consults with first responders across its service territory. The addition of the Project facilities would not call for any change in established procedures that are in place for notification and response. The Company’s Public Outreach personnel routinely act as liaisons with municipal officials. The Connecticut Department of Emergency Services and Public Protection (DESPP) Training and Exercise Division sponsors emergency preparedness training, seminars, exercises, and conferences for local first responders, as defined in Homeland Security Presidential Directive 8 (i.e., police, fire, emergency management, emergency medical services, public health, public works, private sector, non-governmental organizations and others). These presentations and seminars are designed to cover Mitigation, Preparedness, Response and Recovery. UI is represented on the Private Sector Council of DESPP, which meets quarterly and more frequently as needed. UI has participated, and would continue to participate, in State and regional emergency exercises.

Response

Examine notification procedures to public and/or local officials, including the types of security issues that would warrant such notification: For the rebuilt 115-kV transmission facilities, UI does not anticipate any change in existing, pre-established public notification procedures, including notifications as required to the NERC and CONVEX.

Examine mitigation measures, including alternate routing of power, strategically located spares and mobile backup generation: By replacing aging electric transmission system infrastructure, the Project will improve the reliability and resiliency of the grid in UI’s service territory and in Connecticut overall. UI continually prepares for outage contingencies. The system is planned and operated so that the sudden and unexpected loss of the 115-kV lines along the CT DOT corridor would not result in a widespread loss of load or in damage to utility or customer equipment. UI also keeps an inventory of spare equipment in order to quickly restore facilities to service after most failures.

Recovery

Identify measures that will be taken, if necessary, to restore natural resources at the site of the facility: In the event of an incident, the first priority will be to eliminate any threat to public safety and then to repair the transmission facilities. In responding to an incident, natural resources at or adjacent to the site will be protected to the extent practical and subsequently restored to pre-incident

conditions as appropriate. Mitigation protocols for impacts to wetlands and water resources, if any, will be coordinated with the appropriate resource agencies, such as the USACE the CT DEEP.

Determine whether reporting procedures are established to evaluate and improve the effectiveness of local emergency response teams, methods to limit negative impacts on neighboring electric facilities, and restoration of the natural environment: UI investigates and responds to any incident associated with its infrastructure. Depending on the magnitude and consequences of the incident, the Company's processes and/or after action reviews evaluate what improvements may be needed to minimize the potential for future adverse effects on its facilities, the environment, and neighboring electric facilities in future incidents response, as well as the effectiveness of the interface with local emergency response teams.

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4. CONSTRUCTION SCHEDULE AND WORK HOURS

4.1 CONSTRUCTION SCHEDULE

UI has designed and planned the Project over several years, with initial engineering assessments of the condition of the portion of the Milvon-West River railroad catenary structures that support UI infrastructure performed in 2018, followed by comprehensive analyses to define the preferred Project design, categorize environmental and land use resources, and identify measures to avoid or mitigate impacts. UI plans to construct the Project in stages, over multiple years.

Construction activities are expected to be organized into four segments (segments are comprised of the areas between and connecting to substations), with most construction²⁷ on one segment completed prior to commencing most of the rebuild construction on the next segment. As currently planned, the sequence of segment construction is expected to be:

- Stage 1: Elmwest Substation to West River Substation
- Stage 2: Allings Crossing Substation to Elmwest Substation
- Stage 3: Milvon Substation to Woodmont Substation
- Stage 4: Woodmont Substation to Allings Crossing Substation.

UI has planned the segment sequencing to avoid or minimize conflicts between the 115-kV transmission line rebuild activities with planned CT DOT projects along I-95 or the railroad corridor (refer to the discussion of these CT DOT projects in Sections 5.8 and 6.9). UI also expects to schedule construction activities in conformance with regulatory approvals and permit conditions (such as to avoid or minimize conflicts with wildlife species).

In general, along each segment, the construction of the new 115-kV lines will proceed in a linear fashion and will include separate work crews to perform vegetation removal, access roads/work pad installation, structure foundation work, and structure/conductor/OPGW installation. Work will be

²⁷ Some existing 115-kV facility removal work and restoration tasks on one segment may be performed when construction of the new 115-kV lines commences on the next segment. Final construction schedules and sequencing will be identified in the Project D&M Plan(s).

performed to install both the new 115-kV monopoles north of the railroad tracks, as well as the new monopole structures required at specific locations south of the railroad tracks.

Along each construction segment, UI anticipates that work crews will remove the existing 115-kV facilities from the northern catenary structure support columns generally concurrent with the installation of the rebuilt 115-kV lines. The removal of the UI facilities along the south side of the railroad corridor will be performed separately.

Figure 4-1 illustrates UI’s anticipated schedule for the Project. All approximately 9.5 miles of the rebuilt 115-kV lines are expected be in service in the third quarter 2028. At that time, the existing 115-kV facilities also are expected to be removed from the catenary structure bonnets.

Full restoration of areas disturbed by construction activities (e.g., temporary access roads and work pads, laydown/staging yards) will extend beyond the third quarter 2028 in-service date. Such final restoration will include site stabilization, reseeding, and, as appropriate, landscaping.

Figure 4-1: Project Schedule

| ACTIVITY | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 |
|---|------|------|------|------|------|------|------|------|------|
| Preliminary Engineering | | | | | | | | | |
| Detailed Engineering | | | | | | | | | |
| Permitting | | | | | | | | | |
| Procurement | | | | | | | | | |
| Award POs | | | | | | | | | |
| Elmwest - West River | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |
| Allings - Elmwest | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |
| Milvon - Woodmont | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |
| Woodmont - Allings | | | | | | | | | |
| Construction: Rebuild 115kV T-Lines | | | | | | | | | |
| New 115kV T-Lines In-Service | | | | | | | | | |
| Removals: Existing conductor and hardware | | | | | | | | | |
| ROW Restoration | | | | | | | | | |

**Note: The Project schedule is subject to change based on the receipt of regulatory approvals or other factors. More details regarding the schedule will be included in the Project D&M Plan(s).*

4.2 CONSTRUCTION WORK HOURS

The work hours for the construction of the Project will reflect the results of UI's coordination with CT DOT and MNR, including transmission line and rail outage considerations. Work involving activities within the CT DOT rail corridor, particularly the removal of the existing 115-kV lines and bonnets from the catenary structures, will be scheduled to avoid or minimize conflicts with rail operations. Further, Project work hours will vary based on the location and type of construction activity being performed. Specific work hours will be defined in the Project D&M Plan(s).

Based on the results of consultations to date with CT DOT and MNR, UI anticipates that Project construction hours will be similar to the following:

1. **Hours for the Performance of Construction Work Offset from the Railroad Tracks and at Laydown/Material Staging Areas/Contractor Yards.** Typical work hours for the new 115-kV line construction will be from 7 AM to 7 PM, Monday through Saturday. These work hours will apply to locations where the new 115-kV structures will be offset from the railroad tracks, as well as to the laydown/material staging areas/contractor yards (including areas where temporary Project office trailers are established) that are required to support the construction. Construction personnel may arrive and leave Project laydown/material storage areas and contractor yards outside of these hours as need to prepare for construction (e.g., for meetings in office trailers, holding safety tailboards).
2. **Hours for the Construction of New Structures that Require Railroad Track Outages.** Where the new 115-kV lines are planned for location in-line with the catenary structures, close to the railroad tracks, track outages will be required. Such outages, which will be defined based on further consultations with CT DOT and MNR, typically will be during non-peak rail use times. As a result, in these areas, 115-kV line construction is expected to be limited to weekend or overnight periods. The same hours will apply to work at the laydown/material staging areas/contractor yards required to support these activities.
3. **Tasks Requiring 24/7 Work.** Certain construction tasks will require work on Sundays or beyond standard daily or nighttime work shifts, particularly when outages are required. For example, to connect the rebuilt 115-kV lines to the Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations, certain transmission and/or distribution equipment will have to be taken temporarily out of service. UI will coordinate this work with CONVEX to obtain specific outage times. To complete such tasks as efficiently as possible with minimal service disruptions, work may have to be performed continuously (24 hours per day, for the number of days required).
4. **Non-Standard Work Hours at Laydown/Material Staging Areas/Contractor Yards.** The laydown/material storage area/contractor yards are required to support construction activities. As a result, yard work hours will be a function of the required work hours for different construction activities. For example, laydown/material staging areas/contractor yards must be available to support night-time removal of the 115-kV facilities and bonnets from the catenary structures, as well as day-time construction activities that involve standard work hours. As a result, depending on the specific construction tasks ongoing at a particular time,

the Project laydown/material staging areas/contractor yards may operate on a 24 hours per day, 7 day per week basis.

5. **Hours for Work to Remove the Existing 115-kV Lines and Bonnets from Railroad Catenary Structures.** Work on the railroad catenary structures will involve track outages and will require specific work hours and restrictions, as defined by CT DOT/MNR. Such work, which will be subject to MNR conditions, may have to be performed seven days/week. The specific work hours that are expected to apply to activities on the CT DOT property involve night-time construction, as follows:

- Any work requiring MNR distribution outages will typically be performed between 9:30 AM and 3:30 PM or between 10:00 PM and 4:00 AM.
- Any work requiring high rail access will typically be performed between 9:00 PM and 7:00 AM.
- Work requiring the crossing of all railroad tracks will typically be performed between 10:00 PM and 5:00 AM, Friday through Sunday (actual working time is typically 2:00 AM to 4:00 AM).

5. EXISTING ENVIRONMENTAL CONDITIONS

This section describes the existing environmental, land use, and cultural resources in the Project area, including the CT DOT corridor within which most of the proposed 115-kV transmission line rebuild work will be performed, as well as the additional areas outside the CT DOT property where UI proposes to acquire new permanent easement, temporary easement, and/or are relevant as environmentally or culturally sensitive locations. This information was compiled from environmental, cultural, and land use data maintained by Federal, State, and local governments, as well as field investigations of the Project area commissioned by UI. As part of the Project planning process, UI also consulted with the affected municipalities and various agencies concerning environmental resources in the Project area. UI will continue such consultations, as the Project planning and regulatory review processes continue to evolve.

In addition to the information in this section, Appendix A includes correspondence between UI and Federal/State agencies regarding the Project, while Appendices B through D contain the technical reports commissioned by UI to characterize the Project's ecological resources, visual resources, and cultural resources. The aerial-based maps in Volume 2 illustrate the existing environmental conditions and land use features in the Project area, including, but not limited to:

- CT DOT railroad corridor property (including CT DOT's property boundaries, the locations of the MNR rail lines, existing catenary structures, the Milford and West Haven train stations, and existing and proposed UI 115-kV structures)
- UI fee-owned property, including the Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations
- Locations of UI's proposed permanent easement (all adjacent to the northern CT DOT property boundary except for two areas abutting the southern CT DOT property near Elmwest and West River Substations)
- Municipal boundaries and zoning classifications
- Topography
- Water resources, including Federal and State jurisdictional freshwater and tidal wetlands and watercourses, as well as ponds/lakes
- Special flood hazard areas, including 100-year and 500-year floodplains, as designated by FEMA

- Forested areas
- Areas generally identified by the CT DEEP Natural Diversity Data Base (NDDB) as potential habitat for Federal- and State-listed (protected) species
- Land uses, zoning, and coastal zone boundaries
- Designated public recreational areas
- Schools, daycares, and other community facilities
- Areas listed on the National or State Registers of Historic Places (NRHP, SRHP)
- Interstate and State highways, as well as local roads

5.1 TOPOGRAPHY, GEOLOGY, AND SOILS

5.1.1 Topography

The Project is located within the southern portion of the Western Upland and the Coastal Lowlands physiographic provinces. The general terrain in this region is characterized by low ridges, beaches, and harbors along and in the vicinity of Long Island Sound. In general, topography in the region exhibits slopes of less than 8%. Topography along the proposed transmission line route within and adjacent to the CT DOT corridor in general ranges from 5 to 85 feet above sea level (asl) in North American Vertical Datum of 1988 (NAVD88). In areas of wetlands or near other waterbodies (e.g., river crossings), the ground typically slopes away from the railroad corridor to a lower elevation.

Overall, the topography in the Project area has been influenced by both the development of the rail lines and nearby urban/suburban uses. The existing surface conditions along the proposed 115-kV transmission line route north of the railroad tracks (and all other areas adjacent to the railroad tracks where construction activities will be performed) are generally level and characterized by minimal topographic variation. However, within the CT DOT corridor, in some locations the topography slopes toward the railroad tracks, while in others it slopes away from the tracks.

Within the Project area, topographic variations are most evident near water crossings, road crossings, and other areas where land use developments have modified the terrain via cut or fill. The rail lines (and UI's existing 115-kV facilities) span all water crossings and extend either beneath roads overpasses or above roads (via bridges). There are no at-grade road crossings between Milvon and West River substations.

Along the 9.5-mile route, topographic variations are more pronounced near the Allings Crossing Road railroad overpass (in Orange), near the Cove River crossing (in West Haven), and the 1st Avenue and I-95 crossing overpasses (in West Haven). In these locations, the Project corridor either spans waterways or traverses beneath the overpasses at these locations.

The Project area is not near and does not traverse any traprock ridge or amphibolite ridge areas as specified in Conn. Gen. Stat. § 8-1aa(1). Similarly, along the CT DOT corridor, the proposed 115-kV lines generally will not parallel any major ridgelines.²⁸

5.1.2 Bedrock and Surficial Geology

Bedrock in the Project area generally is comprised of metamorphic rocks, such as schists, and sedimentary rock, including New Haven arkose, locally known as brownstone. According to the USGS Bedrock Geological Map of Connecticut (December 2010), the surficial geology in the Project area generally consists of glacial meltwater deposits, including thin till (10-15 feet thick), thick till (greater than 10-15 feet thick), and drumlins (where till depths can exceed 100 feet); tidal marsh deposits; and sand/gravel overlying other surficial deposits. In general, the surficial materials in the Project area also have been modified by the historical construction of the railroad corridor and other land use developments, resulting in the presence of materials that are not native.

To assess subsurface conditions along the proposed route of the rebuilt 115-kV lines, UI commissioned geotechnical analyses, including test borings.²⁹ The results of the geotechnical studies conducted to date confirmed the published data regarding general bedrock and surficial conditions in the Project area.

²⁸ According to definitions provided in Conn. Gen. Stat., Chapter 124, § 8-1aa, "traprock ridge" means Beacon Hill, Saltonstall Mountain, Totoket Mountain, Pistapaug Mountain, Fowler Mountain, Beseck Mountain, Higby Mountain, Chauncey Peak, Lamentation Mountain, Cathole Mountain, South Mountain, East Peak, West Peak, Short Mountain, Ragged Mountain, Bradley Mountain, Pinnacle Rock, Rattlesnake Mountain, Talcott Mountain, Hatchett Hill, Peak Mountain, West Suffield Mountain, Cedar Mountain, East Rock, Mount Sanford, Prospect Ridge, Peck Mountain, West Rock, Sleeping Giant, Pond Ledge Hill, Onion Mountain, The Sugarloaf, The Hedgehog, West Mountains, The Knolls, Barndoor Hills, Stony Hill, Manitook Mountain, Rattlesnake Hill, Durkee Hill, East Hill, Ragland, Bear Hill, Orenaug Hills. Similarly, per Conn. Gen. Stat. § 8-1aa, "amphibolite ridge" means Huckleberry Hill, East Hill, Ratlum Hill, Mount Hoar, Sweetheart Mountain; "ridgeline" means the line on a traprock or amphibolite ridge created by all points at the top of a 50% slope, which is maintained for a distance of 50 horizontal feet perpendicular to the slope and which consists of surficial basalt geology, identified on the map prepared by Stone et al., United States Geological Survey, entitled "Surficial Materials Map of Connecticut". 32 Rodgers, J. 1985. Bedrock Geologic Map of Connecticut. Connecticut Geological and Natural History Survey.

²⁹ Approximately 122 test borings have been conducted to date (117 conducted in 2021, five in prior years); additional borings are scheduled to be performed prior to construction.

Specifically, the test borings identified bedrock at varying depths, ranging from 2 feet to beyond 60 feet below ground surface. Bedrock was generally described as highly weathered schist and siltstone.

The test borings completed during the geotechnical studies also verified that surficial materials have been affected by historical developments along the railroad corridor. Specifically, the presence of fill materials was documented in the majority of borings along the proposed transmission line route. In general, fill material was observed at depths between 1.3 feet and 17 feet below ground surface. In most of the borings, the fill was characterized as silty sand and poorly-graded sand, with varying amounts of silt and gravel. However, organics and swamp deposits were observed in the area around the wetland feature associated with West River at depths to 30 feet below ground surface. The swamp deposits are described as silt, elastic silt with organics, and silt sand, with varying amounts of clays.

Glaciodeltaic and/or glacial till deposits and were observed, at varying depths, throughout most of the Project test borings. Glaciodeltaic deposits are primarily described as silt sand, poorly graded sand with varying amounts of silt, and sandy silt, whereas the till encountered was primarily described as silt sand, poorly- graded sand, clayey sand, and well graded sand with varying amount of silt. In addition to the glaciodeltaic and glacial till deposits, glaciolacustrine deposits also were observed in test borings taken along the proposed Project route in Milford. These materials, which were found in the Project area at depths of approximately 2 to 36 feet below ground surface, consist primarily of clayey silt with sand, and silt with varying amount of sand.

5.1.3 Soils

The CT DOT rail corridor and most of the uplands immediately adjacent to it have been affected, over the past 100 years or more, by various land use developments, including the creation and maintenance of the MNR railbed using crushed rock for ballast. As a result, the U.S. Department of Agriculture, Natural Resources Conservation Service (NRCS) identifies most soils along the CT DOT rail corridor as in the Urban Land or Udorthents-Urban land complexes. Udorthents is a miscellaneous upland type used to denote moderately well to excessively drained earthen material that has been so disturbed by cutting, filling, or grading that the original soil profile can no longer be discerned. Wetland surveys associated with portions of both the Indian and West rivers also indicate Udorthents-Urban land complexes.

However, native soils remain intact in certain portions of the Project area, mostly within freshwater and tidal wetlands, watercourses (such as the Wepawaug River), or areas of higher elevation. In these areas, uplands are characterized by glaciofluvial soils (e.g., the Agawam and Haven series - derived from

outwash surficial material) and glacial till derived soils of the Canton and Charlton complex and Paxton and Montauk complex (found along low till ridges and hills).

Many of the remaining wetlands in the Project area are characterized by organic soils that are difficult to fill and develop. These include the Catden and Freetown complex and the Timakwa and Natchaug complex. Tidally-influenced wetland soils consist of Westbrook mucky peat, derived from shallow organic material associated within tidal wetlands adjacent to the Indian and West rivers. Non-tidally influenced wetland soils were found to be Udorthent Urban land complex, derived primarily from urban influenced parent material.³⁰

The Project area also encompasses some locations mapped by the NRCS as Prime Farmland or Statewide Important Farmland soils, as listed in Table 5-1.

Table 5-1: Summary of Prime Farmland and Statewide Important Soils in the Project Area

| Municipality | Soil Type | | General Location | Structure Numbers | Municipal Zoning Designation |
|-------------------|----------------|------------------------------|-------------------|--------------------|--|
| | Prime Farmland | Statewide Important Farmland | | | |
| Milford | | | | | |
| | X | | Milford Cemetery | P915N-P918N | Milford Center Design Development; One Family Residential; CT DOT corridor |
| | X | | Marble Lane | P968N-P969N | Corridor Design Development District; Industrial; CT DOT corridor |
| | X | | Cascade Boulevard | P970N-P973NN | Industrial; CT DOT corridor |
| | | X | Cascade Boulevard | P974N | Industrial; CT DOT corridor |
| Orange | | | | | |
| | X | | Salem Lane | P982N-P983N | Transit Oriented Development District; CT DOT corridor |
| | | X | Oyster River | P983N | Transit Oriented Development District; CT DOT corridor |
| West Haven | | | | | |
| | X | | Heffernan Drive | P985N | Industrial Planned Development; CT DOT corridor |
| | | X | Morgan Lane | P994N (south side) | Industrial Planned Development; CT DOT corridor |

³⁰ The baseline soils information obtained from the NRCS maps and surveys supplements the field investigations that UI commissioned to identify regulated wetlands in the Project area. Connecticut wetlands are defined as land, including submerged land, (excluding tidal wetlands), which consists of any of the soil types designated as poorly drained, very poorly drained, alluvial and floodplain by the NRCS. Wetlands in the Project area were delineated by registered professional soil and wetland scientists in 2018-2021.

However, none of these soils are presently used for agricultural purposes. Instead, these areas are characterized as mostly urbanized (industrial and residential) with some undeveloped land.

Portions of the Project area in Milford and West Haven include soils classified as surficial materials susceptible to erosion. However, none of these soils are identified as most susceptible (highly) erodible soils. Appendix B includes a soils report that provides additional information regarding the characteristics of the soils in the Project area.

5.2 WATER RESOURCES AND WATER QUALITY

The CT DOT corridor extends through southern New Haven County, generally paralleling the coast approximately 1 mile inland from Long Island Sound. As a result, water resources within and in the vicinity of the CT DOT corridor include freshwater and tidal wetlands, freshwater and tidal watercourses, waterbodies (ponds), floodplains, and groundwater resources. UI conducted both baseline research to define designated water resources (including published data regarding wetlands and watercourses, FEMA floodplains, drinking water supply sources) and field investigations to delineate State and Federal jurisdictional water resources (e.g., freshwater/tidal wetlands and watercourses, lakes and ponds) in the Project area. The field investigations were conducted within the CT DOT railroad corridor, as well as in certain adjacent areas identified as potential access routes or proposed work areas.

5.2.1 Drainage Basins and CT DEEP Water Quality Classifications

The Project area is located within the southern portion of two of Connecticut's eight major drainage basins. The western portion of the Project area in Milford lies within the Housatonic Drainage Basin, while the remainder of the Project is within the South Central Coast Drainage Basin. Both basins discharge to Long Island Sound. Within these two major drainage basins, the Project area crosses five CT DEEP sub-regional basins: the Housatonic River sub-regional basin, the South Central Shoreline sub-regional basin, the Wepawaug River sub-regional basin, the Indian River sub-regional basin, and the West River sub-regional basin.

For each Connecticut drainage basin, CT DEEP maintains extensive water resource information and promotes watershed management with the goal of improving water quality by protecting surface and ground waters from degradation; restoring degraded surface waters to conditions suitable for fishing and swimming; restoring degraded groundwater to protect existing and designated uses; and defining priorities for pollution abatement. Accordingly, as summarized in Tables 5-2 and 5-3, CT

DEEP established Water Quality Standards and Classifications, for both groundwater and surface water. CT DEEP evaluates each waterbody and assigns a standard identifying the water quality management objectives for that water resource.

Table 5-2: Summary of Connecticut Ground Water Use Goals

| Groundwater Resource Class | Designated Use Description |
|----------------------------|--|
| GAA | Existing or potential public supply of water suitable for drinking without treatment; baseflow for hydraulically connected surface water bodies. |
| GAAs | Ground water that is tributary to a public water supply reservoir. |
| GA | Existing private and potential public or private supplies of water suitable for drinking without treatment; baseflow for hydraulically connected surface water bodies. |
| GB | Presumed not suitable for human consumption without treatment; industrial process water and cooling waters; baseflow for hydraulically connected surface water bodies; |
| GC | Assimilation of permitted discharges. Example: a lined landfill for disposal of ash residue from a resource recovery facility. The GC hydrogeology and hydrologic setting provides the best safeguard to adjacent resources. |
| GA* & GAA* | Groundwater quality goal and designated use is Class GA or GAA, however there may be a known or potential impairment sources. Water quality is threatened or may be impaired. |

Source: R.C.S.A., Section 22a-426-7.

Table 5-3: Summary of Connecticut Surface Water Use Goals

| Surface Water Resource Class | Designated Use Description |
|------------------------------|--|
| Freshwater | |
| AA | Existing or proposed drinking water supply, fish and wildlife habitat, recreation, water supply for industry and agriculture |
| A | Potential drinking water supply, fish and wildlife habitat, recreation, navigation, industrial and agricultural water supply. |
| B | Fish and wildlife habitat, recreation, industrial and agricultural water supply, navigation |
| B* | Currently not fully meeting goal of Class B. |
| B/AA or B/A | Water quality goal is Class AA or A. Water quality is threatened. |
| C/AA or C/A | Water quality goal is Class AA or A. Water quality is impaired. |
| C/B or D/B | Water quality goal is Class B. Water quality is impaired. |
| Coastal Marine | |
| SA | Habitat for marine fish, other aquatic life, and wildlife; recreation, industrial water supply, direct shellfish consumption, navigation |
| SB | Habitat for marine fish, other aquatic life, and wildlife; recreation, industrial water supply, navigation. Commercial shellfish harvesting. |
| SB/SA, SC/SA | Water quality goal is Class SA. Water quality is impaired. |
| SC/SB, SD/SB | Water quality goal is Class SB. Water quality is impaired. |

Source: R.C.S.A., Section 22a-426-4.

The freshwater surface resources in the Project area are identified by CT DEEP as Class A. Tidally-influenced water resources, including portions of the Wepawaug, Indian, and West rivers, are classified as SB.

In most of the Project area, the CT DEEP classifies groundwater as GB, although some locations classified as GA are found along the transmission line route in western Milford, as well as in the eastern portions of Milford and in Orange. In addition, the area in the immediate vicinity of Phipps Lake (West Haven) is classified as GA, potentially not meeting current GAA standards. However, in the Project area, groundwater does not serve as potable water supply; instead, potable water is provided by the South Central Connecticut Regional Water Authority.

5.2.2 Surface Water Resources (Freshwater and Tidal)

The CT DOT corridor encompasses or extends across various freshwater and tidal surface water resources. The Project area's water resources were identified based on the results of desktop studies and research, followed by field surveys (conducted in 2018 to 2021³¹) to delineate water resources that meet Federal and State jurisdictional criteria.

The methods used to field-delineate Federal and State jurisdictional water resources are summarized in the *Biological and Ecological Assessment Reports* included in Appendix B. As described in detail in this appendix, State jurisdictional wetlands and waterbodies are defined solely on the presence of poorly drained, very poorly drained, alluvial, or floodplain soils and submerged land. Watercourses are defined as rivers, streams, brooks, waterways, lakes, ponds, marshes, swamps, bogs and all other bodies of water, natural or artificial, vernal or intermittent, public or private, which are contained within, flow through or border upon the State or any portion thereof. The Volume 2 maps identify the specific locations of both freshwater and tidal water resources delineated in the Project area. This section summarizes the results of the water resource studies.

Federal jurisdictional water resources ("Waters of the United States") include lakes, rivers, and streams, as well as vegetated wetlands. In the Project area, Federal jurisdictional waters and wetlands, which are regulated by the USACE, were delineated in accordance with the *Regional Supplement to the Corps of Engineers Wetland Delineation Manual Northcentral and Northeast*

³¹ Water resource field surveys were performed by a Professional Wetlands Scientist (PWS) and a Certified Professional Soil Scientist (CPSS).

Region ([*Manual*], Version 2.0, January 2012). To qualify as a Federal jurisdictional wetland, three parameters must be present: dominant hydrophytic vegetation, hydric soils, and hydrological conditions. The National Wetlands Inventory (NWI) classifications used in the field studies are listed in Table 5-4 and included in the Volume 2 map key.

Table 5-4: Wetlands and Watercourse Classification Key

| National Wetlands Inventory (NWI) Classification of Wetlands and Deepwater Habitats Classification Key | |
|--|--|
| Classification Designation | Classification Description |
| E1UBL | estuarine, subtidal unconsolidated bottom subtidal |
| E1UBL3 | estuarine, subtidal unconsolidated bottom subtidal mixohaline (brackish) |
| E2EM1Pd | estuarine, intertidal emergent persistent irregularly flooded, partly drained/ditched |
| E2EM5 | estuarine intertidal emergent <i>Phragmites australis</i> |
| E2SS1P | estuarine intertidal scrub-shrub broad-leaved deciduous irregularly flooded |
| PEM | palustrine emergent |
| PEM1/SS1E | palustrine emergent persistent and scrub-shrub broad-leaved deciduous seasonally flooded/saturated |
| PEM5E | palustrine emergent <i>Phragmites australis</i> seasonally flooded/saturated |
| PFO | palustrine forested |
| PFO1E | palustrine forested broad-leaved deciduous seasonally flooded/saturated |
| PSS | palustrine scrub-shrub |
| PSS1C | palustrine scrub-shrub, broad-leaved deciduous, seasonally flooded |
| PSS1E | palustrine scrub-shrub broad-leaved deciduous seasonally flooded/saturated |
| PSS1Eh | palustrine scrub-shrub broad-leaved deciduous seasonally flooded/saturated diked/impounded |
| PUBHx | palustrine unconsolidated bottom permanently flooded excavated |
| R4SBC | riverine, intermittent streambed seasonally flooded |
| R4SBCh | riverine, intermittent streambed seasonally flooded diked/impounded |
| R4SBE1 | riverine, intermittent seasonally flooded/saturated streambed watercourse |
| R4UBC | riverine, intermittent unconsolidated bottom seasonally flooded |
| R4UBCh | riverine, intermittent unconsolidated bottom seasonally flooded diked/impounded |
| R5UBH | riverine, unknown perennial unconsolidated bottom permanently flooded |
| R5UBh | riverine, unknown perennial unconsolidated bottom diked/impounded |
| R5UBh1 | riverine, unknown perennial unconsolidated bottom diked/impounded, cobble-gravel |

As illustrated on the Volume 2 aerial-based maps and referred to in this section, delineated wetlands and watercourses along the proposed transmission line rebuild route are identified sequentially, from southwest to northeast, by municipality. For ease of reference, each water resource was assigned a Project-specific alpha-numeric label. For example, watercourse M-WC4 is the fourth watercourse (WC) along the route in Milford; wetland WH-W11 is the eleventh wetland (W) delineated along the proposed transmission line route in West Haven. Tidal wetlands and watercourses are demarcated by a “T” in this

classification system. On the facing page text associated with the 1" = 400' maps in Volume 2, wetlands and watercourses are listed by NWI classification and type (inland, tidal); these aerial maps also generally illustrate the locations of the water resources. The 1"=100' maps in Volume 2 provide a clearer view of each water resource, by Project-specific wetland and watercourse number.

Watercourses and Waterbodies

The Project area extends across 36 watercourses, including 13 perennial and 23 intermittent streams. Of these watercourses, five, including the Wepawaug, Indian, and West rivers, and two unnamed watercourses that are adjacent to the Indian River, are tidally influenced. In addition to these watercourses, one waterbody – Phipps Lake – is located directly south of the CT DOT corridor in West Haven. Table 5-5 summarizes the major characteristics of these water resources from the Connecticut Environmental Conditions Online (CT ECO) *Water Quality Classifications* database.

The majority (29) of the watercourses are small, un-named streams. Most of these streams (22) are intermittent and parallel the railroad tracks, having apparently been created as a result of the historic development and elevations along the railroad. These small streams serve as important storm drainages but do not provide robust biodiversity function. Two of the streams (M-WC7 and WH-WC16) extend beneath the railroad tracks via culverts.

Of the 36 watercourses, seven (including the Wepawaug, Indian, Oyster, Cove, and West rivers, as well as one un-named perennial stream and one un-named intermittent stream), are directly spanned by the rail lines. Except for the Wepawaug, Indian, and West rivers, all of the watercourses in the Project area are generally less than 50 feet wide. In contrast, the Wepawaug River is approximately 70 feet wide, the Indian River is approximately 150 feet wide, and the West River is approximately 170 feet wide.

None of the rivers in the Project area are designated as wild and scenic under the Federal Wild and Scenic Rivers Act (16 U.S.C. §§1271-1287) or by Connecticut (Conn. Gen. Stat. §§25-199 – 199c).

Only one pond – Phipps Lake – is directly adjacent to the CT DOT corridor between Milvon and West River substations. Phipps Lake, a 26-acre reservoir, is located south of the railroad corridor in West Haven. The lake is surrounded by single-family residential development and is separated from the CT DOT railroad corridor by an approximately 100 to 400-foot-wide vegetated buffer.

Table 5-5: Watercourses and Waterbodies in the Project Area

| Municipality / Volume 2, 100 / 400-Scale Mapsheet Nos. | Watercourse / Waterbody Name (Number)* | Flow Type Intermittent (I) or Perennial (P) | Freshwater (F) or Tidal (T) | Water Quality Classification within Project Area** |
|--|--|---|--------------------------------|---|
| Milford | | | | |
| 1/1 | M-WC1 | I | F | A/AA |
| 1/1 | M-WC2 | I | F | A |
| 6/2 | Wepawaug River | P | T | A/SB |
| 10/3 | Indian River | P | T | SB |
| 10/3 | M-TWC2 | P | T | SA |
| 10/3 | M-TWC3 | P | T | SA |
| 13/4 | M-WC4 | I | F | A |
| 13/4 | M-WC5 | P | F | A |
| 15/4 | M-WC6 | I | F | A |
| 16/5 | M-WC7 | P | F | SA |
| 16/5 | M-WC8 | P | F | A/AA |
| 18/5 | M-WC9 | I | F | A/AA |
| 18/5 | M-WC10 | I | F | A/AA |
| Orange | | | | |
| 19/5 | O-WC1 | I | F | A/AA |
| 20/5 | O-WC2 | I | F | A/AA |
| 20/5 | O-WC3 | I | F | A/AA |
| 20/6 | Oyster River | P | F | A |
| West Haven | | | | |
| 20/6 | WH-WC1 | I | F | A |
| 21/6 | WH-WC2 | I | F | A |
| 21/6 | WH-WC3 | I | F | A |
| 21/6 | WH-WC4 | I | F | A |
| 22/6 | WH-WC5 | P | F | A |
| 22/6-7 | WH-WC6 | I | F | A |
| 22/6 | WH-WC7 | P | F | A/AA |
| 25/7 | WH-WC8 | I | F | A/AA |
| 25/7 | WH-WC9 | P | F | A/AA |
| 25/7 | WH-WC10 | I | F | A/AA |
| 25/7 | WH-WC11 | I | F | A/AA |
| 25/7 | WH-WC12 | I | F | A/AA |
| 25/7 | WH-WC14 | I | F | A/AA |
| 25/7 | WH-WC15 | I | F | A/AA |
| 25/7 | WH-WC16 | I | F | A/AA |
| 26/7 | WH-WC17 | I | F | A/AA |
| 27/7 | WH-WC18 | I | F | A/AA |
| 27/7 | Cove River | P | F | SA |
| West Haven/New Haven | | | | |
| 34/9 | West River | P | T | SB |

*Refers to Project-specific number given to the water resource during field investigations and shown on the Volume 2 aerial-based maps.

**Watercourses not specifically classified are considered as Class A or Class AA, per Connecticut's Water Quality Standards. Shading indicates tidal watercourses.

Wetlands

A total of 41 wetlands were delineated within and adjacent to the CT DOT corridor. Of these, nine are tidal. The tidal wetlands are located along the proposed transmission line route adjacent to the Indian and West rivers. Table 5-6 lists the delineated wetlands, identifying each wetland based on the NWI classification regarding habitat type and whether or not invasive plant species are present in the wetland.³²

Table 5-6: Wetlands in the Project Area

| Municipality / Project 100/400 Scale Mapsheet Nos. (Volume 2) | Wetland Number* | NWI Classification | Inland (I) or Tidal (T) | Invasive Species Identified** (Y/N) |
|---|-----------------|--------------------|-------------------------|-------------------------------------|
| Milford | | | | |
| 1/1 | M-W1 | PFO | I | N |
| 1/1 | M-W2 | PFO | I | N |
| 2/1 | M-W3 | PEM | I | N |
| 7/2 | M-W4 | PSS1C | I | Y |
| 9/3 | M-W5 | PFO | I | N |
| 9/3 | M-W6 | PFO | I | N |
| 10/3 | M-TW1 | E2EM1Pd | T | N |
| 10/3 | M-TW2 | E2EM1Pd | T | N |
| 10/3 | M-TW3 | E2EM1Pd | T | N |
| 12/3-4 | M-W7 | PEM | I | N |
| 13-14/4 | M-W8 | PSS | I | N |
| 13-14/4 | M-W9 | PFO | I | N |
| 15/4 | M-W10 | PEM | I | Y |
| 16/5 | M-W11 | PSS | I | N |
| 16/5 | M-W12 | PFO | I | N |
| 16-17/5 | M-W13 | PSS | I | N |
| 17/5 | M-W14 | PFO | I | N |
| 17/5 | M-W15 | PEM1/SS1E | I | N |
| 18/5 | M-W16 | PSS1E | I | N |
| 18/5 | M-W17 | PSS | I | N |
| Orange | | | | |
| 20/6 | O-W1 | PEM | I | N |
| 20/6 | O-W2 | PFO | I | Y |
| West Haven | | | | |
| 21-22/6 | WH-W1 | PEM | I | N |

³² Table 5-4 and the Volume 2 map key provide a full list of the NWI classifications. The principal classifications of wetlands in the Project area are: PFO = palustrine forested; PSS = palustrine scrub-shrub; PEM = palustrine emergent marsh; E2EM1Pd = estuarine, intertidal emergent persistent irregularly flooded, partly drained/ditched; E2EM5 = estuarine intertidal emergent *Phragmites australis*.

| Municipality / Project 100/400 Scale Mapsheet Nos. (Volume 2) | Wetland Number* | NWI Classification | Inland (I) or Tidal (T) | Invasive Species Identified** (Y/N) |
|---|-----------------|--------------------|-------------------------|-------------------------------------|
| 23/6 | WH-W2 | PSS | I | N |
| 24/7 | WH-W3 | PEM | I | N |
| 25/7 | WH-W4 | PEM | I | N |
| 25/7 | WH-W5 | PSS1E | I | Y |
| 26/7 | WH-W6 | PSS1E | I | N |
| 26/7 | WH-W7 | PFO1E | I | N |
| 27/7 | WH-W8 | PSS1Eh | I | N |
| 27/7 | WH-W9 | PFO1E | I | N |
| 29/8 | WH-W10 | PUBHx | I | N |
| 32/9 | WH-W11 | PEM5E | I | Y |
| 32-33/9 | WH-W12 | E2EM5/SS1P | I | Y |
| 32-33/9 | WH-W13 | E2EM5/SS1P | I | Y |
| 33-34/9 | WH-TW1 | E2EM5/E2SS1P | T/I | N |
| 33-34/9 | WH-TW2 | E2EM5/E2SS1P | T | N |
| 33-34/9 | WH-TW3 | E2EM5/E2SS1P | T | N |
| 33-34/9 | WH-TW4 | E2EM5/E2SS1P | T/I | N |
| New Haven | | | | |
| 34/9 | NH-TW1 | E1UBL | T | Y |
| 34/9 | NH-TW2 | E1UBL | T | N |

*Refers to Project-specific number given to the water resource during field investigations and shown on the Volume 2 aerial-based maps.

**Indicates a species listed by CT DEEP as an aquatic invasive species was identified during wetland delineation by BL Companies. Shading indicates a tidal wetland.

5.2.3 Flood Zones

Subsequent to Hurricanes Irene (2011) and Sandy (2012) and similar storm events in 2020-2021, the FEMA reclassified flood zones in much of the State's coastal area.

FEMA classifies Special Flood Hazard Areas for insurance and floodplain management purposes and has prepared maps designating certain areas according to the frequency of flooding (Flood Insurance Rate Maps [FIRM]). An area mapped within the 100-year flood designation has a 1% chance of flooding each year or is expected to flood at least once every 100 years. Areas designated "AE" indicate a base floodplain where base flood elevations have been determined by FEMA. An area within the 500-year FEMA-designated flood zone has a 0.2% chance of flooding each year. Such areas (between the 100-year and 500-year flood zones) are considered to have a moderate flood hazard; a Zone "X" on FEMA mapping refers to these areas.

FEMA defines a “regulatory floodway” as a “channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height”. FEMA defines a “floodplain” as “any land area susceptible to being inundated by floodwaters from any source”. In other words, a floodplain is the area that includes the floodway, as defined above, and the floodway fringes, which are the remaining areas on either side of the floodway that comprise the floodplain. FEMA and State regulations allow communities to allow the floodway fringes to be modified and developed if certain requirements are met.

The CT DOT railroad corridor is located in the southernmost portions of the Housatonic and South Central Coast major drainage basins, which drain into Long Island Sound. Sub-regionally, the floodways and floodplains in this area fall within the southernmost portions of the South Central Shoreline, Wepawaug River, Indian River, and West River basins.

The CT DOT corridor traverses several FEMA-designated 100-year and 500-year flood zones in all four municipalities along the 9.5-mile route between Milvon and West River substations. The railroad tracks (and UI’s existing 115-kV lines on the catenary structures) are located at elevations above the FEMA-designated flood elevations and thus are not in the flood zones. However, the areas adjacent to the tracks (at the toe of the railbed) are within FEMA-designated floodplains associated with Beaver Brook (watercourse M-WC1), the Wepawaug River, and Indian River in Milford; Oyster River in Orange/West Haven; streams WH-WC5, WH-WC6, and WH-WC7, and the Cove River in West Haven; and the West River in West Haven/New Haven. Overall, between Milvon and West River substations, the CT DOT corridor at the toe of the railbed (i.e., the portions of the CT DOT property excluding the railroad tracks) extends for approximately 2.16 miles within areas designated as 100-year floodplains and 1.22 miles within areas designated as 500-year floodplains (refer to the Volume 2 maps).

Except for Milvon Substation, none of UI’s existing facilities in the Project area are located within floodplains. Milvon Substation and the adjacent monopoles that connect the substation to the 115-kV lines within the railroad corridor are within the 100-year floodplain associated with Beaver Brook.

Overall, within the Project area, the potential for flooding is a concern. For example, Milford’s Hazard Mitigation Plan identifies flooding as the city’s primary natural hazard. Furthermore, the Connecticut Institute for Resiliency and Climate Adaptation (CIRCA) has identified the anticipated rise in sea level that must be considered, given the location of the Project. Pursuant to Connecticut Public Act 18-82, the

CT DEEP adopted the CIRCA recommended sea level change scenario of 0.5 meters (1 foot 8 inches or 20 inches).

5.2.4 Groundwater Resources, Public Water Supply, and Aquifer Protection Areas

As part of the subsurface investigations of the proposed 115-kV rebuilt transmission line route, UI compiled information regarding depth to groundwater. Based on the results of that testing, the depth to groundwater in the Project area is estimated to range from less than 1 foot to 20 feet or more below grade. Groundwater was not encountered in all test borings. Further, groundwater levels can be expected to fluctuate seasonally.

As noted in Section 5.2.1, based on CT DEEP's *Water Quality Classifications* map data (October 2018), most groundwater in the Project area is classified as GB. However, some areas in Milford, Orange, and West Haven are classified as GA. Groundwater is not used for drinking water in the Project area as the South Central Connecticut Regional Water Authority provides potable water from a series of reservoirs and filtration plants (none of which are located near the Project area).

According to CT DEEP data, no designated Aquifer Protection Areas are located near the Project area.

5.3 BIOLOGICAL RESOURCES

5.3.1 Vegetation

Vegetative communities in the general vicinity of the Project area are characteristic of the southern New England urban/suburban region. Typical vegetative habitats found in the vicinity of the Project area include suburban lawns, trees, and landscaping; narrow buffer strips of vegetation; and freshwater and tidal wetlands.

Within the CT DOT corridor, vegetation is generally sparse immediately adjacent to the railroad tracks and overall is dominated by non-native invasive species, as well as escaped ornamental vegetation associated with residential landscaping. Scattered areas of shrubs and mature trees characterize portions of the CT DOT property farther from the railroad tracks.

Trees, which are found along the boundaries of the CT DOT property, are primarily deciduous hardwoods common to Connecticut, including oak (*Quercus var.*), red maple (*Acer rubrum*), black cherry (*Prunus serotina*), and quaking aspen (*Populus tremuloides*). Due to the historical development and maintenance activities within the railroad corridor, disturbed areas also include a complex of common introduced

native species and many invasives, such as Autumn olive (*Elaeagnus umbellata*), Tree-of-Heaven (*Ailanthus altissima*), and Asiatic bittersweet (*Celastrus orbiculatus*). No areas of core forest are found in the Project area or vicinity.

In the Project area, the Indian River and West River wetland systems are exceptions to the non-native vegetative communities that dominate other wetlands in the Project vicinity. For example, the Indian River wetland is largely dominated by native tidal marsh vegetation (i.e., *Spartina alterniflora* and *Spartina patens*). The tidal wetland complex that borders the West River also is characterized by tidal vegetation including smooth cordgrass (*Spartina alterniflora*), hightide bush (*Iva frutescens*), and sea lavender (*Limonium nashi*) found at or below the Connecticut coastal jurisdictional line (CJL) elevation, with common reed (*Phragmites australis*) and hightide bush (*Iva frutescens*) found in the wetland areas above the CJL elevation.³³

With the exception of these two tidal riverine habitats, wetlands within the Project area are typically characterized as low quality and disturbed, with vegetation often dominated by invasive species, including common reed and Purple Loosestrife (*Lythrum salicaria* L.).

5.3.2 Wildlife, Including Breeding Birds

Wildlife

The wildlife that may inhabit the Project area can be expected to be typical of that found near residential/commercial/industrial developments in coastal areas. The Project area supports wildlife associated with urbanized environs. Such habitats are of low significance in, as they tend to support disturbance-dependent wildlife, which are often species subsidized by human activities (e.g., rats, skunks, racoons).

The Project area is situated within a densely developed landscape with high traffic roadways and railroad tracks that present significant barriers to the movement of terrestrial wildlife, including mammals, amphibians, and reptiles. For the same reasons, the Project area provides limited habitat for birds. In some locations, near the CT DOT railroad corridor, small remnant habitat “islands” may provide support for migratory birds passing through during seasonal movements along the Connecticut coastline. However,

³³ Connecticut’s Coastal Jurisdiction Line refers to the location of the topographical elevation of the highest predicted tide referenced to the most recent National Tidal Datum Epoch as published by the National Oceanic and Atmospheric Administration and described in terms of feet of elevation above the North American Vertical Datum of 1988.

there are no areas of large core forests of greater than 250 acres in the vicinity and thus long-term habitat for birds along the CT DOT corridor is restricted to disturbance-tolerant species.

Breeding Birds

To assess the birds that may breed in the habitats found in the Project area, UI conducted baseline research using published data regarding breeding birds in Connecticut, supplemented by observations during biological field studies performed for the Project. In addition, UI reviewed information compiled on breeding birds during prior transmission line work in the area. The following summarizes the results of these analyses.

Birds Identified during Field Investigations and from Prior Transmission Line Work

UI identified two bird species (osprey and bald eagle) as nesting in the general Project vicinity, based on field studies of the Project area or prior transmission line work. The following describes these species:

- ***Osprey.*** During UI's biological field investigations of the Project area, osprey (*Pandion haliaetus*) nests were observed on catenary structures near the Indian and West rivers. In addition, an osprey stand is located within the CT DOT corridor in Milford (approximately 100 feet southwest of proposed monopole P972N). According to The Connecticut Audubon Society, this stand was erected by CT DOT/MNR; however, osprey did not nest on the stand in either 2020 or 2021. In conjunction with the 2021 biological survey work conducted for the Project along the CT DOT corridor, UI consulted with CT DEEP regarding the osprey nests. UI expects to coordinate further with CT DEEP regarding the osprey nests and osprey stand in relation to the proposed Project activities.
- ***Bald Eagle.*** From prior utility work, UI is aware of a potential bald eagle (*Haliaeetus leucocephalus*) nest in the vicinity of the Project. Although not identified in UI's initial U.S. Fish and Wildlife Service's (USFWS) online Information for Planning and Consultations (iPaC) for this Project or in the breeding bird inventory (included below) UI will consult with experts and regulatory agencies to confirm the presence of any nearby eagle nests consistent with guidance in the USFWS Species Letter and, if necessary, will implement appropriate mitigation measures during Project construction as to minimize activities during the species sensitive time frame.

Breeding Bird Inventory: Research

For the purposes of this evaluation, potential suitable habitat for breeding birds was assumed to be areas within approximately 100 feet (both north and south) of the CT DOT corridor and locations beyond the CT DOT property boundary where UI proposes to acquire new permanent easement.

To assess the potential for breeding birds in the Project area, an initial inventory was generated solely based on the presence of suitable habitat. That preliminary list was then refined by considering such

factors as bio-geographical distribution, the presence or absence of critical habitat features and minimum patch size requirements (i.e., for area-sensitive species).³⁴

Table 5-7 presents the refined breeding bird list. The inventory is subdivided by habitat type. A species is listed under the habitat that represents its primary breeding type. However, a species may be present within the ecotones associated with their primary habitat at any given time. The following habitat types occur within the Project area:

- *Saltmarsh and Riverine* – saltmarsh habitat is restricted to the tidal marshes bordering the Indian River in Milford and West River in West Haven. Riverine habitat refers to the open water within these rivers, and species that utilize this habitat as a primary feeding site, with nesting occurring along the shoreline and immediately bordering habitats.
- *Emergent Marsh and Scrub-Shrub Wetlands* – these include freshwater and brackish marshes, most of which occur along the edge of the railroad bed, many of which are dominated by common reed. Also included are scrub-shrub wetlands (a.k.a. shrub swamps). These two wetland cover types are often intermingled.
- *Urban and Suburban* – these include upland (non-wetland) areas that are largely occupied by commercial and residential developments, but include areas occupied by small woodland and forest patches, or ornamental landscaping. Species utilizing these areas are habitat generalists or edge habitat users, including species often referred to as “disturbance tolerant” or “backyard birds” as they are adaptable to anthropogenic habitats. Also included are species that might inhabit the edges of small second-growth deciduous forest patches.

The list of birds in Table 5-7 was developed utilizing a habitat-based catalog of known breeding birds in Connecticut. The primary source was *The Atlas of Breeding Birds of Connecticut*, which is the result of a five-year study (1982-1986) of all bird species known to breed in the State.

This study is the most comprehensive review to date of Connecticut’s breeding birds. Additional resources on habitat utilized include *New England Wildlife: Habitat, Natural History and Distribution* (DeGraaf and Yamasaki, 2001) and well as the *Birds of the World* (Poole and F. B. Gill, online database).

³⁴ The Project area is within the Connecticut’s Coastal Zone Ecoregion, which is part of the Atlantic Flyway, a major north-south route for migratory birds that generally follows the Atlantic coast. As a result, flocks of birds move through the area in both the spring and fall. The breeding bird inventory list for the Project excludes potential temporary stopover habitat for these migrants.

Table 5-7: List of Birds Potentially Breeding in the General Project Area

| Common Name | Scientific Name | Listing Status (State) |
|--|------------------------------------|------------------------|
| Saltmarsh and Riverine Habitat | | |
| American Black Duck | <i>Anas rubripes</i> | |
| Belted Kingfisher | <i>Ceryle alcyon</i> | |
| Black-crowned Night-Heron | <i>Nycticorax</i> | |
| Blue-gray Gnatcatcher | <i>Poliptila caerulea</i> | |
| Canada Goose | <i>Branta canadensis</i> | |
| Clapper Rail | <i>Rallus longirostris</i> | |
| Clapper Rail | <i>Rallus longirostris</i> | |
| Common Merganser | <i>Mergus merganser</i> | |
| Fish Crow | <i>Corvus ossifragus</i> | |
| Glossy Ibis* | <i>Plegadis falcinellus</i> | Special concern |
| Great Black-backed Gull | <i>Larus marinus</i> | |
| Great Egret* | <i>Casmerodius albus</i> | Threatened |
| Green Heron | <i>Butorides virescens</i> | |
| Herring Gull | <i>Larus argentatus</i> | |
| Laughing Gull | <i>Larus atricilla</i> | |
| Least Bittern | <i>Ixobrychus exilis</i> | Threatened |
| Little Blue Heron | <i>Egretta caerulea</i> | Special concern |
| Mallard | <i>Anas platyrhynchos</i> | |
| Marsh Wren | <i>Cistothorus palustris</i> | |
| Osprey | <i>Pandion haliaetus</i> | |
| Red-shouldered Hawk | <i>Buteo lineatus</i> | |
| Seaside Sparrow | <i>Ammodramus maritimus</i> | Special concern |
| Sharp-tailed Sparrow | <i>Ammodramus caudacutus</i> | Special concern |
| Snowy egret* | <i>Egretta thula</i> | Threatened |
| Swamp Sparrow | <i>Melospiza georgiana</i> | |
| Willet | <i>Catoptrophorus semipalmatus</i> | Special concern |
| Wood Duck | <i>Aix sponsa</i> | |
| Yellow-crowned Night-Heron | <i>Nyctanassa violacea</i> | Special concern |
| <i>*may provide feeding sites for local nesting colonies</i> | | |
| Emergent Marsh and Scrub-Shrub Wetlands | | |
| American Bittern | <i>Botaurus lentiginosus</i> | Endangered |
| American Black Duck | <i>Anas rubripes</i> | |
| Belted Kingfisher | <i>Ceryle alcyon</i> | |
| Carolina Wren | <i>Thryothorus ludovicianus</i> | |
| Clapper Rail | <i>Rallus longirostris</i> | |
| Common Snipe | <i>Gallinago</i> | |
| Common Yellowthroat | <i>Geothlypis trichas</i> | |
| Eastern Kingbird | <i>Tyrannus</i> | |
| Gray Catbird | <i>Dumetella carolinensis</i> | |
| Green Heron | <i>Butorides virescens</i> | |
| King Rail | <i>Rallus elegans</i> | Endangered |
| Least Bittern | <i>Ixobrychus exilis</i> | Threatened |
| Mallard | <i>Anas platyrhynchos</i> | |
| Marsh Wren | <i>Cistothorus palustris</i> | |
| Red-winged Blackbird | <i>Agelaius phoeniceus</i> | |
| Swamp Sparrow | <i>Melospiza georgiana</i> | |
| Virginia Rail | <i>Rallus limicola</i> | |
| Urban-Suburban Habitats | | |
| American Goldfinch | <i>Carduelis tristis</i> | |
| American Redstart | <i>Setophaga ruticilla</i> | |
| American Robin | <i>Turdus migratorius</i> | |
| Barred Owl | <i>Strix varia</i> | |
| Black-and-white Warbler | <i>Mniotilta varia</i> | |
| Black-capped Chickadee | <i>Parus atricapillus</i> | |
| Blue Jay | <i>Cyanocitta cristata</i> | |
| Broad-winged Hawk | <i>Buteo platypterus</i> | |

| | | |
|---------------------------|--------------------------------|------------|
| Brown Creeper | <i>Certhia americana</i> | |
| Brown-headed Cowbird | <i>Molothrus ater</i> | |
| Chestnut-sided Warbler | <i>Dendroica pensylvanica</i> | |
| Chimney Swift | <i>Chaetura pelagica</i> | |
| Chipping Sparrow | <i>Spizella passerina</i> | |
| Common Grackle | <i>Quiscalus quiscula</i> | |
| Common Nighthawk | <i>Chordeiles minor</i> | Threatened |
| Downy Woodpecker | <i>Picoides pubescens</i> | |
| Eastern Phoebe | <i>Sayornis phoebe</i> | |
| Eastern Screech-Owl | <i>Otus asio</i> | |
| Eastern Wood-Pewee | <i>Contopus virens</i> | |
| European Starling | <i>Sturnus vulgaris</i> | |
| Gray Catbird | <i>Dumetella carolinensis</i> | |
| Great Crested Flycatcher | <i>Myiarchus crinitus</i> | |
| Great Horned Owl | <i>Bubo virginianus</i> | |
| Hairy Woodpecker | <i>Picoides villosus</i> | |
| Hermit Thrush | <i>Catharus guttatus</i> | |
| House Finch | <i>Carpodacus mexicanus</i> | |
| House Sparrow | <i>Passer domesticus</i> | |
| House Wren | <i>Troglodytes aedon</i> | |
| Least Flycatcher | <i>Empidonax minimus</i> | |
| Mourning Dove | <i>Zenaida macroura</i> | |
| Northern Cardinal | <i>Cardinalis</i> | |
| Northern Flicker | <i>Colaptes auratus</i> | |
| Northern Mockingbird | <i>Mimus polyglottos</i> | |
| Ovenbird | <i>Seiurus aurocapillus</i> | |
| Pileated Woodpecker | <i>Dryocopus pileatus</i> | |
| Red-bellied Woodpecker | <i>Melanerpes carolinus</i> | |
| Red-eyed Vireo | <i>Vireo olivaceus</i> | |
| Red-shouldered Hawk | <i>Buteo lineatus</i> | |
| Red-tailed Hawk | <i>Buteo jamaicensis</i> | |
| Rock Dove | <i>Columba livia</i> | |
| Rose-breasted Grosbeak | <i>Pheucticus ludovicianus</i> | |
| Ruby-throated Hummingbird | <i>Archilochus colubris</i> | |
| Rufous-sided Towhee | <i>Pipilo erythrophthalmus</i> | |
| Tufted Titmouse | <i>Parus bicolor</i> | |
| White-breasted Nuthatch | <i>Sitta carolinensis</i> | |
| Wild Turkey | <i>Meleagris gallopavo</i> | |
| Wood Thrush | <i>Hylocichla mustelina</i> | |
| Worm-eating Warbler | <i>Helmitheros vermivorus</i> | |
| Yellow-rumped Warbler | <i>Dendroica coronata</i> | |
| Yellow-throated Vireo | <i>Vireo flavifrons</i> | |

References: Ed. Bevier, L. R. 1994. The Atlas of Breeding Birds of Connecticut, CT DEEP. Birds of the World (A. F. Poole and F. B. Gill, Editors). Cornell Lab of Ornithology, Ithaca, NY, USA. DeGraaf, R.M. and Yamasaki, M. 2001. New England Wildlife: Habitat, Natural History and Distribution. University Press of New England.

5.3.3 Vernal Pools

In conjunction with wetland delineation studies, UI conducted field surveys of the Project area to determine if vernal pools were present. Initial studies were conducted in 2018. More specific vernal pool surveys were performed in early spring of 2021, the optimum time-of-year to identify vernal pool species, while water levels are high and signs of amphibian breeding visibly evident.

Although the preliminary wetlands review conducted in the Spring 2018 identified one location as a *potential* vernal pool, the additional field studies conducted in Spring 2021 determined that this area did not contain any of the obligate species that characterize vernal pool habitat.

Overall, UI's investigations found no vernal pool habitat within or proximate to the Project area. The lack of vernal pools in the Project area is not unexpected given that amphibian species dependent on vernal pools rely on upland forest surrounding the breeding pools for primary habitat during the non-breeding season. Upland forest is lacking in the Project area, which is characterized by infrastructure and dense urban/suburban development. Furthermore, observed hydroperiods³⁵ for wetlands in the Project area were generally found to be inappropriate for vernal pool amphibians. Specifically, most wetlands were either saturated or permanently flooded, and few possessed the seasonal flooding required by vernal pool indicator species.

5.3.4 Fisheries

The Project area traverses various perennial watercourses that are either known to support or have the potential to support warm water and other fisheries habitats. These include but are not limited to the Wepawaug, Indian, Oyster, Cove, and West rivers. Warm-water fisheries are generally less sensitive than cold-water, and more tolerant of habitat disturbance and modifications to water quality.

Certain cold-water species (trout) have been stocked in the past in some of the Project area watercourses; however, none of the reaches of these watercourses along the railroad corridor support self-sustaining trout populations. Similarly, no State-designated or wild trout management areas are located in the vicinity of the CT DOT corridor. The American eel, the only catadromous fish³⁶ in Connecticut, is found in all waterbodies in the State, including certain of those watercourses in the Project area. North of the Project area, West River Memorial Park in New Haven provides access for crabbing opportunities.

The Project area also is near areas that support anadromous fish (i.e., fish species that spend most of their adult lives at sea but return to freshwaters to spawn). Indian River, Wepawaug River, and Quirks Pond Creek in Milford and the Oyster River in Milford/West Haven support alewife anadromous fish runs, while the West River supports alewife and sea lamprey. These anadromous species migrate to the first

³⁵ The period in which a soil area is waterlogged. Hydroperiod determines not only the length of time that a amphibian larvae have for developing to the point where they can leave the water for land, but also the number and types of predators to which they are exposed.

³⁶ According to CT DEEP, catadromous fish live most of their adult lives in freshwater but must return to saltwater to spawn.

barrier on each waterway.³⁷ Striped bass and gizzard shad, also anadromous species, also feed in many coastal rivers in Connecticut and may periodically be found in the larger watercourses in the Project area.

5.3.5 Federal and State-Listed Threatened, Endangered, or Special Concern Species

To evaluate the potential for Federal or State-listed species to occur in the Project area, UI conducted research, evaluated potential habitats during field investigations of the Project area, and consulted with both the USFWS and the CT DEEP NDDDB program.

Federally-Listed Species

To determine whether the Project area coincides with the known habitat of species identified by the Federal government as threatened, endangered or species of concern, UI consulted with the USFWS's New England Ecological Services Field Office using the online iPaC. The iPaC system identified two species, each listed as "threatened", and one species listed as a "candidate", as potentially occurring within the Project Area. (Refer to Appendix A for the USFWS's iPaC review, data September 14, 2021).

These species are as follows:

- **Northern long-eared bat ([NLEB]; *Myotis septentrionalis*):** No critical habitat has been designated by the USFWS for this species. The Project area is not located within 150 feet of a known occupied maternity roost tree or within 0.25 mile of a known NLEB hibernaculum. There are currently no documented NLEB maternity roost trees in Connecticut. The nearest NLEB habitat resource to the proposed Project is located in North Branford, over 6 miles from the eastern end of the Project area.
- **Red knot (*Calidris canutus rufa*):** The red knot is a shorebird typically found along the Connecticut coastline during northbound and southbound migration. These birds spend most of their time foraging along the waterline within the intertidal zone. The proposed Project is within highly developed areas that provide no suitable foraging habitat for red knot. While tidal, the Wepawaug River does not contain intertidal habitat in the Project area. The only intertidal habitats in the Project area are the West River and Indian River (including M-TWC2 and M-TWC3) tidal embankments. However, these locations are inland tidal habitats (rather than coastal), and both lack broad intertidal flats that could support red knot feeding. Elevation changes along these rivers are abrupt, resulting in only a narrow exposed intertidal zone (consisting of fine sand and organic Westbrook mucky peat material) before transitioning to the bordering tidal marsh habitat. Based on these factors, UI does not anticipate construction activities associated with the Project would have any effect on red knot habitat.
- **Monarch Butterfly (*Danaus plexipus*):** The Monarch Butterfly was identified in December 2020 as a candidate for listing as endangered or threatened under the Federal Endangered Species Act. However, due to USFWS work on higher-priority listings, the butterfly is not yet listed and

³⁷ https://portal.ct.gov/-/media/DEEP/fishing/fisheries_management/Migratory-Fish-Runs.pdf

no critical habitat has been designated for the species. The USFWS will review the candidate status of the butterfly on a yearly basis until a decision is made.

State-Listed Species

The NDDDB maps represent approximate locations of (i) endangered, threatened and special concern species and (ii) significant natural communities in Connecticut. The locations of species and natural communities depicted on the maps are based on data collected over the years by CT DEEP staff, scientists, conservation groups, and landowners. In some cases, an occurrence represents a location derived from the literature, museum records, and/or specimens.

Early on in the Project planning process, UI's review of CT DEEP NDDDB mapping revealed that NDDDB polygons are present along and adjacent to the CT DOT corridor. As a result, in 2017, UI initiated consultation with NDDDB and requested a preliminary assessment review in order to gain an early understanding of the State-listed species that may be present in the Project vicinity. At that time, the NDDDB determined that known extant populations of seven State-listed species (one endangered, one threatened, and five special concern species) are potentially present in the vicinity of the Project.

As Project plans evolved, UI reached out to NDDDB representatives again in 2020 and requested an updated review. The NDDDB's most recent determination letter ("Determination" No. 2020073487, dated December 27, 2020; refer to Appendix A) confirmed that no additional species had been added to its initial listing of the seven species and provided recommendations both for pre-construction surveys and for protective measures to be implemented during construction to avoid adverse impacts to each species. UI will continue to consult with the NDDDB and will maintain a valid NDDDB determination through the full duration of the Project.

The seven State-listed species identified by the NDDDB (two plants, two birds, two reptiles, and an amphibian) are:

- Endangered: *Eriocaulon parkeri* (Parker's pipewort)
- Threatened: *Ammodramus maritimus* (seaside sparrow)
- Special Concern: *Ammodramus caudacutus* (saltmarsh sharp-tailed sparrow)
- Special Concern: *Rana pipiens* (northern leopard frog)
- Special Concern: *Terrapene carolina* (eastern box turtle)
- Special Concern: *Malaclemys terrapin* (northern diamondback terrapin)
- Special Concern: *Bolboschoenus novae-angliae* (Salt marsh bulrush)

The characteristics of each of these State-listed species are summarized below, along with a brief description of the surveys that UI performed to assess the potential for the two plant species to occur in the Project area. Detailed information regarding these species and their habitat preferences is provided in the *Ecological Assessment Report* (refer to Appendix B).

- ***State Endangered Plant Species – Parker’s pipewort – and State Special Concern Plant – Salt marsh bulrush:*** As its common name suggests, salt marsh bulrush grows in tidally influenced salt marshes. Parker’s pipewort is found on sandy, silty, or muddy substrates in fresh or brackish-tidal river shores. Botanists familiar with these species conducted field surveys in September 2020 and 2021, when both plants were identifiable. The timing of the surveys coincided with end of the flowering period of Parker’s Pipewort and the fruiting period of the salt marsh bulrush (also referred to as the New England tuber-bulrush).

The September 2020 survey, focused on inspecting potential wetland habitats to document vegetative conditions during the late summer, to determine if suitable habitat exists to support Parker’s pipewort and saltmarsh bulrush, and to evaluate whether Project construction would affect such potential habitat (if any). During the surveys, neither species was observed. Follow-up botanical surveys were conducted in September 2021 at these confirmed tidal wetland locations. Consistent with the prior surveys, neither plant species was found to be present in the Project area.

- ***State Threatened - Seaside Sparrow and State Special Concern - Saltmarsh Sharp-tailed Sparrow:*** These two tidal wetland dependent bird species nest in salt marshes and are most susceptible to human disturbance during the breeding season (approximately April through August). CT DEEP records indicated the presence of these birds in salt marshes and recommends protective measures be employed during Project construction to avoid unintended encounters and mitigate potential adverse effects.
- ***State Special Concern - Eastern Box Turtle:*** Eastern box turtles can be found near ponds, fields, meadows, and woodlands throughout Connecticut. UI has and continues to work with State officials on the protection of this species within the Project area.
- ***State Special Concern - Northern Diamondback Terrapin:*** The Northern diamondback terrapin inhabits salt marshes and associated salt or brackish tidal creeks and ditches. They can also be found in mud flats, shallow bays, coves, and tidal estuaries. Adjacent sandy dry upland areas are required for nesting, which takes place in June and July on salt marshes and adjacent beach areas. Peak hatching periods can occur between April and June and September and November. This species overwinters in depressions in the bottom of estuaries, creeks, and salt marsh channels.
- ***State Special Concern - Northern Leopard Frog:*** The northern leopard frog prefers open, grassy habitats either along the floodplain of a large stream or river, in wetlands around the margins of large lakes, or in meadows adjoining tidal wetlands. Leopard frogs are active from late March to mid-October. Historic records of leopard frog represent populations now believed to be extirpated. Furthermore, these records are believed to represent the newly discovered Atlantic coast leopard frog (*Rana kauffeldi*).

5.4 COASTAL RESOURCES

Except for the crossings of tidally-influenced water resources, the CT DOT corridor does not traverse coastal water resources. The railroad corridor is located inland, parallel to and generally approximately 1 mile north of the Long Island Sound coast.

The closest coastal access points (as identified by CT DEEP) to the Project area are the Milford Landing Marina, located at the head of Milford Harbor approximately 0.23 mile south of the railroad span of Indian River, and Wilcox Park, a Milford park situated on the opposite side of Milford Harbor from the marina. State Route 162 spans the river/harbor between these coastal access points and the railroad crossing.

However, a total of approximately 2.52 miles of the Project area along the CT DOT corridor extends across the designated coastal boundary, including in Milford (1.8 miles), West Haven (0.61 mile), and New Haven (0.11 mile). Within these coastal boundary areas, the railroad corridor traverses mostly upland areas, except for tidal wetlands and waterbodies associated with the Wepawaug, Indian, and West rivers (refer to the Volume 2 maps for the location of the Project area in relation to the coastal boundary).

The Connecticut Coastal Management Act (CCMA) includes both coastal resource policies, which pertain to all uses occurring in or affecting any resource category identified in the CCMA, and coastal use policies, which apply to major uses and activities subject to the coastal management program. The coastal resources identified by the CCMA are:

| | |
|-------------------------------|---|
| Beaches and Dunes | Bluffs and Escarpments |
| <i>Coastal Hazards*</i> | <i>Coastal Waters and Estuarine Embayments*</i> |
| Developed Shorefronts | <i>Intertidal Flats*</i> |
| Island | Rocky Shorefronts |
| Shellfish Concentration Areas | Submerged Aquatic Vegetation |
| <i>Tidal Wetlands*</i> | Landscape Protection and Visual Impacts |
| <i>Shorelands*</i> | |

**Applicable to the Project area.*

In addition to policies regarding the identified coastal resources, the CCMA also includes coastal use policies pertaining to a range of activities, including general development, transportation, energy facilities, and water dependent uses, among others.

The CT DOT corridor spans tidal wetlands, intertidal flats, and estuarine embayments associated with tidal watercourses and wetlands, such as the Indian River and West River. Most of the Project areas within the coastal boundary are considered “shorelands”, defined as those areas, exclusive of coastal hazard areas, that are not subject to dynamic coastal process and that consist of typical upland features. Generally, these areas contain no tidal wetlands, FEMA flood or erosion hazard areas, or other sensitive resources.

In addition, the CT DOT corridor crosses designated “Coastal ‘Flood’ Hazard Areas”. As defined in the CCMA, such areas are lands inundated during coastal storm events or subject to erosion induced by such events, including flood hazard areas as defined and determined by the National Flood Insurance Act and all erosion hazard areas as determined by the Commissioner of the CT DEEP.

The closest known shellfish resources to the Project are near the Indian and West rivers in Milford and West Haven/New Haven, respectively. At the Indian River, the closest shellfish area is approximately 600 feet south of the New Haven Avenue bridge crossing. At the West River, the closest shellfish area is approximately 2,500 feet south of the railroad bridge crossing of the river.

5.5 LAND USE, RECREATION, AND COMMUNITY FACILITIES

5.5.1 Existing Land Uses and Zoning

In addition to the CT DOT railroad corridor, which has long been established for linear transportation and utility use, the Project area is characterized by lands zoned and used for various residential, recreational, commercial, and industrial purposes.

The Volume 2 maps illustrate the dominant land uses in the general vicinity of and adjacent to the Project area, as well as zoning.

Mileages along different Project segments (between substations) and typical land use features are summarized in Table 5-8.

Table 5-8: Summary of Land Uses and Features, by Municipality and Project Segment

| Feature | Municipality | | | |
|--|---|--|--|--|
| | Milford | Orange | West Haven | New Haven |
| Total Miles (Transmission Line Route) | 5.03 | 0.46 | 3.86 | 0.10 |
| Substations | Milvon Substation Woodmont Substation | None | Allings Crossing Substation Elmwest Substation | West River Substation |
| Miles (By Segment, between Substations) | <ul style="list-style-type: none"> • 4.05 miles (Milvon-Woodmont substations) • 0.98 mile (Woodmont - Allings Crossing substations) | <ul style="list-style-type: none"> • 0.46 mile (within Woodmont - Allings Crossing substations segment) | <ul style="list-style-type: none"> • 1.47 miles (Woodmont-Allings Crossing substations) • 1.24 miles (Allings Crossing – Elmwest substations) • 1.15 miles (Elmwest-West River substations) | 0.10 (Elmwest -West River substations) |
| Principal Adjacent Land Uses | Commercial, Industrial and Residential | Commercial and industrial | Commercial, Industrial and Residential | Commercial |
| Nearby Environmental & Other Features | Beaver Brook wetlands and trails Milford Harbor Wepawaug River Indian River/Gulf Pond (tidal wetlands) Milford Train Station | Oyster River Yale University West Campus | Phipps Lake Yale University West Campus West Haven Train Station Cove River West River (boundary with New Haven, tidal wetland) | West River (boundary with West Haven, tidal wetland) |

5.5.2 Open Space and Recreational Areas

The Project area does not cross and is not located in the immediate vicinity of any national wildlife refuges or parks; State parks, forests, wildlife management areas or greenways; or “Blue-Blazed Hiking Trails” managed by the Connecticut Forest and Park Association. Similarly, the CT DOT corridor does not traverse any municipal open space or designated public hiking trails. However, several municipal recreational areas (parks, open space, trails, and recreational areas) are in the vicinity of the CT DOT corridor. These municipal open space and recreational areas are illustrated on the Volume 2 maps and described below.

The major watercourses spanned by the railroad corridor generally support water-based recreational activities. For example, Wepawaug River, Indian River, Oyster River, Cove River, and West River are all designated as supporting recreational uses such as fishing, swimming, boating, and aesthetic appreciation.

In the Project area, the CT DOT corridor does not span Beaver Brook (Milford); however, the Beaver Brook Nature Trail, a publicly-accessible hiking trail located on private property, extends around the Beaver Brook marsh and a portion of this trail is located directly north of the CT DOT corridor near Milvon Substation. The following summarizes primary recreational use areas, by municipality (refer to Table 5-9 for a list of recreational areas and the distance from the proposed Project area to each and to the Volume 2 maps):

- **Milford.** According to the *City of Milford Plan of Conservation and Development (POCD) 2012*, approximately 12.43% of the city's land is designated as miscellaneous open space or public park. These areas generally surround significant waterbodies, forming corridors like the Beaver Brook, Wepawaug River, and Stubby Plain Brook/Indian River Open Space Corridors. Recreational areas and parks in Milford within 2,000 feet of the proposed Project area include Beaver Brook Trails, Washington Field/Alexander Jordan Jamieson Memorial Skate Park, Playground/Park (located at 1-11 Hill Street), Milford Green, James Park, Wasson Field, Wilcox Park, McCann Natatorium/Athletic Fields, and Richard Conklin Field.
- **Orange.** According to the *Town of Orange POCD 2015*, approximately 21% of the town's land is designated open space. However, there are no existing recreational areas, parks, or open spaces in the vicinity of the Project area.
- **West Haven.** According to the *City of West Haven POCD 2004*, approximately 12.6% of the city's land is designated open space. The only West Haven recreational area within 2,000 feet of the Project area is Shingle Hill Park.
- **New Haven.** According to the *City of New Haven POCD 2015*, approximately 15% of the city's land is designated as park or open space. The majority of open space is comprised of Edgerton Park, Lighthouse Point, Edgewood, West Rock Nature Center, and East Rock – none of which are near the Project area. The only recreational areas and parks in New Haven that are within 2,000 feet of the Project area are Kimberly Field, Washington Playground, and Galvin Playground.

5.5.3 State, Regional, and Local Land Use Plans

To evaluate the consistency of the proposed Project with State, regional, and local land use plans, UI reviewed published information available from each of the four municipalities in the Project area, as well as regional policy documents and the State's *Conservation and Development Policies: The Plan for Connecticut* (C&D Plan).

State and Regional Plans

The goal of Connecticut's C&D Plan is to guide and balance response to human, environmental, and economic needs in a manner that best suits the State's future, taking into account risks associated with increased coastal erosion due to sea level changes. The current C&D Plan (2013-2018) remains in effect until the updated plan (currently in draft form) is approved by the State legislature; the legislature will

consider the updated plan during the 2022 legislative session. The Project is consistent with the current Plan's overall objectives and is particularly relevant to the Plan's Growth Management Principle #1: Redevelop and Revitalize Regional Centers with Existing or Currently Planned Physical Infrastructure.

The Project will serve a public need by ensuring that the existing 115-kV lines are rebuilt to continue to provide reliable electric service to the region. Moreover, the Project will conform to the C&D Plan's recommendation to "ensure the safety and integrity of existing infrastructure over its useful life through the timely planning and budgeting for maintenance, repairs, and upgrades" (C&D Plan, p. 8) and will "minimize the potential risks and impacts from natural hazards, such as flooding, high winds, and wildfires, when siting infrastructure..." and will "consider potential impacts of climate change on existing and future development" (C&D Plan, p. 9).

All four municipalities in the Project area are among the 15 communities that form the South Central Regional Council of Governments (SCRCOG), which "brings together local governments to coordinate land use and transportation planning" on a regional basis. SCRCOG published a 2018-2028 POCD as a guidance document for regional policies regarding a range of land use, housing, natural resource preservation, coastal resilience, transportation, and other issues, including the goal of focusing future development in existing corridors that provide transportation and utility infrastructure and installing stronger, storm/flood resistant new infrastructure (including transmission wires) to prepare for future storms and to facilitate the use of renewable and reliable energy sources. The proposed Project will be consistent with these policies, particularly because it will be co-located along the CT DOT corridor, which has historically been used for both transportation and electricity transmission purposes.

Local Land Use Plans

To evaluate the consistency of the proposed Project with municipal land management objectives, UI reviewed various local plans and land use information. Generally, the municipalities' POCDs anticipate that the CT DOT corridor and adjacent, already developed land use patterns, will remain in the future. None of the plans identify local land use policies that would be inconsistent with the proposed Project. The following summarizes the land use plans reviewed, by municipality.

Milford

Based on its POCD (issued December 2012), land uses throughout Milford are diverse. Industrial and manufacturing areas are primarily located along the interstate highway, CT DOT corridor, the Boston Post Road (U.S. Route 1), and the Housatonic River. Retail, medical and civic land uses are centered in Downtown Milford, as well as along Boston Post Road (U.S. Route 1). A mix of industrial, retail, and

manufacturing development also is located between U.S. Route 1 and I-95. Utility generation and distribution facilities are located in the western portion of the City, along the Housatonic River.

The CT DOT corridor extends through densely urbanized areas, characterized by a mix of primarily commercial, industrial, residential, and institutional (municipal/education) facilities. The City's zoning map reflects these uses, with business/industrial, mixed residential/commercial, and industrial zones the principal zoning types for most lands adjacent to the rail corridor. Because of the limited amount of vacant land, the City anticipates few changes to future land uses, other than potential redevelopment of existing properties.

The Milford POCD emphasizes and takes pride in the fact that the City is a host of major utility facilities. The City recognizes that these utility companies have become "good industrial neighbors", as their facilities typically feature low traffic generation and are clean, well run industries. Milford plans to provide continuing support to the utility corridor that has developed, and to support future developments of the utility facilities.

Milford has a variety of designated open space, including both passive and active recreational properties, as well as City- and State-owned beaches. The City has been active in purchasing open space, where possible, to protect natural resources and expand its existing recreational inventory. Designated municipal greenways/open space corridors that extend across the CT DOT property include the Wepawaug River, Beaver Brook, and Stubby Plain/Indian River waterways.

Orange

According to the Orange 2015 POCD, Orange contains approximately 11,190 acres of land. Approximately 83% is developed or committed to a specific use, including open space or agriculture. The Town foresees the remaining 1,900 acres of land may be used in the future for residential, business, institutional or open space use.

The area surrounding the CT DOT corridor is primarily developed for industrial and community purposes. Transit-Oriented development is also being encouraged by the Town. A small Transit Oriented District is zoned to the north of the CT DOT property, extending to the south of I-95. This includes investigation by the CT DOT regarding the establishment of a train station in the town along the existing Metro-North rail line. The idea of a high density, mixed use development was proposed in 2009, however it was firmly tied to the construction of this proposed train station. The Town underlines the importance of the availability of utility infrastructure, and the significant influence on overall public health, safety, welfare, and quality of life that it provides. Thus, the Town plans to continue the protection of existing utility infrastructure, including electric transmission lines, and the development of utilities to ensure adequate provisions for community needs. Orange will continue to promote development along Route 1, located to the north of the Project.

West Haven

Per the 2017 West Haven POCD, parts of the City were developed before the existence of zoning and some of these patterns are still apparent today. Commercial land uses are most concentrated near the West Haven Green and follow old streetcar routes along Campbell Avenue and Elm Street. Industrial uses predominate adjacent to most of the CT DOT corridor and along the major highways that traverse the City (I-95, Frontage Road, Boston Post Road [US Route 1], Campbell Avenue).

West Haven recognizes community facilities and utilities as an important component to the conservation and development of the City. Specifically, the need to have reliable distribution, availability, condition, and capacity to utilities; the ability to develop infrastructure to align with the projected and desired growth of the City.

West Haven’s Train Station, which was developed in 2013 and is located on the MNR line, has made West Haven a more desired place to live and work, and as such Transit-Oriented Development zoning regulations have been implemented. These include promoting adaptive reuse of existing structures and mixed-use development. Controlled amounts of commercial and civic uses are also located in this area. The City plans to continue to improve connections between this area and the Downtown neighborhood. The transit-oriented development district zoning regulations in this area promote adaptive reuse of existing structures, new mixed-used development, and a more walkable village-like environment.

New Haven

Based on the *New Haven Vision 2025: A Plan for a Sustainable, Healthy and Vibrant City (2015)*, New Haven is densely populated. Commercial and industrial uses occupy only a small percentage of the land but are generally concentrated in certain neighborhoods. With minimal land available for development and a large share of tax-exempt properties, infill development and high density developments are a priority. Lands near the Project area (in the vicinity of the CT DOT corridor and West River Substation) consist of transportation/utility uses, vacant land, government facilities (e.g., the New Haven Fire Training Facility), and single- and multi-family homes.

In the Project area, future land uses are expected to consist of industrial and commercial development in the vicinity of the West River – West River Substation. City plans also call for the continued protection of open space and parks, as well as for restrictions on development within floodplains to address soil erosion, sediment control and wetland ordinances.

5.5.4 Community Facilities

The CSC defines community facilities as public and private schools, licensed daycare centers, licensed youth camps, public playgrounds, hospitals, group homes, and recreational areas. The community facilities within 2,000 feet of the Project area are listed in Table 5-9 and shown on the Volume 2 maps.

Table 5-9: List of Community Facilities within 2,000 Feet (0.38 mile) of the Project Area

| Community Facility Type/Name | Address | Distance from Proposed Project Area* (miles, direction) |
|-------------------------------------|-------------------------------------|---|
| Medical Facilities | | |
| Milford Hospital | 2037 Bridgeport Ave, Milford | 0.08, South |
| Daycare Facilities | | |
| Great Beginnings Preschool | 100 Washington St, Milford | 0.07, North |
| Duck Pond Day Care Preschool | 132 New Haven Ave, Milford | 0.05, South |
| Gingerbread House of Milford | 61 River St, Milford | 0.03, North |
| Sand Castle Learning Center | 301A Brewster Rd, Milford | 0.12, South |
| Bright Horizons at Yale West Campus | 230 West Campus Dr, Orange | 0.30, North |
| Day Care | 37 George St, West Haven | 0.05, South |
| West Haven Community House | 227 Elm St, West Haven | 0.19, South |
| Trusted Care | 215 York St, West Haven | 0.21, North |
| Discovery Family Daycare | 104 Wood St, West Haven | 0.05, South |
| Natalie’s Daycare | 585 1 st Ave, West Haven | 0.07, South |
| WeEduCare | 562 1 st Ave, West Haven | 0.11, South |

| Community Facility Type/Name | Address | Distance from Proposed Project Area* (miles, direction) |
|--|--|--|
| Small Beginnings Daycare, LLC | 101 Spring St, West Haven | 0.31, North |
| Butterfly Child Care | 64 Plymouth St, New Haven | 0.11, West |
| Recreational Areas/Parks | | |
| Beaver Brook Trails | 631 West Ave, Milford | 0.05, North |
| Washington Field/Alexander Jordan Jamieson Memorial Skate Park | 53 Washington St, Milford | 0.20, North |
| Playground/Park | 1-11 Hill St, Milford | 0.08, North |
| Milford Green | Broad St, (generally bounded by Factory Ln and Greens End Pl), Milford | 0.08, South |
| James Park | 5 Edgewood Ave, Milford | 0.13, South |
| Wasson Field | 116 W Main St, Milford | 0.25, North |
| Wilcox Park | 1-5 Shipyard Ln, Milford | 0.15, South |
| McCann Natatorium / Athletic Fields | 70 Park Circle, Milford | 0.19, South |
| Richard Conklin Field | 1-13 Columbia Dr, Milford | 0.17, South |
| Shingle Hill Park | 36 Allings Crossing Rd, West Haven | 0.14, South |
| Kimberly Field | 150 Kimberly Ave, New Haven | 0.24, South |
| Washington Playground | 745 Washington Ave, New Haven | 0.16, North |
| Galvin Playground | 426 Greenwich Ave, New Haven | 0.19, East |
| Schools | | |
| J F Kennedy School | 436 West Ave, Milford | 0.32, West |
| Meadowside School | 98 Seemans Ln, Milford | 0.28, South |
| Harborside Middle School | 175 High St, Milford | 0.11, North |
| Milford Public School | 140 Gulf St, Milford | 0.07, South |
| Saint Mary's School | 72 Gulf St, Milford | 0.09, North |
| Academy of Our Lady of Mercy, Luralton Hall | 200 High St, Milford | 0.16, North |
| Harry M Bailey Middle School | 156 Morgan Ln, West Haven | 0.38, South |
| Clarence E Thompson School | 165 Richards St, West Haven | 0.14, North |
| Edgar C Stiles School | 567 Main St, West Haven | 0.16, South |
| Truman School | 114 Truman St, New Haven | 0.29, South |
| Betsy Ross Arts Magnet | 150 Kimberly Ave, New Haven | 0.24, South |
| Group Homes | | |
| Marrakech | 7 Lyda Dr, Milford | 0.22, South |
| Kennedy Center | 11 Wayne Rd, Milford | 0.29, South |
| West Haven Community House | 228 Elm St, West Haven | 0.19, South |
| Youth Camps | | |
| Milford Arts Council | 40 Railroad Ave, Milford | 0.01, South |

* Distance from the proposed Project Area to a community facility is generally measured from the location to the nearest point of the CT DOT corridor boundary to the subject property.

5.6 VISUAL AND AESTHETIC CHARACTERISTICS

Established in the 1940s and upgraded several times since, the UI transmission lines and supporting infrastructure occupy areas along both the north and south sides of the railroad corridor. The shared railroad and electrical corridor are visually distinctive as a result of the catenary structures and UI's bonnets and existing 115-kV lines that are supported on top of the catenary structures and, in several areas, on free-standing lattice structures and monopoles near the railroad tracks.

The visual environment adjacent to the railroad corridor varies but is generally characterized by a mix of industrial and commercial areas. Some areas along the railroad corridor within Milford and West Haven also include single-family residences and town house developments.

Along the CT DOT corridor, UI's existing infrastructure ranges in height from approximately 55-60 feet above ground level (agl) – for the UI transmission lines/bonnets on top of the catenary structures - to approximately 140 feet agl – for monopole structures located adjacent to the West Haven Train Station. For the majority of the Project area, the current visibility of the UI infrastructure (including the catenary extensions, bonnets, independent poles and wires) extends to areas within approximately 0.5 mile of the railroad corridor, with the primary features being the taller support structures used to span existing overpasses. The existing viewshed is governed by the combination of relatively level topography throughout the Project area and dense, urban development. The few exceptions to this are in areas adjacent to waterbodies and open marsh (at the Wepawaug, Indian, West rivers), where direct views of the MNR catenaries/115-kV infrastructure can be achieved up to 1 mile or more away.

The five UI substations in the Project area, all abutting the railroad corridor, also contribute to the existing visual environment. All the substations are well-established with significant visible electrical infrastructure, including steel monopoles that interconnect to the 115-kV transmission system along the railroad.

The *Visual Assessment and Photo-Simulations* report provided in Appendix C includes detailed information about the visual analyses conducted of the Project area, including representative views of the existing visual environment. These views are illustrative of the position of the UI facilities on both the north and south catenary structures, as well as of UI's independent monopole and lattice steel structures located along certain portions of the railroad corridor.

The Project is not near any designated national scenic areas, National Heritage Corridors, or State heritage areas. Federal and State heritage areas are places where historic, recreational, cultural, natural, and scenic resources combine to form landscapes that are recognized as important, either from a national or Connecticut perspective.

Similarly, no CT DOT Scenic Land Strips³⁸ and no locally-designated scenic roads are within or adjacent to the Project area.

5.7 CULTURAL (ARCHAEOLOGICAL AND HISTORIC) RESOURCES

To evaluate archaeological and historic resources in and near the Project area, UI commissioned Heritage Consultants LLC (Heritage) to perform first a *Phase 1A Cultural Resources Assessment Survey* and then, based on the results of that survey, to conduct a *Phase 1B* archaeological survey of a specific portion of the Project area.

The objectives of the Phase 1A survey were to:

- Gather and present data regarding previously identified cultural resources in the vicinity of the Project;
- Investigate the Project area in terms of natural and historic characteristics; and
- Evaluate the need for additional cultural resource investigations, based on the potential archaeological or historic sensitivities of the area.

Accordingly, Heritage researched existing information related to the Project area and its immediate surroundings, including historical mapping, aerial imagery, soils data, railroad history, and published literature regarding the locations of historic and archaeological resources. In addition, Heritage performed a field (pedestrian) survey of the Project area, focusing in particular on areas where proposed construction activities would occur (i.e., locations where – based on current plans – UI proposes to install the new 115-kV transmission structures and to create access roads and work pads to support other Project work, such as the removal of the bonnets and existing 115-kV lines along both sides of the railroad tracks).

³⁸ CT DOT Scenic Land Strips are roadside properties, located primarily outside of highway ROWs, that were purchased by CT DOT pursuant to a program under the 1965 Federal Highway Beautification Act. The purpose of this program was to control the proliferation of billboards and other unsightly views along Federally designated highways. In Connecticut, there are 33 such parcels located along seven highways in eight towns; however, none are in the Project area.

Appendix D includes Heritage's Phase 1A and 1B reports. The following reviews the results of Heritage's key findings regarding the history of the railroad corridor, archaeological resources, and historic resources in the Project area.

Railroad History. The CT DOT railroad corridor has an historic context. The railroad history in Fairfield and New Haven counties, including the CT DOT corridor along which the Project is proposed, dates to the 1840s, when Connecticut's third railroad, the New York & New Haven (NY&NH) Railroad, was incorporated. The NY&NH rail line extended from New Haven west into New York State. In 1872, the NY&NH Railroad merged with the Hartford & New Haven Railroad to become Connecticut's largest transportation company, renamed the New York, New Haven & Hartford Railroad (NYNH&HRR). The NYNH&HRR owned electric generation facilities and in 1907 began to use alternating current (AC) electricity to power a segment of the railroad between New York and Stamford.

Between 1911 and 1914, the entire rail corridor from New York east to New Haven was converted to run on electricity. At that time, the transmission of electricity to the railroad using the catenaries and wires was developed; electric signaling, and communications were added later. This basic system has remained in place and in operation for more than 100 years and thus lends to the current MNR railroad and associated infrastructure an historical context related to railroad history, transportation, and the 19th/20th century development of the Connecticut shoreline.

Archaeological Resources. To assess the archaeological sensitivity of the Project area, Heritage reviewed previously recorded archaeological sites on file with the Connecticut State Historic Preservation Office (SHPO). This review revealed that four previously recorded archaeological sites are located within 500 feet of the proposed centerline of the rebuilt 115-kV transmission line structures.

Three of these sites are situated in areas that would not be directly impacted by the Project. The remaining archaeological site borders a proposed Project access road. This site was identified by Archaeological and Historical Services, Inc. (AHS) in 2010 during a Phase 1B cultural resources reconnaissance survey related to the then-proposed development of the Orange Train Station. Despite the small amount of cultural materials recovered during the survey, AHS suggested that the site may have been eligible for listing on the National/State Registered Historical Places (NRHP).

To assess the location of this site in relation to the proposed Project access road, Heritage conducted a Phase 1B archaeological survey on December 6, 2021. A total of 11 planned survey shovel tests were

excavated along the centerline of the proposed access road. During these field investigations, no significant archaeological deposits were identified. Heritage's full report regarding the Phase 1B survey (*Phase 1B Archaeological Survey of a Proposed Access Road in Orange, Connecticut Associated with the Milvon-West River Railroad Transmission Line 115-kV Rebuild Project*) is included in Appendix D.

Other archaeological and environmental data demonstrates the remainder of the Project area along the railroad corridor appears to have been largely disturbed. As a result, the area retains little, if any, potential to contain intact archaeological deposits.

Historic Resources (NRHP/SRHP). Data on file with the SHPO determined that five NRHP properties/districts, all in Milford, are located in the vicinity of the CT DOT corridor. The five identified NRHP-listed resources in Milford are discussed below and illustrated on the Volume 2 maps:

- **The Academy of Our Lady of Mercy – Lauralton Hall** is an independent high school, located on 30 acres, at 200 High Street, one block northwest of the CT DOT corridor (0.16 mile north to Lauralton Hall; 0.09 mile north to closest boundary of property). The Academy, which was added to the NRHP in 2011, is considered significant in the areas of architecture, education, and social history for the period between 1864 and 1960.
- **River Park Historic District**, which was listed on the NRHP in 1986, encompasses the residential and municipal center of Milford, south of the MNR railroad lines. The district is located between Boston Post Road to the north and Milford Harbor to the south; at its closest point, the district is adjacent to the railroad corridor at Prospect Street (0.25 mile north to approximate center of the district). The district includes 192 buildings and sites (including municipal open space comprised of three parks, four bridges, and two dams), of which 168 are considered contributing elements to the historic district.
- **U.S. Post Office – Milford Main** is located at 6 West River Street and was listed on the NRHP in 1986. The historic building was built in 1931 and is situated one block (0.12 mile) north of the CT DOT corridor. The Post Office is considered significant in the areas of architecture and community planning.
- **St. Peter's Episcopal Church** is a Gothic Revival church located at 61, 71, and 81 River Street. Added to the NRHP in 1979, the church was constructed between 1850 and 1851 and is located near the Post Office discussed above. The church is situated one block (0.12 mile) north of the CT DOT corridor, and embodies the distinctive characteristics of a type, period, or method of construction, and represents the work of a master.
- **Taylor Memorial Library** is an historical building located at 5 Broad Street. The library, which was constructed in 1894-1895, is considered significant historically due to its architect, distinctive architecture, and association with the prominent citizen (H.A. Taylor, a railroad executive) who funded its construction. The building, which was added to the NRHP in 1979, is located one block (0.04 mile) south of the CT DOT corridor.

On September 10, 2021 and December 20, 2021, Heritage on behalf of UI submitted to the SHPO Heritage's Phase 1A and Phase 1B reports, respectively. The SHPO provided acknowledgement of the Project and receipt of the reports via correspondence dated December 22, 2021. Appendix A includes the SHPO's correspondence.

5.8 TRANSPORTATION, UTILITIES, AND ENERGY FACILITIES

5.8.1 General Transportation and Utility Network

The Project area is characterized by a well-developed transportation network, consisting of local roads, State/interstate highways (e.g., I-95, U.S. Route 1, State Routes 162, 10, and 122), and the CT DOT corridor containing the railroad lines. In the Project area, the CT DOT corridor includes three-four rail tracks, as well as railroad stations at Milford and West Haven. The Project area also is served by a full complement of utilities (electric, natural gas, sewers, public water, telephone, cable). In addition, Milford, West Haven, and New Haven border Long Island Sound and include harbors that provide marine transportation access for a variety of watercraft.

Within the railroad corridor, UI's existing 115-kV transmission lines span all local, State, and interstate highways, as well as rivers that provide opportunities for marine transportation or use (e.g., recreational boating, other). The Volume 2 maps illustrate the transportation network in the Project area.

No airports are in the immediate Project area. The nearest airports are Tweed New Haven Airport, which is in New Haven approximately 3.2 miles southeast of West River Substation and Sikorsky Airport, a general aviation facility that is situated along Long Island Sound in the Town of Stratford, approximately 4 miles southwest of Milvon Substation. UI consulted with the Federal Aviation Administration (FAA) regarding the location of the Project in relation to these airports (refer to Appendix A and Section 6.9).

5.8.2 Description of the CT DOT Railroad Corridor

As summarized in Section 5.7 and described further in the *Cultural Resources Assessment Survey* (Appendix D), the CT DOT/MNR railroad corridor, referred to as the New Haven Line, dates to the mid-1800s. The New Haven Line extends from the City of New Haven, through southern New Haven and Fairfield counties, to the New York border, where ownership of the rail line transitions to the Metropolitan Transit Authority (MTA).

CT DOT owns the tracks and stations along the New Haven Line and its branch lines to New Canaan, Danbury, and Waterbury, while MNR operates the rail system. In addition to the MNR trains, Amtrak's

Northeast Regional and Acela Express use the tracks between New Haven and New York. The New Haven Line is part of the electrified Northeast Corridor rail system, which is among the busiest commuter lines in North America in terms of ridership and service frequency.

Entities operating within the CT DOT corridor include MNR, Amtrak, and the Shore Line East rail lines. The MNR-operated New Haven Line extends between New Haven and Grand Central Terminal in New York City and includes interconnecting rail lines to other areas in Connecticut (via the New Canaan, Danbury, and Waterbury Branch Lines). MNR, Amtrak, and Shore Line East operate daily rail passenger service within the Project rail corridor, including weekends and holidays.

According to the *New Haven Line Capacity and Speed Analysis* conducted by the CT DOT, the New Haven Line has a peak ridership period between the 6:00 AM and 10:00 AM. During this time, MNR operates a total of 53 westbound trains and 12 commuter trains, in addition to 32 eastbound trains and 15 commuter trains. During the same period, Amtrak operates three westbound and four eastbound trains. This combined total of 119 trains during the four-hour peak period is matched by only a few locations globally. The cumulative result of the rail traffic is that scheduling track or signal outage events requires intricate construction scheduling, often preferentially placed in off-peak nighttime hours.

In the Project area, the western 2.8 miles of the rail corridor (all in Milford) includes three tracks, whereas the eastern 6.7 miles (in Orange, West Haven, and New Haven) encompasses four tracks. Two train stations are located along the rail corridor in the Project area: Milford and West Haven (refer to the Volume 2 maps). Both stations include associated parking areas.

5.8.3 Summary of Future CT DOT Plans: I-95 and Railroad Corridor

UI consults regularly with CT DOT regarding not only the proposed 115-kV transmission line rebuild work, but also CT DOT's plans for railroad and highway improvements in the Project area. The future CT DOT projects that affect the design, construction, or schedule for the transmission line rebuild activities are summarized as follows:

- ***I-95 Bridge Replacement (State Project No. 156-181): West Haven.*** CT DOT plans to replace Bridge No. 00162, which supports I-95 over the MNR railroad tracks in West Haven. UI is participating in regular coordination meetings with the CT DOT on this project and plans to schedule the construction of the Project's Elmwest Substation to West River Substation segment such that the transmission line rebuild work will be completed prior to CT DOT's mobilization for the I-95 work (which is currently scheduled to commence in the Spring 2024).

- **MNR Track Improvements: New Haven Line.** MNR is in the process of performing ROW/track improvements along the New Haven Line. These improvements include upgrading the power supply system to meet future electrified rail system demands (for both MNR and Amtrak), replacing main line bridges, track expansion work and buttressing the catenary system. Potential projects include station improvements at Milford Train Station, track expansion in Milford, station improvements at West Haven train station, Indian River bridge rehabilitation, signal replacement work, small cell technology installations, Orange Station, high speed rail initiatives and the Devon walk bridge.

5.8.4 Energy Facilities

Energy facilities within a 5-mile radius of the Project area that are owned or operated by a public service company are listed in Table 5-10. Energy facilities in the immediate vicinity of the Project area (including UI's five substations) are visible on the Volume 2 maps.

Table 5-10: Energy Facilities within 5-Mile Radius of Transmission Line Route

| Facility Name | Address | Facility Type | Distance & Direction from Project Route |
|--------------------------------|-----------------------------------|-------------------------|---|
| Milford Power Company LLC | 55 Shelland Street, Milford | Natural Gas Power Plant | 1.1 miles NW |
| Bloom Energy/Digital Fairfield | 80 Nutmeg Boulevard, Trumbull | Natural Gas Power Plant | 3.9 miles NW |
| Sikorsky Aircraft CHP | 6900 Main Street, Stratford | Natural Gas Power Plant | 2.7 miles N |
| UI RCP New Haven Fuel Cell | 481 East Shore Parkway, New Haven | Natural Gas Power Plant | 2.1 miles E |
| New Haven Harbor | 600 Connecticut Avenue, New Haven | Natural Gas Power Plant | 2 miles E |
| Devon Power LLC | 700 Naugatuck Avenue, Milford | Petroleum Power Plant | 1.25 miles W |
| GenConn Devon LLC | 700 Naugatuck Avenue, Milford | Petroleum Power Plant | 1.25 miles W |
| West River | 255 Ella Grasso Blvd, New Haven | Substation | 0.1 miles E |
| Allings Crossing | 260 Frontage Road, West Haven | Substation | 0.1 miles N |
| Woodmont | 324 Woodmont Ave, Milford | Substation | 0.1 miles N |
| Elmwest | 329 Elm Street, West Haven | Substation | 0.1 miles S |
| Milvon | 772 Bridgeport Avenue, Milford | Substation | 0.1 miles S |
| East Devon | 0 Shelland Street, Milford | Substation | 1 mile NW |
| Milford Power | 55 Shelland Street, Milford | Substation | 1 mile NW |
| Devon Power | 700 Naugatuck Ave, Milford | Substation | 1.25 miles W |
| New Haven Harbor | Waterfront St, New Haven | Substation | 1.8 miles E |
| Grand Ave | 520 Grand Ave, New Haven | Substation | 2.0 miles NE |
| Water St | 520 Grand Ave, New Haven | Substation | 2.0 miles NE |
| Baird | Barnum Ave Cut-Off, Stratford | Substation | 2.1 miles W |
| June St | 4 Hazel Terrace, Woodbridge | Substation | 2.5 miles N |
| Congress St | 1770 Stratford Ave, Stratford | Substation | 3.7 miles W |
| Quinnipiac | 1100 Quinnipiac Ave, New Haven | Substation | 3.8 miles NE |
| Trap Falls | 102 Armstrong Road, Shelton | Substation | 4.2 miles N |
| Trumbull | 7 Wildflower Lane, Trumbull | Substation | 4.2 miles NW |

| Facility Name | Address | Facility Type | Distance & Direction from Project Route |
|-------------------|--|--|---|
| Branford RR | 100 Hosley Ave, Branford | Substation | 4.8 miles E |
| Transmission Line | Scovill Rock substation to New Haven Harbor substation | Electric Transmission Line ≥ 345 kV | 1.8 miles E |
| Transmission Line | Unknown133278 substation to New Haven Harbor substation | Electric Transmission Line ≥ 345 kV | 1.8 miles E |
| Transmission Line | Water St substation to West River substation | Electric Transmission Line < 345 kV | 0.1 miles E |
| Transmission Line | West River substation to Elm West substation | Electric Transmission Line < 345 kV | 0.1 miles E |
| Transmission Line | West River substation to Elmwest substation | Electric Transmission Line < 345 kV | 0.1 miles E |
| Transmission Line | Allings Crossing substation to Elmwest substation | Electric Transmission Line < 345 kV | 0.1 miles N |
| Transmission Line | Woodmont substation to Allings Crossing substation | Electric Transmission Line < 345 kV | 0.1 miles N |
| Transmission Line | Milvon substation to Woodmont substation | Electric Transmission Line < 345 kV | 0.1 miles S |
| Transmission Line | Devon substation to East Devon substation | Electric Transmission Line < 345 kV | 1 mile NW |
| Transmission Line | Devon substation to Milford Power substation | Electric Transmission Line < 345 kV | 1 mile NW |
| Transmission Line | Milford Power substation to Congress St substation | Electric Transmission Line < 345 kV | 1 mile NW |
| Transmission Line | Milford Power substation to Milvon substation | Electric Transmission Line < 345 kV | 1 mile NW |
| Transmission Line | No. Wall substation to East Devon substation | Electric Transmission Line < 345 kV | 1 mile NW |
| Transmission Line | Unknown140857 substation to East Devon substation | Electric Transmission Line < 345 kV | 1 mile NW |
| Transmission Line | Unknown140857 substation to Milford Power substation | Electric Transmission Line < 345 kV | 1 mile NW |
| Transmission Line | Devon substation to Devon Power LLC substation | Electric Transmission Line < 345 kV | 1.25 miles W |
| Transmission Line | Devon substation to Devon Power LLC substation | Electric Transmission Line < 345 kV | 1.25 miles W |
| Transmission Line | June St substation to Devon substation | Electric Transmission Line < 345 kV | 1.25 miles W |
| Transmission Line | New Haven Harbor substation to Water St substation | Electric Transmission Line < 345 kV | 1.8 miles E |
| Transmission Line | Shoreham Power Station substation to New Haven Harbor substation | Electric Transmission Line < 345 kV | 1.8 miles E |
| Transmission Line | Grand Ave substation to Quinnipiac substation | Electric Transmission Line < 345 kV | 2.0 miles NE |
| Transmission Line | Grand Ave substation to Water St substation | Electric Transmission Line < 345 kV | 2.0 miles NE |
| Transmission Line | Sackett substation to Water St substation | Electric Transmission Line < 345 kV | 2.0 miles NE |
| Transmission Line | Water St substation to Sackett substation | Electric Transmission Line < 345 kV | 2.0 miles NE |
| Transmission Line | Bridgeport Energy substation to Congress St substation | Electric Transmission Line < 345 kV | 3.7 miles W |
| Transmission Line | Bridgeport Energy substation to Congress St substation | Electric Transmission Line < 345 kV | 3.7 miles W |
| Transmission Line | North Haven substation to Quinnipiac substation | Electric Transmission Line < 345 kV | 3.8 miles NE |

5.9 SOIL AND GROUNDWATER AREAS OF POTENTIAL ENVIRONMENTAL CONCERN

The Project will be situated along and adjacent to the CT DOT corridor, in areas that have historically been developed for railroad and other commercial and industrial purposes. As a result, UI conducted research and field investigations concerning potential areas of environmental concern with respect to the presence of soil and groundwater contamination. Results from field studies and online environmental database queries suggest soil and groundwater conditions are typical of highly developed urban/suburban areas characterized by a mix of commercial, industrial, and waste management.

As described in Section 5.1, the geotechnical investigations conducted of the proposed Project route determined that fill materials are located at most of the planned new 115-kV transmission structure sites. Samples of the fill materials were collected, analyzed, and found to contain elevated concentrations of petroleum and select heavy metals in some locations. The substances detected in soil at concentrations above the applicable Connecticut RSR criteria were attributed to the regional presence of polluted fill material in many locations near the Project area.

Based on the analytical results of soil samples collected during the geotechnical studies, the soils along the Project route were characterized into one of the following four categories: clean, polluted, contaminated, and potentially hazardous. A classification of “clean” refers to soil in which the analytical constituents are not detected above laboratory reporting limits. If the clean material is not reused onsite, the material will need to be transported to an approved reuse and/or disposal facility.

A classification of “polluted” refers to soil that may contain detected constituents above background concentrations, but below the baseline CT DEEP RSR soil standards. Background conditions are defined as naturally occurring constituents that have been detected at similar concentrations throughout the proposed alignment. Polluted soil may be reused onsite at the work location from which it was generated. Otherwise, the material will be transported to an approved reuse and/or disposal facility.

A classification of “contaminated” refers to soils that have an exceedance of the baseline CT DEEP RSR soil criteria. Contaminated soil will need to be disposed of at a licensed disposal facility.

A classification of “potentially hazardous” includes soils that have an exceedance of the Resource Conservation and Recovery Act (RCRA) hazardous soil standards, possibly meeting the definition of hazardous waste.

During the geotechnical investigation conducted of the Project area, groundwater was encountered and measured in 109 of the 122 borings completed to date at depths ranging from less than 1 foot to 22 feet below ground surface. Based on analytical results of the samples collected during the geotechnical investigations, heavy metals and petroleum were detected above background concentrations in many of the groundwater samples.

5.10 AIR QUALITY, NOISE, AND LIGHTING

5.10.1 Air Quality

Ambient air quality is affected by emissions from mobile sources (e.g., vehicles) and stationary sources (e.g., manufacturing facilities, gasoline stations, power plants). Naturally occurring pollutants, such as radon gas, also affect air quality. Ambient air quality in Connecticut is monitored by CT DEEP and air quality conditions are assessed based on compliance with the National Ambient Air Quality Standards (NAAQS) for six criteria pollutants (sulfur dioxide, carbon monoxide, nitrogen dioxide, particulate matter, lead, and ozone).

The State is in attainment for all criteria pollutants except ozone. CT DEEP data shows that measured ozone levels in southern Connecticut (including in New Haven County) exceed the NAAQS on several days each summer, depending on weather conditions. Ambient air quality in the Project area can generally be expected to mirror these conditions in the State.

The U.S. Environmental Protection Agency (EPA) has determined that carbon dioxide (CO₂) is a pollutant and has included CO₂ in its list of criteria pollutants. Areas of non-attainment have not yet been established for CO₂ or other greenhouse gases.

In an effort to reduce particulate emissions, the CT DEEP has promulgated regulations (RCSA § 22a-174-18) that prohibit unnecessary idling for more than 3 minutes. Exceptions are made for weather extremes and certain service vehicles.

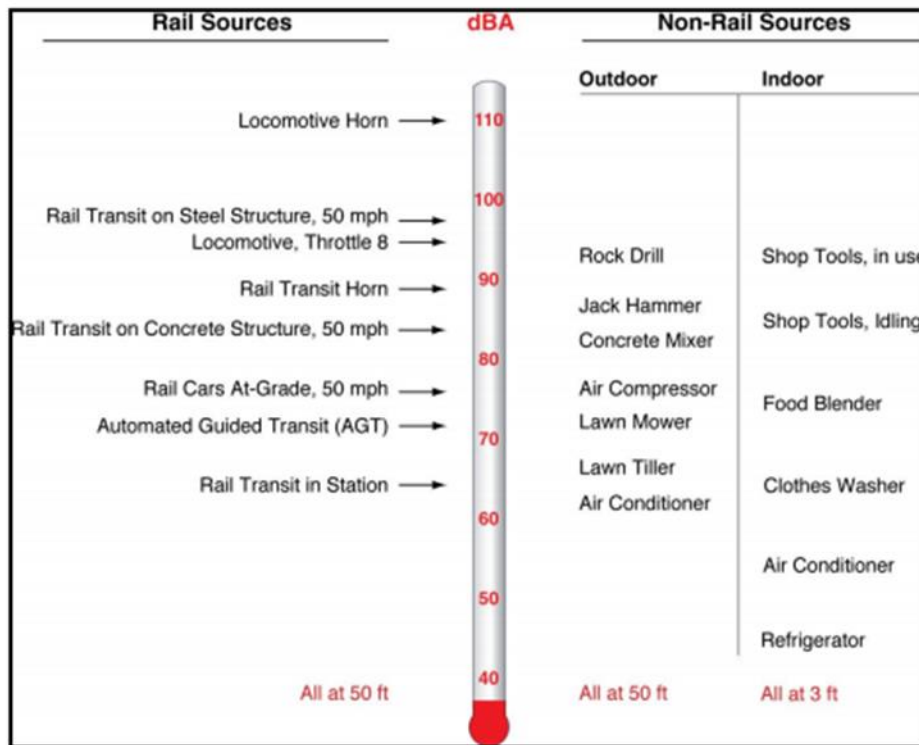
5.10.2 Noise

Existing noise levels in the Project area are representative of developed urban/suburban settings and are dominated by train movements along the railroad corridor and traffic along I-95 and other roads, as well as by commercial and industrial uses. Prominent sources of existing sound in the Project area include rail, vehicular, aviation, residential, commercial, and industrial noise. Seasonally, ambient noise levels are

affected by natural sources such as insect and bird noise. Of these sources, the most dominant noise is related to the railroad, including rail car transit and horn noises.

Typical rail-related noise levels are shown in Figure 5-1. As this figure illustrates, the noise from certain rail-related activities is comparatively higher than sound levels associated with various activities typical of urban/suburban areas, including from construction.

Figure 5-1: Typical Noise Levels Associated with Railroad and Other Activities



Source: Danbury Branch Improvement Program Task 5: Section 2: Noise and Vibration (https://www.dotdata.ct.gov/DanburyBranchStudy/documents/Impact%20Reports/02%20Noise%20and%20Vibration%20Impact%20Report_FINAL.pdf)

Roads in the vicinity of the CT DOT corridor feature typical noise due to vehicle traffic that is variable throughout the day. The nature and frequency of municipal emergency responses (i.e., police, fire, ambulance) can periodically have a localized impact on sound conditions in the area. The CT DOT railroad corridor generally parallels I-95; vehicular movements on this highway will have a greater effect on noise levels in the Project area in locations where the interstate is closer to the railroad corridor.

In residential areas, the noise environment varies seasonally, with sound contributions from outdoor power equipment (lawn equipment, snow blowers, etc.) and outdoor activities. Typical noise levels associated with commercial and industrial uses are related to vehicle movements and equipment

operations, depending on the type of facility. The ambient noise environment also will vary based on time-of-year. For example, portions of the Project area traverse wetland and tidal areas, where insects and birds may be the primary sources of ambient noise during the spring-fall months.

Noise Ordinances: State and Local

The State noise regulations (RCSA §§ 22a-69-1 to 22a-69-7.4, 2015) prescribe the A-weighted maximum sound pressure levels, based on land use at the noise emitter and receptor. These regulations define daytime vs. nighttime noise periods, classify noise zones based on land uses, and identify noise standards for each zone, specifying that noise emitters must not cause the emission of excessive noise beyond the boundaries of their noise zone so as to exceed the allowable noise levels on a receptor's land.

Table 5-11 lists the Connecticut noise zone standards, by emitter (source) and receptor (receiver) noise classification.

**Table 5-11: State of Connecticut: Maximum Sound Pressure Level Noise-Control Levels
(By Emitter and Receptor Land Use)**

| Noise Emitter Land Use | Noise Receptor Land Use | | | |
|------------------------|-------------------------|------------|-------------------|---------------------|
| | Industrial | Commercial | Residential (Day) | Residential (Night) |
| Residential | 62 dBA | 55 dBA | 55 dBA | 45 dBA |
| Commercial | 62 dBA | 62 dBA | 55 dBA | 45 dBA |
| Industrial | 70 dBA | 66 dBA | 61 dBA | 51 dBA |

Notes:

The State of Connecticut defines "day" as the hours from 7:00 AM to 10:00 PM, and night from 10:00 PM to 7:00 AM all days of the week.

In accordance with Conn. Gen. Stat. Section 22a-73, municipalities also may adopt noise control ordinances, which must be approved by the Commission of the CT DEEP and be consistent with the State noise regulations. Orange, West Haven, and New Haven have enacted noise ordinances that mirror those of the State (i.e., with the same A-weighted maximum sound pressure levels, based on land use at the noise emitter and receptor). Milford does not have a specific noise ordinance; accordingly, the State noise ordinance applies.

The State and municipal ordinances all exempt construction related noise from the regulations during specified daytime hours, defined as follows:

- State of Connecticut (and Milford) daytime hours are 7:00 AM to 9:00 PM Monday through Saturday, and 9:00 AM to 9:00 PM Sunday;

- Orange defines daytime hours as 7:00 AM to 9:00 PM Monday through Saturday, and 9:00 AM to 9:00 PM on Sunday;
- West Haven defines daytime hours as 7:00 AM to 10:00 PM Monday through Sunday; and
- New Haven defines daytime hours as 7:00 AM to 10:00 PM Monday through Saturday, and 9:00 AM to 9:00 PM Sunday.

Construction activities are permitted under both State and local noise ordinances. The areas surrounding the project corridor consist mostly of commercial and industrial zones where existing ambient noise levels include traffic, office, industries, and rail related noise.

5.10.3 Lighting

The CT DOT corridor traverses well-developed urban/suburban areas that are typically well-lit from a variety of sources, including public street lighting as well as lighting on individual buildings and commercial/retain signs. Lighting levels vary based on the types of land uses found along the railroad corridor. Industrial and commercial land uses will typically feature higher levels of light, as such facilities commonly include building and parking lot lighting.

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6. POTENTIAL ENVIRONMENTAL EFFECTS AND MITIGATION MEASURES

The Project, which will continue the long-established co-location of the 115-kV transmission lines along the CT DOT railroad corridor, will have a positive long-term effect on the reliability of the electric system in the southern New Haven County area and in the region. Specifically, the Project will improve the reliability of the electric grid by upgrading the 115-kV lines to current electrical industry standards and by designing the new structures to address resiliency challenges associated with climate change.

Because the transmission line rebuild work will be predominantly in previously disturbed areas within or directly adjacent to the railroad corridor, overall environmental effects are expected to be minor and highly localized to the Project vicinity. Moreover, most effects will be short-term, lasting only during the Project construction phase.

UI has designed the Project to avoid or minimize adverse environmental and social impacts to the extent practical, coordinating closely with CT DOT to align most of the rebuilt structures within the existing railroad corridor and to schedule construction to avoid or minimize impacts to rail operations.

The anticipated impacts and proposed mitigation measures identified in this section are based on UI's historical experience in constructing/rebuilding, operating, and maintaining electric transmission lines (including those along this and other segments of the CT DOT railroad corridor in New Haven and Fairfield counties), as well as on the results of the Project-specific environmental and cultural resource studies, visual impact analyses, engineering, geotechnical, constructability reviews, and agency consultations conducted specifically for this Project.

Additional measures to avoid or minimize environmental effects may be identified as the Project's engineering design is finalized and additional constructability and environmental investigations are performed. Further, Project plans will be refined as appropriate based on the input provided during the CSC process, the completion of other Federal and State agency reviews, and consultations with regulatory agencies, stakeholders, and the general public. The final Project plans will reflect conformance to the conditions of Project-specific regulatory and siting approvals, including mitigation measures that will be incorporated in the Project D&M Plan(s).

6.1 TOPOGRAPHY AND GEOLOGY

The construction of the Project will have minimal adverse effects on topography and geology. In general, limited grading is expected to be required to establish construction access roads and work pads. At locations where grading is required, temporary soil erosion controls will be installed as necessary to avoid or minimize the potential for off-site erosion, followed by applicable stabilization methods.

Based on the results of the geotechnical investigations conducted by UI along the transmission line route, bedrock is likely to be encountered during excavations for certain structure foundations. Rock is expected to be removed using mechanical methods (such as excavators, drilling, or pneumatic hammers). Rock removal activities will generate dust, vibration, and noise temporarily in the immediate vicinity of work sites. Given the proximity of the Project facilities to the CT DOT/MNR infrastructure, in certain locations, UI may require that Project activities causing vibration to be coordinated with CT DOT/MNR and closely monitored to avoid potential impacts to the railroad.

Blasting is not expected to be necessary to remove rock. However, if blasting is required, UI will develop a *Blasting Control Plan* in compliance with industry, State, and UI procedures. The plan will be provided to the CSC for approval, as well as to the appropriate fire marshal(s).

Any excess soils or rock generated by from grading or structure foundation excavation will be either temporarily stockpiled at construction work sites or loaded directly into dump trucks for off-site management or disposal in accordance with applicable regulations. These materials will be managed in accordance with UI's Project-specific *Materials Management Plan* and the SWPCP; UI's construction contractors will be required to implement these plans.

6.2 SOILS, GROUNDWATER, AND STORMWATER MANAGEMENT

The construction of the Project will result in localized and minor impacts to soils as a result of activities such as grading (to be performed as needed to establish work pads and access roads) and excavations for new structure foundations. In addition, minor impacts to soils could potentially occur at laydown/material staging sites and contractor yards, if these temporary work areas are not located on paved or graveled properties.

The majority of the new 115-kV monopoles will be located within Urban-complex soils in the CT DOT corridor. However, along the railroad corridor in the eastern portion of Milford and Orange, UI proposes to establish permanent access roads in areas mapped as Prime Farmland and Statewide Important

Farmland soils. Such access roads will extend between monopoles P968N – P974N (Milford) and monopoles P982N – P983N (Orange).³⁹ However, in these areas, none of the designated Prime Farmland or Statewide Important Farmland soils are used for agricultural purposes and all are zoned for uses other than agricultural. Moreover, the permanent access roads, which will be on CT DOT property, are required to maintain the resiliency of the electric transmission system by providing access for emergency response and maintenance.

UI recognizes that soils disturbed by construction activities could be subject to erosion from wind or stormwater, and thus will develop a Project-specific SWPCP, pursuant to the CT DEEP’s General Permit. The SWPCP will be implemented by UI and its construction contractor(s) to avoid, minimize, or eliminate potential adverse environmental effects during transmission line construction, and will identify measures to reduce the likelihood of sediment migration from construction sites. After the completion of the 115-kV line work, the sites affected by Project activities will be restored and permanently stabilized. As a result, the operation of the rebuilt 115-kV lines will not result in long-term adverse effects to soils.

Similarly, neither the construction nor the operation of the Project facilities will adversely affect any groundwater resources (e.g., Aquifer Protection Areas, public water supplies, private groundwater wells). In the Project area, groundwater is not used for direct potable water supply. However, based on the results of test borings conducted along the proposed route of the rebuilt 115-kV lines, groundwater will be encountered during the excavation of the transmission structure foundations.

The following subsections describe UI’s approach for appropriately managing soils, groundwater, and stormwater during Project construction.

6.2.1 Soil Management and Erosion Control

At Project work sites where soils will be disturbed and construction activities could potentially lead to erosion or sedimentation (as a result of mechanized vegetation clearing equipment, grading, excavation for structure foundation, general soil / spoils stockpiling), temporary erosion controls will be installed and maintained as needed. These controls typically will include hay/straw bales, silt fence, straw wattles, coir logs, diversion swales, track pads, hay bale corrals for management of spoils or concrete washout areas, and erosion control blankets. UI will routinely perform monitoring and inspections to verify the

³⁹ Structure P968N will be located in or very near soils designated as Prime Farmlands, while Structures P982N and P983N will be situated in Prime Farmland and Statewide Important soils, respectively. In this area, these soil types are also mapped along the CT DOT corridor.

effectiveness of the erosion and sedimentation controls and will modify such measures as required during different construction phases.

Specifically, erosion and sedimentation controls will be deployed in accordance with the SWPCP, the General Permit, and the construction plans and specifications. The types of erosion controls used will be appropriate to the urban/suburban areas and environmental resources in the Project area. In addition, pursuant to the General Permit and the Project SWPCP, UI's qualified environmental inspector will perform weekly and post-rain event inspections of construction sites.

Temporary erosion controls will remain in place and will be maintained, as necessary, throughout the period of active Project construction until disturbed sites are appropriately stabilized, using restoration methods to match existing conditions along the CT DOT corridor, and as required on UI's new permanent easement and signed off on by the independent inspector. SWPCP inspections are expected to continue for at least one full growing season following site stabilization, per the General Permit.

Soil characterizations will be completed prior to the commencement of Project construction. Soils generated during Project work will be managed in accordance with applicable waste regulations. The Project-specific *Materials Management Plan* will describe soil and groundwater management procedures applicable to Project work sites.

Based on the results of the analyses conducted to date, UI has grouped soils along the proposed 115-kV transmission line route into four categories: clean soil, polluted soil, contaminated soil, and potentially hazardous soil. The category of soil at each work site will determine the applicable soil management approach. For example, except for soils categorized as clean, UI anticipates that soils excavated during Project construction will be loaded directly into roll-offs or dump trucks and transported to pre-determined and approved off-site management or disposal facilities. Appropriate management or disposal facilities will be identified based on the soil designation from the pre-characterization. The handling, manifesting, transport, and ultimate disposal of the soil material will be in accordance with the regulatory requirements governing the soil characteristics.

Some of the soil may be temporarily stockpiled in areas within UI's Project work sites, away from water resources. The soil stockpiles will be appropriately protected from wind and stormwater erosion in accordance with the procedures defined in the Project-specific SWPCP and the construction plans and specifications.

6.2.2 Dust Control

Fugitive dust may be generated from Project construction activities such as vegetation removal, construction vehicle and equipment movements on non-paved access roads and work pads, and structure foundation excavation. Dirt from unpaved access roads also may be tracked onto adjacent paved surfaces. Crushed stone (or equivalent) anti-tracking pads also will be installed, as necessary to mitigate fugitive dust and tracking of dirt. To minimize the amount of dust generated by Project construction, standard dust minimization practices will be implemented. For example, access roads may be sprayed with water to minimize dust. Paved road surfaces affected by construction will be regularly inspected and swept as necessary by UI's contractors to remove excess accumulations of dirt.

6.2.3 Groundwater

UI collected and analyzed groundwater samples at locations where groundwater was encountered during Project geotechnical investigations. Based on the results of this sampling and analysis process, UI characterized the groundwater along the Project route into one of the following two categories: (1) treatment not required; or (2) containment, treatment, and/or disposal required.

Typically, groundwater encountered during the construction of the rebuilt 115-kV lines will be dewatered in accordance with the procedures defined in the Project-specific SWPCP and *Materials Management Plan*. Proposed management activities for groundwater dewatered during the Project may include but will not be limited to the use of vacuum trucks and off-site management at an approved facility, temporary storage at Project work sites in fractionation (frac) tanks prior to off-site disposal, and/or discharge to sanitary sewers and/or surface waters, with treatment if required. All dewatering activities will be conducted in accordance with applicable local and/or State permitting requirements.

6.3 WATER RESOURCES AND WATER QUALITY

The Project will involve both temporary and permanent impacts to water resources (wetlands and watercourses). However, these impacts will be minor and localized to the Project area. The Project will not affect any vernal pools and will not result in adverse effects to Connecticut's water quality goals. Similarly, the Project will not affect Phipps Lake, although some vegetation along the CT DOT corridor adjacent to the lake will be removed to provide access for construction equipment as required to remove UI's existing 115-kV facilities from the southern catenary support structures.

The Project will require the installation of eight new monopoles in 100-year floodplains and five new monopoles in 500-year floodplains. However, the addition of these structures will have a negligible, if any, adverse effect on floodplain storage capacity.

Through Project design and construction planning, UI has and will continue to attempt to avoid or minimize the potential for adverse direct and indirect effects to water resources. For effects that are unavoidable, UI will implement measures to minimize such effects to the extent practical, including the performance of construction in accordance with the conditions of Project approvals received from the CSC, CT DEEP, and USACE.

The following sections summarize the Project's anticipated impacts to water resources. These impacts are estimated based on UI's current engineering design and construction plans for the Project. As the Project engineering design and planning process continues and Federal / State regulatory reviews proceed, UI anticipates that Project plans may be refined to further minimize impacts to water resources. The Project D&M Plan(s) and other construction specifications will incorporate the conditions of permits received from the USACE and the CT DEEP relating to the protection of water resources.

6.3.1 Watercourses

The Project extends across 36 watercourses. However, the rebuilt 115-kV lines will span the Wepawaug, Indian, and West rivers; no work will be performed in these watercourses. Smaller watercourses, including the narrow streams that parallel the railroad tracks within the CT DOT corridor, will be crossed using temporary construction mats or equivalent. Construction equipment will be prohibited from directly fording through streams.

Watercourses in the Project area will be protected using various best management practices. None of the proposed new 115-kV transmission line structures will be located in a watercourse. Erosion and sedimentation controls (e.g., silt fence, straw wattles, straw/hay bales) will be installed around access roads and work pads as appropriate to limit the potential for erosion and sedimentation outside designated construction work areas, thereby avoiding siltation and turbidity into watercourses. These measures and controls will be installed and inspected regularly pursuant to the Project SWPCP and the conditions of the General Permit. Anti-tracking pads at the intersections of Project access roads and public roads, as well as the use of dust control measures (such as applying water to exposed soils/gravel areas) also will serve to minimize the potential for the deposition of soils disturbed by Project activities into nearby waterbodies.

Table 6-1 summarizes the anticipated Project impacts to inland watercourses, by municipality and watercourse designation. These estimated impacts are based on UI's current Project plans. The Project will not affect any tidal watercourses, all of which will be spanned by the new 115-kV overhead wires.

Table 6-1: Summary of Estimated Project Impacts to Inland Watercourses

| Volume 2 Mapsheet No. (100/400 scale) | Watercourse No. & Flow Type Intermittent (I) or Perennial (P) | Estimated Project Impact, by Type (Acres) | | |
|---------------------------------------|---|---|-----------|-------------------------------|
| | | Temporary Impacts | | Permanent Access Road Impacts |
| | | Access Roads | Work Pads | |
| City of Milford | | | | |
| 1/1 | M-WC2 (I) | 0.02 | 0.03 | - |
| 13/4 | M-WC4 (I) | 0.01 | 0.01 | - |
| 13/4 | M-WC5 (P) | 0.01 | - | - |
| 15/4 | M-WC6 (I) | - | 0.01 | - |
| 16/5 | M-WC8 (P) | 0.01 | 0.01 | - |
| 18/5 | M-WC9 (I) | - | 0.01 | 0.01 |
| 18/5 | M-WC10 (I) | 0.01 | - | - |
| | Subtotal Impacts | 0.06 | 0.07 | 0.01 |
| Town of Orange | | | | |
| 19/5 | O-WC1 (I) | - | 0.02 | 0.01 |
| 20/5 | O-WC2 (I) | - | - | 0.01 |
| | Subtotal Impacts | - | 0.02 | 0.02 |
| City of West Haven | | | | |
| 21/6 | WH-WC2 (I) | 0.01 | 0.01 | - |
| 21/6 | WH-WC3 (I) | 0.01 | 0.01 | - |
| 21/6 | WH-WC4 (I) | - | 0.02 | - |
| 22/6-7 | WH-WC6 (I) | 0.01 | 0.01 | - |
| 25/7 | WH-WC9 (P) | - | 0.01 | - |
| 25/7 | WH-WC10 (I) | 0.01 | 0.01 | - |
| 25/7 | WH-WC11 (I) | - | 0.01 | - |
| 25/7 | WH-WC14 (I) | - | 0.05 | - |
| | Subtotal Impacts | 0.04 | 0.13 | - |
| | Total Impacts | 0.10 | 0.22 | 0.03 |

Note: All numbers rounded for preliminary impact estimation purposes. The Project will not affect any watercourses in New Haven.

As Table 6-1 shows, the Project will result in total temporary impacts to water resources of approximately 0.32 acre. These impacts will result from the temporary matting required to cross these streams for monopole installations.

In addition, to provide access to certain new monopoles for operation and maintenance purposes, UI proposes to install permanent access roads across three un-named, intermittent streams that serve as

drainage swales within the CT DOT corridor.⁴⁰ The permanent access roads will require the installation of a culvert or equivalent at each stream crossing; two of the streams will be traversed twice, resulting in five permanent crossings (refer also to Table 3-2). In total, the proposed permanent crossings across the three small streams will result in approximately 0.03 acre of permanent fill. UI will coordinate with and obtain the necessary permits from Federal and State agencies as applicable to install these permanent water crossings, which are expected to involve the installation of culverts or equivalent.

To minimize the potential effects of Project construction on water resources, UI anticipates that the following types of measures (or equivalent) will be implemented:

- Small streams will be spanned with timber mats or equivalent to maintain water flows.
- Concrete (used for structure foundations) will be mixed, placed, and disposed of to avoid or minimize the risk of concrete materials entering a watercourse.
- Installation of new culverts for the permanent crossings of the three intermittent streams will be in accordance with the measures recommended in the CT DEEP *Stream Crossing Guidelines* as appropriate.
- Existing riparian vegetation within 25 feet of watercourse banks will be maintained or cut selectively, to the extent practical.

6.3.2 Wetlands

The Project will involve both short- and long-term impacts to tidal and freshwater wetlands. As summarized in Table 6-2, the Project will cause temporary impacts to 28 of the 41 wetlands in the Project area. Short-term impacts will result from the installation of temporary construction access roads and work pads, while permanent impacts will stem from the unavoidable placement of certain monopoles and permanent access roads in wetlands.

⁴⁰ The monopoles to which the permanent access roads will be established are P969N - P972N in Milford, as well as monopoles P977N – P978N and P979N – P983N in Orange.

Table 6-2: Summary of Estimated Project Impacts to Wetlands

Shading = Tidal Wetland

| Volume 2 Mapsheet No. (100/400 scale) | Wetland No. | Estimated Project Impact, by Type (Acres) | | | |
|---|---------------------|---|-----------|--|---------------------------------|
| | | Temporary Impacts | | Permanent Impacts | Wetland Vegetation Clearing* |
| | | Access Roads | Work Pads | | |
| City of Milford | | | | | |
| 1/1 | Wetland M-W2 | - | 0.11 | - | - |
| 7/2 | Wetland M-W4 | - | 0.08 | - | 0.09 |
| 9/3 | Wetland M-W6 | - | 0.28 | - | 0.44 |
| 10/3 | Tidal Wetland M-TW1 | - | 0.01 | - | 0.01 |
| 10/3 | Tidal Wetland M-TW2 | - | - | - | 0.01 |
| 10/3 | Tidal Wetland M-TW3 | 0.13 | 0.10 | - | 0.14 |
| 13-14/4 | Wetland M-W8 | 0.57 | 0.38 | - | 0.42 |
| 13-14/4 | Wetland M-W9 | 0.16 | 0.26 | 0.002 (pole foundation) | 0.21 |
| 15/4 | Wetland M-W10 | - | 0.02 | - | 0.01 |
| 16/5 | Wetland M-W12 | - | - | - | 0.02 |
| 16-17/5 | Wetland M-W13 | 0.01 | 0.45 | 0.002 (pole foundation) & 0.34 (access road) | 0.76 |
| 17/5 | Wetland M-W14 | - | 0.04 | - | 0.02 |
| 18/5 | Wetland M-W16 | 0.02 | 0.03 | - | - |
| 18/5 | Wetland M-W17 | - | 0.01 | - | 0.12 |
| Subtotal Inland Wetland Impacts | | 0.76 | 1.66 | 0.344 | 2.09 |
| Subtotal Tidal Wetland Impacts | | 0.13 | 0.11 | - | 0.16 |
| Town of Orange | | | | | |
| 20/6 | Wetland O-W1 | 0.01 | - | - | 0.01 |
| Subtotal Inland Wetland Impacts | | 0.01 | - | - | 0.01 |
| City of West Haven | | | | | |
| 21-22/6 | Wetland WH-W1 | 0.19 | 0.47 | 0.002 (pole foundation) | 0.61 |
| 23/6 | Wetland WH-W2 | 0.01 | 0.11 | 0.001 (pole foundation) | 0.09 |
| 24/7 | Wetland WH-W3 | 0.02 | 0.06 | 0.05 (access road) | 0.08 |
| 25/7 | Wetland WH-W4 | - | 0.08 | - | 0.06 |
| 25/7 | Wetland WH-W5 | - | 0.03 | - | - |
| 29/8 | Wetland WH-W10 | - | - | - | 0.07 |
| 32/9 | Wetland WH-W11 | 0.02 | - | - | - |
| 32-33/9 | Wetland WH- | 0.36 | 0.32 | - | 0.03 |

| Volume 2 Mapsheet No. (100/400 scale) | Wetland No. | Estimated Project Impact, by Type (Acres) | | | |
|---|-------------------------|---|-------------|---|---------------------------------|
| | | Temporary Impacts | | Permanent Impacts | Wetland Vegetation Clearing* |
| | | Access Roads | Work Pads | | |
| | W12 | | | | |
| 32-33/9 | Wetland WH- W13 | 0.06 | 1.12 | 0.003 (pole foundation) & 0.69 (access road) | 0.41 |
| 33-34/9 | Tidal Wetland WH-TW1 | - | 0.01 | - | - |
| Subtotal Inland Wetland Impacts | | 0.66 | 2.19 | 0.746 | 1.35 |
| Subtotal Tidal Wetland Impacts | | - | 0.01 | - | - |
| TOTAL INLAND WETLAND IMPACTS | | 1.43 | 3.85 | 1.09 | 3.45 |
| TOTAL TIDAL WETLAND IMPACTS | | 0.13 | 0.12 | - | 0.16 |

*Refers to long-term change in wetland vegetation type (e.g., forested to shrub-scrub), but not a net reduction in wetland function or size.

**There are no tidal wetlands within the Project limits in the Town of Orange. The Project will not affect any wetlands in the City of New Haven.

Note: Numbers rounded for preliminary impact estimation purposes.

Vegetation in forested wetlands also will be removed during Project construction and thereafter managed in low-growth species, consistent with the operation of overhead transmission lines. This will change the wetland vegetation type but will not cause a loss of wetland acreage.

As Table 6-2 shows, the Project will result in total temporary impacts to inland wetlands of approximately 5.28 acres and temporary impacts to tidal wetlands of approximately 0.25 acre. These temporary impacts will result from the construction matting that will be required for access roads and work pads in wetlands.

In addition, the Project will result in a total of approximately 1.09 acre of permanent wetland fill. Specifically, 10 new monopoles will unavoidably be located in inland wetlands. Further, to provide access to certain rebuilt structures for operation and maintenance purposes, UI proposes to install permanent access roads across three wetlands.

Permanent access to these monopoles is necessary to allow UI to act swiftly in the event that maintenance or emergency response is required. Without the access, maintenance of these poles could require a large increase of response time, negatively affecting the potential supply of power and the resiliency of the system to customers. UI will coordinate with and obtain the necessary authorizations from CT DEEP and/or USACE for the planned activities in wetlands.

During Project construction, UI will implement measures to protect wetlands. Accordingly, UI will install erosion and sediment controls and will perform environmental inspections, pursuant to the Project SWPCP and the General Permit. To minimize impacts to wetlands during the Project work, UI will:

- Assure that Project construction contractors conform to the requirements of USACE and CT DEEP permits and Council conditions concerning work in wetlands.
- Install appropriate erosion controls as needed to prevent or minimize the potential for sedimentation into wetlands. Use straw bales instead of hay bales to prevent the spread of non-wetland plant seeds.
- Implement procedures for petroleum product management to avoid or minimize the potential for spills into wetlands (e.g., to the extent possible, store petroleum products in uplands more than 25 feet from wetlands, refuel construction equipment, except for equipment that cannot be practically moved, in upland areas only).
- Cut forested wetland vegetation without removing stumps except in areas where the intact stumps pose a concern for the installation of timber mat (or equivalent) access/workspace and the safety of construction personnel.
- Install timber construction mats (or equivalent) for access and work pads in wetlands.
- Stabilize affected wetland areas with temporary seeding or an appropriate wetland seed mix. Do not apply woodchip mulch and fertilizer within wetlands. Use straw as mulch for stabilization near wetlands, as necessary.

Additional wetland mitigation measures may be identified as UI continues to perform engineering analyses, constructability reviews, and environmental studies of the proposed Project, as well as during the regulatory review of the Project by the CSC and other agencies.

6.3.3 Flood Zones

The proposed rebuilt 115-kV transmission lines will extend across FEMA-designated 100- and 500-year flood zones. As illustrated on the Volume 2 maps, these zones are associated with Beaver Brook (the Project area encompasses watercourse M-WC1, a tributary to the brook), the Wepawaug River, and the Indian River in Milford; the Oyster River in Orange/West Haven; watercourses WH-WC5, WH-WC6, and WH-WC7 and the Cove River in West Haven; and the West River at the West Haven/New Haven border.

Existing roads or temporary construction matting (or equivalent) are expected to be used for most construction access in floodplains. Temporary matting (or equivalent) also is generally expected to be used for work pads, as needed, in floodplains. If appropriate, such temporary matting may be secured to

avoid movement in the event of flooding. After Project work activities are completed, temporary work pads and access roads will be removed, and the affected areas returned to approximate pre-construction grade. Permanent access, as required, will remain; UI will coordinate with CT DEEP to assess the impacts of permanent access roads in the floodplains.

However, the Project will require the installation of some new structures and permanent access roads in floodplains. As listed in Table 6-3, eight new monopoles will be located in 100-year floodplains and an additional five new monopoles will be located in 500 year floodplains. In addition, permanent access roads to seven new monopoles will also be located within 100 or 500-year floodplains; these permanent access roads are required for operation and maintenance work along the transmission lines.

Table 6-3: Proposed Monopoles and Permanent Access Roads within FEMA-Designated 100- and 500-Year Flood Zones

| Volume 2 Mapsheet No. (100/400 scale) | Floodplain | Proposed Structure Number | Within 100-year or 500-year Flood Zone | Monopole Foundations: Estimated Impact Area (SF)* | Permanent Access Roads: Estimated Impact Area (SF) |
|--|-------------------------------------|---------------------------------|--|---|--|
| Milford | | | | | |
| 1/1 | Beaver Brook (encompasses M-WC1) | P888S | 100-year | 39 | - |
| 6/2 | Wepawaug River | P915N | 100-year | 51 | - |
| 10/3 | Indian River | P934N | 100-year | 39 | - |
| 10/3 | Indian River | P936N | 100-year | - | 1,568 |
| 16/5 | Quirks Pond Tributary | P966AN | 500-year | - | 175 |
| 17/5 | Quirks Pond Tributary | P968N | 500-year | - | 842 |
| 17/5 | Quirks Pond Tributary | P969N | 500-year | 39 | 2,957 |
| West Haven | | | | | |
| 22/6 | Oyster River Tributary | P993N | 500-year | 39 | - |
| 22/6 | Oyster River Tributary | P994N | 500-year | 39 | - |
| 22/6 | Oyster River Tributary | P996N | 500-year | 39 | - |
| 27/7 | Cove River | P1017N | 500-year | 51 | - |
| 32-33/9 | West River | P1043N | 100-year | 64 | 1,600 |
| 33/9 | West River | P1045N | 100-year | 39 | 9,705 |
| 33/9 | West River | P1047N | 100-year | 39 | 9,705 |
| New Haven | | | | | |
| 34/9 | West River | P1049N | 100-year | 64 | - |
| 34/9 | West River | P1049S | 100-year | 51 | - |

100-year floodplain

*Impact area (square feet [SF]) pending final engineering design of structure foundations.

The alignment of the new monopoles and related permanent access roads within these floodplains cannot be avoided, due to the linear extent of each floodplain along the Project route. Table 6-3 identifies the new monopoles and permanent access roads that must be located in floodplains, by structure number and municipality, and provides an estimate of the anticipated impact, in terms of square-foot loss of flood storage capacity.

The anticipated impact of the installation of the new monopoles in the floodplains was estimated based on the following structure design information. Specifically, each monopole in a flood zone is expected to have a foundation base that ranges in diameter from approximately 7 to 9 feet (with some exceptions). Based on these structure foundation dimensions, the potential impacts to the floodplains, per monopole foundation, will range from approximately 39 to 64 square feet.

The impact of the establishment of the permanent access roads in the floodplains was estimated based on the currently proposed access road locations, lengths, and widths. Using these parameters, the potential impacts range from approximately 175 to 9,705 square feet per floodplain crossing (refer to Table 6-3).

Overall, the eight monopoles and associated permanent access roads that must unavoidably be placed in 100-year floodplains will displace approximately 22,970 square feet of total flood storage capacity, whereas the five monopoles and associated permanent access roads that will be installed in 500-year floodplains will displace approximately 4,190 square feet of flood storage capacity. The permanent impacts to each floodplain are estimated as follows:

- Beaver Brook Floodplain: 39 square feet (SF) total impact
- Wepawaug River Floodplain: 51 SF total impact
- Indian River Floodplain: 1,607 SF total impact
- Quirks Pond Tributary Floodplain: 4,013 SF total impact
- Oyster River Tributary Floodplain: 117 SF total impact
- Cove River Floodplain: 51 SF total impact
- West River Floodplain: 21,267 SF total impact

This displacement of floodplain storage capacity will be insignificant compared to the total drainage area of the watersheds in which the floodplains are located. For example, the West River watershed encompasses 34.5 square miles, while the Indian River watershed includes 2.76 square miles.

Overall, the loss of flood storage capacity in these floodplains will be negligible, compared to the total flood storage capacity of each drainage basin. As a result, UI does not anticipate that the Project will have any adverse effects on flood dynamics and will not alter the floodplains or chances for flooding. UI will coordinate with CT DEEP regarding any further analyses of the Project's potential effects on floodplains, as well as the need for mitigation (if any) to compensate for the small amount of flood storage capacity impact in each of the affected floodplains.

In addition, UI has accounted for this future sea level rise in the design of the Project. In locations where CIRCA is projecting a 20-inch sea level rise, UI has ensured that the reveal of each foundation has been increased to a level where the top of the foundation is located at least 1 foot above the FEMA 100-year flood elevation plus the 20-inch sea level rise projection. In summary, where a proposed foundation is located in the above area, the elevation of the top of foundation will be located at least 32 inches above the currently projected FEMA 100-year flood elevation.

6.3.4 Groundwater Resources and Public Water Supplies

Groundwater within the Project area is not used for direct potable water supply. Neither the construction nor the operation of the Project will adversely affect groundwater resources (e.g., Aquifer Protection Areas, public water supplies, private groundwater wells).

6.4 BIOLOGICAL RESOURCES

The Project will extend along the CT DOT railroad corridor, adjacent to densely developed urban/suburban areas. As a result, neither the construction nor the operation of the Project is expected to result in significant adverse effects to vegetation, wildlife, or fisheries resources. No vernal pool species habitat will be affected by the Project.

However, the Project will require vegetation removal within and adjacent to the CT DOT corridor, including within the areas that UI proposes for new permanent easement and as necessary to maintain appropriate clearance between the rebuilt 115-kV conductors and vegetation. The need to maintain low-growing vegetation near the rebuilt 115-kV lines will, in certain areas, represent a long-term change in vegetative community type.

6.4.1 Vegetation

The construction of the Project will result in both short- and long-term, but minor effects on vegetation, including mature trees, narrow strips of primarily non-native, shrub/scrub species, and plants common to

freshwater and tidal wetlands. Based on current Project plans, UI identified the areas where vegetation removal will be required on CT DOT property, within the new UI permanent easement, and/or along access roads leading to work sites. Likewise, UI determined the extent of clearing to be required in both wetland and upland habitats.

Vegetation in some areas (e.g., where clearing is required for the removal of the 115-kV lines from the southern catenary structures) will be removed during construction, but subsequently will be allowed to completely revegetate. However, in areas along the rebuilt 115-kV transmission line route, vegetation will be permanently managed to promote low-growing species consistent with the operation of the overhead transmission lines, pursuant to industry and UI standards for conductor clearance.

The Volume 2 maps identify the Project areas where upland and wetland vegetation will be removed. As summarized in Table 6-4, approximately 6 acres of trees will be removed as required for Project construction; however, after the completion of Project work, these areas will be allowed to revegetate naturally, including with trees. An additional approximately 22 acres of trees will be removed from Project areas that then will be permanently managed in low-growth vegetative species, consistent with overhead transmission line operation and vegetation management. UI is committed to minimizing clearing to ensure only trees that present a realistic threat to the resiliency of the electric transmission system post-construction are removed.

Table 6-4: Estimated Tree Removal, by Municipality

| Municipality | Trees to be Removed for Temporary Construction Activities* (Acres) | Permanent Tree Removal** (Acres) |
|--------------|--|----------------------------------|
| Milford | 3.04 | 12.56 |
| Orange | 0.50 | 2.15 |
| West Haven | 2.58 | 7.01 |
| New Haven | 0 | 0.02 |
| TOTAL | 6.12 | 21.74 |

* Includes clearing necessary for Project construction, including temporary off-CT DOT corridor access roads and work pads, and clearing associated with Project activities on the south side of the railroad tracks (e.g., work pads and access roads required for the removal of the southern catenary structures).

**Permanent tree removal refers to areas where trees will be cleared during construction (i.e., within CT DOT property and on UI's new UI permanent easement areas); after Project construction, UI will manage these areas in low-growing vegetative species that are compatible with the operation of the overhead 115-kV lines.

Converting treed areas to shrubland, open field, or old field vegetation along the rebuilt 115-kV lines will modify habitat, representing a long-term, but not a necessarily adverse, affect. The creation of additional

shrubland and early successional habitat (and the preservation of such existing habitat) may represent a long-term benefit for many species because shrubland habitat is otherwise declining in New England. This decline is a result of various factors (e.g., conversion of farms, suburban / urban development, ecological succession, absence of fires).

In Connecticut, transmission line ROWs are a major source of shrubland habitat, providing early successional habitats characterized by a mixture of grasses, flowering plants, shrubs, and saplings. Such communities within ROWs provide a variety of wildlife habitat functions (e.g., food, cover and nesting habitat for birds and small mammals).

6.4.2 Wildlife, including Birds

As a result of the removal of both upland and wetland vegetation, Project construction will cause both temporary and permanent impacts to the wildlife species found in the urban/suburban environment along the CT DOT corridor. However, most of the existing habitat along the CT DOT corridor supports generalist species and similar habitats exist in nearby areas. Negligible direct impacts to wildlife will occur as a result of Project activities.

Further, UI expects to minimize impacts to certain species, such as box turtle and osprey (which currently have nests on two railroad catenary structures in the Project area⁴¹), by timing construction to the extent possible to avoid critical periods (e.g., nesting, fledgling of young birds) or by inspecting work sites during active periods (for turtles) in the species' lifecycles. UI also will consult with experts to determine if any nearby Bald Eagle nests are near the Project area.

After the completion of construction, temporary work areas on CT DOT property will be allowed to revegetate in accordance with Project SWPCP and CT DOT specifications. To the extent that CT DOT allows revegetation, wildlife species can be expected to repopulate such habitats. Similarly, within UI's new permanent easements where vegetative regrowth will be managed pursuant to the Company's ROW standards, wildlife using those vegetative communities can be expected to repopulate the easement areas over time.

⁴¹ An osprey stand also is located within the CT DOT corridor in Milford (refer to Section 5.3.2). UI recognizes that the location/occupation of osprey nests at the time of Project construction may vary from those identified during the Project field surveys.

6.4.3 Fisheries

The Project will not affect either freshwater or marine fisheries because the rebuilt transmission lines will span all watercourses that have been identified as potential fisheries habitat.

To the extent possible, existing riparian vegetation at stream crossings along the Project route will be maintained. Riparian zones are conducive to fish habitats, as these zones preserve shaded areas along waterbodies, reduce stream bank erosion during flood events, and act as natural filters to nutrients, pollutants, and sediments. In areas where riparian vegetation must be removed, UI will implement erosion and sedimentation control procedures to avoid the potential for sedimentation; such procedures will be defined in the Project SWPCP. These controls will prevent disturbances to existing fisheries within waterbodies along the Project. Furthermore, these controls will be maintained throughout construction and will remain in place until the areas are revegetated and stabilized. Inspections will be performed pursuant to the Project SWPCP to verify the protection of water quality and fisheries.

6.4.4 Federal and State-Listed Threatened, Endangered, or Special Concern Species

UI will implement appropriate measures to protect the species identified by the CT DEEP NDDDB and the USFWS (refer to agency correspondence in Appendix A) as potentially inhabiting the Project site. Appropriate protection plans for those species determined to be present in the Project area will be defined in conjunction with CT DEEP.

UI utilized Davison Environmental, LLC., certified wetland scientists, to perform botanical surveys to assess the presence of two State-listed plants identified by NDDDB as potentially inhabiting the Project area. However, neither of the two State-listed, tidal wetland-dependent plant species - Parker's pipewort and saltmarsh bulrush - were found to be present within the Project area. As a result, UI does not anticipate a requirement for protective measures for these species during construction.

CT DEEP records indicate the presence of two tidal wetland dependent bird species in the salt marshes surrounding the Indian River in Milford. These species are most susceptible to human disturbance during the breeding season (approximately April through August). Provided Project construction occurs outside of the breeding season, either prior to May 1 or after August 31, CT DEEP indicated that active nests would be avoided, and no additional precautions would be required. This includes preventing the introduction of any new excessive noise between April 15 and August 15. If construction activities must occur during these periods, UI will perform surveys to determine if active nests are present in the Project

area. If a nest is discovered, construction activities in the immediate vicinity would be postponed until after August 31, in accordance with CT DEEP's recommendations

CT DEEP also recommended the implementation of certain best management practices to protect the eastern box turtle (refer to the NDDDB correspondence in Appendix A). These measures include avoiding the use of crushed stone to the extent practicable (and installing temporary matting in its place) and the use of wood chips in upland habitats. Although potential impacts from the Project on box turtle habitat is not anticipated to be significant given the work locations adjacent to the rail lines, UI will adhere to the agency's recommendations during construction. Similar avoidance/protection measures will be employed for the Northern Diamondback Terrapin.

For work within or near leopard frog habitat, UI also will adhere to the NDDDB recommendations for protection as detailed in its December 27, 2020 correspondence, or measures contained in subsequent NDDDB determinations as necessary (refer to Appendix A).

To avoid potential impacts to bats, UI will attempt to limit tree removal for the Project during the NLEB maternity roosting season, which is from June 1 to July 31. In some cases, UI may utilize a trained specialist to identify trees with the bark suitable for roosting as a means to ensure trees with active roosts are not disturbed.

To assure that construction contractors are fully aware of the requirements for avoiding or minimizing potential impacts to listed species, UI will prepare and distribute a Contractor Species Protection Plan to all Project field personnel. The Plan will provide resources for identifying each sensitive species in the area and will specify the measures to be implemented to protect the species. Further, UI will provide contractor training regarding the listed species and the Plan.

6.5 COASTAL RESOURCES

Approximately 2.52 miles of the Project extends through the designated coastal boundary in Milford, West Haven, and New Haven. However, within the coastal boundary, the rebuilt 115-kV transmission lines will continue to be aligned along the railroad corridor, maintaining the decades-long co-location of transportation and energy infrastructure. Based on the CT DEEP's Connecticut Coastal Management Manual and the Coastal Site Plan Review Checklist, the Project is not expected to adversely affect any designated coastal resources or uses.

Specifically, the Project will not adversely affect beaches and dunes, rocky shorefronts, coastal bluffs and escarpments, or coastal waters, and will not result in any changes in the circulation of coastal waters. Sediment and erosion best management practices will be implemented to avoid the potential for degradation of existing drainage patterns and shoreline erosion, and to protect existing wildlife, finfish, and shellfish. No existing or proposed waterfront coastal uses or recreational areas will be affected by the Project.

UI's current Project plans reflect the use of taller new structures, allowing longer conductor span lengths, to minimize the number of rebuilt 115-kV line structures in coastal resource areas. For example, UI has designed longer span lengths to extend across the Indian River, as well as to minimize the number of structures in the vicinity of the West River.

6.6 LAND USE, RECREATION, AND COMMUNITY FACILITIES

The proposed rebuilt 115-kV transmission lines will continue to be collocated within or directly adjacent to the long-established CT DOT corridor. The Project will improve the reliability of the 115-kV lines and will be consistent with various State, regional, and local land use plans. As a result, except for the areas where UI must acquire new easement to accommodate the rebuilt transmission lines, the Project will result in generally limited and temporary impacts on land uses, mostly during the construction phase.

Based on current Project plans, UI proposes to acquire approximately 17.7 acres of new permanent easements from the owners of properties located directly adjacent to the CT DOT property boundary (refer to Table 2-4 for a list of locations where permanent easement is expected to be required, as well as to the Volume 2 maps). Most of the required new permanent easements will be adjacent to the northern CT DOT property boundary. Of the estimated 17.7 acres of proposed new UI easements:

- 16.4 acres will be permanent easements (e.g., for the ROW required to accommodate the new 115-kV structures, wire, blowout, and vegetation removal in accordance with electric transmission clearances).
- 1.25 acres will be permanent easements for access across private properties to reach the rebuilt 115-kV lines within the CT DOT corridor.

All the areas in which UI proposes to acquire new easement either adjoin or provide access to the CT DOT railroad corridor. In some of the areas where UI proposes to acquire new easement, existing sheds and debris, etc. will have to be removed for the construction of the Project. Future land uses within the

new easements will be restricted to those compatible with overhead transmission line operation. In general, UI's easement will prohibit the construction of buildings, pools, and structures.

Further, on some portions of the CT DOT property, existing encroachments (e.g., sheds, debris) are within the Project area and will have to be removed prior to Project construction. UI will coordinate with CT DOT/MNR regarding these encroachments and the plans for removal.

The Project is consistent with the overall State, regional, and local objectives for continuing to provide a reliable resilient electrical transmission system to assist in serving existing customers and promoting economic growth. All four municipalities traversed by the Project have published POCDs. In general, these plans indicate that the linear CT DOT corridor will continue as a transportation/infrastructure asset and that land uses in the areas near the railroad corridor in the future will reflect the current well-established pattern of land uses (e.g., railroad stations, commercial / industrial development, residential areas). None of the plans identify local land use policies that are inconsistent with the Project.

The Project is located near but will not traverse any designated recreational areas (refer to Table 5-8). The Beaver Brook Trail system, located in Milford north of the CT DOT corridor near Milvon Substation, extends to within approximately 260 feet of the northern CT DOT property boundary and is the closest recreational area to the Project. No designated scenic areas are located in the Project vicinity. As a result, neither the construction nor the operation of the proposed transmission lines will have adverse effects on recreational uses or scenic areas.

The Project area extends through a well-developed urban/suburban area that includes a variety of community facilities, such as daycare centers, schools, group homes, and youth camps (refer to Table 5-9). The closest such facility to the Project is the Milford Arts Council, located in the Milford Train Station, which borders the south side of the MNR tracks. Other community facilities within 500 feet of the Project area include Milford Hospital, three preschools in Milford, three preschools in West Haven, and St. Mary's School and a public school in Milford. None of these facilities will be directly affected by the Project.

6.7 VISUAL AND AESTHETIC CHARACTERISTICS

To evaluate views of the Project from nearby locations, UI completed a *Visual Assessment and Photo-Simulations* report, which is provided in Appendix C. This analysis incorporated a combination of three-dimensional computer modeling and field evaluations to predict the extent of visibility and present

representations of the character of those views. The assessment includes viewshed analysis mapping, select photographs of existing conditions and corresponding photo-simulations that portray scaled renderings of the Project structures.

The proposed 115-kV transmission line structures will be aligned primarily on CT DOT property, north of and adjacent to the long-established railroad corridor, eliminating most of UI's infrastructure on the southern portion of the railroad corridor. Similar to current conditions, the heights of the proposed monopoles will vary along the Project route but will generally be taller than the existing catenary structures. However, this will not create a substantial change in the visual and aesthetic characteristics of the Project area. The new 115-kV structures will range in height from 70 feet 170 feet above ground level.

The viewshed maps in Appendix C demonstrate that the zone of visibility associated with the Project will not expand significantly. Although some locations will experience changes from existing conditions due to the relocation and modified heights of new structures, Project visual effects may be balanced by the removal of bonnets and other supporting infrastructure, particularly along the southern side of the CT DOT corridor.

The CT DOT corridor has historically been, and continues to be, an unmistakable landmark throughout the Project area. The proposed Project modifications may alter the character of several existing near views, but as is the case today, at distances of approximately 0.75 mile and beyond, the tops of the new structures and transmission circuits will not be prominent features, particularly with the amount of intervening existing infrastructure common to the area. One change from existing to proposed structure heights will occur at the West River crossing, where four 120-foot-tall monopoles will be required to replace the 89-foot-tall catenary bonnets, which will then be removed.

Historic resources are limited to the western portion of the Project area, within Milford. Due to their proximity to the existing railroad and electrical corridor, the rebuilt monopoles will have a visual effect on these resources, albeit to varying degrees. The potential indirect visual effects to historic resources are discussed in Section 6.8.

Photographic locations 1 through 22 in Appendix C provide views of existing and proposed conditions along the Project corridor. The photo-simulations depict visual representations of the rebuilt 115-kV lines from vantage points near the railroad corridor. The simulations depict the proposed replacement

monopoles and circuits, and the removal from the catenary structures of the existing UI bonnets and 115-kV facilities.

6.8 CULTURAL (ARCHAEOLOGICAL AND HISTORIC) RESOURCES

As described in Heritage's cultural resources reports (Appendix D), the Project is not expected to adversely affect archaeological resources (based on the use of recommended mitigation measures described below) or to directly impact standing historic structures. However, because the rebuilt electric transmission line structures will be taller than those now aligned on the railroad catenary structures, Heritage determined that the Project would have indirect (visual) impacts to NRHP/SRHP-listed districts / structures located in Milford.

Heritage also concluded that the CT DOT railroad facilities are themselves historic and relevant to railroad history. However, the removal of the 115-kV facilities from the catenary structures will have no adverse effects (direct or visual) to the character-defining features of the railroad or its infrastructure.

The Project is located near one documented archaeological site and five historic structures/districts listed on the NRHP/SRHP.⁴² The five NRHP/SRHP sites are The Academy of Our Lady of Mercy (Lauralton Hall), River Park Historic District, U.S. Post Office – Milford Main, St. Peter's Episcopal Church, and Taylor Memorial Library.

Heritage's Phase 1A cultural resources report concludes that the Project's monopoles will be visible from these NRHP areas. The SHPO concurred with Heritage's assessment and recommended further consultations with Heritage and UI to develop appropriate mitigation. UI and Heritage held an initial consultation with the SHPO in late 2021. UI expects to continue to coordinate with the SHPO and Heritage to minimize the Project's potential effects on cultural resources or to develop appropriate compensatory mitigation. The Project's potential impacts on historical and archaeological sites are described below.

6.8.1 Preliminary Viewshed Analysis and NRHP/SRHP Properties

Based on a preliminary viewshed analysis of the Project components, Heritage determined that the Project – specifically views of the monopole structures for the rebuilt 115-kV lines – will result in indirect visual

⁴² While the review indicated that there are no individually listed SRHP in the vicinity of the Project, all the NRHP properties / districts also are included in the SRHP.

effects on the context of the five NRHP/SRHP properties in Milford. Specifically, to support the rebuilt 115-kV lines, monopoles in the viewsheds of the NRHP/SRHP structures are proposed be approximately 125 to 140 feet tall.

However, the indirect visual effect will differ for each of the historic properties. For example, of the five locations, Heritage estimated that the Project's visual effect to The Academy of Our Lady of Mercy (Lauralton Hall) will be the least noticeable. Because this NRHP property is largely screened from the existing CT DOT corridor by intervening vegetation and buildings, the visual effect of the taller monopole structures will be limited to less than half of The Academy of Our Lady of Mercy—Lauralton Hall property; specifically, the structures will be most visible from the open athletic fields in the eastern portion of the property. Similarly, the Project's visual effect to the River Park Historic District is also expected to be partial, limited to the southern portion of the historic district that encompasses the municipal center of Milford. The remaining three NRHP/SRPH resources (U.S. Post Office – Milford Main, St. Peter's Episcopal Church, and Taylor Memorial Library) are anticipated to have year-round views of the Project's monopole structures.

UI has designed the Project to minimize overall environmental and social impacts, while targeting the overarching objective of improving the reliability of the electric system. UI's engineers determined that the monopoles are necessary for engineering and public safety reasons. Further, the proposed heights of the monopoles are directly correlated to minimizing the number of new transmission line structures, avoiding impacts to environmentally or culturally sensitive areas, and minimizing the need for new permanent easements.

The SHPO has recognized both the need for the new monopoles and the potential indirect visual effects on the nearby NRHP structures. To compensate for the indirect effects on the NRHP sites, the SHPO identified two cultural resource projects in Milford in which UI could participate, either of which will enhance the knowledge of cultural resources in Milford.

6.8.2 Archaeological Resources

With respect to archaeological resources, the proposed Project will be located in areas that have been highly modified by previous development. As a result, the Project area no longer has the potential to encompass locations that could produce intact archaeological deposits, except near Milford Cemetery and in the vicinity of a proposed access road in Orange, where a known archaeological site was documented. The following summarizes the results of evaluations of these areas:

- ***Proposed Access Road: Orange.*** To determine additional information about the previously documented archaeological site in relation to the Project area, UI commissioned Heritage to complete a Phase IB archaeological reconnaissance survey of Access Road AR-P-982N-W in Orange. This proposed access road intersects with the location of a potential archaeological Site 107-15, which was previously identified in 2010 during studies conducted for a planned train station. The prehistoric component of Site 107-15 was attributed to a Late Archaic period of occupation (ca., 3,900 to 6,000 years ago) based on the recovery of a temporally diagnostic projectile point, while the historical period component dated from an unknown time period.

On December 6, 2021, Heritage performed an archaeological reconnaissance survey of the access road using a combination of pedestrian survey, photo-documentation, and subsurface testing.

The Phase IB evaluations did not result in the identification of any significant archaeological materials along the access road. As a result, no impacts to cultural resources are anticipated by construction of the proposed access road, and no additional archaeological examination of this area is recommended. A full report of the findings of the Phase IB archaeological survey is included in Appendix D.

- ***Milford Cemetery.*** UI's Project design already reflects measures (longer spans between structures) to avoid the placement of new monopoles and general construction activities in the vicinity of the Milford Cemetery.

Although unlikely given the past modifications to the railroad corridor and vicinity, buried archaeological materials potentially could be encountered during excavation activities performed during Project construction. To address this contingency, UI will include in the Project D&M Plan(s) protocols for implementation if unanticipated cultural materials are unearthed during construction.

6.9 TRANSPORTATION, UTILITIES, AND ENERGY FACILITIES

The construction and operation of the proposed Project will not result in any significant adverse effects on transportation or municipal utility systems.

In general, the rebuilt 115-kV lines will span all roads and will not affect buried infrastructure or overhead distribution lines. The final design of the Project will reflect the results of UI's detailed investigations of existing utility facilities, including MNR signal and communications wires, as well as consultations with CT DOT and MNR. The Project's D&M Plan(s) will include specifications regarding the measures that will be implemented to avoid or minimize impacts to existing transportation and utility infrastructure.

The Project is not located in the immediate vicinity of any airports or flight paths. However, UI conducted a review of all the proposed structures in coordination with the FAA's Obstruction Evaluation Group

(OE) and between March and May 2021, submitted applicable Project information (monopole locations and heights) to the OE for aeronautical studies under the provisions of 49 U.S.C., Section 44718 and if applicable Title 14 of the Code of Federal Regulations, Part 77. In all cases, the FAA OE issued a “Determination of No Hazard to Air Navigation” (DNH) indicating the aeronautical studies revealed that the structures do not exceed obstruction standards, will not be a hazard to air navigation, and that no special lighting or markers will be required on the rebuilt 115-kV lines to maintain aviation safety. Three DNHs, which are representative of the 130 DNHs that the FAA issued for the Project, are included in Appendix A. Additional consultations with FAA will be conducted if Project design modifications call for an increase in monopole heights that would exceed obstruction standards and/or as required to update or extend the FAA’s 2021 determinations regarding the Project.

6.9.1 CT DOT and MNR

To properly plan and construct the proposed Project within the CT DOT corridor, UI has been consulting with and will continue to coordinate with representatives of CT DOT/MNR. For example, as the Project has evolved, UI has provided Project design information to CT DOT/MNR representatives, who have reviewed, commented, and accepted the design data that forms the basis for this Application.

In addition, UI is coordinating with CT DOT to avoid or minimize conflicts between the construction of the Project and CT DOT’s planned highway and rail improvements projects (e.g., the State project involving the replacement of Bridge No. 00162, which supports I-95 over the MNR tracks in West Haven). UI is participating in regular utility coordination meetings with the CT DOT on this project and plans to construct the Project’s Elmwest to West River substation segment prior to CT DOT mobilization for the bridge replacement work.

The CT DOT and UI design teams have shared project designs and confirmed that there is no conflict between the two projects. In fact, the CT DOT project will benefit from UI completing its construction prior to start of the bridge replacement work.

For the Project, UI also will obtain and conform to the conditions of permits from CT DOT/MNR. Both construction and pre-construction activities are subject to CT DOT/MNR Right-of-Entry (ROE) Permits which must be secured by UI. On October 2, 2020, CT DOT and MNR issued UI a ROE permit for the purpose of performing pre-construction activities.

For Project construction within the CT DOT corridor, UI will obtain a ROE permit that is expected to detail the special procedures that will be required for the safe removal of legacy bonnets and the repositioning of any CT DOT/MNR assets necessary for the safe and effective operation of the rail corridor. Any transmission line maintenance activities within the railroad corridor also will be coordinated with CT DOT and conducted to avoid adverse effects to rail operations.

6.9.2 Public Roads and Proposed Access

The Project area is readily accessible from the local and regional highway network. During construction, equipment and vehicles will use this road network, as well as temporary and permanent access roads established for the Project, to reach work sites. At locations where construction access along public roads could interfere with traffic flow patterns, UI will coordinate with municipal police departments and CT DOT (for State roads) to assure that appropriate construction warning zone signs are erected and that flaggers and/or police are on site to direct traffic.

Some construction activities could result in minor and short-term effects to vehicular traffic on the local roads leading to Project work sites. For example, localized traffic congestion may occur when heavy construction equipment or large components are transported to the work sites, as well as when construction personnel travel to and from the Project sites.

However, these effects will be minor and short-term. To the extent practical, UI will coordinate work with impacted landowners and the relevant municipality to minimize potential impacts to traffic on local roads.

In addition, UI will obtain encroachment permits from CT DOT for the proposed transmission line spans across Boston Post Road (U.S. Route 1) in Milford; Saw Mill Road (State Route 162), 1st Avenue (State Route 122), and I-95 in West Haven; and Ella T. Grasso Boulevard (State Route 10) in New Haven. UI's construction contractors will be required to obtain appropriate permits related to the transportation of oversized loads and equipment to and from Project sites.

6.9.3 Utilities

The Project area is served by public water, sewer, and storm sewer systems, as well as other utilities. Neither the construction nor the operation of the Project will affect any existing municipal utilities.

UI will coordinate with the relevant stakeholders regarding utility crossings and will design the Project to try to avoid impacts to existing utility systems, including the electrification, communications, and

signaling systems used by MNR along the railroad corridor. As necessary, UI will temporarily or permanently relocate existing infrastructure outside of construction zones. In addition to Call Before You Dig procedures, UI utilizes a comprehensive program of advanced due diligence, including archival research, ground penetrating radar, and the use of soft dig to minimize any potential for interruption of existing utility systems.

6.9.4 Energy Facilities

The proposed Project will not result in any adverse impacts to existing energy facilities and will significantly benefit the Connecticut energy system by maintaining the reliability and resiliency of UI's facilities, in accordance with applicable national and regional electric standards and criteria. The rebuilt 115-kV lines will be integral to the development of new energy infrastructure opportunities in surrounding locations. These upgrades will maintain and improve system reliability, preserve safety within and adjacent to the transmission line facilities, and provide technological enhancements to legacy system equipment.

6.10 AIR QUALITY, NOISE, AND LIGHTING

The Project will have minimal, short-term, and highly localized effects on air quality, noise, and lighting.

Air Quality

The development of the Project will result in short-term and localized effects on air quality because of emissions from construction equipment and vehicles, as well as from fugitive dust emissions generated during earth-moving and drilling activities. The operation of the Project facilities will not result in adverse impacts to air quality.

To minimize emissions from construction equipment and vehicles, UI will require Project contractors to properly maintain equipment and to adhere to Connecticut's anti-idling requirements (RCSA § 22a-174-18). In addition, UI will require its contractors to control dust emissions at work sites, as necessary, per guidance provided in the Project SWPCP.

To minimize tracking of dirt from Project construction areas onto paved roads, as necessary, crushed stone (or equivalent) anti-tracking pads will be used and, at ingress/egress points to Project construction sites, public roads will be swept.

Noise

The construction of the Project will result in minor and short-term increases in noise associated with construction activities, such as the movement and operation of construction equipment (e.g., earth movers, jackhammers, drilling rigs, cranes). However, the operation of the rebuilt transmission lines is not expected to cause any long-term change to the sound environment.

Further, the Project will not result in modifications that will change the sound output from any of the five substations. There will be associated temporary construction noise related to the work required to connect each of the substations to the rebuilt 115-kV transmission lines. However, there will be no long-term change to the operation of the substations.

During Project construction, noise impacts will be concentrated in the immediate vicinity of work sites on either side of the MNR rail lines. Any construction related noise will temporarily raise ambient sound levels near work sites. However, this increase will be short-term, lasting only for the duration of Project activities in a particular location. Moreover, all Project construction activities will be within or adjacent to the CT DOT railroad corridor and near major highways (e.g., I-95, U.S. Route 1) and urban/suburban areas. In such areas, the existing ambient sound environment is affected by train and vehicular traffic. As a result, the short-term noise increases associated with Project work are expected to be a minor component of the background noise environment.

In general, the extent of a noise effect to humans is dependent upon a number of factors, including the change in noise level from ambient, the duration and nature of the noise, the presence of other noise sources, the number of people exposed to the noise, and the type of activity affected by the noise (e.g., sleep, recreation, conversation). UI's schedule for the construction of the proposed Project is expected to vary, depending on the type and location of work tasks. As described in Section 4, to the extent practical, typical construction work hours are expected to be 7:00 AM to 7:00 PM, Monday through Saturday.

However, all work on the catenary structures and near the rail lines must be closely coordinated with CT DOT/MNR, recognizing the need to maintain rail operations. As a result, UI expects that such construction activities will occur during non-peak railroad use periods, including at night and on Sundays, as required to minimize impacts to the rail system. Further, 24/7 work will be required during certain critical periods requiring electrical outages on the UI system. The specific Project work hours will be identified in the D & M Plan(s).

Although construction noise is exempt under the Connecticut regulations for the control of noise, (RCSA § 22a-69-1.8(h)), UI is aware that Orange, West Haven, and New Haven have adopted noise control ordinances, which identify typical hours for construction activities. UI will coordinate with the Council and the municipalities regarding the construction schedule. To assure that the public is aware of the Project work activities, UI will inform the involved municipalities and stakeholders of the Project schedule regarding when nighttime construction activities are anticipated.

UI also investigated the potential effect on noise of removing vegetation buffers, such as will be required along the northern boundary of the CT DOT corridor for the installation and operation of the rebuilt 115-kV lines. Research indicates that thick forest and shrub areas, 100 feet wide or more, need to exist between a noise emitter and noise receptor for vegetation to provide a substantial natural buffer to sound.

The proposed Project will require vegetation removal within the CT DOT corridor and the proposed UI permanent easement. However, the existing vegetated areas that will have to be removed for the Project are less than 75 feet wide. Additionally, most of the existing vegetation within and along the CT DOT corridor is deciduous, providing very little sound buffer ability during the months when leaves are off the trees. As a result, the removal of the existing vegetation is not expected to change the sound environment in areas near the CT DOT corridor.

Lighting

Lighting will be required for Project construction activities that must occur during nighttime hours, which will be necessary to avoid conflicts with train movements. For such work, temporary portable lighting will be needed. However, UI will require its contractors to install temporary lighting such that the illumination is directed solely on work sites. As a result, lighting-caused glare outside of the approved construction work zones is not anticipated. The operation of the Project will not require any lighting along the new 115-kV transmission line route or any new lighting at the five existing UI substations.

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7. ELECTRIC AND MAGNETIC FIELD CONSIDERATIONS

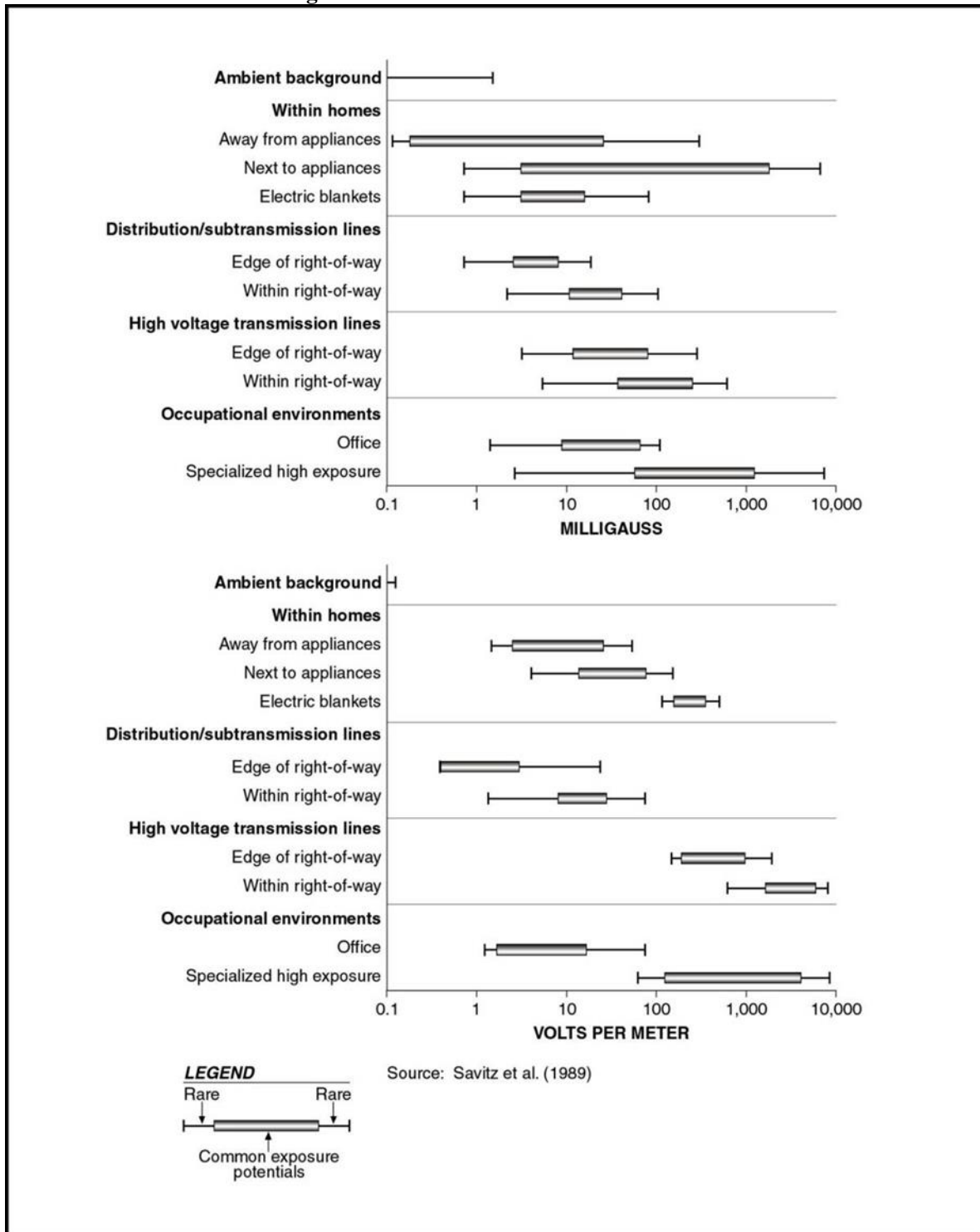
To assess the alternating current (AC) electric and magnetic fields (EMF) associated with the Project, UI retained Exponent, a company with specialized expertise in such evaluations. To perform the EMF analyses, Exponent measured EMF levels associated with the existing 115-kV lines located on top of the railroad catenary structures between UI's Milvon and West River substations. Exponent also modeled the proposed EMF levels that will be associated with the operation of the rebuilt 115-kV lines, consisting mainly of double-circuit monopoles located mostly along the north side of the railroad tracks, principally within the existing CT DOT-owned corridor. All calculated EMF levels associated with the Project will be a small fraction of those recommended for the general public by international health-based standards.

7.1 OVERVIEW

EMF surrounds anything that generates, transmits, or uses electricity. As a result, people living in modern communities are surrounded by various sources of EMF on a daily basis. Figure 7-1 depicts typical EMF levels in residential and occupational environments, as well as on or at the edges of transmission line ROWs. Magnetic fields and electric fields are described as follows:

- **Magnetic Fields:** The current flowing on the conductors of a substation bus-line or an overhead transmission line generates a magnetic field near the conductor. The strength of Project-related magnetic fields is expressed as magnetic flux density in units of milligauss (mG) where 1 Gauss (G) = 1,000 mG. The AC carried by transmission lines (and thus magnetic fields) varies in direction and magnitude in a continuous cycle that repeats 60 times per second, i.e., at a frequency of 60-Hertz (Hz). The level of the magnetic field around conductors varies with the circuit loading. Line loadings are expressed in units of amperes (A). Because of variations in line loadings, measurements or calculations of the magnetic field present a snapshot of the magnetic field at only one moment in time. On a given day, throughout a week, or over the course of months and years, the magnetic-field level can change depending upon the patterns of power demand on the bulk transmission system.
- **Electric Fields:** The voltage on the conductors of transmission lines generates an electric field in the space between the conductors and the ground. Electric fields are blocked by many objects that are conductive, including fences, shrubbery, and buildings, and thus shield electric fields. The electric fields from equipment within UI's Milvon, Woodmont, Allings Crossing, Elm west, and West River substations therefore were not calculated since they would be attenuated to insignificant levels by the substation fence and any surrounding vegetation. Electric-field levels are expressed in units of kilovolts per meter (kV/m), where 1 kV/m = 1,000 volts per meter (V/m).

Figure 7-1: EMF Levels in the Environment



7.2 EMF MEASUREMENTS AND MODELING

To assess EMF from existing sources under pre-Project conditions, Exponent took measurements of the existing UI transmission lines along the CT DOT railroad corridor. The purpose of these measurements was to characterize existing EMF levels along the existing transmission lines and adjacent areas.

Field levels were measured at a height of approximately 3.28 feet (ft) (1 meter [m]) above ground using instruments meeting IEEE Standard 1308-1994⁴³ for obtaining accurate field measurements at power line frequencies and calibrated by EMDEX, LLC, using methods like those described in IEEE Standard 644-2019.⁴⁴ The measurements were taken and reported as the root mean square value of the field in accordance with IEEE Standard C95.3.1-2021⁴⁵ and IEEE Standard 644-2019. EMF measurements were obtained within the CT DOT railroad corridor (as close to the edges of the railroad tracks as could be safely measured) and at or near the boundaries of adjacent properties.

Measured magnetic-field levels within the CT DOT corridor averaged between 20 and 23 mG. Measured electric-field levels within the CT DOT railroad corridor varied between approximately 0.2 and 0.3 kV/m with a maximum measured level of 0.5 kV/m. EMF measurements in other areas within approximately 300 ft (91 m) of the CT DOT corridor were generally lower, consistent with the rapid decrease in EMF levels with distance. The average measured magnetic field in these areas (outside the CT DOT corridor) varied from approximately 0.2 mG to 8.7 mG, and all electric-field levels were generally less than 0.1 kV/m.

Exponent also modeled the EMF levels for the existing and proposed configurations of the 115-kV lines, assuming peak and peak daily average loading in 2021 and projected peak and peak daily average load anticipated after the Project is scheduled to be completed in 2028.

Exponent's assessment concluded that the relocation of both transmission lines to double-circuit monopoles north of the existing catenary structures will both reduce overall EMF levels, and also shift the EMF profile to the northern side of the CT DOT corridor. As a result, magnetic-field levels on the

⁴³ Institute of Electrical and Electronics Engineers (IEEE). IEEE Recommended Practice for Instrumentation: Specifications for Magnetic Flux Density and Electric Field Strength Meters - 10 Hz to 3 kHz. (IEEE Std. 1308-1994, Reaffirmed 2010). New York: IEEE, 1994.

⁴⁴ IEEE Standard Procedures for Measurement of Power Frequency Electric and Magnetic Fields from AC Power Lines (IEEE Std. P644, New York: IEEE, 2019).

⁴⁵ IEEE Recommended Practice for Measurements and Computations of Electric, Magnetic, and Electromagnetic Fields with Respect to Human Exposure to Such Fields, 0 Hz to 300 GHz. (IEEE Std. C95.3-2021) New York: IEEE, 2021.

northern side of the CT DOT corridor will increase compared to existing levels. Although magnetic-field levels on the northern side of the railroad will increase as a result of the Project, magnetic-field levels decrease to levels similar to pre-project conditions within approximately 100 feet of the existing CT DOT corridor boundary. Additionally, it is useful to note that the proposed magnetic-field levels at edge of the new UI easement will be similar to or lower than the existing levels at the edge of the existing CT DOT corridor. On the southern side of the CT DOT corridor, EMF from the proposed UI transmission lines will decrease substantially below existing levels along the entire Project route, because of the removal of the existing 115-kV transmission line on the southern catenary structures and its repositioning to the new monopole structures north of the railroad tracks.

The assumptions used in the modeling are consistent with CSC guidelines, as summarized in Section 7.4.

7.3 ASSESSMENT CRITERIA

Neither the federal government nor the State has enacted standards for EMF from power lines or other sources at power frequencies; however, the CSC has developed BMPs for siting new transmission lines, as summarized in Section 7.4. Several states have statutes or guidelines that apply to fields produced by new transmission lines, but these guidelines are not health based. For example, New York and Florida have limits on EMF that were designed to limit fields from new transmission lines to levels characteristic of the fields from existing transmission lines.

More relevant EMF assessment criteria include the exposure limits recommended by health and scientific organizations. These exposure limits are included in guidelines developed to protect health and safety and are based on reviews and evaluations of relevant health research.

The guidelines include exposure limits for the general public recommended by the International Committee on Electromagnetic Safety (ICES) and the International Commission on Non-Ionizing Radiation Protection (ICNIRP) to address health and safety issues.⁴⁶ In a June 2007 Factsheet, the World Health Organization recommended that policy makers adopt international exposure limit guidelines, such as those from ICNIRP or ICES (refer to Table 7-2), for occupational and public exposure to EMF.⁴⁷

⁴⁶ International Committee on Electromagnetic Safety (ICES). IEEE Standard for Safety Levels with Respect to Human Exposure to Electric, Magnetic, and Electromagnetic Fields, 0 Hz to 300 GHz, Standard IEEE C95.1-2019, Oct. 2019; International Commission on Non-ionizing Radiation Protection (ICNIRP). Guidelines for limiting exposure to time-varying electric and magnetic fields (1 Hz to 100 kHz). Health Phys 99: 818-836, 2010.

⁴⁷ World Health Organization (WHO). Fact Sheet No. 322: Electromagnetic Fields and Public Health – Exposure to Extremely Low Frequency Fields. Geneva, Switzerland: World Health Organization, 2007.

Table 7-2: ICNIRP and ICES guidelines for EMF exposure at 60 Hz

| | Exposure (60 Hz) | |
|----------------|------------------|--------------------|
| | Electric Field | Magnetic Field |
| ICNIRP | | |
| Occupational | 8.3 kV/m | 10 G (10,000 mG) |
| General Public | 4.2 kV/m | 2 G (2,000 mG) |
| ICES | | |
| Occupational | 20 kV/m | 27.1 G (27,100 mG) |
| General Public | 5 kV/m* | 9.040 G (9,040 mG) |

*Within power line ROWs, the guideline is 10 kV/m.

7.4 CONSISTENCY WITH CSC BEST MANAGEMENT PRACTICES

The CSC has adopted EMF Best Management Practices for the Construction of Electric Transmission Lines in Connecticut (EMF BMPs) based upon a consensus of health and scientific agencies that the scientific evidence “reflects the lack of credible scientific evidence for a causal relationship between MF [magnetic field] exposure and adverse health effects” (CSC BMP, p. 3). Nevertheless, the CSC concluded that precautionary measures for the siting of new transmission lines in Connecticut are appropriate and advocated that “the use of effective no-cost and low-cost technologies and management techniques on a project-specific basis to reduce MF [magnetic field] exposure to the public while allowing for the development of efficient and cost-effective electrical transmission projects” (CSC BMP, p.4).

While the Project does not involve the development of new transmission lines, but rather rebuilding the existing 115-kV transmission lines almost entirely within the same CTDOT corridor, the CSC’s EMF BMPs formed the basis for Exponent’s review of the Project’s consistency with the CSC guidelines.

Exponent considers the Project consistent with the CSC’s EMF BMPs for “no cost/low-cost” design recommendations for reasons that include:

- Distance:** The Project proposes to remove the existing transmission lines on both the north and south sides of the CT DOT catenary structures. Both 115-kV lines will be rebuilt on double-circuit monopoles north of the railroad tracks and thus much farther from the southern CT DOT boundary. Although the new double-circuit structures will be closer to (and in the case of 13 structures, outside of) the northern CT DOT corridor boundary, UI proposes to acquire new permanent easements, where necessary, adjacent to the CT DOT property. The new permanent easement is required to maintain a minimum horizontal distance of 25 feet between the new conductors and any future development. Along the Project route, no existing homes are located within the proposed new easement area.

- **Height of Support Structures:** The taller monopole structures will raise the heights of the conductors of all the rebuilt 115-kV transmission lines compared to both existing catenary structures (which are about 60 feet with the UI facilities on top of the bonnets) and will be higher than minimum clearances required by the NESC.
- **Line Consolidation and Conductor Configuration:** The proposed transmission line structures are dual-circuit vertical structures, with conductors arranged vertically, which greatly reduces the distance between lines compared to the existing configuration (where the two transmission lines are on bonnets on opposite sides of the railroad catenary structures). The proposed line configuration will result in substantial mutual-cancellation of EMF from the two transmission lines, resulting in lower overall EMF levels.
- **Optimum Phasing:** Related to the consolidation of the lines and their configuration and separation, UI has selected the phasing of the dual-circuit vertical structures to be optimal, minimizing Project-related EMF levels.

7.5 CONCLUSIONS

EMF calculations were performed using methods that are accepted within the scientific and engineering community and that have been found to match well with measured values. The results of these studies indicate that the relocation of both transmission lines to double-circuit monopoles north of the existing catenary structures will both reduce overall EMF levels and also shift the EMF profile closer to the northern side of the CTDOT corridor.

As a result, magnetic-field levels on the northern side of the CT DOT corridor will increase compared to existing levels but will diminish to within 1 mG of pre-project levels within approximately 100 feet of the existing CT DOT corridor boundary. On the southern side of the CT DOT corridor, EMF from the rebuilt UI transmission lines will decrease substantially below existing levels along the entire Project route because of the removal of the existing 115-kV transmission line on the southern catenary structures and its repositioning to the new monopole structures north of the railroad tracks. Electric-field levels at the edges of the CT DOT boundary were calculated to be low (0.6 kV/m or less) before and after the Project.

In summary, the calculated EMF levels resulting from the Project will be a small fraction of those recommended for the general public by international health-based standards (i.e., ICES and ICNIRP). The engineering design and other activities initiated by UI will achieve compliance with the CSC's EMF BMPs.

8. PROJECT PERMITS, APPROVALS AND CONSULTATIONS

During the Project planning process, UI consulted with representatives of CT DOT, MNR, , and FAA, as well as with officials from CT DEEP, the SHPO, USACE, and the four involved municipalities. Appendix A includes correspondence from Federal and State regulatory agencies regarding the Project.

UI expects to continue to consult with the involved regulatory authorities and municipalities as the planning for and development of the Project continues, including via the CSC and other regulatory review processes. This section identifies the permits and approvals required for the construction and operation of the Project and summarizes the agency and municipal consultations that UI has conducted thus far.

8.1 FEDERAL AND STATE AGENCY APPROVALS REQUIRED AND CONSULTATIONS

In addition to authorization from the Council, the Project will require certain approvals from other State agencies, as well as Federal regulators. At the Federal level, the Project must comply with the Clean Water Act (CWA), the Endangered Species Act, the National Historic Preservation Act and the Federal Aviation Act.

At the State level, along with compliance with the Council's requirements, UI will have to obtain Project-specific permits or approvals pertaining to water quality (pursuant to Section 401 of the CWA), coastal zone consistency, stormwater management, flood management, threatened and endangered species, and cultural resources. Approval of the Method and Manner of construction also will be required from the State of Connecticut Public Utilities Regulatory Authority (PURA). In addition, approvals from CT DOT will be required for work in the railroad corridor, as well as for the alignment of the new 115-kV lines over State roads.

Table 8-1 summarizes the permits and approvals expected to be required for the Project, along with the status of UI's consultations with the involved agencies.

Table 8-1: Primary Permits and Approvals Expected to be Applicable to the Project

| Agency | Potential Permit/Approval Required / Activity Regulated | Application Submitted or Consultation (Date) | Status |
|--|--|--|---|
| FEDERAL | | | |
| USACE | Clean Water Act Section 404 (inland and tidal water resource crossings) | Consultation with USACE held on December 13, 2021. | Pending submission in 2022 |
| USFWS | Consultation per Section 7 of the Endangered Species Act | iPac consultation submitted January 26, 2021 & September 14, 2021 | To be resubmitted as necessary |
| US Coast Guard | Notification | | Notification requirements to be determined based upon construction methodologies. |
| FAA | Form 7460-1: Notice of Proposed Construction or Alternation | Consultation submitted by project segment: March 5, 2021, March 19, 2021, April 6, 2021, and May 11, 2021 | Consultation with FAA complete. No lighting or marking required per FAA DNHs. FAA coordination may be required for contractor cranes |
| STATE | | | |
| CSC | Municipal Consultation Filing Certificate of Environmental Compatibility and Public Need under Conn. Gen. Stat. § 16-50j(a)(1) Development and Management Plan (after issuance of certificate and prior to Council’s approval to start construction) | October 28, 2021 February 2022 Pending Siting review Anticipated early 2023 | Complete. CSC review Prepared after CSC approval of Application |
| CT DEEP <ul style="list-style-type: none"> • Land and Water Resources Division (LWRD) • NDDB • Stormwater & Dewatering | <p>Water quality certification per Section 401 of the Federal Clean Water Act; pertains to inland and tidal water resource crossings</p> <p>Tidal Wetlands Act: Structures Dredge & Fill (SDF) Permit, Tidal Wetlands Permit and/or 401WQC (tidal / coastal zone) (as may be needed per CT DEEP guidance)</p> <p>General Permit for Coastal Maintenance</p> <p>State threatened and endangered species; special concern species and significant natural communities’ consultation, survey, and review</p> <p>General Permit for the Discharge of Stormwater and Dewatering Wastewaters from Construction Activities (DEEP-WPED-GP-015) and SWPCP</p> <p>General Permit for the Discharge of Groundwater Remediation Wastewater (DEEP-WPED-GP-027), if necessary, as part of materials handling and</p> | <p>Expected filing prior to construction</p> <p>Expected filing prior to construction</p> <p>As needed for applicable structures</p> <p>Consultation submitted October 29, 2020; to be resubmitted as necessary</p> <p>To be submitted after CSC approval of the Application.</p> <p>Prior to construction, as necessary</p> | <p>Will be completed as part of the SDF Permit process</p> <p>Anticipate pre-application meeting with CT DEEP LWRD staff</p> <p>Contractor to follow requirements of the General Permit</p> <p>Determination response letter from CT DEEP received December 27, 2020</p> <p>General Permit / SWPCP submittal date anticipated May 2023.</p> |

| Agency | Potential Permit/Approval Required / Activity Regulated | Application Submitted or Consultation (Date) | Status |
|--|--|--|--|
| <ul style="list-style-type: none"> Bureau of Natural Resources, Wildlife Division Coastal Management Program | <p>disposal.</p> <p>General Permit for Minor Coastal Structures (DEEP-OLISP-GP-2015-01) Installation of an Osprey Platform and Perch Pole authorized in Section 3(a)(3)</p> <p>Coastal Consistency certification to be incorporated into USACE and CT DEEP LWRD applications</p> | <p>Prior to construction, if necessary (pending osprey and nest activity present at time of construction)</p> <p>See USACE and LWRD permits</p> | |
| CT DEEP, PURA | Approval of method and manner of transmission line construction and energization per Conn. Gen. Stat. Section 16-243 | Anticipated filing after or in conjunction with D&M Plan | |
| CT DOT | <p>Easement / license for work within MNR corridor (Right of Entry Permit)</p> <p>Encroachment permits for State highway crossings (I-95, U.S Route 1, SR 162, SR 122, and SR 10)</p> | To be prepared | Anticipated 2023 |
| MNR | Right of Entry Permit | Full Construction Permit: Anticipated submittal 2023 | Permit for Investigation Phase: Completed October 2, 2020 |
| CT SHPO | Cultural Resource Consultation under Conn. Gen. Stat. § 16-50I(e) | <p>Request for consultation Submitted January 22, 2021</p> <p>Phase IA Cultural Resources Report submitted September 10, 2021.</p> <p>Phase 1B Cultural Resources Report submitted December 20, 2021</p> | SHPO correspondence received December 22, 2021 regarding the review of Phase 1A and 1B reports |

8.2 MUNICIPAL, PUBLIC, AND OTHER CONSULTATIONS

As part of the Project planning process, UI consulted extensively with CT DOT/MNR, met with officials from the four affected municipalities along the Project route, and conducted a formal municipal consultation process, pursuant to the Council’s pre-application requirements (Conn. Gen. Stat. § 16-50I). Additional details regarding these consultations are provided below.

Consultations with CT DOT and MNR

UI has been and will continue to coordinate with CT DOT and MNR. For example, UI meets with CT DOT and MNR on a bi-weekly basis. The purpose of these meetings is to maintain close communication with CT DOT and MNR throughout the Project planning and design process. UI expects to continue to coordinate with CT DOT and MNR during the Council and other regulatory review processes, the finalization of Project plans, and throughout Project construction. The Project is subject to an entry permit, which will be secured from MNR and includes a letter of “No Objection” from CT DOT

Municipal Outreach: General

The Council's requirements specify that applicants intending to apply for a Certificate from the Council consult with potentially affected municipalities at least 60 days prior to the Application filing date. Accordingly, on October 28, 2021, UI submitted a Municipal Consultation Filing (MCF) to Milford, Orange, West Haven, and New Haven. The MCF included a description of the Project, as well as information concerning the public need, alternatives considered, construction methods and schedule, potential environmental effects and mitigation measures, and EMF analyses. The MCF provided a formal mechanism both for apprising the public and elected officials about the proposed Project and for soliciting comments on the Project from local leadership and the interested public.

However, UI's Project outreach efforts to both municipal officials and the public commenced more than a year prior to the MCF filing and continued during and beyond the 60-day MCF review period. UI expects to continue a pro-active approach toward public and municipal outreach throughout the Project.

UI's overall public outreach efforts are summarized in Tables 8-2 and 8-3 and described below.

In 2020, UI initiated meetings about the Project with Milford, Orange, West Haven, and New Haven officials. The purpose of the meetings was both to inform the municipal officials about the Project and to obtain information for UI's use in developing Project plans. In addition, Project "fact sheets" were distributed to municipal officials. The following briefly describes UI's overall municipal outreach efforts.

- **Milford.** UI met with the City of Milford's Planning and Wetlands departments via WebEx on October 14, 2020 to discuss the Project. A subsequent site walk with the Milford Wetlands representative took place on October 28, 2020. An additional meeting to discuss changes made in response to the City officials' requests was held on February 18, 2021. Email correspondence with Milford Wetlands staff, as well as Planning and Public Works departments, continued in January through April 2021 regarding UI's geotechnical and survey work along the proposed Project route.
- **Orange.** UI met with the Town of Orange via WebEx on November 16, 2020 to discuss the Project in general. UI followed up this meeting with an email exchange, initiated on November 17, 2020.
- **West Haven.** UI met with representatives of the City of West Haven Planning, Public Works, and Wetlands departments, as well as the Building Official and City Engineer on November 11, 2020. At the meeting, UI discussed the Project, the MCF, geotechnical work, construction plans, and future mitigation. Email and phone correspondence with West Haven Wetlands Department representatives occurred in August and September 2021. Additional information regarding UI's survey work along the proposed Project route was provided in October 2021.

- **New Haven.** UI requested a meeting with the City of New Haven in November and December 2020 to introduce the Project to the City staff. Although a specific meeting to discuss the Project was not held, UI summarized the Project to attendees at the December 21, 2020 Quarterly Utility Coordination Meeting. At the subsequent meeting on February 16, 2021, the CT DEEP Temporary Authorization for Project-related survey work in regulated wetland areas was discussed with attendees. Additional regular meetings, at which the Project is discussed, take place between UI and City officials on a bi-monthly basis.

In addition to meeting with municipal officials, UI pro-actively implemented a variety of outreach methods designed to inform the general public about the proposed Project. The following outreach methods have been and will continue to be used:

- In August 2020, UI sent a mailing to all abutters. The mailing consisted of a letter describing the Project generally, including contact information, a link to UI's Railroad Project website, and a Project Fact sheet.
- UI created a website - www.UIRailroadTLineUpgrades.com - to provide information to the community about this Project and UI's suite of railroad rebuild projects. A map of the Project locations is included, along with a "Find Your Home" feature. The website includes a video that describes the UI railroad projects, as well as a Project Overview video for the Milvon to West River Project and a video with instructions regarding how to navigate the Project's Virtual Open House, described below.
- UI created and distributed Project informational cards to all Project field personnel. The cards are designed for UI personnel to give to any customers encountered during the Project field surveys who had questions about the Project. This card directs the interested public to the UI Outreach hotline for additional information, as well as the to the Project website.
- In January 2022, UI mailed billing inserts to all customers in Milford, Orange, West Haven, and New Haven. The inserts in the January bills provide details of the Project, the UI Outreach email and hotline number, and the specific Project URL.
- UI created a Virtual Open House site specifically for the Project. This Virtual Open House, which is accessed via the Project website, went live in mid-January 2022. Recognizing potential concerns about holding public gatherings during COVID, the Virtual Open House was designed to mirror the format of an in-person open house. It includes a graphic of the typical open house set up and a video to guide participants through the Open House exhibits, which include information regarding the Project (overview video), CSC process, Frequently Asked Questions (FAQs) and responses, Project Overview and Engineering, and Environmental and Community. The Virtual Open House also features a registration with a place to include any comments or questions regarding the Project. In addition, UI offered two Zoom appointment sessions in January 2022 to allow the public to ask specific questions or provide comments to UI Project representatives. (No members of the public signed up for either Zoom session.)
- On January 5, 2022, UI mailed a large postcard to Project abutters. The mailing included a description of the Project and an invitation to the Project Virtual Open House. The letter also included UI's Outreach email address and Project Hotline telephone number.

- In addition to the postcard mailing, UI used its Facebook and Twitter accounts to notify customers about the Project and the Virtual Open House⁴⁸. In addition, West Haven posted the notification on its Facebook page and website.
- The weeks of January 11 and 17, 2022, UI placed ads, inviting the public to the Virtual Open House and Project website in local newspapers – specifically, in the New Haven Register, New Haven Independent, Milford Mirror, Orange Town News, and West Haven Voice.

CSC Municipal Consultation Filing Process and Public Comments

During the formal 60-day MCF consultation period, UI offered to meet with each municipality’s chief elected official or designated representative(s) to review the proposed Project and MCF, as well as to present an overview of the Council’s siting process and the methods available for the municipalities to provide input in that process. Milford, Orange, and West Haven met with UI about the Project⁴⁹.

To date, no municipality has offered any feedback on the Project. The City of Milford did request that UI provide certain information regarding the Project; UI has committed to provide the requested information by mid-February 2022.

No members of the public provided comments about the Project, either during the 60-day MCF process, or thereafter (through the end of January 2022) via UI’s Project-specific forums.

As the Project moves forward (including throughout the construction process), UI will continue pro-active outreach efforts with CT DOT, MNR, other stakeholders, the municipalities, and affected property owners.

⁴⁸ The Virtual Open House was publicized for two weeks (January 11 – 24, 2022); however, the site will remain during the entire time that the UI Project-specific website is active.

⁴⁹ Due to COVID, all meetings were held via virtual teleconferences.

Table 8-2: Summary of Municipal Outreach Regarding the Project

| Stakeholder Group | Date of Meeting or Event | Purpose of Meeting or Event |
|---|---|--|
| Post MCF Municipal Outreach | | |
| City of West Haven - Abdul Quadir, Engineering; Chris Soto, Director of Planning; Tom McCarthy, Director of Public Works (Note: Mayor Nancy Rossi was invited and unable to attend, she directed Tom McCarthy as her representative). | January 19, 2022 | Provide Project Overview, discussed MCF process. |
| City of Milford - Mayor Ben Blake; Chief of Staff Justin Rosen | January 5, 2022 | Provide Project Overview, discussed MCF process. |
| Town of Orange - Bob Brinton, Department of Public Works/Town Engineer; Jack Demirjian, Inland Wetlands and Zoning Enforcement Officer (Note: Jim Zeoli, First Selectman was invited but was unable to attend). | December 8, 2021 | Provide Project Overview, discussed MCF process. |
| City of New Haven – Giovanni Zinn, City Engineer; various City Department heads. | Re-occurring monthly utility coordination meetings beginning Dec. 20, 2020. | Provide Project Overview, discussed MCF process. Due to the limited nature of the Project in New Haven the City prefers to discuss on this monthly call. |
| Pre-MCF Municipal Contacts | | |
| City of New Haven, City of West Haven, City of Milford, Mayors; Town of Orange Selectman. | September 11, 2020 | First class mailing of letter and fact sheet. Overview of Project – need and scope. |
| City of Milford - MaryRose Palumbo, Wetlands; David Sulkis, Town Planner | October 14, 2020 | Webex to discuss Project Summary and high-level overview and discuss approaches for: Indian River Crossing, Pole placement at Train Station, Cemetery, and Wetland Interfaces. |
| City of West Haven - Fred Messore, Town Planner; Cathy Conniff, Wetlands | November 11, 2020 | Webex to discuss Project Summary and high-level overview and discuss approaches for: wetland interfaces, railroad station. Fred Messore, Planning, Cathy Conniff, Wetlands |
| City of Milford – Mary Rose Palumbo, Wetlands | October 28, 2020 | View and discuss several wetland locations with Mary Rose Palumbo |
| Town of Orange – Bob Brinton, City Planner | November 16, 2020 | Webex to discuss Project Summary and high-level overview. |
| City of New Haven – Giovanni Zinn, City Engineer; various City Department heads | Re-occurring monthly utility coordination meetings beginning Dec. 20, 2020. | Provide overview of Project and monthly updates |
| City of Milford - Mary Rose Palumbo, Wetlands; David Sulkis, City Planning; Chris Saley, Public Works | February 18, 2021 | Re-cap and review of suggestions made by the City of Milford for new designs at the Train Station |
| City of Milford – Ben Blake, Mayor; David Sulkis, Planning | October 27, 2021* | FedExed MCF with letter requesting review and feedback on October 27, 2021; MCF received by municipality on October 28, |

| Stakeholder Group | Date of Meeting or Event | Purpose of Meeting or Event |
|---|--------------------------|--|
| | | 2021 |
| Town of Orange – Jim Zeoli Selectman; Bob Brinton, Planning | October 27, 2021* | FedExed MCF with letter requesting review and feedback on October 27, 2021; MCF received by municipality on October 28, 2021 |
| City of West Haven – Nancy Rossi, Mayor; Chris Soto | October 27, 2021* | FedExed MCF with letter requesting review and feedback on October 27, 2021; MCF received by municipality on October 28, 2021 |
| City of New Haven – Justin Elicker, Mayor; Giovanni Zinn, City Engineer | October 27, 2021* | FedExed MCF with letter requesting review and feedback on October 27, 2021; MCF received by municipality on October 28, 2021 |

*After the MCF was provided to each municipality, UI contacted municipal officials to confirm the receipt of the MCF and to offer to schedule meetings to discuss the MCF and the Project.

Table 8-3: Summary of Public Outreach Regarding the Project

| Stakeholder Group | Date of Communication | Type and Purpose of Outreach |
|--|-----------------------|---|
| Abutters to the Project area in Milford, Orange, West Haven and New Haven. | September 11, 2020 | First class mailing included a letter and Fact sheet detailing the Project Overview, scope, and need. |
| All UI customers | Q3 2020 | A website was developed to provide information on all the Railroad Transmission Line Upgrade Projects with a focus on Milvon to West River. To include videos, timelines, construction information and ways to contact UI Outreach. |
| Virtual Public Open House | January 11 -25, 2022 | A virtual public open house was created on the UI Railroad Project site. This site includes information about the Project, the CSC process, and ways to contact the UI Outreach team, as well as an area for viewers to input an address to determine if their property is near the Project area. |
| UI Customers in Project Municipalities | January 2022 | Invitation to the Virtual Open House was placed in the New Haven Register, New Haven Independent, Milford Mirror, West Haven Voice and Orange Town News. |
| All UI Customers | January 18, 2022 | Posts were made about the Virtual Open House and Project information on UIs Facebook and Twitter site. Posts were also included on West Haven’s Facebook and City website. |
| Customers in Project areas | Q3 2020 -2022 | Field cards, Project info sheets, and FAQs were created. |

9. ALTERNATIVES

9.1 INTRODUCTION AND SUMMARY OF THE ALTERNATIVES EVALUATION PROCESS

The Project represents UI's preferred solution for assuring that the 115-kV transmission lines co-located within the CT DOT railroad corridor between Milvon and West River substations are upgraded to adhere to current NESC standards, to conform to UI design criteria (which includes withstanding hurricane Category 3 wind loads), and to maintain consistency with UI's overall program to improve the reliability of the regional electric system by removing its 115-kV lines in New Haven and Fairfield counties from the railroad catenary structures. This preferred solution was selected as a result of an iterative process whereby UI first evaluated the structural condition of the portions of the railroad catenary structures that support the existing 115-kV lines and then identified and analyzed a range of alternatives such as line rebuilds both on, and independent of, the existing railroad catenary/bonnet structures, underground 115-kV alignments, or delaying action (i.e. "No Action"). In evaluating options for the 115-kV lines between Milvon and West River substations, UI also applied its recent experience in rebuilding other, shorter segments of its 115-kV lines (cumulatively totaling approximately 6 miles) along the CT DOT railroad corridor in Fairfield and New Haven counties.⁵⁰

The remainder of this Section 9.1 summarizes the alternatives evaluation process. Sections 9.2 and 9.3 provide details regarding the various alternatives considered prior to UI's selection of the proposed Project presented in this Application. Section 9.4 summarizes the overall justification for the Project.

Initially, UI performed an engineering assessment of the current condition of the portions of the railroad catenary structures between Milvon and West River substations to which the transmission assets are attached (e.g., supports, bonnets). The purpose of this assessment was first to analyze the structural integrity of the portions of the catenary/bonnet structures that presently support the Milvon-West River 115-kV lines, taking into consideration the transmission line mechanical loading and then, when the existing structural support system was found to have integrity issues, to identify long-term solutions for

⁵⁰ Milford 115-kV Transmission Line Upgrade Project (2015-2016), CSC Petition Nos. 1110 and 1151; Housatonic River Crossing 115-kV Transmission Line Replacement Project (2015-2016), CSC Petition No. 1138; Bridgeport 115-kV Transmission Line Upgrade Project (2017-2018), CSC Petition No. 1176; Stratford 115-kV Transmission Line Upgrade Project (2019-2021), CSC Petition No. 1304.

supporting the UI facilities in accordance with national industry standards and Company technical specifications.

Specifically, UI's assessment determined that the portion of the existing catenary/bonnet structures that support UI equipment exhibited structural deficiencies (e.g., age-related deterioration) that jeopardize the long-term integrity of the transmission lines. A structural failure of the existing UI support structures could result in a significant failure of the 115-kV circuits and/or a loss of power to one or more of the substations along the railroad corridor. Thus, UI determined that the consequences of delaying action on this Project (i.e. "No Action" option) would pose unacceptable risks to the resiliency of the electric transmission system and the provision of reliable service to customers.

With the "No Action" option eliminated from consideration, UI next identified and investigated four primary alternatives, including the preferred solution, for upgrading the structural integrity of the 115-kV lines. These alternatives, all located along the CT DOT railroad corridor, included:

- Alternative 1: Install new double-circuit monopoles to support the 115-kV lines that are presently located on both the north and south catenary structure bonnets, with the new monopoles installed within, and in some areas adjacent to, the CT DOT property predominantly north of the railroad tracks. The current 115-kV lines are categorized as a double-circuit tower construction and transmission planning analyses determined that the continuation of this configuration in the rebuilt lines would satisfy all applicable reliability criteria.
- Alternative 2: Install new single-circuit monopoles, to separately support the north and south circuits and to be located on either side of the CT DOT railroad corridor.
- Alternative 3: Rebuild one 115-kV circuit on new single-circuit monopoles, making structural modifications to the catenary structures / bonnets to allow the continued support of the other circuit.
- Alternative 4: Rebuild the existing catenary structures / bonnets completely to correct all structural deficiencies to continue to support both 115-kV lines.

UI's analyses found that Alternatives 3 and 4 would involve significantly higher costs (approximately 200% more) than Alternatives 1 and 2. These costs were attributable to the more detailed construction process and longer schedule associated with the need for extensive coordination with CT DOT/MNR regarding the catenary structure rebuilds. Because of the overriding cost and schedule disadvantages, Alternatives 3 and 4 were eliminated from consideration.

Along with the four primary overhead alternatives, UI also considered an underground option. Using an underground configuration, the 115-kV lines between Milvon and West River substations would be installed as cables within buried duct banks, either primarily within the CT DOT corridor or primarily within public road ROWs. Both of these underground options were eliminated from consideration because, compared to overhead configurations, each would result in significantly greater costs, pose constructability issues, cause greater environmental and social impacts, and take longer to construct.

After eliminating Alternatives 3 and 4, as well as underground options, UI conducted further engineering evaluations of Alternatives 1 and 2, comparing the two alternatives based on factors such as:

- Electric transmission line design criteria (clearance between the conductors, the railroad tracks, and adjacent public/private properties; conductor blowout specifications);
- The varying width of the CT DOT corridor (both north and south of the MNR rail lines) and the presence of constraints within the corridor, such as spur tracks;
- The need for additional permanent easements from adjacent landowners, in areas where the CT DOT corridor is not sufficiently wide to accommodate the monopoles and maintain requisite conductor clearances;
- Cost; and
- Construction time frame (schedule).

Based on these factors, Alternative 1 was selected as the preferred solution.

Thereafter, UI conducted more detailed engineering design studies of Alternative 1. The purpose of these studies was to further refine the Project design, taking into consideration the placement and configuration of the new monopoles. During this process, UI identified and assessed options for the spacing and placement of the proposed double-circuit monopoles, assessing in particular the areas where UI installed new steel monopoles on the south side of the railroad tracks (as part of recent reliability projects), the required interconnections of the rebuilt lines to UI's five substations, and the avoidance or minimization of impacts to environmentally or socially sensitive resources (such as inland and tidal wetlands and watercourse crossings, Milford Cemetery, Milford and West Haven train stations, and other land uses).

For each of these locations, several options were evaluated, factoring in cost, constructability, environmental resources, real estate, and future operation and maintenance requirements. The proposed

Project design incorporates the results of these analyses and reflects the placement of monopoles to minimize environmental and social impacts to the extent practical.

In summary, based on the results of the alternatives evaluation process, the proposed Project represents the optimal solution for upgrading the 115-kV lines between Milvon and West River substations, thereby maintaining the electric system to the benefit of Connecticut and New England consumers. The proposed Project represents the least cost, least environmentally damaging alternative for the Milvon-West River substation 115-kV transmission line upgrades.

The Project will also continue the long-established co-location of UI's transmission line along the railroad corridor, primarily within CT DOT property. Thus, the Project will be consistent with the historical use of the linear railroad corridor for both utility and transportation uses and will best maintain the interconnections between the 115-kV lines and UI's existing Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations.

9.2 ALTERNATIVES REVIEWED BUT ELIMINATED

UI reviewed and eliminated two general alternatives for the Project: No Action and an All-Underground Configuration⁵¹. These alternatives were found to be inconsistent with UI's objectives for cost-effectively maintaining the reliability of the electric system, while minimizing adverse environmental effects, social impacts, and cost. The following sections summarize each alternative, along with the rationale for UI's decision to eliminate it from consideration.

9.2.1 No Action Alternative

Under the No Action Alternative, UI's existing 115-kV transmission lines between Milvon and West River substations would continue in-service on the bonnets atop the railroad catenary structures. No

⁵¹ Because the rebuilt 115-kV lines must connect to UI's five existing substations located adjacent to the railroad corridor in Milford, West Haven, and New Haven, UI did not consider an alternative that would involve rebuilding the 115-kV lines in an overhead configuration on an entirely new ROW, not located along the railroad corridor. Such an alternative is not practical not only because of the need to connect the 115-kV lines to the five existing substations, but also because of the dense urban/suburban land development in the area. For example, a new overhead ROW for a double-circuit 115-kV transmission line in a vertical configuration would require a 70-foot-wide permanent easement width. Assuming a direct 9.5-mile route for such a new ROW between Milvon and West River substations, this alternative would require UI to acquire and remove any incompatible uses (e.g., buildings) from approximately 81 acres of land. Refer to Section 9.2.2 for a discussion of all-underground configurations that were reviewed and eliminated from consideration as options for rebuilding the 115-kV lines.

improvements would be made to correct structural issues to conform to the current NESC and UI requirements and the lines would not be reconducted or otherwise upgraded.

The No Action Alternative was rejected because it would not resolve the known asset condition issues, including mechanical loading, associated with the alignment of the existing 115-kV lines on top of the railroad catenary structures, and thus would not allow conformance with industry codes and Company standards. As a result, the 115-kV lines would continue to be at risk for structural failures associated with mechanical loadings or stress associated with major weather events (e.g., hurricanes). Such structural failures could lead to extended duration outages that would adversely affect electrical customers and the bulk power system.

9.2.2 115-kV Underground Configuration Alternatives

As part of the evaluation of options for rebuilding the 115-kV lines between Milvon and West River substations, UI assessed the economic and environmental viability of placing the 115-kV circuits underground, in a double-circuit configuration, using cross-linked polyethylene cable (XLPE). The vast majority of transmission lines in Connecticut (as well as in the United States overall) are overhead. However, underground transmission systems may warrant consideration when overhead lines are not practical or cost-effective due to environmental or social impacts, constructability issues, and regulatory requirements. Such underground transmission systems consist of buried electric cables and splice vaults (which are required at specific intervals along a cable route).

As part of the analysis of undergrounding the 115-kV lines between Milvon and West River substations, UI reviewed not only the characteristics of the Project area, but also available data regarding other 115-kV lines that have recently been installed underground in Connecticut⁵² and the CSC's life cycle studies⁵³ of overhead and underground electric transmission lines. The CSC studies include comparative information on overhead and underground transmission lines, not only regarding costs, but also general environmental impacts and permit requirements.

The most recent CSC study (*Life-Cycle 2017*, issued October 11, 2018), includes information comparing single-circuit 115-kV overhead lines (supported on steel delta monopoles) and underground single-circuit

⁵² Recently, underground 115-kV XLPE lines were installed as part of Eversource Energy's Greenwich Substation and Line Project and Greater Hartford Central Connecticut Reliability Project (both installed in 2019-2020).

⁵³ Pursuant to Conn. Gen. Stat. § 16-50r(b), the CSC is required to prepare and publish information on transmission line life cycle costs every five years. Life cycle cost reflects the estimated capital cost and maintenance cost of a project over its estimated useful life.

115-kV XLPE cables. For comparison purposes, the CSC study found an underground single-circuit line to be significantly more costly to design, build, and permit than an overhead 115-kV line (approximately \$15.5 million/mile for underground vs. \$3.7 million/mile for overhead). The average annual costs to operate and maintain underground lines (approximately \$17,240/circuit mile) was also determined to be greater than similar costs for an overhead circuit (approximately \$14,481/mile).⁵⁴

UI used the CSC study as a comparative guide, but also took into consideration its historical experience in building and operating underground transmission lines in southern Connecticut, as well as the particular characteristics of the CT DOT railroad corridor and the Project area in general.

Underground 115-kV Lines within CT DOT Corridor

UI reviewed the potential for rebuilding the 115-kV circuits underground, within the railroad corridor (primarily on CT DOT property).

Using an underground configuration, UI estimated that the cable system would consist of two XLPE cable circuits, contained within several polyvinyl chloride (PVC) conduits placed in a concrete-encased duct bank. For each circuit, the system also would require buried concrete splice vaults, where the underground cable sections would be spliced together. The splice vaults would be spaced at intervals of approximately 1,800 to 2,500 feet along the Milvon-West River substation alignment. Thus, for the approximately 9.5-mile route along the railroad corridor between Milvon and West River substations, a minimum of 50 splice vaults would be required.

Underground cable installation requires the excavation of a continuous trench, typically approximately 8-10 feet deep and 5 feet wide. This generally requires a minimum 30-foot-wide work area for the cable duct bank construction. In addition, excavations of approximately 12 feet wide by 12 feet deep and 28 feet long are typically required for each splice vault. The cable conduits must be encased in high-strength concrete for mechanical support and the trench backfilled with flowable thermal backfill (FTB) that serves to disperse the heat generated by the cables.

As a result, for an underground configuration between Milvon Substation and West River Substation, trenching would be required across both inland and tidal wetlands and smaller watercourses, as well as within the railroad ballast. Trench excavation also would be required near Milford Cemetery, as well as in

⁵⁴ The Life Cycle 2017 report reflects costs over prior years and current dollars at that time (not adjusted to 2021).

the vicinity of numerous underground utilities and public infrastructure (e.g., water, sewer lines, MNR underground infrastructure). To achieve the required burial depth for the cable duct bank and splice vaults, significant excavation would be required, particularly where the railroad tracks span areas of elevation change (e.g., road and river underpasses and overpasses).

In addition, to avoid open cutting the larger watercourses spanned by the railroad corridor and existing 115-kV lines (e.g., the Wepawaug, Indian, and West rivers), or where the conductors would need to cross under the railroad tracks to connect to a substation, a trenchless technology, such as horizontal directional drilling [HDD] would be required. Such trenchless technologies typically require approximately 1 square acre of land on either side of the crossing for equipment set-up and material staging.

Further, where the railroad corridor spans roads (which also would be spanned by the proposed double-circuit overhead 115-kV lines supported on monopoles), the underground cable system would have to diverge from the CT DOT property and be trenched beneath adjacent public roads.

Given the varying width of the CT DOT property on both the north and south sides of the railroad tracks and the overall topology of the railroad corridor, in some locations UI would have to acquire additional easements from property owners to install the cable system. UI anticipates that both permanent easements and temporary (construction) easements would be required from adjacent property owners. The acreage of new easements required for the installation of an underground cable system within and directly adjacent to the CT DOT corridor are estimated to be more than needed for the proposed Project's rebuilt double-circuit overhead lines. (An option to avoid the need for new permanent easement adjacent to the CT DOT property would be to route the underground cable system within public road ROWs to avoid 'pinch points' adjacent to the railroad. However, this would increase the length of the 115-kV underground circuits and thus costs.)

Apart from these land use, real estate, and environmental issues, aligning the 115-kV lines underground within the CT DOT railroad corridor would require studies to assess whether the trench and splice vault excavations would be compatible with the maintenance of rail safety and the structural integrity of the catenary system. Moreover, even if such studies determined that the cable could be installed and maintained safely, CT DOT would have to agree to the underground colocation within the railroad corridor and UI would need to evaluate the ability to access it's facilities to inspect and maintain the infrastructure on both a regularly scheduled and emergency basis. Further, each of the five UI substations would have to be re-configured to support underground 115-kV line connections.

The construction schedule for an underground cable installation also would have to be closely coordinated with train schedules in order to avoid conflicts with rail operations. As a result, UI estimates that approximately 9-10 years could be required to install an underground double-circuit 115-kV system, using a segment-by-segment approach as planned for the proposed Project.

Overall, rebuilding the existing 115-kV lines in an all-underground configuration along the railroad corridor would be significantly more costly than the proposed overhead line construction. In general, whereas underground construction is approximately five times more expensive than overhead construction, the cost for undergrounding the 115-kV lines within the CT DOT corridor can be expected to be even more expensive as a consequence of schedule restrictions (to avoid conflicts with rail traffic), the topography and subsurface conditions along the rail corridor, use of trenchless technology (HDD, jack and bore) to install the cable system beneath rivers, etc.

Thus, compared to available overhead options, UI determined that an all-underground transmission line configuration within the railroad corridor between Milvon-West River substations would be cost-ineffective and inefficient, and would result in greater environmental impacts than an overhead line. As a result, this option was eliminated from consideration due to the significantly higher construction costs and longer construction schedule, concerns regarding access for future operation and maintenance, as well as substantial impacts to land uses and environmental resources.

Underground 115-kV Lines within Public Road ROWs

UI briefly considered, but quickly eliminated, an alternative that would involve aligning the 115-kV cables underground primarily within road ROWs between Milvon and West River substations. Any such route must necessarily link the Milvon, Woodmont, Allings Crossing, Elmwest, and West River substations, which all border the CT DOT railroad corridor.

However, because there are no straight-line roads that would provide a direct path between all five substations, any underground in-road route would have to follow numerous State and local highways. For example, from Milvon Substation to Woodmont Substation (in Milford), an underground route within road ROWs would likely extend south of the CT DOT corridor along US Route 1, State Route 162 (Bridgeport Avenue / New Haven Avenue), and Pepes Farm Road. These roads generally are aligned parallel to and within approximately 200-600 feet south of the railroad corridor. However, east of Woodmont Substation, there are no roads that parallel the CT DOT corridor for long distances.

Consequently, any underground 115-kV route would have to be aligned along a varied network of local roads on both sides of the CT DOT corridor, including through residential areas in West Haven.

Trenchless crossings, involving HDD or an equivalent method, would be required to extend the cable system beneath the Wepawaug River, Indian River, and West River. Further, open cut trenching would be required through the large wetland area located in West Haven, west of the West River (unless this wetland could be incorporated into the overall West River HDD).

As a result, UI estimated that an underground route aligned within roads would be a minimum of approximately 2 miles longer than the proposed overhead route along the CT DOT railroad corridor. Compared to other options, such an alignment would be cost-ineffective and more time-consuming to construct and would result in extensive social, environmental, and land use disruptions in terms of traffic congestion, noise, direct adverse effects on water resources, and other impacts.

9.3 OVERHEAD TRANSMISSION LINE REBUILD ALTERNATIVES

During the Project's conceptual engineering, UI identified and evaluated four primary overhead transmission alternatives for resolving the structural integrity issues associated with the location of the existing 115-kV lines on top of the railroad catenary structures/bonnets between Milvon and West River. These four alternatives, which would involve rebuilding the 115-kV lines along the CT DOT railroad corridor, included:

- Alternative 1: Install new double-circuit monopoles to support the 115-kV lines that are presently located on both the north and south catenary structure bonnets, with the new monopoles installed within or directly adjacent to CT DOT property primarily north of the railroad tracks (preferred solution = proposed Project).
- Alternative 2: Install single-circuit monopoles, to separately support the north and south circuits and to be located on either side of the railroad tracks.
- Alternative 3: Rebuild one 115-kV circuit on new single-circuit monopoles, making structural modifications to the catenary structures / bonnets to allow the continued support of the other circuit.
- Alternative 4: Rebuild the existing catenary structures / bonnets completely to correct all structural deficiencies to continue to support both 115-kV lines.

UI's analyses determined that to implement either Alternative 3 or Alternative 4, extensive structural modifications to upgrade the existing railroad catenary structures and bonnets would be required.

Compared to Alternatives 1 and 2, either of these options would involve significantly higher costs (on a 200% order-of-magnitude), as well as an extensive construction program, which would have to be coordinated with CT DOT / MNR.

These costs would be a consequence of the more detailed construction process and longer schedule attributable to the need for extensive coordination with CT DOT / MNR regarding the catenary structure rebuilds. For example, UI estimated that approximately 17 years and \$315 million⁵⁵ would be required to upgrade the 115-kV lines using Alternative 3, whereas the 115-kV upgrades pursuant to Alternative 4 would entail about 15 years and \$291 million. These overriding cost and schedule disadvantages are the reasons why Alternatives 3 and 4 were eliminated from consideration after the conceptual review phase.

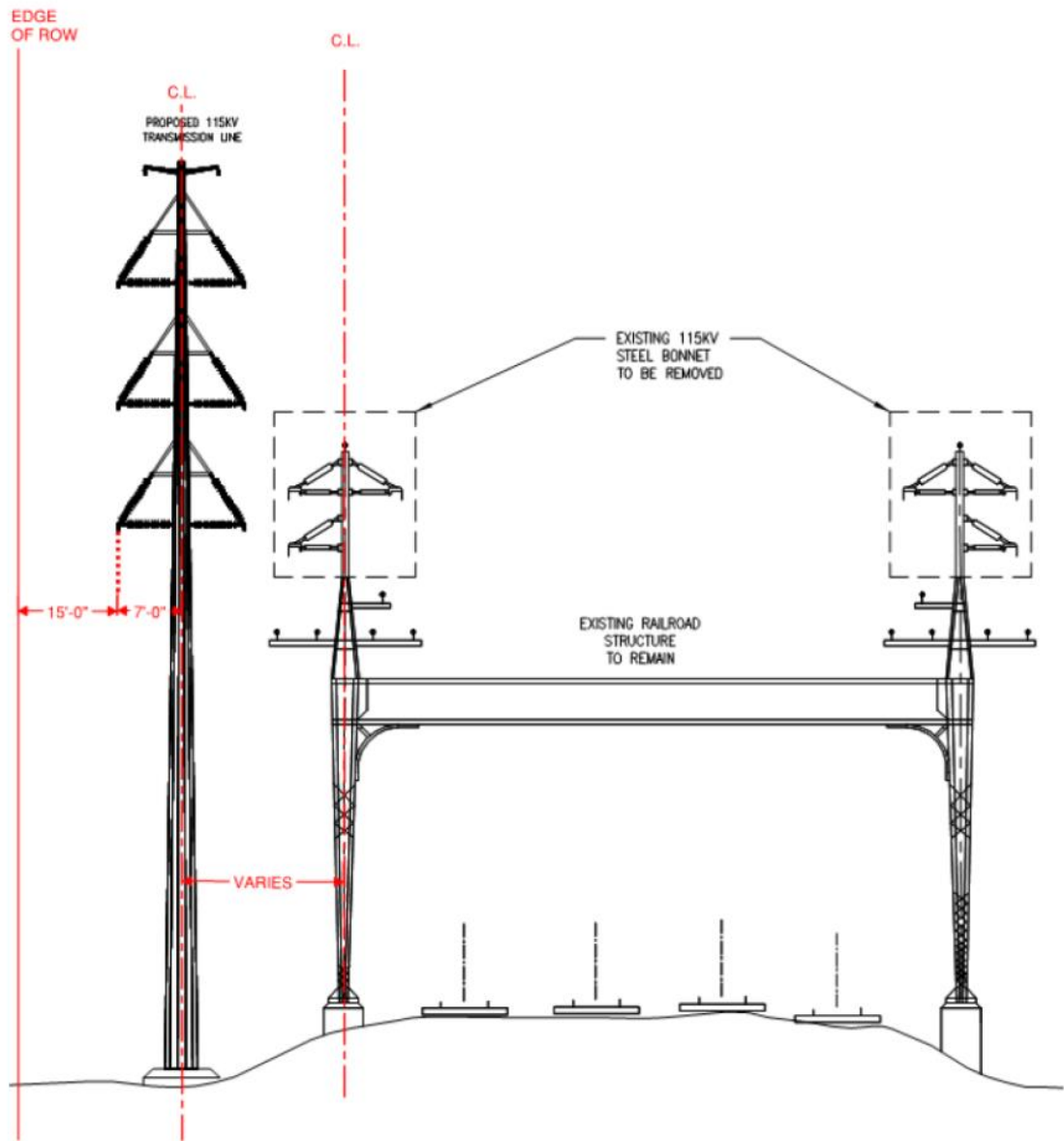
UI conducted more detailed analyses of both Alternatives 1 and 2. These analyses evaluated the available clearance between the railroad facilities, proposed monopoles, and existing catenary structures, as well as the overall width of the CT DOT corridor. The need for UI to acquire additional permanent ROW for both Alternative 1 and Alternative 2 was determined based on the width of the CT DOT corridor, specified clearances for the 115-kV conductors on the proposed monopoles (assuming spans of 300 feet to minimize conductor blowout), and adjacent land uses. UI vegetation management standards dictate a minimum clearance distance. Construction clearance was also considered.

Figures 9-1 and 9-2 provide representative cross-sections of the proposed (rebuilt) 115-kV structures along the railroad corridor under Alternatives 1 and 2, respectively. As Figure 9-2 shows, Alternative 2 would involve the installation of single-circuit monopoles, both north and south of the MNR tracks. UI used this configuration to rebuild the 115-kV lines along the CT DOT corridor from Milvon Substation west to Congress Substation in Bridgeport.

In the analysis of Alternatives 1 and 2 for this Project, UI defined the anticipated offset distance from the outer edge of the rebuilt 115-kV conductors to the edge of the CT DOT property (or new UI easement) per UI criteria. A distance of 25 feet was used as the typical offset required between the new monopoles and the CT DOT/MNR catenary structures.

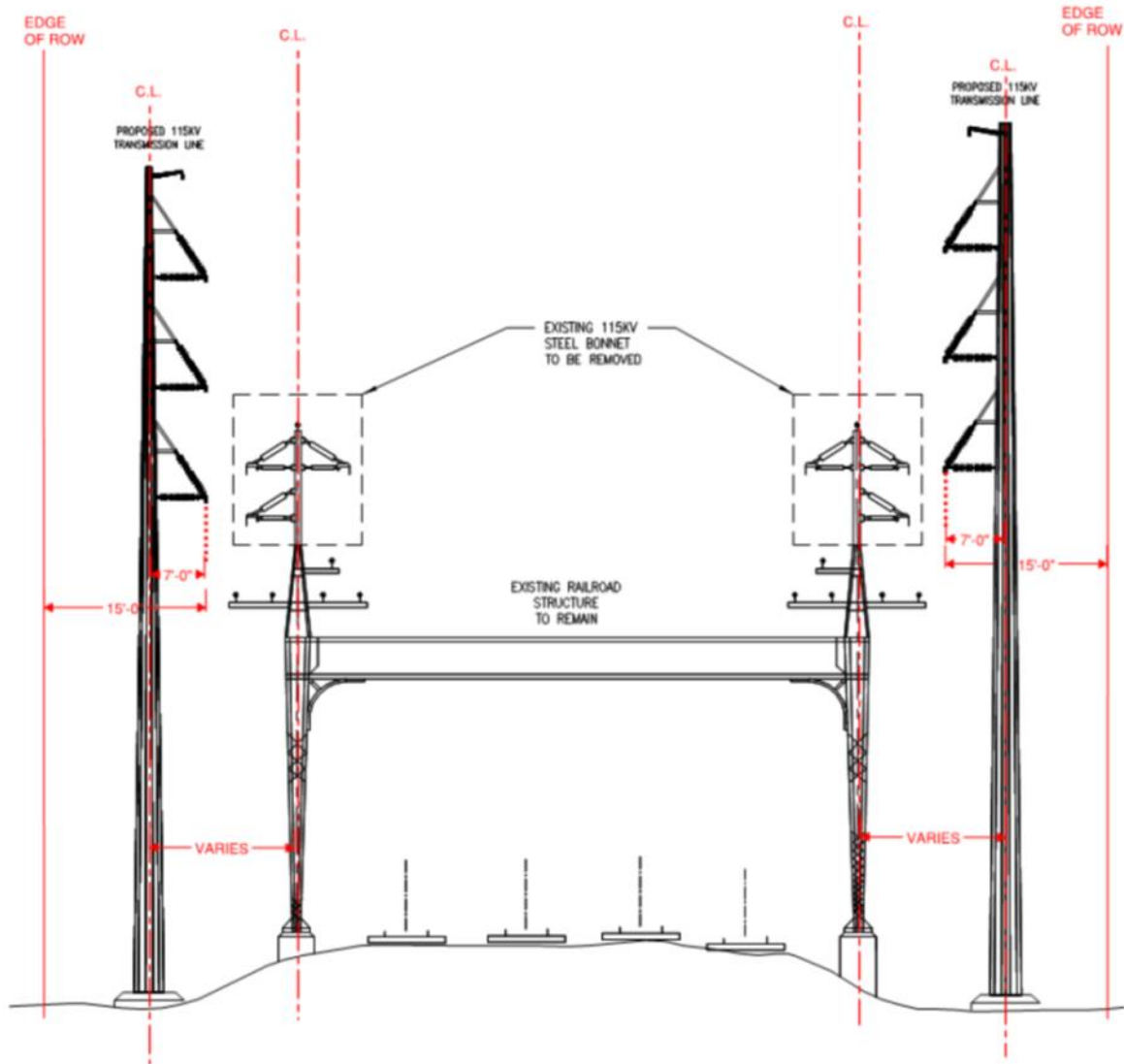
⁵⁵ Costs from UI's Black and Veatch Engineering Report, dated 2018

**Figure 9-1: Alternative 1 (Conceptual Double-Circuit Monopole, North Side of Railroad Corridor):
Typical Cross-Section of ROW Pursuant to UI Clearance Standards**



**Figure 9-2: Alternative 2 (Conceptual Single-Circuit Monopoles, Both Sides of Railroad Corridor):
Typical Cross-Section of ROW Pursuant to UI Clearance Standards**

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Based on clearance distances and the existing width of the railroad corridor owned by CT DOT, UI estimated the additional permanent easement (ROW) that would have to be acquired to rebuild the 115-kV lines using either Alternative 1 or Alternative 2. This information is summarized in Table 9-1. These estimates applied conceptual engineering design and baseline assumptions to generally compare the alternatives in terms of anticipated easement acquisition requirements and cost.

Table 9-1: Conceptual Estimates: Additional ROW (Permanent, Acres) Required: Comparison of Alternatives 1 and 2*

| Line Segment (by Substation) | Alternative 1 DCT Monopoles (Acres of Additional UI Permanent ROW Required) | Alternative 2 SCT Monopoles (Acres of Additional UI Permanent ROW Required) | | |
|---------------------------------|--|---|---------------------------------|-------------|
| | North Side of CT DOT Railroad Corridor Only | North of MNR Railroad Tracks | South of MNR Railroad Tracks | Total |
| Milvon- Woodmont | 1.25 | 0.18 | 2.11 | 2.29 |
| Woodmont- Allings Crossing | 0.14 | 0.02 | 1.54 | 1.56 |
| Allings Crossing- Elmwest | 0.61 | 0 | 1.23 | 1.23 |
| Elmwest-West River | 0.74 | 0.38 | 0.99 | 1.37 |
| TOTAL ACRES | 2.74 | 0.58 | 5.87 | 6.45 |

*Information based on 2018 conceptual engineering design and baseline assumptions in UI's analyses of alternatives for rebuilding the 115-kV lines between Milvon and West River substations. Note that between Milvon and West River substations, the railroad tracks are not uniformly centered within the CT DOT property; thus, in many locations, the width of the CT DOT property on the south side of the railroad tracks is not sufficiently wide to accommodate the Alternative 2 monopoles.

Using the information available at the conceptual engineering design stage (2018), Alternative 1 was estimated to entail the acquisition of approximately 2.7 acres of permanent easement outside the CT DOT property, whereas Alternative 2 was anticipated to require approximately 6.5 acres. Thus, Alternative 2 (rebuilding the existing 115-kV lines on single-circuit monopoles – with one 115-kV line aligned parallel to and north of the tracks and the other parallel to and south of the tracks) would require UI to acquire approximately 2.5 times more permanent easement from the owners of properties adjacent to the CT DOT corridor than would Alternative 1.

The evaluation of Alternatives 1 and 2 was based on conceptual design information. As UI's Project planning process has continued, site-specific details regarding the CT DOT corridor have been determined, new UI and industry standards have been developed, and more detailed Project engineering designs have been completed. As a result, UI now estimates that Alternative 1 (i.e., the Project) will require approximately 17.7 acres of permanent easement – seven times more than estimated in the conceptual report. UI expects that the amount of permanent easement required for Alternative 2 would also increase commensurately (that is to about 45.5 acres) if the same level of site-specific information and engineering detail were applied.

In the 2018 engineering study, UI also compared Alternatives 1 and 2 based on conceptual construction schedules and estimated costs. These analyses showed that Alternative 1 could be constructed for approximately \$197 million, over an 8-year period, while Alternative 2 would require about \$245 million over an 11.5-year time-period.

Based on these evaluations, UI selected Alternative 1 for the proposed Project. Compared to other alternatives, Alternative 1 represents the most technologically feasible, lowest cost option. It will allow the 115-kV lines to be rebuilt on independent monopoles within less than 10 years, while minimizing both the amount of permanent easement that UI must acquire outside of the CT DOT corridor and environmental impacts.

9.4 SITE-SPECIFIC ROUTE AND CONFIGURATION VARIATIONS

After selecting Alternative 1 as the preferred solution for rebuilding the 115-kV Milvon Substation to West River Substation transmission lines, UI performed more detailed engineering design and environmental evaluations of the proposed route and line configuration, conducted outreach to representatives of the involved municipalities, investigated environmental resources, and performed real estate analyses to verify property boundaries between the CT DOT railroad corridor and adjacent public/private landowners. As a result of these studies and consultations, UI identified specific locations along the proposed route (i.e., Alternative 1) that merited further analyses of structure-specific transmission line routing variations or configuration options.

Table 9-2 identifies each of these locations, by municipality and structure number; describes the rationale for the additional analyses; compares the options considered; and describes the preferred solution. The proposed Project incorporates the preferred options, as identified for each of these variations.

As shown in Table 9-2, seven of the route configuration variations involved analyses of whether UI should optimally re-use existing single-circuit monopoles that were installed as part of reliability projects (i.e., 2015 Milvon Take-Off Structure Replacement Project [CSC Petition No. 1151]; FAC-08 Project; 2010 West Haven Train Station Project [CSC Petition No. 940]). The remaining variations were identified to avoid or minimize impacts to environmental resources (e.g., wetlands, watercourses) and land uses adjacent to the railroad tracks or to optimize the connections of the rebuilt 115-kV lines to UI's existing substations.

UI's analyses regarding whether to reuse any of the single-circuit monopoles that were installed in conjunction with other projects were based on engineering design and constructability considerations. Avoiding the need for additional 115-kV line spans of the railroad tracks was a key consideration. Table 9-2 summarizes the rationale for UI's selection of a preferred option in each of these cases.

Other variations, such as those involving options for the alignment of the rebuilt 115-kV lines across the Indian and West rivers and near train stations, involved analyses not only of engineering and constructability considerations, but also environmental, land use, and real estate factors.

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Table 9-2: Summary of Route and Configuration Variations

| Municipality / Variation | Reason for Variation | Within CT DOT Corridor (Y or N) | Options Considered | Recommendation |
|--|---|---|---|--|
| Milford | | | | |
| Structure P887N (Milvon Substation) | Existing steel monopole P887N, which is located adjacent to the railroad tracks north of Milvon Substation, was installed as part of UI's Milvon Take-Off Structure Replacement Project in 2015 to support the northern 115-kV line. It was not designed to support a double-circuit configuration. | Y | <i>Option 1:</i> Retain Structure P887N and add one new monopole on the south side of the tracks to support the rebuilt southern 115-kV circuit. This option allows the existing conductors comprising the north circuit to remain as-is in the span crossing the tracks. <i>Option 2:</i> Replace existing Structure P887N with a new monopole that will support both the northern and southern circuits. | Option 1. This option minimizes the number of conductors required to cross the tracks. |
| Structure P898AS | UI installed Structure P898AS, which is located on the south side of the railroad tracks near Bridgeport Avenue, as part of its FAC-08 project. | Y (but additional land would be required for Option 1) | <i>Option 1:</i> Continue to use existing Structure P898AS, crossing the southern 115-kV circuit to the south side of the railroad tracks for a short segment, and installing three new single-circuit monopoles (two to the west and one to the east of Structure P898AS) before re-crossing the southern circuit to the north side of the tracks. Because of development directly adjacent to the railroad corridor on the south side in this location, UI would have to acquire new easements. <i>Option 2:</i> Remove Structure P898AS and maintain the proposed DCT configuration on the north side of the railroad tracks. | Option 2: This option will avoid new easement acquisition and the need for two crossings of the railroad tracks. |
| Milford Cemetery | During Project consultations, UI was informed that there are unmarked graves in the Milford Cemetery near the cemetery boundary with the CT DOT corridor. | Y | <i>Option 1:</i> Continue standard transmission line structure spacing every 300 feet. Two structures would be adjacent to the cemetery. <i>Option 2:</i> Increase pole heights to accommodate longer 800-foot spans to avoid installation of a new pole adjacent to the cemetery. | Option 2: This option will minimize new structure footprints adjacent to the cemetery. |
| Milford Train Station | A new mixed-use building is planned for the corner of Railroad Avenue and River Street | Y | <i>Option 1:</i> Alignment ensures no conductors would span over buildings by routing around the ticketing building. <i>Option 2:</i> Alignment spans over ticketing building but does not interfere with possible future development in what is currently a parking lot adjacent to and north of the Train Station. <i>Option 3:</i> Keeps the proposed alignment as close to the existing catenary structures as possible to minimize impacts to both the future development noted in Option 2 and a proposed mid-use building at the corner of Railroad Avenue and River Street. | Option 3: This option will minimize impacts to all future development planned north of the train station. |
| Structure P930AS | This structure, which is located between Wampus Lane and the Indian River, was installed south of the railroad tracks as part of UI's FAC-08 project. | Y | <i>Option 1:</i> Continue to use existing Structure P930AS, crossing the southern 115-kV circuit to the south side of the railroad tracks for a short segment and installing 2 new SCT monopoles (1 to the west and 1 to the east of Structure P930AS) before re-crossing the tracks to the north. <i>Option 2:</i> Remove Structure P930AS and maintain the proposed DCT configuration on the north side of the railroad tracks. | Option 2: This option will avoid the need for two crossings of the railroad tracks. |
| Indian River Crossing | Effort to minimize environmental impacts. | N | <i>Option 1:</i> Continue standard transmission line structure spacing every 300'. <i>Option 2:</i> Increase pole heights to accommodate longer 600' spans to avoid installation of a new pole in the Indian River tidal wetlands. | Option 2: This option will minimize new structure footprints in the Indian River tidal wetlands. |
| Structure P959AN (east of Woodmont Substation) | Structure P959AN was installed as part of UI's FAC-08 project. It currently supports only the northern 115-kV circuit. | Y | <i>Option 1:</i> Retain Structure P959AN and install a second monopole, adjacent to this structure, to support only the southern 115-kV line. This new single-circuit monopole would also support MNR signal and/or feeder wires. <i>Option 2:</i> Replace existing Structure P959AN with a new double-circuit monopole to support both | Option 2: Remove Structure P959AN and install a monopole to support the DCT configuration on the north side |

| Municipality / Variation | Reason for Variation | Within CT DOT Corridor (Y or N) | Options Considered | Recommendation |
|---|--|--|---|---|
| | | | the northern and southern 115-kV circuits. This will allow the continued separation of UI and MNR infrastructure facilities. | of the railroad tracks. |
| Structure P968AS (between Heenan Drive and Marble Lane) | Structure P968AS is a single-circuit monopole (which supports the southern 115-kV circuit) that was installed as part of UI's FAC-08 project. | Y | <p>Option 1: Reuse Structure P968AS in a single-circuit configuration to the southern 115-kV circuit. This would require crossing the southern 115-kV circuit to the south side of the railroad tracks for a short segment and installing two new single-circuit monopoles (1 to the west and 1 to the east of Structure P968AS) before re-crossing the tracks to the north. Due to the proximity to wetlands and existing buildings south of the railroad tracks, the new structures on the southern side of the tracks would have to be built in-line and the MNR signal wires would have to be transferred to the new monopoles.</p> <p>Option 2: Remove Structure P968AS and maintain the proposed double-circuit configuration on the north side of the railroad tracks.</p> | Option 2: This option will avoid the need for two crossings of the railroad tracks. |
| West Haven | | | | |
| Structure P1015AS (near Lake Phipps) | Structure P1015AS is a single-circuit monopole (which supports the southern 115-kV circuit) that was installed as part of UI's FAC-08 project. | Y (but additional land would be required for Option 1) | <p>Option 1: Reuse Structure P1015AS in a single-circuit configuration to support the southern 115-kV circuit. This would require crossing the southern 115-kV circuit to the south side of the railroad tracks for a short segment and installing two new single-circuit monopoles (1 to the west and 1 to the east of Structure P1015AS) before re-crossing the tracks to the north. Because of the narrow width of the CT DOT corridor south side of the tracks, additional ROW would have to be acquired near Lake Phipps.</p> <p>Option 2: Remove Structure P1015AS and maintain the proposed DCT configuration on the north side of the railroad tracks.</p> | Option 2: This option will avoid the need for two crossings of the railroad tracks. |
| West Haven Train Station | Structures TP1019S and TP1020S are single-circuit monopoles (which support the southern 115-kV circuit) that were installed as part of the 2010 West Haven Train Station Project. As part of this project, 4 additional single-circuit monopoles (Structures TP1017N, TP1018N, TP1019N, TP1020N) were also installed to support the northern 115-kV circuit. | Y (but additional land would be required for Option 1) | <p>Option 1: Reuse Structures TP1019S and TP1020S in a SCT configuration to support the southern 115-kV circuit. This would require crossing the southern 115-kV-circuit to the south side of the railroad tracks for a short segment and installing three new single-circuit monopoles (1 to the west of Structure TP1019S and two to the east of Structure TP1020S) before re-crossing the tracks to the north. This option would allow the re-use of existing structures TP1019N and TP1020N.</p> <p>Option 2: Remove all existing single-circuit monopoles and maintain the proposed DCT configuration on the north of the tracks.</p> | Option 2: This option will avoid the need for two crossings of the railroad tracks. |
| Structure P1026AS (west of Elmwest Substation) | Structure P1026AS is a single-circuit monopole (which supports the southern 115-kV circuit) that was installed as part of UI's FAC-08 project. | Y (but additional land would be required for both options) | <p>Option 1: Reuse Structure P1026AS in a single-circuit configuration to support the southern 115-kV circuit. This would require crossing the southern 115-kV circuit to the south side of the railroad tracks at Catenary Structure 1025 and installing 3 new single-circuit monopoles (1 to the west and 1 to the east of Structure P1026AS) until the northern 115-kV circuit crosses the tracks at Catenary Structure 1028 in order to enter Elmwest Substation, which is located on the south side of the tracks. Due to the proximity to existing buildings on the southern side of the railroad tracks, the new structures on the southern side of the tracks would have to be built in-line and the MNR signal wires would have to be transferred to the new monopoles. In addition, additional ROW would have to be acquired on the south side of the railroad tracks.</p> <p>Option 2: Remove Structure P1026AS and maintain the proposed double-circuit configuration on the north side of the railroad tracks.</p> | Option 2: This option will avoid the need for two crossings of the railroad tracks. |
| West Haven Train Station to Elmwest | Multiple existing single-circuit steel poles are located both north and south of the railroad tracks and along the south | Y (but additional land | <p>Option 1: Maintain the proposed double-circuit configuration on the north side of the railroad tracks.</p> <p>Option 2: Reuse of existing single circuit monopoles located between Structures TP1019N/TP1019S</p> | Option 1: Reduce impact to residences and maintain a |

| Municipality / Variation | Reason for Variation | Within CT DOT Corridor (Y or N) | Options Considered | Recommendation |
|--------------------------|---|-------------------------------------|--|---|
| Substation | side of the tracks between the West Haven Train Station and Elmwest Substation, which is located south side of the tracks. Thus, both circuits would have to cross the tracks to connect the proposed double-circuit lines (to be located north side of the railroad tracks) to the substation. | would be required for both options) | and Elmwest Substation by crossing the southern 115-kV circuit to the south side of the railroad tracks at Catenary Structure 1018. This option would increase the construction impacts to residential properties adjacent to the south side of the tracks. | double-circuit configuration on the north side of the tracks. |
| West Haven / New Haven | | | | |
| West River Crossing | The West River is bordered to both the east and west by extensive wetlands. UI identified and evaluated various options, all located in a double-circuit configuration on the north side of the railroad tracks, for minimizing impacts to these wetlands | Y | <i>Option 1:</i> Install new double-circuit monopoles with a 25-foot offset from the existing catenary support columns. <i>Option 2:</i> Install new double-circuit monopoles in line with the existing catenary support columns. <i>Option 3:</i> Install new, taller double-circuit monopoles to allow longer spans between structures (about 600 feet), thereby minimizing the placement of pole foundations in the wetlands. | Option 3: This option will minimize new structure footprints in the wetlands around West River. |

Note: No route or configuration variations were identified along the short segment of the proposed route in the Town of Orange.

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9.5 JUSTIFICATION FOR THE SELECTION OF THE PROPOSED PROJECT

After considering various options for rebuilding the 115-kV lines between the Milvon and West River substations, UI concluded that the proposed double-circuit overhead configuration, to be aligned primarily within the CT DOT railroad corridor best met the Company's objectives for providing a cost-effective solution for maintaining the reliability and resiliency of the transmission grid, while avoiding or minimizing impacts to environmental resources, cultural resources, and land uses. In particular, the proposed Project:

- **Maximizes the use of CT DOT's long-established linear railroad corridor and minimizes the need to acquire additional property for utility use.** The continued co-location of the 115-kV lines within the railroad corridor also will be consistent with Federal policies regarding linear energy facility siting.
- **Minimizes environmental and land use impacts.** Although unavoidable temporary effects and minor long-term impacts to site-specific environmental resources will occur as a result of the construction and operation of the rebuilt 115-kV transmission lines, the development of the Project along existing utility and transportation corridors will be consistent with State and local land use policies and long-term goals for upgrading the electric transmission grid, and will minimize long-term adverse environmental impacts to the maximum extent practical.
- **Achieves a Cost-Effective Solution.** The proposed Project represents a cost-effective solution for accomplishing the required 115-kV rebuilds in the densely developed Milford, Orange, West Haven, and New Haven areas.

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10. ACRONYMS AND GLOSSARY OF TERMS

| Acronym | Description |
|--------------------------|--|
| 115-kV: | 115-kilovolts or 115,000 volts |
| ACSS: | Aluminum Conductor Steel Supported, a common type of overhead conductor |
| AGL: | Above Ground Level |
| ANSI: | American National Standards Institute |
| Application: | Application to the Connecticut Siting Council for a Certificate of Environmental Compatibility and Public Need |
| BMP: | Best Management Practices |
| CCMA: | Connecticut Coastal Management Act |
| Certificate: | Certificate of Environmental Compatibility and Public Need (from the Connecticut Siting Council) |
| CIRCA: | Connecticut Institute for Resiliency and Climate Adaptation |
| CJL: | Coastal Jurisdictional Line |
| Conn. Gen. Stat.: | Connecticut General Statutes |
| Council (or CSC): | Connecticut Siting Council |
| CT DEEP: | Connecticut Department of Energy and Environmental Protection |
| CT DOT: | Connecticut Department of Transportation |
| CT DOT Corridor: | Property owned by CT DOT encompassing the railroad tracks and areas both north and south of the tracks |
| CONVEX: | Connecticut Valley Exchange |
| D&M Plan: | Development and Management Plan (required by the Connecticut Siting Council) |
| dBA: | Decibel, on the A-weighted scale |
| dbh: | Diameter breast height (tree trunk measurement) |
| DESPP: | Department of Emergency Services and Public Protection |
| ECC: | Electric Control Center (UI) |
| EMF: | Electric and magnetic field |
| EMF BMP Document: | Electric and Magnetic Fields Best Management Practices for the Construction of Electric Transmission Lines in Connecticut prescribed by the Connecticut Siting Council |
| FAA: | Federal Aviation Administration |
| FAQs: | Frequently Asked Questions |
| FEMA: | Federal Emergency Management Agency |
| FIRM: | Flood Insurance Rate Map |
| HDD: | Horizontal Directional Drill |
| ICES: | International Committee on Electromagnetic Safety |
| ICNIRP: | International Commission on Non-Ionizing Radiation Protection |
| IEEE: | Institute of Electrical and Electronics Engineers |
| ISO-NE: | Independent System Operator – New England |
| kV: kilovolt | Equals 1,000 volts |
| MCF: | Municipal Consultation Filing, part of the Connecticut Siting Council Application process |
| MNR: | Metro-North Railroad |
| NAAQS: | National Ambient Air Quality Standards |

| Acronym | Description |
|----------------------------|---|
| NAVD88: | North American Vertical Datum 1988 |
| NDDDB: | Connecticut Natural Diversity Data Base (CT DEEP) |
| NERC: | North American Electric Reliability Council, Inc. (initially, the National Electric Reliability Council) |
| NESC: | National Electrical Safety Code |
| NRCS: | Natural Resources Conservation Service (United States Department of Agriculture) |
| NRHP: | National Register of Historic Places |
| OPGW: | Optical groundwire (a shield wire containing optical glass fibers for communication purposes) |
| Permanent Easement: | Pertains to the transmission line structures, wire clearances, access, vegetation management, limitations on structures that can be placed on the easement (e.g., buildings, pools,), and protection from excavation, all as needed for UI's installation, maintenance, operation, and repair of the utility infrastructure |
| POH: | Proposed Overhead Transmission Pole Centerline Alignment |
| Project: | Milvon-West River Railroad Transmission Line 115-kV Rebuild Project |
| Project Area: | Collectively, the location of the work both within and north/south of the CT DOT corridor |
| RCSA: | Regulations of Connecticut State Agencies |
| ROW: | Right-of-way |
| SCADA: | Supervisory Control and Data Acquisition System |
| SCRCOG: | South Central Regional Council of Governments |
| SF | Square Feet |
| SHPO: | State Historic Preservation Office |
| SRHP: | State Register of Historic Places |
| SWPCP: | Stormwater Pollution Control Plan |
| UI, Company: | The United Illuminating Company |
| USACE | United States Army Corps of Engineers |
| USGS: | United States Geological Survey (U.S. Department of the Interior) |
| WHO: | World Health Organization |
| XS: | Cross-section (drawing) |