

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: <u>siting.council@ct.gov</u> Web Site: portal.ct.gov/csc

Hearing Program Docket No. 504 Thursday, August 19, 2021 2:00 p.m. /6:30 p.m. Zoom Remote Public Hearing

- I. Opening by Council
 - A. Statement read by Presiding Officer.
 - B. Motion
 - 1. Applicant's Motion for Protective Order, dated August 11, 2021
 - C. Administrative Notice taken by Council

FEDERAL

- 1. FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Questions and Answers About Biological Effects and Potential Hazards of Radiofrequency Electromagnetic Fields, OET Bulletin No. 56, August 1999, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet56/oet 56e4.pdf
- FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Evaluating Compliance with FCC-Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields, OET Bulletin No. 65, August 1997, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet65/oet 65.pdf
- 3. FEDERAL COMMUNICATIONS COMMISSION, *Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation Report and Order*, August 1, 1996, *available at* <u>https://transition.fcc.gov/Bureaus/Engineering_Technology/Orders/1996/fcc96326.pdf</u>
- 4. Telecommunications Act of 1996, as amended, Pub. L. No. 104-104, 110 Stat. 56 (codified as amended in scattered sections of 47 U.S.C), *available at* <u>https://transition.fcc.gov/Reports/tcom1996.pdf</u>
- 5. FEDERAL COMMUNICATIONS COMMISSION, *Warning, Alert and Response Network Act*, Pub. L. No. 109-437, 120 Stat. 1936 (2006), (codified at 47 U.S.C. §332(d)(1)) (2006), *available at* <u>https://transition.fcc.gov/pshs/docs/emergency-information/cmas-warn-act.pdf</u>
- Wireless Communications and Public Safety Act of 1999, as amended, 47 U.S.C. §§ 615-615b, as amended, *available at* <u>https://www.congress.gov/bill/106th-congress/housebill/438/text/ih</u>.

- 7. Enhance 911 Act of 2004, as amended, 47 U.S.C. § 942, as amended, *available at* https://www.gpo.gov/fdsys/pkg/PLAW-108publ494/pdf/PLAW-108publ494.pdf
- Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §6409 Wireless Facilities Deployment 2012, *available at* <u>https://www.gpo.gov/fdsys/pkg/PLAW-112publ96/pdf/PLAW-112publ96.pdf</u>
- 9. Actions That May Have a Significant Environmental Effect, for Which Environmental Assessments (EAs) Must be Prepared, 47 C.F.R. § 1.1307, as amended, *available at*. <u>https://www.gpo.gov/fdsys/pkg/CFR-2013-title47-vol1/pdf/CFR-2013-title47-vol1-sec1-1307.pdf</u>
- 10. Radiofrequency Radiation Exposure Limits, 47 C.F.R. § 1.1310, as amended, *available at* <u>https://www.gpo.gov/fdsys/pkg/CFR-2002-title47-vol1/pdf/CFR-2002-title47-vol1-sec1-1310.pdf</u>
- 11. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), *available at* <u>http://www.presidency.ucsb.edu/ws/index.php?pid=86954</u>
- 12. Presidential Order No. 13616, Accelerating Broadband Infrastructure Development, 77 Fed. Reg. 119 (June 14, 2012), *available at* <u>http://www.gpo.gov/fdsys/pkg/FR-2012-06-20/pdf/2012-15183.pdf</u>
- Presidential Policy Directive No. 21, Critical Infrastructure Security and Resilience, February 12, 2013, available at <u>https://obamawhitehouse.archives.gov/the-press-office/2013/02/12/presidential-policy-directive-critical-infrastructure-security-and-resil</u>
- 14. DIVISION OF MIGRATORY BIRD MANAGEMENT, UNITED STATES FISH & WILDLIFE SERVICE, UNITED STATES DEPARTMENT OF THE INTERIOR, *Recommended Best Practices for Communication Tower Design, Siting, Construction, Operation, Maintenance and Decommissioning*, last updated August 2016, *available at* <u>https://www.fws.gov/migratorybirds/pdf/management/usfwscommtowerguidance.pdf</u>
- 15. National Park Service, United States Department of the Interior, *National Register of Historic Places available at* <u>https://www.nps.gov/subjects/nationalregister/index.htm</u>
- 16. FEDERAL AVIATION ADMINISTRATION, *Obstruction Marking and Lighting, Advisory Circular AC No. 70/7460-1L*, December 4, 2015, *available at* https://www.faa.gov/documentLibrary/media/Advisory Circular/AC 70 7460-1L .pdf
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- 18. FEDERAL COMMUNICATIONS COMMISSION, Opportunities to Reduce Bird Collisions with Communications Towers While Reducing Tower Lighting Costs, January 6, 2017, available at <u>https://www.fws.gov/migratorybirds/pdf/management/fccopportunitiestoreducebirdcollisio</u> ns.pdf

 Stephen J. Blumberg, et al, Wireless Substitution: Early Release of Estimates from the National Health Interview Survey, July – December 2017, Division of Health Interview Statistics, National Center for Health Statistics, U.S. Center of Disease Control, June 2018, available at https://www.cdc.gov/nchs/data/nhis/earlyrelease/wireless201806.pdf

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- https://apps.fcc.gov/edocs_public/attachmatch/DA-12-2047A1.pdf
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- 23. FEDERAL COMMUNICATIONS COMMISSION, Acceleration of Broadband Deployment by Improving Wireless Facilities Siting Policies, et al, *Wireless Infrastructure Report and Order*, FCC 14-153, October 21, 2014, *available at* <u>http://www.fcc.gov/document/wireless-infrastructure-report-and-order</u>
- 24. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Second Report and Order*, FCC 18-30, March 30, 2018, *available at* https://docs.fcc.gov/public/attachments/FCC-18-30A1.pdf
- 25. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment/Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Third Report and Order and Declaratory Ruling*, FCC 18-111, August 3, 2018, *available at* <u>https://docs.fcc.gov/public/attachments/FCC-18-111A1.pdf</u>
- 26. FEDERAL COMMUNICATIONS COMMISSION, FCC Fact Sheet: Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment; Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment, *Third Report and Order*, FCC 18-133, September 27, 2018, *available at* <u>https://docs.fcc.gov/public/attachments/DOC-353962A1.pdf</u>
- 27. FEDERAL COMMUNICATIONS COMMISSION, Implementation of State and Local Governments' Obligation to Approve Certain Wireless Facility Modification Requests Under Section 6409(a) of the Spectrum Act of 2012, *Declaratory Ruling and Notice of Proposed Rulemaking*, FCC 20-75, June 10, 2020, *available at* <u>https://ecfsapi.fcc.gov/file/0610971105336/FCC-20-75A1.pdf</u>
- FEDERAL COMMUNICATIONS COMMISSION, Implementation of State and Local Governments' Obligation to Approve Certain Wireless Facility Modification Requests Under Section 6409(a) of the Spectrum Act of 2012, *Report and Order*, FCC 20-153, November 3, 2020, *available at* https://docs.fcc.gov/public/attachments/FCC-20-153A1.pdf

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- 31. STATE OF CONNECTICUT SITING COUNCIL, *Telecommunications Facilities: An Illustrated Primer on the Siting of Facilities Within Connecticut and Throughout the Nation, Version II, available at* <u>https://portal.ct.gov/-/media/CSC/CSCtower307pdf.pdf</u>
- 32. STATE OF CONNECTICUT SITING COUNCIL, *Statewide Telecommunications Coverage Database*, *available at* <u>https://portal.ct.gov/CSC/Common-Elements/Common-Elements/Connecticut-Siting-Council---Disclaimer</u>
- 33. DOCKET NO. 432 Feasibility study of back-up power requirements for telecommunications towers and antennas pursuant to Public Act 12-148, available at <u>https://portal.ct.gov/CSC/1_Applications-and-Other-Pending-</u> <u>Matters/Applications/3_DocketNos400s/Docket-No-432</u>

Department of Energy and Environmental Protection

- 34. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, CONNECTICUT COUNCIL ON SOIL AND WATER CONSERVATION, Connecticut Guidelines for Soil Erosion and Sediment Control, DEP Bulletin 34, last revised November 2007, available at <u>https://portal.ct.gov/DEEP/Water/Soil-Erosion-and-Sediment-Control-Guidelines/Guidelines-for-Soil-Erosion-and-Sediment-Control</u>
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- 37. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *Connecticut Air Quality Standards*, Effective April 15, 2014, Regulations of Connecticut State Agencies §§ 22a-174-24, et seq.
- 38. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *Connecticut Noise Control Regulations*, Effective June 15, 1978, Regulations of Connecticut State Agencies §§22a-69-1, et seq.

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- 40. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, Connecticut's Endangered, Threatened and Special Concern Species 2015, August 2015, *available at* <u>https://portal.ct.gov/-</u>/media/DEEP/wildlife/pdf_files/nongame/ETS15pdf.pdf
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- 42. PUBLIC UTILITIES REGULATORY AUTHORITY, Connecticut Public Utilities Cybersecurity Action Plan, April 6, 2016, available at <u>https://portal.ct.gov/-/media/DAS/BEST/Security-Services/Connecticut-Public-Utilities-Cybersecurity-Action-Plan-April-6-2016.pdf?la=en</u>
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Department of Transportation

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- 47. STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH, Environmental and Occupational Health Assessment, Radiation – Cell Phone Towers – Questions and Answers about Health, May 2015, available at <u>https://portal.ct.gov/-/media/Departments-and-</u> <u>Agencies/DPH/dph/environmental_health/eoha/pdf/051115CellPhoneTowerFINALpdf.pdf</u>

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- 50. Final Report of the Two Storm Panel, January 9, 2012, *available at* <u>http://www.governor.ct.gov/malloy/lib/malloy/two_storm_panel_final_report.pdf</u>
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- 52. GOVERNOR'S STEERING COMMITTEE ON CLIMATE CHANGE, ADAPTATION SUBCOMMITTEE, Connecticut Climate Change Preparedness Plan, Adaptation Strategies for Agriculture, Infrastructure, Natural Resources and Public Health Climate Change Vulnerabilities, 2011, available at <u>https://portal.ct.gov/-</u> /media/DEEP/climatechange/ConnecticutClimatePreparednessPlan2011pdf.pdf?la=en
- 53. CONNECTICUT DEPARTMENT OF EMERGENCY SERVICES AND PUBLIC PROTECTION, *CT Text to 911*, 2018, *available at* <u>https://www.text911ct.org/</u>
- 54. STATE OF CONNECTICUT, EXECUTIVE ORDER NO. 7, Protection of Public Health and Safety During COVID-19 Pandemic and Response, March 12, 2020, and subsequent orders related thereto, *available at* <u>https://portal.ct.gov/-/media/Office-of-the-Governor/Executive-Orders/Lamont-Executive-Orders/Executive-Order-No-7.pdf</u>
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- 59. Connecticut Energy Marketers Association v. Dept. of Energy and Environmental Protection, 324 Conn. 362 (2016).

TECHNICAL

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ENVIRONMENTAL

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- 71. UNITED STATES ARMY CORPS OF ENGINEERS, NEW ENGLAND DISTRICT, The Highway Methodology Workbook Supplement, Wetland Functions and Values, September 1999, available at <u>http://www.nae.usace.army.mil/Portals/74/docs/regulatory/Forms/HighwaySupplement6Ap</u> <u>r2015.pdf</u>
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MAPS

- 74. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Natural Diversity Database Map for the Town of Glastonbury, (last updated June 2021), available at http://www.depdata.ct.gov/naturalresources/endangeredspecies/nddbpdfs.asp
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- 76. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Northern long-eared bat areas of concern in Connecticut to assist with Federal Endangered Species Act Compliance, last updated March 6, 2019, available at https://portal.ct.gov/-/media/DEEP/endangered_species/images/nlebmappdf.pdf?la=en
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- 79. NATIONAL AUDUBON SOCIETY, *Connecticut Important Bird Areas, available at* <u>http://netapp.audubon.org/iba/state/US-CT</u>
- 80. Mail-A-Map Street Map, Glastonbury, available at http://mailamap.com/street-maps
- 81. UNITED STATES GEOLOGICAL SURVEY, Interactive Topographical Map Viewer, *available at* <u>https://ngmdb.usgs.gov/topoview/viewer/#4/39.98/-100.06</u>
- D. State Agency comments
 - 1. Connecticut Council on Environmental Quality Comments, dated June 23, 2021
 - 2. Connecticut Department of Transportation Comments, dated August 6, 2021
- E. Municipal comments
 - 1. Town of Glastonbury Comments, dated May 26, 2021
 - 2. Town of Glastonbury Comments, dated June 29, 2021

II. Appearance by Applicant

Arx Wireless Infrastructure, LLC (ARX)

Representative:

Philip C. Pires, Esq. David A. Ball, Esq. Cohen & Wolf, P.C.

- A. Administrative Notice.
- B. Exhibits for Identification.
 - 1. Application for a Certificate of Environmental Compatibility and Public Need filed by Arx Wireless Infrastructure, LLC, received June 4, 2021, and attachments and bulk file exhibits including:

Bulk file exhibits:

- a. Town of Glastonbury Zoning Regulations
- b. Town of Glastonbury Zoning Map
- c. Town of Glastonbury GIS Map of Site with Zoning Overlay
- d. Town of Glastonbury Plan of Conservation and Development
- e. Town of Glastonbury Inland Wetlands & Watercourses Regulations
- f. Technical Report
- 2. Applicant's Affidavit of Publication, dated June 24, 2021
- 3. Applicant's Sign Posting Affidavit, dated August 10, 2021
- 4. Applicant's Responses to Council Interrogatories, Set One and Set Two, dated August 12, 2021
- 5. Applicant's Revised Exhibit G and H to the Application, dated August 12, 2021
- 6. Applicant's Pre-Filed Testimony of Keith Coppins, dated August 12, 2021
- 7. Applicant's Pre-Filed Testimony of Douglas Roberts, dated August 12, 2021
- 8. Applicant's Pre-Filed Testimony of Matthew Davison, dated August 12, 2021

9. Applicant's Pre-Filed Testimony of David Archambault, dated August 12, 2021 10. Applicant's Response to Council Interrogatory No. 27, dated August 13, 2021

- C. Swear Witnesses
 - 1. Keith Coppins, Managing Director, Arx Wireless Infrastructure, LLC
 - 2. Douglas Roberts, Architect
 - 3. David Archambault, Vice President and Co-Owner, Virtual Site Simulations, LLC
 - 4. Matt Davison, Owner, Davison Environmental, LLC
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. AT&T

III. Appearance by Intervenor:

Representatives:

New Cingular Wireless PCS, LLC (AT&T)

Kristen Motel, Esq. Lucia Chiocchio, Esq. Cuddy & Feder LLP

- A. Administrative Notice.
 - CONNECTICUT SITING COUNCIL DOCKET NO. 488 Homeland Towers, LLC Certificate of Environmental Compatibility and Public Need for the construction, maintenance, and operation of a telecommunications facility located 93 Richards Road, Kent, Connecticut. Record, *available at* <u>https://portal.ct.gov/CSC/1_Applications-and-</u><u>Other-Pending-Matters/Applications/3_DocketNos400s/Docket-No-488-Homeland-ATT-Kent</u>
- B. Exhibits for Identification.
 - 1. AT&T's Request to Intervene, dated July 18, 2021
 - 2. AT&T's Responses to Council Interrogatories, dated August 11, 2021
 - 3. Resume of Simon J. Brighenti, Jr., dated August 11, 2021
- C. Swear Witnesses
 - 1. Martin Lavin, Senior RF Engineer, C Squared Systems, LLC
 - 2. Simon J. Brighenti, Jr., Senior Site Acquisition Consultant, Centerline Communications
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Applicant
- IV. Closing by Connecticut Siting Council.