

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

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Hearing Program
Docket No. 503
Tuesday, October 5, 2021
2:00 p.m.
Zoom Remote Public Hearing

- I. Opening by Council
 - A. Statement read by Presiding Officer.
 - B. Administrative Notice taken by Council

FEDERAL

- 1. FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Questions and Answers About Biological Effects and Potential Hazards of Radiofrequency Electromagnetic Fields, OET Bulletin No. 56, August 1999, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet56/oet56e4.pdf
- 2. FEDERAL COMMUNICATIONS COMMISSION, OFFICE OF ENGINEERING AND TECHNOLOGY, Evaluating Compliance with FCC-Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields, OET Bulletin No. 65, August 1997, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet65/oet65.pdf
- 3. FEDERAL COMMUNICATIONS COMMISSION, Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation Report and Order, August 1, 1996, available at https://transition.fcc.gov/Bureaus/Engineering_Technology/Orders/1996/fcc96326.pdf
- 4. Telecommunications Act of 1996, as amended, Pub. L. No. 104-104, 110 Stat. 56 (codified as amended in scattered sections of 47 U.S.C), *available at* https://transition.fcc.gov/Reports/tcom1996.pdf
- 5. FEDERAL COMMUNICATIONS COMMISSION, *Warning, Alert and Response Network Act*, Pub. L. No. 109-437, 120 Stat. 1936 (2006), (codified at 47 U.S.C. §332(d)(1)) (2006), *available at* https://transition.fcc.gov/pshs/docs/emergency-information/cmas-warn-act.pdf
- 6. Wireless Communications and Public Safety Act of 1999, as amended, 47 U.S.C. §§ 615-615b, as amended, *available at* https://www.congress.gov/bill/106th-congress/house-bill/438/text/ih.
- 7. Enhance 911 Act of 2004, as amended, 47 U.S.C. § 942, as amended, *available at* https://www.gpo.gov/fdsys/pkg/PLAW-108publ494/pdf/PLAW-108publ494.pdf
- 8. Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §6409 Wireless Facilities Deployment 2012, *available at* https://www.gpo.gov/fdsys/pkg/PLAW-112publ96/pdf/PLAW-112publ96.pdf

- 9. Actions That May Have a Significant Environmental Effect, for Which Environmental Assessments (EAs) Must be Prepared, 47 C.F.R. § 1.1307, as amended, *available at*. https://www.gpo.gov/fdsys/pkg/CFR-2013-title47-vol1-pdf/CFR-2013-title47-vol1-sec1-1307.pdf
- 10. Radiofrequency Radiation Exposure Limits, 47 C.F.R. § 1.1310, as amended, *available at* https://www.gpo.gov/fdsys/pkg/CFR-2002-title47-vol1/pdf/CFR-2002-title47-vol1-sec1-1310.pdf
- 11. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), *available at* http://www.presidency.ucsb.edu/ws/index.php?pid=86954
- 12. Presidential Order No. 13616, Accelerating Broadband Infrastructure Development, 77 Fed. Reg. 119 (June 14, 2012), *available at* http://www.gpo.gov/fdsys/pkg/FR-2012-06-20/pdf/2012-15183.pdf
- 13. Presidential Policy Directive No. 21, Critical Infrastructure Security and Resilience, February 12, 2013, available at https://obamawhitehouse.archives.gov/the-press-office/2013/02/12/presidential-policy-directive-critical-infrastructure-security-and-resil
- 14. DIVISION OF MIGRATORY BIRD MANAGEMENT, UNITED STATES FISH & WILDLIFE SERVICE, UNITED STATES DEPARTMENT OF THE INTERIOR, Recommended Best Practices for Communication Tower Design, Siting, Construction, Operation, Maintenance and Decommissioning, last updated August 2016, available at https://www.fws.gov/migratorybirds/pdf/management/usfwscommtowerguidance.pdf
- 15. National Park Service, United States Department of the Interior, *National Register of Historic Places available at* https://www.nps.gov/subjects/nationalregister/index.htm
- 16. FEDERAL AVIATION ADMINISTRATION, *Obstruction Marking and Lighting, Advisory Circular AC No.* 70/7460-1L, December 4, 2015, *available at* https://www.faa.gov/documentLibrary/media/Advisory_Circular/AC_70_7460-1L_.pdf
- 17. FEDERAL AVIATION ADMINISTRATION, Specification for Obstruction Lighting Equipment, Advisory Circular AC No. 150/5345-43J, March 11, 2019, available at https://www.faa.gov/documentLibrary/media/Advisory_Circular/150-5345-43J.pdf
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- 19. Stephen J. Blumberg, et al, *Wireless Substitution: Early Release of Estimates from the National Health Interview Survey, July December 2017*, Division of Health Interview Statistics, National Center for Health Statistics, U.S. Center of Disease Control, June 2018, *available at* https://www.cdc.gov/nchs/data/nhis/earlyrelease/wireless201806.pdf
- 20. FEDERAL COMMUNICATIONS COMMISSION, *Public Notice Wireless Telecommunications Bureau Offers Guidance on Interpretation of Section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012*, DA 12-2407, January 25, 2013, *available at* https://apps.fcc.gov/edocs_public/attachmatch/DA-12-2047A1.pdf

- 21. FEDERAL COMMUNICATIONS COMMISSION, Connecting America: The National Broadband Plan, 2010, available at http://www.broadband.gov/plan/
- 22. FEDERAL COMMUNICATIONS COMMISSION, *Text-to-911: Quick Facts & FAQs*, June 2013, *available at* http://www.fcc.gov/guides/text-911-quick-facts-faqs.
- 23. FEDERAL COMMUNICATIONS COMMISSION, Acceleration of Broadband Deployment by Improving Wireless Facilities Siting Policies, et al, *Wireless Infrastructure Report and Order*, FCC 14-153, October 21, 2014, *available at* http://www.fcc.gov/document/wireless-infrastructure-report-and-order
- 24. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Second Report and Order*, FCC 18-30, March 30, 2018, *available at* https://docs.fcc.gov/public/attachments/FCC-18-30A1.pdf
- 25. FEDERAL COMMUNICATIONS COMMISSION, Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment/Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, *Third Report and Order and Declaratory Ruling*, FCC 18-111, August 3, 2018, *available at* https://docs.fcc.gov/public/attachments/FCC-18-111A1.pdf
- 26. FEDERAL COMMUNICATIONS COMMISSION, FCC Fact Sheet: Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment; Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment, *Third Report and Order*, FCC 18-133, September 27, 2018, *available at* https://docs.fcc.gov/public/attachments/DOC-353962A1.pdf
- 27. FEDERAL COMMUNICATIONS COMMISSION, Implementation of State and Local Governments' Obligation to Approve Certain Wireless Facility Modification Requests Under Section 6409(a) of the Spectrum Act of 2012, *Declaratory Ruling and Notice of Proposed Rulemaking*, FCC 20-75, June 10, 2020, *available at* https://ecfsapi.fcc.gov/file/0610971105336/FCC-20-75A1.pdf
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Connecticut Siting Council

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- 32. STATE OF CONNECTICUT SITING COUNCIL, *Statewide Telecommunications Coverage Database*, available at https://portal.ct.gov/CSC/Common-Elements/Common-Elements/Connecticut-Siting-Council---Disclaimer
- 33. **DOCKET NO. 432** Feasibility study of back-up power requirements for telecommunications towers and antennas pursuant to Public Act 12-148, *available at*https://portal.ct.gov/CSC/1 Applications-and-Other-Pending-Matters/Applications/3 DocketNos400s/Docket-No-432

Department of Energy and Environmental Protection

- 34. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, CONNECTICUT COUNCIL ON SOIL AND WATER CONSERVATION, Connecticut Guidelines for Soil Erosion and Sediment Control, DEP Bulletin 34, last revised November 2007, available at https://portal.ct.gov/DEEP/Water/Soil-Erosion-and-Sediment-Control-Guidelines/Guidelines-for-Soil-Erosion-and-Sediment-Control
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- 39. STATE OF CONNECTICUT, DEPT. OF PUBLIC UTILITY CONTROL, Docket No. 08-06-19, DPUC Investigation into the Deployment of Distributed Antenna System (DAS) in the Public Rights of Way, September 29, 2010.
- 40. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, Connecticut's Endangered, Threatened and Special Concern Species 2015, August 2015, available at https://portal.ct.gov/-/media/DEEP/wildlife/pdf_files/nongame/ETS15pdf.pdf
- 41. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, *Connecticut's Wildlife Action Plan*, 2015 Revision, available at http://www.ct.gov/deep/cwp/view.asp?a=2723&q=329520&deepNav_GID=1719#Review

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Department of Transportation

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Other State Agencies

- 46. STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT, Conservation and Development Policies Plan for Connecticut 2013-2018, June 5, 2013, available at https://portal.ct.gov/OPM/IGPP-MAIN/Responsible-Growth/Conservation-and-Development-Policies-Plan
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MAPS

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- 78. NATIONAL AUDUBON SOCIETY, *Connecticut Important Bird Areas, available at* http://netapp.audubon.org/iba/state/US-CT
- 79. Mail-A-Map Street Map, New Britain, available at http://mailamap.com/street-maps
- 80. UNITED STATES GEOLOGICAL SURVEY, Interactive Topographical Map Viewer, *available at* https://ngmdb.usgs.gov/topoview/viewer/#4/39.98/-100.06
- II. Appearance by Applicant

Applicant: Arx Wireless Infrastructure, LLC

Representative: David A. Ball, Esq. Cohen & Wolf, P.C.

A. Administrative Notice.

1.

- B. Exhibits for Identification.
 - 1. Application for a Certificate of Environmental Compatibility and Public Need filed by Arx Wireless Infrastructure, LLC, received May 14, 2021, and attachments and bulk file exhibits including:

Bulk file exhibits:

- a. Technical Report
- b. City of New Britain Zoning Regulations
- c. City of New Britain 2010-2020 Plan of Conservation and Development

- d. City of New Britain Inland Wetlands and Watercourses Regulations
- 2. Applicant's Affidavit of Publication, dated June 9, 2021
- 3. Applicant's Responses to Council Interrogatories, Set One, dated July 7, 2021
- 4. Applicant's Sign Posting Affidavit, dated July 7, 2021
- 5. Applicant's Revised Exhibit G to the Application, dated July 13, 2021
- 6. Applicant's Pre-Filed Testimony of Keith Coppins, dated July 13, 2021
- 7. Applicant's Pre-Filed Testimony of Douglas Roberts, dated July 13, 2021
- 8. Applicant's Pre-Filed Testimony of Michael Libertine and Brian Gaudet, dated July 13, 2021
- 9. Applicant's Signed Protective Order, dated July 15, 2021
- 10. Applicant's Supplemental Responses to Council Interrogatories, Set One, dated August 26, 2021
- 11. Applicant's Additional Pre-Filed Testimony of Keith Coppins, dated September 30, 2021

C. Swear Witnesses

- 1. Keith Coppins, Managing Director, Arx Wireless Infrastructure, LLC
- 2. Douglas Roberts, Senior Architect, AECOM
- 3. Michael Libertine, LEP, Director of Siting and Permitting, All-Points Technology Corp. P.C.
- 4. Brian Gaudet, Project Manager, All-Points Technology Corp. P.C.
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. AT&T
 - 3. City of New Britain

III.	Appearance b	y Intervenor:
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New Cingular Wireless PCS, LLC (AT&T)

Representative:

Thomas J. Regan, Esq. Brown Rudnick LLP

A. Administrative Notice.

1.

- B. Exhibits for Identification.
 - 1. AT&T's Request for Intervenor Status, dated May 25, 2021
 - 2. AT&T's Responses to Council Interrogatories, Set One, dated July 7, 2021
 - 3. AT&T's Witness Resumes, dated July 13, 2021
 - 4. AT&T's Resume for Daniel Bilezikian, dated August 26, 2021
 - 5. AT&T's Supplemental Pre-Filed Testimony of Martin J. Lavin, dated August 26, 2021

- 6. AT&T's Responses to City of New Britain Interrogatories, dated August 26, 2021
- 7. AT&T's Late-Filed Exhibits, dated August 26, 2021
- 8. AT&T's Additional Pre-Hearing Supplemental Submission, dated August 27, 2021
- C. Swear Witnesses
 - 1. Martin J. Lavin, Senior RF Engineer, C2 Systems, LLC
 - 2. Hollis M. Redding, Site Acquisition Specialist, SAI Communications LLC
 - 3. Douglas Roberts, Senior Architect, AECOM
 - 4. Daniel Bilezikian, Site Acquisition Specialist, SAI Communications, LLC
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Applicant
 - 3. City of New Britain
- IV. Appearance by Party:

City of New Britain (City)

Representatives:

Joseph E. Skelly, Jr., Esq. John F. Diakun, Esq. City of New Britain Corporation Counsel

- A. Administrative Notice.
- B. Exhibits for Identification.
 - 1. City of New Britain Comments, dated May 28, 2021
 - 2. City of New Britain Request for Party Status, dated June 1, 2021
 - 3. City of New Britain Affidavit of Steven P. Schiller, dated July 8, 2021
 - 4. City of New Britain Pre-Filed Testimony of Mayor Erin Stewart, dated July 13, 2021
 - 5. City Notices and Orders for 43 Osgood Avenue, dated July 26, 2021
 - 6. City of New Britain Alternative Sites, dated September 16, 2021
 - 7. City of New Britain Affidavit of Justin Dorsey, dated September 29, 2021
 - 8. City of New Britain Assessor Cards for 65 and 73 Allen Street, dated September 30, 2021
 - 9. City of New Britain correspondence with Beth Alom Cemetery Association, Inc., October 4, 2021
 - 10. City of New Britain Additional correspondence with Beth Alom Cemetery Association, Inc., October 4, 2021
- C. Swear Witnesses
 - 1. Erin Stewart, Mayor, City of New Britain
 - 2. Justin Dorsey, Chief of Staff, City of New Britain
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Applicant
 - 3. AT&T
- Closing by Connecticut Siting Council. V.