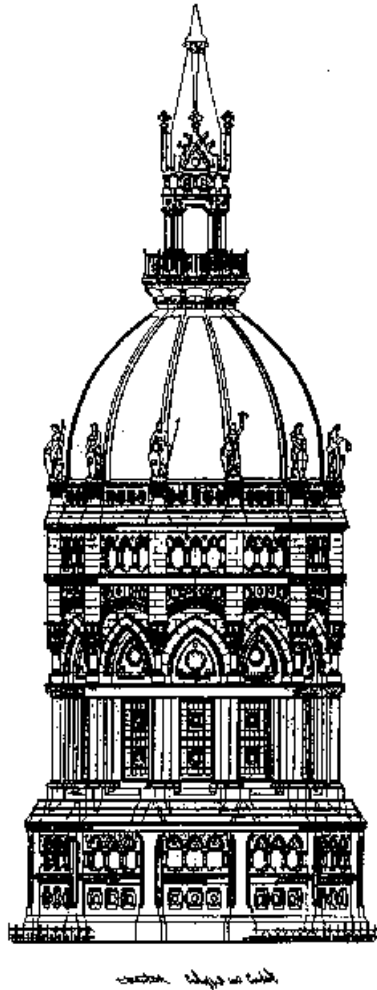


STATE MANDATES ON MUNICIPALITIES: ACTIONS IN 2023



a report by the
**CONNECTICUT ADVISORY COMMISSION ON
INTERGOVERNMENTAL RELATIONS**

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November 3, 2023

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November 3, 2023

To the Leaders of the Connecticut General Assembly:

The Advisory Commission on Intergovernmental Relations (ACIR) has completed its annual report on state mandates and mandate reductions arising from this year's legislative session. The report is prepared in accordance with Connecticut General Statutes (CGS) [Sec. 2-32c](#) and is based on the definition of mandate in [CGS Sec. 2-32b](#), which includes actions requiring a local government to create, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues. Requirements enacted to comply with federal mandates or required by court order, however, are excluded.

The ACIR believes this report includes all legislation that added to or reduced the burden of mandates on municipalities in 2023 but welcomes suggestions to reconsider any public or special acts. The ACIR maintains a separate [mandates compendium](#) that lists all mandates and anything overlooked in this report can be added to the compendium to ensure it is recognized as a mandate in the future.

This report is organized on a bill-by-bill basis to focus on the bill adoption process, including the legislative committees that considered them and the analysis of bills by the legislature's Office of Fiscal Analysis (OFA). Regarding the ACIR's reporting of each mandate's committee of cognizance, the ACIR's review does not account for how a bill's mandates or mandate reductions evolved during the legislative process. The bill passed at the end of the process might have little in common with the bill that received a committee hearing and had been passed by its original committee.

The ACIR traditionally reports how many bills imposed or reduced mandate, but those counts might deceive more than they inform. A new public act obligating a town to hire a new employee or consultant or to provide regular training to all employees will likely have far more impact than ten public acts each requiring a local official to submit a simple document or report a number the municipality can easily compile. The numbers of bills reported can also be deceptive because some bills include only one mandate while others involve multiple mandates.

In 2023, 37 bills passed with one or more sections that the ACIR considers to be a mandate. For reference, 24 bills passed in 2022 had done so, 31 did in 2021 and only four did in 2020. An additional three passed in 2023 have the impact of a mandate on municipalities but are not specifically directed at municipalities. Common examples of those are new requirements that apply to all employers, expanded coverage requirements for group health insurance policies, or increased requirements for facilities caring for children. The three of 2023 were fewer than the seven in 2022 but far fewer than the sixteen of 2021. There had been three in 2020. Such mandates are identified as "Section C" mandates in the ACIR's mandates compendiums. The ACIR also tracks mandate reductions, legislation providing relief from existing mandates. This report identifies six bills passed in 2023 that reduced or eliminated mandates, compared with five in 2022, seven in 2021, and zero in 2020.

It is not uncommon for the ACIR to identify a mandate in legislation for which the legislature's Office of Fiscal Analysis (OFA) reported no mandate. Viewed in isolation, most mandates probably seem insignificant but, added up, they have a significant cumulative impact. The ACIR is not criticizing the work of OFA staff, who operate under daunting time constraints not faced by ACIR staff in doing our review, but OFA sometimes describes legislation as not imposing a mandate because the new requirement is expected to be handled by current municipal or school district staff. Staff time and other local resources dedicated to each new task, however, is no longer available for other current or future tasks.

The ACIR recognizes shortcomings in the evaluation of mandates, both in its own work and in the work of others. The General Assembly's OFA looks for mandate during the rush of a legislative session. The ACIR does not face that time pressure, but has much more limited staffing. Statutes require the ACIR to identify every mandate enacted each year and to maintain a compendium listing every mandate ever enacted. This work consumes a substantial part of the limited staff time available to the ACIR and the ACIR believes there might be more informative or actionable approaches for the study of mandates.

There could be great value in an annual study of a few mandates enacted in previous years to assess how the impacts actually experienced by municipalities compare with expectations at the time a mandate was enacted. There has been surprisingly little work in this area, including by the ACIR, although the group did issue such a report in 1995:

https://portal.ct.gov/-/media/ACIR/Misc_Reports/1995/ACIR_Cost_Estimates_for_Selected_Mandates_1995.pdf

The ACIR is considering options for refining that approach and annually studying a subsample of mandates suggested by members or others. The results might assist state and local officials in weighing the expected benefits of legislation imposing mandates against the costs to be borne by municipalities. Town-to-town variations in governance, staffing, local resources or needs can influence how different towns will be impacted by different kinds of mandates. The ACIR believes more work is necessary in this area. Additionally, a new requirement of municipalities that is accompanied by state or other funding will not be considered a mandate but it can later become an mandate without any change to statutory language reviewed by the ACIR if state funding lapses.

One final point: a report like this should not be considered a "hit list" of legislation to be repealed. ACIR has long pointed out that, from a legal and from a practical standpoint, it is appropriate for the state to impose requirements on municipalities. Acknowledging the burden of a mandate does not deny the potential benefit of the legislation and the ACIR believes the costs should be recognized as well as the benefits. No matter how worthwhile, a mandate constrains a municipality and obliges it to raise additional funds or to change priorities.

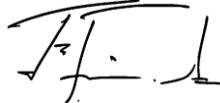
Municipalities conduct their business under a limited delegation of authority by the state. Many governmental functions are intended to meet statewide expectations or to promote statewide uniformity but, practically, are best administered at a local scale. The expectations of such requirements and responsibility for resulting costs will always be the subject of much debate.

If there are any questions regarding the enclosed report, please contact the ACIR via Bruce Wittchen at (860) 418-6323 or acir@ct.gov.

Sincerely yours,

A handwritten signature in black ink, appearing to read "Brendan Sharkey". The signature is fluid and cursive, with the first letter of each word being capitalized and prominent.

Brendan Sharkey, Chair

A handwritten signature in black ink, appearing to read "John Filchak". The signature is more stylized and compact than the one to its left, with a large initial "J" and "F".

John Filchak, Vice Chair

State Mandate Definition

[Connecticut General Statutes Sec. 2-32b](#). *State mandates to local governments. Definitions. Cost estimate required. Procedures re bills creating or enlarging mandates.*

(a) As used in this section:

(1) "Local government" means any political subdivision of the state having power to make appropriations or to levy taxes, including any town, city or borough, consolidated town and city or consolidated town and borough, any village, any school, sewer, fire, water or lighting district, metropolitan district, any municipal district, any beach or improvement association, and any other district or association created by any special act or pursuant to chapter 105, or any other municipal corporation having the power to issue bonds;

(2) "State mandate" means any constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues, excluding any order issued by a state court and any legislation necessary to comply with a federal mandate;

(3) "Local government organization and structure mandate" means a state mandate concerning such matters as: (A) The form of local government and the adoption and revision of statutes on the organization of local government; (B) the establishment of districts, councils of governments, or other forms and structures for interlocal cooperation and coordination; (C) the holding of local elections; (D) the designation of public officers, and their duties, powers and responsibilities and (E) the prescription of administrative practices and procedures for local governing bodies;

(4) "Due process mandate" means a state mandate concerning such matters as: (A) The administration of justice; (B) notification and conduct of public hearings; (C) procedures for administrative and judicial review of actions taken by local governing bodies and (D) protection of the public from malfeasance, misfeasance, or nonfeasance by local government officials;

(5) "Benefit spillover" means the process of accrual of social or other benefits from a governmental service to jurisdictions adjacent to or beyond the jurisdiction providing the service;

(6) "Service mandate" means a state mandate as to creation or expansion of governmental services or delivery standards therefor and those applicable to services having substantial benefit spillover and consequently being wider than local concern. For purposes of this section, applicable services include but are not limited to elementary and secondary education, community colleges, public health, hospitals, public assistance, air pollution control, water pollution control and solid waste treatment and disposal. A state mandate that expands the duties of a public official by requiring the provision of additional services is a "service mandate" rather than a "local government organization and structure mandate";

(7) "Interlocal equity mandate" means a state mandate requiring local governments to act so as to benefit other local governments or to refrain from acting to avoid injury to, or conflict with neighboring jurisdictions, including such matters as land

use regulations, tax assessment procedures for equalization purposes and environmental standards;

(8) "Tax exemption mandate" means a state mandate that exempts privately owned property or other specified items from the local tax base;

(9) "Personnel mandate" means a state mandate concerning or affecting local government: (A) Salaries and wages; (B) employee qualifications and training except when any civil service commission, professional licensing board, or personnel board or agency established by state law sets and administers standards relative to merit-based recruitment or candidates for employment or conducts and grades examinations and rates candidates in order of their relative excellence for purposes of making appointments or promotions to positions in the competitive division of the classified service of the public employer served by such commission, board or agency; (C) hours, location of employment, and other working conditions and (D) fringe benefits including insurance, health, medical care, retirement and other benefits.

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New State Mandates

[PA 23-5](#) (HB 5004) An Act Implementing Early Voting

Mandate Description

Sec 1. requires registrars of voters to designate locations for early voting that have access to the state-wide centralized voter registration system, to provide specified information to the Sec. of State, to follow specified process for designating additional locations for early voting, and to designate moderators and follow procedures as specified. 2. Specifies how registrars of voters and town clerks must handle early voting ballots. 3. Increases the existing mandate of CGS Sec. 9-174 by extending requirements regarding voting hours and the ending of early voting.

Committee(s) Reviewing Bill

Government Administration & Elections
Appropriation

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA identified the mandate and estimated technology and labor costs of \$2.6M in FY25 and \$1.35M in FY26.

[PA 23-17](#) (SB 1069) An Act Concerning Revisions To Certain Domestic Animal Related Statutes

Mandate Description

Sec. 3 restricts how municipalities can use local kennel license fees and requires each kennel to be inspected annually as specified by the local or regional animal control officer and actions taken as specified.

Committee(s) Reviewing Bill

Environment
Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: None.

[PA 23-21](#) (SB 1165) An Act Concerning Financial Literacy Instruction

Mandate Description

Sec. 1 increases the mandate of CGS Sec. 10-221a by adding a new course in personal financial management & financial literacy to the requirements for high school graduation. Sec. 2 increases the mandate of CGS Sec. 10-16b by adding a new course in personal financial management & financial literacy to the requirements for high school graduation.

Committee(s) Reviewing Bill

Education
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: Local and Regional School Districts: STATE MANDATE - Cost and explains "Costs to districts will depend on whether they must

hire additional staff to teach the course, and if any, how many staff they must hire."

[PA 23-24](#) (SB 970) An Act Concerning A Domestic Terrorism Prevention Plan Annex In Local Emergency Operations Plans

Mandate Description

Sec. 1 increases the mandate of CGS Sec. 28-7 by by also requiring local emergency operations plans to include a domestic terrorism prevention strategy.

Committee(s) Reviewing Bill

Public Safety
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: Various Municipalities: STATE MANDATE - Cost and explains that there is a potential minimal cost for municipalities to include a domestic terrorism prevention strategy in the local emergency operations plan.

[PA 23-31](#) (HB 6733) An Act Concerning The Department Of Public Health's Recommendations Regarding Various Revisions To The Public Health Statutes

Mandate Description

Sec. 19 increases the mandate of CGS Sec 22a-474c by requiring local health departments and districts to maintain the confidentiality of testing results. Sec. 39 increases the mandate of CGS Sec. 10-206 by adding a lead risk assessment and blood lead level testing to the list of requirements as specified.

Committee(s) Reviewing Bill

Public Health

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: None

[PA 23-34](#) (SB 634) An Act Concerning Municipal Veterans Services

Mandate Description

Sec. 1 increases the mandate of CGS Sec. 27-135 by requiring all municipalities to create a local veterans' advisory committee, appoint a paid director of municipal veterans' services, and provide services as specified.

Committee(s) Reviewing Bill

Veterans' Affairs
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: STATE MANDATE - Potential Cost* and describes need to establish a municipal veterans advisory committee by ordinance and associated impacts.

[PA 23-35](#) (SB 913) An Act Expanding Workers' Compensation Coverage For Post-Traumatic Stress Injuries For All Employees

Mandate Description

Sec. 1 increases the mandate of CGS Sec. 31-294k by extending workers' compensation coverage for post-traumatic stress injuries to all workers.

Committee(s) Reviewing Bill

Labor
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: STATE MANDATE - Potential Cost* and notes the potential cost to self-insured municipalities.

[PA 23-50](#) (HB 6548) An Act Concerning The Department Of Consumer Protection's Recommendations Regarding Alcoholic Liquor Regulation

Mandate Description

Sec. 26 increases the mandate of CGS Sec. 29-305 by requiring an annual local fire inspection of premises operating under a permit for on-premises consumption of alcohol.

Committee(s) Reviewing Bill

General Law

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Cost* and says the required annual fire inspections impose a potential cost to the extent additional personnel are necessary.

[PA 23-53](#) (HB 6667) An Act Addressing Gun Violence

Mandate Description

Sec. 8 requires a municipality to follow the specified steps if it chooses to issue a notice of violation to a firearms retailer. Sec. 48 requires law enforcement agencies to post information about firearms-related rights and processes as specified.

Committee(s) Reviewing Bill

Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Potential Revenue Gain* and notes that the bill expands the current local retail permits for firearms retailers.

[PA 23-58](#) (SB 1092) An Act Concerning The Acquisition And Conveyance Of Certain Properties By Connecticut Brownfield Land Banks

Mandate Description

Sec. 3 amends CGS Sec. 32-775 in a manner increasing the mandate of CGS Sec. 32-774 by enabling brownfields land banks exempt from

property taxes to also include properties through agreement with the regional council of governments.

Committee(s) Reviewing Bill

Commerce

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Potential Revenue Loss* and explains the potential tax exemption resulting from including land banking agreements with regional councils of governments within the CT brownfield land banks process.

[PA 23-66](#) (HB 6642) An Act Concerning A Title IX Compliance Toolkit For School Districts

Mandate Description

Sec. 3 requires boards of education to implement the Title IX tool kit to be developed by the working group described in Sec. 1. Sec. 4 requires boards of education submit a Title IX compliance report as specified.

Committee(s) Reviewing Bill

Children

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: Any impact to local and regional school districts will depend on the recommendations of the working group established by the bill.

[PA 23-69](#) (HB 5360) An Act Concerning Firearm Incident Reports And A Task Force On Recruitment And Retention Of Police Officers

Mandate Description

Sec. 1 requires police officers responding to incidents as specified involving the use of a firearm to complete firearm incident reports and law enforcement units to send those reports to DESPP and to the state's attorney for the appropriate judicial district.

Committee(s) Reviewing Bill

Public Safety

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-71](#) (HB 5510) An Act Including The United States Space Force In References To The United States Armed Forces

Mandate Description

Sec. 11 increases mandate of CGS Sec. 12-81 by adding Space Force to the list of services eligible for the property tax exemption.

Committee(s) Reviewing Bill

Veterans Affairs

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Grand List Reduction* and explains that the change can increase the number of people eligible for the Veteran's Property Tax Exemption.

[PA 23-83](#) (HB 6873) An Act Requiring The Police Officer Standards And Training Council To Develop And Promulgate A Model Policy Requiring The Use Of A Seat Safety Belt For Any Person Who Is Being Transported In A Municipal Police Vehicle.

Mandate Description

Sec. 1 requires municipal law enforcement units to adopt and maintain a safety belt policy that meets or exceeds the standards of the model policy for people being transported in police vehicles and the chief law enforcement officer to report violations of the policy as specified.

Committee(s) Reviewing Bill

Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-87](#) (HB 5243) An Act Requiring The Police Officer Standards And Training Council To Develop And Promulgate A Model Policy Requiring The Use Of A Seat Safety Belt For Any Person Who Is Being Transported In A Municipal Police Vehicle

Mandate Description

Sec. 1 requires municipal law enforcement units to adopt and maintain a safety belt policy that meets or exceeds the standards of the model policy for people being transported in police vehicles and the chief law enforcement officer to report violations of the policy as specified.

Committee(s) Reviewing Bill

Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-89](#) (HB 6877) An Act Concerning Risk Protection Orders Or Warrants And Disqualifiers For Firearm Permits And Eligibility Certificates Based On Temporary Commitment Under A Physician's Emergency Certification

Mandate Description

Sec. 2 requires a law enforcement agency receiving a risk warrant investigation order regarding a child potentially possessing firearms or deadly weapons to follow specified procedures.

Committee(s) Reviewing Bill

Judiciary

Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: nothing regarding the specific mandate identified by the ACIR but said the prohibition against certain people obtaining gun certificates can result in a potential revenue loss to municipal permitting authorities.

[PA 23-97](#) (SB 9) An Act Concerning Health And Wellness For Connecticut Residents

Mandate Description

Sec. 5 requires emergency medical services personnel to distribute opioid antagonist kits as specified and to document the number and size of kits distributed. Sec. 21 requires owners or operators of splash pads and spray parks where water is recirculated to post a sign as specified warning of the potential health risk.

Committee(s) Reviewing Bill

Public Health
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: regarding Sec. 5, the fiscal note says *It is assumed the costs for such antagonists and kits will primarily be incurred by DMHAS through the Opioid Antagonist Bulk Purchase Fund....*

[PA 23-98](#) (SB 2) An Act Concerning Charitable Organizations, Telecommunications And The Attorney General's Recommendations Regarding Consumer Protection

Mandate Description

Sec. 21 increases the mandate of CGS Sec. 7-171) by requiring municipalities that had previously chosen to not opt into the statutory framework for bazaar and raffle law to follow the specified process to opt out of it.

Committee(s) Reviewing Bill

General Law
Judiciary
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: sections 20-24 make various changes concerning bazars and raffles resulting in no fiscal impact to the state, but did not comment on potential municipal impacts

[PA 23-101](#) (HB 5473) An Act Concerning The Mental, Physical And Emotional Wellness Of Children

Mandate Description

Sec. 20 requires boards of education to provide for play-based learning, as specified. Note: this requirement is duplicated in Sec. 4 of PA 23-159 but is only reported here.

Committee(s) Reviewing Bill

Children
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *There is a potential minimal cost to local and regional school districts to the extent that this requires the purchase of any materials or supplies needed to facilitate play-based learning.*

[PA 23-112](#) (SB 1036) An Act Establishing A Greater Hartford Regional Law Enforcement Task Force To Combat Illegal Roadway Traffic Activity

Mandate Description

Sec. 1 establishes the *Greater Hartford Regional Law Enforcement Task Force to Combat Illegal Roadway Traffic Activity*, which will include members of law enforcement units and can request the temporary assignment of personnel.

Committee(s) Reviewing Bill

Public Safety
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipal Police Departments: Potential Cost* and says municipalities are expected to incur overtime expenses should they choose to commit officers and staff to this task force.

[PA 23-116](#) (HB 5917) An Act Implementing The Recommendations Of The Vision Zero Council

Mandate Description

Sec. 11 requires a municipality to follow specified procedures if it authorizes the use of automated traffic enforcement safety devices. Sec. 12. requires a municipality using automated traffic enforcement safety devices to manage personally identifiable information as specified. Sec. 13 requires a municipality using automated traffic enforcement safety devices to submit reports as specified. Sec. 17 specifies procedures regarding a municipality's plan for the use of automated traffic enforcement safety devices.

Committee(s) Reviewing Bill

Transportation
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities Potential Cost/ Revenue Gain* and explains the potential local costs and revenues associated with red-light and speed cameras.

[PA 23-135](#) (SB 904) An Act Implementing The Recommendations Of The Department Of Transportation And Concerning State Parkways, The Connecticut Airport Authority, A Transportation Carbon Dioxide Reduction Target, A Tree And Vegetation Management Plan, Motor Vehicle Noise, The Zero-Emission Truck Voucher Program, Street Racing, Emergency Lights And The Naming Of Certain Roads And Bridges

Mandate Description

Sec. 5 requires traffic authorities or representatives to complete training as specified. Sec. 30 requires owners and operators of air navigation facilities, including municipal airports, to maintain a list of specified information regarding each aircraft based or hangered at that facility.

Committee(s) Reviewing Bill

Transportation

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Cost* without describing cost

[PA 23-137](#) (HB 5001)

An Act Concerning Resources And Support Services For Persons With An Intellectual Or Developmental Disability

Mandate Description

Sec. 7 requires participating police departments and public safety answering points to consider information received regarding children and adults with intellectual disabilities or other developmental disabilities as specified. Sec. 8 requires public safety answering points to search the database of information received regarding children and adults with intellectual disabilities or other developmental disabilities when dispatching law enforcement, fire fighting, medical, ambulance or other emergency services to a residential address. Sec. 31 requires boards of education to designate a special education transition coordinator to provide services and receive training as specified. Sec. 39 increases the mandate of CGS Sec. 10-76d by requiring boards of education to provide translation service if requested by a parent or guardian for a planning and placement team meeting and provide other information to parents and guardians as specified. Sec. 40 Increases the mandate of CGS Sec. 10-76d by requiring a planning and placement team to provide transition information to students, parents, and guardians as specified and to notify and work with relevant service-providing state agencies as specified. Sec. 55 increases the mandate of CGS Sec. 8-30j by requiring municipal affordable housing plans to also address the accessibility of affordable housing units for individuals with an intellectual disability or other developmental disabilities.

Committee(s) Reviewing Bill

Human Services

Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: the fiscal note does not prominently mention mandates, instead it refers readers to a lengthy list of sections only some of which impact municipalities..

[PA 23-138](#) (HB 5575)

An Act Requiring The Department Of Agriculture To Revise Municipal Animal Shelter Regulations

Mandate Description

Sec. 1 requires municipal and regional dog pounds to maintain indoor ambient temperatures between 55 - 80 degrees, to provide separate enclosures, as specified, and to have animals suspected of having a

contagious disease examined, treated, and handled as directed by a veterinarian. 2. (22-336). no change to existing mandate.

Committee(s) Reviewing Bill

Environment
Planning & Development

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Potential Cost* and provided further details.

[PA 23-142](#) (HB 6590) An Act Concerning Certain Protections For Group And Family Child Care Homes

Mandate Description

Sec. 1 creates a mandate in CGS Sec. 8-3j requiring municipal CEOs to annually submit a sworn statement regarding the compliance of municipal zoning ordinances with specified state requirements.

Committee(s) Reviewing Bill

Housing
Planning & Development

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-146](#) (SB 146) An Act Requiring Community Roundtables

Mandate Description

Sec. 1 requires municipal law enforcement units to hold quarterly meetings with organizations and others as specified, unless the chief of the unit, municipal CEO, and the civilian police review board, if any, agree it is unnecessary.

Committee(s) Reviewing Bill

Public Safety
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-150](#) (HB 6762) An Act Concerning Early Childhood Education, An Audit Of The State-Wide Mastery Examination, The Establishment Of The Connecticut Civics Education And Media Literacy Task Force, The Provision Of Special Education, And A Bill Of Rights For Multilingual Learner Students

Mandate Description

Sec. 18 Requires boards of education, upon request, to provide translation services to parents, guardians, and students at meetings of the board or at scheduled meetings with members of the board.

Committee(s) Reviewing Bill

Education

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported *Local and Regional School Districts: Cost*

[PA 23-159](#) (HB 6880) An Act Concerning Teachers And Paraeducators

Mandate Description

Sec. 6 requires board of education to develop an exit survey, as specified, to be completed by teachers who voluntarily cease employment. Sec. 23 increases the mandate of CGS Sec. 10-151b by requiring boards of education to adopt and implement expanded requirements for a teacher evaluation and support program as specified.

Committee(s) Reviewing Bill

Education
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Local and Regional School Districts: Potential Cost - Minimal*

[PA 23-160](#) (HB 6882) An Act Concerning Education Mandate Relief And Other Technical And Assorted Revisions And Additions To The Education And Early Childhood Education Statutes

Mandate Description

Sec. increases the mandate of CGS Sec. 10-220a by requiring school employee training to also include the emergency response to students experiencing seizures. Sec. 35. Increases the mandate of CGS Sec. 10-16p by extending the school readiness program to children younger than age 3.

Committee(s) Reviewing Bill

Education

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported the potential cost of Sec. 2

[PA 23-167](#) (SB 1) An Act Concerning Transparency In Education

Mandate Description

Sec. 10 4 requires boards of education to annually submit their increasing educator diversity plans and to implement those plans. Sec. 26. requires boards of education participating in the local food for schools incentive program to follow specified procedures. Sec. 28 requires boards of education providing an aviation or aerospace industry apprenticeship training program to submit a report as specified. Sec. 29 requires boards of education adopting the model program for paraeducator training for students to submit annual reports as specified. Sec. 37 requires boards of education to annually report the number of students enrolled as of April 1st, including the number enrolled in specified interdistrict programs. Sec. 44 increases the mandate of CGS Sec. 10-220 by requiring more frequent air quality testing. Sec. 49 requires boards of education to adopt

and implement the CT school climate policy. Sec. 50 requires the superintendent or another administrator for each school district to serve as school climate coordinator with specified responsibilities. Sec. 51 requires a principal or other professional school employee for each school to be trained and serve as school climate specialist with specified responsibilities. Sec. 52 requires school climate specialists to appoint members to a school climate committee, as specified, to perform listed tasks. Sec. 53 requires school climate committees to administer an annual school climate survey as specified. Sec. 54 requires school climate specialists to annually develop and update as necessary a school climate improvement plan. Sec. 55 requires boards of education to provide resources and training regarding social and emotional learning, school climate and culture, and evidence and research-based interventions, as specified. Sec. 74. requires boards of education to adopt a restorative practices response policy to be implemented by school employees. Sec. 76 increases the mandate of CGS Sec. 10-220 by requiring boards of education with schools having an excessive rate of suspensions or expulsions to prepare and submit strategies to reduce them.

Committee(s) Reviewing Bill

Education
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported *Local and Regional School Districts: Cost.*

[PA 23-182](#) (HB 6930)

An Act Concerning Revisions To The Municipal Employees' Retirement System, A Deferred Retirement Option For Participating Members And The Development Of Best Practices For Governance Structures Of Municipal Retirement Plans

Mandate Description

Sec. 2 increases the mandate of CGS Sec. 7-436 by changing the pension calculation. Sec. 6 requires municipalities to annually submit specified employee retirement plan information to the Comptroller.

Committee(s) Reviewing Bill

Finance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Cost/Savings* and identified the potential costs or savings resulting from different sections, noting the new action required by Sec. 6

[PA 23-189](#) (SB 1023)

An Act Concerning Probate Court Operations

Mandate Description

Sec. 1 increases the mandate of CGS Sec. 45a-8 by requiring municipalities, if any, whose probate court facility lacks the specified network wiring and internet service to provide those.

Committee(s) Reviewing Bill

Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-192](#) (SB 1062) An Act Concerning The Provision Of Emergency Medical Services To An Individual Who Is In Direct Contact With Or In The Custody Or Control Of A Peace Officer

Mandate Description

Sec. 1 requires a peace officer to immediately request emergency medical services for a person under the officer's custody or control who is experiencing an emergency medical condition or is medically unstable.

Committee(s) Reviewing Bill

Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-197](#) (SB 1154) An Act Implementing The Recommendations Of The Auditors Of Public Accounts

Mandate Description

Sec. 2 increases the mandate of CGS Sec. 7-395) by requiring municipalities notified that an audit report was inadequate to hold a public meeting to discuss the inadequacies and consider options for corrective action.

Committee(s) Reviewing Bill

Government Administration & Elections

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-204](#) (HB 6941) An Act Concerning The State Budget For The Biennium Ending June 30, 2025, And Making Appropriations Therefor, And Provisions Related To Revenue And Other Items Implementing The State Budget

Mandate Description

Sec. 58 increases the mandate of CGS Sec. 29-6d by requiring law enforcement units to compile and report specified information regarding compliance with requirements for body-worn and dashboard recording devices. Sec. 159 requires municipalities to pay firefighter claims as specified but with the ability to file for reimbursement from the state fund, with no obligation to continue paying claims if the state fund is insolvent. Sec. 198 requires municipalities, prior to executing a memorandum of agreement establishing a development district, to create a proposal for a housing growth zone for submission to the state. Sec. 199 requires municipalities to annually submit information regarding new dwellings and about dwellings demolished. Sec. 320 prohibits boards of education from graduating or providing diplomas to students who have not completed a completed a Free Application for Federal Student Aid

and taken additional steps as specified. Sec. 411 requires municipalities choosing to address a potential violation to follow the specified process. Sec. 413 requires municipalities to provide voting materials and assistance in all language the Secretary of the State determines to be used by more than the specified thresholds of residents having limited English proficiency.

Committee(s) Reviewing Bill

Emergency Certification

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported mandates on a section-by-section basis, with no overall acknowledgement of the bill containing mandates. For individual sections, new expectations of municipalities are typically mentioned but often without using the words “mandate” or “cost”.

[PA 23-207](#) (SB 998)

An Act Establishing A Tax Abatement For Certain Conservation Easements And Addressing Housing Affordability For Residents In The State

Mandate Description

Sec. 1 requires municipalities establishing a program to abate property taxes for greenway and recreation trail lands to follow specified processes. Sec. 14. increases the mandate of CGS Sec. 47a-58 by requiring local or district enforcing agencies to create and make available housing code violation complaint forms in both English and Spanish. Sec. 28 requires developers, including housing authorities and municipal developers, to follow specified procedures if participating in the workforce housing opportunity development program.

Committee(s) Reviewing Bill

Planning & Development

Appropriations

Finance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

[PA 23-208](#) (HB 5003)

An Act Making Certain Revisions To The Education Statutes

Mandate Description

Sec. 4 requires Alliance Districts to submit a report as specified regarding the costs to implement a family resource center program at each elementary school.

Committee(s) Reviewing Bill

Education

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported the new requirement and said *This has no fiscal impact as it is anticipated that these districts can complete the requirement within existing resources.*

[PA 23-1](#) (HB 7001)

An Act Concerning The Administration Of Epinephrine By Emergency

(Sept. Special Session) Medical Services Personnel And Provisions Related To Elections

Mandate Description

Sec. 4 creates a new mandate that requires recanvass officials to watch instructional training video immediately before commencing a recanvass.

Committee(s) Reviewing Bill

Emergency Certification

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

Mandates Not Specifically Directed At Municipalities

[PA 23-72](#) (HB 6573) An Act Concerning Access To Diaper Changing Tables In Public Buildings And Places Of Public Accommodation

Mandate Description

Sec. 1 requires the next revision of the state building code to require that baby diaper changing tables be provided as specified in new construction or substantial renovation of public buildings.

Committee(s) Reviewing Bill

Children

Government Administration & Elections

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: Potential Cost* and identifies potential costs, but notes that existing provisions in state and federal law require baby changing stations in single-user bathrooms

[PA 23-80](#) (HB 6721) An Act Concerning Workers' Compensation And Portal-To-Portal Coverage For Telecommunicators

Mandate Description

Sec. 1 increases the mandate of CGS Sec. 31-275 by extending portal-to-portal workers compensation coverage to emergency telecommunicators as specified.

Committee(s) Reviewing Bill

Labor

Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *Various Municipalities: STATE MANDATE - Potential Cost* and says there is a potential but unquantified cost to self-insured municipalities beginning in FY 24.

[PA 23-174](#) (SB 1075) An Act Concerning Hospice And Palliative Care

Mandate Description

Sec. 4 requires group health policies to provide coverage for hospice services provided in the home to the extent coverage is provided for inpatient hospice services in a hospital.

Committee(s) Reviewing Bill

Public Health

Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported: *None*

State Mandate Reductions

[PA 23-1](#) (HB 6671) An Act Concerning Funding For School Lunches And A Center For Sustainable Aviation, Special Education Funding, Certain Bottle

Deposits, Certain State Positions And The Posting Of State Job Openings And Bond Covenant Restrictions And The Budget Reserve Fund

Mandate Reduction Description

Sec. 8 reduces the mandate of CGS Sec. 10-76d by increasing state reimbursement of municipalities' excess special education costs if the amount authorized is fully funded.

[PA 23-4](#) (SB 1091) An Act Concerning Certain Business Reporting Requirements

Mandate Reduction Description

Sec. 1 reduces the mandate of CGS Sec. 31-225a by making certain information previously required to be submitted now voluntary.

[PA 23-31](#) (HB 6733) An Act Concerning The Department Of Public Health's Recommendations Regarding Various Revisions To The Public Health Statutes

Mandate Reduction Description

Sec. 4 reduces the mandate of CGS Sec. 20-195u by authorizing alternatives to in-person training for clinical social workers and master social workers required to complete the specified continuing education.

[PA 23-62](#) (HB 6486) An Act Concerning Extended Producer Responsibility For Tires

Mandate Reduction Description

Sec. 1 can reduce the burden of solid waste disposal mandates by requiring tire producers to join or create a tire stewardship organization that should result in fewer tires in the municipal solid waste stream.

[PA 23-182](#) (HB 6930) An Act Concerning Revisions To The Municipal Employees' Retirement System, A Deferred Retirement Option For Participating Members And The Development Of Best Practices For Governance Structures Of Municipal Retirement Plans

Mandate Reduction Description

Sec. 3 reduces the future cost of the mandate in CGS Sec. 7-439b by changing the cost-of-living adjustment for future retirees.

[PA 23-204](#) (HB 6941) An Act Concerning The State Budget For The Biennium Ending June 30, 2025, And Making Appropriations Therefor, And Provisions Related To Revenue And Other Items Implementing The State Budget

Mandate Reduction Description

Sec. 435 reduces the mandate of CGS Sec. 4b-91 by increasing the threshold above which prequalification is required from \$500,000 to \$1 million. Sec. 436 reduces the mandate of 4b-91 by increasing a separate threshold above which prequalification is required from \$500,000 to \$1 million.

Appendix A: Mandate Legislation Listed by Committee of Cognizance

Emergency Certification

A procedure by which the speaker and president pro tempore jointly propose a bill and send it directly to the House or Senate floor for action with no committee referral or hearings

PA 23-204 (HB 6941) An Act Concerning The State Budget For The Biennium Ending June 30, 2025, And Making Appropriations Therefor, And Provisions Related To Revenue And Other Items Implementing The State Budget

PA 23-1 (HB 7001)
(Sept. Special Session) An Act Concerning The Administration Of Epinephrine By Emergency Medical Services Personnel And Provisions Related To Elections

Children

PA 23-66 (HB 6642) An Act Concerning A Title IX Compliance Toolkit For School Districts

PA 23-72 (HB 6573) An Act Concerning Access To Diaper Changing Tables In Public Buildings And Places Of Public Accommodation

PA 23-87 (HB 5243) An Act Requiring The Police Officer Standards And Training Council To Develop And Promulgate A Model Policy Requiring The Use Of A Seat Safety Belt For Any Person Who Is Being Transported In A Municipal Police Vehicle

PA 23-101 (HB 5473) An Act Concerning The Mental, Physical And Emotional Wellness Of Children

Commerce

PA 23-58 (SB 1092) An Act Concerning The Acquisition And Conveyance Of Certain Properties By Connecticut Brownfield Land Banks

Education

PA 23-21 (SB 1165) An Act Concerning Financial Literacy Instruction

PA 23-150 (HB 6762) An Act Concerning Early Childhood Education, An Audit Of The State-Wide Mastery Examination, The Establishment Of The Connecticut Civics Education And Media Literacy Task Force, The Provision Of Special Education, And A Bill Of Rights For Multilingual Learner Students

PA 23-159 (HB 6880) An Act Concerning Teachers And Paraeducators

PA 23-160 (HB 6882)	An Act Concerning Education Mandate Relief And Other Technical And Assorted Revisions And Additions To The Education And Early Childhood Education Statutes
PA 23-167 (SB 1)	An Act Concerning Transparency In Education
PA 23-208 (HB 5003)	An Act Making Certain Revisions To The Education Statutes

Environment

PA 23-17 (SB 1069)	An Act Concerning Revisions To Certain Domestic Animal Related Statutes
PA 23-138 (HB 5575)	An Act Requiring The Department Of Agriculture To Revise Municipal Animal Shelter Regulations

Finance, Revenue, & Bonding

PA 23-182 (HB 6930)	An Act Concerning Revisions To The Municipal Employees' Retirement System, A Deferred Retirement Option For Participating Members And The Development Of Best Practices For Governance Structures Of Municipal Retirement Plans
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General Law

PA 23-50 (HB 6548)	An Act Concerning The Department Of Consumer Protection's Recommendations Regarding Alcoholic Liquor Regulation
PA 23-98 (SB 2)	An Act Concerning Charitable Organizations, Telecommunications And The Attorney General's Recommendations Regarding Consumer Protection

Government Administration & Elections

PA 23-5 (HB 5004)	An Act Implementing Early Voting
PA 23-197 (SB 1154)	An Act Implementing The Recommendations Of The Auditors Of Public Accounts

Housing

PA 23-142 (HB 6590)	An Act Concerning Certain Protections For Group And Family Child Care Homes
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Human Services

PA 23-137 (HB 5001)	An Act Concerning Resources And Support Services For Persons With An Intellectual Or Developmental Disability
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Judiciary

PA 23-53 (HB 6667)	An Act Addressing Gun Violence
PA 23-87 (HB 5243)	An Act Requiring The Police Officer Standards And Training Council To Develop And Promulgate A Model Policy Requiring The Use Of A Seat Safety Belt For Any Person Who Is Being Transported In A Municipal Police Vehicle
PA 23-89 (HB 6877)	An Act Concerning Risk Protection Orders Or Warrants And Disqualifiers For Firearm Permits And Eligibility Certificates Based On Temporary Commitment Under A Physician's Emergency Certification
PA 23-189 (SB 1023)	An Act Concerning Probate Court Operations
PA 23-192 (SB 1062)	An Act Concerning The Provision Of Emergency Medical Services To An Individual Who Is In Direct Contact With Or In The Custody Or Control Of A Peace Officer

Labor and Public Employees

PA 23-35 (SB 913)	An Act Expanding Workers' Compensation Coverage For Post-Traumatic Stress Injuries For All Employees
PA 23-80 (HB 6721)	An Act Concerning Workers' Compensation And Portal-To-Portal Coverage For Telecommunicators

Planning and Development

PA 23-207 (SB 998)	An Act Establishing A Tax Abatement For Certain Conservation Easements And Addressing Housing Affordability For Residents In The State
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Public Health

PA 23-31 (HB 6733)	An Act Concerning The Department Of Public Health's Recommendations Regarding Various Revisions To The Public Health Statutes
PA 23-97 (SB 9)	An Act Concerning Health And Wellness For Connecticut Residents
PA 23-174 (SB 1075)	An Act Concerning Hospice And Palliative Care

Public Safety

PA 23-24 (SB 970)	An Act Concerning A Domestic Terrorism Prevention Plan Annex In Local Emergency Operations Plans
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PA 23-69 (HB 5360) An Act Concerning Firearm Incident Reports And A Task Force On Recruitment And Retention Of Police Officers

PA 23-112 (SB 1036) An Act Establishing A Greater Hartford Regional Law Enforcement Task Force To Combat Illegal Roadway Traffic Activity

PA 23-146 (SB 146) An Act Requiring Community Roundtables

Transportation

PA 23-116 (HB 5917) An Act Implementing The Recommendations Of The Vision Zero Council

PA 23-135 (SB 904) An Act Implementing The Recommendations Of The Department Of Transportation And Concerning State Parkways, The Connecticut Airport Authority, A Transportation Carbon Dioxide Reduction Target, A Tree And Vegetation Management Plan, Motor Vehicle Noise, The Zero-Emission Truck Voucher Program, Street Racing, Emergency Lights And The Naming Of Certain Roads And Bridges

Veterans' Affairs

PA 23-34 (SB 634) An Act Concerning Municipal Veterans Services

PA 23-71 (HB 5510) An Act Including The United States Space Force In References To The United States Armed Forces

Appendix B: Sec. 2-32c. *Submission to General Assembly of list of state mandates*

On and after July 1, 2019, the Connecticut Advisory Commission on Intergovernmental Relations, established pursuant to section 2-79a, shall, not more than ninety days after adjournment of any regular or special session of the General Assembly or November fifteenth immediately following adjournment of a regular session, whichever is later, submit to the speaker of the House of Representatives, the president pro tempore of the Senate, the majority leader of the House of Representatives, the majority leader of the Senate, the minority leader of the House of Representatives, the minority leader of the Senate and the chief elected official of each municipality a report that lists each state mandate enacted during said regular or special session of the General Assembly. Not later than five days after receipt of the report, the speaker and the president pro tempore shall refer each state mandate to the joint standing committee or select committee of the General Assembly having cognizance of the subject matter of the mandate.