

STATE OF CONNECTICUT

OFFICE OF POLICY AND MANAGEMENT

August 20, 2019

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

Section 4-66 of the General Statutes requires that my office provide information on the state's General Fund for Fiscal Year 2020. An analysis of the Special Transportation Fund is also provided here due to the significance of this fund.

General Fund

The adopted budget anticipates a \$141.1 million balance at year end. We are projecting an operating balance of \$126.1 million due to unbudgeted requirements for Adjudicated Claims; revenues are projected to be generally consistent with the budget plan. It should be noted that our balance projection does not include the impact of a potential settlement of hospital litigation. Pursuant to Sec. 50 of Public Act 19-117, \$30.0 million of the operating surplus is available for use toward a potential settlement. Section 50 also specifies that the General Assembly Budget Plan be modified to reflect any adjustments to revenue or expenditures that might be necessary as a result of such settlement.

Our forecast of the Budget Reserve Fund balance at year end, after transfers pursuant to the statutory volatility cap and projected operating surpluses from FY 2019 and FY 2020, is depicted below. We estimate the state's reserves at \$2.45 billion at the close of FY 2019, pending final accounting adjustments as part of the year-end closing process, or 12.7 percent of FY 2020 net General Fund appropriations, and nearly \$2.9 billion by the end of FY 2020, or 14.5% of FY 2021 net General Fund appropriations.

Budget Reserve Fund								
	(in	millions)						
BRF Ending Balance - FY 2018	\$	1,185.3						
Projected Operating Surplus - FY 2019 (7/19/19 Est.)		195.9						
Est. Revenue Adjustment for August accruals (8/20/19 Est.)		118.3						
Volatility Cap Deposit - FY 2019 (8/20/19 Est.)		949.7						
Estimated BRF Ending Balance - FY 2019	\$	2,449.2						
Projected Operating Surplus - FY 2020 (8/20/19 Est.)	\$	126.1						
Volatility Cap Deposit - FY 2020 (8/20/19 Est.)		318.3						
Estimated BRF Ending Balance - FY 2020	\$	2,893.6						

Revenues

Projected revenues are unchanged relative to the adopted budget plan.

Expenditures

We are projecting net expenditures will exceed the budget plan by \$15.0 million due to requirements for Adjudicated Claims. Of this amount, \$6.5 million is for a settlement that was delayed from FY 2019 into FY 2020, and the remainder is for payment of other claims. Existing law identifies the resources of the General Fund as the source for payments.

Special Transportation Fund

The adopted budget anticipates a \$38.8 million balance from operations. We project that both revenues and expenditures are, in aggregate, consistent with the budget plan, and that the Transportation Fund balance on June 30, 2020, will be \$353.9 million.

It is important to note that this represents the first projection of the state's budget outlook for FY 2020. As the year progresses, these estimates will undoubtedly be revised to reflect the impact of changes in the economy, expenditure patterns, and/or other factors.

Sincerely,

Melissa McCaw Secretary

State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2020 As of July 31, 2019 (In Millions)

General Fund		
Operating Balance - Adopted Budget		\$ 141.1
Revenues No Changes	0.0	0.0
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	0.0 0.0 (15.0)	(15.0)
Operating Surplus - FY 2020		\$ 126.1
Budget Reserve Fund Fund Balance as of June 30, 2019 Volatility Cap Deposit FY 2020 Est. Balance from Operations	318.3 126.1	\$ 2,449.2 444.4
Estimated Fund Balance - June 30, 2020 Fund Balance as Percentage of FY 2021 General Fund		\$ 2,893.6 14.5%
Special Transportation Fund Fund Balance as of June 30, 2019		\$ 315.1
Operating Balance - Adopted Budget		38.8
Revenues No Changes	0.0	0.0
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	0.0 0.0 0.0	0.0
Estimated Fund Balance - June 30, 2020		\$ 353.9

State of Connecticut General Fund Statement of Revenues, Expenditures, and Results of Operations Projected to June 30, 2020 As of July 31, 2019 (In Millions)

REVENUE	General Assembly Budget Plan ¹	Revised Estimates OPM	Over/ (Under)		
Taxes Less: Refunds	\$ 18,445.1 (1,411.7)	\$ 18,445.1 (1,411.7)	\$	-	
Taxes - Net Other Revenue	\$ 17,033.4 1,288.2	\$ 17,033.4 1,288.2	\$		
Other Sources TOTAL Revenue	1,138.6 \$ 19,460.2	1,138.6 \$ 19,460.2	\$	-	
EXPENDITURES Initial Current Year Appropriations Prior Year Appropriations Continued to FY 2020 ^{2.}	\$ 19,528.3	\$ 19,528.3 163.9	\$	- 163.9	
TOTAL Initial and Continued Appropriations Appropriation Adjustments	\$ 19,528.3 	\$ 19,692.2 -	\$	163.9 -	
TOTAL Adjusted Appropriations	\$ 19,528.3	\$ 19,692.2	\$	163.9	
Net Additional Expenditure Requirements Estimated Appropriations Lapsed Estimated Appropriations to be Continued to FY 2021 ^{2.}	(209.2)	(209.2)		(0.0)	
TOTAL Estimated Expenditures	\$ 19,319.1	\$ 19,483.0	\$	163.9	
Net Change in Fund Balance - Continuing Appropriations Miscellaneous Adjustments/Rounding		(163.9) (15.0)		(163.9) (15.0)	
Net Change in Unassigned Fund Balance - 6/30/2020	\$ 141.1	\$ 126.1	\$	(15.0)	

^{1.} P.A. 19-117. Note that CGS Sec. 2-33c limits appropriations in FY 2020 to 99.5% of General Fund revenue. As a result, the \$141.1 million budgeted surplus is comprised of \$97.3 million due to this 99.5% limitation, plus a \$43.8 million operating surplus. Pursuant to Sec. 50 of P.A. 19-117, \$30.0 million of the \$43.8 million operating surplus is available for use toward a potential settlement of hospital litigation. Section 50 also makes available \$160.0 million of FY 2019 surplus for a total of \$190.0 million to effectuate a settlement, and further specifies that the General Assembly Budget Plan be modified to reflect any adjustments to revenue or expenditures that might be necessary as a result of such settlement.

^{2.} CGS Sec. 4-89 and other statutory provisions.

State of Connecticut General Fund Revenue Estimates Projected to June 30, 2020 As of July 31, 2019 (In Millions)

	(
		General			Revised	,	2007/
			Assembly		stimates		Over/
TAXES		Bud	dget Plan 1.		OPM	(L	Jnder)
Personal Income - Withholding		\$	6,910.5	\$	6,910.5	\$	
Personal Income - Withholding Personal Income - Estimates and Finals		Φ	•	Φ	•	Φ	-
Sales and Use			2,762.5 4,444.1		2,762.5 4,444.1		-
Corporation			1,099.8		1,099.8		_
Pass-through Entity Tax			850.0		850.0		_
Public Service Corporations			237.7		237.7		_
Inheritance and Estate			165.8		165.8		_
Insurance Companies			203.3		203.3		_
Cigarettes			344.7		344.7		_
Real Estate Conveyance			217.4		217.4		_
Alcoholic Beverages			68.9		68.9		_
Admissions and Dues			41.9		41.9		_
Health Provider Tax			1,050.1		1,050.1		_
Miscellaneous			48.4		48.4		_
TOTAL - TAXES		\$	18,445.1	\$	18,445.1	\$	-
Less: Refunds of Taxes		·	(1,309.3)		(1,309.3)	•	-
Earned Income Tax Credit			(97.3)		(97.3)		-
R & D Credit Exchange			(5.1)		(5.1)		-
TOTAL - TAXES - NET		\$	17,033.4	\$	17,033.4	\$	-
OTHER REVENUE							
Transfers - Special Revenue		\$	368.0	\$	368.0	\$	-
Indian Gaming Payments			226.0		226.0		-
Licenses, Permits, Fees			341.2		341.2		-
Sales of Commodities and Services			30.2		30.2		-
Rents, Fines, Escheats			158.5		158.5		-
Investment Income			52.6		52.6		-
Miscellaneous			178.1		178.1		-
Refunds of Payments			(66.4)		(66.4)		
TOTAL - OTHER REVENUE		\$	1,288.2	\$	1,288.2	\$	-
OTHER SOURCES							
Federal Grants		\$	1,526.0	\$	1,526.0	\$	_
Transfer from Tobacco Settlement Fund		Ψ	136.0	Ψ	136.0	Ψ	_
Transfers From/(To) Other Funds			(205.1)		(205.1)		-
Transfers to BRF - Volatility Adjustment ² .			(318.3)		(318.3)		_
TOTAL - OTHER SOURCES		\$	1,138.6	\$	1,138.6	\$	-
TOTAL - GENERAL FUND REVENUE		\$	19,460.2	\$	19,460.2	\$	-

^{1.} Sec. 386 of P.A. 19-117.

^{2.} The volatility cap for FY 2020 is \$3,294.2 million. Total revenue from the Estimates and Finals portion of the Personal Income Tax and the Pass-through Entity Tax that exceeds the volatility cap will be deposited into the Budget Reserve Fund.

State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2020 As of July 31, 2019

No Additional Requirements		
·		
Total	\$ -	•

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State of Connecticut General Fund Estimated Lapses Projected to June 30, 2020 As of July 31, 2019

Unallocated Lapse	\$ 29,015,570
Unallocated Lapse - Judicial	5,000,000
Statewide Hiring Reduction - Executive	7,000,000
Contracting Savings Initiatives	5,000,000
Pension and Healthcare Savings	163,200,000
Total	_\$ 209,215,570_

State of Connecticut FY 2020 General Fund Monthly Summary of Operations (In Millions)

	Budget Plan ^{1.}	July 2019	August 2019	September 2019	October 2019	November 2019	December 2019	January 2020	February 2020	March 2020	April 2020	May 2020	June 2020
REVENUE	\$19,460.2	\$ 19,460.2											
Appropriations	19,528.3	19,528.3											
Additional Requirements	0.0	0.0											
Less: Estimated Lapses	(209.2)	(209.2)											
TOTAL - Estimated Expenditures	19,319.1	19,319.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Operating Balance	141.1	141.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	(15.0)											
Est. Operating Balance - 6/30/20	\$141.1	\$126.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

^{1.} P.A. 19-117.

State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2020 As of July 31, 2019 (In Millions)

	General Assembly Budget Plan ^{1.}	Revised Estimates <u>OPM</u>	Over/ (Under)		
Fund Balance as of June 30, 2019	\$ 315.1	\$ 315.1	\$	-	
REVENUE					
Taxes	\$1,330.1	\$1,330.1	\$	-	
Less: Refunds of Taxes	(14.3)	(14.3)			
Taxes - Net	1,315.8	1,315.8			
Other Revenue	433.3	433.3			
TOTAL - Revenue	\$1,749.1	\$1,749.1	\$	-	
EXPENDITURES					
Appropriations	\$1,740.6	\$1,740.6	\$	-	
Prior Year Appropriations Continued to FY 2020 2.		33.3		33.3	
TOTAL Initial and Continued Appropriations Appropriation Adjustments	\$1,740.6	\$1,773.9	\$	33.3	
TOTAL Adjusted Appropriations	\$1,740.6	\$1,773.9	\$	33.3	
Net Additional Expenditure Requirements		-		-	
Estimated Appropriations Lapsed Estimated Appropriations to be Continued to FY 2021 ² .	(30.3)	(30.3)		-	
TOTAL Estimated Expenditures	\$1,710.3	\$1,743.6	\$	33.3	
Net Change in Fund Balance - Continuing Appropriations Miscellaneous Adjustments/Rounding		(33.3)		(33.3)	
Net Change in Unassigned Fund Balance - FY 2020	\$ 38.8	\$ 38.8	\$	-	
Estimated Fund Balance - June 30, 2020	\$ 353.9	\$ 353.9	\$	-	

^{1.} P.A. 19-117. Note that CGS Sec. 2-33c limits appropriations in FY 2020 to 99.5% of Special Transportation Fund revenue. As a result, the \$38.8 million budgeted surplus is comprised of \$8.7 million due to this 99.5% limitation, plus a \$30.1 million operating surplus.

^{2.} CGS Sec. 4-89 and other statutory provisions.

State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2020 As of July 31, 2019 (In Millions)

	Α	General ssembly Iget Plan ^{1.}	Revised Estimates OPM	ver/ nder)
TAXES				
Motor Fuels	\$	507.2	\$ 507.2	\$ -
Oil Companies		322.9	322.9	-
Sales & Use Tax		414.3	414.3	-
Sales Tax DMV		85.7	85.7	-
TOTAL - TAXES		1,330.1	1,330.1	-
Less: Refunds of Taxes		(14.3)	(14.3)	 -
TOTAL - TAXES - NET	\$	1,315.8	\$1,315.8	\$ -
OTHER REVENUE				
Motor Vehicle Receipts	\$	280.1	\$ 280.1	\$ -
Licenses, Permits, Fees		145.5	145.5	-
Interest Income		36.1	36.1	-
Federal Grants		12.1	12.1	-
Transfers (To)/From Other Funds		(35.5)	(35.5)	-
Refunds of Payments		(5.0)	(5.0)	
TOTAL - OTHER REVENUE	\$	433.3	\$ 433.3	\$ -
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$	1,749.1	\$1,749.1	\$ -

^{1.} Sec. 387 of P.A. 19-117, as adjusted by provisions of P.A. 19-165.

State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2020 As of July 31, 2019

No additional requirements	
Total	\$ -

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State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2020 As of July 31, 2019

Unallocated Lapse \$ 12,000,000 Pension and Healthcare Savings \$ 18,300,000

Total \$ 30,300,000

State of Connecticut FY 2020 Special Transportation Fund Monthly Summary of Operations (In Millions)

	Budget Plan ^{1.}	July 2019	August 2019	September 2019	October 2019	November 2019	December 2019	January 2020	February 2020	March 2020	April 2020	May 2020	June 2020
Beginning Balance ^{2.}	\$ 315.1	\$ 315.1											
Revenue	1,749.1	1,749.1											
Total Available	2,064.2	2,064.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Appropriations	1,740.6	1,740.6											
Additional Requirements	0.0	0.0											
Less: Estimated Lapses	(30.3)	(30.3)											
TOTAL - Estimated Expenditures	1,710.3	1,710.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Operating Balance	38.8	38.8	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	0.0											
Estimated Operating Balance 6/30/20	\$353.9	\$353.9	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

^{1.} P.A. 19-117.

^{2.} Budget plan and July as estimated by the Office of Policy and Management based on the Comptroller's August 1, 2019 letter.