

# **STATE OF CONNECTICUT** OFFICE OF POLICY AND MANAGEMENT

July 20, 2018

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

Section 4-66 of the General Statutes requires that my office provide information on the state's General Fund. Information regarding the Special Transportation Fund is also presented here due to the significant nature of this fund. The information provided in this letter is for Fiscal Year 2018.

#### **General Fund**

We project the General Fund will close with a \$504.6 million deficit from operations for Fiscal Year 2018, an improvement of \$96.4 million from the estimate provided to you last month. This improvement is due to continued spending restraint combined with strong year-end performance for several revenue sources. It should be noted that remaining revenue accruals, as well as GAAP accrual adjustments, are not yet finalized and may have a material impact on this estimate.

By law, the projected deficit will be extinguished via transfer from the Budget Reserve Fund as part of the process of closing out the fiscal year. The current balance in the Budget Reserve Fund (BRF) is \$212.9 million. Net of transfers required to balance the FY 2018 budget and use of resources per Public Act 18-81, we estimate that the BRF will rise to \$1,152.2 million at year-end, or about 6.1% of General Fund appropriations. While making a sizable deposit—the largest deposit in the history of the BRF—is a welcome development in rebuilding the rainy day fund, the BRF balance will still fall short of the 15% target adopted by the legislature in Public Act 15-244.

Budget Reserve Fund (in Millions)		
	Impact	Balance
FY 2017 Ending Balance		\$ 212.9
FY 2018 Actions		
Volatility Cap transfer (OPM July 20, 2018 proj.)	\$ 1,460.0	
FY 2018 Operating Deficit (OPM July 20, 2018 proj.)	(504.6)	
Transfer to Retired Teachers' Health Service Fund (PA 18-81)	(16.1)	
Net Change in Budget Reserve Fund, FY 2018	\$ 939.3	
FY 2018 Estimated Ending Balance		\$ 1,152.2

#### Revenues

Projected revenues have been revised upward by \$51.0 million compared to last month's estimate. The largest change is in the Personal Income Tax, up \$139.2 million as both the Withholding and the Estimates and Finals components of the Personal Income Tax have exceeded expectations. Due to the upward revision to the Estimates and Finals component of the Personal Income Tax, an offsetting transfer of \$110.0 million to the Budget Reserve Fund is projected by means of the volatility cap. The Corporation Tax has continued to perform well and is being revised upward by \$18.8 million. All other changes net to a positive \$3.0 million. It should be noted that FY 2018 revenues will continue to accrue through August 7<sup>th</sup>, with approximately \$900 million in revenue attributable to the General Fund still to be collected before the year closes. The largest component of revenues yet to be received for FY 2018 are those related to the Health Provider Tax, with approximately \$375 million expected at the end of July.

#### Expenditures

Preliminary year-end expenditures, including outlays for Adjudicated Claims, reflect a \$45.4 million decrease from last month's estimate. Estimated lapses by agency are detailed in Statement 4, attached.

#### **Special Transportation Fund**

We are projecting that the Special Transportation Fund will end the year with an operating surplus of \$126.4 million, and that the fund balance as of June 30, 2018, will be \$224.0 million. Anticipated revenues have been revised upward by a net \$3.8 million compared to last month's estimate, reflecting minor adjustments across a range of revenue accounts. It should be noted that FY 2018 revenues will continue to accrue through August 7<sup>th</sup>, with approximately \$170 million in revenue attributable to the Special Transportation Fund still to be collected before the year closes. Preliminary year-end expenditures have improved by \$5.3 million since last month's estimate. Estimated lapses by agency are detailed in Statement 4T, attached.

This is our final estimate for FY 2018. While the foregoing information represents the best estimate that can be made at this time, accounting adjustments will be made as part of the year-end closing process before final results are published in the Fall.

Sincerely,

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Benjamin Barnes Secretary

## State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2018 As of June 30, 2018 (In Millions)

<u>General Fund</u> Balance from Operations - Prior Month		\$ (601.0)
Revenues Personal Income Tax Corporation Tax	139.2 18.8	
Transfer to BRF - Volatility All Other Changes (Net)	(110.0) 3.0	51.0
Expenditures Additional Requirements Estimated Lapses	0.0 38.9	
Miscellaneous Adjustments/Rounding	6.5	 45.4
Estimated Balance from Operations - June 30, 2018		\$ (504.6)
Special Transportation Fund Fund Balance as of June 30, 2017		\$ 97.6
Balance from Operations - Prior Month		117.3
Revenues Motor Vehicle Receipts All Other Changes (Net)	1.9 1.9	3.8
Expenditures Additional Requirements Estimated Lapses	0.0 5.3	5.0
Miscellaneous Adjustments/Rounding	0.0	 5.3
Estimated Fund Balance - June 30, 2018		\$ 224.0

#### State of Connecticut General Fund Statement of Revenues, Expenditures, and Results of Operations Projected to June 30, 2018 As of June 30, 2018 (In Millions)

	General Assembly Budget Plan <sup>1.</sup>	Revised Estimates OPM	Over/ (Under)
REVENUE Taxes	\$ 16,818.5	\$ 18,259.4	\$ 1,440.9
Less: Refunds	(1,269.1)	(1,275.4)	(6.3)
Taxes - Net	\$ 15,549.4	\$ 16,984.0	\$ 1,434.6
Other Revenue	1,253.8	1,271.0	17.2
Other Sources	1,953.9	(123.7)	(2,077.6)
TOTAL Revenue	\$ 18,757.1	\$ 18,131.3	\$ (625.8)
EXPENDITURES Initial Current Year Appropriations	\$ 19,572.8	\$ 19,572.8	\$ -
Prior Year Appropriations Continued to FY 2018 <sup>2.</sup>	+	62.2	62.2
TOTAL Initial and Continued Appropriations Appropriation Adjustments	\$ 19,572.8	\$ 19,635.0	\$ 62.2
TOTAL Adjusted Appropriations	\$ 19,572.8	\$ 19,635.0	\$ 62.2
Net Additional Expenditure Requirements Estimated Appropriations Lapsed Estimated Appropriations to be Continued to FY 2019 <sup>2.</sup> TOTAL Estimated Expenditures	(898.9) \$ 18,673.9	(972.4) (125.8) \$ 18,536.8	(73.5) (125.8) \$ (137.1)
Net Change in Fund Balance - Continuing Appropriations Miscellaneous Adjustments/Rounding		63.6 (35.5)	63.6 (35.5)
Net Change in Unassigned Fund Balance - 6/30/2018	\$ 83.2	\$ (504.6)	\$ (587.8)

P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session and P.A. 17-1, January 2018 Special Session.
CGS Sec. 4-89 and other statutory provisions.

## State of Connecticut General Fund Revenue Estimates Projected to June 30, 2018 As of June 30, 2018 (In Millions)

		General	Re	evised		
	A	Assembly	Esti	imates		Over/
	Buo	dget Plan <sup>1.</sup>	C	DPM	(	Jnder)
TAXES						
Personal Income	\$	9,182.5	\$10	),725.0	\$	1,542.5
Sales and Use		4,220.5	4	1,159.2		(61.3)
Corporation		933.3		912.0		(21.3)
Public Service Corporations		284.9		256.9		(28.0)
Inheritance and Estate		180.1		223.8		43.7
Insurance Companies		230.6		230.6		-
Cigarettes		394.2		379.2		(15.0)
Real Estate Conveyance		215.6		203.1		(12.5)
Alcoholic Beverages		62.6		62.6		-
Admissions and Dues		41.5		40.3		(1.2)
Health Provider Tax		1,045.0	1	,047.8		2.8
Miscellaneous		27.7		18.9		(8.8)
TOTAL - TAXES	\$	16,818.5	\$ 18	3,259.4	\$	1,440.9
Less: Refunds of Taxes		(1,146.8)	(1	,154.7)		(7.9)
Earned Income Tax Credit		(115.0)		(115.0)		-
R & D Credit Exchange		(7.3)		(5.7)		1.6
TOTAL - TAXES - NET	\$	15,549.4	\$ 16	6,984.0	\$	1,434.6
OTHER REVENUE						
Transfers - Special Revenue	\$	339.3	\$	339.5	\$	0.2
Indian Gaming Payments	Ψ	267.3	Ψ	273.0	Ψ	5.7
Licenses, Permits, Fees		309.6		306.3		(3.3)
Sales of Commodities and Services		43.8		33.2		(10.6)
Rents, Fines, Escheats		143.0		187.1		44.1
Investment Income		5.9		15.0		9.1
Miscellaneous		207.4		178.0		(29.4)
Refunds of Payments		(62.5)		(61.1)		1.4
TOTAL - OTHER REVENUE	\$	1,253.8	\$ 1	,271.0	\$	17.2
OTHER SOURCES	•	4 700 0	• •		•	(000.0)
Federal Grants	\$	1,766.3	<b>\$</b> 1	1,143.1	\$	(623.2)
Transfer from Tobacco Settlement Fund		109.7		109.7		-
Transfers From/(To) Other Funds		77.9	14	83.5	,	5.6
Transfers to BRF - Volatility Adjustment	\$	-		(422.7)		1,460.0)
TOTAL - OTHER SOURCES	Φ	1,953.9	\$	(123.7)	Φ(	2,077.6)
TOTAL - GENERAL FUND REVENUE	\$	18,757.1	\$ 18	3,131.3	\$	(625.8)

1. Secs. 696 and 717 of P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session, and P.A. 17-1, January 2018 Special Session.

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State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2018 As of June 30, 2018

No Additional Requirements

Total

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# State of Connecticut General Fund Estimated Lapses Projected to June 30, 2018 As of June 30, 2018

Legislative Management Auditors of Public Accounts Commission on Women, Children and Seniors Commission on Equity and Opportunity Governor's Office Secretary of the State Lieutenant Governor's Office Elections Enforcement Commission	\$ 5,120,784 395,018 81,562 18,055 148,066 872,987 56,528 151,587
Office of State Ethics Freedom of Information Commission	18,176 34,686
State Treasurer State Comptroller	150,034 1,754,423
Department of Revenue Services Office of Governmental Accountability	7,154,388 148,280 7,726,287
Office of Policy and Management Department of Veterans Affairs	7,736,387 1,479,996 6,760,930
Department of Administrative Services Attorney General Division of Criminal Justice	2,437,746
Department of Emergency Services and Public Protection Military Department	2,566,299 8,882,286 658,773
Department of Consumer Protection Labor Department	653,006 5,069,829
Commission on Human Rights and Opportunities Office of Protection and Advocacy	396,294 86,315
Department of Agriculture Department of Energy and Environmental Protection	668,046 1,943,429
Council on Environmental Quality Department of Economic and Community Development	1,261 3,138,090
Department of Housing	3,842,776
Agricultural Experiment Station Department of Public Health	472,927 2,848,449
Office of the Chief Medical Examiner Department of Developmental Services	330,450 20,049,449
Department of Mental Health and Addiction Services Psychiatric Security Review Board	17,739,017 5,711
Department of Social Services Department of Rehabilitation Services	101,319,630 837,080
Department of Education Office of Early Childhood	107,170,520 25,043,530

# State of Connecticut General Fund Estimated Lapses Projected to June 30, 2018 As of June 30, 2018

State Library	714,789							
Office of Higher Education	1,148,845							
University of Connecticut	7,929,799							
University of Connecticut Health Center	4,829,104							
Teachers' Retirement Board	93,852							
Connecticut State Colleges and Universities	14,771,271							
Department of Correction	546,299							
Department of Children and Families	17,156,245							
Judicial Department	29,459,819							
Public Defender Services Commission	3,115,048							
Debt Service - State Treasurer	6,356,488							
State Comptroller - Fringe Benefits	246,379,313							
OPM - Reserve For Salary Adjustment	300,600,000							
Workers' Compensation Claims - DAS	1,012,748							

Total

\$ 972,356,420

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State of Connecticut FY 2018 General Fund Monthly Summary of Operations (In Millions)													
	Budget Plan <sup>1.</sup>	July 2017 <sup>2.</sup>	August 2017 <sup>2.</sup>	September 2017 <sup>2.</sup>	October 2017	November 2017	December 2017	January 2018	February 2018	Updated March 2018	April 2018	May 2018	June 2018
REVENUE	\$18,757.1	\$ 17,160.0	\$17,160.0	\$ 17,160.0	\$ 18,512.3	\$ 18,495.6	\$ 18,479.6	\$ 18,497.4	\$18,497.4	\$18,051.6	\$ 18,051.6	\$ 18,080.3	\$18,131.3
Appropriations	19,572.8	17,253.9	17,253.9	17,253.9	19,571.7	19,571.7	19,571.7	19,572.8	19,572.8	19,572.8	19,572.8	19,572.8	19,572.8
Additional Requirements	0.0	0.0	0.0	0.0	10.0	33.3	37.0	37.1	41.9	42.9	24.5	0.0	0.0
Less: Estimated Lapses	(898.9)	(6.9)	(6.9)	(6.9)	(881.6)	(906.9)	(910.9)	(942.7)	(954.6)	(1,217.3)	(866.2)	(933.5)	(972.4)
TOTAL - Estimated Expenditures	18,673.9	17,247.0	17,247.0	17,247.0	18,700.1	18,698.1	18,697.8	18,667.2	18,660.1	18,398.4	18,731.1	18,639.3	18,600.4
Balance from Operations	83.2	(87.0)	(87.0)	(87.0)	(187.8)	(202.5)	(218.2)	(169.8)	(162.7)	(346.8)	(679.5)	(559.0)	(469.1)
Misc. Adjustments/Rounding	0.0	(6.9)	(6.9)	(6.9)	(15.0)	(20.0)	(22.0)	(25.0)	(30.0)	(35.0)	(38.0)	(42.0)	(35.5)
Est. Balance from Operations - 6/30/18	\$83.2	(\$93.9)	(\$93.9)	(\$93.9)	(\$202.8)	(\$222.5)	(\$240.2)	(\$194.8)	(\$192.7)	(\$381.8)	(\$717.5)	(\$601.0)	(\$504.6)

1. P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session and P.A. 17-1, January 2018 Special Session.

## State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2018 As of June 30, 2018 (In Millions)

	General Assembly <u>Budget Plan <sup>1.</sup></u>	Revised Estimates <u>OPM</u>	Over/ <u>(Under)</u>
Fund Balance as of June 30, 2017	\$ 97.6	\$ 97.6	\$ -
REVENUE Taxes Less: Refunds of Taxes Taxes - Net Other Revenue TOTAL - Revenue	\$1,192.9 (12.6) 1,180.3 412.3 \$1,592.6	\$1,215.2 (10.0) 1,205.2 411.9 \$1,617.1	\$ 22.3 2.6 24.9 (0.4) \$ 24.5
EXPENDITURES Appropriations Prior Year Appropriations Continued to FY 2018 <sup>2.</sup> TOTAL Initial and Continued Appropriations Appropriation Adjustments TOTAL Adjusted Appropriations	\$ 1,522.9 \$ 1,522.9 - \$ 1,522.9	\$1,522.9 30.4 \$1,553.3 - \$1,553.3	\$ - 30.4 \$ 30.4 - \$ 30.4
Net Additional Expenditure Requirements Estimated Appropriations Lapsed Estimated Appropriations to be Continued to FY 2019 TOTAL Estimated Expenditures	(12.0)	(32.2) (29.7) \$1,491.4	(20.2) (29.7) \$ (19.5)
Net Change in Fund Balance - Continuing Appropriations Miscellaneous Adjustments/Rounding	i	(0.7) -	(0.7)
Net Change in Unassigned Fund Balance - FY 2018	\$ 81.7	\$ 126.4	\$ 44.7
Estimated Fund Balance - June 30, 2018	<u>\$ 179.3</u>	<u>\$ 224.0</u>	<u>\$ 44.7</u>

1. P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session.

2. CGS Sec. 4-89 and other statutory provisions.

### State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2018 As of June 30, 2018 (In Millions)

	A	General ssembly lget Plan <sup>1.</sup>	Revised Estimates OPM	Over/ Inder)
TAXES Motor Fuels Oil Companies Sales & Use Tax Sales Tax DMV TOTAL - TAXES Less: Refunds of Taxes TOTAL - TAXES - NET	\$	505.3 271.8 327.8 88.0 1,192.9 (12.6) 1,180.3	\$ 501.4 300.0 327.9 85.9 1,215.2 (10.0) \$1,205.2	\$ (3.9) 28.2 0.1 (2.1) 22.3 2.6 24.9
OTHER REVENUE Motor Vehicle Receipts Licenses, Permits, Fees Interest Income Federal Grants Transfers (To)/From Other Funds Refunds of Payments TOTAL - OTHER REVENUE	\$	251.8 144.4 9.5 12.1 (5.5) - 412.3	\$ 253.1 141.0 16.0 12.2 (5.5) (4.9) \$ 411.9	\$ 1.3 (3.4) 6.5 0.1 - (4.9) (0.4)
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$	1,592.6	\$1,617.1	\$ 24.5

1. Sec. 718 of P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session.

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State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2018 As of June 30, 2018

No Additional Requirements

Total

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State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2018 As of June 30, 2018

Department of Administrative Services	\$ 1,007
Department of Motor Vehicles	3,416,118
Department of Energy and Environmental Protection	70,489
Department of Transportation	2,284,687
DAS - Workers' Compensation Claims	1,905,486
OTT - Debt Service	8,411,235
OSC - Fringe Benefits	16,153,770
Total	\$ 32,242,792

	(IT MINORS)													
	Budget Plan <sup>1.</sup>	July 2017 <sup>3.</sup>	August 2017 <sup>3.</sup>	September 2017 <sup>3.</sup>	October 2017	November 2017	December 2017	January 2018	February 2018	Updated March 2018	April 2018	May 2018	June 2018	
Beginning Balance <sup>2.</sup>	\$ 97.6	\$ 102.9	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	
Revenue	1,592.6	1,564.4	1,564.4	1,564.4	1,554.4	1,554.4	1,554.2	1,554.2	1,554.2	1,559.9	1,559.9	1,613.3	1,617.1	
Total Available	1,690.2	1,667.3	1,662.0	1,662.0	1,652.0	1,652.0	1,651.8	1,651.8	1,651.8	1,657.5	1,657.5	1,710.9	1,714.7	
Appropriations	1,522.9	1,532.0	1,532.0	1,532.0	1,522.9	1,522.9	1,522.9	1,522.9	1,522.9	1,522.9	1,522.9	1,522.9	1,522.9	
Additional Requirements	0.0	0.0	0.0	0.0	0.0	0.0	28.1	34.9	35.7	37.0	0.0	0.0	0.0	
Less: Estimated Lapses	(12.0)				(12.0)	(12.0)	(53.7)	(55.2)	(55.2)	(55.7)	(21.2)	(26.9)	(32.2)	
TOTAL - Estimated Expenditures	1,510.9	1,532.0	1,532.0	1,532.0	1,510.9	1,510.9	1,497.3	1,502.6	1,503.4	1,504.2	1,501.7	1,496.0	1,490.7	
Balance from Operations	81.7	32.4	32.4	32.4	43.5	43.5	56.9	51.6	50.8	55.7	58.2	117.3	126.4	
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Estimated Balance 6/30/18	\$179.3	\$135.3	\$130.0	\$130.0	\$141.1	\$141.1	\$154.5	\$149.2	\$148.4	\$153.3	\$155.8	\$214.9	\$224.0	

#### State of Connecticut FY 2018 Special Transportation Fund Monthly Summary of Operations (In Millions)

1. P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session.

2. Months of July and August as estimated by the Office of Policy and Management. Budget plan and September and thereafter per the Comptroller's September 29, 2017, letter.

3. July, August and September represent results as compared to the Governor's Executive Order Resource Allocation Plan, August 18, 2017; revenues are consistent with the May 1, 2017, consensus revenue forecast issued pursuant to CGS Sec. 2-36c, as modified by P.A. 17-51 and Executive Order 58.