

STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT

April 30, 2018

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

The purpose of this correspondence is to update our April 20th projections to reflect revenue revisions resulting from today's consensus revenue forecast pursuant to CGS Sec. 2-36c.

General Fund

As a result of the consensus revenue forecast, we are now projecting a deficit from operations of \$381.8 million, an increase of \$18.3 million from the level reported April 20th. The current balance in the Budget Reserve Fund (BRF) is \$212.9 million. With today's consensus forecast, it is estimated that \$1,290.0 million of Estimates and Finals revenue will be transferred to the BRF, raising the projected balance in that fund to \$1,502.9 million, or 8.0% of General Fund expenditures. While this sum would exceed the \$1,381.7 million on hand ten years ago at the onset of the last recession, it is still significantly short of the statutory 15% target, and it assumes legislative action to mitigate the deficit. Without such action, the BRF balance would be \$1,121.1 million.

Revenues

Revenues in this update reflect the consensus revenue forecast reached between this office and the Office of Fiscal Analysis pursuant to CGS 2-36c. Based on that forecast, projected revenues have been revised downward by \$18.3 million compared to our April 20th estimates. The largest change is in the Estimates and Finals component of the Personal Income Tax, up \$240.0 million as collections significantly exceeded their target for the month of April. The Withholding component of the Personal Income Tax has also been revised upward by \$32.6 million as the months that typically comprise the time period for employee bonus payments were stronger than anticipated. Offsetting this positive news, Federal Grants were revised downward by a net \$23.5 million, mostly due to the anticipated timing of federal approval and reimbursement of certain Medicaid claims, which are now expected to be received in FY 2019 rather than FY 2018. In addition, Refunds of Taxes were revised upward by an additional \$20.0 million as refunds continue to surpass expectations. Transfers out of the General Fund due to the revenue volatility cap related to Estimates and Finals collections increased by \$240.0 million. All other changes net to a negative \$7.5 million. It should be noted that excluding the impact of the revenue volatility cap passed last Fall, General Fund revenues would have increased by \$221.7 million.

Expenditures

Our expenditure forecast remains unchanged from April 20th. In aggregate, expenditures are estimated to be \$240.5 million below the budget plan, largely as a result of reduced hospital-related expenditures pending federal approval of reimbursement. Excluding the impact of the hospital issue, expenditures would be \$10.1 million above the budget plan. Additional requirements (deficiencies) total \$42.9 million, and \$35.0 million

in claims will be paid from the resources of the General Fund. Anticipated lapses are projected to exceed the revised budget plan by \$318.4 million in the aggregate, or \$67.8 million excluding the hospital-related revision.

Balance is also impacted by \$35.0 million in estimated requirements for Adjudicated Claims, largely related to payments and attorneys' fees for the SEBAC v. Rowland settlement. Existing law identifies the resources of the General Fund as the source for payments.

Special Transportation Fund

We estimate that the Special Transportation Fund will end the year with an operating surplus of \$55.7 million, a downward revision of \$1.8 million from our April 20th projection, and reflective of the changes captured by the consensus revenue forecast released today. Projected expenditures remain unchanged from our April 20th estimate. The projected fund balance as of June 30, 2018, will be \$153.3 million.

I hope this update is helpful.

Sincerely,

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Benjamin Barnes Secretary

State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2018 As of March 31, 2018 (In Millions)

<u>General Fund</u> Balance from Operations - Prior Month		\$ (192.7)
Revenues April 20th Forecast (Net) April 30th Consensus Changes (Net)	(427.5) (18.3)	(445.8)
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	(1.0) 262.7 (5.0)	 256.7
Estimated Balance from Operations - June 30, 2018		\$ (381.8)
<u>Special Transportation Fund</u> Fund Balance as of June 30, 2017 Balance from Operations - Prior Month		\$ 97.6 50.8
Revenues April 20th Forecast (Net) April 30th Consensus Changes (Net)	7.5 (1.8)	5.7
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	(1.3) 0.5 0.0	 (0.8)
Estimated Fund Balance - June 30, 2018		\$ 153.3

State of Connecticut General Fund Statement of Revenues, Expenditures, and Results of Operations Projected to June 30, 2018 As of March 31, 2018 (In Millions)

	General Assembly <u>Budget Plan ^{1.}</u>	Revised Estimates OPM	Over/ (Under)
REVENUE			
Taxes	\$ 16,818.5	\$ 18,031.4	\$ 1,212.9
Less: Refunds	(1,269.1)	(1,302.7)	(33.6)
Taxes - Net Other Revenue	\$ 15,549.4	\$ 16,728.7 1,275.4	\$ 1,179.3 21.6
Other Sources	1,253.8 1,953.9	47.5	(1,906.4)
TOTAL Revenue	\$ 18,757.1	\$ 18,051.6	\$ (705.5)
EXPENDITURES	. ,	. ,	,
Initial Current Year Appropriations	\$ 19,572.8	\$ 19,572.8	\$-
Prior Year Appropriations Continued to FY 2018 ^{2.}	φ 10,072.0	60.2	ф 60.2
TOTAL Initial and Continued Appropriations	\$ 19,572.8	\$ 19,633.0	\$ 60.2
Appropriation Adjustments	φ 10,072.0 -	φ 10,000.0	φ 00.2
TOTAL Adjusted Appropriations	\$ 19,572.8	\$ 19,633.0	\$ 60.2
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Net Additional Expenditure Requirements		42.9	42.9
Estimated Appropriations Lapsed	(898.9)	(1,217.3)	(318.4)
Estimated Appropriations to be Continued to FY 2019 ^{2.}		-	-
TOTAL Estimated Expenditures	\$ 18,673.9	\$ 18,458.6	\$ (215.3)
Net Change in Fund Balance - Continuing Appropriations		(60.2)	(60.2)
Miscellaneous Adjustments/Rounding		(35.0)	(35.0)
Net Change in Unassigned Fund Balance - 6/30/2018	\$ 83.2	\$ (381.8)	\$ (465.0)

P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session and P.A. 17-1, January 2018 Special Session.
 CGS Sec. 4-89 and other statutory provisions.

State of Connecticut General Fund Revenue Estimates Projected to June 30, 2018 As of March 31, 2018 (In Millions)

Assembly Estimates Over/ Budget Plan ^{1.} OPM (Under) TAXES \$ 9,182.5 \$ 10,525.8 \$ 1,343.3 Sales and Use 4,220.5 4,150.9 (69.6) Corporation 933.3 868.2 (65.1) Public Service Corporations 284.9 266.9 (18.0) Inheritance and Estate 180.1 230.1 50.0 Insurance Companies 230.6 230.6 - Cigarettes 394.2 384.2 (10.0) Real Estate Conveyance 215.6 203.1 (12.5) Alcoholic Beverages 62.6 62.6 - Admissions and Dues 41.5 40.6 (0.9) Health Provider Tax 1,045.0 1,047.8 2.8 Miscellaneous 27.7 20.6 (7.1)
TAXESPersonal Income\$ 9,182.5\$ 10,525.8\$ 1,343.3Sales and Use4,220.54,150.9(69.6)Corporation933.3868.2(65.1)Public Service Corporations284.9266.9(18.0)Inheritance and Estate180.1230.150.0Insurance Companies230.6230.6-Cigarettes394.2384.2(10.0)Real Estate Conveyance215.6203.1(12.5)Alcoholic Beverages62.662.6-Admissions and Dues41.540.6(0.9)Health Provider Tax1,045.01,047.82.8
Personal Income\$9,182.5\$ 10,525.8\$ 1,343.3Sales and Use4,220.54,150.9(69.6)Corporation933.3868.2(65.1)Public Service Corporations284.9266.9(18.0)Inheritance and Estate180.1230.150.0Insurance Companies230.6230.6-Cigarettes394.2384.2(10.0)Real Estate Conveyance215.6203.1(12.5)Alcoholic Beverages62.662.6-Admissions and Dues41.540.6(0.9)Health Provider Tax1,045.01,047.82.8
Sales and Use4,220.54,150.9(69.6)Corporation933.3868.2(65.1)Public Service Corporations284.9266.9(18.0)Inheritance and Estate180.1230.150.0Insurance Companies230.6230.6-Cigarettes394.2384.2(10.0)Real Estate Conveyance215.6203.1(12.5)Alcoholic Beverages62.662.6-Admissions and Dues41.540.6(0.9)Health Provider Tax1,045.01,047.82.8
Corporation933.3868.2(65.1)Public Service Corporations284.9266.9(18.0)Inheritance and Estate180.1230.150.0Insurance Companies230.6230.6-Cigarettes394.2384.2(10.0)Real Estate Conveyance215.6203.1(12.5)Alcoholic Beverages62.662.6-Admissions and Dues41.540.6(0.9)Health Provider Tax1,045.01,047.82.8
Public Service Corporations 284.9 266.9 (18.0) Inheritance and Estate 180.1 230.1 50.0 Insurance Companies 230.6 230.6 - Cigarettes 394.2 384.2 (10.0) Real Estate Conveyance 215.6 203.1 (12.5) Alcoholic Beverages 62.6 62.6 - Admissions and Dues 41.5 40.6 (0.9) Health Provider Tax 1,045.0 1,047.8 2.8
Inheritance and Estate 180.1 230.1 50.0 Insurance Companies 230.6 230.6 - Cigarettes 394.2 384.2 (10.0) Real Estate Conveyance 215.6 203.1 (12.5) Alcoholic Beverages 62.6 62.6 - Admissions and Dues 41.5 40.6 (0.9) Health Provider Tax 1,045.0 1,047.8 2.8
Insurance Companies 230.6 230.6 - Cigarettes 394.2 384.2 (10.0) Real Estate Conveyance 215.6 203.1 (12.5) Alcoholic Beverages 62.6 62.6 - Admissions and Dues 41.5 40.6 (0.9) Health Provider Tax 1,045.0 1,047.8 2.8
Cigarettes394.2384.2(10.0)Real Estate Conveyance215.6203.1(12.5)Alcoholic Beverages62.662.6-Admissions and Dues41.540.6(0.9)Health Provider Tax1,045.01,047.82.8
Real Estate Conveyance 215.6 203.1 (12.5) Alcoholic Beverages 62.6 62.6 - Admissions and Dues 41.5 40.6 (0.9) Health Provider Tax 1,045.0 1,047.8 2.8
Alcoholic Beverages 62.6 62.6 - Admissions and Dues 41.5 40.6 (0.9) Health Provider Tax 1,045.0 1,047.8 2.8
Admissions and Dues 41.5 40.6 (0.9) Health Provider Tax 1,045.0 1,047.8 2.8
Health Provider Tax 1,045.0 1,047.8 2.8
Miscellaneous 27.7 20.6 (7.1)
TOTAL - TAXES \$ 16,818.5 \$ 18,031.4 \$ 1,212.9
Less: Refunds of Taxes (1,146.8) (1,181.5) (34.7)
Earned Income Tax Credit (115.0) (115.0) -
R & D Credit Exchange (7.3) (6.2) 1.1
TOTAL - TAXES - NET\$ 15,549.4\$ 16,728.7\$ 1,179.3
OTHER REVENUE
Transfers - Special Revenue \$ 339.3 \$ 345.3 \$ 6.0
Indian Gaming Payments 267.3 273.6 6.3
Licenses, Permits, Fees 309.6 311.3 1.7
Sales of Commodities and Services43.836.8(7.0)
Rents, Fines, Escheats 143.0 160.1 17.1
Investment Income 5.9 12.5 6.6
Miscellaneous 207.4 193.3 (14.1)
Refunds of Payments (62.5) (57.5) 5.0
TOTAL - OTHER REVENUE \$ 1,253.8 \$ 1,275.4 \$ 21.6
OTHER SOURCES
Federal Grants \$ 1,766.3 \$ 1,144.3 \$ (622.0)
Transfer from Tobacco Settlement Fund 109.7 109.7 -
Transfers From/(To) Other Funds 77.9 83.5 5.6
Transfers to BRF - Volatility Adjustment - (1,290.0) (1,290.0)
TOTAL - OTHER SOURCES $$ 1,953.9$ $$ 47.5$ $$ (1,250.6)$
TOTAL - GENERAL FUND REVENUE \$ 18,757.1 \$ 18,051.6 \$ (705.5)

1. Secs. 696 and 717 of P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session, and P.A. 17-1, January 2018 Special Session.

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State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2018 As of March 31, 2018

Auditors of Public Accounts	\$ 350,000
Division of Criminal Justice	550,000
Department of Emergency Management and Public Protection	3,000,000
Department of Energy and Environmental Protection	1,800,000
Office of the Chief Medical Examiner	170,000
Department of Developmental Services	5,500,000
Department of Mental Health & Addiction Services	7,000,000
Connecticut State Colleges and Universities	250,000
Department of Correction	15,200,000
Department of Children and Families	7,300,000
DAS - Workers' Compensation Claims	1,800,000
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Total	\$ 42,920,000

State of Connecticut General Fund Estimated Lapses Projected to June 30, 2018 As of March 31, 2018

Unallocated Lapse ^{1.}	\$	42,250,000
Unallocated Lapse - Legislative ¹		1,000,000
Unallocated Lapse - Judicial ^{1.}		3,000,000
Statewide Hiring Reduction		6,487,714
Targeted Savings		110,138,054
Reflect Delay		7,950,000
Achieve Labor Concessions		669,549,747
Municipal Contribution to Renters' Rebate Program		8,285,113
Reductions to Other Expenses		-
Reductions to State Managers and Consultants		-
Reductions to Reflect Savings Associated with		
Consolidation of Human Resources Functions into the		
Department of Administrative Services		-
Office of the State Comptroller		300,000
Department of Revenue Services		2,700,000
Department of Veterans' Affairs		200,000
Department of Administrative Services		1,000,000
Office of The Attorney General		250,000
Department of Labor		200,000
Department of Public Health		350,000
Department of Social Services		326,500,000
Department of Rehabilitation Services		500,000
State Department of Education		4,850,000
Office of Early Childhood		12,350,000
Office of Higher Education		250,000
OSC - Fringe Benefits		19,200,000
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Total	\$1	1,217,310,628

1. Allocable pursuant to Public Act 17-2, June Special Session, Section 13.

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FY 2018 General Fund Monthly Summary of Operations (In Millions)													
	Budget Plan ^{1.}	July 2017 ^{2.}	August 2017 ^{2.}	September 2017 ^{2.}	October 2017	November 2017	December 2017	January 2018	February 2018	Updated March 2018	April 2018	May 2018	June 2018
REVENUE	\$18,757.1	\$ 17,160.0	\$17,160.0	\$ 17,160.0	\$ 18,512.3	\$ 18,495.6	\$ 18,479.6	\$ 18,497.4	\$18,497.4	\$18,051.6			
Appropriations	19,572.8	17,253.9	17,253.9	17,253.9	19,571.7	19,571.7	19,571.7	19,572.8	19,572.8	19,572.8			
Additional Requirements	0.0	0.0	0.0	0.0	10.0	33.3	37.0	37.1	41.9	42.9			
Less: Estimated Lapses	(898.9)	(6.9)	(6.9)	(6.9)	(881.6)	(906.9)	(910.9)	(942.7)	(954.6)	(1,217.3)			
TOTAL - Estimated Expenditures	18,673.9	17,247.0	17,247.0	17,247.0	18,700.1	18,698.1	18,697.8	18,667.2	18,660.1	18,398.4	0.0	0.0	0.0
Balance from Operations	83.2	(87.0)	(87.0)	(87.0)	(187.8)	(202.5)	(218.2)	(169.8)	(162.7)	(346.8)	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	(6.9)	(6.9)	(6.9)	(15.0)	(20.0)	(22.0)	(25.0)	(30.0)	(35.0)			
Est. Balance from Operations - 6/30/18	\$83.2	(\$93.9)	(\$93.9)	(\$93.9)	(\$202.8)	(\$222.5)	(\$240.2)	(\$194.8)	(\$192.7)	(\$381.8)	\$0.0	\$0.0	\$0.0

1. P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session and P.A. 17-1, January 2018 Special Session.

State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2018 As of March 31, 2018 (In Millions)

	General Assembly <u>Budget Plan ^{1.}</u>	Revised Estimates <u>OPM</u>	Over/ (Under)
Fund Balance as of June 30, 2017	\$ 97.6	\$ 97.6	\$-
REVENUE Taxes Less: Refunds of Taxes Taxes - Net Other Revenue TOTAL - Revenue	\$1,192.9 (12.6) 1,180.3 412.3 \$1,592.6	\$1,167.5 (10.9) 1,156.6 403.3 \$1,559.9	\$ (25.4) <u>1.7</u> (23.7) <u>(9.0)</u> \$ (32.7)
EXPENDITURES Appropriations Prior Year Appropriations Continued to FY 2018 ^{2.} TOTAL Initial and Continued Appropriations Appropriation Adjustments TOTAL Adjusted Appropriations	\$ 1,522.9 \$ 1,522.9 - \$ 1,522.9	\$1,522.9 <u>30.4</u> \$1,553.3 - \$1,553.3	\$ - <u>30.4</u> \$ 30.4 - \$ 30.4
Net Additional Expenditure Requirements Estimated Appropriations Lapsed Estimated Appropriations to be Continued to FY 2019 TOTAL Estimated Expenditures	(12.0)	37.0 (55.7) - \$1,534.6	37.0 (43.7) - \$ 23.7
Net Change in Fund Balance - Continuing Appropriations Miscellaneous Adjustments/Rounding	i	(30.4)	(30.4)
Net Change in Unassigned Fund Balance - FY 2018	\$ 81.7	\$ 55.7	\$ (26.0)
Estimated Fund Balance - June 30, 2018	<u>\$ 179.3</u>	<u>\$ 153.3</u>	<u>\$ (26.0)</u>

1. P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session.

2. CGS Sec. 4-89 and other statutory provisions.

State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2018 As of March 31, 2018 (In Millions)

	A	General ssembly Iget Plan ^{1.}	Revised Estimates OPM	Over/ Jnder)
TAXES Motor Fuels Oil Companies Sales & Use Tax Sales Tax DMV TOTAL - TAXES Less: Refunds of Taxes TOTAL - TAXES - NET	\$	505.3 271.8 327.8 88.0 1,192.9 (12.6) 1,180.3	\$ 501.4 256.7 323.4 86.0 1,167.5 (10.9) \$1,156.6	\$ (3.9) (15.1) (4.4) (2.0) (25.4) 1.7 (23.7)
OTHER REVENUE Motor Vehicle Receipts Licenses, Permits, Fees Interest Income Federal Grants Transfers (To)/From Other Funds Refunds of Payments TOTAL - OTHER REVENUE	\$	251.8 144.4 9.5 12.1 (5.5) - 412.3	\$ 248.7 141.0 11.5 12.1 (5.5) (4.5) \$ 403.3	\$ (3.1) (3.4) 2.0 - (4.5) (9.0)
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$	1,592.6	\$1,559.9	\$ (32.7)

1. Sec. 718 of P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session.

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State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2018 As of March 31, 2018

Department of Transportation	\$ 33,400,000
OSC - Fringe Benefits	3,600,000
Total	\$ 37,000,000

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State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2018 As of March 31, 2018

Achieve Labor Concessions	\$ 22,256,912
Department of Motor Vehicles	2,000,000
OTT - Debt Service	31,400,000
Total	\$ 55,656,912

	Budget Plan ^{1.}	July 2017 ^{3.}	August 2017 ^{3.}	September 2017 ^{3.}	October 2017	November 2017	December 2017	January 2018	February 2018	Updated March 2018	April 2018	May 2018	June 2018
Beginning Balance ^{2.}	\$ 97.6	\$ 102.9	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6	\$ 97.6			
Revenue	1,592.6	1,564.4	1,564.4	1,564.4	1,554.4	1,554.4	1,554.2	1,554.2	1,554.2	1,559.9			
Total Available	1,690.2	1,667.3	1,662.0	1,662.0	1,652.0	1,652.0	1,651.8	1,651.8	1,651.8	1,657.5	0.0	0.0	0.0
Appropriations	1,522.9	1,532.0	1,532.0	1,532.0	1,522.9	1,522.9	1,522.9	1,522.9	1,522.9	1,522.9			
Additional Requirements	0.0	0.0	0.0	0.0	0.0	0.0	28.1	34.9	35.7	37.0			
Less: Estimated Lapses	(12.0)				(12.0)	(12.0)	(53.7)	(55.2)	(55.2)	(55.7)			
TOTAL - Estimated Expenditures	1,510.9	1,532.0	1,532.0	1,532.0	1,510.9	1,510.9	1,497.3	1,502.6	1,503.4	1,504.2	0.0	0.0	0.0
Balance from Operations	81.7	32.4	32.4	32.4	43.5	43.5	56.9	51.6	50.8	55.7	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			
Estimated Balance 6/30/18	\$179.3	\$135.3	\$130.0	\$130.0	\$141.1	\$141.1	\$154.5	\$149.2	\$148.4	\$153.3	\$0.0	\$0.0	\$0.0

State of Connecticut FY 2018 Special Transportation Fund Monthly Summary of Operations (In Millions)

1. P.A. 17-2, June Special Session, as amended by P.A. 17-4, June Special Session.

2. Months of July and August as estimated by the Office of Policy and Management. Budget plan and September and thereafter per the Comptroller's September 29, 2017, letter.

3. July, August and September represent results as compared to the Governor's Executive Order Resource Allocation Plan, August 18, 2017; revenues are consistent with the May 1, 2017, consensus revenue forecast issued pursuant to CGS Sec. 2-36c, as modified by P.A. 17-51 and Executive Order 58.