Appendix
Thank you all for joining me today and welcome to all of the distinguished public servants here, members of the clergy, other honored guests, my extended family, friends and all the citizens throughout our great state, a special mention to my great friend Lieutenant Governor Nancy Wyman, and a special mention to the former First Lady Nikki O’Neill, the wife of the late great Governor O’Neill, and my beloved wife, Cathy, and our terrific boys, Dannel, Ben and Sam.

Thank you for being here to mark a crucial cornerstone in our democracy - the transfer of responsibilities and the conveyance of hope for our collective future, from one gubernatorial administration to the next.

I wanted to express my gratitude to each of you for being here and sharing this moment with me. And I also want to talk with you about this moment in Connecticut’s history, our great challenges, what I see as a crossroads of crisis and opportunity; and how if we are all willing to engage in a shared sense of sacrifice, we can realize shared prosperity for everyone in Connecticut.

I would like to start by acknowledging my predecessor, who knows something about sacrifice and public service. Governor Rell stepped into the role of Governor at a time when our state was in a different kind of crisis, a crisis of confidence in the character and intentions of its leadership. She worked tirelessly to restore that sense of respectability, and she will hold a special place in our hearts because of her efforts.

There are many others who know about sacrifice and public service, heroes worthy of Connecticut’s proud 375-year history – and they are the brave men and women from our great state who are serving in our Armed Forces in two wars and across the globe today. I hope and pray that we will have peace someday soon. And I thank them for their dedication to their country.

Today, I stand before you deeply honored by the office I am assuming, and by the essence of integrity, trust, hope and potential that this office represents for the people of Connecticut.

Humbled by the sense of history that lives within the soul of our great state.

Thoroughly grounded by our modern-day challenges.

Yet intrinsically optimistic about our prospects for a prosperous future which itself is worthy of the foundation that our ancestors worked so hard to give us.

And what a foundation it is.

In our innovative heyday we had more patents issued per capita than any other state in the union. We defined the American industrial revolution on a global basis and consequently enjoyed the highest per capita income of anywhere in the nation. We will forever be home to the world-class legacies of Harriett Beecher Stowe, Mark Twain, Eli Whitney, Prudence Crandall, and so many others.

Perhaps nowhere was our character better defined than by Abraham Davenport of my hometown of Stamford when he spoke about
The Dark Day in 1780. He was a public servant in Hartford when a mysterious episode brought darkness to the daytime skies throughout New England. There was a prevailing belief that Judgment Day was upon the land, threatening a shutdown of the Legislature, when Davenport stood and said:

"I am against an adjournment. The Day of Judgment is either approaching, or it is not. If it is not, there is no cause for an adjournment; if it is, I choose to be found doing my duty. I wish therefore that candles may be brought."

Today, we could use a few candles. Because as most people in Connecticut know, ours is not a pretty picture.

Today I see an economic crisis and an employment crisis, both fueled by an unfriendly employer environment, a lack of educational resources, a deteriorating transportation system, and an enormous budget crisis of historic proportions. All coddled by a habit of political sugarcoating that has passed our problems onto the next generation.

Well, ladies and gentlemen, the next generation is here. And we bring enough energy to make Abraham Davenport proud as we shine a light not only on Connecticut’s problems, but on workable solutions that will leave our great state much better than how we found her.

If Davenport would be proud of our work ethic, my late mother would be proud of our mission.

My parents both worked very hard while raising eight children, but my mother, who was a nurse, knew I was different. She knew I had learning disabilities, but she never let those challenges overshadow my strengths. She never gave up on me, and in doing so she taught me to never give up, to press on, to recognize challenges but focus on strengths, and possibilities.

She focused her children on the importance of character, hard work, dedication, and love of family. And she repeatedly challenged us to leave the world a better place for having been here.

And that is our mission: to leave Connecticut a better place than we found her.

I see boundless opportunities to do just that.

We will need to reach deep to our roots, those of strength yet compassion, steadfastness yet innovation. And, most importantly, we will need to solve our problems together - by pursuing with great urgency not Republican ideas or Democratic ideas, but good ideas that know no political master or agenda.

I will be addressing a joint session of the General Assembly in just a few moments, where I will begin to outline the framework for making Connecticut a better place. And I will provide a great deal more detail in my Budget Address later next month. In those addresses I will put forth ideas, and I will issue challenges for new and courageous ways to understand and solve our most intractable problems.

I believe that Connecticut's best days are ahead – if we join together in what must be a shared, emerging movement for rational, honest, achievable change. A movement that restores economic vitality, creates jobs and returns Connecticut to fiscal solvency by establishing our means and living within them.

We will do these things so that in the future we can celebrate shared prosperity for us all, which on balance can only come from shared sacrifice from each of us.

It's not going to be an easy road, but the question is not whether we can overcome our challenges and emerge a winner. We already know we can from our history. And I know from personal experience that we can. When I became Mayor of Stamford, it was a classic case of a
dying industrial city. We transformed it into a world-class financial center – sparking an economic, cultural and environmental renaissance that gained national attention.

I believe the people of Connecticut are willing to make sacrifices if "shared sacrifice" is really shared, that we understand where we’re going, and that it is sacrifice with a purpose.

At this crossroads of crisis and opportunity, I believe we will hold fast to our heritage - while we reach deep, rally hard and choose well to leave Connecticut a better place.

To all of you, thank you. God bless you, God bless the Great State of Connecticut, and God bless the United States of America.

II. Overview: Crisis and Opportunity; Prosperity through Shared Sacrifice

I believe that what is in our history and what is in our hearts are intertwined to create a DNA kind of crisis, a crisis of confidence in the character and intentions of its leadership. She worked tirelessly to restore that sense of respectability, and she will hold a special place in our hearts and our history because of her efforts.

Second, I would like to congratulate all of you seated here today for your victories in last year’s election, both returning legislative veterans and newcomers. You are seated in a Hall surrounded by history, the echoes of lawmakers who over the centuries were called to the same higher purpose that is public service. I congratulate each of you.

And third is to acknowledge the heroic service of the brave men and women from our great state of Connecticut serving in our Armed Forces in two wars and across the globe today. I hope and pray that we will have peace someday soon. And I thank them for their dedication to their country.
of sorts that defines us as a people. Connecticut has a storied 375-year history, one rooted in the political and military founding of this great nation; one driven by industrial, political, and artistic innovation that had become the signature of our people over time.

Today, though, as has happened from time to time over our centuries, we are faced with considerable challenges, I dare say crises of historic proportions.

We are, indeed, at a crossroads of crisis and opportunity.

We will need to reach deep to our roots, those of strength yet compassion, steadfastness yet innovation. And, most importantly, we will need to solve our problems - TOGETHER - by pursuing with great urgency not Republican ideas or Democratic ideas, but good ideas that know no political master or agenda.

We will do these things so that in our future we can celebrate shared prosperity for us all, which on balance can only come from shared sacrifice from each of us.

Today, then, marks quite a bit more than the singular act of a transition from one gubernatorial administration to another. It is a demarcation between where we have been and where we are going, about remembering who we are and what we are capable of when it counts the most.

Perhaps Connecticut Governor Wilbur Cross captured it best in a 1936 Thanksgiving proclamation when he wrote to the people of Connecticut and gave thanks:

"For the blessings that have been our common lot and have placed our beloved State with the favored regions of earth … for the richer yield from labor of every kind that has sustained our lives … for honor held above price … for steadfast courage and zeal in the long, long search after truth."

III. The Journey to this Moment: A Personal Story

As Governor Cross so eloquently pointed out, we the people of Connecticut are blessed. We come from good stock, and it is within that historical context that I stand before you a deeply humbled man.

Many observers say that this has been a six-year journey for me to this point - from when I first started considering a run for the office of governor. But in many ways it started so much earlier.

Growing up, I had learning disabilities that might have left me on the fringes. Back then, there were not programs to identify and support children with disabilities. But luckily for me, there was the inspiring dedication and skill of the school teachers who touched my life, and there was the sheer willpower of a mother of 8 children.

My parents both worked while raising a large family, but my mother, who was a nurse, knew I was different. She knew I had challenges, but she never let those challenges overshadow my strengths. She focused her children on the importance of character, hard work, dedication, and love of family. And she repeatedly challenged us to leave the world a better place for having been here.

Not unlike what is needed today for our great state. I believe we need to focus on our strengths, and acknowledge that there are no challenges before us that we can't fix with hard work, dedication, and getting in touch with the collective character that is our heritage.

In many ways, the adversity that I have faced growing up, and the adversity Connecticut faces today, are intersecting at that crossroads of crisis and opportunity.
IV. The Crossroads of Crisis and Opportunity

So today, we gather to talk about how to leave Connecticut a better place than when we found it. We must reach back to our heritage for fortitude, to make an honest assessment of where we are, and to join together to define our collective future as a people.

It will require us to think differently. To compare how things have been done in the past, and to take a different path forward. I'm reminded of the renowned poet Robert Frost, a fellow New Englander, when he wrote in The Road Not Taken:

"Two roads diverged in a wood, and I took the one less traveled by, And that has made all the difference."

Today I see an economic crisis and an employment crisis, fueled by an unfriendly employer environment, a lack of educational resources, a deteriorating transportation system, and an enormous budget crisis of historic proportions. All coddled by a habit of political sugarcoating that has passed our problems onto the next generation.

Well, ladies and gentlemen, the next generation is here.

We will conjure up the true grit and courage of our heritage and take the road less traveled, because Connecticut has met great challenges before.

In the War of 1812 when the British blockade crippled our import business, we pivoted to innovating machine tools and industrial technology - thanks to the likes of Eli Whitney and other world class inventors. They sparked a string of firsts from the Cotton Gin to the portable typewriter to color TV; from the lollipop to the Frisbee.

In our inventive heyday we had more patents issued per capita than any other state in the union.

We defined the American industrial revolution and became the Arsenal of Democracy that President Roosevelt called for during World War II. Only we started a century earlier by playing a pivotal role in the Civil War and continued through both World Wars and the Cold War in the 1960s when we built the first nuclear submarine.

And our mighty economic presence intertwined with a different kind of strength.

In the mid 1800s Prudence Crandall ran a school for African American girls in the face of discrimination and death threats, and in doing so defined the edges of equality and the power of education to change us for the better.

We shattered the glass ceiling of gubernatorial history thanks to Ella Grasso of Windsor Locks as the nation's first female governor, elected in her own right.

Our heritage also includes literary and artistic heroes of global proportions. We became home to Harriett Beecher Stowe, Mark Twain, PT Barnum and the founder of Webster's Dictionary. And of course we are still home to America's oldest continuously published newspaper, our own Hartford Courant.

We have overcome events beyond our control. Ferocious hurricanes. Blizzards. Devastating floods.

And more recently when the planes hit on 9/11 - as mayor of Stamford at the time, I remember how we all went into rapid response mode, ramping up our hospitals and preparing for the wave of transport victims we would be receiving. But of course they never came. Instead, we counted the unclaimed cars that remained in commuter parking lots. We mourned, and we persevered.
We have this astounding history, this heritage. You know, as I have traveled around the state for many years, meeting amazing people in churches and diners and town picnics - one of their consistent messages was this feeling that maybe our best days are behind us. That economic security - let alone prosperity - is a thing of the past. That maybe we won't - that we can't - leave this a better place than we found it.

And even while they were sending me that message, there was a context to it. They were asking me to help them do something about it. And that tells me the true grit that is Connecticut, the can-do spirit of innovation, is still alive and ready - to engage in the fight for a better future for everyone.

Because as our own Harriet Beecher Stowe said - and she knew a thing or two about adversity:

"When you get into a tight place and everything goes against you, till it seems as though you could not hang on a minute longer, never give up then, for that is just the place and time that the tide will turn."

V. Shared Prosperity: Join an Emerging Movement

I can sense it. It is our time. Never give up, and the tide will turn. It's not just the story of my life. It's the story of Connecticut.

So if you believe like I do that Connecticut's best days are ahead, I hope you will join what must be a shared, emerging movement for rational, honest, achievable change. A movement that restores economic vitality, creates jobs and returns Connecticut to fiscal solvency.

We will join Connecticut to the Energy Economy, attracting companies that reduce our dependency on fossil fuels.

We will aggressively develop our three deep-water ports to spark commercial activity and decrease our reliance on heavy trucking and the congestion they bring to our highways.

We will make Bradley International Airport an independent entity, freeing it to better grow its passenger base.

Cities and towns will have a partner in Hartford, and we will marshal all the resources of the state government to help local projects with an economic impact. I've been on the municipal side of the equation, and I know first hand how important that partnership could be.

We will work to remove the barriers that keep us from attracting employers by lowering the highest energy costs in the country, lowering health care costs, and reforming our regulatory system to protect the public while building our economy.

I also hope you will join me in a movement to once and for all resolve our out-of-control budget crisis, and retire gimmicks and one-time solutions. We must instead adopt a responsible tell-it-like-it-is approach to balancing and managing our budget, and treat it just like any company treats a budget, with generally accepted accounting principles - commonly referred to as GAAP.

We must establish our means and live within them.

That's why, minutes before I stepped into this chamber to give this speech - I signed an executive order which begins the process of requiring the state to keep its books according to GAAP principles. We require every city and town to do it, and now we'll require the state to do it.
We will make state government make sense, to serve the people better, to shorten the distance between what they need and when they get it. In the coming weeks and months, you will hear a lot about reducing the size of government, from the size of my office, to the number of state agencies. And not just cutting for cutting sake, but re-conceiving government so that better decisions are made and implemented faster.

And as we go through this together, I believe it is imperative that we not lose sight of who we are; who we have always been. Not unlike when our beloved Governor Ella Grasso said during her Inaugural address in 1975:

“We must provide government that is efficient, that is compassionate, that is humane. But we will fulfill that role mindful of the lives that are touched by every program, aware of our heritage and our responsibilities to the people and to the communities of which we are a part.”

VI. Shared Sacrifice

To get there, together, is going to take courage, conviction, and shared sacrifice. I believe we have the courage. I believe we have the conviction - we're not very good at being last in anything. And I believe that in our hearts, we are willing to make sacrifices if, if, we understand where we're going, what's at stake, and that shared sacrifice is really shared - that there's a fairness factor.

But this is not sacrifice without payoff. This is sacrifice with a purpose. This is the kind of sacrifice I think my mother was talking about that will leave the world a better place for us having been here.

It is a time of historic proportions, when we as a people must ask ourselves who we, collectively, want to be and what separates us as a people.

Do we believe in every woman, child and man for themselves?

Or do we believe as President Kennedy did that a rising tide floats all boats?

Do we believe we can be a mighty economic force?

Do we believe in the education of our children?

Do we believe in the social safety net for the most vulnerable among us, and that it should be a hand up instead of a handout?

It's going to be tough to finally address our most intractable problems while being true to ourselves, but the question is not whether it can be done. We already know we can from our history. And I know from personal experience that we can. I remember when we transformed Stamford, which was an ailing industrial city, and made it a world-class financial center - sparking an economic, cultural and environmental renaissance that gained national attention.

The question is whether we want to do it. I want to. I hope you do, too. And we will … together.

In the coming weeks, my Administration will be developing detailed proposals to set and fund priorities for the state, which I will outline in my budget address to the Legislature later next month. We clearly face big problems, and in my estimation big problems call for a big table. I will be meeting with the Legislature, labor leaders, economic advisors, private industry and the not-for-profit sector so that we have a well-rounded perspective on the best solutions to our problems. And then I will begin working with the Legislature to adopt the budget.

VII. Conclusion

With your help and a shared sense of responsibility and sacrifice, we will realize shared prosperity for all.
Future generations will look back on this particular crossroads of crisis and opportunity - and say that we rallied, we reached deep, we chose well to leave this great state better than we found it. After all, we know as the people of Connecticut, it is in our nature to do so.

I look forward to serving the people of Connecticut with you. God bless you, God bless the Great State of Connecticut, and God bless the United States of America.

State of the State Address
Governor Dannel P. Malloy
Hall of the House of Representatives, State Capitol
February 8, 2012

Building an Economic Revival

Mr. President, Mr. Speaker, Senator McKinney, Representative Cafero, my fellow state officials, ladies and gentlemen of the General Assembly, honored members of the Judiciary, members of the clergy, honored guests, and all the citizens of our great state who are watching or listening today, thank you. Thank you for the honor of inviting me into the people's House to address you.

This is an important Connecticut tradition and a privilege for me. I'd like to thank my extended family and friends for being here, and my wife and three sons for their love and support.

I'd like to recognize and thank the best partner, advisor, and confidante a Governor could ever have: our great Lieutenant Governor, Nancy Wyman.

I'd also like to acknowledge the presence here today of four legislators who have continued to work tirelessly on behalf of their constituents, even while battling challenging health issues. Senator Prague, Representative Backer, Representative Hamm, Senator Gomes - we're glad to see you here today.

Finally, and with a deep sense of respect and gratitude, I'd like all of us to honor the heroic service of the brave men and women from our great state serving in the Armed Forces, especially the nine members of the Armed Services who gave their lives in our defense this past year.

Ladies and gentlemen, I'd like to spend some time today talking about where we were a year ago, where we are today, and most important, where I am convinced we need to go in the years ahead.

A little more than a year ago, on the day I was sworn in as your Governor, Connecticut was staring into the abyss of a future none of us wanted. A combination of years of avoiding tough decisions here in Hartford and the financial meltdown on Wall Street had brought Connecticut to its knees.

We had one of the largest per capita deficits of any state in the nation, there had been no net job growth for 22 years, state government was bloated and broken, our relationship with our fellow state employees was on an unsustainable course, and the citizens of Connecticut had no faith that Hartford was any different than Washington, DC in its attempt to do the will of the people.

In short, we were facing a crisis of massive proportions.
And so I said we needed to implement whole-
sale change, and I said we needed to walk
down a different road together, one not being
travelled by other states.

I said everyone needed to share in the sacrifice.

I said the deficit was too large to cut our way
out of and too large to tax our way out of.

I said we had to get spending under control.

I said we had to make government smaller,
leaner, and more effective.

I swore we would end years of playing games
with the state’s finances and I said our fellow
state employees were going to have to be a big
part of the solution.

Finally, I said that we had to start keeping the
state’s book honestly by adhering to Generally
Accepted Accounting Principles.

I said we had to do all those things while fo-
cusing simultaneously on job creation; that by
focusing on those things, we would stabilize
the state’s finances. I said that was critical if we
wanted the private sector to do what it does
best: create jobs.

One year later, it turns out that by taking that
less-traveled road we have passed through the
crucible of that crisis. In the process, we’ve
brought positive, far-reaching, meaningful, and
systemic change to Hartford.

First and foremost, we grew jobs in Connecti-
cut last year - 9,400 new, private sector jobs
were created, the first year of job growth since
2008.

We brought honesty and transparency to the
state’s books by moving to GAAP.

We stopped borrowing money to pay for oper-
ing expenses, and we stopped deferring our
pension obligations. That stability gave the pri-
ivate sector the predictability it needed to make
investments and create jobs.

The best evidence of the change we’ve
brought to Hartford can be found in some of
the arguments we’ve been having around here
lately. Instead of arguing over how many bil-
lions of dollars of debt we’re incurring by de-
fferring our obligations, we’re arguing over how
many billions of dollars we’re saving by meeting
those obligations on time.

Instead of arguing over how much more money
state employee contracts will cost taxpayers,
we’re arguing over how much money those re-
vised contracts will save.

Those are very different arguments than the
ones heard in this building over the last 20
years.

There are other examples of the change we
brought to Hartford that benefit the entire state.
We changed state government by making it
smaller and leaner, while preserving the safety
net – those services that define us as a com-
passionate and decent people.

We eliminated 22 separate state agencies,
and today there are 2,700 fewer state employ-
ees than there were a year ago. That means
we’ve reduced the number of state agencies by
more than 25 percent, and the number of state
employees by more than 6 percent.

We changed and restructured our relationship
with our fellow state employees. As a result,
we’re saving Connecticut taxpayers billions
and billions of dollars over the next 20 years.
State government is now on a sustainable
course.

And a few months after we did all of that, we
changed the way politics too often works by
coming together as Democrats and Republi-
Appendix

cans to pass what I believe is the most comprehensive jobs package in the nation in a special session.

Yes, it has been a long thirteen months. But a state that was on its knees has stood up and said, "Enough is enough - we're ready to change our future."

Yes, we have a long way to go, but a state that was at the crossroads of crisis and opportunity is beginning to turn the corner because we chose opportunity.

To the men and women in this chamber who stood with me to make some of those tough decisions, I salute you. It took courage to cast some of those votes, and your constituents should be proud of you.

So now what? Where do we go from here?

We could simply continue the work we began 13 months ago, and just keep at it. And if we did that, I believe we would continue to make some progress.

But I believe it's time to do something different. Let me explain.

Connecticut has a long, proud history. Throughout that history, when we were at our best, we were leaders.

We led the way for a young nation as it constructed the principles that would eventually become the Constitution of the United States - a set of principles that has long been the envy of other nations, and that still guides us today.

We led the nation in the founding of colleges and universities that bred generations of great leaders.

We led the world in fostering innovation and creativity, allowing us to produce things - great things - that made this world better and safer.

Yes, we were at our best when we were leaders. But awhile back we stopped leading. And since then, we have spent too much time muddling along, mired in mediocrity.

Ladies and gentlemen, it is time for us to lead again.

Let's think big.

Let's be bold.

Today, I am challenging the people in this chamber and business leaders across the state to join me in committing to build nothing less than a full-scale economic revival.

Not a recovery, a revival.

When I speak of a vision for an economic revival, what do I see?

I see a Connecticut in ten years that is a leader in bioscience and personalized medicine.

I see a Connecticut that leads in precision manufacturing.

I see a Connecticut that is home to a reinvigorated insurance industry, and I see a Connecticut that is a Mecca for digital and sports entertainment.

I see a Connecticut, ladies and gentlemen, where there are many, many jobs. New jobs. Thousands of new jobs. Blue-collar jobs and white-collar jobs.

Jobs building new affordable housing, jobs in agriculture, jobs in technology.

Jobs that pay well and provide good benefits. Jobs that won't be shipped down south or sent overseas.

Jobs that people will come to Connecticut to find, instead of leaving Connecticut to look for.
And I see a Connecticut with public schools that are the envy of the nation - graduating students ready to be hired for those jobs here at home.

In short, I see an economic revival that is worthy of the good people of Connecticut.

I have spent the past 13 months traveling around this state, talking and listening to people from all walks of life. These people want a good life for themselves, their children, and their grandchildren.

They desperately want that sense of economic security that allows them to buy a house and raise a family, all while saving for their children's education and their own retirement.

They want their children to grow up safe, they want them to graduate from good high schools, and they want them to go further - some to college, some to a trade school, some into the Armed Services.

And when those young men and women are done, their parents want them to be able to find jobs. Not somewhere else, but here, in Connecticut.

I believe the people of Connecticut are willing to work hard to achieve all of this. They're not looking for handouts, they're looking for opportunities.

We have spent the past 13 months setting the stage for this economic revival. Now is the time to commit to making it a reality.

In order to make this happen I believe there are three things we need to do.

First, we need to maintain the fiscal discipline we imposed a year ago. That discipline has made Connecticut a more predictable, reliable, stable place in which to do business. It's given the private sector the confidence it needs to make investments and create thousands of new jobs.

Second, we need to continue to make sure the entire world knows Connecticut is open for business.

Third, we need to reform the public school system that educates our children.

And we need to commit to this vision and implement it - year after year, until we get it right.

That's been one of our problems for too long: we're good at making plans; we're not good at sticking to them. Too often we've found ourselves simply careening from idea to idea, with no clear roadmap to guide us.

Not anymore.

Going forward, let this be our roadmap to a better future. This economic revival will not happen overnight - it can't. You can't undo 22 years of economic stagnation in one year. This is a long-term plan, designed to produce short and long-term results.

This time, let's have the resolve to stick it out.

In order to continue to impose that fiscal discipline, I am committed to making sure we end the current fiscal year with a budget that is balanced, with no gimmicks, and complies with GAAP.

Yes, we will have to cut some spending and forego some things we wanted to do over the course of the next few months, but make no mistake about it: we will end this year in the black.

That fiscal discipline also guided the budgetary adjustments I am proposing we make for the next fiscal year.
This package is GAAP compliant, it proposes no borrowing for operating expenses, it continues to meet our pension obligations on an actuarial basis, and it seeks no tax increases.

More than just meeting our pension obligations, I am proposing we increase payments to the pension fund by one hundred and twenty-three million dollars. Making this payment, and additional payments beginning in 2014, will save Connecticut taxpayers nearly 6 billion dollars over 20 years.

It will also avoid our children having to make a one-time, balloon payment of four and a half billion dollars in the year 2032.

That's right, as it stands today, absent this proposal, our children will have to come up with four and a half billion dollars in one year - all because of the past practice employed in this building of deferring pension obligations.

That practice is over.

There is no way I'm going to force our children to make that payment for debt they didn't incur.

I urge you to support this proposal. I didn't break this system, but I am determined to fix it.

Overall, my budget for next year seeks a spending increase of just 329 million dollars over the previously adopted budget, an increase of less than two percent.

In addition to the pension payment, I am proposing we spend 128 million dollars to increase funding for education, much of it targeted to our lowest performing districts.

Finally, I am proposing we spend the rest - 103 million dollars - to maintain the safety net and other critical services that help define us as a compassionate and decent people.

That money is necessary because the national economic recovery has been slow, and the people who depend on the safety net, and their caregivers, have suffered enough.

Those who will criticize a modest spending increase designed to fund education reform and make an additional pension payment are really saying that we should maintain the status quo in our schools, and that we should force our children to pay for our pensions.

I disagree. Let's give our kids a break.

So that's the first thing we need to do to make an economic revival a reality: maintain fiscal discipline.

The second thing we need to do is to continue to make sure everyone knows Connecticut is open for business. That's why we must take the jobs package we put together last October and continue to sell it across the state, the nation, and around the world.

That jobs package contains something for just about every business in Connecticut - big and small - and for Connecticut workers.

If you're a company looking for ways to expand your operations, whether through facility upgrades or new equipment, the jobs package provides much-needed access to capital.

For those companies looking to add jobs, there are new grants, loans and tax credits available to support your growth right here in our state.

If it's job training assistance you need, there is new funding in place to help you invest in your most important asset - your workforce.

And, if you're an entrepreneur, there are new reasons to start and grow your business in Connecticut.

The jobs package includes a 125 million dollar investment over five years that is being matched dollar-for-dollar by Connecticut Innovations.
This deployment of 250 million dollars will accelerate growth in high-tech startups and redefine how we help bring innovative ideas to the marketplace.

Finally, the jobs package also extends our successful First Five program, which focuses on large-scale economic development projects. We've already approved four projects. Together, those projects will generate more than 450 million dollars in capital investment and create up to 2,250 new jobs in our state. These are smart investments in growth industries, and they'll create thousands of jobs for decades to come.

We should all be proud of what we accomplished by coming together to pass this jobs package. It's solid evidence that we can make an economic revival a reality, and it's already working.

Last month, I visited Oxford Performance Materials in South Windsor, a company that makes small medical implant devices. It's the first company to take advantage of our 100 million dollar small business express program. We're loaning them $200,000 and giving them a grant of $100,000. This state assistance will allow them to expand their operations and double the size of their workforce. And this entire process took 40 days, not the many months it used to take.

The best news? There are 279 applications for the small business express package currently being processed.

I want everyone in this chamber to know that the work we did together is already paying off.

Jobs are being created as we speak.

Ladies and gentlemen, we could accomplish both of these goals. We could continue to be disciplined about the state's finances, and implement a smart economic development strategy. We could do both of those things and more, but until and unless we fix our public schools, we will not have addressed our most pressing obligation: the education of our children. And unless we do that, an economic revival, and its unlimited promise, will remain beyond our grasp.

So let's talk about education.

Let's be honest with ourselves, and let's speak bluntly: many parts of our system of public education are broken. Yes, there are many places in our state where there are good schools and students are performing well. But in too many parts of the state that is simply not the case.

In too many places, public schools are failing their two most basic missions: to provide children with an equal, world-class education, irrespective of race or income, and to ensure that their skills and knowledge match the needs of Connecticut's employers.

As I traveled around the state last summer on my jobs tour, nothing was more frustrating than a refrain I heard from too many employers. They said, "I have job openings, but I can't find workers in Connecticut with the skills to fill them."

To be honest, it was maddening to hear.

Because just prior to that, I'd spent two months traveling around the state to do 17 town hall meetings on the budget and in that time I met hundreds of people who were unemployed or under-employed.

Imagine that: we have jobs that need to be filled - good jobs -- and we have people that desperately want to work. Yet those jobs remain unfilled and those people remain unemployed.

It's got to stop.

No one should doubt my resolve: I am determined to fix our public schools.
I do not think it will be easy, nor do I think it will happen overnight.

But it will happen.

It must happen.

Before we can fix our schools, we need to understand what's wrong with them.

Our problem is not the result of ill will or bad intentions. Many people - including lawmakers in this chamber today - have tried to fix our broken system. But it hasn't worked - as evidenced by our continued failures in national grant competitions like Race to the Top, our flat test scores, and our yawning achievement gap - the worst in the nation.

We've been too timid when the situation calls for boldness.

With that in mind, I sent a letter to the leaders of the General Assembly last December in which I outlined six fundamental principles I believe must guide our education reforms. My education package is built on these principles.

First, we can enhance families' access to early childhood education by creating new seats for 500 children who can't afford preschool and by investing in a new rating system to improve quality. Early childhood educators are gifted, talented people and we need to support them. This funding is a good first step as we work to get to universal pre-K access.

Second, we need to address our badly broken system for delivering state resources to the schools. This year, we will add 50 million to the Education Cost Sharing formula, with the vast majority of that money targeted to the districts serving students with the greatest need.

But since more money alone will not raise student achievement, we will require these districts to embrace key reforms - or they will not get the money. And we will do this without reducing education funding to any city or town. Some will get more, but no one will get less.

Third, we will transform schools with the worst legacies of low achievement. The state will serve as a temporary trustee of schools that lack the capacity to improve themselves. These schools will become part of a Commissioner's Network and they will receive our most intensive interventions and supports.

Fourth, we can strengthen and expand high-quality school models - whether they are traditional schools, magnet schools, charter schools, or other successful models - and hold them accountable for their results and inclusiveness.

Fifth, let's remove red tape and barriers to success. The state can streamline its systems - in teacher certification, data collection, and elsewhere - and free districts to innovate and perform.

Those are just a few highlights of proposals that we've developed from the first five principles. We've spent time talking about them over the past week, and you can read about them, in detail, on our website.

These ideas will take us far, and they'll help us better prepare our students to succeed in a 21st century economy. But they won't take us far enough.

That's why my sixth and final principle requires us to ensure that our schools are home to the very best teachers and principals. In order to make that happen, we need to do a better job of helping and supporting our teachers.

I am proposing we overhaul our teacher preparation programs so that our brightest young people go into teaching and graduate with the skills to succeed. We will also create new career opportunities. Teachers should not have to
leave the classroom to advance in their profession. Our new master teacher certificate will recognize exemplary teachers and open up new career opportunities for them.

We will also invest in better on-the-job training. Too often, our idea of professional development is to send teachers to big auditoriums to listen to lectures. Instead, I'm proposing we invest millions of dollars in the kind of training that works, such as one-on-one coaching in the classroom.

And thanks to a consensus framework agreed to last month, we're building a smart system for evaluating teachers and principals - with student achievement as the single most important factor.

Taken together - better preparation and development, new career opportunities, and evaluations on the basis of student achievement - these proposals will go a long way to meeting our goal.

But we must do one more thing.

I'm a Democrat. I've been told that I can't, or shouldn't, touch teacher tenure. It's been said by some that I won't take on the issue because it will damage my relationship with teachers.

If the people in this chamber - and those watching on TV or online, or listening on the radio - if you've learned nothing else about me in the past 13 months, I hope you've learned this: I do what I say I'm going to do, and I do what I think is right for Connecticut, irrespective of the political consequences.

And so when I say it's time we reform teacher tenure, I mean it.

And when I say I'm committed to doing it in the right way, I mean it.

Since 2009, 31 states have enacted tenure reform, including our neighboring states of New York, Massachusetts, and Rhode Island. It's time for Connecticut to act.

For those watching or listening who don't know what tenure is, it's basically job security. Let me explain.

Right now, if you're a teacher and you have tenure, your performance in the classroom has to be rated "incompetent" before a dismissal process can even begin. Even then - even if you're rated "incompetent" - it can take more than a year to dismiss you.

The bottom line? Today tenure is too easy to get and too hard to take away.

I propose we do it a different way. I propose we hold every teacher to a standard of excellence.

Under my proposal, tenure will have to be earned and re-earned - earned by meeting certain objective performance standards, including student performance, school performance, and parent and peer reviews.

And my proposal says, you should not only have to prove your effectiveness once, after just a few years in the classroom. My proposal says that if you want to keep that tenure, you should have to continue to prove your effectiveness in the classroom as your career progresses.

I'm trying to be careful in explaining this tenure reform proposal because I know there are those who will deliberately mischaracterize it in order to scare teachers. So let me be very clear: we are not talking about taking away teachers' rights to a fair process if an objective, data-driven decision is made to remove them from the classroom.

And so when I say it's time we reform teacher tenure, I mean it.

And when I say I'm committed to doing it in the right way, I mean it.

I believe deeply in due process.
I believe just as deeply that we need to ensure that our children are being taught only by very good teachers.

So for those teachers who earn tenure - by proving that they are effective teachers - it's the job of the local school district to make sure that you have every chance to continue to succeed. That means that if you start to struggle at any point after you've earned tenure, the district will provide support and professional development to help get you back on track.

And finally, my proposal says that we need to do a better job of recognizing our great teachers. That's why I'm proposing to allow local school districts, if they so choose, to provide career advancement opportunities and financial incentives as a way of rewarding teachers who consistently receive high performance ratings.

Over the next few weeks, we'll continue to have this discussion about tenure and I'm confident we can put in place a system that best serves our students, and their teachers.

Now let me be clear: in having that discussion, Connecticut will not join the states trying to demonize and antagonize their way to better results.

And we won't get drawn into making a false choice between being pro-reform or pro-teacher.

I've said this before and I'll say it again, I am both.

I'm pro-teacher, as long as that doesn't mean defending the status quo, and I'm pro-reform, as long as that isn't simply an excuse to bash teachers.

There are 45,000 public school teachers in this state. Most of them are good teachers. Many of them are great.

Listen, I know teachers can be great because as a young student, many years ago, I had some great teachers. They took a boy born with severe learning disabilities - a boy who had great difficulty reading and writing, a boy who struggled to process information - and they worked with him.

Patiently. Hard.

And over a long period of time they helped me overcome those disabilities.

Those teachers, and the support of my mother, are responsible for me standing here today as your Governor.

No, we cannot and will not fix what's broken in our schools by scapegoating teachers. But nor can we fix it if we do not have the ability to remove teachers who don't perform well in the classroom in a timely fashion.

In this new system, tenure will be a privilege, not a right. It will be earned and retained through effective teaching, not by counting years of service.

This is the year to reform teacher tenure. Let's get it done.

So there it is: that's my vision for Connecticut. That's what I see in our future: an economic revival.

Some people will surely say an economic revival is beyond our grasp, that I'm asking too much, that I'm setting an expectation that is too high.

They'll say we should be content to just make progress.

I say those people are dead wrong.

I say setting high expectations is exactly what we should be doing.

I say that if we work together - all of us - we can make an economic revival a reality.
We should not approach this effort as Democrats or Republicans. We should approach it as public servants with a duty to fulfill.

I know it’s possible for us to do this because we just did it a few months ago - when we put our partisan differences aside to pass and sign into law the best jobs package of any state in the nation.

I met with leaders from both parties right over there, in my office, for weeks, for many hours at a time. We argued, we laughed, we got frustrated. We did a lot of things in those weeks. Mostly, we worked together.

And when it was done, almost every elected official in this building voted for a jobs package that is already creating jobs and will create thousands of jobs for years to come.

Now it’s time to do it again.

Much of what we need to build this economic revival is already here in our great state. There is beauty in our parks, our hills, our beaches. Our cultural institutions are rich with the history of our nation's founding fathers, and the Connecticut-born heroes who followed them.

We have world-class colleges and universities where young men and women unlock the doors of knowledge and allow their minds to expand.

We have proud cities that reflect the diversity that is our strength. And we have beautiful small towns, where life remains simple, and good.

But most of all, Connecticut is home to many good and decent people - people from all walks of life, people who work hard. People who are respectful of others, and who do not discriminate based on gender, age, race, religion, ethnicity, disability, or sexual orientation.

These people deserve this economic revival. They have earned it. And it is our job to give it to them. Thank you, may God bless you, and may God bless the great State of Connecticut.

Mr. President, Mr. Speaker, Senator McKinney, Representative Cafero, Lt. Governor Wyman and my fellow state officials, ladies and gentlemen of the General Assembly, honored members of the Judiciary, members of the clergy, and all the citizens of our great state who are watching or listening today: thank you for the honor of inviting me into the people's House to address you.

I'd like to offer my sincere congratulations to the newly elected leadership of the Democratic and Republican caucuses in each chamber, and especially to Speaker Sharkey and Majority Leader Aresimowicz as they take on their new roles.

Congratulations as well to the new members of the General Assembly who were sworn in earlier today. I look forward to working with you in the months and years ahead.

As we gather in this historic chamber, let us always keep in our thoughts the brave men and women of the great State of Connecticut serving in our Armed Forces around the globe. We thank them and our veterans for their service.
and sacrifice, and we pray for their continued safety.

I'd like to recognize my wonderful wife Cathy and my sons Dannel and Sam who join us today. As I know is true for so many of you, I could not do my job without the tremendous love and support of my family.

Finally, we are joined by two of Newtown’s finest leaders: First Selectwoman Pat Llodra and School Superintendent Dr. Janet Robinson. It's an honor to have you with us today. Tested by unimaginable tragedy, your compassion and leadership over the past month has been an inspiration to Connecticut, and to me personally.

IT WON'T SURPRISE you that this speech is very different from the one I first envisioned giving. In the early days of December, I began thinking about what I’d like to say. Now, while it's only been a few short weeks on the calendar, we have all walked a very long and very dark road together.

What befell Newtown is not something we thought possible in any of Connecticut's beautiful towns or cities. And yet, in the midst of one of the worst days in our history, we also saw the best of our state.

Teachers and a therapist that sacrificed their lives protecting students.

A principal and school psychologist that ran selflessly into harm's way.

Our brave Connecticut State Police, Newtown's local law enforcement, firemen, and others that responded courageously when called upon.

In the aftermath, a selectwoman, a superintendent, and other local officials that have served around-the-clock bringing comfort and stability to Newtown.

And today, Sandy Hook's teachers are doing what they do best: putting the interest of their students first as they return to classrooms, providing stability and continuity that has never been so important and so needed.

And then, of course, there are the families. Twenty-six families that despite an unimaginable loss have gotten up each and every day since, have been there for one another, and have supported their community as much as that community has supported them.

They have persevered. And in that perseverance, we all find strength. We have lifted one another up and continued on, carrying the spirit of our fallen heroes, our wounded families, and our beautiful lost children.

AS A STATE and as a community, we will continue to do everything we can for the families of Newtown. But we also must ask ourselves: What is our responsibility? To those we've lost, to one another, to our children, and to future generations?

During this legislative session, we're going to begin to answer those questions together. Let us do everything in our power to ensure that Connecticut never again suffers such a loss; that we take real steps to make our kids and our communities safer.

Last week, my administration announced the formation of the Sandy Hook Advisory Commission, comprised of experts in mental health, education, law enforcement, and first response.

We may never know what motivated the events at Sandy Hook Elementary, but that won't stop us from working to prevent future tragedy. Over the coming months, the commission will come together to make specific, actionable recommendations in the areas of school safety, mental health services, and gun violence prevention.
This session, I know there will be others that take action on these issues, and I applaud those efforts. The more resources we can bring to bear on this issue, the better. Working together we can and will affect real change.

There are some things we know already.

We know that we must find ways to better respond to those with mental health needs. As a society, we have an obligation to take action in a meaningful way when a person seeks our help or demonstrates a need for it. We must balance our respect for individual rights with our obligation to provide for the greater public safety.

And when it comes to preventing future acts of violence in our schools, let me say this: more guns are not the answer. Freedom is not a handgun on the hip of every teacher, and security should not mean a guard posted outside every classroom.

That is not who we are in Connecticut, and it is not who we will allow ourselves to become.

We also know that this conversation must take place nationally. As long as weapons continue to travel up and down I-95, what is available for sale in Florida or Virginia can have devastating consequences here in Connecticut.

There will be more to say in the weeks ahead, but let me be clear today: our focus will be first and foremost on protecting Connecticut’s families.

THOSE CONVERSATIONS WON’T always be easy, but as your Governor I’ve learned there is no challenge we will face that can’t be overcome with the power of our community.

We have come together time and time again. We’ve done it with purpose - because we know there is something bigger and more important than who we are as individuals.

My friends, as we begin this legislative session let us be guided by devotion to the common good, by faith in one another, and by a determination to work together to make our community as strong as it can be in every way.

Looking back over these past twenty-four months, we’ve faced many challenges together: the largest per-capita budget deficit in the nation; a struggling economy; a fractured public school system; untenable energy costs; and natural disasters the likes of which our generation had never seen.

And then, in December, just when we thought the worst had happened, it actually did.

The people of Connecticut, the communities you represent, and all of us in this chamber - when tested, we met those challenges head on.

We did as our forefathers did, as our grandparents and parents taught us.

We dug in. We banded together.

We decided to focus not on what makes us different, but on what makes us the same – our common humanity.

It is this core strength and spirit of community that brought us together to accomplish so much on behalf of the people of Connecticut.

TWO YEARS AGO, we faced the single largest per-capita deficit in the nation. It was a problem decades in the making. We knew that getting our fiscal house in order was critical to creating jobs. Connecticut employers needed a responsible and predictable partner in state government.

We came together and passed a balanced budget. We cut more than we added in new revenue.

And even after revenues came in short - as they did in 31 other states - we know today that our
Appendix

budget as-enacted fixed more than 90 percent of the problem. Last month, Democrats and Republicans came together to make sure we closed that final gap without raising taxes.

Anyone who tells you that the budget we passed two years ago didn't do its job, that it didn't make real change in how we approach our finances, is simply not telling the truth.

I know that many of you cast hard votes to fix those problems. That's the kind of resolve and leadership that we're bringing back to Connecticut.

We've made other tough decisions along the way.

After years of underfunding our pensions, a 4.5 billion dollar payment would have been required in the year 2032 - more than four times what we'll pay this year. It would not have been possible.

That's why last year we restructured our payments to reverse years of chronic underfunding. We're avoiding our own fiscal cliff and saving Connecticut taxpayers 6 billion dollars over the next 20 years.

We didn't kick the can down the road - we picked it up.

Through a restructured benefits and pension agreement with our public employees, we're saving the state approximately 20 billion dollars.

And we made sure that state government tightened its own belt in other ways.

We shrunk the number of state agencies by more than 25 percent.

We trimmed executive branch employees by more than twelve hundred over the past two years, including more than a ten percent reduction in the number of state managers.

As we've done more with less, so have our hard-working state employees. They've adapted and found new ways to continue providing critical services to state residents.

We've all had to buckle down and make tough choices. We're going to make more of them in the weeks and months ahead.

RECENTLY, THERE'S BEEN a national conversation about economic development, about whether it makes any sense to have states competing against one another for jobs.

It's a good conversation to have, and it's the right time to have it. But a dialogue on the best way forward can't be an excuse for standing still. We see that too often in Washington.

I believe that each one of us in this chamber must approach this session with a core guiding principle: until every person in our state who wants a job can find one, we have more work to do.

We can't stick our heads in the sand or simply hope for the best. Not when other states are actively recruiting jobs from every corner of the globe - jobs that can and should come to Connecticut.

We must compete for every single job. With that mindset, we've begun to tackle the challenge of economic development in a holistic way.

Our First Five program, along with the addition of Jackson Laboratories, has leveraged 180 million dollars in public funding to drive more than two billion dollars in private investment.

That same program made it possible for Connecticut to bring two Fortune 500 headquarters to our state. The last time Connecticut was talking about two Fortune 500 companies was in 2006, and it was because they were leaving.
On Main Streets across Connecticut, the Small Business Express program is giving local employers the chance to expand and create jobs.

It was because of this program that Bevin Brothers Manufacturing in East Hampton was able to rebuild after a fire ravaged their historic bell factory. They purchased new equipment and got their employees back to work.

Just a few months ago, I announced the third plank of our economic development strategy - the Innovation Ecosystem. The program has one goal - connecting people that have good ideas with capital investors. It will create new, high-skill jobs - jobs with good wages, jobs with good benefits.

We're off to a good start, but it's only a start. The key is making government an active partner rather than a bystander who watches markets develop elsewhere.

By investing in growth industries like bioscience and digital media, by recruiting companies like Jackson Laboratory and NBC Sports, and by standing with our small businesses and start-ups, we're taking steps to make sure that Connecticut leads the way.

When it came to education, the stakes were clear: take action together or risk losing an entire generation of young people to failing schools and a widening achievement gap.

I am proud that after a long and hard debate, we were able to say with one voice that the status quo is no longer acceptable; that when it comes to public education we can't keep doing what we've always done and hope for better results; that our kids can't afford it, and neither can our state.

We worked with an eye toward the future and made an historic investment of nearly 100 million dollars, from pre-K through high school, focusing on districts that we know are most in need.

Reaching kids early is critical to success, and early childhood education had to be a central part of reform. We created 1,000 new school readiness openings statewide for our youngsters at a time when no one thought that was possible. That's 1,000 more children that will show up to kindergarten on day-one ready to learn.

We did that together, and we'll do more.

When it came to energy, our state had been a national leader for years, in the worst possible way. We had the highest electric rates in
the continental United States - rates that were squeezing the budgets of families and businesses.

We came together. We decided we needed a plan to take these problems head-on. We realized that our environmental, energy, and economic needs were all related, and that the path we chose would impact our economy for years to come.

We consolidated state agencies to better coordinate our energy functions.

We strengthened programs promoting renewable power and energy efficiency - leveraging private capital to deliver renewable energy at a price lower than almost anywhere else in the United States.

Today, we've seen electric rates drop in Connecticut by 12 percent across the board.

We can't stop now.

The comprehensive energy strategy that my administration announced this past October shows us the path forward. Together, we will expand cheaper, cleaner, and more reliable energy choices for consumers, enhancing efficiency programs for all communities, at the same time helping to create thousands of new jobs.

Putting Connecticut businesses and consumers in control of their energy future will have a real and immediate impact.

Look no further than Modern Woodcrafts, a locally-owned company in Plainville. They invested in the kind of energy efficiency initiatives that our state plan will promote. They've seen more than $35,000 dollars per year in savings on energy costs.

Or in Woodbridge, where Amity High School will have an annual budget savings of $120,000 after the town made a conversion to natural gas.

Across Connecticut, we are taking control of our energy future.

HIGH ENERGY PRICES, struggling schools, a broken budget, a sluggish economy. All problems that every person in this room knew we were facing two years ago, and we have faced them - together.

Other challenges we didn't see coming.

In 2011, Connecticut was rocked by the worst winter in our history, two storms packing a one-two punch the likes of which we hadn't seen in more than 25 years. Tropical Storm Irene and the October Nor'easter revealed holes in our emergency response system that should have been addressed years, if not decades ago.

It was a wake-up call… and we woke up.

We put in place new procedures to better coordinate our emergency response infrastructure.

We commissioned a "Two Storm Panel" to investigate exactly what went wrong and to determine what needed to be done to prevent unacceptable power and communication disruptions. That panel led directly to the passage of tough new laws; laws that hold Connecticut utility companies accountable for how they respond to emergencies.

And we created a new energy micro-grid program to increase energy reliability in critical areas.

These weren't quick fixes or window dressing. They were the result of saying we'd had enough - it was time to do more.

What does it all mean for Connecticut residents? We know we will again feel the brunt of powerful weather. But we can tell our citizens...
that their state is more prepared for future challenges, that their families will be safer when disaster strikes, and that the odds of anyone having to needlessly suffer through prolonged power outages have been greatly diminished.

When Hurricane Sandy struck, we saw results from the work we'd done together. While we can never entirely prevent damage or power outages, the response was better and faster.

Once again, we saw a problem and, together, we worked to address it.

IF THESE PAST two years have proven anything, it's that we have the ability to rally around a common good and a common goal. We've done it in a way that just doesn't seem possible these days in some places - certainly not in Washington D.C.

In December, at the same time leadership from each of your caucuses were meeting with my staff for long hours night-after-night to negotiate a mitigation plan, our national budget was being driven toward, and then off, a fiscal cliff.

While we've worked to manage our state's finances, national inaction hangs like a dark cloud over our budget. For the many Connecticut families with someone working in our defense industry, Washington's inability to address problems on a reasonable deadline is causing sleepless nights.

And earlier this month, while many families and small businesses were still working to recover and rebuild from Hurricane Sandy, the gears once again ground to a halt, slowing the process of getting aid to those who need it most.

I say this not to demean any of our colleagues in Washington but in the hope that we will better appreciate what we've accomplished here in Connecticut.

TWO YEARS AGO, you first welcomed me into this chamber. I spoke then about the challenges we faced, and about the opportunities that we knew were within our grasp.

I spoke about who we are as a community. About the ingenuity, the resolve and the resilience that has defined Connecticut over centuries. About Eli Whitney, Prudence Crandall, and Harriet Beecher Stowe. About a history of overcoming challenges - together.

My friends, that is still who we are today.

We've come a long way in two years, and we've done it together - as a government, as a community, as a state.

In 2013, let us honor one another, let us honor our renewed community, and let us honor those we've lost.

We have a great deal of work to do. But if history is any judge, we will rise to the occasion.

When called upon, we will answer – as we've done time and time again - as one people, one community, one Connecticut.

May God bless you, may God bless the great State of Connecticut, and may God bless the United States of America.
Mr. President, Mr. Speaker, Senator McKinney, Representative Cafero, ladies and gentlemen of the General Assembly, honored guests, and all the citizens of our great state watching or listening today – thank you for inviting me to address you.

As always, let us thank and honor the brave men and women of Connecticut serving in our Armed Forces around the globe.

I’d like to recognize my wife Cathy and my son Dannel who are here today.

The State of Connecticut could not have a better Lt. Governor, and I could not have a better friend, than Nancy Wyman. Thanks to Nancy’s hard work, Connecticut is leading the nation in getting people signed up for affordable care.

Introduction

I want to begin today with a story that I think says a lot about who we are in Connecticut, and where we’re headed.

This past December I visited a small business owner named Steve Weinstein. Steve runs a farm in East Hartford that was devastated by the February snowstorm that blanketed our state last year.

Much of his property was left unusable. He lost 80 percent of his production capacity. His business was close to failure.

Steve had a choice to make. What did he do? He dug in.

He pushed ahead.

He did the hard-but-necessary work of rebuilding.

Today Steve’s company is back in business sending locally grown products to towns and cities across Connecticut. He isn’t back to 100 percent - rebuilding takes time - but thanks to his hard work and just a little help from the state, he’s making real progress, and he’s part of Connecticut’s economic recovery.

That kind of resilience is inspiring. And yet, it’s something that I see almost every day in the people of our great state.

Mark Twain called Connecticut “the land of steady habits,” and through our long and storied history, many of those habits have driven us to accomplish great things. Our courage helped found this country, and our ingenuity helped spur the industrial revolution.

In recent years our habits have carried us through some difficult times, as well: through the great recession, through storms that battered our homes and our businesses, and even through our darkest day just over one year ago. Time and again, Connecticut has demonstrated a resolve and a devotion that has carried us forward.

Unfortunately, there’s another side to our steady habits - one that hasn’t served us quite so well. Over time, certain bad habits have kept Connecticut’s government from keeping up with a changing world.
Putting off hard decisions left our state with a deficit that was among the worst in the nation just three years ago.

Bouncing from one economic development strategy to the next sent mixed messages to employers.

And a tendency to shy away from big changes kept Connecticut from making desperately-needed investments in our energy infrastructure, our affordable housing stock, and our schools and colleges.

I say this not to lay blame for past problems, but because those who forget their history are doomed to repeat it.

I say it so that we can understand what we've changed, and precisely what that change has meant to the people of Connecticut:

More than 40,000 new private sector jobs grown over the past three years, spread throughout every region of Connecticut;

An unemployment rate that has gone from a high of 9.4 percent in 2010, down to 7.4 percent today;

Home values that are finally on the rise after years of decline;

Crime rates that have dropped to a 46-year low;

A plan in place that will bring cheaper, cleaner, and more reliable energy to Connecticut;

A state that now ranks nationally as top five in energy efficiency, top four in worker productivity, top three in the number of advanced degrees, top two in production efficiency, and number one in the health of its citizens.

Our work hasn't been easy. No person - and certainly no government - is perfect. Lord knows I'm not. All of our progress has come with setbacks along the way.

But together we've proven that positive change, while hard, is possible. That progress is possible.

That's what I want to talk to you about today:

How together we're making positive changes, and seeing real progress.

How we must ensure that hardworking families share in that progress, and share in Connecticut's recovery.

And how, in order to keep this recovery going, we need to continue making thoughtful, even bold investments in our future, and in the future of our children.

Responsible Budgeting and Tax Relief

Let's talk about how we're achieving some of that positive change. For one, together we're making hard-but-necessary budget decisions.

A big part of growing an economy that's built for the long-term is making sure state government is living within its means and controlling its debt. For too long Connecticut ignored that responsibility, racking up deficits and letting our long-term debt grow larger and larger.

It all came to a head in 2009. The budget that eventually went into effect borrowed $1 billion for operating expenses, it drained every penny from a $1.4 billion rainy day fund, and it deferred $50 million in required pension payments, part of more than $300 million in payments that would be deferred over the next three fiscal years.

Think about that. In one fell swoop, the State of Connecticut undertook the largest deficit financing in its history, used up its entire savings, and refused to pay its pension obligations.
Today, after a lot of tough decisions and strong leadership from many people in this chamber, we've come a long way:

Together we've turned a $3.6 billion deficit into a $500 million surplus;

We've cut our total long-term debt by more than 11 and a half billion dollars, the equivalent of $3,200 for each and every man, woman, and child in Connecticut;

And we've already put more than $270 million into our rainy day fund.

…

We aren't out of the woods yet. We have a lot of work left to do. But together we've taken the more responsible path. The result is this year's $500 million surplus. Last week I announced a simple, three-part approach for the responsible use of those funds.

First, the lion's share should go directly into our rainy day fund. My proposal would bring the rainy day fund to more than half a billion dollars this year.

Second, we should continue to reduce our long-term debt by making an extra $100 million payment toward state pension obligations. The return on that investment will mean a $430 million reduction in our long-term debt.

And third, we should give something back to Connecticut taxpayers, because if the people of Connecticut are going to share in the sacrifice during tough times, they should also share in the recovery as things begin to turn around.

Together, we can issue a targeted refund to Connecticut taxpayers to return to them some of the sales and gas taxes they've paid. A refund of $110 for families and $55 for individuals will help offset the payments they've made toward those taxes.

Is it going to solve all the problems of any one person in Connecticut?

Of course not. But it can certainly help.

And by giving money back to people who will spend it on things they need, we're also injecting $155 million directly into our state's economy. Economists at the University of Connecticut predict that this refund could result in 1,200 new jobs in Connecticut this year.

Let me be clear: I don't believe in short term fixes, and this should not be a one-time approach. A bill I submit to you today would ensure this framework is required for any future budget surplus.

So that whenever Connecticut has the means, we do three things: we shore up our savings, we reduce our debt, and we give back to taxpayers.

Finally, let me say this: If our surplus increases in the months ahead, the extra funds should be split between our rainy day fund and long-term obligations - not spent.

…

That's how I think we should handle this year's surplus. But that's a separate question from how we continue to manage our budget for long-term recovery. The adjustments I submit to you today follow some simple principles we've put in place together.

First, we have to live within our means. Let's not spend one penny more than the previously-adopted General Fund budget.

Second, we have to keep paying down long-term debt. Let's continue to make responsible debt payments we've already planned, on top of that $100 million additional pension payment.

And third, in addition to short-term relief from a tax refund, we should also begin providing
longer-term relief, to make sure that taxpayers continue to share in Connecticut's recovery.

Here's a few ways we can do it.

First, we can continue the planned implementation of a sales tax exemption on clothing items of $50 or more. When fully restored, this will save taxpayers an estimated $140 million per year.

Second, we know that over time the cost of medication has grown more and more expensive. To help ease that burden, I propose we once again exempt non-prescription drugs from sales tax.

Third, for many years towns in Connecticut have been subject to a tax on their municipal health care plans. We should give them a break by exempting towns from this tax. This will in turn help them hold down local property taxes.

And finally, there is a group of retirees in Connecticut that has for too long been subject to a very basic tax unfairness. I'm talking about Connecticut's retired teachers.

After decades educating our children, our teachers' pension payments are taxed differently than social security - which teachers can't participate in. Let's treat teachers' pensions more like social security by exempting part of those payments from the state income tax.

My proposal would begin with a 25 percent exemption this calendar year as a phase-in to a 50 percent exemption the following year. It's the right thing to do for retired teachers and we should get it done together.

... All told, the tax cuts in my proposed budget amount to more than $280 million over the next two years, and more than $440 million when you include the tax refund.

This is modest - but real - relief. Relief designed to ease the burden of working families and help them share in Connecticut's recovery, now and into the future.

It's my belief that it can and should be a down-payment on larger tax cuts as our economy continues to improve in the years ahead. Whether it's corporate, income, sales, or property tax, every part of Connecticut's tax code should be reviewed, scrutinized, and reduced when-and-where possible as our economy continues to grow.

Continuing to Grow Jobs

Here's another positive change we're making. After years of complacency, Connecticut is playing an aggressive role partnering with employers to create jobs and grow our economy.

Consider this: from 2002 through 2010, our Department of Economic and Community Development partnered with a total of 118 businesses. That's nine years, 118 businesses, and we didn't have any program focused on helping Connecticut's small businesses.

In the two years since we came together to pass an historic, bipartisan jobs bill, I'm proud to say that DECD's Small Business Express program has extended a helping hand to nearly one thousand small businesses around our state.

All told, this program has helped create and maintain more than 13,800 jobs. That's 13,800 good jobs that exist today because of a program almost every Democrat and Republican in this chamber voted to support.

I want to thank you for that, and I know the people in those jobs thank you, as well.

We're also focusing on industries that are most likely to grow jobs in the years ahead. So in addition to supporting our flagship insurance and financial services industries, we're focusing on
jobs in bioscience, advanced manufacturing, digital media, and green technologies.

Here's another positive change we're making: we started the hard task of bringing Connecticut's regulations into the 21st century. Last fall we began an open process of listening directly to businesses, provider partners, and the public so that we could get rid of regulations that are burdensome, or just not relevant.

In the coming weeks I will announce the results of this effort, which will do away with nearly one thousand pages of unnecessary state regulations.

... 

Taken together, all of these positive changes have helped create more than 40,000 new private sector jobs and lower Connecticut's unemployment rate by two percentage points in just three short years.

That's real progress. It's real change. And if you don't think so, just ask Emily Thomsen.

Emily works for Oxford Performance Materials in South Windsor, a biomedical company that makes medical implant devices. A company that, after our jobs session in 2011, received a state loan and grant that helped them purchase new machinery and hire 12 more employees, doubling their workforce.

Emily is a UConn graduate who studied biomedical engineering. But a few years after she graduated, she found herself looking for work.

Thankfully, after months of searching, she got one of those 12 new jobs at Oxford.

She's been there more than two years now, and she's already been promoted twice. She calls it her "dream job."

Emily is here with us today. I want to congratulate her on her success.

Because of the people in this chamber, there are thousands of more stories like Emily's across Connecticut.

It's been said that government doesn't create jobs - and that's true. But what government can do is help give a company like Oxford a better chance to grow here in Connecticut, to succeed here in Connecticut.

Still, as long as even one person in Connecticut is looking for a job, then we all have more work to do.

...

Here are three ways we can continue helping employers to grow jobs this session.

First, we can continue to fund the Small Business Express program, which has a proven record of success.

Second, the budget adjustments I submit to you today include $125 million to support Connecticut businesses. That includes increased funding for the Manufacturing Assistance Act, to help grow some of those target industries I mentioned, as well as a new Advanced Manufacturing Fund.

Together these initiatives will provide incentive-driven financial assistance to Connecticut businesses to help them modernize their technologies, focus on research and development, and create the jobs of tomorrow.

Third, we need to keep removing barriers to employment and reducing the number of unemployed workers in Connecticut. We can do it by continuing to support our successful STEP UP program with an additional $10 million investment in the coming fiscal year, so we can incentivize employers to hire and train more people.

To date, 578 small businesses in Connecticut have participated in STEP UP, helping more
than 2,000 unemployed job seekers gain employment.

Let's make these important investments together, and let's continue to grow jobs in Connecticut.

Supporting Connecticut Workers

As we work with Connecticut employers to grow jobs, we also need to keep fighting for the people filling those jobs.

There are those who claim that any action taken in support of employees is, by definition, harmful to our economy.

I fundamentally disagree. A balanced approach that supports both workers and their employers is not only possible, it's the only responsible path.

A great example of that balance is the important work we did two years ago to guarantee paid sick leave for employees. It was the right thing to do, it was done in the right way, and it has benefited the people of our state.

Last year, we moved forward once again when we came together to raise Connecticut's minimum wage.

Thanks to the great leadership of President Williams and Speaker Sharkey, and many others here today, the approach we took is already making life just a little bit easier for some of our hardest working citizens.

One of those hard working citizens is Sue Bryant-Durham, a mother from East Hartford, with four kids at home.

Over the years Sue has held a number of different jobs to help provide for her children.

She's worked in construction, she's worked in retail, and right now she works in the fast food industry.

On January 1, Sue got the first raise she's had at that job.

Sue is here with us today and I want to thank her for her hard work.

This session, we should continue our progress on the minimum wage. Let's take a clear stand and a clear position of leadership in this national debate.

I propose that together, we increase Connecticut's minimum wage to ten dollars and ten cents by 2017. It's a target the President has set, and we should lead the way there. We can do it by moving next January's scheduled increase to 45 cents, and then adding 45 cents the following year, and 50 cents the year after that.

This is good public policy, it's good economic policy, and it's the right thing to do. Let's increase Connecticut's minimum wage together.

In the same way that we're making investments in the industries most likely to grow jobs, it also makes sense to invest in the people most ready to rejoin our workforce. I can't think of anyone more ready and more deserving of our assistance, than Connecticut's veterans.

We know that homelessness and unemployment are intrinsically linked; part of a terrible downward spiral that captures too many people, especially veterans. Right now there are more than 500 homeless veterans in Connecticut.

It's unacceptable.

Today, the pledge we should take together is simple: Connecticut can and will end homelessness for veterans by the end of 2015. That's a pledge President Obama made for America, and it's a pledge we must embrace.
My budget proposal includes funding for a new security deposit assistance program to help veterans get over that first hurdle to finding a home.

It funds the hiring of job placement specialists trained in understanding the challenges - and the opportunities - unique to veterans.

And it sets aside $500 thousand to support a review of existing state facilities so that we can put them to their best use for Connecticut’s Veterans.

This is all a big first step toward ensuring that every veteran in Connecticut can get back on their feet, back under a roof, and back to work.

Improving Access to Quality Education

I’ve said a number of times today that we need to make sure everyone can share in our recovery. We know the best way to increase someone’s chances for success is a quality education.

In that spirit, I want to leave you today with five ideas that I think will help give every Connecticut student access to a great education.

I want to work with you on these five initiatives because years from now, when the great recession is a distant memory, long-after the political battles of this year have faded, this should be our legacy: that we made sure all Connecticut kids get a great education, one that starts early and takes them as far as their dreams and hard work will allow.

...

First, and for the first time in our history, let’s commit Connecticut to achieving universal pre-kindergarten.

We can start with an additional 1,020 early childhood opportunities next year, expanding to 4,000 new opportunities by 2019. We can give grants to communities so they have the tools to implement these changes. And, we can give much-needed rate increases to school readiness providers, child care centers, and Care-For-Kids programs.

We know that early education is one of the best ways to level the playing field for students. We know it, because we’ve seen it firsthand.

Tamara Jackson is a Hartford mom with two kids who are currently receiving early learning experiences.

Her son Andrew was born two months premature, and she worried about his development.

A little over a year ago Andrew moved into a new early education program. Tamara says his progress has been nothing short of remarkable.

With the help of some great teachers, he’s already caught up to his peers. His experience has put him on equal footing, and given him the tools he needs to learn.

I want to welcome Andrew’s mom, Tamara who is here with us this afternoon.

Let’s help more kids like Andrew by moving our state to universal pre-k.

It will be a long and thoughtful process, but if you believe as I do that education is the civil rights issue of our time, then I ask you to join me today in taking the first steps toward making sure every child has access to a pre-k experience.

This would build on our important work begun last year to create the Office of Early Childhood. We need to finish that work by codifying this Office in statute. I am ready to sign that legislation today.

...

Here’s the second initiative: let’s help make college a little more affordable.
We can do it with a simple promise to Connecticut parents: beginning this year, for every child born or adopted in Connecticut, the state will help them start a tax-free college savings account and put a $100 investment into it for them.

And if parents save another $150 dollars in the first four years, we'll match that for a total state investment of $250 dollars.

Is that investment going to pay for a full college education 18 years later? Of course not. But it can give new parents a boost right when they need it most, and it can help encourage college saving right from the start.

I look forward to working with our great treasurer Denise Nappier to create this "CHET Baby Scholars" program.

Together, let's make an investment in every child that will help them afford college.

Of course, this initiative would not help anyone with a child already in school. That's why my budget also increases funding to the Governor's Scholarship Program, bringing it to more than $45 million in total, which will help more students afford college in the years ahead.

Third, let's help give our kids the experience they need to fill the highly-skilled jobs of the future.

To ensure that our students are better prepared for college and a career when they finish high school, particularly in high-tech disciplines, we need to consider new models for hands-on learning.

This year, my administration will continue to work with teachers, community colleges, and business partners toward the creation of early college initiatives, which would allow students to earn college credit during high school.

We can do it by partnering with the IBM Corporation and other local companies to develop a Connecticut version of P-TECH, IBM's acclaimed, innovative high school and college partnership.

This approach will allow students to graduate with both a high school diploma and an associate's degree.

Let's offer students this experience, and help put them on a path to a great job.

Fourth, let's continue to invest in our state university and college system.

The "Transform CSCU 2020" initiative will provide an initial investment of more than $134 million to help bring all 17 campuses into a single, student-centered, technology rich-system.

It will help colleges adapt to student needs and offer the kind of dynamic higher education experience that students want and employers expect.

Let's help colleges from Norwalk to Naugatuck Valley to Eastern Connecticut State University. Let's move our state university and community college system into the 21st century.

Let's do that together.

Fifth, and finally, let's help graduate as many students as possible.

When a student fails to graduate from college it's a lost opportunity for the student, the college, and our economy. And right now there are an estimated 113,000 people in Connecticut who fit that description - people who began working towards a degree but for whatever reason didn't graduate.

Here's what we can do.
If you're a student who began a degree program but have been out of school for more than 18 months, Connecticut will offer one free course for each course you take at a public college - and up to three free courses in total - if you come back and matriculate.

This "Go Back to Get Ahead" program will run for a limited amount of time. It's designed to incentivize people to pay off a debt - a debt they owe themselves.

Let's help more students graduate, and let's help them share in Connecticut's recovery.

... These five proposals - taken together - are part of a continuum, one that would help our kids from birth all the way through college. Let's work to build this future together.

A future where every child has access to an early learning experience;

A future that gives every kid the opportunity for higher education - one they can afford;

A future where we are graduating as many students as possible into good jobs, with good benefits, right here in Connecticut.

That's the kind of future Connecticut families deserve.

Conclusion

I recognize everything I've laid out today is a lot to tackle in a short session. But working together, we can get it done.

There's only one thing that can stop us: ourselves.

Teddy Roosevelt said a century ago that it's not the critic who counts, but those who strive to do great things.

We hear plenty of critics now. Even as sunshine begins to break through the clouds, there are some intent on hoping for thunderstorms.

I said earlier that Nancy Wyman has led the implementation of the most successful health exchange in America and helped achieve affordable health care for nearly one hundred thousand people. When our exchange faces some unforeseen hurdle, the critics urge us to throw up our hands and keep more people from getting covered.

We should not listen. Connecticut is moving forward.

I also spoke about the work we've done to partner with Connecticut small businesses. Will every single one of those investments pay off? Of course not. And if one fails, the critics would say that's reason enough to stop investing in small businesses altogether.

We should not listen. Connecticut is moving forward.

And now, during this session, those critics will say that for one reason or another that we can't increase the minimum wage, that we can't expand access to early childhood education, that we can't find ways to make college more affordable.

They'll say the time isn't right, or that Connecticut just can't afford to do it.

I say they're wrong. Connecticut must move forward, because the people of our state have sacrificed, and now they deserve to share in our emerging recovery.

We know that none of our progress will come without setbacks; none of it will be perfect in execution.

The question before us is how should we define ourselves: by our setbacks, or by our successes?
This session, let this be our answer:
That together we will have the courage to continue pushing for bold, positive change;
The compassion to ensure that everyone can share in Connecticut’s recovery;
And the faith to believe that Connecticut’s best days are still ahead.

Thank you. May God bless you, may God bless the United States of America, and may God bless the great State of Connecticut.

My fellow Connecticut residents, thank you.
Thank you to all of the distinguished public servants, clergy members, and other honored guests joining us today.
Thank you to the best Lt. Governor in the United States of America, Nancy Wyman.
Thank you to everyone here whose hard work and dedication have made this day possible.
And thank you most of all to my beloved wife, Cathy, and our three terrific boys, Dannel, Ben, and Sam.

…

Today marks a new chapter. A chapter in a story that began long before any of us were here, and one that will continue on long after our contributions end.

It’s why our police and firefighters put themselves in harm’s way keeping Connecticut neighborhoods safe.

It’s why teachers teach, and working mothers and fathers still find time to volunteer at their children’s school.

It’s why, in this past election, Connecticut voters turned out to the polls in higher numbers than almost any other state.

This past chapter - these four years now behind us - were not easy.

We faced difficult choices, with few simple answers. We had contentious debates, even among friends. We weathered historic storms from which we had to rebuild. We were shaken by unthinkable tragedy in Newtown, and we found consolation within one another.

In the face of adversity, we also made progress.

We saw the creation of more than 75,000 new private sector jobs, the largest job growth Connecticut has seen in decades.

Thousands more children were given the opportunity of a quality pre-K experience. Graduation rates soared to new heights, while crime declined to historic lows.
We improved working conditions, and we raised the minimum wage.

None of this progress came easily. But history has taught us that meaningful change rarely comes with the full-throated support of every public official, or every state resident.

President James Madison said that "democracies have ever-been spectacles of turbulence and contention." Lord knows we've proven that true here in Connecticut. We've won our progress through hard work and spirited debate, by pushing forward even when it would have been so much easier to stand still.

My fellow citizens, let that be our badge of honor – that during difficult times, while others shied away from hard decisions, we made them. That in the face of fierce obstacles, we did not retreat. That during crises, we banded together.

We chose to believe that there is more that unites us in Connecticut, than divides us.

We all want a strong economy that rewards hard work with a fair wage. Where no one who works full time ever has to live in poverty, and where every family can feel economically secure.

We all want a better future for our children - strong schools and a great education that takes our kids from pre-k all the way through college and beyond.

We all want our streets and neighborhoods to be safe places to work and to live, where we enforce our laws strictly, and allow those who run afoul of them to earn a second chance, because we are all our brother's keeper.

We all want cheaper, cleaner, and more reliable energy for our citizens and for our businesses.

And we all want roads, highways, buses, trains, ports, and airports that work for every city and town, for every business, and for every person in our state.

My friends, let these shared beliefs be our guide as we pen this next chapter in our state's history.

Today, I say to my fellow citizens – Democrats, Independents, and Republicans alike - that no one party or one policy maker holds a monopoly on good ideas. We might not always agree on the details, but we can agree that we want our children to inherit a better Connecticut than we were given.

Over the next four years we will face new challenges, but we will also be presented with new opportunities.

Together, let us continue to buck the national trends of obstruction and gridlock. Let us confront hard realities, tackle old problems with renewed vigor, and set aside short-term convenience in favor of long-term prosperity. Let us dismiss petty partisanship that divides us, and focus instead on what binds us to one another.

If we can do that - if we can work together - we can grow our economy and grow more good paying jobs with good benefits.

We can make sure all our children get a great education in a great public school.

We can build a transportation system that better connects us to one another and to the rest of the world.

And we can continue to lift more and more of our neighbors into a bigger, more inclusive middle class.

That is our challenge.

Thank you, may God bless you, and may God bless the great State of Connecticut.
Mr. President, Mr. Speaker, Lt. Governor Wyman and my fellow state officials, ladies and gentlemen of the General Assembly, honored members of the Judiciary, members of the clergy, and all the citizens of our great state: thank you for the honor of inviting me once again into the people's House.

Let me offer my sincere congratulations to those of you taking on new and important roles, specifically Senate President Marty Looney, Senate Majority Leader Bob Duff, Senate Majority Leader Len Fasano, and House Minority Leader Themis Klarides.

Congratulations as well to the freshman members of the General Assembly who were sworn in earlier today. I look forward to working with you in the months and years ahead.

As always, let us thank Connecticut's brave men and women serving our nation.

Thank you also to the best Lt. Governor in the United States of America, Nancy Wyman.

And finally thank you to my wife Cathy and our three boys for their love and support.

…

Four years ago, I joined you in this chamber for the first time as Governor. I spoke about how Connecticut has always been a leader.

About how, for generations, we shaped and changed our nation and indeed the world.

Connecticut drafted North America's first written constitution. We founded our nation's first insurance company. Our inventors gave the world the can opener, the bicycle, and the artificial heart.

Connecticut has always been a birthplace of innovation. And over the past four years, we've continued to lead - and lead nationally - on some of the biggest issues of our time.

We increased the minimum wage - the first in the nation to commit to ten dollars and ten cents per hour.

We passed paid sick leave - the first in America to do it.

Working with Democrats and Republicans, we created the strongest, smartest gun violence prevention laws in the nation. Today crime in Connecticut is at a 40 year low.

Thanks to Nancy Wyman, we cut the number of uninsured Connecticut citizens in half and became a national model for a new kind of health care system.

We've built better schools, raised test scores, made college more affordable, and put Connecticut on a path toward universal pre-kindergarten.

We added more than 500 million dollars to our rainy day fund and responsibly cut our long term debt by 12 billion dollars.

And finally, because of the decisions we made together over the last four years, our economy is gaining traction. Together we've helped private employers create more than 75,000 new jobs.
None of these things would have happened if we avoided tough decisions or failed to face our problems. We have led Connecticut down a stronger path because we didn't take the easy way out.

... 

The question now before us: "what's next?"

How do we honor our remarkable history and tradition? How do we fulfill our promise for a brighter tomorrow? How do we decide what kind of Connecticut we're going to leave to our children?

We do it with courage. By having the tough-but-necessary debates about our long-term prosperity.

We do it by pushing ahead, even if it isn't easy... especially when it isn't easy.

We do it by building a Connecticut that is prepared not just for the next fiscal year, but for the next half-century.

In that spirit, I want to talk to you today about one of the largest challenges we face - something that has held us back for decades and that, left unfixed, would hamper our economy for decades to come.

I want to talk about how, for two generations, Connecticut fell short on transportation.

We know that transportation and economic growth are bound together. States that make long-term investments in their infrastructure can have vibrant economies for generations. States that don't, will struggle. It's that simple.

Transportation connects us - literally - community to community, state to state, nation to nation. It connects us to economic opportunity, and it connects us to one another.

... 

First, here's the good news: thanks to the efforts of so many here in this chamber, we've increased support for transportation - dramatically.

Funding is up 65 percent during the past four years. During this period, we've sent more General Fund revenue to the Special Transportation Fund than ever before - nearly 1.2 billion dollars.

We've made sure more of the gross petroleum receipts tax goes directly toward supporting transportation.

We've taken action on long-overdue projects like widening I-84 in Waterbury, replacing the Walk Bridge in Norwalk, and adding new tracks and signal systems between New Haven and Hartford.

All told, we've invested more in transportation than any time dating back to Governor O'Neill. It's more progress than Connecticut has made in decades.

But here's the problem: it's still not enough. We have so much more to do.

We have more to do because traffic congestion still costs the average person an extra 42 hours away from your family each year.

And for our economy, it's the equivalent of 97 million dollars in lost time and wasted fuel, each and every day.

All told roads and bridges that are either deficient or overly-congested cost Connecticut drivers a total of 4.2 billion dollars annually.

It's harming us and the health of our children with additional air pollution and smog.

Simply put, our investments have not kept pace with our needs, and our residents and businesses are paying the price.

It's unacceptable. We need a new approach.
To be competitive regionally, nationally, and internationally, we need a transformation. For our roads, bridges, rails, and ports - even our walkways and our bikeways.

We need to change the ways we commute, the ways our businesses move their products, and the ways we get around our cities and towns. It’s time for Connecticut to establish a collective vision for the next thirty years. A vision for a best-in-class transportation system.

We can have an open and honest discussion of what needs to happen to transform our infrastructure to meet the challenges and demands of the 21st Century.

We can do it this year. In this session.

To make us more business friendly, to attract new companies and more jobs, to improve our quality of life, and make our state an even better place to raise a family.

We can change Connecticut, so that thirty years from now, here is what we will leave to our children:

A state with the safest highways, railways, buses, bicycle and pedestrian systems in New England;

A state where people can move back and forth to their jobs in a reasonable and predictable amount of time, so they can spend less time in traffic and more time with their family;

A state where we attract new businesses because our highways and rail networks can deliver goods efficiently, without delay;

A state where our children want to stay and raise new generations because they have a choice to live and work with a car... or without one;

A state with three vibrant, deep-water ports exporting more and more goods made right here in Connecticut;

A state with an international airport that serves as a hub for transportation across America and around the globe;

A state whose bus and rail systems interconnect all of Connecticut, linking us to cities up and down the east coast;

A state that is crisscrossed by bicycle and pedestrian trails that make our communities more sustainable, our towns more walkable, and our cities more livable.

These are lofty goals. They might seem unattainable to some. They’ll say it can’t be done. That it’s not even worth trying. They’ll say we can’t do it while also working to balance our budget.

I say we can’t afford not to do it. Together, we should refuse to give in to the cynics and the naysayers. This is the Connecticut we must strive for.

Over the coming weeks I will begin a dialogue on how best to face these challenges head on.

I will come back to you next month with more details, but in the meantime I want to offer two ideas as a good place to start.

First, we should ensure that our efforts are comprehensive in their size, their scope, and their geography.

That means widening I-95 statewide and fixing its entrance and exit ramps.

It means building new rail stations and upgrading our branch lines to provide real commuter rail service, including the Naugatuck Valley.

It means creating a statewide, 21st Century bus service with real-time updates commuters can check on their cell phones.
The bottom line is that we need to improve transportation of all kinds, in towns of all sizes, across all of our state.

Second, we must make sure every penny we raise for transportation goes toward our vision to transform Connecticut.

Today, I am proposing that Connecticut create a secure transportation lock box that will ensure every single dollar raised for transportation is spent on transportation, now and into the future.

No gimmicks. No diversions.

And we should include a covenant with bond holders and all people of Connecticut to ensure that money set aside for transportation projects is only used for that purpose.

Send me a bill that accomplishes these goals and I will sign it immediately.

Until that legislation is passed and signed, I will veto any attempt to levy additional sources of new revenue for transportation.

We also know that an honest conversation about our transportation future must include a dialogue on how we pay for new projects. While traffic congestion is getting worse, more efficient cars mean that our gas taxes will soon fail to cover current investments, let alone the new ones we need to make.

The budget I present to you next month will include first steps toward funding a long-term transportation vision. But subsequent steps will need to be taken in the years beyond that.

That's why we must tie our hands and the hands of future generations. It's why we must be specific about which current or future revenues will be set aside.

Let's start this conversation with a real, working lock box.

…

My friends, we've accomplished many big things together over the past four years. But ultimately, the success of our economy over the next ten, twenty and even thirty years will be determined by one thing: our transportation infrastructure.

We need only look to Connecticut’s own history to know this is true. After all, transportation is why we've led since our founding.

From the Native American trails that helped a young colony develop and thrive;

To our seaports that brought commerce from across the globe and made our state a maritime hub;

To the turnpikes and parkways that allowed our state to develop into an industrial power;

To the railroads that connected each city and town across Connecticut to one another, and to Boston, New York, and beyond.

Today, we can open a new chapter in our state's proud history, one where we begin rebuilding Connecticut, both figuratively and literally.

Let it be a chapter of smart investment and long-term thinking.

Let it be a down payment on the kind of state we want to leave to future generations.

Let it be a promise that Connecticut's 88th Governor and the 2015 General Assembly were planning ahead.

Planning for our children and our children's children. So that it was their interests that came first in our minds, and first in our hearts.

Thank you, may God bless you, and may God bless the great State of Connecticut.
Mr. President, Mr. Speaker, Lt. Governor Wyman, Senator Fasano, Representative Klarides, my fellow state officials, ladies and gentlemen of the General Assembly, members of the clergy, and all the citizens of our great state: thank you for the honor of inviting me once again into the people’s House.

As always, let us thank and honor the brave men and women of Connecticut serving in our Armed Forces around the globe.

I’d like to recognize my wife Cathy and my son, Dannel, who are here with me, and thank them for their tremendous love and support.

And of course, the State of Connecticut could not have a better Lt. Governor, and I could not have a better friend than Nancy Wyman.

We live in changing times.

You don’t have to take my word for it. You hear it from your constituents every day - a visceral feeling that our country and our state are not going back to how things were before the Great Recession.

Families are budgeting differently. Their expectations are changing. They know they can’t rely on the same economy their parents and grandparents did, where wages and home values steadily increased.

They know it’s tougher to save - for retirement, for a college education, or just for the inevitable repairs to their car or their home.

Businesses feel it too, both large and small. They’re making different decisions about how they hire, and the benefits they offer. They’re looking at new technologies to fundamentally change how they operate, because if they don’t, they won’t survive.

In short, Connecticut families and businesses alike are adapting to a new economic reality.

We in Connecticut are not alone. Our neighbor to the north, Massachusetts, is facing a $635 million shortfall. Pennsylvania is facing a $2.4 billion deficit, but still unable to overcome partisan gridlock to reach a deal. And Louisiana faces nearly a $2 billion deficit next year. Twenty-six other states have not fully recovered peak revenue from the Great Recession.

Our national economy, while making progress from the Great Recession, was fundamentally changed. A shifting workforce, the rapid rise of technology, and stagnant wage growth have made this recovery tougher for everyone, everywhere.

But here at home, the problems were compounded by our inability over prior decades to make the necessary changes and investments that would’ve moved our economy forward more quickly.

And now, while we have made year-after-year progress chipping away at our structural imbalance, it’s clear that our work is not done. It’s clear we have not gone far enough.

You don’t need to look any further than our revenue projections, which continue to come in
lower than expected. It’s a frustration that goes beyond party affiliation. Projections used by Democrats, Republicans, and nonpartisan staff have all come up short.

In response, we have to adapt even more. Connecticut state government must reset our expectations of what we can afford, how we provide services, and how we save for our priorities. It won't be easy, and it often won't be politically popular. However, it is absolutely necessary if we want to create a more sustainable and enduring economy.

Friends, as we embark on another legislative session, my message to you is this: Connecticut is not going back to that pre-recession reality. It just doesn't exist anymore.

The people of Connecticut know it. They've accepted it.

And so must their government.

That's what I want to talk with you about today - how we adjust to this new economic reality.

There are many ways we can do it, many ways we need to change, but I want to spend my time on just one topic: I want to talk about how we budget.

There's a simple reality that, while our economy was evolving, the state budget did not change.

Together, this year we need to reshape the way Connecticut budgets. We need to make our budget more predictable, more sustainable, and more transparent.

A more sustainable budget will help us build an economy that can be one of the strongest in the region and competitive nationally.

With that said, I'm going to lay out five budget principles.

The first principle is in many ways the simplest: Going forward, we need to limit our spending to available resources. We can do it by changing our "current services" budget approach.

"Current services" is a term readily understood inside this hall, but it's a foreign concept to our constituents. Essentially, it means that we wrongly assume government can do everything it does now, regardless of ever-growing costs.

It just isn't sustainable.

Families and businesses do not set their budget based on the amount of money they want to have next year. Neither can the State of Connecticut.

Managing our finances this way assumes we will face cuts if we don't achieve double digit growth in revenue every single year. It puts spending increases on autopilot. This must end, and this must end this year.

The budget adjustments I submit to you today are not based on current services spending. Similar to a zero-based budgeting approach, my budget limits spending in the upcoming fiscal year and beyond to actual revenue projections.

In other words, this budget is based not on how much we want to spend, but how much money we actually have to spend.

This new method will require different decisions to keep government living within its means. It won't come without sacrifice - it will require the reduction of the state workforce by more than a thousand employees through attrition and other means.

I don't take that lightly, but I do think it's necessary. I will continue to work with our state employees to make sure those reductions are done fairly and with great care.
And, if we're going to limit ourselves to available resources, there's another way we can do it. Twenty-four years ago the people of Connecticut voted for a constitutional spending cap to ensure that the state could live within its means.

It's time we give them what they asked for. The wisdom of the voters was correct in 1992, and it is correct now. Connecticut needs to enact a spending cap to keep spending in check.

An enforceable spending cap goes hand in hand with eliminating the current services model. We cannot both constrain spending with a cap and assume government will continue to grow unchecked every year.

I have previously offered this as a proposal to the General Assembly. But this year, we have to act. Otherwise, we will be forced year after year to either cut spending or look for additional revenue.

Pass an enforceable spending cap, and I again will support it.

Here's the second principle: We cannot structurally balance our budget for the long run until we have addressed the primary driver of our long-term unfunded obligations.

I'm talking about Connecticut's unsustainable pension and post-employment costs.

In point of fact, we have made substantial progress addressing these costs. Reforms made in 2011 have saved us billions upon billions of dollars.

But our work addressing this debt remains unfinished. We have to do more.

Much of our liability is due to decisions made before most of us went into public service. The problem was made worse over the years as the state offered early retirement incentives that added billions to our long-term costs.

Now, it has fallen upon us to fix it.

After decades of neglect, we are finally paying our pension obligations every year.

I think we all know that must continue. And yet, we still face a fiscal cliff in 2032 that will be impossible to meet. The instability created by this cliff is shaking the confidence of the business community and looming over the next generation of Connecticut taxpayers.

This past November, my administration released a study from the Center for Retirement Research at Boston College on how we could best stabilize our pension system. It offered ideas for ensuring that we can meet our obligations to our employees, pay down our unfunded liabilities, and do so without falling off that fiscal cliff 15 years from now.

Building on that work, I've proposed ways to refinance our debt, adjust our assumed rate of return, and change our most expensive Tier One pension plan to a pay-as-you-go system.

Others have put forward their proposals to address this cliff, and I appreciate those ideas. Now is the time for a frank discussion and an honest assessment of our options.

To that end, I have directed Secretary Barnes to pull together all stakeholders - including the Treasurer and the Comptroller, SEBAC and the state employees it represents, as well as the Connecticut teachers - to work on this issue together.

Using the work we've already begun, this group should develop a consensus on how to best make our pension system more affordable and more sustainable.

We should find the best combination of our ideas to help us support current pensions, pay...
off old liabilities, and strengthen our entire system for generations to come.

We should complete this work as soon as possible, so that the changes can be made this year and have an immediate impact on our long-term liabilities.

While this group is meeting, my administration will continue to negotiate with 13 state employee bargaining units, discussing salaries and other important issues.

As this process is ongoing, know this: I will not negotiate with our partners in labor from this podium or through the press. Instead, I will simply say that our expectations for these negotiations should be based on what we can afford, not what we previously spent.

And finally, there's one more area to discuss. Our work in the months and years ahead should include a larger, ongoing effort to align state employment benefits with our present economic reality.

Let me be clear - I strongly believe that working people who serve the public for decades deserve good benefits and a secure retirement that is offered by a defined benefit plan. But friends must be honest with each other.

The obligation of maintaining this system cannot be solely supported by our taxpayers under our current budget practices. If we want to support our pension and benefits system, we have to make changes. We should be willing to have the tough but necessary conversations about what those changes might look like.

Let's acknowledge that we should not wait until 2022 to have necessary discussions between labor and management.

Together, with our partners in labor, we can address how we pay for our long-term obligations and keep the pension and benefit system aligned with our economic reality.

To be sure, Connecticut state employees are not at fault for our current budget shortfall. But it has fallen to all of us - collectively - to address the challenges before us.

Let's give our citizens and businesses the confidence that will come from having addressed that which we know needs to be done.

The third principle is this: We need to prioritize funding for core services.

Simply put, every existing line item cannot be considered a core service to be funded in perpetuity.

Together, we must concentrate on the core functions of state government, namely: protecting the public, ensuring a social safety net, building a strong economy, safeguarding our environment, providing a public education, and administering justice.

To that end, functions that fall outside of those core services must be considered on merit alone. We must transition toward making recipients of state funding compete for available dollars based on proven results.

In other words, we have to reform our earmark process.

That includes state funding to outside agencies, community organizations, and special events. Funding for these items should be time-limited, and we should re-examine these expenditures regularly.

Let's reform this process and do it this year.

My budget cuts existing earmarks by more than 20 percent in order to live within our means. And, it creates new pools so that entities receiving line item earmarks and, importantly, those entities that have not had the political clout to receive them will compete on equal footing for funds.
Any state funding that falls outside our core government services must be based on merit and merit alone.

Let's make this change together.

The fourth principle is this: State agencies must be held accountable to the public and the legislature for their results.

The bill I submit to you today will require agencies to post online detailed, meaningful, timely information about how they are spending the people's money, and precisely what that money is accomplishing.

And, at the same time we're making agency budgets more transparent, we also need to push commissioners to find more cost-effective ways of accomplishing their respective missions.

I recognize that many in this chamber will have concerns with this change. Let me be clear: I have no desire to diminish the General Assembly's right to set policy or to mandate certain programs or services.

But as we shrink our budget - as we ask state employees to do more with less - giving commissioners more latitude will allow them to preserve those very programs and services.

In other words, by simplifying line items in the budget, we can give our top executives the ability to manage their agencies while providing quality services to taxpayers in the most efficient way possible.

Just as in business, our managers need the ability to lead their agency, adjust to shifting circumstances, and set priorities in the face of limited resources.

Together this year we can let managers manage, and we can hold them accountable for results.

Accountable to you, accountable to me, and accountable to the public.

Here's the fifth and final principle: We've talked about limiting our spending, we've talked about our pension and post-employment cost, we've talked about setting priorities, and we've talked about focusing on results.

This final principle is one that can't be reflected in a budget book. It's about our process. It's about how we work together to deliver the best product possible to the people of Connecticut.

No budget will be perfect, but I firmly believe that by changing how we come to a budget bill, we can improve the final result.

So this is my challenge to you and to me: Let's not pass a budget on the final day of this session this year. Let's get it done early. Let's do it so that we can spend those final days working on other proposals - both yours and mine.

And that goes for budget implementers as well. No longer should implementers be a place to pass things that we didn't have time for during the session. If an idea didn't get a fair hearing during the legislative process, then it shouldn't be brought to the table at the eleventh hour. This is true of both Democrat and Republican ideas.

While I want to get a budget done early, I also understand and respect the committee process. I have no intention of circumventing it. While committees do their work, legislative leaders and committee leadership can meet regularly with me and my staff to understand each other's goals.

I welcome anyone to that table - Democrat or Republican.

No one party, no one leader, and no one individual holds a monopoly on good ideas. Now is
the time for everyone to put those ideas on the table - for us to have a bipartisan discussion throughout this session.

Of course, it needs to be a real effort, one that is seen through to a responsible conclusion. To that end, I have only two conditions for our talks.

First, everyone must be willing to compromise. I know some consider compromise a dirty word, but just last November and December, Democrats and Republicans in Washington compromised on a transportation bill and passed a federal budget together. Compromise is necessary if we are going to address our challenges here in Connecticut.

Second, there comes a point where it isn’t enough to bring your ideas, you also need to bring your votes. While every good idea should and will be heard, anyone who expects their ideas to be made reality must be ready to support a final budget bill. That’s the price of leadership and the price of being part of the solution.

I know this is an election year. Too often, it’s easier for all of us to point fingers at one another. But I assure you, there will be time for campaign politics this fall.

During this session, we can either be part of the solution or stand on the sidelines throwing stones. We cannot do both.

We can’t be opposed to tax increases, but unwilling to cut the spending those taxes support.

We can’t be for reigning in spending, but oppose cuts in any one line item.

We must be honest about the challenges we face, and work on them together.

That’s it - those are my five principles for making our budget more predictable and our economy more sustainable. For giving confidence to our residents and our businesses that government is adjusting to a new economic reality.

Budgeting more prudently can help us protect the services we value most. I believe strongly that government can and should play a positive role in the lives our citizens.

The measures I’ve laid out today aren’t about cutting spending just to cut spending. This isn’t a call for overzealous austerity, or a departure from Connecticut’s core values.

Rather, they’re about changing how we budget in order to preserve that which we hold dear. In order to preserve what makes Connecticut so special.

These are my ideas. I am sure there will be other ideas from those in this chamber, from leaders across the state, and citizens’ concerned about our future. All of those ideas should be heard as we take on this challenge together.

I want to hear those ideas, so I plan on holding a series of town hall meetings across Connecticut. Anyone and everyone can be part of the discussion.

For myself, in addition to what I laid out today, I look forward to continuing our work together to fix our broken transportation system - work that must begin with a constitutional transportation lockbox. I want to thank each of your leaders, Democrat and Republican, for their votes in support of a lockbox this past fall.

Together, let’s get this resolution on the 2016 ballot. Let’s get this done and let’s get this done early this session.

I also look forward to continuing a discussion from last year about making our criminal justice system more fair and equitable. Together, we
can be the first in the nation to acknowledge that young adults in our juvenile or adult systems need a different approach.

We can give more young people a better chance to reform and become contributing members of our economy. And we can do it while saving taxpayers money.

These will be just some of my priorities this year. I know that you will have yours as well. I look forward to hearing them, and to continuing our progress together.

I say "continuing" because, despite my calls for change, we should also recognize that progress is happening. We're moving forward already.

Consider what we've accomplished.

Thanks to our concerted efforts to grow our economy, Connecticut's private sector has grown more than 80,000 jobs in the last five years.

In just the last six months, we've secured employers like Synchrony Financial, and we welcomed new employers like Serta Simmons from Massachusetts and MC Credit Partners from New York.

These employers alone will create and retain more than 700 jobs in Connecticut.

Last week, Electric Boat announced they will add 800 new jobs to their workforce this year and 4,000 in the years to come.

We've held onto major employers like United Technologies and Sikorsky along with their 24,000 employees.

And we've done it at the same time we're supporting more small businesses than ever before. In 2015, our Small Business Express Program worked with more than 230 businesses to create or retain more than 4,400 jobs.

Together in a special session last fall, we made changes to our tax code that both parties agreed were necessary to help our business community. Because of our work, employers can continue their strong pace of hiring and invest in the new innovative economy that will drive us into the future.

Our community colleges and regents system have answered the challenge for precision manufacturing training. The University of Connecticut has increased engineering capacity by 50 percent, helping meet the demand for technology and manufacturing job openings across Connecticut.

The Manufacturing Innovation Fund has launched two new programs geared specifically at training. One of those programs has already assisted 88 companies in training their workforce.

Our teachers and public schools are working hard as well. Test scores are up. Graduation rates have increased, and we're closing the achievement gap every year.

We're making housing more affordable. Last year alone we created or funded more than 11,000 units of housing.

Together, we ended chronic veterans' homelessness - the first state in the nation to do it. This year, we will end chronic homelessness for everyone.

And finally crime is at a 48-year low. Violent crime is down again from the previous year, our prison population has reached new lows, and this year we closed our fourth prison. These efforts have saved taxpayers tens of millions of dollars and made us safer.

This is progress we all can be proud of.

But if we want to sustain it, if we want to build on it, we have to fix how we budget. I know it will be a challenge.
So, as we begin this new session of the General Assembly, let us resolve together that we will use fresh eyes to look for answers to old problems.

Let us take new approaches to our challenges and find innovative ways to meet them.

Let us accept that we can't wish away our problems.

Let us seize this moment together to address the unfinished work before us.

Let us collectively believe that we can change the way our state budgets while we hold true to our Connecticut values.

We can adjust to a new economic reality while we protect our quality of life.

We can support our business community and train a 21st century workforce.

We can ensure that our progress leaves no one behind.

We can look to the years ahead with optimism for the future, pride in the state we all love, and hope that we can achieve what is right… and do it together.

Thank you and God bless you. May God bless the United States of America. And may God bless the great State of Connecticut.

Mr. President, Mr. Speaker, Lt. Governor Wyman, and my fellow state officials, ladies and gentlemen of the General Assembly, honored members of the judiciary, members of the clergy, and all the citizens of our great state: thank you for the honor of inviting me once again into the people’s House.

Let me offer my sincere congratulations to those of you taking on new and important leadership roles, as well as those who have been reelected into leadership positions. I also want to congratulate the new members sworn in earlier today. I look forward to working with all of you.

Let me note, since we were here last together, we have lost some dear friends, including Mary Fritz and Betty Boukus, both of whom served in this house. Our hearts are heavy as we continue to mourn their passing.

As always, let us thank Connecticut’s brave men and women serving our nation around the globe.

Thank you, as well, to my dear friend and the best Lt. Governor in the country, Nancy Wyman.

And finally thank you to my wife Cathy and our three sons for their love and support.

…

This past September, the Connecticut General Assembly met in a special session. You met to take historic action in support of our state’s economy and our incredible workforce.

The legislation you voted to support – and that I signed into law – protected 8,000 jobs at Sikorsky Aircraft. Equally importantly, it shored up thousands more jobs up and down Sikorsky’s supply chain, and across every corner of our great state. It nearly doubled their spending.
with local suppliers to almost $700 million per year over the next decade and beyond.

Thank you for that work.

In recent years we’ve secured similar investments from United Technologies and Electric Boat. Taken together, these agreements cement our leadership in advanced manufacturing around the globe.

A decade ago, if any of us had told our constituents that in 2017 not only would Electric Boat be ramping-up their production rather than winding it down, not only would Pratt and Whitney be planning to put thousands more people to work, but that Sikorsky would be committed to Connecticut for another generation to come... well, they wouldn’t have believed us. They would have told us that we were overly optimistic at best, and naive at worst.

And yet, here we are today. Working together, we have turned what many once considered impossible, into a reality.

Together we’ve protected Connecticut’s aerospace and defense industries for a generation and likely beyond. More importantly, we’ve given these employers, and the tens of thousands of employees who work for them, something that is vital in today’s world:

We’ve given them predictability.

We know that predictability creates confidence. And we know that confidence creates growth.

When we give people reason to believe that their job is here to stay, we’re giving them the confidence to purchase a home, to buy a new family car, or to start a college fund. In other words, we’re giving them confidence to take part in our state economy.

And it’s equally true for their employers. Predictability allows businesses to expand, to make new hires, to put down new roots right here in Connecticut. This is what companies and their workers are looking for. They deserve it, and it’s on us to provide it.

That’s what I want to talk to you about today – about what we’ve done in recent years to make our budget more predictable, and our economy more sustainable. And about how we can continue that important work this legislative session.

I’m going to discuss three key areas that I believe we should focus on this year in order to balance our current budget, and also continue our progress towards long-term prosperity.

The good news is that, for each of these three areas, positive change has already begun.

To start, we need to continue making state government leaner and more cost-effective.

The responsible way to do that is by setting priorities, and allocating our resources where they are needed most. Because the truth is, we simply can’t afford to continue doing everything we’ve done in the past.

In recent years, commissioners and state employees have been hard at work finding creative ways to continue providing essential services while also saving money. These cuts were not painless. Important work had to be phased out so that other vital services could continue. But the results are plain to see.

Last year we cut nearly $850 million to bring our current fiscal year in balance. In so doing, we spent less in the General Fund than we had in the previous year for the first time since 2002.
We’ve reduced the number of state agencies by 28 percent since 2011 — shrinking from 81 agencies down to 58.

During that same time period, we reduced the size of our executive branch workforce by nine and a half percent. We now employ 5,000 fewer full-time employees than we did in 2008.

And don’t let anyone tell you that these reductions are only in front-line employees. We’ve reduced the number of state management positions by 28 percent.

While we had to go through the unfortunate, but necessary, process of layoffs last year, the vast majority of these reductions have come through attrition.

We’re also spending less on overtime. With your strong partnership and encouragement, overtime costs dropped 14.5 percent last year, saving the state $37 million.

All told, excluding higher education, the executive branch workforce is at the smallest it has been since Ronald Reagan was president.

And now, in this biennium, we need to continue that work, ensuring we reduce spending responsibly and with great care.

Commissioners will need to once again work with their staff – and with you, our legislative partners – to find additional savings. Like families across Connecticut, just because we responsibly managed our budget in recent years doesn’t mean we can take this year off. We must continue to live within our means, spending only as much revenue as we have, and no more.

In September, my administration asked agencies to begin thinking about what additional cuts would mean. Having further explored these options, many of their recommendations will be included in the budget I present to you next month.

Cuts in specific areas, or outright eliminations, should not be taken to mean that certain work is not valued. It simply means that we can no longer afford to do it all, and that our spending must be focused on the very core, essential services for our residents.

And to be clear, saving money isn’t just about cutting line-items, or reducing headcount. Agencies will continue to modernize systems, reduce waste, and increase productivity in order to cut costs as much as possible before impacting services, or the valuable employees who provide them.

Together, we can continue to make state government more efficient, more sustainable, and more reflective of our economic reality.

…

The second area I’d like to talk about are the obligations we have to Connecticut’s state workers, educators, and retirees.

Connecticut’s state pension systems were created 80 years ago, but not a single dime was deposited into the account during the first 30 years of its existence. It was a pay-as-you-go system.

Over many decades, legacy costs, insufficient contributions, lower-than-assumed returns, and early retirement packages left us with a significant unfunded liability in the state’s employee and teacher retirement systems.

The stark reality is that, after 80 years, the state has set aside only one-third of the money necessary to responsibly fund its obligations.

Let me put it in context. Of the $1.65 billion that we will pay next year into the state retirement systems, 78 percent of that – or nearly $1.3 billion – is what we’re paying to make-up for what past administrations and past legislatures failed to do.
Simply put, our generation is paying for Connecticut’s past mistakes.

Is it frustrating to do that? Of course. Is it necessary? Absolutely.

It’s also the right thing to do. Our state retirees dedicated their lives and careers to public service. We need to pay them the pensions they were promised.

Let’s also acknowledge and thank today’s state workers for their efforts in support of Connecticut residents and businesses. In 2011, we worked at the bargaining table to help put Connecticut on a more sustainable fiscal path. Together we changed benefits, reduced longevity pay-outs, restructured state pensions, raised the retirement age, and required all employees to pay for a portion of their post-employment benefits.

We saved the state $1.6 billion on our unfunded liability in the immediate two years following that agreement — and a total of $21.5 billion over the following 20 years. Had we not realized that level of savings, our current $1.5 billion projected deficit would be much, much worse.

Since making this agreement in 2011, the state has honored its commitment to fully fund the pension obligations each and every year — finally doing together what should have been done for the prior 80 years.

Building upon these years of work, my administration recently came to a crucial agreement with our state employees and our retirement commission, an agreement which will make our pension payments more affordable, and yes, more predictable.

Independent analysts are taking note. Moody’s Investors Services, a national credit rating agency, deemed this to be ‘a credit positive’ step for our state. And the plan’s actuaries say these changes will ‘enhance the stability’ of our pension system.

I urge you to support these important reforms.

Today, despite all this hard work and real progress, it’s clear we have more work to do to make our short and long-term labor obligations more affordable.

Fixed costs continue to increase every year, hampering our ability to maintain vital public services. Pension obligations for both state employees and teachers are on track to cost the state an additional $360 million in the next fiscal year compared to this current year. Clearly, the fiscal challenges we face during the next biennium are very real.

In the weeks ahead, my administration will continue working with labor leaders to find solutions for bringing employee costs in line with our economic reality. These talks have been frank and direct so far, and I’m appreciative that state workers are taking part in them.

It’s very hard, but we must reach an agreement on how to make our pensions and benefits more affordable, as we face these fiscal challenges together. We must recognize that a responsible and balanced solution to our budget problem is one that includes state employee concessions.

These changes can and should be reached respectfully, and at the bargaining table. Our state must honor its legal obligation to our public servants and state retirees, while at the same time keeping our promises to Connecticut taxpayers.

Here’s another promise: We will not remake the poor decisions of the past. We will not saddle future generations with fiscal cliffs and unpayable fixed costs. Responsible changes must be made — and they must be made this year.
As our past record demonstrates, when we come together, hold realistic expectations, and seek common ground, we can deliver results.

…

The third and final area I’d like to focus on with you today is how we go about distributing aid to our towns and cities – primarily how we fund public education.

The state provides a total of $5.1 billion in municipal assistance. That’s more than one fifth of our overall budget this year, making it our biggest single expense – not state employee pensions, not Medicaid, not debt service, not salary and benefits of our employees; town aid accounts for the largest portion of our state budget.

It simply would not be fair for us to talk about continued state agency reductions, or talk about the need for labor concessions, without talking about new ways to provide town aid.

Of the $5.1 billion distributed to municipalities, 81 percent of that – or $4.1 billion – is educational funding. That doesn’t include school construction financing, which accounts for approximately one quarter of Connecticut’s bonded debt.

Now that I’ve put what we spend into context, let me say this – of course Connecticut should be spending lots of money on local education. We all believe that investments in education are a down payment on our state’s future. Our budget must reflect those values.

The question is, in a time of scarce state resources, are we spending this money in the best way possible? Are we ensuring that all students, regardless of the life circumstances into which they are born, regardless of what town or city they live in – can receive a quality public education?

I don’t believe we are meeting that standard. And I will point out that a recent court decision says that, as well.

It’s why I have long-advocated that we direct our support to those municipalities that are struggling the most — so that we can level the playing field for our students and our taxpayers.

While we have made progress on this front in recent years I still believe we have not gone far enough. Connecticut needs a new way to calculate educational aid – one that guarantees equal access to a quality education regardless of zip code.

Our state constitution guarantees it, and our moral compass demands it.

We need a formula that appropriately measures a given community’s burden. A formula that recognizes specific challenges faced by local property taxpayers. And a formula that takes into account the impact those challenges have on the education provided to our children.

The budget that I will present to you next month will outline a more equitable system for providing town aid. It will be based on the local property tax burden, student need, and current enrollment.

The system will be designed to be more fair, transparent, accountable, and adaptable – meaning that it will provide flexibility to fit the needs of a given community.

The result will be a fairer distribution of our state’s limited funds.

And if we are successful in this effort, there will be an important ancillary benefit – we can help ensure that no Connecticut city or town will need to explore the avoidable path of bankruptcy.

To be clear, that kind of help shouldn’t come without strings attached. If the state is going
to play a more active role in helping less-affluent communities – in helping higher-taxed communities – part of that role will be holding local political leadership and stakeholders to substantially higher standards and greater accountability than they've been held to in the past. We should do it so that increased aid doesn't simply mean more spending on local government.

Those are the steps I believe we need to take on town aid funding. The budget I propose next month will lay out a detailed path for getting there.

Now, based on prior experience, I can assume that the proposal I put before you will not be exactly what arrives on my desk a few months later. I understand that. That's how it works. And I'm ready to partner with you.

But understand this – we need real change. Change that leads to a better, more equitable system for town aid. For the sake of our collective future, there is no reason to wait.

So let's get to work.

…

I began today by talking about our recent historic partnership with Sikorsky. But of course, it's not just about the aerospace industry.

Regardless of region, employment, or income, people in every industry and at every income level are counting on us to get it right.

A family in Farmington where both parents work in the insurance industry deserves the reassurance of a more stable business climate – one that keeps their jobs here in Connecticut.

A math teacher in Norwalk should have the peace of mind that her pension and benefits will be intact when she retires after decades of hard work.

A New London High School graduate, following in his father’s footsteps building submarines here in Connecticut, is owed a stable job with livable wages – enough to buy a home and raise a family.

If you don’t think we can do it for these people, and for all people in our state, if you don’t think we can help our constituents and make their lives and their careers more positive and more predictable, I ask that you look no further than the progress we’ve made in recent years to see exactly what is possible when Connecticut works together.

Years of good economic development are helping to grow jobs. In fact, since the end of the Great Recession, we have recovered 85,000 jobs.

Through the Small Business Express program, more than 1,600 companies have retained 18,000 good jobs and are now creating even more.

The Manufacturing Assistance Act has helped 150 companies since 2011, retaining 34,500 jobs and growing 8,500 more jobs.

All told, unemployment is now at 4.7 percent – its lowest level since 2007.

In 2012, we worked across party lines and passed comprehensive education reforms. Today, thanks to great teachers and principals, our students are some of the best readers in the country.

And after years of decline, our graduation rates have risen for five years in a row and are now at their highest point in Connecticut’s history.

We’ve made monumental advancements for our most vulnerable children in Connecticut, as well.

Many people have doubted that we would finally be in a position to resolve the 25-year-old
Juan F. case, which has kept DCF under federal oversight. For too long, this has been an embarrassment for our state, and an unacceptable situation for our children.

But today, the end of that federal oversight is within reach. We are finally ready for Connecticut state government to reclaim its responsibility for Connecticut kids. Please join me in support of this progress.

We are also improving our transportation system as we speak, thanks to the investments we’ve made together. The on-time and on-budget completion of the Q Bridge project means that, on a daily basis, 140,000 motorists are getting to where they need to go with greater ease.

And with CTfastrak, more people are riding Connecticut transit buses to work. Exceeding all initial projections, average ridership on CTfastrak is as high as 19,000 people per weekday.

And finally on the criminal justice front, Connecticut is leading the nation, and is now safer than it has been in fifty years.

Our prison population has dropped significantly, and high-risk, violent offenders are serving more of their sentence than ever before. Recidivism has declined substantially. This progress has allowed us to save taxpayers $70 million in the current fiscal year.

All of this work – all of it – is making Connecticut a better, more desirable place to work and live.

I need to do one other thing. I would be remiss if I didn’t take a moment to stress the importance of predictability and stability in the wake of November’s presidential election.

I have no desire to rehash or re-analyze the results – we all get plenty of that from cable news. But I do want to offer two brief thoughts on what we can learn from November, and how it might impact our work here at home this session.

First, it is now more clear than ever that too many Americans feel disconnected from their government. They feel the system isn’t working for them – that they aren’t able to take part in the American Dream.

While we might disagree on the role of government in that effort, on whether it should be more active or less, I offer to you that a greater degree of predictability in government – in all government, at all levels – will help reengage and reinvigorate our democracy.

Second, regardless of your party or who you voted for, most of us can agree that this presidential transition has been nothing if not unpredictable. It has left some people and some communities feeling anxious and uncertain.

But let me remind you of this – our state has a long legacy of acceptance, compassion, and fairness. Regardless of whether your family settled in Connecticut 300 years ago or three days ago, you are welcome here.

As the people of Connecticut navigate a changing national landscape, we will continue to ensure that every state resident is treated with dignity and respect.

That will not change. Not now. Not ever.

…

This year, here in Connecticut, we must focus on these historic strengths as we also work to make our budget and our economy more vibrant. We must continue our progress together.

I’m asking for your partnership. I’m asking that we approach this session and this budget in a spirit of authentic, bipartisan collaboration.
Next month, I am going to come back to you with more details on the topics I laid out today: about how government should continue to become smaller and more effective; about how we can continue working with our partners in labor to create a sustainable benefit system that we can afford not just now, but into the years ahead; and about why we should find a fairer way to fund public education, so that we can ensure dollars are going to where they are needed most.

All of it will be geared toward building a more predictable budget and a more sustainable Connecticut economy.

We are in this together, and together we shall prevail.

Thank you. God bless you, and may God bless the great State of Connecticut.

State of the State Address
Governor Dannel P. Malloy
Hall of the House of Representatives, State Capitol
February 7, 2018

Mr. President, Mr. Speaker, Lt. Governor Wyman, and my fellow state officials, ladies and gentlemen of the General Assembly, members of the clergy, and all the people of our great state: thank you for the honor of inviting me once again into the people’s House.

I want to thank the best Lieutenant Governor in the world, Nancy Wyman.

As always, let us thank Connecticut’s brave men and women serving our nation here at home and around the globe.

And finally thank you to my wife Cathy, our children, and for the first time our granddaughter Grace Elizabeth for their love and support.

…

Historically, when I come before you to begin a new session, I spend much of my time focusing on our state budget and my ideas for keeping it in balance. This year, I began that conversation a little early.

On Monday I put forward a proposal to keep our budget in balance this fiscal year and next.

And last week, I issued a detailed plan to shore up our Special Transportation Fund to the benefit of every business and every family in Connecticut. Those plans and their supporting legislation are now before you.

As always, there will be plenty of time throughout the session for us to continue our conversations about responsible stewardship of state resources. I plan to work with you on all those things. And to be sure, we have quite a lot of work to do.

But for this day, with this opportunity, and with this honor to address you once again, I’d like to do something different. I’d like to begin the 2018 legislative session by focusing our attention on just one thing. Something that is a simple concept, but also a bold aspiration.

I’d like to talk about fairness.

Fairness lies at the very center of our national origin, and our national purpose. It is part of the American promise — that if freedom means anything, it means a fair shot at a decent life for all people.
Fairness is also the compact we make with one another – in our homes, in our neighborhoods, and in our workplaces. It’s the golden rule we teach our children: to treat others as you wish to be treated.

No matter your creed or culture, no matter when or how you or your ancestors arrived in this country, fairness is a common sensibility we all hold dear. It is a touchstone of what it means to be American. And here in Connecticut, the pursuit of fairness has been a constant throughout our history.

After all, Connecticut is the birthplace of John Brown, and Harriet Beecher Stowe.

Fairness inspired our state heroine, Prudence Crandall, when in 1832 she defied unjust laws by inviting black women from around the country here to Connecticut to be educated.

In 1869 fairness drove Frances Ellen Burr and Isabella Beecher Hooker to form the Connecticut Woman Suffrage Association, helping lead the way nationally in the fight to allow women to vote.

Here in Hartford, restaurant cooks and waiters sought fairness in 1902 when they formed Connecticut’s first black labor union, fighting for their declared principles of ‘living wages, justice, protection, and equal rights.’

And in 1943, fairness was demanded by the inmates of our Danbury prison, when they staged a 135-day hunger strike to protest racial segregation in their dining hall. Because of their efforts, Danbury became the first federal prison in America to have integrated meals among its inmates.

This common thread of fairness has woven its way through Connecticut’s history, all the way to present times. In recent years, we have worked hard to ensure that when it comes to equity, justice, and basic compassion for one another – our actions have lived up to our rhetoric.

We’ve been driven by Connecticut Fairness.

Connecticut Fairness recognizes that love comes in all forms. It’s why in 2008 we became just the third state in our nation to legalize gay marriage.

Connecticut Fairness means fighting discrimination wherever we see it. It’s why in 2011 we ensured that all people’s rights were protected – regardless of their gender identity or expression.

Connecticut Fairness means that people should be valued in their place of work. It’s why we were the first state in the nation to raise our minimum wage over ten dollars.

Connecticut Fairness means that we protect survivors of domestic violence. It’s why in 2016 we prohibited the possession of a firearm for anyone who becomes subject to a temporary restraining order.

Connecticut Fairness means we don’t punish children for the actions of their parents. It’s why we passed the Connecticut DREAM ACT – to make sure that kids brought to this country by their parents still have access to affordable higher education.

And Connecticut Fairness means we help those most in need. It’s why we’ve welcomed vulnerable people when other states would not – from our fellow citizens in Puerto Rico, to those fleeing war and poverty around the globe.

Simply put, Connecticut Fairness means we take care of one another – especially our most vulnerable. We reach out to one another across our great cities and towns, across our neighborhood streets, and across the aisle here in state government.
This year, I urge you to consider Connecticut’s rich tradition of fairness in the context of a national and global landscape that is changing by the hour, leaving many of our constituents feeling anxious about their future, and about the future of their state and nation.

Too many people are falling behind financially, even as they work harder and harder. The gap between the rich and the working poor continues to grow.

Too many historically marginalized groups are still subject to harassment, oppression, and unequal treatment.

Too many of our fellow citizens are denied a real chance, let alone a second chance, at a good and productive life.

Too many people are embracing a newfound disregard for truth; it’s a bizarre reality where facts are called fake, and the free press is mocked and maligned in a way that we have never seen before.

We find ourselves at a defining moment in our history, as a state and as a nation. We can no longer afford the luxury of silence, or the alluring comfort of the status quo.

This year, in the face of growing national inequity and unfairness, I want to begin a conversation about a series of commonsense changes we can adopt to advance our proud tradition of Connecticut Fairness.

I’m going to touch on a number of diverse topics that reach across the spectrum of services we offer our citizens. As I share them, I want you to keep in mind that each of these proposals builds upon work we have already begun together during the past seven years.

We won’t be able to solve every problem or right every wrong, but together we can send a signal to the rest of the nation – and indeed the rest of the world, that Connecticut leaders will always recognize injustice and inequity, and that we will meet it head on with compassion, with love, and with fairness.

Let’s start with a basic human right that should never be out of reach for anyone. Let’s talk about healthcare.

When the federal government finally gave Connecticut the chance to provide affordable healthcare to more of our citizens, Nancy Wyman got to work. Under Nancy’s leadership, Connecticut has built one of the most successful healthcare exchanges in the nation. We’ve cut the number of uninsured people in half. Just this year, over 100,000 residents found their health insurance through our exchange.

But now, affordable healthcare is under assault in Washington. If we fail to act, premiums will rise, and lifesaving treatments will be put out of reach for more and more families.

Connecticut Fairness should mean keeping health insurance affordable for everyone. We must take action to ensure stability in our insurance marketplace and to contain premium costs for consumers. We can do something our neighbors in Massachusetts have already done on a bipartisan basis and under a Republican governor.

Together, let’s pass a bill that preserves the most vital elements of the Affordable Care Act – including the individual mandate. Let’s make it clear that in Connecticut, healthcare is a fundamental right.

And while we’re working on health care, we can do one more thing: we can pass a law that ensures that, irrespective of what happens in Washington, birth control for Connecticut women will remain cost-free.
Connecticut Fairness also means that hard-working people should know that they will not lose their job just for getting sick. It’s why in 2011 we passed the first ‘paid sick’ law in the nation. Since then, eight states and Washington DC have followed our lead.

A person should not worry about losing wages when they catch the flu.

A working parent should not need to choose between lost pay and taking care of a sick child.

And customers should not worry about being served by a sick employee.

This year, the opportunity is before us to improve our paid sick leave laws. Let’s catch up with states that have now surpassed us on this front.

Together, let’s pass a bill that closes loopholes, protects even more of our workers, and makes Connecticut a healthier place to live and to work.

Connecticut Fairness also means that as we worry about the health of our residents, we also need to worry about the health of their environment.

The science is indisputable. Our climate is changing – temperatures continue to rise, the ice caps continue to melt, and our weather is more severe than at any time in modern history.

In 2008, Connecticut set ambitious goals to reduce greenhouse gas emissions by the year 2020, and to the credit of many people in this chamber, we hit that goal eight years early.

In recent years, we’ve diversified the kinds of energy we use, bringing in more than a billion dollars in new investments in fuel cells and other green energy and creating 13,000 new jobs along the way.

But we have to do more, because Connecticut Fairness means caring not just about our own immediate interests, but also about the interests of future generations. And the truth is, future generations face an undeniable threat: sea levels in Connecticut are now set to rise nearly two feet by the year 2050.

To help communities up and down our beautiful shoreline, we need to create a new comprehensive resiliency plan – one that gives Connecticut towns the tools and the resources they need to protect their residents.

And we can’t stop there. We have to lower carbon emissions everywhere. We have to once again make Connecticut a national leader in green energy.

Together, let’s create a new, more aggressive target for clean air. Let’s mandate that by the year 2030, 75 percent of Connecticut energy is clean energy.

Connecticut Fairness also means that people across our state should have access to safe, affordable housing.

For too many working families, the cost of housing dominates their monthly budget. The simple truth is that no one should have to choose between a roof over their head or health care; a roof over their head or warm clothing; a roof over their head or nutritious food for their children. These are choices that no family should have to face.

It’s why over the past seven years we’ve funded nearly 20,000 new units of affordable housing in Connecticut. It’s why we worked so hard to make Connecticut just the second state in the nation to end homelessness among veterans, and why we have led the nation in the
fight to end chronic homelessness for all of our people.

We know that a diverse mix of housing creates better neighborhoods. It enables young people graduating college to move back to their hometowns. It allows seniors to remain in their communities. It lets teachers and police officers and firefighters actually live in the towns that they serve.

Unfortunately, there are still too many places in Connecticut where the supply of affordable housing is simply not keeping up with demand. We need to take action this year to build more housing. We need to incentivize cities and towns to develop more inclusive options for their residents.

We can do it by building upon the efforts of the bipartisan Fair Housing Working Group that has been focused on recommitting Connecticut to this important endeavor.

Together, let’s pass a bill that ensures that all people have a place to live, regardless of their income or their zip code.

…

Connecticut Fairness also means that the well-being of our constituents always takes precedence over the desires of powerful special interests.

We’ve held true to this maxim before. During some of the darkest days in our history, in the aftermath of an unspeakable tragedy of senseless gun violence, state leaders emerged united and determined.

We passed bipartisan gun violence prevention laws that are among the strongest in the nation, and the people of Connecticut are safer for it. In fact, over the last four years violent crime has dropped faster in Connecticut than in any other state in the nation.

While Connecticut has done its part, Congress continues to capitulate to the demands of the NRA over the demands of the American people. It is not right, and it is not fair. We have a duty to build on our past work together, and to continue protecting Connecticut families.

After last year’s horror in Las Vegas, Congress tried and failed to ban modifications that allow weapons to fire at machine gun-like speed. These devices are cheap, they are deadly, and they are completely and utterly unnecessary in our society today.

After all, it is only fair that small children not face terror in their schools; that churches remain places of worship, not scenes of violence; that concerts are venues for celebration, not carnage.

Surely, regardless of where each of us stands on the second amendment, we can all agree that no innocent person should know the terror of gunfire raining down on them at a rate of 90 bullets every ten seconds.

Together, let us do what Congress could not do. Let’s close dangerous loopholes and ban bump stocks in the State of Connecticut.

…

Here’s something else Connecticut Fairness recognizes: everyone deserves a legitimate second chance. This includes our youngest adults who are just beginning to build a life of their own.

Unfortunately, all too often, a young person’s opportunity at a genuine second chance is unfairly derailed before they’re even old enough to buy alcohol or rent a car.

The research is clear: the brains of young adults are still developing well into their twenties. And the fact is, under current law the infractions of the vast majority of young adults in our court system do not result in even a single
day of jail. And yet, simply appearing in adult court becomes an indelible mark on their record, potentially damaging them for life as they apply for college or a job.

In response, since 2010 Connecticut has twice raised the age for what constitutes a juvenile in our court system – not once, but twice.

The result has been less crime, fewer victims, fewer prisoners, and reduced cost for taxpayers. In fact, our efforts have been hailed as a national model for success. We know what works.

This year, it is time to take another measured, sensible step forward. We can ensure that young adults who have not fully matured are not branded for the rest of their lives for mistakes they made when they were young.

Together, let us pass a bill that offers Connecticut’s young adults a real second chance. Let’s give them classrooms instead of prison cells, and opportunity instead of incarceration.

…

Another thing that Connecticut Fairness entails is protecting a person’s right to vote. Our democracy depends on open and fair elections, and Connecticut has a track record of protecting and expanding voting rights.

In 2012 we passed ‘same-day registration’ so that eligible voters could sign-up on Election Day and cast their ballot in the town in which they reside.

In 2016 we implemented one of the country’s most comprehensive “motor voter” programs, making registration easier and more convenient.

But still, our modern lives and busy schedules don’t always align with a 14-hour block of time for voting. People who work hard and follow the rules should be able to express their most fundamental democratic right. That’s why I will continue working with Secretary of State Denise Merrill and with everyone in this chamber to make voting more accessible.

Here’s one simple but powerful way we can start. Together this session, we can pass a constitutional amendment that would allow all Connecticut residents to vote early for any reason.

And on this topic, let us not waste a moment in our effort to make voting easier and more accessible. Let’s plan ahead. Let’s look at best practices around the nation for increasing voter participation.

To that end, today I will issue an executive order directing my administration to explore and report on the feasibility and benefits of creating a ‘vote by mail’ system in Connecticut. Let’s work together on this effort.

…

The final few ideas I want to share with you today are all squarely focused on furthering the cause of fairness in the workplace.

We can start with fair wages.

Holding a full-time job should afford a person a standard of living that meets their basic needs. In 2014 we led the nation by raising our minimum wage to more than 10 dollars an hour. But the truth is, over time, the cost of living continues to rise. Basic necessities like rent, food, and utilities continue to increase. As a result, family budgets are more strained.

We should be leaders on this issue once again.

Senator Looney, you have been a stalwart champion for working people in our state. I am committed to working with you and members of both chambers this session. Together, let’s pass a bill that ensures another January does
not come and go without a raise in Connecticut’s minimum wage.

I also want to focus for a moment on the more than 8,000 professionals caring for our loved ones who are elderly or disabled. These hard-working people do lifesaving work, and they do it ‘in-home,’ which is better for their patients and for Connecticut taxpayers. They deserve a livable wage, and to finally be covered for workers compensation.

A negotiated contract that will soon come before you for approval will do just that. It’s the right and fair thing to do, and I urge you to support it.

…

Connecticut Fairness also means that people should be paid according to their know-how and their skill, not their gender or their race.

We know that asking for salary history disproportionately impacts women and people of color. When a person begins their career underpaid, they are unlikely to ever catch-up. That’s why Connecticut took a stand against unfair compensation practices. Together, we passed a law prohibiting employers from silencing workers when it comes to salary.

But we have more work to do. On average, women in Connecticut still only earn 82 cents for every dollar that a man makes. For women of color, the disparity is even more glaring. Our moral compass demands that we do better.

This year, we should build upon prior successful efforts to promote fair pay. We should encourage employers to base their salaries on the qualifications of an applicant, the demands of a given job, and the value of that position in the marketplace – not on how much someone was previously paid.

I know that legislative leaders of both parties – as well as Senator Bye, Representative Porter and others – are working hard on this topic, and I want to work with you. Together this year, let’s pass a bill that helps make sure every person in Connecticut receives equal pay for equal work.

…

Connecticut Fairness also means that everyone has the right to feel secure and free of harassment in their places of work.

The fact is, most Americans spend the majority of their waking hours at work. It is also true that our places of employment often come with an innate power structure that can leave too many people vulnerable and open to abuse.

Far too many people have been denigrated, intimidated, and violated in their workplace. I want to applaud the legions of courageous women across our nation who have come forward to share their stories of sexual harassment.

The reality is we are long overdue for an honest reckoning over harassment in the workplace. There is an immediate need to change workplace culture – from small towns to Hollywood, from the mailroom to the boardroom, and from the jailhouse, to the statehouse, all the way up to the White House.

Very often, men see women first and foremost as our mothers, our sisters, and our daughters. But women are not simply a reflection of the men around them. Their value isn’t defined by something external, but rather something innate – a basic human dignity we all possess, and that we must all recognize in one another.

That’s why we need to hear the voices of the victims, we need to believe them, and we need to act.

This session, let’s have a conversation about respect, about boundaries, and about basic human decency. Let’s improve and expand
training in all workplaces, public and private. Let’s empower bystanders to help stop harassment. Let’s focus on changing our culture, not just changing compliance. And let’s make sure these efforts endure beyond this year, and beyond this generation!

Together, let’s pass a bill that moves this important conversation forward, because we know we can no longer wait.


…

My friends, as we begin another session together, I am reminded of my mother’s words. She told me every day that we have an obligation to leave this world a better place for our having lived in it.

That is the obligation we all feel. It is why we ran for office in the first place. It is what led us into this chamber. It’s our shared belief in Connecticut Fairness.

Together, we have the advantage. We have strength in numbers. Good people are never outnumbered. Not in this state, not in this nation.

Again and again this past year, in the face of growing anxiety across our nation and around the globe, we saw clear examples of our common humanity.

As minority groups have been marginalized and harassed, and as the government deports law-abiding residents, communities are banding together to say “no” and to demand that Congress take action.

As gerrymandering and voter suppression have taken root in far too many places, people who just a few short years ago would never have considered running for office are now putting their names on the ballot – and winning. They are standing up and demanding to be heard.

And as women from every walk of life have faced degradation from the highest office in our land, they are now marching en masse in some of the largest single-day demonstrations in our nation’s history.

Let us offer a beacon of hope to all these people fighting on the right side of fairness.

We can hold fast to our common humanity. We can strive to be evermore inclusive, and evermore compassionate. We can stop the tides of prejudice and hate from washing away our progress and drowning our ideals.

Our fight to build a more just and more equitable society can never be deterred.

History will judge us by our action this year, this session, to build a better, fairer Connecticut.

So let’s get to work.

God bless you, God bless America, and God bless the great State of Connecticut.