## Prison Rape Elimination Act (PREA) Audit Report

**Adult Prisons & Jails**

- **Interim**
- **Final**

**Date of Report** 12/30/2021

### Auditor Information

<table>
<thead>
<tr>
<th>Name:</th>
<th>Sonya Love</th>
<th>Email:</th>
<th><a href="mailto:sonya.love@outlook.com">sonya.love@outlook.com</a></th>
</tr>
</thead>
<tbody>
<tr>
<td>Company Name:</td>
<td>Diversified Consultant Services</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mailing Address:</td>
<td>P.O. Box 452</td>
<td>City, State, Zip:</td>
<td>Blackshear, Georgia 31516</td>
</tr>
<tr>
<td>Telephone:</td>
<td>678-200-3446</td>
<td>Date of Facility Visit:</td>
<td>September 29 – October 1, 2021</td>
</tr>
</tbody>
</table>

### Agency Information

<table>
<thead>
<tr>
<th>Name of Agency:</th>
<th>Connecticut Department of Correction</th>
</tr>
</thead>
<tbody>
<tr>
<td>Governing Authority or Parent Agency (If Applicable):</td>
<td>State of Connecticut</td>
</tr>
<tr>
<td>Physical Address:</td>
<td>24 Wolcott Hill Road</td>
</tr>
<tr>
<td>City, State, Zip:</td>
<td>Wethersfield, CT 06019</td>
</tr>
<tr>
<td>Mailing Address:</td>
<td>24 Wolcott Hill Road</td>
</tr>
<tr>
<td>City, State, Zip:</td>
<td>Wethersfield, CT 06019</td>
</tr>
<tr>
<td>The Agency Is:</td>
<td>☑ State</td>
</tr>
</tbody>
</table>

### Agency Chief Executive Officer

| Name: | Commissioner Angel Quiros |
| Email: | Angel.Quiros@ct.gov |
| Telephone: | (860) 692-7482 |

### Agency-Wide PREA Coordinator

| Name: | Director David McNeil |
| Email: | David.McNeil@ct.gov |
| Telephone: | (203) 250-8136 |

<table>
<thead>
<tr>
<th>PREA Coordinator Reports to:</th>
<th>Commissioner of Correction, Angel Quiros</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of Compliance Managers who report to the PREA Coordinator</td>
<td>14</td>
</tr>
</tbody>
</table>
## Facility Information

**Name of Facility:** Willard-Cybulski Correctional Institution

<table>
<thead>
<tr>
<th>Physical Address: 391 Shaker Rd.</th>
<th>City, State, Zip: Enfield, CT 06082</th>
</tr>
</thead>
</table>

**Mailing Address (if different from above):**

<table>
<thead>
<tr>
<th>City, State, Zip:</th>
<th>Click or tap here to enter text.</th>
</tr>
</thead>
</table>

The Facility Is:

- [ ] Military
- [ ] Private for Profit
- [ ] Private not for Profit
- [ ] Municipal
- [ ] County
- [x] State
- [ ] Federal

**Facility Type:**

- [x] Prison
- [ ] Jail

**Facility Website with PREA Information:**

https://portal.ct.gov/DOC/Facility/Willard-CI

Has the facility been accredited within the past 3 years?

- [ ] Yes
- [x] No

If the facility has been accredited within the past 3 years, select the accrediting organization(s) – select all that apply (N/A if the facility has not been accredited within the past 3 years):

- [ ] ACA
- [ ] NCCHC
- [ ] CALEA
- [ ] Other (please name or describe): Click or tap here to enter text.
  - [x] N/A

If the facility has completed any internal or external audits other than those that resulted in accreditation, please describe:

Click or tap here to enter text.

### Warden/Jail Administrator/Sheriff/Director

**Name:** Warden Nichole Thibeault

**Email:** Nichole.Thibeault@ct.gov  **Telephone:** 860-763-6122

### Facility PREA Compliance Manager

**Name:** Deputy Warden Jason Chapdelaine

**Email:** Jason.Chapdelaine@ct.gov  **Telephone:** 860-763-6122

### Facility Health Service Administrator

- [ ] N/A

**Name:** Brian Liebel

**Email:** Liebel@uchc.edu  **Telephone:** 860-763-6580
<table>
<thead>
<tr>
<th>Facility Characteristics</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Designated Facility Capacity:</td>
<td>1148</td>
</tr>
<tr>
<td>Current Population of Facility:</td>
<td>328</td>
</tr>
<tr>
<td>Average daily population for the past 12 months:</td>
<td>300</td>
</tr>
<tr>
<td>Has the facility been over capacity at any point in the past 12 months?</td>
<td>☐ Yes ☒ No</td>
</tr>
<tr>
<td>Which population(s) does the facility hold?</td>
<td>☒ Males ☐ Females ☐ Both Females and Males</td>
</tr>
<tr>
<td>Age range of population:</td>
<td>20 - 72</td>
</tr>
<tr>
<td>Average length of stay or time under supervision:</td>
<td>8.52 months</td>
</tr>
<tr>
<td>Facility security levels/inmate custody levels:</td>
<td>Level 2, Overall Score: 1=40, 2=263</td>
</tr>
<tr>
<td>Number of inmates admitted to facility during the past 12 months:</td>
<td>284</td>
</tr>
<tr>
<td>Number of inmates admitted to facility during the past 12 months whose length of stay in the facility was for 72 hours or more:</td>
<td>280</td>
</tr>
<tr>
<td>Number of inmates admitted to facility during the past 12 months whose length of stay in the facility was for 30 days or more:</td>
<td>202</td>
</tr>
<tr>
<td>Does the facility hold youthful inmates?</td>
<td>☒ No ☐ Yes</td>
</tr>
<tr>
<td>Number of youthful inmates held in the facility during the past 12 months: (N/A if the facility never holds youthful inmates)</td>
<td>Click or tap here to enter text. ☒ N/A</td>
</tr>
<tr>
<td>Does the audited facility hold inmates for one or more other agencies (e.g. a State correctional agency, U.S. Marshals Service, Bureau of Prisons, U.S. Immigration and Customs Enforcement)?</td>
<td>☐ Yes ☒ No</td>
</tr>
<tr>
<td>Select all other agencies for which the audited facility holds inmates: Select all that apply (N/A if the audited facility does not hold inmates for any other agency or agencies):</td>
<td>☐ Federal Bureau of Prisons ☐ U.S. Marshals Service ☐ U.S. Immigration and Customs Enforcement ☐ Bureau of Indian Affairs ☐ U.S. Military branch ☐ State or Territorial correctional agency ☐ County correctional or detention agency ☐ Judicial district correctional or detention facility ☐ City or municipal correctional or detention facility (e.g. police lockup or city jail) ☐ Private corrections or detention provider ☐ Other - please name or describe: Click or tap here to enter text. ☐ N/A</td>
</tr>
<tr>
<td>Number of staff currently employed by the facility who may have contact with inmates:</td>
<td>225</td>
</tr>
</tbody>
</table>
### Number of staff hired by the facility during the past 12 months who may have contact with inmates:

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>65</td>
<td></td>
</tr>
</tbody>
</table>

### Number of contracts in the past 12 months for services with contractors who may have contact with inmates:

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

### Number of individual contractors who have contact with inmates, currently authorized to enter the facility:

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

### Number of volunteers who have contact with inmates, currently authorized to enter the facility:

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

### Physical Plant

#### Number of buildings:

Auditors should count all buildings that are part of the facility, whether inmates are formally allowed to enter them or not. In situations where temporary structures have been erected (e.g., tents) the auditor should use their discretion to determine whether to include the structure in the overall count of buildings. As a general rule, if a temporary structure is regularly or routinely used to hold or house inmates, or if the temporary structure is used to house or support operational functions for more than a short period of time (e.g., an emergency situation), it should be included in the overall count of buildings.

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td></td>
</tr>
</tbody>
</table>

#### Number of inmate housing units:

Enter 0 if the facility does not have discrete housing units. DOJ PREA Working Group FAQ on the definition of a housing unit: How is a "housing unit" defined for the purposes of the PREA Standards? The question has been raised in particular as it relates to facilities that have adjacent or interconnected units. The most common concept of a housing unit is architectural. The generally agreed-upon definition is a space that is enclosed by physical barriers accessed through one or more doors of various types, including commercial-grade swing doors, steel sliding doors, interlocking sally port doors, etc. In addition to the primary entrance and exit, additional doors are often included to meet life safety codes. The unit contains sleeping space, sanitary facilities (including toilets, lavatories, and showers), and a dayroom or leisure space in differing configurations. Many facilities are designed with modules or pods clustered around a control room. This multiple-pod design provides the facility with certain staff efficiencies and economies of scale. At the same time, the design affords the flexibility to separately house inmates of differing security levels, or who are grouped by some other operational or service scheme. Generally, the control room is enclosed by security glass, and in some cases, this allows inmates to see into neighboring pods. However, observation from one unit to another is usually limited by angled site lines. In some cases, the facility has prevented this entirely by installing one-way glass. Both the architectural design and functional use of these multiple pods indicate that they are managed as distinct housing units.

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td></td>
</tr>
</tbody>
</table>

#### Number of single cell housing units:

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

#### Number of multiple occupancy cell housing units:

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

#### Number of open bay/dorm housing units:

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

#### Number of segregation cells (for example, administrative, disciplinary, protective custody, etc.):  

<table>
<thead>
<tr>
<th>Number</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

#### In housing units, does the facility maintain sight and sound separation between youthful inmates and adult inmates? (N/A if the facility never holds youthful inmates)

<table>
<thead>
<tr>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>☒</td>
</tr>
</tbody>
</table>

#### Does the facility have a video monitoring system, electronic surveillance system, or other monitoring technology (e.g. cameras, etc.)?

<table>
<thead>
<tr>
<th>Yes</th>
<th>No</th>
</tr>
</thead>
<tbody>
<tr>
<td>☒</td>
<td></td>
</tr>
</tbody>
</table>
**Has the facility installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology in the past 12 months?**

<table>
<thead>
<tr>
<th>Yes</th>
<th>No</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐</td>
<td>☒</td>
</tr>
</tbody>
</table>

### Medical and Mental Health Services and Forensic Medical Exams

**Are medical services provided on-site?**

<table>
<thead>
<tr>
<th>Yes</th>
<th>No</th>
</tr>
</thead>
<tbody>
<tr>
<td>☒</td>
<td>☐</td>
</tr>
</tbody>
</table>

**Are mental health services provided on-site?**

<table>
<thead>
<tr>
<th>Yes</th>
<th>No</th>
</tr>
</thead>
<tbody>
<tr>
<td>☒</td>
<td>☐</td>
</tr>
</tbody>
</table>

**Where are sexual assault forensic medical exams provided? Select all that apply.**

- ☐ On-site
- ☒ Local hospital/clinic
- ☐ Rape Crisis Center
- ☐ Other (please name or describe: Click or tap here to enter text.)

### Investigations

#### Criminal Investigations

**Number of investigators employed by the agency and/or facility who are responsible for conducting CRIMINAL investigations into allegations of sexual abuse or sexual harassment:**

0

**When the facility received allegations of sexual abuse or sexual harassment (whether staff-on-inmate or inmate-on-inmate), CRIMINAL INVESTIGATIONS are conducted by: Select all that apply.**

- ☐ Facility investigators
- ☐ Agency investigators
- ☒ An external investigative entity

**Select all external entities responsible for CRIMINAL INVESTIGATIONS: Select all that apply (N/A if no external entities are responsible for criminal investigations)**

- ☐ Local police department
- ☐ Local sheriff’s department
- ☒ State police
- ☐ A U.S. Department of Justice component
- ☐ Other (please name or describe: Click or tap here to enter text.)
- ☐ N/A

#### Administrative Investigations

**Number of investigators employed by the agency and/or facility who are responsible for conducting ADMINISTRATIVE investigations into allegations of sexual abuse or sexual harassment:**

11 (3-PREA Unit, 8 Security Division)

**When the facility receives allegations of sexual abuse or sexual harassment (whether staff-on-inmate or inmate-on-inmate), ADMINISTRATIVE INVESTIGATIONS are conducted by: Select all that apply**

- ☐ Facility investigators
- ☒ Agency investigators
- ☐ An external investigative entity

**Select all external entities responsible for ADMINISTRATIVE INVESTIGATIONS: Select all that apply (N/A if no external entities are responsible for administrative investigations)**

- ☐ Local police department
- ☐ Local sheriff’s department
- ☐ State police
- ☐ A U.S. Department of Justice component
- ☐ Other (please name or describe: Click or tap here to enter text.)
- ☒ N/A
Audit Findings

Audit Narrative

The auditor’s description of the audit methodology should include a detailed description of the following processes during the pre-onsite audit, onsite audit, and post-audit phases: documents and files reviewed, discussions and types of interviews conducted, number of days spent on-site, observations made during the site-review, and a detailed description of any follow-up work conducted during the post-audit phase. The narrative should describe the techniques the auditor used to sample documentation and select interviewees, and the auditor’s process for the site review.

Overview

The on-site Prison Rape Elimination Act (PREA) compliance audit of the Connecticut Department of Correction (CDOC), Willard-Cybulski Correctional Institution (WCCI) located in Enfield, Connecticut was conducted on September 28 – October 1, 2021, by U.S. Department of Justice (DOJ) certified PREA Auditor, Sonya Love, Diversified Correctional Services. The Auditor conducted an opening meeting, toured the entire facility, interviewed a random sample of staff and inmates, and reviewed PREA related staff and inmate documentation. Upon completion of the onsite audit process, a closing meeting was held with the administrative staff to discuss the audit process and the next step in the audit process.

Pre-Audit Phase

The standards used for this audit became effective August 20, 2012. Before the on-site visit, a representative from the State of Connecticut, Department of Correction, PREA Investigative Unit Director/PREA Coordinator, conducted a “pre-audit” review of the facility to ensure PREA compliance.

The PREA Investigative Unit Director/PREA Coordinator is a certified PREA Auditor. The agency has established the PREA Investigative Unit Director/PREA Coordinator as the liaison for the PREA audit at Willard-Cybulski Correctional Institution (WCCI). At the direction of the agency’s Commissioner of Correction, the PREA Investigative Unit Director/PREA Coordinator and facility liaisons (PREA Compliance Manager and PREA Liaison Captain) were tasked with providing the Auditor with all policies and supporting documentation for the Auditor to review before the on-site visit.

Policies and documentation were provided in the form of Administrative Directives (AD), Unit Directives, facility handbooks, and other forms/memos. Administrative Directives are agency-wide governing policies developed by the Connecticut Department of Correction (CDOC) that stipulate specific policies, in the event, there is no facility/site-specific policy required to expand on agency’s Administrative Directives. Unit Directives are facility specific policies that mandate procedures and directives at the facility level.

The facility’s PREA Compliance Manager submitted paper copies of the Willard-Cybulski Correctional Institution’s Inmate Handbook in English for the Auditor to review. The handbook contained information such as the facility rules, available programs and services, details on the inmate telephone system (Securus), intake screening and orientation process information and specifics on PREA including definitions, prevention, and reporting. PREA hotlines have been
established for inmates to call and report sexual assault or sexual abuse. The phone number is (*9222#) to call and contact the Connecticut Department of Correction PREA Investigation Unit. The hotline to the Connecticut State Police is (*9333#) or 1-800-842-0200. In addition, inmates may call CONNSACS – Connecticut Alliance to End Sexual Violence at (*9444) or 1-888-999-5545 (English).

An examination of the inmate handbook revealed that Willard-Cybulski Correctional Institution notified all inmates that:

- Telephone calls were subject to monitoring and recording except for unmonitored inmate calls to attorneys.
- CDOC has a zero-tolerance policy and no-tolerance philosophy for sexual victimization.
- CDOC has an Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, pages 1 – 19, dated 7/20/2015 provides guidance on the implementation of practices in compliance with PREA Standards.
- CDOC has an investigative process when the agency conducts investigations into allegations of sexual abuse and sexual harassment.
- CDOC provides access information to advocacy services for inmates who have been sexually abused or sexually harassed during their term of incarceration through the local community advocacy organization.
- CDOC has a detailed administrative remedy process for PREA related allegations.
- CDOC lists inmates’ rights and responsibilities in the handbook.
- CDOC details in the handbook the guidelines for inmate correspondence.
- CDOC details in the handbook what inmates can do if they have a sensitive complaint.
- CDOC details in the handbook the inmate’s healthcare rights and responsibilities.
- Sexual contact with other inmates is not authorized.
- There is no such thing as consensual sexual contact between staff and inmates in the CDOC.

The Auditor completed a document review of the Willard-Cybulski Correctional Institution Pre-Audit Questionnaire (PAQ), applicable policies, procedures, administrative and unit directives, and supplemental information. Telephone calls and emails were exchanged between the Connecticut Department of Correction (CDOC) PREA Investigative Unit Director/PREA Coordinator assigned to monitor the 2021 PREA onsite portion of the audit. The following documentation was requested for the onsite visit:

- Roster of inmates by unit
- Roster of inmates with disabilities
- Roster of inmates who were Limited English Proficient (LEP)
- LGBTI inmates
- Inmates who reported sexual abuse
- Inmates who reported sexual victimization during risk screening
- Staff roster by shifts
- Specialized staff roster
- Inmate census the first day of the audit
- A roster of new employees hired in the past 12
- Unannounced institutional rounds
- List of contact information for volunteers
- SANE/SAFE point of contact information
Entrance Briefing and Tour (On-site Audit)-First day

The population on the first day of the audit was 328. A meeting took place with management staff to outline the Auditor's sampling strategy, logistics for the facility tour, interview schedule and to discuss the need to review additional directives and supplemental documents. The Auditor was provided a private room in which to work and conduct confidential interviews. All requested files and rosters, both staff and inmates were made available to the Auditor for review.

The tour of Willard-Cybulski Correctional Institution included the Receiving and Discharge (R&D) intake processing areas, all living units, the Restrictive Housing Unit (RHU), the Health Services Department, Recreation, Food Service, facility support areas, Education, Visiting Room, Psychology Services, and other programming areas. During the onsite visit zero inmates were housed in RHU because of sexual victimization. All living units were equipped with showers, as well as privacy curtains. All living units had toilet and shower stalls that afforded all inmates with privacy screens.

The Auditor interviewed the following categories of specialized and random staff, during the on-site phase of the audit:

<table>
<thead>
<tr>
<th>Category of Staff Interviewed</th>
<th># Interviews Conducted</th>
</tr>
</thead>
<tbody>
<tr>
<td>Random Staff</td>
<td>12</td>
</tr>
<tr>
<td>Specialized Staff</td>
<td>17</td>
</tr>
<tr>
<td><strong>Total Staff Interviewed</strong></td>
<td><strong>29</strong></td>
</tr>
</tbody>
</table>

Note: Selected from all shifts

<table>
<thead>
<tr>
<th>Other staff interactions during the facility tour</th>
<th># Interviews Conducted</th>
</tr>
</thead>
<tbody>
<tr>
<td>Staff Interactions during the facility tour</td>
<td>6</td>
</tr>
<tr>
<td>Staff who refused to be interviewed</td>
<td>0</td>
</tr>
<tr>
<td><strong>Total Staff Interviewed</strong></td>
<td><strong>6</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Category of Specialized Staff Interviewed</th>
<th># Interviews Conducted</th>
</tr>
</thead>
<tbody>
<tr>
<td>Agency Contract Administrator</td>
<td>1</td>
</tr>
<tr>
<td>Agency Human Resource Director</td>
<td>1</td>
</tr>
<tr>
<td>Agency Contract Administrator Community</td>
<td>1</td>
</tr>
<tr>
<td>Intermediate or higher-level facility staff resposible for conducting an announced round to identify and deter staff sexual abuse and sexual harassment</td>
<td>1</td>
</tr>
<tr>
<td>Line staff who supervise youthful inmates, if any</td>
<td>0</td>
</tr>
<tr>
<td>Education staff who work with youthful inmates, if any</td>
<td>0</td>
</tr>
<tr>
<td>Program staff who work with youthful inmates, if any</td>
<td>0</td>
</tr>
<tr>
<td>Medical staff</td>
<td>1</td>
</tr>
</tbody>
</table>
### Site Review

Immediately following the opening meeting, a tour of the facilities was completed. The Auditor was escorted throughout the facility by the Deputy Warden/PREA Compliance Manager and the PREA Liaison Captain. During the tour, the Auditor reviewed PREA related documentation and materials located on bulletin boards. The telephone lines were tested on all living units for access to outside reporting entities. The Auditor observed camera surveillance, physical supervision, and electronic monitoring capabilities throughout the facility. Other areas of focus during the facility tour included, but were not limited to, levels of staff supervision, and limits to cross-gender viewing.

All signs and postings were in both English and Spanish. Inmates affirmed the ability to shower, dress, and use the toilet facilities without exposing themselves to employees of the opposite gender. Informal and formal conversations with employees and inmates regarding the PREA standards were conducted. Postings regarding how inmates can report PREA violations and the agency’s zero-tolerance policy for sexual abuse and sexual harassment were prominently displayed in all living units, meeting areas, and throughout the facility.

Audit notice postings with the PREA Auditor’s contact information were posted in the same areas. The Auditor noticed PREA audit postings were posted well in advance of the on-site visit. Inmate interviews confirmed the placement of the PREA notices. Observations noted during the tour:

- Zero inmates were housed in the restrictive housing unit RHU because of an allegation of sexual victimization during the audit.
- CONNSACS – Connecticut Alliance to End Sexual Violence can be reached by dialing (*9444) and 1-888-999-5545 (English) or 1-888-568-8332 (Spanish); in addition to dialing (*9222#) to reach the CDOC PREA Investigative Unit and (*9333) to reach the Connecticut State Police (CSP) were posted on all living units.
- There are no youthful offenders.
- The Auditor tested telephone access to outside entities to report abuse was available to inmates from the living units.

<table>
<thead>
<tr>
<th>Staff Category</th>
<th>Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mental health staff</td>
<td>1</td>
</tr>
<tr>
<td>Administrative (human resource) staff</td>
<td>1</td>
</tr>
<tr>
<td>SAFE and SANE staff</td>
<td>1</td>
</tr>
<tr>
<td>Volunteers who have contact with inmates</td>
<td>0</td>
</tr>
<tr>
<td>Contractors who have contact with inmates</td>
<td>0</td>
</tr>
<tr>
<td>Investigative staff</td>
<td>2</td>
</tr>
<tr>
<td>Staff who perform screening for risk of victimization and abusiveness</td>
<td>2</td>
</tr>
<tr>
<td>Staff who supervise inmates in segregated housing</td>
<td>1</td>
</tr>
<tr>
<td>Designated staff member charged with monitoring retaliation</td>
<td>1</td>
</tr>
<tr>
<td>First responders, security staff</td>
<td>1</td>
</tr>
<tr>
<td>First responders, non-security staff</td>
<td>1</td>
</tr>
<tr>
<td>Intake staff</td>
<td>1</td>
</tr>
<tr>
<td><strong>Total Staff Interviewed</strong></td>
<td><strong>17</strong></td>
</tr>
</tbody>
</table>
**Inmate Interviews**

At the time of the audit there were 328 male inmates housed at Willard-Cybulski Correctional Institution. A total of 26 male inmates were interviewed. Interviews were conducted using the Department of Justice (DOJ) protocols to access inmate's knowledge of PREA and the reporting mechanisms available to them.

<table>
<thead>
<tr>
<th>Category of Inmates Interviewed</th>
<th># Interviews Conducted</th>
</tr>
</thead>
<tbody>
<tr>
<td>Random inmates</td>
<td>21</td>
</tr>
<tr>
<td>Targeted inmates</td>
<td>5</td>
</tr>
<tr>
<td>Youthful inmates</td>
<td>0</td>
</tr>
<tr>
<td>Total inmates interviewed</td>
<td>26</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th><strong>Targeted Inmate Interviews-Breakdown</strong></th>
<th># Interviews Conducted</th>
</tr>
</thead>
<tbody>
<tr>
<td>Youthful Inmates</td>
<td>0</td>
</tr>
<tr>
<td>Inmates with a Physical Disability</td>
<td>1</td>
</tr>
<tr>
<td>Inmates who are Blind, Deaf, or Hard of Hearing</td>
<td>0</td>
</tr>
<tr>
<td>Inmates who are Limited English Proficient (LEP)</td>
<td>0</td>
</tr>
<tr>
<td>Inmates with a Cognitive Disability</td>
<td>0</td>
</tr>
<tr>
<td>Inmates who Identify as Lesbian, Gay, or Bisexual</td>
<td>0</td>
</tr>
<tr>
<td>Inmates who Identify as Transgender or Intersex</td>
<td>0</td>
</tr>
<tr>
<td>Inmates in Segregated Housing for High Risk of Sexual Victimization</td>
<td>0</td>
</tr>
<tr>
<td>Inmates who Reported Sexual Abuse that occurred at the Facility</td>
<td>0</td>
</tr>
<tr>
<td>Inmates who Reported Sexual Victimization During Risk Screening</td>
<td>4</td>
</tr>
<tr>
<td><strong>Total Number of Targeted Inmates Interviews</strong></td>
<td><strong>5</strong></td>
</tr>
</tbody>
</table>

*Note: Inmates selected from various living units*

**Staff Interviews**

Willard-Cybulski Correctional Institution employs on average a staff of 235. A total of 12 random staff members were interviewed to include Correctional Officers (from all shifts). The administrative staff included positions such as the Deputy Warden/PREA Compliance Manager, PREA Liaison Captain, Human Resources Manager, Lieutenants, Health Services Administrator, and Unit Team Managers. All staff interviewed confirmed having been trained to act as first responders in the event of a PREA related incident. Both random and specialized staff were interviewed.

The Auditor conducted a telephone interview with the local community victim advocacy organization, CONNSACS, regarding the Memorandum of Understanding (MOU) that exists with Willard-Cybulski Correctional Institution. The conversation confirmed that Willard-Cybulski Correctional Institution has a provider relationship with an advocacy organization that will provide, a 24 hour per day, seven days per week Sexual Assault Hotline, medical accompaniment, and advocacy for an inmate victim of sexual assault. A telephone call discussion with a SANE/SAFE examiner at local hospital or UCONN confirmed that examinations are conducted by specialized trained medical staff.

**File Review**
Following the interviews, the Auditor reviewed the files requested during the pre-audit phase. The Auditor reviewed 12 training records to establish compliance with PREA training mandates. This Auditor confirmed that new employees of Willard-Cybulski CI completed background checks before hire, and all received National Crime Information Clearance before having contact with inmates. The Auditor reviewed zero files for facility volunteers. Due to the pandemic volunteerism has been suspended. Screening and intake procedures were evaluated by reviewing 26 inmate files which included a vulnerability assessment instrument and inmate education verification documentation.

**Investigations**

During the current auditing period, there were 1 reported allegations of sexual abuse/sexual harassment. All investigations are handled by the CDOC PREA Investigative Unit and Connecticut State Police Department.

Information is transmitted quickly to the appropriate investigating agency. The agency’s PREA Investigative Unit Director\PREA Coordinator is responsible for receiving verbal and telephonic referrals 24 hours a day, seven days a week. Additionally, abuse investigation outcomes and general protective services assessment outcomes are submitted to, reviewed by, and finalized by the agency’s PREA Investigative Unit Director\PREA Coordinator.

**Closeout**

A closing meeting was held with the Auditor and the administrative staff. Discussions centered around the audit process, preliminary findings, and the post-audit process. The Auditor thanked the staff for their hard work and dedication to the PREA process and participation in the second phase of the audit process.

**Facility Characteristics**

The auditor’s description of the audited facility should include details about the facility type, demographics and size of the inmate, resident or detainee population, numbers and type of staff positions, configuration and layout of the facility, numbers of housing units, description of housing units including any special housing units, a description of programs and services, including food service and recreation. The auditor should describe how these details are relevant to PREA implementation and compliance.

The Willard-Cybulski Correctional Institution was formerly two separately managed facilities, the Willard Correctional Institution, and the Cybulski Correctional Institution. The Willard Correctional Institution was opened on October 18, 1990, as a level 2 facility for sentenced male offenders. The Willard building is named in honor of William Willard who served as Warden of the Connecticut State Prison in Wethersfield from 1854-1857 and from 1862-1870. The Cybulski Correctional Institution was opened on November 3, 1993, as a program intensive, male level 2 facility. The Cybulski building is named in honor of Alexander Cybulski who served as Deputy Warden of the Somers State Prison from 1962-1983. The two facilities were consolidated as one institution in 1997, Willard-Cybulski Correctional Institution, which enhanced facility management and fiscal responsibility.
In April 2015, the Cybulski Community Reintegration Center was opened in the Cybulski portion of the Willard-Cybulski Correctional Institution. The center is a new program initiative to the department and compliments the Governor's Second Chance Society concept. Privileges and awards are earned and any offender who fails to meet the set standards will engage in a process of corrective action. The Cybulski Community Reintegration Center is part of the department's mission to continue preparing offenders, toward release back into the community, by participation in programs and chosen pathways through the center. Pathways offer opportunities in recovery, education/vocational, family reunification, faith-based, community service, positive support network, health wellness and Veterans. Within the counseling and programming services of this facility, offenders also have an opportunity to address, head on, the causes and issues that brought them into incarceration. In October 2015, a new Veterans' Services Unit was created at the center for eligible military veteran offenders, and in April 2016, a new DUI Unit for those eligible offenders was also created.

The Willard-Cybulski Correctional Institution and the Cybulski Community Reintegration Center protect the public and staff by providing a safe, secure, and humane environment where offenders participate in a mandatory structured process that instills a high standard of accountability and an expectation of responsibility on the part of the offender. As part of its agency directed mandate to provide community service support, the facility has placed more than 150 inmates daily, in supervised community based public service projects and work details. They have provided maintenance, assisted with community events, renovations and painting to communities for the state and local non-profit agencies.

Summary of Audit Findings

The summary should include the number and list of standards exceeded, number of standards met, and number and list of standards not met.

During the auditing period, Willard-Cybulski Correctional Institution reported one allegation of sexual abuse/harassment in the Pre-Audit Questionnaire (PAQ). There is a well-established zero-tolerance culture throughout the institution with documentation addressing all areas of PREA and the inmates interviewed confirmed this fact. The agency, Connecticut Department of Correction (CDOC), maintains agency policies and the institution has developed more institution specific PREA supplements. A random review of 12 employee training files established compliance with PREA training mandates and revealed that hiring and promotion practices are consistent with sexual abuse safety measures. From the pre-audit phase to the completion of the on-site visit, the CDOC and administrative staff were very professional.

Staff Interviews

Interviews with random and specialized staff confirmed that Willard-Cybulski Correctional Institution’s staff understood the agency position regarding the Prison Rape Elimination Act (PREA). Random and specialized staff were all knowledgeable about their roles in the prevention, reporting, and detection of sexual abuse and sexual harassment, and their responsibilities in the event of a PREA related incident, particularly as a first responder. Each staff member was able to verbalize the steps they would take if they were the first responder to a PREA related incident. Reporting mechanisms were displayed in all common areas and
throughout the facility. A review of the Willard-Cybulski Correctional Institution staff training curriculum was completed by the Auditor. The training records support the finding that all staff have received general PREA training.

**Inmate Interviews**

Interviews with inmates revealed that they fully understand PREA safeguards and the facility’s zero-tolerance policy. Comprehensive inmate PREA education is provided in written form (i.e. Willard-Cybulski CI Inmate Handbook), personal instruction, videos, and posters. Twenty-six vulnerability assessment instruments were examined by the Auditor which confirmed that intake and classification assessments are efficient and seamless in addressing referrals based on victimization or abusiveness screening data. Inmates (Random and Targeted) interviewed acknowledged the admissions screening process included questions regarding any history of sexual abuse or victimization and whether they would like to identify a sexual preference. Inmates expressed during interviews that they were aware of how to report abuse internally and externally. Random and targeted inmates expressed trust in the staff, and they felt comfortable reporting sexual abuse and harassment to facility staff. Less than twenty percent of inmates were very aware of the services provided by the local victim advocacy organization. Conversely, all inmates sampled had vague knowledge of community advocacy services available to victims of abuse, but each knew how to obtain more information about advocacy services from a Unit Team member in the facility or from information posted in their living units.

**Auditor Note:** No standard should be found to be “Not Applicable” or “NA”. A compliance determination must be made for each standard.

**Standards Exceeded**

- Number of Standards Exceeded: Click or tap here to enter text.
- List of Standards Exceeded: Click or tap here to enter text.

**Standards Met**

- Number of Standards Met: 45

**Standards Not Met**

- Number of Standards Not Met: Click or tap here to enter text.
- List of Standards Not Met: Click or tap here to enter text.

**Corrective Actions**

**Standard 115.13: Supervision and monitoring**

Willard-Cybulski revised the 2020 staffing plan to include the eleven point criteria outlined in Standard 115.313: (1) Generally accepted detention and correctional practices; (2) Any judicial findings of inadequacy; (3) Any findings of inadequacy from Federal investigative agencies; (4) Any findings of inadequacy from internal or external oversight bodies; (5) All components of the facility’s physical plant (including “blind-spots” or areas where staff or inmates may be isolated); (6) The composition of the inmate population; (7) The number and placement of supervisory staff; (8) Institution programs occurring on a particular shift; (9) Any applicable
State or local laws, regulations, or standards; (10) The prevalence of substantiated and unsubstantiated incidents of sexual abuse; and (11) Any other relevant factors. The facility provided the Auditor with a copy of the revision to the 2020 Willard-Cybulski’s Staffing Plan.

**Standard 115.52: Exhaustion of administrative remedies**

Willard-Cybulski CI will issue a Unit Directive outlining all provision of Standard 115.352. The facility will provide the Auditor with documented evidence of compliance with this standard. The Unit Directive will inform inmates that the agency permit residents to submit a grievance regarding an allegation of sexual abuse without any type of time limits, how to file an emergency grievance and the associated timeline, and that a resident who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint.

**Standard 115.87: Data collection**

According to the PREA Coordinator, CDOC collects accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions. This Writer found little evidence to satisfy this standard. CDOC will provide this Auditor with evidence to satisfy this standard. The Auditor will provide CDOC with sample templates for review.

**Standard 115.88: Data review for corrective action**

CDOC will complete an annual report as outlined in this standard. CDOC PREA Coordinator will provide the Auditor with a copy of the completed report for her records. CDOC would indicate the nature of any material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility.

**Standard 115.89: Data storage, publication, and destruction**

The PREA Coordinator will make available all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website. CDOC will provide the Auditor with verification of all PREA audits completed to date. CDOC will submit a workorder ticket to CDOC MIS Department to upload all final PREA reports completed since 2018.

**Standard 115.403: Audit contents and findings**

115.403 (f) The PREA Coordinator indicated that CDOC has published on its website, all final reports. By examination, the Auditor determined that all final reports were not published on the CDOC website. This standard requires corrective action. The PREA Coordinator issued a ticket to the agency IT Department to have all final agency PREA reports published on the CDOC website. Because of the pandemic and staffing issues the work request remains in the cue for actions. CDOC will provide this Auditor with confirmation of the publishing of all final reports.
PREVENTION PLANNING

Standard 115.11: Zero tolerance of sexual abuse and sexual harassment; PREA coordinator

All Yes/No Questions Must Be Answered by The Auditor to Complete the Report

115.11 (a)

- Does the agency have a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment?  ☒ Yes  ☐ No
- Does the written policy outline the agency’s approach to preventing, detecting, and responding to sexual abuse and sexual harassment?  ☒ Yes  ☐ No

115.11 (b)

- Has the agency employed or designated an agency-wide PREA Coordinator?  ☒ Yes  ☐ No
- Is the PREA Coordinator position in the upper-level of the agency hierarchy?  ☒ Yes  ☐ No
- Does the PREA Coordinator have sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities?  ☒ Yes  ☐ No

115.11 (c)

- If this agency operates more than one facility, has each facility designated a PREA compliance manager? (N/A if agency operates only one facility.)  ☒ Yes  ☐ No  ☐ NA
- Does the PREA compliance manager have sufficient time and authority to coordinate the facility’s efforts to comply with the PREA standards? (N/A if agency operates only one facility.)  ☒ Yes  ☐ No  ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does
Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, pages 1-19, addresses the requirements of Standard 115.11.

The agency's zero-tolerance policy against sexual abuse was confirmed during staff interviews. The agency's zero-tolerance toward sexual abuse is clearly established and the policy also outlines the agency's approach to preventing, detecting, and responding to sexual abuse and sexual harassment allegations. The Deputy Warden serves as the PREA Compliance Manager (PCM). In addition to the PCM, there is a agency wide Director of the PREA Investigative Unit/PREA Coordinator designated to ensure CDOC adherence to PREA. The Deputy Warden reports to the Warden of the facility and the Director of the PREA Investigative Unit/PREA Coordinator reports to the Director of Security and the Commissioner of the Agency. Zero-tolerance posters are displayed throughout every area of the facility. The agency and facility directives outline a zero-tolerance policy for all forms of sexual abuse and sexual harassment. Inmates are informed orally about the zero-tolerance policy and the PREA program during in-processing and are required to view a video during admission and orientation presentations. The Director of Security declined to be interviewed. Willard-Cybulski Correctional Institution met the requirements for Standard 115.11.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
3. Employee PREA Training Curriculum and Sign-in sheets
4. Inmate Handbook
5. Organizational Chart
6. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Coordinator
   c. Captain of the PREA Unit
7. Internet search to review the organizational chart

**Corrective action:** None required

**Standard 115.12: Contracting with other entities for the confinement of inmates**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

115.12 (a)
If this agency is public and it contracts for the confinement of its inmates with private agencies or other entities including other government agencies, has the agency included the entity’s obligation to comply with the PREA standards in any new contract or contract renewal signed on or after August 20, 2012? (N/A if the agency does not contract with private agencies or other entities for the confinement of inmates.) ☒ Yes ☐ No ☐ NA

115.12 (b)

Does any new contract or contract renewal signed on or after August 20, 2012 provide for agency contract monitoring to ensure that the contractor is complying with the PREA standards? (N/A if the agency does not contract with private agencies or other entities for the confinement of inmates.) ☐ Yes ☒ No ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*

The agency and Willard-Cybulski Correctional Institution meet the requirements of this standard. An interview with the PREA Liaison Captain, Deputy Warden/PCM, and the Willard-Cybulski Correctional Institution PAQ substantiates that the agency and facility require contractual entities which they contract for the confinement of inmates (privatized prisons and/or inmate re-entry centers) to adopt and comply with the PREA standards. The Deputy Warden/PCM confirmed that the agency’s contractual agreements were modified effective February 1, 2013, to incorporate the language requiring contractors to adopt and comply with PREA standards. Willard-Cybulski Correctional Institution has contracts for the confinement of inmates. Willard-Cybulski Correctional Institution met the requirements for Standard 115.12.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Interviews with the following:
   a. PREA Liaison Captain
   b. Deputy Warden, PREA Compliance Manager (PCM)
### Corrective action: None required

### Standard 115.13: Supervision and monitoring

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

#### 115.13 (a)

- Does the facility have a documented staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect inmates against sexual abuse? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Generally accepted detention and correctional practices? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any judicial findings of inadequacy? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any findings of inadequacy from Federal investigative agencies? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any findings of inadequacy from internal or external oversight bodies? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: All components of the facility’s physical plant (including “blind-spots” or areas where staff or inmates may be isolated)? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The composition of the inmate population? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The number and placement of supervisory staff? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The institution programs occurring on a particular shift? ☒ Yes ☐ No ☐ NA

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any applicable State or local laws, regulations, or standards? ☒ Yes ☐ No

- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The prevalence of substantiated and unsubstantiated incidents of sexual abuse? ☒ Yes ☐ No
- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any other relevant factors? ☒ Yes ☐ No

115.13 (b)
- In circumstances where the staffing plan is not complied with, does the facility document and justify all deviations from the plan? (N/A if no deviations from staffing plan.) ☒ Yes ☐ No ☐ NA

115.13 (c)
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The staffing plan established pursuant to paragraph (a) of this section? ☒ Yes ☐ No
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The facility’s deployment of video monitoring systems and other monitoring technologies? ☒ Yes ☐ No
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The resources the facility has available to commit to ensure adherence to the staffing plan? ☒ Yes ☐ No

115.13 (d)
- Has the facility/agency implemented a policy and practice of having intermediate-level or higher-level supervisors conduct and document unannounced rounds to identify and deter staff sexual abuse and sexual harassment? ☒ Yes ☐ No
- Is this policy and practice implemented for night shifts as well as day shifts? ☒ Yes ☐ No
- Does the facility/agency have a policy prohibiting staff from alerting other staff members that these supervisory rounds are occurring, unless such announcement is related to the legitimate operational functions of the facility? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (*Substantially exceeds requirement of standards*)

☒ Meets Standard (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

☐ Does Not Meet Standard (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does
not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction and Willard-Cybulski Correctional Institution, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention” Section 4, “Staffing Plan”; CT DOC Administrative Directive 2.15 “Custodial Staff Deployment” Section 5 “Staffing Plan”; and Connecticut Department of Correction, Administrative Directive 6.1, Tours and Inspections Section 4, “General Principles” and Section 5, “Tours, Inspections and Visits” collectively address the requirements of this standard.

The agency policy requires Willard-Cybulski Correctional Institution to review the staffing plans on an annual basis. Interviews with the Deputy Warden/PCM and PREA Liaison Captain confirmed compliance with PREA, and that other safety and security issues are always a primary focus when they consider and review their respective staffing plans.

Willard-Cybulski Correctional Institution developed, documented, and made its best efforts to comply on a regularly with a staffing plan that provides for adequate levels of staffing, and, where applicable, video monitoring, to protect inmates against sexual abuse and that fact is indisputable. Problematic was the staffing plan did not clearly address each of the eleven-point factors outlined in Standard 115.13 when calculating adequate staffing levels and other considerations. The Deputy Warden/PCM confirmed that he has been provided with all necessary resources to support the programs and procedures to ensure compliance with PREA standards. The audit included an examination of all video monitoring systems, inmate access to telephones, and staff interviews.

Supervisory/Administrative staff members routinely make unannounced rounds covering all shifts and these rounds are documented. Interviews with staff confirmed unannounced rounds to all areas of the facility are conducted on a weekly basis, with no warning to employees. Willard-Cybulski Correctional Institution has video cameras to augment staff presence, and mirrors. These cameras were pointed out during the tour with the Auditor. The facility utilizes convex mirrors to supplement security in areas where there are numerous corners or potential blind spots. After corrective action Willard-Cybulski Correctional Institution meets the requirements for Standard 115.13.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, pages 3 and 10, Section 4 - Staffing Plan, and Section 13 - Staff Monitoring and Intervention (Sexual Abuse)
3. Connecticut Department of Correction, Administrative Directive 2.15. Hazardous Duty Staff Deployment, Section 5 – Staffing Plan
4. Connecticut Department of Correction, Administrative Directive 6.1, Tours and Inspections Section 4, “General Principles” and Section 5, “Tours, Inspections and Visits”
5. Willard-Cybulski Correctional Institution Post Plans
6. Officer Unannounced Rounds samples from logbook
7. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
b. PREA Liaison Captain

**Corrective action:** WCCI revised the 2020 staffing plan to include the eleven point criteria outlined in Standard 115.13: (1) Generally accepted detention and correctional practices; (2) Any judicial findings of inadequacy; (3) Any findings of inadequacy from Federal investigative agencies; (4) Any findings of inadequacy from internal or external oversight bodies; (5) All components of the facility’s physical plant (including “blind-spots” or areas where staff or inmates may be isolated); (6) The composition of the inmate population; (7) The number and placement of supervisory staff; (8) Institution programs occurring on a particular shift; (9) Any applicable State or local laws, regulations, or standards; (10) The prevalence of substantiated and unsubstantiated incidents of sexual abuse; and (11) Any other relevant factors. The facility provided the Auditor with a copy of the revision to the 2020 WCCI Staffing Plan. Corrected

### Standard 115.14: Youthful inmates

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

#### 115.14 (a)

- Does the facility place all youthful inmates in housing units that separate them from sight, sound, and physical contact with any adult inmates through use of a shared dayroom or other common space, shower area, or sleeping quarters? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☒ NA

#### 115.14 (b)

- In areas outside of housing units does the agency maintain sight and sound separation between youthful inmates and adult inmates? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☒ NA

- In areas outside of housing units does the agency provide direct staff supervision when youthful inmates and adult inmates have sight, sound, or physical contact? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☒ NA

#### 115.14 (c)

- Does the agency make its best efforts to avoid placing youthful inmates in isolation to comply with this provision? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☒ NA

- Does the agency, while complying with this provision, allow youthful inmates daily large-muscle exercise and legally required special education services, except in exigent circumstances? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☒ NA

- Do youthful inmates have access to other programs and work opportunities to the extent possible? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☒ NA

**Auditor Overall Compliance Determination**
☐ **Exceeds Standard** *(Substantially exceeds requirement of standards)*

☒ **Meets Standard** *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ **Does Not Meet Standard** *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Interview with the following
   a. PREA Coordinator
   b. Deputy Warden, PREA Compliance Manager (PCM)
   c. PREA Liaison Captain

**Corrective action:** None required

**Standard 115.15: Limits to cross-gender viewing and searches**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.15 (a)

- Does the facility always refrain from conducting any cross-gender strip or cross-gender visual body cavity searches, except in exigent circumstances or by medical practitioners?
  - Yes ☒ No ☐

115.15 (b)

- Does the facility always refrain from conducting cross-gender pat-down searches of female inmates, except in exigent circumstances? *(N/A if the facility does not have female inmates.)*
  - Yes ☐ No ☐ NA ☒

- Does the facility always refrain from restricting female inmates’ access to regularly available programming or other out-of-cell opportunities in order to comply with this provision? *(N/A if the facility does not have female inmates.)*
  - Yes ☐ No ☒ NA ☒
115.15 (c)

- Does the facility document all cross-gender strip searches and cross-gender visual body cavity searches? ☒ Yes ☐ No

- Does the facility document all cross-gender pat-down searches of female inmates? (N/A if the facility does not have female inmates.) ☐ Yes ☐ No ☒ NA

115.15 (d)

- Does the facility have policies that enable inmates to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? ☒ Yes ☐ No

- Does the facility have procedures that enable inmates to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? ☒ Yes ☐ No

- Does the facility require staff of the opposite gender to announce their presence when entering an inmate housing unit? ☒ Yes ☐ No

115.15 (e)

- Does the facility always refrain from searching or physically examining transgender or intersex inmates for the sole purpose of determining the inmate’s genital status? ☒ Yes ☐ No

- If an inmate’s genital status is unknown, does the facility determine genital status during conversations with the inmate, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner? ☒ Yes ☐ No

115.15 (f)

- Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? ☒ Yes ☐ No

- Does the facility/agency train security staff in how to conduct searches of transgender and intersex inmates in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? ☒ Yes ☐ No

**Auditor Overall Compliance Determination**

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*
☑ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


Cross-gender strip or cross-gender body cavity searches are prohibited, except in emergency situations or when performed and documented by a medical practitioner. Staff interviews indicated they received cross-gender pat search training during initial and annual training. The Auditor observed that each unit has individual shower stalls for privacy while showering. The facility has implemented a policy that all staff working the unit will announce themselves prior to walking the range to allow inmates the opportunity to prepare themselves from a privacy perspective. The inmates interviewed acknowledged they can shower, dress, and use the toilet privately, without being viewed by staff of the opposite gender. Staff (random and specialized), coupled with a majority of the inmates interviewed, indicated that employees of the opposite gender announce their presence before entering a housing unit. Likewise, staff interviewed also affirmed that Willard-Cybulski Correctional Institution trains security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs. All staff interviewed confirmed that they were aware of the policy prohibiting the search of a transgender or intersex inmate for the sole purpose of determining the inmate’s genital status. During the past 12 months, the PAQ indicated there was zero cross-gender strip or cross-gender visual body cavity search of an inmate by a staff member at the Willard-Cybulski Correctional Institution. The Deputy Warden/PCM indicated that there were no exigent circumstances in which a cross-gender strip search or cross-gender-body cavity search took place at Willard-Cybulski CI in the past 12-month period. Willard-Cybulski Correctional Institution met the requirements for Standard 115.15.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
3. Willard-Cybulski CI Post Orders
4. Review of investigative Reports
5. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. Staff interviews (random)
Corrective action: None required

**Standard 115.16: Inmates with disabilities and inmates who are limited English proficient**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.16 (a)

- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are deaf or hard of hearing? ☒ Yes ☐ No

- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are blind or have low vision? ☒ Yes ☐ No

- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have intellectual disabilities? ☒ Yes ☐ No

- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have psychiatric disabilities? ☒ Yes ☐ No

- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have speech disabilities? ☒ Yes ☐ No

- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other (if "other," please explain in overall determination notes)? ☒ Yes ☐ No

- Do such steps include, when necessary, ensuring effective communication with inmates who are deaf or hard of hearing? ☒ Yes ☐ No

- Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary? ☒ Yes ☐ No
• Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have intellectual disabilities? ☒ Yes  ☐ No

• Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have limited reading skills? ☒ Yes  ☐ No

• Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Are blind or have low vision? ☒ Yes  ☐ No

115.16 (b)

• Does the agency take reasonable steps to ensure meaningful access to all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment to inmates who are limited English proficient? ☒ Yes  ☐ No

• Do these steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary? ☒ Yes  ☐ No

115.16 (c)

• Does the agency always refrain from relying on inmate interpreters, inmate readers, or other types of inmate assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate’s safety, the performance of first-response duties under §115.64, or the investigation of the inmate’s allegations? ☒ Yes  ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, page 7, Section 10 – Inmate Education; Connecticut Department of Correction, Administrative Directive 10.19, Americans with Disabilities Act; Connecticut Department of Correction, Administrative Directive 10.12,
Inmate Orientation; Connecticut Department of Correction, Administrative Directive 8.17, Gender Non-Confirming; and MCTSD Lesson Plan CSP 301-H Searching Technique collectively address the requirements in Standard 115.16.

115.16 (a) CDOC takes appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are deaf or hard of hearing.

CDOC takes appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including inmates who are blind or have low vision.

CDOC takes appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including inmates who have intellectual disabilities.

CDOC takes appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including inmates who have psychiatric disabilities.

CDOC takes appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including inmates who have speech disabilities.

CDOC takes appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment.

CDOC takes appropriate steps, when necessary, ensuring effective communication with inmates who are deaf or hard of hearing.

CDOC takes appropriate steps, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary.

CDOC ensures that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have intellectual disabilities

CDOC ensures that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have limited reading skills.
CDOC ensures that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Are blind or have low vision.

115.16 (b) CDOC takes reasonable steps to ensure meaningful access to all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment to inmates who are limited English proficient. More, steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary.

Willard-Cybulski Correctional Institution takes appropriate steps to ensure inmates with disabilities and inmates with LEP have an opportunity to participate in and benefit from the facility's efforts to prevent, detect, and respond to sexual abuse and sexual harassment. Staff interviewed were aware of the policy that, under no circumstances, are inmate interpreters or assistants to be used when dealing with PREA issues. Several documents were submitted to and reviewed by the Auditor such as PREA handouts, bulletin board postings, and an inmate handbook written in English. Inmates who have intellectual or psychiatric disabilities are referred to mental health providers to evaluate the best method to provide PREA education to the inmates.

115.16 (c) CDOC always refrain from relying on inmate interpreters, inmate readers, or other types of inmate assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate’s safety, the performance of first-response duties under §115.64, or the investigation of the inmate’s allegations.

CDOC ensures that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Are blind or have low vision. Willard-Cybulski Unit Team staff provide verbal review of inmate education and PREA related information for inmates who are blind or have low vision.

Further, the agency partners with state and local organizations such as Deaf-Blind Association of Connecticut, the Deaf Blind Association and the Connecticut Department of Mental Health and Addictive Services (DMHAS) which run state-operated programs and service to ensure effective equity in services for the Deaf/Deaf-Blind/Hard of Hearing persons. Each DMHAS state-operated facility has a designated Deaf Hard of Hearing Program (DHOH), Program Director/Clinician/Manager/or staff interpreter to coordinate DHOH services. In the Department of Mental Health and Addiction Services, the Social Services Program Administration Manager has the responsibility for managing all DMHAS state-operated facilities DHOH Programs and Services. Further, charities and non-profit organizations in the community such as the Catholic Charities Institute for Hispanic Families, Hispanic Health Council Project Connect, Community Mental Health Affiliates-Latino/Latina Substance Abuse Program, Institute of the Hispanic Family/Hispanic Alcohol and Substance Abuse and the Connecticut Puerto Rican Forum provide services and programs. Each inmate from the targeted population confirmed that they received PREA education in a language they understood. The PCM provided the review of documentation, as well as staff and inmate interviews, both support a finding that Willard-Cybulski Correctional Institution meets the requirements for Standard 115.16.
Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, page 7, Section 10 – Inmate Education
3. Connecticut Department of Correction, Administrative Directive 10.12, Inmate Orientation
5. Connecticut Department of Correction, Administrative Directive 8.17, Gender Non-Confirming
6. MCTSD Lesson Plan CSP 301-H Searching Technique
7. CDOC PREA Poster English
8. CDOC PREA Poster Spanish
10. Interpretation Services telephone numbers and instructions
11. Interviews with the following:
   a. PREA Liaison Captain
   b. PREA Compliance Manager (PCM)
   c. Staff (Random and Specialized)
   d. Inmates (Random and Targeted)
12. State of Connecticut, Department of Mental Health and Addiction Services, Office if the Commissioner, Office of Multicultural Health Equity (OMHE), Deaf or Hard of Hearing Program, protocol to request DHOH interpretive services.

CODA Link Conn, Inc.

160 Batterson Dr. New Britain, CT 06053
Donna Fernandez, RID CI/CT, Executive Director
E-Mail: donnaroma13@gmail.com 16PSX0150 www.codalinkinc.com
Phone: (954)557-5166 / Cell: (860) 682-4499
Fax: (954)-333-7172

Cosign CT, LLC

34 Shelley Rd. Middletown, CT 06457
Leslie Warren
E-Mail: lawcrdr@gmail.com www.cosignct.com
FAX: (860) 649-3797

Submit Requests for DHOH Interpreting Services to:

FAX # - 890-845-5394

Tim Warren inquiry@cosignct.com
DAS/DMHAS Contractual Agreement – Scope of Services:

1. Contractors shall provide certified, experienced, and qualified interpretation services for persons who are deaf or hard of hearing.

2. Providers or consumers may discuss their satisfaction or lack thereof with the requester or staff clinician that requested the DHOH interpreting services on their behalf.

3. DMHAS/OMHE encourages requesters/staff/clinicians to share feedback, compliments, and complaints to help ensure high quality services and compliance with contractual agreement. Feedback may be directed to Marlene F. Jacques, RN, MSN, MPH, L.M.S.W. Director, DMHAS/OMHE DHOH Program Tel #: (860) 418-6974 Fax #: (860) 418-6780 E-mail: marlene.jacques@ct.gov. Willard-Cybulski Correctional Institution meets the requirements for Standard 115.16.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, page 7, Section 10 – Inmate Education
3. Connecticut Department of Correction, Administrative Directive 10.12, Inmate Orientation
5. Connecticut Department of Correction, Administrative Directive 8.17, Gender Non-Confirming
6. MCTSD Lesson Plan CSP 301-H Searching Technique
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11. Interviews with the following:
    a. PREA Liaison Captain
    b. Deputy Warden, PREA Compliance Manager (PCM)
    c. Staff (Random and Specialized)
    d. Inmates (Random and Targeted)
12. State of Connecticut, Department of Mental Health and Addiction Services, Office if the Commissioner, Office of Multicultural Health Equity (OMHE), Deaf or Hard of Hearing Program, protocol to request DHOH interpretive services.

Standard 115.17: Hiring and promotion decisions
All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.17 (a)

▪ Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? ☒ Yes ☐ No

▪ Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? ☒ Yes ☐ No

▪ Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? ☒ Yes ☐ No

▪ Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? ☒ Yes ☐ No

▪ Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? ☒ Yes ☐ No

▪ Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? ☒ Yes ☐ No

115.17 (b)

▪ Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone who may have contact with inmates? ☒ Yes ☐ No

▪ Does the agency consider any incidents of sexual harassment in determining whether to enlist the services of any contractor who may have contact with inmates? ☒ Yes ☐ No

115.17 (c)

▪ Before hiring new employees, who may have contact with inmates, does the agency perform a criminal background records check? ☒ Yes ☐ No

▪ Before hiring new employees who may have contact with inmates, does the agency, consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse? ☒ Yes ☐ No

115.17 (d)
- Does the agency perform a criminal background records check before enlisting the services of any contractor who may have contact with inmates? ☒ Yes ☐ No

115.17 (e)

- Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with inmates or have in place a system for otherwise capturing such information for current employees? ☒ Yes ☐ No

115.17 (f)

- Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions? ☒ Yes ☐ No

- Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees? ☒ Yes ☐ No

- Does the agency impose upon employees a continuing affirmative duty to disclose any such misconduct? ☒ Yes ☐ No

115.17 (g)

- Does the agency consider material omissions regarding such misconduct, or the provision of materially false information, grounds for termination? ☒ Yes ☐ No

115.17 (h)

- Does the agency provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work? (N/A if providing information on substantiated allegations of sexual abuse or sexual harassment involving a former employee is prohibited by law.) ☒ Yes ☐ No ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does...
not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, pages 4, Section 6 Staff Selection, and page 5, Section 7, Staff Promotion and Section 8, Selecting Contractors, Vendors and Volunteers addresses Standard 115.17.

115.17 (a) CDOC prohibits the hiring or promotion of anyone who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997). Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, pages 4, Section 6 Staff Selection, and page 5, Section 7, Staff Promotion and Section 8, Selecting Contractors, Vendors and Volunteers indicates that employment with the CDOC is subject to satisfactory completion of a background investigation to determine suitability for employment as a law enforcement official.

CDOC prohibits the hiring or promotion of anyone who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse.

CDOC prohibits the hiring or promotion of anyone who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse or who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997).

CDOC prohibits the use of a contractor who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse.

CDOC prohibits the use of a contractor who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse or who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997).

115.17 (b) The HR Director confirmed during his interview that CDOC considers any incidents of sexual harassment in determining whether to hire or promote anyone who may have contact with inmates. Likewise, the HR Director also confirmed that CDOC considers any incidents of sexual harassment in determining whether to enlist the services of any contractor who may have contact with inmates.

115.17 (c) According to the HR Director and as confirmed by research of the Connecticut On-Line Law Enforcement Communication Teleprocessing (COLLECT) System website, the system is utilized to access criminal records and monitor criminal histories of current employees and contractors. There are over 15,000 certified COLLECT system users within the law enforcement /criminal justice community. The COLLECT system provides access to in-state COLLECT files and access to two national systems: National Crime Information Center (NCIC) and International Justice and Public Safety Information Sharing Network (NLETS).

NCIC stores criminal justice data for the entire country and Canada; NLETS provides the communications lines to individual states and Canada. Using NLETS, users can obtain motor vehicle data and criminal history data from states across the country and Canada. NLETS also allows states to send text messages to one or more states at a time or to send a nationwide broadcast.

COLLECT also provides its users with access to other state systems and files such as:
Department of Motor Vehicles (DMV)
Sex Offender Registry (SOR)
Protective Order Registry (POR)
Department Of Corrections (DOC)
State Police Criminal History (CCH) Weapons
Paperless Re-Arrest Warrant Network (PRAWN), and more.

The COLLECT System conducts criminal records checks is consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse.

115.17 (d) CDOC performs a criminal background record check before enlisting the services of any contractor who may have contact with inmate’s background investigations includes law enforcement and criminal record checks, credit checks, and inquiries with previous employers and personal references. Suitability determinations are made on a case-by-case basis and are based upon an individual’s character or conduct that could affect how the agency accomplishes its duties or responsibilities.

The Human Resource Director confirmed during his interview that the agency centrally initiates and coordinate all recruitment activities in conjunction with the CDOC Affirmative Action Unit. All applications are processed by the Human Resources Unit prior to hiring consideration by the approving Unit Administrator or higher authority. Information on recruitment activities is logged on the applicant flow sheet for forwarding to the Affirmative Action Unit for review. At a minimum, when an applicant is an ex-inmate and/or has any criminal history, the selection process shall include guidelines such as:

• an applicant with an undeclared criminal history shall not be considered
• an applicant who is known by the Connecticut Department of Correction to have previously engaged in sexual abuse and/or sexual harassment in an institutional setting shall not be considered for hiring.

The HR Director indicated as outlined in Willard-Cybulski Unit Directive 2.3, Employee Selection, Transfer and Promotion, CDOC will not hire anyone who may have contact with inmates who is known to the Department of Correction to have:

• Engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, institution housing persons who are mentally ill or disabled or retarded or chronically ill or handicapped, or institution providing skilled nursing or intermediate or long-term care or custodial or residential care.

• Been convicted of engaging in or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse; or

• Was civilly or administratively adjudicated to have engaged in the activity described in subsection (2) of this section.

115.17 (e) CDOC has a system in place to capture criminal behavior information for current employees and contractors.

Before hiring new employees, who may have contact with inmates, the Connecticut Department of Correction shall:

• Perform a criminal background check; and
• Consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of resident or detainee sexual abuse/harassment or any resignation pending an investigation of such allegations.
• CDOC ask the applicant in a written application or interview directly about whether they have been found to have engaged in sexual abuse/harassment in a prison, jail, lockup, community confinement facility, juvenile facility, institution housing persons who are mentally ill or disabled or retarded or chronically ill or handicapped or providing skilled nursing or intermediate or long-term care or custodial or residential care.

115.17 (f) As confirmed in his (HR Director) interview, CDOC ask all applicants and employees who may have contact with inmates directly about previous misconduct described in provision (a) of this standard in written applications or interviews for hiring or promotions.

115.17 (g) CDOC ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees. By examination, the Auditor determined the CDOC employment application asked potential employees directly about previous misconducts described in this standard.

By examination, the Auditor determined CDOC imposes upon employees a continuing affirmative duty to disclose any such misconduct. Material omissions regarding such misconduct, or the provision of materially false information regarding such misconduct may be grounds for termination.

115.17 (h) CDOC provides information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work.

The PREA Coordinator/PREA Unit Director indicated after closure of an investigation when applicable, the agency would notify the appropriate licensing and certifying agencies when professional employees are terminated for substantiated allegations of sexual abuse/sexual harassment. Documentation on file supports a finding that the facility follows this standard.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, pages 4, Section 6 Staff Selection, and page 5, Section 7, Staff Promotion and Section 8, Selecting Contractors, Vendors and Volunteers.
3. Interviews with the following:
   a. PREA Liaison Captain
   b. Human Resource Director
   c. PREA Compliance Manager (PCM)
   d. PREA Coordinator/PREA Unit Director

Corrective action: None required

**Standard 115.18: Upgrades to facilities and technologies**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.18 (a)

- If the agency designed or acquired any new facility or planned any substantial expansion or modification of existing facilities, did the agency consider the effect of the design, acquisition, expansion, or modification upon the agency’s ability to protect inmates from sexual abuse? (N/A if agency/facility has not acquired a new facility or made a substantial expansion to existing
facilities since August 20, 2012, or since the last PREA audit, whichever is later.)
☐ Yes ☒ No ☐ NA

115.18 (b)

- If the agency installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology, did the agency consider how such technology may enhance the agency’s ability to protect inmates from sexual abuse? (N/A if agency/facility has not installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology since August 20, 2012, or since the last PREA audit, whichever is later.)
  ☐ Yes ☒ No ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*
☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*
☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 20, Upgrades to Facilities and Technologies and Connecticut Department of Correction addresses the requirements of Standard 115.18.

Willard-Cybulski Correctional Institution utilizes an electronic camera system for video surveillance. Cameras are placed strategically throughout the complex to ensure the safety and security of both inmates and staff. The PAQ indicated that since the last PREA audit there were no substantial expansions, modifications, or updates to the existing facility. The PCM affirmed that WCCI considered how video technology could enhance the agency’s ability to protect inmates from sexual abuse. More, the PCM also confirmed the addition of cameras in correctional industries and in the inmate visitation room to enhance PREA prevention and detection of sexual abuse and sexual harassment. Willard-Cybulski Correctional Institution met the requirements for Standard 115.18.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 20, Upgrades to Facilities and Technologies
3. Auditor’s observations during the facility tour
4. Interviews with the following:
   a. PREA Liaison Captain
   b. Deputy Warden, PREA Compliance Manager (PCM)

Corrective action: None required

RESPONSIVE PLANNING

Standard 115.21: Evidence protocol and forensic medical examinations
All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.21 (a)

- If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) ☒ Yes ☐ No ☐ NA

115.21 (b)

- Is this protocol developmentally appropriate for youth where applicable? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) ☐ Yes ☐ No ☒ NA

- Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice’s Office on Violence Against Women publication, “A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents,” or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) ☒ Yes ☐ No ☐ NA

115.21 (c)

- Does the agency offer all victims of sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiarily or medically appropriate? ☒ Yes ☐ No

- Are such examinations performed by Sexual Assault Forensic Examiners (SAFEs) or Sexual Assault Nurse Examiners (SANEs) where possible? ☒ Yes ☐ No
- If SAFEs or SANEs cannot be made available, is the examination performed by other qualified medical practitioners (they must have been specifically trained to conduct sexual assault forensic exams)? ☒ Yes ☐ No

- Has the agency documented its efforts to provide SAFEs or SANEs? ☒ Yes ☐ No

### 115.21 (d)

- Does the agency attempt to make available to the victim a victim advocate from a rape crisis center? ☒ Yes ☐ No

- If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member? (N/A if the agency always makes a victim advocate from a rape crisis center available to victims.) ☒ Yes ☐ No ☐ NA

- Has the agency documented its efforts to secure services from rape crisis centers? ☒ Yes ☐ No

### 115.21 (e)

- As requested by the victim, does the victim advocate, qualified agency staff member, or qualified community-based organization staff member accompany and support the victim through the forensic medical examination process and investigatory interviews? ☒ Yes ☐ No

- As requested by the victim, does this person provide emotional support, crisis intervention, information, and referrals? ☒ Yes ☐ No

### 115.21 (f)

- If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating agency follow the requirements of paragraphs (a) through (e) of this section? (N/A if the agency/facility is responsible for conducting criminal AND administrative sexual abuse investigations.) ☒ Yes ☐ No ☐ NA

### 115.21 (g)

- Auditor is not required to audit this provision.

### 115.21 (h)

- If the agency uses a qualified agency staff member or a qualified community-based staff member for the purposes of this section, has the individual been screened for appropriateness to serve in this role and received education concerning sexual assault and forensic examination issues in general? (N/A if agency always makes a victim advocate from a rape crisis center available to victims.) ☒ Yes ☐ No ☐ NA

**Auditor Overall Compliance Determination**

☐ **Exceeds Standard** *(Substantially exceeds requirement of standards)*
☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*

CTDOC Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Evidence Protocol/Securing the Area; Administrative Directive 6.9, Control of Contraband and Physical Evidence, Physical Evidence; and Administrative Directive 8.1 Scope of Health Service Care, Scope of Services and Access To Care and University of Connecticut Health Center (UCONN) Correctional Managed Health Care (CMHC), policy B5.01, Response to Sexual Abuse all collectively address Standard 115.21.

115.21 (a) The Connecticut State Police is responsible for investigating allegations of sexual abuse. The CSP is the primary investigating authority in all incidents of sexual abuse. CSP follows a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for criminal prosecutions, according to the PREA Coordinator. The PREA Coordinator,

115.21 (b) The investigative protocol is developmentally appropriate. Willard-Cybulski does not house Youthful Inmates or anyone under the age of 18. The PREA Unit serves as the primary investigating authority for all incidents of sexual harassment.

More, the protocol, as appropriate, was adapted from or otherwise based on the most recent edition of the U.S. Department of Justice’s Office on Violence Against Women publication, “A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents,” or similarly comprehensive and authoritative protocols developed after 2011 outlined how the agency follows the uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings as well as protocols and requirements for forensic medical exams.

115.21 (d) CDOC makes available to the victim a victim advocate from a rape crisis center, the Alliance to End Sexual Violence. The Auditor interviewed a representative from the Alliance to End Sexual Violence who confirmed that the organization provides victim advocacy services to inmates assigned to Willard-Cybulski. Likewise, the same victim advocate confirmed that the organization and state mandate the use of qualified staff to provide the services to victims of abuse. CDOC has a contract for services with the Alliance to End Sexual Violence.

115.21 (e) CDOC PREA Liaison Captain, confirmed that as requested by the victim, a victim advocate, qualified agency staff member, or qualified community-based organization staff member would accompany and support a victim through the forensic medical examination
process and investigatory interviews and provide emotional support, crisis intervention, information, and referrals.

115.21 (f) CDOC If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating agency follow the requirements of paragraphs (a) through (e) of this section Willard medical providers do not conduct forensic examines.

Willard-Cybulski medical and mental health providers role in a sexual assault is limited to triage, emergency stabilization, after care and follow-up. Sexual assault victims are taken to the closest emergency hospital, stabilized then transferred to UCONN Medical Center in Farmington, CT as their primary provider where SAFE/SANE staff are on duty or on call. CDOC has a contract for services with UCONN.

Correctional and medical staff members were interviewed concerning this standard and all were knowledgeable of the procedures required to secure and obtain usable physical evidence when sexual abuse is alleged. CDOC and Willard-Cybulski CI both affirm their responsibility to follow a uniform evidence protocol for administrative prosecutions. Likewise, CDOC and Willard-Cybulski CI policy and procedures to include the uniform evidence protocol extends to the best efforts of the Connecticut State Police investigation of criminal prosecutions on behalf of CDOC and Willard-Cybulski CI. The CDOC PREA Investigative Unit will serve as an investigative liaison between the Connecticut State Police and correctional facilities in Connecticut. Medical services to victims of sexual abuse are provided free of charge as confirmed by specialized interviews with medical and mental health practitioners during the onsite audit period. An interview with the SANE/SAFE examiner at UCONN Hospital representative was conducted, and the health care practitioner confirmed an awareness and understanding of PREA standards. The representative indicated that a SANE/SAFE is available 24 hours a day, seven days a week or on call. Willard-Cybulski CI medical healthcare practitioners utilize forensic sexual assault medical services (SANE/SAFE) from the University of Connecticut (UCONN) if a victim is transferred to UCONN Hospital for extended care. There was zero SANE/SAFE examination conducted during the past 12 months as was evident in the investigations reviewed by the Auditor and the facility PAQ.

Based on the interviews conducted and reviews of applicable policy and related documentation, it is apparent that Willard-Cybulski CI achieves substantial compliance with the standard for the review period. Willard-Cybulski Correctional Institution met the requirements for Standard 115.21.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.6, Reporting of Incidents
3. Connecticut Department of Correction, Administrative Directive 6.9, Collection and Retention of Contraband and Physical Evidence
5. Connecticut Department of Correction, Administrative Directive 8.1, Scope of Health Care Services
6. Connecticut Department of Correction, Administrative Directive 8.5, Mental Health Services
7. Prison Rape Elimination Act (PREA), 2003, Public Law 108-79
8. Standards for Health Services in Prisons (P-B-04). 2014
10. Memorandum of Understanding between CDOC and the Connecticut State Police (CSP)
11. Memorandum of Understanding between CDOC and Connecticut Alliance to End Sexual Violence (Connecticut Alliance to End Sexual Violence)
12. Telephone interview with SANE\SAFE hospital representative regarding Willard-Cybulski victim of sexual assault.
13. Telephone interview with Connecticut Alliance to End Sexual Violence (Connecticut Alliance to End Sexual Violence)
14. Interviews with the following:
   a. PREA Liaison Captain
   b. Specialized medical and mental health providers
   c. PREA Compliance Manager (PCM)

Corrective action: None required

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**Standard 115.22: Policies to ensure referrals of allegations for investigations**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.22 (a)

- Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual abuse? ☒ Yes ☐ No
- Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual harassment? ☒ Yes ☐ No

### 115.22 (b)

- Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior? ☒ Yes ☐ No
- Has the agency published such policy on its website or, if it does not have one, made the policy available through other means? ☒ Yes ☐ No
Does the agency document all such referrals? ☒ Yes ☐ No

115.22 (c)

If a separate entity is responsible for conducting criminal investigations, does the policy describe the responsibilities of both the agency and the investigating entity? (N/A if the agency/facility is responsible for criminal investigations. See 115.21(a).) ☒ Yes ☐ No ☐ NA

115.22 (d)

 Auditor is not required to audit this provision.

115.22 (e)

 Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


115.22 (a) CDOC ensures that administrative or criminal investigation are completed for all allegations of sexual abuse and sexual harassment. During his interview the PREA Coordinator/investigator confirmed that Sexual abuse investigations are completed by the Connecticut State Patrol.

115.22 (b) CDOC has a policy (Administrative Directive 6.12, 16. Investigation of Sexual Abuse/Sexual Harassment), and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior.
CDOC has published such policy on its website. By examination, the Auditor verified that CDOC has published Administrative Directive 6.12, 16. Investigation of Sexual Abuse/Sexual Harassment on the CDOC official website.

115.22 (c) Connecticut State Police, a separate entity is responsible for conducting criminal investigations, the policy describes the responsibilities of both the agency and the investigating entity.

115.22 (d) The Auditor is not required to audit this provision.

115.22 (e) The Auditor is not required to audit this provision.

There are 4 agency investigators in the CDOC. The Auditor interviewed two trained PREA investigator for the CDOC. The CDOC/CSP MOU, dated August 1996, delineates each agency’s responsibilities relative to an incident involving a criminal act. There was 1 administrative and zero criminal allegations of sexual abuse and sexual harassment in the past 12 months. The documentation related to the investigations was contained in each investigative file and was reviewed by the Auditor. The facility utilizes a tracking log to ensure all required steps of the investigation process is completed and are timely. The tracking form is maintained by the PREA Liaison Captain. The information tracked includes the date of the allegation, name of the victim/perpetrator, RHU placement/reviews, initial two-day after-action review, full protocol, investigation outcome/date, date inmate notified of outcome, and retaliation monitoring. A review of training documents confirmed that all agency PREA Unit investigators received specialized training instruction in conducting sexual assault investigations in confined spaces/prisons. Interviews with staff (specialized and random), an investigator, and an examination of supporting documentation confirm compliance with this standard. Willard-Cybulski Correctional Institution met the requirements for Standard 115.22.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
3. Connecticut Department of Connecticut, Administrative Directive 6.6, Reporting of Incidents
7. Interviews with the following:
   a. PREA Liaison Captain
   b. PREA Coordinator
   c. Deputy Warden, PREA Compliance Manager (PCM)
   d. Captain PREA Unit
Corrective action: None required

TRAINING AND EDUCATION

Standard 115.31: Employee training

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.31 (a)

- Does the agency train all employees who may have contact with inmates on its zero-tolerance policy for sexual abuse and sexual harassment? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on how to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on inmates’ right to be free from sexual abuse and sexual harassment? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on inmates’ right to be free from retaliation for reporting sexual abuse and sexual harassment? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on the dynamics of sexual abuse and sexual harassment in confinement? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on the common reactions of sexual abuse and sexual harassment victims? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on how to detect and respond to signs of threatened and actual sexual abuse? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on how to avoid inappropriate relationships with inmates? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on how to communicate effectively and professionally with inmates, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming inmates? ☒ Yes ☐ No
- Does the agency train all employees who may have contact with inmates on how to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities? ☒ Yes ☐ No

115.31 (b)

- Is such training tailored to the gender of the inmates at the employee’s facility? ☒ Yes ☐ No
- Have employees received additional training if reassigned from a facility that houses only male inmates to a facility that houses only female inmates, or vice versa? ☒ Yes  ☐ No

### 115.31 (c)
- Have all current employees who may have contact with inmates received such training? ☒ Yes  ☐ No
- Does the agency provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures? ☒ Yes  ☐ No
- In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies? ☒ Yes  ☐ No

### 115.31 (d)
- Does the agency document, through employee signature or electronic verification, that employees understand the training they have received? ☒ Yes  ☐ No

**Auditor Overall Compliance Determination**

- ☐ **Exceeds Standard** *(Substantially exceeds requirement of standards)*
- ☒ **Meets Standard** *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*
- ☐ **Does Not Meet Standard** *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*

Connecticut Department of Connecticut, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 9, page 6, Staff Training Curriculum; and Connecticut Department of Connecticut Administrative Directive 2.7, Training and Staff Development collectively address the requirements of Standard 115.31.

115.31 (a) CDOC trains all employees who may have contact with inmates on its zero-tolerance policy for sexual abuse and sexual harassment. The Auditor interviewed a training Lieutenant from the training academy. He confirmed that CDOC staff are required to participate yearly in refresher training which includes PREA. Training records are kept by the training academy.
CDOC annual training is a mandate for all employees who may have contact with inmates on how to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures, inmates' right to be free from sexual abuse and sexual harassment, free from retaliation for reporting sexual abuse and sexual harassment, the dynamics of sexual abuse and sexual harassment in confinement, common reactions of sexual abuse and sexual harassment victims, how to detect and respond to signs of threatened and actual sexual abuse, how to avoid inappropriate relationships with inmates, how to communicate effectively and professionally with inmates, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming inmates, and how to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities. The Auditor interviewed twelve (12) random custody staff various shifts. All confirmed receiving annual training in accordance with CDOC Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 9, page 6, Staff Training Curriculum; and Connecticut Department of Corrections Administrative Directive 2.7, Training and Staff Development.

115.31 (b) PREA training is gender neutral. Willard-Cybulski is an adult male correctional facility. Training is tailored to the gender of the inmates at the employee's facility. The HR Director interviewed confirmed that employee transferring or reassigned from a female facility to a male facility would undergo additional training if reassigned from a facility that houses only male inmates to a facility that houses only female inmates, or vice versa.

115.31 (c) All current employees sampled who may have contact with inmates confirmed receiving PREA training in 2021. During an interview with a training center Lieutenant confirmed that all staff receive mandated staff training which included PREA. CDOC provides each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures.

In years in which an employee does not receive refresher training, CDOC provides refresher information on current sexual abuse and sexual harassment policies, Willard-Cybulski CI provides PREA training the training center, emails, roll calls and Unit Directives. All newly hired employees must attend and successfully complete the course curriculum before being assigned to a facility.

115.31 (d) CDOC agency document, through employee signature or electronic verification, that employees understand the training they have received. Training curriculum, training sign-in sheets, and other related training documentation were reviewed by the Auditor. Interviewed staff (random and specialized) verified the requirement to acknowledge, in writing, not only that they received the PREA training, but that they understood it.

Interviewed staff (random and specialized) verified the requirement to acknowledge, in writing, not only that they received the PREA training, but that they understood it. Willard-Cybulski Correctional Institution met the requirements for Standard 115.31.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 9, page 6, Staff Training Curriculum
3. Connecticut Department of Corrections, Administrative Directive 2.7, Training and Staff Development
4. Staff sign-in training acknowledgement
5. Staff Training Curriculum
6. Interviews with the following:
   a. PREA Liaison Captain
   b. Staff (random and specialized)
   c. Training Lieutenant CDOC Training Center

**Corrective action:** None required

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### Standard 115.32: Volunteer and contractor training

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.32 (a)

- Has the agency ensured that all volunteers and contractors who have contact with inmates have been trained on their responsibilities under the agency’s sexual abuse and sexual harassment prevention, detection, and response policies and procedures? ☒ Yes ☐ No

#### 115.32 (b)

- Have all volunteers and contractors who have contact with inmates been notified of the agency’s zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with inmates)? ☒ Yes ☐ No

#### 115.32 (c)

- Does the agency maintain documentation confirming that volunteers and contractors understand the training they have received? ☒ Yes ☐ No

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**Auditor Overall Compliance Determination**

- ☐ **Exceeds Standard** *(Substantially exceeds requirement of standards)*
- ☒ **Meets Standard** *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*
- ☐ **Does Not Meet Standard** *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**
The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


115.32 (a) The agency ensures that all active volunteers and contractors who have contact with inmates have been trained on their responsibilities under the agency’s sexual abuse and sexual harassment prevention, detection, and response policies and procedures. During this audit cycle zero volunteers or contractors who may have contact with inmates were allowed in CDOC prisons due to Covid-19 pandemic.

115.32 (b) According to the PREA Liaison Captain, all active volunteers and contractors who have contact with inmates would be informed during orientation about the agency’s zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents.

115.32 (c) CDOC maintains documentation confirming that all active volunteers and contractors understand the training they have received training would be documented and maintained on file at Willard-Cybulski Correctional Institution.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 9 B, page 6, In-Service Training
3. Connecticut Department of Corrections, Administrative Directive 2.7, Training and Staff Development Section 6 D, page 6, Volunteers
4. VIP (Volunteers, Interns, Professional Partners) Handbook
5. Interviews with the following:
   a. PREA Compliance Manager (PCM)
   b. PREA Liaison Captain
   c. Training Lieutenant

Inmates contact with contractors and volunteers has been suspended due to the pandemic. Zero volunteers or contractors were interviewed. Any such training provided would be documented and maintained on file at Willard-Cybulski Correctional Institution. Willard-Cybulski Correctional Institution met the requirements for Standard 115.32.
**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
4. VIP (Volunteers, Interns, Professional Partners) Handbook
5. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Liaison Captain
   c. Volunteers

**Corrective action:** None required

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**Standard 115.33: Inmate education**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

**115.33 (a)**

- During intake, do inmates receive information explaining the agency’s zero-tolerance policy regarding sexual abuse and sexual harassment? ☒ Yes ☐ No
- During intake, do inmates receive information explaining how to report incidents or suspicions of sexual abuse or sexual harassment? ☒ Yes ☐ No

**115.33 (b)**

- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from sexual abuse and sexual harassment? ☒ Yes ☐ No
- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from retaliation for reporting such incidents? ☒ Yes ☐ No
- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Agency policies and procedures for responding to such incidents? ☒ Yes ☐ No

**115.33 (c)**

- Have all inmates received the comprehensive education referenced in 115.33(b)? ☒ Yes ☐ No
- Do inmates receive education upon transfer to a different facility to the extent that the policies and procedures of the inmate’s new facility differ from those of the previous facility? ☒ Yes ☐ No

115.33 (d)

- Does the agency provide inmate education in formats accessible to all inmates including those who are limited English proficient? ☒ Yes ☐ No
- Does the agency provide inmate education in formats accessible to all inmates including those who are deaf? ☒ Yes ☐ No
- Does the agency provide inmate education in formats accessible to all inmates including those who are visually impaired? ☒ Yes ☐ No
- Does the agency provide inmate education in formats accessible to all inmates including those who are otherwise disabled? ☒ Yes ☐ No
- Does the agency provide inmate education in formats accessible to all inmates including those who have limited reading skills? ☒ Yes ☐ No

115.33 (e)

- Does the agency maintain documentation of inmate participation in these education sessions? ☒ Yes ☐ No

115.33 (f)

- In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to inmates through posters, inmate handbooks, or other written formats? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

115.33 (a) During intake, inmates receive information explaining the agency’s zero-tolerance policy regarding sexual abuse and sexual harassment, according to inmates (random and targeted) sampled during the onsite portion of this PREA audit. Inmates receive information explaining how to report incidents or suspicions of sexual abuse or sexual harassment.

115.33 (b) Intake staff interviewed confirmed that within 30 days of intake, CDOC provides comprehensive education to inmates either in person or through video regarding: Their rights to be free from sexual abuse and sexual harassment, their rights to be free from retaliation for reporting such incidents and CDOC policies and procedures for responding to such incidents.

115.33 (c) All inmates (random and targeted) sampled confirmed receiving a comprehensive education to include a PREA video as referenced in Standard 115.33 (b).

The intake staff interviewed confirmed that PREA related education and training is provided to all inmates upon transfer to a different facility to the extent that the policies and procedures of the inmate’s new facility differ from those of the previous facility.

115.33 (d) CDOC according to intake staff provides inmate education in formats accessible to all inmates including those who are limited English proficient when necessary, utilizing the language line or a staff person who speaks the language.

CDOC provides inmate education in formats accessible to all inmates including those who are deaf, visually impaired, limited reading skills or otherwise disabled.

CDOC provides inmate education in formats accessible to all inmates including those who are deaf.

CDOC provides inmate education in formats accessible to all inmates including those who are visually impaired. Intake staff indicates that visually impaired inmates would be read the inmate education material.

CDOC provides inmate education in formats accessible to all inmates including those who are otherwise disabled.

The Auditor noted during her tour of the facility that the facility provided other PREA related information explaining sexual abuse and reasons to report abuse on the living units and
throughout the facility. Advocacy information and PREA related information was posted in each living unit near the telephones for easy accessibility.

115.33 (e) CDOC maintains documentation of inmate participation in these education sessions. After receiving orientation and inmate education, each inmate signed an acknowledgement education training form addressing the mandates of Standard 115.33. The facility puts forth its best efforts to educate the inmates regarding PREA. Inmates receive information during the intake process including a pamphlet and inmate handbook, printed in English and Spanish.

The Auditor noted during her tour of the facility that the facility provided other PREA related information explaining sexual abuse and reasons to report abuse on the living units and throughout the facility. Advocacy information was stenciled and posted in each living unit near the telephones for easy accessibility.

After receiving orientation and inmate education, each inmate signed an acknowledgement education training form addressing the mandates of Standard 115.33. The facility puts forth its best efforts to educate the inmates regarding PREA. Inmates receive information during the intake process including a pamphlet and inmate handbook, printed in English and Spanish.

A Unit Team staff member conducts PREA education for all inmates within 30 days of their arrival at Willard-Cybulski Correctional Institution. Random and targeted inmates interviewed by the Auditor confirmed receiving PREA education within 30 days of their arrival. Willard-Cybulski Correctional Institution inmate PREA education includes definitions of sexually abusive behavior and sexual harassment, prevention strategies, and reporting modalities. Inmate education also includes viewing a PREA orientation video. The PREA video explains the facility’s zero-tolerance policy and covers the inmate’s right to be free from sexual abuse, sexual harassment, and retaliation. PREA posters were also displayed throughout the facility and in each housing unit. Inmates also have access to a "PREA Hotline" telephone number, which may be called to report sexual abuse or sexual harassment.

The facility also provides over-the-phone interpretive service for inmates that require a translator with limited English proficiency. The Auditor was provided a random sampling of A&O Checklists/Signature Sheets to verify that inmates, admitted during the auditing period, received the PREA education and relevant written materials. All inmates are required to acknowledge, in writing, completion of PREA education. During the interview process, random and targeted inmates indicated they received information about Willard-Cybulski Correctional Institution’s rules against sexual abuse/sexual harassment, when they arrived at the facility. All random and targeted inmates interviewed also indicated they were advised about their right not to be sexually abused/sexually harassed, how to report sexual abuse/sexual harassment, and their right not to be punished for reporting sexual abuse/sexual harassment. Few inmates’ samples (2%) were aware of available services outside of the facility for dealing with sexual abuse. Other inmates indicated that the facility staff conducted inmate education, but they were not listening attentively and therefore could have missed the information provided about outside services for emotional support. These same inmates confirmed seeing PREA education on their living unit and they detailed how to gain additional information if needed. Willard-Cybulski Correctional Institution met the requirements for Standard 115.33.
Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 10, Inmate Education
3. Connecticut Department of Corrections, Administrative Directive 9.3, Inmate Admissions, Transfers and Discharges, Section 5 J, page 5, PREA Screening of Newly Admitted Inmates
5. Connecticut Department of Corrections, Administrative Directive 10.12, Section 3, Initial Orientation
6. Inmate Handbook
7. Auditor tour and observation
8. Interviews with the following:
   a. PREA Liaison Captain
   b. PREA Compliance Manager (PCM)
   c. Staff (Intake)
   d. Inmates (Random and Targeted)

Corrective action: None required

Standard 115.34: Specialized training: Investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.34 (a)

- In addition to the general training provided to all employees pursuant to §115.31, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators receive training in conducting such investigations in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a.)) ☒ Yes ☐ No ☐ NA

115.34 (b)

- Does this specialized training include techniques for interviewing sexual abuse victims? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a.)) ☒ Yes ☐ No ☐ NA

- Does this specialized training include proper use of Miranda and Garrity warnings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a.)) ☒ Yes ☐ No ☐ NA
Does this specialized training include sexual abuse evidence collection in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a.).) ☒ Yes ☐ No ☐ NA

Does this specialized training include the criteria and evidence required to substantiate a case for administrative action or prosecution referral? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a.).) ☒ Yes ☐ No ☐ NA

115.34 (c)

Does the agency maintain documentation that agency investigators have completed the required specialized training in conducting sexual abuse investigations? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a.).) ☒ Yes ☐ No ☐ NA

115.34 (d)

Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


115.34 (a) In addition to the general training provided to all CDOC employees pursuant to §115.31, CDOC ensures that, to the extent the agency itself conducts sexual abuse investigations, its investigators have received training in conducting such investigations in confinement settings. Administrative Directive 1.10, Investigations, Section 11, requires each investigator who is assigned to work with the Security Division and/or PREA Unit is required to complete an approved training program prior to investigating an incident of sexual abuse or
sexual harassment. By examination the Auditor examined three (3) certificates of completion of
specialized training. The PREA Coordinator indicated during his interview that investigators are
trained through the Connecticut Department of Correction and the National Institute of
Correction (NIC).

115.34 (b) The specialized training includes techniques for interviewing sexual abuse victims,
the proper use of Miranda and Garrity warnings, evidence collection in confinement settings,
and the criteria and evidence required to substantiate a case for administrative action or
prosecution referral.

115.34 (c) CDOC maintains documentation that agency investigators have completed the
required specialized training in conducting sexual abuse investigations.

In addition to the general training provided to all CDOC employees pursuant to §115.31,
CDOC ensures that, to the extent the agency itself conducts sexual abuse investigations, its
Investigators have received training in conducting such investigations in confinement settings.
Administrative Directive 1.10, Investigations, Section 11, requires each investigator who is
assigned to work with the Security Division and/or PREA Unit is required to complete an
approved training program prior to investigating an incident of sexual abuse or sexual
harassment. The PREA Coordinator indicated during his interview that investigators are
trained through the Connecticut Department of Correction and the National Institute of
Correction (NIC).

Moreover, the agency’s curriculum for training outline provided included techniques for
interviewing sexual abuse victims, proper use of Miranda and Garrity warnings, sexual abuse
evidence collection in confinement settings, how to properly conduct interviews, and the
criteria and evidence required to substantiate a case for administrative action and prosecution
referral. The facility maintains documentation of investigators having completed the required
specialized training in conducting sexual abuse investigations.

Moreover, a review of CDOC and Willard-Cybulski CI directives confirmed policies are in place
that require PREA investigators to receive specialized investigative techniques for interviewing
sexual abuse victims. During an interview with the PREA Coordinator, he confirmed
investigative training included the proper use of Miranda and Garrity warnings, sexual abuse
evidence collection of crime scenes in correctional settings and the evidence and criteria
needed to substantiate an incident for criminal or administrative proceeding. Specialized
investigative training was also confirmed by reviewing signatures verifying participation in a
specialized training program for PREA investigators. The agency PREA Investigative Unit has
four (4) trained PREA investigators. Willard-Cybulski Correctional Institution met the
requirements for Standard 115.34.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual
   Abuse/Sexual Harassment Prevention and Intervention Section 16, page 14,
   Investigation of Sexual Abuse/Sexual Harassment
3. Connecticut Department of Corrections, Administrative Directive 1.10, Investigations Section 11, page 6, Training
4. Training Logs/Records of Investigative Staff
5. Interviews with the following:
   a. PREA Liaison Captain
   b. PREA Compliance Manager (PCM)
   c. PREA Investigative Unit Director, PREA Coordinator
   d. Staff (Random and Specialized)
   e. Specialized training certificates (3)

Corrective action: None required

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**Standard 115.35: Specialized training: Medical and mental health care**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.35 (a)

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to detect and assess signs of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ☒ Yes ☐ No ☐ NA

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to preserve physical evidence of sexual abuse? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ☒ Yes ☐ No ☐ NA

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to respond effectively and professionally to victims of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ☒ Yes ☐ No ☐ NA

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to report allegations or suspicions of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ☒ Yes ☐ No ☐ NA

115.35 (b)

- If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency medical staff at the facility do not conduct forensic exams or the agency does not employ medical staff.) ☐ Yes ☐ No ☒ NA

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115.35 (c)

- Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ☒ Yes ☐ No ☐ NA

115.35 (d)

- Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.31? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners employed by the agency.) ☒ Yes ☐ No ☐ NA

- Do medical and mental health care practitioners contracted by or volunteering for the agency also receive training mandated for contractors and volunteers by §115.32? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners contracted by or volunteering for the agency.) ☒ Yes ☐ No ☐ NA

Auditor Overall Compliance Determination

☒ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Connecticut, Administrative Directive 2.7, Training and Staff Development Section 8 C, page 7, All Employees; Connecticut Department of Connecticut, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 9 B, page 6, In-Service Training; and Connecticut Department of Connecticut, Administrative Directive 8.6, Credentials for Health Services Staff, Section 6, Training of Health Services Staff collectively address the requirements of Standard 115.35.

115.35 (a) CDOC ensures that all full-and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to detect and assess signs of sexual abuse and sexual harassment.
CDOC ensures that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to preserve physical evidence of sexual abuse.

CDOC ensures that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to respond effectively and professionally to victims of sexual abuse and sexual harassment.

CDOC ensures that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how and to whom to report allegations or suspicions of sexual abuse and sexual harassment. Medical and mental health staff interviewed acknowledged completing specialized training for medical and mental health providers. The same staff also signed written acknowledgement forms acknowledging that they received and understood the training as it relates to PREA. Furthermore, interviews with medical and mental health staff confirmed awareness of their responsibilities to detect, assess signs of sexual abuse and sexual harassment, preserve physical evidence of sexual abuse and how to respond and report PREA related incidents.

115.35 (b) Medical staff at Willard-Cybulski CI does not conduct forensic examinations. Exams are conducted in at UCONN with a qualified Sexual Assault Nurse Examiner (SANE) or Sexual Assault Forensic Examiner (SAFE). The examiners are qualified SAFE and SANE practitioners that comply with the National Protocol for Sexual Assault Medical Forensic Examinations.

115.35 (c) CDOC maintains documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere Willard-Cybulski maintains documentation that medical and mental health practitioners have received the specialized training referenced in Standard 115.35. Training rosters, staff meetings sign in sheets and acknowledgments was submitted to the Auditor for her review. All mental health and medical staff have received the required specialized training on victim identification, interviewing, reporting and clinical interventions.

115.35 (d) The training lieutenant for CDOC confirmed during his interview that medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.31.

CDOC has suspended contractor contact with inmates. Volunteerism has been suspended during this auditing cycle due to the Covid-19 virus pandemic. Moreover, medical staff at Willard-Cybulski CI do not conduct forensic examinations. Exams are conducted in at local hospital or UCONN by a qualified Sexual Assault Nurse Examiner (SANE) or Sexual Assault Forensic Examiner (SAFE). The examiners are qualified SAFE and SANE practitioners that comply with the National Protocol for Sexual Assault Medical Forensic Examinations. Willard-Cybulski maintains documentation that medical and mental health practitioners have received the specialized training referenced in Standard 115.35. Training rosters, staff meetings sign in sheets and acknowledgments was submitted to the Auditor for her review. The agency ensures all full and part-time medical and mental health practitioners, who work regularly in its facilities, have been trained according to the practitioner’s status in the agency. All mental
health and medical staff have received the required specialized training on victim identification, interviewing, reporting and clinical interventions.

Willard-Cybulski Correctional Institution employees receive training annually and support documentation was reviewed by the Auditor on site and is on file at the facility. Medical and mental health staff interviewed acknowledged completing specialized training for medical and mental health providers. The same staff also signed written acknowledgement forms acknowledging that they received and understood the training as it relates to PREA.

Furthermore, interviews with medical and mental health staff confirmed awareness of their responsibilities to detect, assess signs of sexual abuse and sexual harassment, preserve physical evidence of sexual abuse and how to respond and report PREA related incidents. Willard-Cybulski Correctional Institution met the requirements for Standard 115.35.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 2.7, Training and Staff Development Section 8 C, page 7, All Employees
4. Connecticut Department of Corrections, Administrative Directive 8.6, Credentials for Health Services Staff, Section 6, Training of Health Services Staff
5. Staff Training Agenda 2021 Annual Refresher Training
6. Training Logs/Records for Medical and Mental Health Practitioners
7. Interviews with the following:  
   a. Psychologist
   b. Health Services Administrator
   c. Staff (Random and Specialized)

**Corrective action:** None required

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**SCREENING FOR RISK OF SEXUAL VICTIMIZATION AND ABUSIVENESS**

**Standard 115.41: Screening for risk of victimization and abusiveness**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

**115.41 (a)**

- Are all inmates assessed during an intake screening for their risk of being sexually abused by other inmates or sexually abusive toward other inmates? ☒ Yes  ☐ No
- Are all inmates assessed upon transfer to another facility for their risk of being sexually abused by other inmates or sexually abusive toward other inmates? ☒ Yes ☐ No

115.41 (b)

- Do intake screenings ordinarily take place within 72 hours of arrival at the facility? ☒ Yes ☐ No

115.41 (c)

- Are all PREA screening assessments conducted using an objective screening instrument? ☒ Yes ☐ No

115.41 (d)

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (1) Whether the inmate has a mental, physical, or developmental disability? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (2) The age of the inmate? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (3) The physical build of the inmate? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (4) Whether the inmate has previously been incarcerated? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (5) Whether the inmate’s criminal history is exclusively nonviolent? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (6) Whether the inmate has prior convictions for sex offenses against an adult or child? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (7) Whether the inmate is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming (the facility affirmatively asks the inmate about his/her sexual orientation and gender identity AND makes a subjective determination based on the screener’s perception whether the inmate is gender non-conforming or otherwise may be perceived to be LGBTI)? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (8) Whether the inmate has previously experienced sexual victimization? ☒ Yes ☐ No
- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (9) The inmate’s own perception of vulnerability? ☒ Yes ☐ No

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (10) Whether the inmate is detained solely for civil immigration purposes? ☒ Yes ☐ No

**115.41 (e)**
- In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency, prior acts of sexual abuse? ☒ Yes ☐ No

- In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency, prior convictions for violent offenses? ☒ Yes ☐ No

- In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, as known to the agency, history of prior institutional violence or sexual abuse? ☒ Yes ☐ No

**115.41 (f)**
- Within a set time period not more than 30 days from the inmate’s arrival at the facility, does the facility reassess the inmate’s risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening? ☒ Yes ☐ No

**115.41 (g)**
- Does the facility reassess an inmate’s risk level when warranted due to a referral? ☒ Yes ☐ No

- Does the facility reassess an inmate’s risk level when warranted due to a request? ☒ Yes ☐ No

- Does the facility reassess an inmate’s risk level when warranted due to an incident of sexual abuse? ☒ Yes ☐ No

- Does the facility reassess an inmate’s risk level when warranted due to receipt of additional information that bears on the inmate’s risk of sexual victimization or abusiveness? ☒ Yes ☐ No

**115.41 (h)**
- Is it the case that inmates are not ever disciplined for refusing to answer, or for not disclosing complete information in response to, questions asked pursuant to paragraphs (d)(1), (d)(7), (d)(8), or (d)(9) of this section? ☒ Yes ☐ No

**115.41 (i)**
- Has the agency implemented appropriate controls on the dissemination within the facility of responses to questions asked pursuant to this standard in order to ensure that sensitive information is not exploited to the inmate’s detriment by staff or other inmates? ☒ Yes ☐ No

**Auditor Overall Compliance Determination**
☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☑ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

**Instructor's Narrative for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


115.41 (a): Within 72 hours of the resident's arrival at Willard-Cybulski, Connecticut Department of Corrections obtains and uses information about each resident's personal history and behavior to reduce risk of sexual abuse or sexual abusive behavior. Information is also periodically updated by the Unit Administrator as needed throughout a resident's confinement. Interviews with random and targeted resident sampled during the onsite audit confirmed participating in a risk screening for victimization or abusiveness during the intake process within 72 hours of their arrival.

115.41 (b): By examination the Auditor determined that Connecticut Department of Corrections PREA screening assessments are conducted using an objective screening instrument.

115.41 (c): The PREA screening assessments, at a minimum, considers: Prior sexual victimization or abusiveness, survey any gender nonconforming appearance or manner or identification as lesbian, gay, bisexual, transgender, or intersex, and whether the resident may therefore be vulnerable to sexual abuse, current charges and criminogenic history, age of the resident, level of emotional and cognitive development, physical size and stature, history of mental illness or mental disabilities, any history of intellectual, developmental or physical disabilities, a resident's own perception of vulnerability, and any other specific information about individual residents that may indicate heightened needs for supervision, additional safety precautions, or separation from certain other residents.

Risk management staff review all relevant pre-sentence documentation and information from other confinement facilities and reassess a resident's risk level, as necessary. Agency policy prohibits residents from being disciplined for refusing to answer, or for not disclosing complete information in response to questions regarding their mental/physical health, developmental disability, sexual preferences, sexual victimization history and perception of vulnerability to inform program, bed assignment, education with the goal of keeping residents at a high risk of
being sexually abused/sexually harassed separate from those residents who are at a high risk of being sexually abusive. Housing and program assignments are made on a case-by-case basis.

115.41 (d): PREA screening assessments and risk of victimization and abusiveness is ascertained through conversations with the resident during the intake process and medical mental health screenings. Random and targeted residents sample confirmed that risk management staff ascertain information through conversation, during the classification assessment, face-to-face interviews, from court records, case files, behavioral records, or other relevant documentation such as the resident’s institutional record. Random and targeted residents sample confirmed that risk management staff indicated were professional and respectful and considered they’re on views of vulnerability and sexual identity on a case-by-case basis. Interviews with risk management staff and a random review of risk screening assessments support the finding that the facility follows this standard.

115.41 (e): According to specialized health care practitioners, the dissemination of personal identifying information (PII) and sensitive information is limited and controlled to ensure that sensitive information is not exploited to the resident’s detriment by staff or other residents. According to medical and mental health practitioners interviewed the dissemination of PII is protected through use of individual passwords and restricting access of resident files to medical and mental health practitioners and security management with a need to know.

115.41 (f) According to the Counselor, within a set time not more than 30 days from the inmate’s arrival at the facility, does the facility reassess the inmate’s risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening. The Auditor examined 26 reassessments to determine compliance.

115.41 (g) The Counselor confirmed during her interview that inmates would be reassess if an inmate’s risk level changed or when warranted due to a referral, due to a request, due to an incident of sexual abuse or when warranted due to receipt of additional information that bears on the inmate’s risk of sexual victimization or abusiveness.

Moreover, CDOC and Willard-Cybulski policies require the use of a screening instrument to determine proper housing, bed assignment, work assignment, education, and other program assignments, with the goal of keeping inmates at a high risk of being sexually abused/sexually harassed separate from those inmates who are at a high risk of being sexually abusive. Willard-Cybulski assesses all inmates during intake screening to include inmates that transfer from other prisons for risk of being sexually abused.

Interviews with staff and inmates (targeted and random) confirmed that intake screenings are conducted within 72 hours of the inmate’s arrival at the facility. In addition, during intake screening, procedures require staff to review available documentation (judgment and sentence, commitment orders, criminal records, investigation reports, field and medical files) for any indication that an inmate has a history of sexually aggressive behavior. Housing assignments are made accordingly.

Willard-Cybulski utilizes a CDOC PREA Screening Form (CN 9306/2) as the objective screening instruments to screen for risk of victimization and abusiveness. Staff interviews and
documentation review confirmed that the CN 9306/2 form included the required information outlined in Standard 115.41.

Interviews with targeted and random inmates denied being disciplined for refusing to answer, or for not disclosing complete information in response to any questions as stated in section (d). The Deputy Warden/PCM indicated during an interview that the facility has implemented appropriate controls to monitor the dissemination of sensitive information within the facility. Inmate information is password protected and physical files are monitored by medical staff using a login and out system to prevent information being exploited to the inmate’s detriment by staff or other inmates.

Housing and program assignments are made on a case-by-case basis and inmates are not placed in housing units based solely on their sexual identification or status. Interviews with risk management staff and a random review of 26 risk screening assessments support the finding that the facility follows Standard 115.41. Willard-Cybulski Correctional Institution met the requirements for Standard 115.41.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 11, page 7, Screening for Risk and Abusiveness and subsection B, After Intake to the Facility
5. HR001 Intake Screening Form
6. CN 9306 PREA Screening Form
7. Interviews with the following:
   a. Medical practitioners
   b. Mental practitioners
   c. Staff (Random and Specialized)
   d. Unit Administrator
   e. Inmates (random and targeted)
   f. Unit Orientation Counselor

Standard 115.42: Use of screening information

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report
115.42 (a) Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Housing Assignments? ☒ Yes ☐ No

Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Bed assignments? ☒ Yes ☐ No

Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Work Assignments? ☒ Yes ☐ No

Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Education Assignments? ☒ Yes ☐ No

Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Program Assignments? ☒ Yes ☐ No

115.42 (b) Does the agency make individualized determinations about how to ensure the safety of each inmate? ☒ Yes ☐ No

115.42 (c) When deciding whether to assign a transgender or intersex inmate to a facility for male or female inmates, does the agency consider, on a case-by-case basis whether a placement would ensure the inmate’s health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns inmates to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)? ☒ Yes ☐ No

When making housing or other program assignments for transgender or intersex inmates, does the agency consider on a case-by-case basis whether a placement would ensure the inmate’s health and safety, and whether a placement would present management or security problems? ☒ Yes ☐ No

115.42 (d) Are placement and programming assignments for each transgender or intersex inmate reassessed at least twice each year to review any threats to safety experienced by the inmate? ☒ Yes ☐ No

115.42 (e)
Are each transgender or intersex inmate’s own views with respect to his or her own safety given serious consideration when making facility and housing placement decisions and programming assignments? ☒ Yes ☐ No

115.42 (f)

Are transgender and intersex inmates given the opportunity to shower separately from other inmates? ☒ Yes ☐ No

115.42 (g)

Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: lesbian, gay, and bisexual inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I inmates pursuant to a consent decree, legal settlement, or legal judgement.) ☒ Yes ☐ No ☐ NA

Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: transgender inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I inmates pursuant to a consent decree, legal settlement, or legal judgement.) ☒ Yes ☐ No ☐ NA

Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: intersex inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I inmates pursuant to a consent decree, legal settlement, or legal judgement.) ☒ Yes ☐ No ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

115.42 (a) By examination, the Auditor that CDOC uses information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Housing, bed and to inform work assignments.

CDOC uses information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Education and program assignments.

115.42 (b) Interviews with the Counseling Supervisor confirmed that CDOC makes individualized determinations about how to ensure the safety of each inmate. The Supervisor explained that housing and program assignments at Willard-Cybulsiki Correctional Institution are made on a case-by-case basis and inmates are not placed in housing units based solely on their sexual identification or status. The Auditor interviewed random and targeted inmates during the onsite audit. Each targeted inmate interviewed during the audit denied being placed in a dedicated living unit because of their gender identity, whether the inmate is or was perceived to be gay, bisexual, transgender, intersex, or gender nonconforming. The PREA Coordinator confirmed that Willard-Cybulsiki was not operating under a consent decree, legal settlement, or legal judgment that required the facility to establish a dedicated facility, unit, or wing for gay, bisexual, transgender, or intersex inmates.

115.42 (c) When deciding whether to assign a transgender or intersex inmate to a facility for male or female inmates, the PREA Coordinator/agency designee confirmed that CDOC considers, on a case-by-case basis whether a placement would ensure the inmate’s health and safety, and whether a placement would present management or security problems (Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 11 D, page 9, Transgender and Intersex Inmates).

115.42 (d) Placement and programming assignments for each transgender or intersex inmate reassessed at least twice each year to review any threats to safety experienced by the inmate. As confirmed by the Counselor. During the facility audit there were zero transgender or intersex inmates assigned to Willard-Cybulsiki.

115.42 (e) According to the PREA Coordinator, CDOC considers, transgender or intersex inmate’s own views with respect to his or her own safety given serious consideration when making facility and housing placement decisions and programming assignments.

115.42 (f) By examination the Auditor determined that a transgender and intersex inmate could be given the opportunity to shower and perform bodily functions separately from other inmates during the facility tour.
More, during the audit, a Counselor confirmed during individual interviews that a transgender or intersex inmate would be reassessed twice a year to review any threats to safety experienced by the inmate. Serious consideration would be given by staff with respect to their own safety.

115.42 (g) According to the PREA Coordinator, agency designee, CDOC always refrains from placing: transgender inmates in dedicated facilities, units, or wings solely based on such identification or status,

According to the PREA Coordinator, agency designee, CDOC always refrains from placing lesbian, gay, and bisexual inmates in dedicated facilities, units, or wings solely based on such identification or status the agency always refrain from placing lesbian, gay, and bisexual inmates in dedicated facilities, units, or wings solely based on such identification or status.

According to the PREA Coordinator, agency designee, CDOC always refrains placing intersex inmates in dedicated facilities, units, or wings solely based on such identification or status.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 11 C, page 9, Use of Screening Information
4. Interviews with the following:
   a. Staff (Random and Specialized)
   b. Inmates (Random and Targeted)
   c. PREA Liaison Captain
   d. Counselor
   e. PREA Coordinator, agency designee

Corrective action: None required

Standard 115.43: Protective Custody

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.43 (a)

- Does the facility always refrain from placing inmates at high risk for sexual victimization in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers? ☒ Yes ☐ No
• If a facility cannot conduct such an assessment immediately, does the facility hold the inmate in involuntary segregated housing for less than 24 hours while completing the assessment? ☒ Yes ☐ No

115.43 (b)

• Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Programs to the extent possible? ☒ Yes ☐ No

• Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Privileges to the extent possible? ☒ Yes ☐ No

• Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Education to the extent possible? ☒ Yes ☐ No

• Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Work opportunities to the extent possible? ☒ Yes ☐ No

• If the facility restricts any access to programs, privileges, education, or work opportunities, does the facility document the opportunities that have been limited? (N/A if the facility never restricts access to programs, privileges, education, or work opportunities.) ☒ Yes ☐ No ☐ NA

• If the facility restricts any access to programs, privileges, education, or work opportunities, does the facility document the duration of the limitation? (N/A if the facility never restricts access to programs, privileges, education, or work opportunities.) ☒ Yes ☐ No ☐ NA

• If the facility restricts any access to programs, privileges, education, or work opportunities, does the facility document the reasons for such limitations? (N/A if the facility never restricts access to programs, privileges, education, or work opportunities.) ☒ Yes ☐ No ☐ NA

115.43 (c)

• Does the facility assign inmates at high risk of sexual victimization to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged? ☒ Yes ☐ No

• Does such an assignment not ordinarily exceed a period of 30 days? ☒ Yes ☐ No

115.43 (d)

• If an involuntary segregated housing assignment is made pursuant to paragraph (a) of this section, does the facility clearly document the basis for the facility’s concern for the inmate’s safety? ☒ Yes ☐ No

• If an involuntary segregated housing assignment is made pursuant to paragraph (a) of this section, does the facility clearly document the reason why no alternative means of separation can be arranged? ☒ Yes ☐ No

115.43 (e)
In the case of each inmate who is placed in involuntary segregation because he/she is at high risk of sexual victimization, does the facility afford a review to determine whether there is a continuing need for separation from the general population EVERY 30 DAYS? ☒ Yes  ☐ No

**Auditor Overall Compliance Determination**

☐  **Exceeds Standard** *(Substantially exceeds requirement of standards)*

☒  **Meets Standard** *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐  **Does Not Meet Standard** *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Connecticut, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 11, page 7, Screening for Risk and Abusiveness and subsection B, After Intake to the Facility and Connecticut Department of addresses the requirements of this Standard 115.43.

CDOC administrative directive indicates that inmates at high risk for sexual victimization shall not be placed in the Restrictive Housing Unit (RHU) unless an assessment of all available alternatives has been made and there is no available means of separating the inmate from the abuser.

115.43 (a) According to the PREA Compliance Manager and PREA Liaison Captain, the facility always refrains from placing inmates at high risk for sexual victimization in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers.

More, if facility cannot conduct such an assessment immediately, the Willard-Cybulski would hold the inmate in involuntary segregated housing for less than 24 hours while completing the assessment.

CDOC policy (Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 11, page 7, Screening for Risk and Abusiveness and subsection B, After Intake to the Facility) states that inmates at high risk for sexual victimization shall not be placed in the Restrictive Housing Unit (RHU) unless an assessment of all available alternatives has been made and there is no available means of separating the inmate from the abuser. The inmates are reassessed every seven days after entering the RHU. The PCM and the PREA Liaison Captain both confirmed that zero inmates at risk of sexual victimization were placed in RHU in the past 12 months.
115.43 (b) During his interview the RHU supervisor indicated that to the extent possible inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: very limited programs, some privileges, education, medical, mental health services. If a restriction is applied, the facility would document in the RHU logbook any said limitations, the opportunities limited, the duration of the limitation and the reason for the restriction.

115.43 (c) According to the Captain Liaison and the Counselor, the facility would assign inmates at high risk of sexual victimization to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged. The assignment to RHU not to ordinarily exceed a period of 30 days.

115.43 (d) If an involuntary segregated housing assignment is made pursuant to this standard, the facility would clearly document the basis for the security concerns for the inmate’s safety and clearly indicate the reason why alternative means of separation could not be arranged by the Willard-Cybulski.

115.43 (e) The Counselor confirmed, in the case of each inmate who is placed in involuntary segregation because he/she is at high risk of sexual victimization, does the facility afford a review to determine whether there is a continuing need for separation from the general population EVERY 30 DAYS.

The Auditor also interviewed custody staff who supervised inmates in RHU who also denied the placement of inmates at high risk for sexual victimization being placed in RHU as a first choice. There were no inmates at risk of sexual victimization who were assigned to the RHU during the onsite portion of the audit. Specialized staff (medical and mental health) indicated that if a victim was placed in RHU, the inmate would be seen by staff at least weekly and more frequently if necessary. A Safeguarding of Inmates Alleging Sexual Abuse/Assault Allegation Form is completed by health care practitioners when considering all appropriate alternatives for safeguarding alleged inmate victims. Interviews with staff, an examination of the RHU operations during the facility tour and an examination of policy/documentation confirmed that Willard-Cybulski met the requirements for Standard 115.43.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
3. Interviews with the following:
   a. Segregated Housing Officers
   b. Staff (Random and Specialized)
   c. Inmates (Random and Targeted)
   d. RHU staff
   e. Deputy Warden, PREA Compliance Manager (PCM)
   d. PREA Liaison Captain
**Corrective action:** None required

**REPORTING**

**Standard 115.51: Inmate reporting**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

<table>
<thead>
<tr>
<th>115.51 (a)</th>
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<tbody>
<tr>
<td>▪ Does the agency provide multiple internal ways for inmates to privately report sexual abuse and sexual harassment?</td>
<td>☒ Yes ☐ No</td>
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<tr>
<td>▪ Does the agency provide multiple internal ways for inmates to privately report retaliation by other inmates or staff for reporting sexual abuse and sexual harassment?</td>
<td>☒ Yes ☐ No</td>
</tr>
<tr>
<td>▪ Does the agency provide multiple internal ways for inmates to privately report staff neglect or violation of responsibilities that may have contributed to such incidents?</td>
<td>☒ Yes ☐ No</td>
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<tr>
<th>115.51 (b)</th>
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<tbody>
<tr>
<td>▪ Does the agency also provide at least one way for inmates to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency?</td>
<td>☒ Yes ☐ No</td>
</tr>
<tr>
<td>▪ Is that private entity or office able to receive and immediately forward inmate reports of sexual abuse and sexual harassment to agency officials?</td>
<td>☒ Yes ☐ No</td>
</tr>
<tr>
<td>▪ Does that private entity or office allow the inmate to remain anonymous upon request?</td>
<td>☒ Yes ☐ No</td>
</tr>
<tr>
<td>▪ Are inmates detained solely for civil immigration purposes provided information on how to contact relevant consular officials and relevant officials at the Department of Homeland Security? (N/A if the facility never houses inmates detained solely for civil immigration purposes)</td>
<td>☒ Yes ☐ No ☐ NA</td>
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<tr>
<th>115.51 (c)</th>
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</thead>
<tbody>
<tr>
<td>▪ Does staff accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties?</td>
<td>☒ Yes ☐ No</td>
</tr>
<tr>
<td>▪ Does staff promptly document any verbal reports of sexual abuse and sexual harassment?</td>
<td>☒ Yes ☐ No</td>
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<tr>
<th>115.51 (d)</th>
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<tbody>
<tr>
<td>▪ Does the agency provide a method for staff to privately report sexual abuse and sexual harassment of inmates?</td>
<td>☒ Yes ☐ No</td>
</tr>
</tbody>
</table>
Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


During a tour of the facility, the Auditor observed a row of telephones on each housing unit. The Auditor tested phones on every living unit for accessibility to third-party reporting entities. Willard-Cybulski also PREA related information posted on each living unit on bulletin boards detailing multiple ways for inmates to privately report sexual abuse and sexual harassment and outside victim advocacy information. Interviews with random and targeted inmates confirmed that each inmate could give examples of methods of privately reporting sexual abuse or sexual harassment. A review of supporting documentation and staff/inmate interviews indicated that there are multiple ways (verbally, in writing, anonymously, privately and from a third party) for inmates to report sexual abuse/sexual harassment. The facility has procedures in place for staff to document all allegations. There are posters and other documents on display throughout the facility which also explain reporting methods.

115.51 (a) CDOC provides multiple internal ways for inmates to privately report sexual abuse, sexual harassment, or retaliation in the following ways:

1. Reporting to any staff member either verbally or in writing (verbal reports must be documented promptly);
2. Calling the PREA hotline;
3. Writing an inmate request;
4. Writing an anonymous note;
5. Calling the Connecticut State Police;
6. Inmates detained solely for civil immigration purposes may also contact any relevant consular officials and relevant officials at the United States Department of Homeland Security.

Staff shall provide contact information to such inmates upon request. Reporting the incident to a trusted staff person, calling the PREA hotline, writing an inmate request, or writing an anonymous note. CDoc provides multiple ways for inmates to privately report staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse, sexual harassment, or retaliation. Interviews with random and targeted inmates confirmed that each inmate could give examples of methods of privately reporting sexual abuse or sexual harassment to include third-party reporting.

115.51 (b) CDoc also provides several ways for inmates to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency such as the Connecticut State Police. The Connecticut State Police a public entity can receive and immediately forward inmate reports of sexual abuse and sexual harassment to agency officials. The Connecticut State Police allows an inmate or staff to remain anonymous upon request. If applicable an inmate detained solely for civil immigration purposes would be provided information on how to contact relevant consular officials and relevant officials at the Department of Homeland Security.

115.51 (c) During interviews with random and specialized participants all confirmed they would accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties, and promptly document any verbal reports of sexual abuse and sexual harassment.

A review of supporting documentation and staff/inmate interviews indicated that there are multiple ways (verbally, in writing, anonymously, privately and from a third party) for inmates to report sexual abuse/sexual harassment. The facility has procedures in place for staff to document all allegations. There are posters and other documents on display throughout the facility which also explain reporting methods using the PREA hotline, email or writing a manager in authority.

115.51 (d) Random and specialized staff interviewed detailed methods for staff to privately sexual abuse, sexual harassment, or retaliation by (1.) Writing to or calling the Commissioner, Deputy Commissioner, District Administrator or Unit Administrator of the facility in which the incident allegedly occurred; (2). Contacting the PREA Coordinator.

Staff members interviewed during the audit were aware of their responsibility to promptly accept and document all verbal, written, anonymous, private, and third-party reports of alleged abuse. Family and friends of inmates may report sexual abuse/sexual harassment by using the CDoc website, phoning the CDoc Investigative Unit or CSP, or contacting facility staff. Moreover, all interviewed inmates confirmed awareness of the multiple methods of reporting sexual abuse/assault allegations. Interviews with staff and inmates, observations of posters addressing reporting methods, and an examination of policy/documentation confirmed that Willard Cybulski met the requirements for Standard 115.51.

Policy, Materials, Interviews and Other Evidence Reviewed:
1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 10, page 7, Inmate Education
3. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 12, page 9, Inmate and Third-Party Reporting of Sexual Abuse and Sexual Harassment
4. Connecticut Department of Corrections, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse) Inmate and Third-Party Reporting of Sexual Abuse and Sexual Harassment
5. CDOC PREA zero tolerance Policy poster (English)
6. CDOC PREA zero tolerance Policy poster (Spanish)
7. Inmate Handbook
8. Auditor’s observations during the facility tour
9. Interviews with the following:
   a. PREA Investigative Unit Director, PREA Coordinator
   b. PREA Compliance Manager (PCM)
   c. PREA Liaison Captain
   d. Staff (Random and Specialized)
   e. Inmates (Random and Targeted)

**Corrective action:** None required

**Standard 115.52: Exhaustion of administrative remedies**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.52 (a)

- Is the agency exempt from this standard? NOTE: The agency is exempt ONLY if it does not have administrative procedures to address inmate grievances regarding sexual abuse. This does not mean the agency is exempt simply because an inmate does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse. ☒ Yes ☐ No

115.52 (b)

- Does the agency permit inmates to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA
- Does the agency always refrain from requiring an inmate to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA
115.52 (c)

- Does the agency ensure that: An inmate who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

115.52 (d)

- Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does not include time consumed by inmates in preparing any administrative appeal.) (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- If the agency claims the maximum allowable extension of time to respond of up to 70 days per 115.52(d)(3) when the normal time period for response is insufficient to make an appropriate decision, does the agency notify the inmate in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- At any level of the administrative process, including the final level, if the inmate does not receive a response within the time allotted for reply, including any properly noticed extension, may an inmate consider the absence of a response to be a denial at that level? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

115.52 (e)

- Are third parties, including fellow inmates, staff members, family members, attorneys, and outside advocates, permitted to assist inmates in filing requests for administrative remedies relating to allegations of sexual abuse? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- Are those third parties also permitted to file such requests on behalf of inmates? (If a third-party files such a request on behalf of an inmate, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.) (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- If the inmate declines to have the request processed on his or her behalf, does the agency document the inmate’s decision? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

115.52 (f)

- Has the agency established procedures for the filing of an emergency grievance alleging that an inmate is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA
- After receiving an emergency grievance alleging an inmate is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- Does the initial response and final agency decision document the agency’s determination whether the inmate is in substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- Does the initial response document the agency’s action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

- Does the agency’s final decision document the agency’s action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

115.52 (g)

- If the agency disciplines an inmate for filing a grievance related to alleged sexual abuse, does it do so ONLY where the agency demonstrates that the inmate filed the grievance in bad faith? (N/A if agency is exempt from this standard.) ☒ Yes ☐ No ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

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Instructions for Overall Compliance Determination Narrative

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Connecticut Department of Connecticut, Administrative Directive 9.6, Inmate Administrative Remedies, Section 6, page 5, Inmate Grievance Procedure, and the Administrative Remedy Form CN 9602 both address the requirements of Standard 115.52. The policy requires that all PREA grievances be processed in accordance with 115.52 (a-f).
Inmates may file a grievance, however, all allegations of sexual abuse/sexual harassment, when received by staff, will immediately be referred for investigation. Inmates are not required to use an informal grievance process and procedures also allow an inmate to submit a grievance alleging sexual abuse without submitting it to the staff member who is the subject of the complaint.

115.52 (a) CDOC is not exempt from this standard. Administrative Directive 9.6, Inmate Administrative Remedies, Section 8, page 10, PREA Investigation Decision, “states complaints alleging sexual abuse or sexual harassment must be reported in accordance with Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention with Intervention, and shall be initially investigated by the PREA Investigative Unit.”

Paragraph (a) of the standard Final Rule, dated rule governed the amount of time allotted inmates to file a request for administrative remedies (typically known as grievances) following an incident of sexual abuse. The proposed standard set this time at 20 days, with an additional 90 days available if an inmate provides documentation, such as from a medical or mental health provider or counselor, that filing sooner would have been impractical due to trauma, removal from the facility, or other reasons.

115.52 (b) Paragraph (b) of the standard governs the amount of time that agencies must resolve a grievance alleging sexual abuse before it is deemed to be exhausted, to ensure that the agency is allotted a reasonable amount of time to investigate the allegation, after which the inmate may seek judicial redress. Also, paragraph (b) requires that agencies take no more than 90 days to resolve grievances alleging sexual abuse, unless additional time is needed, in which case the agency may extend up to 70 additional days. The Final Rule nor the standard considers time consumed by inmates in making appeals against these time limits.

According to the PREA Coordinator, CDOC, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention, and Intervention, permits inmates to submit a grievance regarding an allegation of sexual abuse without any type of time limits and requiring an inmate to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse. Problematic, in reviewing the same directive the Auditor found no evidence of language detailing for inmates the submission process and the exclusion of a submission deadline.

CDOC, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention, and Intervention states, omits filing an administrative remedy (grievance as a reporting option. CDOC does however provide guidance to inmates with other reporting methods such as:

1. Reporting to any staff member either verbally or in writing (verbal reports must be documented promptly).
2. Calling the PREA hotline.
3. Writing an inmate request.
4. Writing an anonymous note.
5. Calling the Connecticut State Police.
6. Inmates detained solely for civil immigration purposes may also contact any relevant consular officials and relevant officials at the United States Department of Homeland Security. Staff shall provide contact information to such inmates upon request.

According to the Federal Register, Volume. 77, No. 119, dated June 20, 2012, Standard 115.52 is consistent with the Prison Litigation Reform Act (PLRA). The standard as with the PLRA does not require a State to impose any administrative exhaustion requirements. The PLRA requires that an inmate exhaust “such administrative remedies as are available” before bringing an action under Federal law. 42 U.S.C. 1997e(a). The PLRA thus affords States a procedural defense in court by requiring inmates with grievances to satisfy such administrative exhaustion requirements as States may adopt. This standard is meant to govern only the contours of administrative remedy procedures, since under the PLRA, exhaustion of any such procedures is a prerequisite to access to judicial remedies. The Department of Justice leaves to agency discretion whether to utilize such administrative remedies as part of its procedures to combat sexual abuse. After careful review, it is unclear to the Auditor which position CDOC has taken as it relates to the inclusion or excluding of the filing of a grievance as an option for reporting sexual abuse.

Moreover, the Department of Justice leaves to an agency discretion whether to utilize such administrative remedies as part of its procedures to combat sexual abuse. As noted in § 115.51 and its counterparts, agencies must provide multiple internal ways to report abuse, as well as access to an external reporting channel. A grievance system cannot be the only method—and should not be expected to be the primary method—for inmates to report abuse. More, an inmate in an agency that lacks any administrative remedies may proceed to court directly. Accordingly, this standard is inapplicable to agencies that lack administrative remedy schemes.

Likewise, if CDOC exempts sexual abuse allegations from its administrative remedies scheme, an inmate who alleges sexual abuse may proceed to court directly about such allegations, and this standard would not apply.

115.52 (c) According to the PREA Coordinator, CDOC ensures that: An inmate who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint.

115.52 (d) According to the PREA Coordinator, CDOC (PREA Unit) would issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance. If the agency claims the maximum allowable extension of time to respond of up to 70 days per 115.52(d)(3) when the normal time for response is insufficient to make an appropriate decision, CDOC would notify the inmate in writing of any such extension and provide a date by which a decision will be made. At any level of the administrative process, including the final level, if the inmate does not receive a response within the time allotted for reply, including any properly noticed extension, the inmate should consider the absence of a response to be a denial at that level.

115.52 (e) CDOC allows third parties, including fellow inmates, staff members, family members, attorneys, and outside advocates, are permitted to assist inmates in filing requests
for administrative remedies relating to allegations of sexual abuse. By examination of investigative reports for this reporting period while onsite this auditor found no evidence of third-party reports. During his interview the PREA Coordinator, PREA Director denied receiving any third-party reports complaints on behalf of an inmate. The facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process. If the inmate declines to have the request processed on his or her behalf, CDOC/PREA Unit would document the inmate’s decision.

115.52 (f) Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention, and Intervention is the established directive for the filing of an emergency grievance. All allegations of sexual abuse are immediately investigated to include the filing of an emergency grievance alleging that an inmate is subject to a substantial risk of imminent sexual abuse. According to the PREA Coordinator, PREA Unit Director, Investigator, after receiving an emergency grievance alleging an inmate is subject to a substantial risk of imminent sexual abuse, the practice would be for the agency to immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken with an initial response within 48 hours.

Problematic, the presence of language in the agency administrative directive falls short of written details to address provision 115.52 (f). “A grievance system cannot be the only method—and should not be the primary method—for inmates to report abuse.” Conversely the Writer found zero evidence of an inmate filing an emergency grievance during this reporting period. Interviews with a sample of random and targeted inmates found zero indicating the filing of an emergency grievance which failed to adhere to the time limits prescribed in this standard. Further, the PREA Coordinator confirmed that after receiving an emergency grievance CDOC/PREA Unit would issue a decision within 5 calendar days. The initial response and final agency decision would document the agency’s determination whether the inmate is in substantial risk of imminent sexual abuse. CDOC/PREA Unit would document the agency’s final decision and action(s) taken in response to the emergency grievance.

115.52 (g) If the agency disciplines an inmate for filing a grievance related to alleged sexual abuse, it does so ONLY where the agency demonstrates that the inmate filed the grievance in bad faith, as confirmed by the PREA Coordinator.

During the onsite audit the PCM confirmed information contained in the PAQ (Standard 115.52) indicating there were zero grievances filed involving PREA related issues during the past 12 months. There were zero grievances alleging sexual abuse that involved an extension due to the final decision not being reached within 90 days. Additionally, there were zero grievances alleging sexual abuse filed by inmates in which the inmate declined third-party assistance.

If an inmate reasonably believes the issue is sensitive and the inmate’s safety or well-being would be placed in danger, if the remedy became known at the institution, the inmate may submit the remedy directly to the PREA Coordinator. Third parties, including fellow inmates, staff members, family members, attorneys and outside victim advocates shall be permitted in assisting inmates to file administrative remedies related to allegations of sexual abuse. During
the onsite audit the Deputy Warden/PCM confirmed information contained in the PAQ (Standard 115.52) indicating there were zero grievances filed involving PREA related issues during the past 12 months. There were zero grievances alleging sexual abuse that involved an extension due to the final decision not being reached within 90 days. Additionally, there were zero grievances alleging sexual abuse filed by inmates in which the inmate declined third-party assistance. Inmates are held accountable for manipulative behavior and false allegations. Generally, disciplinary action would be taken if a grievance was filed in bad faith. Willard-Cybulski Correctional Institution met the requirements for Standard 115.52.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Corrections, Administrative Directive 9.6, Inmate Administrative Remedies, Section 8, page 10, Inmate Grievance Procedure
3. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention, and Intervention
4. Interviews with the following:
   a. Staff (Random and Specialized)
   b. Inmates (Random and Targeted)
   c. PREA Compliance Manager (PCM)
   d. PREA Liaison Captain
   e. PREA Coordinator

**Corrective action:**

The facility will issue a Unit Directive outlining all provision of Standard 115.352. Willard-Cybulski will provide the Auditor with documented evidence of compliance with this standard. The Unit Directive will inform inmates that the agency permit residents to submit a grievance regarding an allegation of sexual abuse without any type of time limits, how to file an emergency grievance and the associated timeline, and that a resident who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint.

**Standard 115.53: Inmate access to outside confidential support services**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.53 (a)

- Does the facility provide inmates with access to outside victim advocates for emotional support services related to sexual abuse by giving inmates mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations? ☒ Yes ☐ No

- Does the facility provide persons detained solely for civil immigration purposes mailing addresses and telephone numbers, including toll-free hotline numbers where available of local,
State, or national immigrant services agencies? (N/A if the facility never has persons detained solely for civil immigration purposes.) ☒ Yes ☐ No ☐ NA

- Does the facility enable reasonable communication between inmates and these organizations and agencies, in as confidential a manner as possible? ☒ Yes ☐ No

### 115.53 (b)

- Does the facility inform inmates, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws? ☒ Yes ☐ No

### 115.53 (c)

- Does the agency maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide inmates with confidential emotional support services related to sexual abuse? ☒ Yes ☐ No
- Does the agency maintain copies of agreements or documentation showing attempts to enter into such agreements? ☒ Yes ☐ No

### Auditor Overall Compliance Determination

- ☐ Exceeds Standard *(Substantially exceeds requirement of standards)*
- ☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*
- ☐ Does Not Meet Standard *(Requires Corrective Action)*

### Instructions for Overall Compliance Determination Narrative

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*

Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 10, page 7, Inmate Education addresses the requirements of Standard 115.53.

The agency has a statewide MOU with a local victim advocacy group, The Alliance to End Sexual Violence. The Auditor reviewed the signed MOU document. The inmate handbook provides the contact information for alternate services and the information is also posted in each housing unit.

115.53 (a) Willard-Cybulsiki provides inmates with access to outside victim advocates for emotional support services related to sexual abuse by giving inmates mailing addresses and
telephone numbers, including toll-free hotline numbers where available, of local, State, or 
national victim advocacy or rape crisis organizations called the Alliance to End Sexual 
Violence. The facility never detains inmates solely for civil immigration purposes. Willard-
Cybulski provides inmates with reasonable communication between advocacy organizations 
in as confidential manner as possible.

115.53 (b) Willard-Cybulski informs inmates, prior to giving them access, of the extent to 
which such communications will be monitored and the extent to which reports of abuse will be 
forwarded to authorities in accordance with mandatory reporting laws. By examination, the 
Auditor tested the telephone system. A recording immediately came on the line informing the 
inmate that all calls are subject to being monitored. All random and targeted inmates sampled 
during the on-site portion of this audit believed calls were being monitored.

115.53 (c) CDOC maintains a memorandum of understanding or other agreements with 
Alliance to End Sexual Violence, to provide inmates with confidential emotional support 
services related to sexual abuse. The Auditor contacted the organization by telephone. The 
Alliance to End Sexual Violence confirmed that the community service providers would provide 
inmates with confidential emotional support services related to sexual abuse as needed.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual 
Abuse/Sexual Harassment Prevention and Intervention, Section 10, page 7, Inmate 
Education
3. MOU between the agency and by extension Willard-Cybulski and the Connecticut 
Alliance to End Sexual Violence
4. Inmate Handbook (English)
5. Interviews with the following: 
a. Staff (Random and Specialized)  
b. Inmates (Random and Targeted)  
c. PREA Compliance Manager (PCM)  
d. PREA Liaison Captain  
e. PREA Coordinator

Corrective action: None required

Standard 115.54: Third-party reporting

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.54 (a)

- Has the agency established a method to receive third-party reports of sexual abuse and sexual 
harassment? ☒ Yes ☐ No
Has the agency distributed publicly information on how to report sexual abuse and sexual harassment on behalf of an inmate? ☒ Yes  ☐ No

**Auditor Overall Compliance Determination**

☐  **Exceeds Standard** (*Substantially exceeds requirement of standards*)

☒  **Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

☐  **Does Not Meet Standard** (*Requires Corrective Action*)

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 12, page 9, Inmate and Third-Party Reporting of Sexual Abuse and Sexual Harassment and Connecticut Department of Correction addresses the requirements of Standard 115.54.

115.54 (a) CDOC has established a method to receive third-party reports of sexual abuse and sexual harassment. By examination of the CDOC official website, the Auditor determined that third party reporting is publicly distributed information on how to report inmate sexual abuse or sexual harassment on behalf of an inmate. Staff are mandated to accept such reports from individuals outside the correctional facility.

The CDOC website, posted notices (inside living units and visiting room) and the Willard-Cybulski Inmate Handbook provide inmates with contact information to the Connecticut State Police (*9333#), toll free numbers to CDOC (*9222#), and Connecticut Alliance to End Sexual Violence (*9444) and their 24-Hour Hotline (1-888-999-5545/English or 1-888-568-8332/Spanish). The website and posted notices assist third party reporters in reporting allegations of sexual abuse/sexual harassment. The inmates interviewed indicated they were aware of third-party reporting methods and would probably feel more comfortable reporting an incident of sexual abuse to a trusted staff member or a call the PREA Hotline. RAINN, a National Sexual Abuse Hotline (800-656-HOPE) is also available to the inmate population for reporting incidents of sexual abuse/sexual harassment. Third-party reporters may make reports by:

1.  Writing to or calling the Commissioner, Deputy Commissioner, District Administrator or Unit Administrator of the facility in which the incident allegedly occurred.
2.  Contacting the PREA Coordinator.

**Policy, Materials, Interviews and Other Evidence Reviewed:**
1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 12, page 9, Inmate and Third-Party Reporting of Sexual Abuse and Sexual Harassment
3. MOU between the agency the facility and The Connecticut Alliance to End Sexual Violence
4. CDOC website
5. Inmate Handbook (English)
6. Interviews with the following:
   a. Staff (Random and Specialized)
   b. Inmates (Random and Targeted)
   c. PREA Compliance Manager (PCM)
   d. PREA Liaison Captain

**Corrective action:** None required

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**OFFICIAL RESPONSE FOLLOWING AN INMATE REPORT**

**Standard 115.61: Staff and agency reporting duties**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

**115.61 (a)**

- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency? ☒ Yes ☐ No

- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against inmates or staff who reported an incident of sexual abuse or sexual harassment? ☒ Yes ☐ No

- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation? ☒ Yes ☐ No

**115.61 (b)**

- Apart from reporting to designated supervisors or officials, does staff always refrain from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions? ☒ Yes ☐ No

**115.61 (c)**
- Unless otherwise precluded by Federal, State, or local law, are medical and mental health practitioners required to report sexual abuse pursuant to paragraph (a) of this section? ☒ Yes ☐ No

- Are medical and mental health practitioners required to inform inmates of the practitioner’s duty to report, and the limitations of confidentiality, at the initiation of services? ☒ Yes ☐ No

115.61 (d)

- If the alleged victim is under the age of 18 or considered a vulnerable adult under a State or local vulnerable persons statute, does the agency report the allegation to the designated State or local services agency under applicable mandatory reporting laws? ☒ Yes ☐ No

115.61 (e)

- Does the facility report all allegations of sexual abuse and sexual harassment, including third-party and anonymous reports, to the facility’s designated investigators? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

_The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility._

Connecticut Department of Correction, Administrative Directive 6.6 Reporting of Incidents and Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse) both address Standard 115.61.

CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether it is part of the agency. Likewise, CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against inmates or staff who reported an incident of sexual abuse or sexual harassment. Further, CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation.
115.61 (a) During interviews with random and specialized staff all confirmed that CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether it is part of the agency.

During interviews with random and specialized staff all confirmed that CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against inmates or staff who reported an incident of sexual abuse or sexual harassment.

During interviews with random and specialized staff all confirmed that CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation.

115.61 (b) During interviews with random and specialized staff all confirmed that apart from reporting to designated supervisors or officials, each staff person would refrain from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions.

115.61 (c) Unless otherwise precluded by Federal, State, or local law, medical and mental health practitioners interviewed confirmed a requirement as mandatory reporters, to report sexual abuse pursuant to Standard 115.61. Further, medical and mental health practitioners interviewed confirmed an agency requirement to inform inmates of the practitioner’s duty to report, and the limitations of confidentiality, at the initiation of services.

Moreover, CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether it is part of the agency.

Likewise, CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against inmates or staff who reported an incident of sexual abuse or sexual harassment. Further, CDOC requires all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation.

115.61 (d) Willard-Cybulski does not house Youthful Inmates. Medical and mental health practitioners interviewed confirmed if the alleged victim is considered a vulnerable adult under a State or local vulnerable persons statute, the agency would report the allegation to the designated State or local services agency under applicable mandatory reporting laws.

115.61 (e) Willard-Cybulski reports all allegations of sexual abuse and sexual harassment, including third-party and anonymous reports, to the facility’s designated investigators. Staff (random and specialized) interviewed were aware of their duty to immediately report all allegations of sexual abuse, sexual harassment, and retaliation relevant to the PREA standards. The PCM indicated that unless otherwise precluded by Federal, State, or local law,
CDOC medical and mental health providers at Willard-Cybulski are required to report sexual abuse pursuant to Standard 115.61. More, CDOC/Willard-Cybulski medical and mental health providers affirmed that they are required to inform inmates of the practitioner’s duty to report, and the limitations of confidentiality, at the initiation of services. Staff typically report allegations of sexual abuse to the Shift Commander, Lieutenant, or Captain, but reports can also be made privately or by a third party.

Moreover, staff, contractors, and volunteers must report and respond to allegations of sexually abusive behavior, regardless of the source of the report. It should be mentioned that volunteerism has been suspended due to the pandemic. Contractors access to inmates has also been suspended. Staff (random and specialized) members interviewed were aware of their duty to immediately report all allegations of sexual abuse, sexual harassment, and retaliation relevant to the PREA standards. The PCM indicated that unless otherwise precluded by Federal, State, or local law, CDOC medical and mental health providers at WCCI are required to report sexual abuse pursuant to Standard 115.61. Furthermore, CDOC/WCCI medical and mental health providers affirmed that they are required to inform inmates of the practitioner’s duty to report, and the limitations of confidentiality, at the initiation of services. Staff typically report allegations of sexual abuse to the Shift Commander, Lieutenant, or Captain, but reports can also be made privately or by a third party.

CDOC policy requires the information concerning the identity of the alleged inmate victim and the specific facts of the case to be shared with staff on a need-to-know basis, because of their involvement with the victim’s welfare and/or the investigation of the incident.

Administrative Directive 6.6, Reporting of Incidents, outlines the levels or classifications of inmate disciplinary violations. Class 1 Incidents include sexual abuse with immediate evidence that it occurred; Class 2, where there is sexual abuse, however, there is no immediate evidence that it occurred; and Class 3; sexual harassment. This policy described the required reporting procedures for each level of offense. A review of policy and interviews with staff support the finding that the facility follows this standard. Willard-Cybulski Correctional Institution met the requirements for Standard 115.61.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.6 Reporting of Incidents
3. Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse)
4. Interviews with the following:
   a. Staff (Random and Specialized)
   b. Inmates (Random and Targeted)
   c. PREA Compliance Manager (PCM)
   d. PREA Liaison Captain
Standard 115.62: Agency protection duties

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.62 (a)

- When the agency learns that an inmate is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the inmate? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


115.62 (a) According to the PREA Coordinator, PREA Unit Director, when CDOC learns that an inmate is subject to a substantial risk of imminent sexual abuse, the agency takes immediate action to protect the inmate.

Staff (random and specialized) members interviewed were very aware of their duties and responsibilities when they become aware or suspect that an inmate is being sexually abused or sexually harassed. All staff (random and specialized) indicated they would act immediately to protect the inmate, including separating the victim/predator, securing the scene to protect possible evidence, preventing the destruction of potential evidence, and contacting the Shift Supervision, Lieutenant, PREA Liaison Captain, Deputy Warden/PCM and medical staff. During the Auditor interview the Deputy Warden/PCM confirmed information contained in the PAQ that in the past 12 months, there were zero instances in which Willard-Cybulski Correctional Institution staff determined that an inmate was subject to a substantial risk of
imminent sexual abuse. Willard-Cybulski Correctional Institution met the requirements for Standard 115.62.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
3. Connecticut Department of Correction, Administrative Directive 9.9 Protective Management, Section 6, Determination of Substantial Risk
4. Interviews with the following:
   a. Staff (Random and Specialized)
   b. Inmates (Random and Targeted)
   c. Deputy Warden, PREA Compliance Manager (PCM)
   d. PREA Liaison Captain

**Corrective action:** None required

### Standard 115.63: Reporting to other confinement facilities

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.63 (a)

- Upon receiving an allegation that an inmate was sexually abused while confined at another facility, does the head of the facility that received the allegation notify the head of the facility or appropriate office of the agency where the alleged abuse occurred? ☒ Yes ☐ No

115.63 (b)

- Is such notification provided as soon as possible, but no later than 72 hours after receiving the allegation? ☒ Yes ☐ No

115.63 (c)

- Does the agency document that it has provided such notification? ☒ Yes ☐ No

115.63 (d)

- Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards? ☒ Yes ☐ No

**Auditor Overall Compliance Determination**

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*
☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.6 Reporting of Incidents; and Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse) both address the requirements of Standard 115.63.

CDOC administrative directives requires that any inmate allegation of sexual abuse occurring while confined at another facility be reported to the Warden of the facility where the alleged abuse occurred, within 72 hours of receipt of the allegation.

115.63 (a) Upon receiving an allegation that an inmate was sexually abused while confined at another facility, the head of the facility that received the allegation would notify the head of the facility or appropriate office of the agency where the alleged abuse occurred.

115.63 (b) According to the PCM/Warden’s designee the said notification would be provided as soon as possible, but no later than 72 hours after receiving the allegation.

115.63 (c) According to the PCM/Warden’s designee, Willard-Cybulski/CDOC would document that it has provided such notification and notify the PREA Coordinator/PREA Unit Director.

115.63 (d) According to the PCM/Warden’s designee, the facility head or CDOC office that receives such notification will ensure that the allegation is investigated in accordance with these standards and Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention.

In the past 12 months, Willard-Cybulski received zero allegation from an inmate that he was abused while confined at another facility. The Auditor interviewed the PCM to establish procedures that require the Warden to immediately notify the Chief Executive Officer/Warden/Administrator of the other confinement facility, in writing, of the nature of the sexual abuse allegation. When the inmate reports sexual abuse/sexual harassment from state, non-bureau privatized facilities, jails, juvenile facilities, or inmate reentry centers, the Warden contacts the appropriate office of the facility and/or notifies the CDOC PREA Investigative Unit, if appropriate. The notification is to occur as soon as possible, but always within 72 hours of receiving the allegation. In the past 12 months, Willard-Cybulski Correctional Institution received zero allegation from an inmate that he was abused while confined at another facility. This information was confirmed by review of investigative reports and interviews with the PREA Unit Director and Captain. Information relative to this standard was omitted on the PAQ. Willard-Cybulski Correctional Institution met the requirements for Standard 115.63.
Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.6 Reporting of Incidents
3. Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse)
4. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain

Corrective action: None required

Standard 115.64: Staff first responder duties

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.64 (a)

- Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser? ☒ Yes ☐ No
- Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence? ☒ Yes ☐ No
- Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence? ☒ Yes ☐ No
- Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence? ☒ Yes ☐ No

115.64 (b)

- If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff? ☒ Yes ☐ No

Auditor Overall Compliance Determination
☐  **Exceeds Standard** *(Substantially exceeds requirement of standards)*

☒  **Meets Standard** *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐  **Does Not Meet Standard** *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse) addresses the requirements of Standard 115.64.

All staff (random and specialized) interviewed were extremely knowledgeable concerning their first responder duties and responsibilities upon learning of an allegation of sexual abuse/sexual harassment. Staff (random and specialized) indicated they would separate the inmates, protect the victim, secure the crime scene, prevent the destruction of usable physical evidence, and contact the Shift Commander, Deputy Warden, Deputy Warden/PCM, PREA Liaison Captain, and medical and mental health staff. The Shift Supervisor, Lieutenant, or Captain would also be responsible to protect the inmate and notify medical, mental health, the Emergency Response Team (ERT), and administrative/executive staff.

115.64 (a) According to custody staff (100%) sampled during the onsite portion of this audit, upon learning of an allegation that an inmate was sexually abused, the first security staff member to respond to the report is required to: Separate the alleged victim and abuser.

According to custody staff (100%) sampled during the onsite portion of this audit, upon learning of an allegation that an inmate was sexually abused, the first security staff member to respond to the report is required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence.

According to custody staff (100%) sampled during the onsite portion of this audit, upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence.
According to custody staff (100%) sampled during the onsite portion of this audit, upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report is required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence.

According to custody staff (100%) sampled during the onsite portion of this audit, upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report is required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence.

According to custody staff (100%) sampled during the onsite portion of this audit, upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence.

According to custody staff (100%) sampled during the onsite portion of this audit, upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report is required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence.

115.64 (b) According to non-custody staff interviewed during the onsite portion of this audit confirmed a duty as a first responder to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security Shift Supervisor, PCM and PREA Liaison Captain. The Shift Commander, Lieutenant, or PREA Liaison Captain would also be responsible to protect the inmate and notify medical, mental health, the Emergency Response Team (ERT), and administrative/executive staff.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse)
3. Interviews with the following:
   a. PREA Compliance Manager (PCM)
   b. PREA Liaison Captain
   c. Staff (Random and Specialized)
   d. Shift Commander (intermediate or upper-level manager)
   e. First responder (custody)
   f. First responder (non-custody)
Corrective action: None required

Standard 115.65: Coordinated response

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.65 (a)

- Has the facility developed a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 13, page 10, Staff Monitoring and Intervention (Sexual Abuse) addresses the requirements of Standard 115.65.

Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention and DOJ/CDOC First Responder Reference Guide response protocol addresses the requirements of this standard. Policies were reviewed by the Auditor. The local policy specifies the guidelines and procedures that prevent sexual abuse/sexual assault and provides for prompt and effective intervention, in the event abuse or assault occurs. Local policy also includes procedures for the investigation, discipline and prosecution of the assailant or abuser. The First Responder Reference Guide response protocol details first responder duties, reporting procedures, physical evidence collection/preservation, and medical/mental health care responsibilities. The First Responder Reference Guide response protocol was developed to assist staff in responding to allegations of prohibited and/or illegal sexually abusive behavior.
115.65 (a) The CDOC/Willard-Cybulski has a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse.

Further, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention details the agency/facility protocol to coordinate actions among first responders such as in a CDOC correctional facility. The facility/CDOC provides an institutional plan for addressing issues of sexual abuse and sexual harassment. The plan provides guidance for the following areas to follow:

1. First responder (custody)
2. First responder (non-custody)
3. Supervisory actions
4. Medical/Mental Health Staff actions
5. Community Supervision Staff Actions
6. Shift Commander
7. PREA Compliance Manager
8. PREA Unit

Willard-Cybulski Correctional Institution met the requirements for Standard 115.65.

Corrective action: None required

Standard 115.66: Preservation of ability to protect inmates from contact with abusers

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.66 (a)

- Are both the agency and any other governmental entities responsible for collective bargaining on the agency’s behalf prohibited from entering into or renewing any collective bargaining agreement or other agreement that limits the agency’s ability to remove alleged staff sexual abusers from contact with any inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted? ☒ Yes ☐ No

115.66 (b)

- Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
Does Not Meet Standard *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction conducts collective bargaining activities at the State level. There are no current agreements that limit the agency’s ability to remove alleged staff sexual abusers from contact with inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted. There have not been any new collective bargaining agreements since August 20, 2012. Willard-Cybulski Correctional Institution met the requirements for Standard 115.66.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Willard-Cybulski Correctional Institution Pre-Audit Questionnaire
2. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain

**Corrective action:** None required

**Standard 115.67: Agency protection against retaliation**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

**115.67 (a)**

- Has the agency established a policy to protect all inmates and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other inmates or staff? ☒ Yes ☐ No

- Has the agency designated which staff members or departments are charged with monitoring retaliation? ☒ Yes ☐ No

**115.67 (b)**

- Does the agency employ multiple protection measures, such as housing changes or transfers for inmate victims or abusers, removal of alleged staff or inmate abusers from contact with victims, and emotional support services, for inmates or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations? ☒ Yes ☐ No
Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of inmates or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff? ☒ Yes ☐ No

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of inmates who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff? ☒ Yes ☐ No

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation? ☒ Yes ☐ No

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor any inmate disciplinary reports? ☒ Yes ☐ No

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor inmate housing changes? ☒ Yes ☐ No

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor inmate program changes? ☒ Yes ☐ No

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor negative performance reviews of staff? ☒ Yes ☐ No

Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor reassignments of staff? ☒ Yes ☐ No

Does the agency continue such monitoring beyond 90 days if the initial monitoring indicates a continuing need? ☒ Yes ☐ No
- In the case of inmates, does such monitoring also include periodic status checks?
  ☒ Yes ☐ No

115.67 €

- If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation?
  ☒ Yes ☐ No

115.67 (f)

- Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*

Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 18, page 15, Post Allegation Protection of Inmates and Staff From Retaliation addresses the requirements Standard 115.67.

The policies prohibit any type of retaliation against any staff person or inmate who reports sexual abuse or sexual harassment or cooperates in related investigations. The Deputy Warden/PCM and the PREA Unit are charged with monitoring retaliation.

115.67 (a) CDOC has established a policy (Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 18, page 15, Post Allegation Protection of Inmates and Staff From Retaliation) to protect all inmates and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other inmates or staff.

CDOC has designated the department, PREA Unit is charged with monitoring retaliation from an agency perspective. Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 18, page 15, Post Allegation Protection of Inmates and Staff From Retaliation, prohibits any type of retaliation against any staff person or inmate who reports sexual abuse or sexual harassment or cooperates in related investigations.
At the facility level, the Counselor Supervisor is charged with monitoring retaliation at the facility. During his interview, the PREA Coordinator indicated that he monitors inmates for retaliation following an allegation of sexual abuse, up 90 days to ensure policy is being enforced and conducts periodic status checks on the frequency of incident reports, housing reassignments, and negative performance reviews/staff job reassignments, as required in 115.67c.

115.67 (d) During his interview the PREA Coordinator confirmed that in the case of inmates, does such monitoring also include periodic status checks. In the event of possible retaliation, the PREA Coordinator indicated that he would continue to monitor the situation indefinitely based on the circumstances. Likewise, the PREA Compliance Manager also confirmed that she would monitor retaliation beyond 90 days if circumstances require extended monitoring to protect the victim. There have been no incidents of retaliation in the past 12 months as confirmed in the PAQ, and interviews with the PREA Coordinator and facility PREA Compliance Manager. Compliance with this standard was determined by a review of policy/documentation and staff interviews.

115.67 (e) According to the PREA Coordinator, if any other individual or staff member cooperates with an investigation expresses a fear of retaliation, the PREA Unit would take appropriate measures to protect that individual against retaliation.

During the interview, PCM indicated that he follows up on all 30, 60 and 90-day reviews to ensure policy is being enforced and conducts periodic status checks on the frequency of incident reports, housing reassignments, and negative performance reviews/staff job reassignments, as required in 115.67c. In the event of possible retaliation, the Deputy Warden/PCM indicated he would monitor the situation indefinitely. The PREA Coordinator confirmed zero incidents of retaliation in the past 12 months. Compliance with this standard was determined by a review of policy/documentation, review of investigative reports and staff interviews. Willard-Cybulski Correctional Institution met the requirements for Standard 115.67.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 18, page 15, Post Allegation Protection of Inmates and Staff from Retaliation
3. Interviews with the following:
   a. PREA Compliance Manager (PCM)
   b. PREA Coordinator
   c. Counselor
   d. PREA Liaison Captain

Corrective action: None required

Standard 115.68: Post-allegation protective custody

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report
115.68 (a)

- Is any and all use of segregated housing to protect an inmate who is alleged to have suffered sexual abuse subject to the requirements of § 115.43? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 11, page 7 – 8, Screening for Risk of Victimization and Abusiveness, and page 8 – 9, After Intake to the Facility and Connecticut Department of Correction addresses the requirements of Standard 115.68.

115.68 (a) The PCM confirmed during his interview that all use of segregated housing to protect an inmate who is alleged to have suffered sexual abuse would be subject to the requirements of § 115.43. The facility’s use of segregated housing to protect an inmate who is alleged to have suffered sexual abuse is based on the requirements of Standard 115.43.

Interviews and documentation review at Willard-Cybulski indicated that inmates at high risk for sexual victimization are prohibited from being placed in involuntary segregated housing unless an assessment of all available alternatives has been made and a determination has been made that there is no available alternative means of separation from likely abusers.

Interviews with staff that supervise inmates in segregation indicated during an interview that if an assessment cannot be immediately completed, Willard-Cybulski Correctional Institution would hold the inmate in involuntary segregated housing for less than 24 hours while completing the assessment. The mentioned above require staff to assess and consider all appropriate alternatives for safeguarding alleged inmate victims of sexual abuse/sexual harassment.

The Deputy Warden/PCM confirmed with the Auditor that staff must first consider other alternatives based on the circumstances of the allegation before considering the placement of an inmate in protective custody (RHU), alternatives such as placing the inmate in another housing unit or transferring the inmate to another facility. Interviews with staff and the tour of
the facility confirmed that there are usually viable alternatives to placing victims of sexual abuse/sexual harassment in RHU. The Deputy Warden/PCM confirmed that to the extent possible, access to programs, privileges, education, and work opportunities would not be limited to inmates placed in RHU for the purpose of protective custody for reasons of sexual abuse or sexual harassment. Restrictions of programs, privileges, education, or work would be documented by the facility. There were zero inmates placed in post-allegation protective custody status within the last twelve months. Compliance with this standard was determined by a review of policy and supporting documentation, as well as a tour of the facility and staff interviews. Willard-Cybulski Correctional Institution met the requirements for Standard 115.68.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 11, page 7 – 8, Screening for Risk of Victimization and Abusiveness, and page 8 – 9, After Intake to the Facility
3. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Liaison Captain
   c. Staff (Random and Specialized)

**Corrective action:** None required

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**INVESTIGATIONS**

**Standard 115.71: Criminal and administrative agency investigations**

*All Yes/No Questions Must Be Answered by the Auditor to Complete the Report*

115.71 (a)

- When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? [N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).] ☒ Yes ☐ No ☐ NA

- Does the agency conduct such investigations for all allegations, including third party and anonymous reports? [N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).] ☒ Yes ☐ No ☐ NA

115.71 (b)

- Where sexual abuse is alleged, does the agency use investigators who have received specialized training in sexual abuse investigations as required by 115.34? ☒ Yes ☐ No
Do investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data? ☒ Yes ☐ No

Do investigators interview alleged victims, suspected perpetrators, and witnesses? ☒ Yes ☐ No

Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator? ☒ Yes ☐ No

When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution? ☒ Yes ☐ No

Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as inmate or staff? ☒ Yes ☐ No

Does the agency investigate allegations of sexual abuse without requiring an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding? ☒ Yes ☐ No

Do administrative investigations include an effort to determine whether staff actions or failures to act contributed to the abuse? ☒ Yes ☐ No

Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings? ☒ Yes ☐ No

Are criminal investigations documented in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible? ☒ Yes ☐ No

Are all substantiated allegations of conduct that appears to be criminal referred for prosecution? ☒ Yes ☐ No
115.71 (i)

- Does the agency retain all written reports referenced in 115.71(f) and (g) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years? ☒ Yes □ No

115.71 (j)

- Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation?
  ☒ Yes □ No

115.71 (k)

- Auditor is not required to audit this provision.

115.71 (l)

- When an outside entity investigates sexual abuse, does the facility cooperate with outside investigators and endeavor to remain informed about the progress of the investigation? (N/A if an outside agency does not conduct administrative or criminal sexual abuse investigations. See 115.21(a).) ☒ Yes □ No □ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard (*Substantially exceeds requirement of standards*)

☒ Meets Standard (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

☐ Does Not Meet Standard (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*

Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 6, pages 2 – 6, Initial Inquiries and Administrative Investigations; Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 8, pages 5 – 6, PREA Unit Investigations; and Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 16, page 14, Investigation of Sexual Abuse/Sexual Harassment collectively address the requirement of Standard 115.71.

The Connecticut State Police (CSP) is identified by directive and agreement as the primary investigative authority (criminal) for the CDOC and Willard-Cybulski CI. The CDOC PREA
Investigative Unit serves as the principal investigators for initial inquiries and administrative investigations. The Statewide PREA Investigative Unit Director/PREA Coordinator indicated that administrative reports that are investigated by his unit but thought to be criminal are forwarded to CSP for review and triage.

115.71 (a) When the CDOC conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively according to the PREA Coordinator, PREA Unit Director and PREA Unit Captain.

115.71 (b) Where sexual abuse is alleged, CDOC uses investigators who have received specialized training in sexual abuse investigations as required by 115.34.

115.71 (c) According to the PREA Coordinator, investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data, interview alleged victims, suspected perpetrators, and witnesses, review prior reports and complaints of sexual abuse involving the suspected perpetrator.

According to the PREA Unit Captain, investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data, interview alleged victims, suspected perpetrators, and witnesses, review prior reports and complaints of sexual abuse involving the suspected perpetrator.

115.71 (d) When the quality of evidence appears to support criminal prosecution, the Connecticut State Police would inform the PREA Unit and conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution.

115.71 (e) According to the PREA Coordinator, PREA Unit Director, agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not based on that individual’s status as inmate or staff. The agency investigates allegations of sexual abuse without requiring an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding.

According to the PREA Unit Captain, agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not based on that individual’s status as inmate or staff. The agency investigates allegations of sexual abuse without requiring an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding.

115.71 (f) According to the PREA Coordinator, PREA Unit Director, and the PREA Unit Captain, administrative investigations include an effort to determine whether staff actions or failures to act contributed to the abuse. Administrative investigations are documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings.
115.71 (g) CSP/CDOC documents criminal investigations in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible.

115.71 (h) According to the PREA Coordinator, all substantiated allegations of conduct that appears to be criminal referred for prosecution.

115.71 (i) CDOC retains all written reports referenced in 115.71(f) and (g) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years.

115.71 (j) CDOC ensures that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation.

115.71 (k) Auditor is not required to audit this provision.

115.71 (l) The Connecticut State Police an outside entity investigates allegations of sexual abuse. The agency/Willard-Cybulski would fully cooperates with outside investigators and endeavor to remain informed about the progress of the investigation, according to the PREA Coordinator.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 6, pages 2 – 6, Initial Inquiries and Administrative Investigations
3. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 8, pages 5 – 6, PREA Unit Investigations
5. Interviews with the following:
   a. PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain
   d. Staff (Random and Specialized)
   e. PREA Unit Captain

Moreover, CDOC investigators utilize The Uniform Evidence Protocol. Where sexual abuse is alleged, CDOC uses investigators who have received specialized training in sexual abuse investigations as required by Standard 115.34, investigative training that outlines how best to investigate reports of sexual abuse and harassment in correctional confinement settings.

The PREA Investigative Unit Director/PREA Coordinator indicates that all referrals to CSP is well-documented. According to the PREA Coordinator, CSP investigations would include but not be limited to gathering and preserving direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data, assessing the credibility of an alleged victim, suspect, or witness on an individual basis, review prior
reports and complaints of sexual abuse involving the suspected perpetrator and make referral for prosecutable criminal offenses to the prosecutor for action. Furthermore, the PREA Coordinator indicated that investigations for all allegations, including third party and anonymous reports would be investigated by the agency.

A total of 1 allegation of sexual abuse/sexual harassment was documented in the last 12 months, zero allegation were referred to CSP during the last 12 months. All administrative sexual abuse investigations were investigated, closed and the inmate was notified of the outcome of the investigation in writing. Compliance with this standard was determined by a review of policy/documentation, investigative files, and staff interviews. Willard-Cybulski Correctional Institution met the requirements for Standard 115.71.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 6, pages 2 – 6, Initial Inquiries and Administrative Investigations
3. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 8, pages 5 – 6, PREA Unit Investigations
5. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain
   d. Staff (Random and Specialized)

**Corrective action:** None required

**Standard 115.72: Evidentiary standard for administrative investigations**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.72 (a)

- Is it true that the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated? ☒ Yes ☐ No

**Auditor Overall Compliance Determination**

☐ **Exceeds Standard** *(Substantially exceeds requirement of standards)*

☒ **Meets Standard** *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*
Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 3, pages 1 – 2, Definitions and Acronyms; Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 6, pages 2 – 6, Initial Inquiries and Administrative Investigations.

CDOC administrative directives and the interview with the PREA Coordinator collectively address the requirement of Standard 115.72.

115.72 (a) According to the PREA Coordinator, PREA Unit Director, Investigator, the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated. When interviewed, the PREA Unit Captain was aware of the evidence standard.

Moreover, the evidence standard is a preponderance of the evidence in determining whether allegations of sexual abuse/sexual harassment are substantiated. When interviewed, the PREA Coordinator was aware of the evidence standard. The evidence standard was utilized in the cases reviewed by the Auditor. Willard-Cybulski Correctional Institution met the requirements for Standard 115.72.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 3, pages 1 – 2, Definitions and Acronyms
3. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 6, pages 2 – 6, Initial Inquiries and Administrative Investigations
4. Interviews with the following:
   a. PREA Investigative Unit Director, PREA Coordinator

Corrective action: None required

Standard 115.73: Reporting to inmates

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.73 (a)
- Following an investigation into an inmate’s allegation that he or she suffered sexual abuse in an agency facility, does the agency inform the inmate as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded? ☒ Yes ☐ No

115.73 (b)

- If the agency did not conduct the investigation into an inmate’s allegation of sexual abuse in an agency facility, does the agency request the relevant information from the investigative agency in order to inform the inmate? (N/A if the agency/facility is responsible for conducting administrative and criminal investigations.) ☒ Yes ☐ No ☐ NA

115.73 €

- Following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The staff member is no longer posted within the inmate’s unit? ☒ Yes ☐ No

- Following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The staff member is no longer employed at the facility? ☒ Yes ☐ No

- Following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility? ☒ Yes ☐ No

- Following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility? ☒ Yes ☐ No

115.73 (d)

- Following an inmate’s allegation that he or she has been sexually abused by another inmate, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility? ☒ Yes ☐ No

- Following an inmate’s allegation that he or she has been sexually abused by another inmate, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility? ☒ Yes ☐ No
115.73 €

- Does the agency document all such notifications or attempted notifications? ☒ Yes ☐ No

115.73 (f)

- Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 6, pages 2 – 4, Initial Inquiries and Administrative Investigations; Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 8, PREA Unit Investigations; and Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 16, page 14, Investigation of Sexual Abuse/Sexual Harassment collectively address the requirements of Standard 115.73.

A total of 1 allegations (one administrative and zero criminal) of sexual abuse/sexual harassment were documented in the last 12 months. All allegations were investigated, closed and each inmate was notified of the outcome of the investigation in writing. Compliance with this standard was determined by a review of administrative directives, an examination of the written notices, investigations, and staff interviews.

115.73 (a) The PREA Coordinator confirmed that following an investigation into an inmate’s allegation that he or she suffered sexual abuse in an agency facility, the agency informs the inmate as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded.

115.73 (b) Criminal investigations are conducted by the Connecticut State Police. CDOC/PREA Unit request the relevant information from the Connecticut State Police to inform the inmate. Documentation is maintained in the investigative file by the PREA Unit.
115.73 (c) The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless CDOC has determined that the allegation is unfounded, or unless the inmate has been released from custody, the PREA Unit subsequently would inform the inmate whenever: The staff member is no longer posted within the inmate’s unit.

115.73 (d) The PREA Coordinator confirmed that following an inmate’s allegation that he or she has been sexually abused by another inmate, CDOC would subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility.

The PREA Coordinator confirmed that following an inmate’s allegation that he or she has been sexually abused by another inmate, CDOC would subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility.

The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, CDOC would subsequently inform the inmate whenever: The staff member is no longer employed at the facility.

The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless CDOC has determined that the allegation is unfounded, or unless the inmate has been released from custody, CDOC would subsequently inform the inmate whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility.

115.73 (e) The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, CDOC has determined that the allegation is unfounded, or unless the inmate has been released from custody, CDOC would subsequently inform the inmate whenever: The staff member is no longer posted within the inmate’s unit.

The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, CDOC would subsequently inform the inmate whenever: The staff member is no longer employed at the facility.

The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, CDOC would subsequently inform the inmate whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility.
The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, CDOC would subsequently inform the inmate whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility.

The PREA Coordinator confirmed that following an inmate’s allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, the agency would subsequently inform the inmate whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility.

115.73 (f) Auditor is not required to audit this provision. Willard-Cybulski Correctional Institution met the requirements for Standard 115.73.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 6, pages 2 – 4, Initial Inquiries and Administrative Investigations
3. Connecticut Department of Correction, Administrative Directive 1.10 Investigations, Section 8, PREA Unit Investigations
5. PREA Investigation Tracking Log
6. Interviews with the following:
   a. PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain
   d. PREA Unit Captain

DISCIPLINE

Standard 115.76: Disciplinary sanctions for staff

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.76 (a)

- Are staff subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies? ☒ Yes ☐ No

115.76 (b)
- Is termination the presumptive disciplinary sanction for staff who have engaged in sexual abuse? ☒ Yes ☐ No

115.76 €

- Are disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) commensurate with the nature and circumstances of the acts committed, the staff member’s disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories? ☒ Yes ☐ No

115.76 (d)

- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies (unless the activity was clearly not criminal)? ☒ Yes ☐ No

- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 2.17 Employee Conduct, Section 6, Staff Discipline; and Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 21, page 16, Disciplinary Sanctions both address the requirements of Standard 115.76.

Employees are subject to disciplinary sanctions for violating agency sexual abuse or sexual harassment policies. There have been no reported cases of inmates engaging in sexual activity with staff in the past 12 months and no staff members were disciplined or terminated for violation of agency policy. All terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff that would have been terminated if not for their resignation, may be reported to criminal investigators and to any law enforcement or relevant
professional/certifying/licensing agencies by the CDOC, unless the activity was clearly not criminal.

115.76 (a) According to the PCM, staff are subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies.

115.76 (b) According to the Human Resource Director, the presumptive disciplinary sanction for staff who have engaged in sexual abuse.

115.76 (c) The Willard-Cybulski, PREA Compliance Manager confirmed that disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies (unless the activity was clearly not criminal). All terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies. Employees are subject to disciplinary sanctions for violating agency sexual abuse or sexual harassment policies.

Compliance with this standard was determined by a review of policy/documentation and staff interviews. Willard-Cybulski Correctional Institution met the requirements for Standard 115.76.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 2.17 Employee Conduct, Section 6, Staff Discipline
4. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain

Corrective action: None required

Standard 115.77: Corrective action for contractors and volunteers

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report
115.77 (a)

- Is any contractor or volunteer who engages in sexual abuse prohibited from contact with inmates? ☒ Yes ☐ No

- Is any contractor or volunteer who engages in sexual abuse reported to: Law enforcement agencies (unless the activity was clearly not criminal)? ☒ Yes ☐ No

- Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies? ☒ Yes ☐ No

115.77 (b)

- In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, does the facility take appropriate remedial measures, and consider whether to prohibit further contact with inmates? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


According to the PREA Coordinator, any contractor or volunteer who engages in sexual abuse/sexual harassment would be prohibited from contact with inmates and would be reported to the appropriate investigator, law enforcement, or relevant professional/licensing/certifying bodies, unless the activity was clearly not criminal in nature. In non-criminal cases, the Connecticut Department of Correction would take appropriate remedial measures and consider whether to prohibit further contact with inmates. If should be mentioned that volunteerism has been suspended through since late 2019. Contractors access to inmates has also been suspended due to the pandemic.
115.77 (a) According to the PREA Coordinator, any contractor or volunteer who engages in sexual abuse would be prohibited from contact with inmates.

According to the PREA Coordinator, any contractor or volunteer who engages in sexual abuse reported to: Law enforcement agencies (unless the activity was clearly not criminal).

115.77 (b) In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, The PREA Compliance Manager confirmed that CDOC/Willard-Cybulski would take appropriate remedial measures and consider whether to prohibit further contact with inmates

During the past 12 months, there were zero incidents where a contractor or volunteer was accused or found guilty of sexual abuse or sexual harassment. Compliance with this standard was determined by a review of policy and volunteer/contractor training files and volunteer/contractor and staff interviews. Willard-Cybulski Correctional Institution met the requirements for Standard 115.77.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
3. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Liaison Captain
   c. PREA Coordinator

**Corrective action:** None required

**Standard 115.78: Disciplinary sanctions for inmates**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.78 (a)

- Following an administrative finding that an inmate engaged in inmate-on-inmate sexual abuse, or following a criminal finding of guilt for inmate-on-inmate sexual abuse, are inmates subject to disciplinary sanctions pursuant to a formal disciplinary process? ☒ Yes ☐ No

115.78 (b)

- Are sanctions commensurate with the nature and circumstances of the abuse committed, the inmate’s disciplinary history, and the sanctions imposed for comparable offenses by other inmates with similar histories? ☒ Yes ☐ No

115.78 €
- When determining what types of sanction, if any, should be imposed, does the disciplinary process consider whether an inmate’s mental disabilities or mental illness contributed to his or her behavior? ☒ Yes ☐ No

115.78 (d)

- If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to require the offending inmate to participate in such interventions as a condition of access to programming and other benefits? ☒ Yes ☐ No

115.78 €

- Does the agency discipline an inmate for sexual contact with staff only upon a finding that the staff member did not consent to such contact? ☒ Yes ☐ No

115.78 (f)

- For the purpose of disciplinary action does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation? ☒ Yes ☐ No

115.78 (g)

- If the agency prohibits all sexual activity between inmates, does the agency always refrain from considering non-coercive sexual activity between inmates to be sexual abuse? (N/A if the agency does not prohibit all sexual activity between inmates.) ☒ Yes ☐ No ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The Code of Penal Discipline defines sexual abuse as persons regardless of gender, consent, coercion, force of threat involving non-consensual touching by force or threat of force, as the greatest severity level prohibited act. The code identifies inmates engaging in sexual acts and making sexual proposals or threats to another as a high severity level prohibited act. Non-consensual sex or sexual harassment of any nature is prohibited and will result in a disciplinary action. CDOC prohibits consensual sex between inmates, but it does not constitute sexual abuse. CDOC disciplinary sanctions are commensurate with the nature and circumstances of the abuse committed, along with the inmate’s disciplinary history and the sanctions imposed for comparable offenses by other inmates with similar histories. Inmates are subject to disciplinary sanctions pursuant to the formal disciplinary process defined in the Inmate Penal Code.

115.78 (a) Following an administrative finding that an inmate engaged in inmate-on-inmate sexual abuse or following a criminal finding of guilt for inmate-on-inmate sexual abuse, are inmates subject to disciplinary sanctions pursuant to a formal disciplinary process.

115.78 (b) According to the Counselor, CDOC imposes disciplinary sanctions commensurate with the nature and circumstances of the abuse committed, the inmate’s disciplinary history, and the sanctions imposed for comparable offenses by other inmates with similar histories. Sanctions commensurate with the nature and circumstances of the abuse committed, the inmate’s disciplinary history, and the sanctions imposed for comparable offenses by other inmates with similar histories.

115.78 (c) When determining what types of sanction, should be imposed, the disciplinary process considers whether an inmate’s mental disabilities or mental illness contributed to his or her behavior.

115.78 (d) Willard-Cybulski, offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, Willard-Cybulski considers whether to require the offending inmate to participate in such interventions as a condition of access to programming and other benefits.

115.78 (e) CDOC disciplines an inmate for sexual contact with staff only upon a finding that the staff member did not consent to such contact.

115.78 (f) For the purpose of disciplinary action does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation.

115.78 (g) CDOC prohibits all sexual activity between inmates, CDOC refrains from considering non-coercive sexual activity between inmates to be sexual abuse.

Moreover, specialized staff (mental health) interviewed confirmed that if mental disabilities or mental illness is a factor, the facility considers the offer of therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse.
Compliance with this standard was determined by a review of policy/documentation, an examination of the inmate penal code, and staff interviews.

Willard-Cybulski does not discipline inmates who make an allegation in good faith, even if an investigation does not establish evidence sufficient to substantiate the allegation. Interviews with the PREA Coordinator support compliance with this standard. The PREA Coordinator and the Deputy Warden/PCM indicated that an inmate’s mental disabilities or mental illness would be considered when determining the type of sanction, if any, should be imposed. Specialized staff (mental health) interviewed confirmed that if mental disabilities or mental illness is a factor, the facility considers the offer of therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse. Compliance with this standard was determined by a review of policy/documentation, an examination of the inmate penal code, and staff interviews. Willard-Cybulski Correctional Institution met the requirements for Standard 115.78.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
3. Connecticut Department of Correction, Administrative Directive 9.5 Code of Penal Discipline
4. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain
   d. Specialized staff interviews

Corrective action: None required

MEDICAL AND MENTAL CARE

Standard 115.81: Medical and mental health screenings; history of sexual abuse

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.81 (a)

- If the screening pursuant to § 115.41 indicates that a prison inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a prison.)
  ☒ Yes  ☐ No  ☐ NA
115.81 (b)

- If the screening pursuant to § 115.41 indicates that a prison inmate has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a prison.) ☒ Yes ☐ No ☐ NA

115.81 (c)

- If the screening pursuant to § 115.41 indicates that a jail inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? ☒ Yes ☐ No

115.81 (d)

- Is any information related to sexual victimization or abusiveness that occurred in an institutional setting strictly limited to medical and mental health practitioners and other staff as necessary to inform treatment plans and security management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law? ☒ Yes ☐ No

115.81 (e)

- Do medical and mental health practitioners obtain informed consent from inmates before reporting information about prior sexual victimization that did not occur in an institutional setting, unless the inmate is under the age of 18? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 11, Screening for Risk of Victimization and Abusiveness, and Connecticut Department of Correction, Administrative
Directive 8.5 Mental Health Services, page 1-6 both address the requirements of Standard 115.81.

Interviews with health and mental health practitioners confirmed that Willard-Cybulski Correctional Institution has a system for collecting medical and mental health information on inmates. The system allows medical and mental health staff to provide an initial assessment and continued re-assessment and follow up services to the inmates.

115.81 (a) Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 11, Screening for Risk of Victimization and Abusiveness, and Connecticut Department of Correction, Administrative Directive 8.5 Mental Health Services, CDOC risk screening pursuant to § 115.41 indicates that a prison inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, staff ensures that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening.

115.81 (b) Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 11, Screening for Risk of Victimization and Abusiveness, and Connecticut Department of Correction, Administrative Directive 8.5 Mental Health Services, CDOC risk screening pursuant to § 115.41 indicates that a prison inmate has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, health care practitioners ensure that the inmate is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening, according to the Counselor Supervisor. The Auditor examined a sample follow-up referral of an inmate with a prior history of victimization in the community.

115.81 (c) Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 11, Screening for Risk of Victimization and Abusiveness, and Connecticut Department of Correction, Administrative Directive 8.5 Mental Health Services, indicates that if risk screening pursuant to § 115.41 indicates that a jail inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening. If the screening pursuant to § 115.41 indicates that a jail inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening.

115.81 (d) According to medical and mental practitioners sampled during the audit sensitive personal information is strictly limited to health care practitioners and security management with a need to know and inform decisions such as housing placement, work, programming, and education or as otherwise required by Federal, State, or local law. Electronic medical records are password protected.

115.81 (e) A sample of medical and mental health practitioners confirmed during individual interviews that informed consent is obtained from inmates before reporting information about prior sexual victimization that did not occur in an institutional setting. Willard-Cybulski does not house inmates under the age of 18.
Interviews with health and psychology services staff confirmed that Willard-Cybulski Correctional Institution has a system for collecting medical and mental health information on inmates. The system allows medical and mental health staff to provide an initial assessment and continued re-assessment and follow up services to the inmates.

Intake Screening for all newly admitted and interfacility transferred inmates are required to be screened by health services staff upon admission to the facility prior to placement in general population. A mental health referral and evaluation by mental health staff within 24 hours of referral is also required for the following circumstances such as:

- a. Inmates incarcerated for the first time;
- b. Inmates discharged from a psychiatric facility within the last 30 days;
- c. Inmates who, within 30 days of incarceration, have displayed or indicated a suicidal ideation but lacked a plan to carry out the suicide;
- d. Inmates with mental health concerns as identified by the court, or as reported by a concerned party;
- e. Inmates with a history (within the past three (3) years) of suicide attempts or plans, either self-reported or reported by a concerned party.

Inmates with a history of suicide attempts or ideation beyond three (3) years or inmates currently participating in outpatient mental health programs or services must be seen by mental health staff within 72 hours of admission.

Inmates indicating having experienced prior sexual victimization or prior perpetration of sexual abuse, whether it occurred in an institutional setting or in the community, shall be offered a follow up meeting with a medical or mental health practitioner within 14 days of the initial screening.

Any information related to sexual victimization or abusiveness that occurred in an institutional setting shall be strictly limited to medical and mental health practitioners and other staff, as necessary, to inform treatment plans and security and management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law. Mental health practitioners are required to obtain informed consent from inmates before reporting information about prior sexual victimization that did not occur in an institutional setting. All mandatory reporting laws for allegations of sexual abuse must be followed.

Health care providers who were interviewed during the audit confirmed that treatment services are offered without financial cost to the inmate. When indicated, specialized medical and mental health providers confirmed a duty to offer a follow-up meeting with a mental health provider within 14 days of the intake screening with inmates having experienced prior sexual victimization or prior perpetration of sexual abuse.

Specialized staff interviews with medical and mental health providers confirmed that inmates signed and dated informed consents before reporting prior sexual victimization which did not occur in an institutional setting is disclosed to need-to-know staff. Willard-Cybulski Correctional Institution does not house inmates under the age of 18. Electronic medical
records are password protected. All medical, mental health and PREA related information is handled confidentially and interviews with the intake screening staff support this fact. Willard-Cybulski Correctional Institution met the requirements for Standard 115.81.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 11, Screening for Risk of Victimization and Abusiveness
3. Connecticut Department of Correction, Administrative Directive 8.5 Mental Health Services, page 1-6
4. PREA Emergency Medical and Mental Health Services Log Sample
5. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. Specialized (medical/mental health) staff interviews

**Corrective action:** None required

**Standard 115.82: Access to emergency medical and mental health services**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

**115.82 (a)**

- Do inmate victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment?  
  ☒ Yes ☐ No

**115.82 (b)**

- If no qualified medical or mental health practitioners are on duty at the time a report of recent sexual abuse is made, do security staff first responders take preliminary steps to protect the victim pursuant to § 115.62?  
  ☒ Yes ☐ No

- Do security staff first responders immediately notify the appropriate medical and mental health practitioners?  
  ☒ Yes ☐ No

**115.82 (d)**

- Are inmate victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate?  
  ☒ Yes ☐ No
- Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?
  ☒ Yes  ☐ No

Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


The facility medical and mental health personnel provide services to all inmates placed at Willard-Cybulski Correctional Institution. Medical and mental health practitioners are on duty daily, seven days a week and are available for consultation or call-back on off duty hours. Information and access to emergency medical care are offered to all inmate victims, as clinically indicated.

115.82 (a) According to the PREA Coordinator, inmate victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment. Likewise, the Auditor interviewed a sample of medical and mental health practitioners who also confirmed that inmate victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment.

115.82 (b) If no qualified medical or mental health practitioners are on duty at the time a report of recent sexual abuse is made, custody staff sampled indicated that they would take preliminary steps to safeguard and protect the victim pursuant to § 115.62. Custody staff (100%) sampled during the onsite portion of this audit confirmed, as a first responder they would safeguard the victim and immediately notify the appropriate medical and mental health practitioners.

115.82 (c) Medical and mental health practitioners sampled during the onsite portion of this audit confirmed that inmate victims of sexual abuse would be offered timely information about
and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate. Medical personnel are on duty daily are available for consultation or call-back on off duty hours. Information and access to emergency medical care is offered to all inmate victims of sexual abuse, as clinically indicated.

115.82 (d) Medical and mental health practitioners sampled during the onsite portion of this audit confirmed that treatment services would be provided to a victim of sexual abuse without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

Moreover, Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention, and Intervention, prohibits inmate co-payments for medical treatment attributed to being a victim of sexual abuse and all treatment. CDOC offers treatment at no financial cost to the inmate. Inmate victims of sexual abuse, while incarcerated, are offered information about and timely access to information on sexually transmitted infection prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate. There were zero allegations of sexual abuse that required referral for forensic examination and evidence collection by a SANE/SAFE examiner in the past 12 months. Compliance with this standard was determined by a review of policy/documentation and interviews with a SANE/SAFE provider and facility medical staff. Secondary materials documenting compliance are on file. Willard-Cybulski Correctional Institution met the requirements for Standard 115.82.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
3. Review of Investigations
4. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. Specialized staff (medical and mental health)
   c. SANE/SAFE interview

**Corrective action:** None required

**Standard 115.83: Ongoing medical and mental health care for sexual abuse victims and abusers**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.83 (a)
- Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all inmates who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility? ☒ Yes ☐ No

115.83 (b)

- Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody? ☒ Yes ☐ No

115.83 €

- Does the facility provide such victims with medical and mental health services consistent with the community level of care? ☒ Yes ☐ No

115.83 (d)

- Are inmate victims of sexually abusive vaginal penetration while incarcerated offered pregnancy tests? (N/A if "all-male" facility. Note: in "all-male" facilities, there may be inmates who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.) ☐ Yes ☐ No ☒ NA

115.83 €

- If pregnancy results from the conduct described in paragraph § 115.83(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if "all-male" facility. Note: in “all-male” facilities, there may be inmates who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.) ☐ Yes ☐ No ☒ NA

115.83 (f)

- Are inmate victims of sexual abuse while incarcerated offered tests for sexually transmitted infections as medically appropriate? ☒ Yes ☐ No

115.83 (g)

- Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident? ☒ Yes ☐ No

115.83 (h)

- If the facility is a prison, does it attempt to conduct a mental health evaluation of all known inmate-on-inmate abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners? (NA if the facility is a jail.) ☒ Yes ☐ No ☒ NA
Auditor Overall Compliance Determination

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.


The Willard-Cybulski Correctional Institution offers medical and mental health evaluations and, as appropriate, treatment to all inmates who have been victimized by sexual abuse. Services are consistent with a community level of care, without financial cost to the inmate. The facility houses adult male inmates. Willard-Cybulski Correctional Institution has fully staffed medical and mental health departments and offers victims of sexual abuse/sexual harassment medical and mental health services consistent with the standard of care available in the community. Inmate victims, while incarcerated, would be offered testing for sexually transmitted infections as medically appropriate.

115.83 (a) CDOC/Willard-Cybulski offers medical and mental health evaluation and, as appropriate, treatment to all inmates who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility.

115.83 (b) Specialized health care practitioners interviewed during the onsite portion of this audit, confirmed that the evaluation and treatment of a sexual abuse would include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody.

115.83 (c) Specialized health care practitioners interviewed during the onsite portion of this audit, confirmed that Willard-Cybulski would provide victims of sexual abuse with medical and mental health services consistent with the community level of care.

115.83 (d) The provision is not applicable. Willard-Cybulski is a male only facility.

115.83 (e) The provision is not applicable. Willard-Cybulski is a male only facility.
115.83 (f) Specialized health care practitioners interviewed during the onsite portion of this audit, confirmed that inmate victims of sexual abuse while incarcerated would be offered tests for sexually transmitted infections as medically appropriate.

115.83 (g) Specialized health care practitioners interviewed during the onsite portion of this audit, confirmed that treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

115.83 (h) Specialized health care practitioners interviewed during the onsite portion of this audit, confirmed that Willard-Cybulski does attempt to conduct a mental health evaluation of all known inmate-on-inmate abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners.

Mental health evaluations are conducted on all known inmate-on-inmate abusers within at least 14 days of learning of such abuse history, but usually immediately, when staff members become aware of this information. When appropriate, treatment is offered by mental health practitioners. A review of documentation and interviews with medical/mental health staff support the finding that this facility follows this standard. Willard-Cybulski Correctional Institution met the requirements for Standard 115.83.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
3. Interviews with the following:
   a. Specialized staff (medical/mental health)

Corrective action: None required

DATA COLLECTION AND REVIEW

Standard 115.86: Sexual abuse incident reviews

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.86 (a)

- Does the facility conduct a sexual abuse incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded? ☒ Yes ☐ No

115.86 (b)
- Does such review ordinarily occur within 30 days of the conclusion of the investigation? ☒ Yes ☐ No

### 115.86 (c)

- Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners? ☒ Yes ☐ No

### 115.86 (d)

- Does the review team: Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse? ☒ Yes ☐ No
- Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility? ☒ Yes ☐ No
- Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse? ☒ Yes ☐ No
- Does the review team: Assess the adequacy of staffing levels in that area during different shifts? ☒ Yes ☐ No
- Does the review team: Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff? ☒ Yes ☐ No
- Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.86(d)(1) - (d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager? ☒ Yes ☐ No

### 115.86 (e)

- Does the facility implement the recommendations for improvement, or document its reasons for not doing so? ☒ Yes ☐ No

**Auditor Overall Compliance Determination**

☐ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does
not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 22, Review by Facility of Sexual Abuse Incidents addresses the requirements of Standard 115.86.

Administrative and criminal investigations are completed on all allegations of sexual abuse/sexual harassment. The PREA Investigative Unit and CSP conduct all investigations. The PREA Investigative Unit Director, PREA Coordinator was interviewed and found to be extremely knowledgeable concerning his duties and responsibilities. The Willard-Cybulski Correctional Institution conducts a sexual abuse incident review at the conclusion of every sexual abuse investigation unless the allegation was proven to be unfounded. Based on interviews with members of the facility incident review team, the review is conducted within 30 days of the conclusion of the investigation and consideration is given as to whether the incident was motivated by race, ethnicity, gender identity, status, perceived status, or gang affiliation. The team also decides as to whether additional monitoring technology should be added to enhance staff supervision. The incident review team is comprised of upper-level management officials, including the Deputy Warden/PCM, Captain, PREA Unit, medical and mental health representatives, and the Unit Manager of the alleged victim. All required sexual abuse incident reviews were completed at the conclusion of each substantiated and unsubstantiated allegation and each incident was thoroughly documented. The Deputy Warden/PCM indicated that the incident review team would seek additional information from other staff, as needed, to ensure a thorough review has been completed. Willard-Cybulski Correctional Institution met the requirements for Standard 115.86.

**Policy, Materials, Interviews and Other Evidence Reviewed:**

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12 Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 22, Review by Facility of Sexual Abuse Incidents
3. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain

**Corrective action:** None required

**Standard 115.87: Data collection**

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.87 (a)
- Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions? ☒ Yes ☐ No

115.87 (b)

- Does the agency aggregate the incident-based sexual abuse data at least annually? ☒ Yes ☐ No

115.87 (c)

- Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice? ☒ Yes ☐ No

115.87 (d)

- Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews? ☒ Yes ☐ No

115.87 (e)

- Does the agency also obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates? (N/A if agency does not contract for the confinement of its inmates.) ☒ Yes ☐ No ☐ NA

115.87 (f)

- Does the agency, upon request, provide all such data from the previous calendar year to the Department of Justice no later than June 30? (N/A if DOJ has not requested agency data.) ☒ Yes ☐ No ☐ NA

Auditor Overall Compliance Determination

☐ Exceeds Standard (Substantially exceeds requirement of standards)

☒ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

☐ Does Not Meet Standard (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

115.87 (a) According to the PREA Coordinator, CDOC collects accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions CDOC collects accurate, uniform data for every allegation of sexual abuse/sexual harassment by using a standardized instrument. Problematic, the Auditor found little in the way of current evidence of the collection of uniform data to satisfy this standard. This standard requires corrective action.

115.87 (b) According to the PREA Coordinator, CDOC aggregates the incident-based sexual abuse data at least annually.

115.87 (c) According to the PREA Coordinator, CDOC the incident-based data includes, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice.

115.87 (d) According to the PREA Coordinator, CDOC maintains, reviews, and collects data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews.

115.87 (e) According to the PREA Coordinator, CDOC also obtains incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates. During her interview the agency Contract Administrator confirmed that contract facilities are required to follow agency administrative directives which includes Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 3, Definitions and Acronyms; and Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 23 A, Internal Reporting. Community facilities compile incident base data least annually and report findings, trends, and corrective actions to enhance the sexual safety of inmates.

115.87 (f) According to the PREA Coordinator, CDOC upon request, would provide all such data from the previous calendar year to the Department of Justice no later than June 30th.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 3, Definitions and Acronyms
4. Interviews with the following:
   a. PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
c. PREA Liaison Captain

Corrective action:

According to the PREA Coordinator, CDOC does collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions. CDOC will provide this Auditor with evidence to satisfy this standard. The Auditor will provide CDOC with sample templates for review. Willard-Cybulski Correctional Institution met the requirements for Standard 115.87. Corrected

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
2. Connecticut Department of Correction, Administrative Directive 6.12, Inmate Sexual Abuse/Sexual Harassment Prevention and Intervention, Section 3, Definitions and Acronyms
4. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain

Corrective action: None required

Standard 115.88: Data review for corrective action

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.88 (a)

- Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas? ☒ Yes ☐ No

- Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis? ☒ Yes ☐ No

- Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole? ☒ Yes ☐ No

115.88 (b)
Does the agency’s annual report include a comparison of the current year’s data and corrective actions with those from prior years and provide an assessment of the agency’s progress in addressing sexual abuse ☒ Yes ☐ No

115.88 (c)

Is the agency’s annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means? ☒ Yes ☐ No

115.88 (d)

Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility? ☒ Yes ☐ No

Auditor Overall Compliance Determination

☒ Exceeds Standard *(Substantially exceeds requirement of standards)*

☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ Does Not Meet Standard *(Requires Corrective Action)*

Instructions for Overall Compliance Determination Narrative

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*


Connecticut Department of Correction reviews and assesses all sexual abuse/sexual harassment data at least annually to improve the effectiveness of its sexual abuse prevention, detection, and response policies. The identification of trends, issues or problematic areas are a priority and, if discovered, corrective action is initiated. The PREA Compliance Manager forwards data to the CDOC PREA Investigative Unit Director/PREA Coordinator.

An annual report is prepared, approved by the CDOC Commissioner, and placed on the CDOC website. Compliance with this standard was determined by a review of policy/documentation and staff interviews.

115.88 (a) According to the PREA Coordinator, CDOC reviews data collected and aggregated pursuant to § 115.87 to assess and improve the effectiveness of its sexual abuse prevention,
detection, and response policies, practices, and training, including by: Identifying problem areas. The Auditor found no current evidence to satisfy this standard.

According to the PREA Coordinator, CDOC reviews data collected and aggregated pursuant to § 115.87 to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis. The Auditor found no current evidence to satisfy this standard.

According to the PREA Coordinator, CDOC reviews data collected and aggregated pursuant to § 115.87 to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency. The Auditor found no current evidence to satisfy this standard.

115.88 (b) According to the PREA Coordinator, CDOC completes an agency annual report which includes a comparison of the current year’s data and corrective actions with those from prior years and provide an assessment of the agency’s progress in addressing sexual abuse. The most recent annual report posted on the CDOC official website was a 2018 report. This provision requires a corrective action.

115.88 (c) According to the PREA Coordinator, the agency’s annual report would be approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means. As a result of the pandemic and associated work-related challenges reports required to satisfy this standard require updating and being made readily available to the public through its website. This provision requires a corrective action.

115.88 (d) According to the PREA Coordinator, CDOC would indicate the nature of any material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility. Willard-Cybulski Correctional Institution met the requirements for Standard 115.88.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
3. Form: CN 61203, PREA Incident Post-Investigation Facility Review
4. Interviews with the following:
   a. Deputy Warden, PREA Compliance Manager (PCM)
   b. PREA Liaison Captain
   c. PREA Coordinator

Corrective action:

CDOC will complete an annual report as outlined in this standard. CDOC PREA Coordinator will provide the Auditor with a copy of the completed report for her records. CDOC would indicate the nature of any material redacted where it redacts specific material from the reports.
when publication would present a clear and specific threat to the safety and security of a facility. Corrected.

**Standard 115.89: Data storage, publication, and destruction**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

115.89 (a)
- Does the agency ensure that data collected pursuant to § 115.87 are securely retained? 
  ☒ Yes  ☐ No

115.89 (b)
- Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means? 
  ☒ Yes  ☐ No

115.89 (c)
- Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available? 
  ☒ Yes  ☐ No

115.89 (d)
- Does the agency maintain sexual abuse data collected pursuant to § 115.87 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise? 
  ☒ Yes  ☐ No

**Auditor Overall Compliance Determination**

- ☐ Exceeds Standard *(Substantially exceeds requirement of standards)*
- ☒ Meets Standard *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*
- ☐ Does Not Meet Standard *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

*The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.*

Abuse/Sexual Harassment Prevention and Intervention, Section 23 C, Tracking; and CDOC Records Retention Schedule, Series #26 collectively address Standard 115.89.

115.89 (a) The PREA Coordinator confirmed during his interview that CDOC does ensure that data collected pursuant to § 115.87 are securely retained. The CDOC Retention Schedules indicates that agency records shall be retained in accordance with applicable records retention schedules as follows:

A. Schedule S-1, Administrative Records; Directive Number 4.7 Effective Date 10/22/15
B. Schedule S-2, Personnel Records;
C. Schedule S-3, Fiscal Records;
D. Schedule S-4, Health Records;
E. Schedule S-5, Higher Education Records;
F. Schedule S-6, Information Systems Records;
G. Schedule RC-050.

115.89 (b) According to the PREA Coordinator, CDOC makes all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means. The Auditor found evidence of compliance outdated. The standard requires corrective action.

115.89 (c) According to the PREA Coordinator, CDOC removes all personal identifiers before making aggregated sexual abuse data publicly available.

115.89 (d) According to the PREA Coordinator, CDOC does maintain sexual abuse data collected pursuant to § 115.87 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise. The Auditor found evidence of compliance outdated. The standard requires corrective action.

Policy, Materials, Interviews and Other Evidence Reviewed:

1. Pre-Audit Questionnaire
4. Connecticut Department of Corrections, Administrative Directive 4.7, Record Retention
5. CDOC Records Retention Schedule, Series #26
6. PREA Investigations and Records Review
7. PREA Investigative Reports by Facility 2013-2017
8. Aileen House 2020
11. Auditor Summary Report, Isaiah House 2018
12. Auditor Summary Report, Mary Magdalene House, 2015, 2018
15. Auditor Summary Report, Bridgeport Correctional Center, 2018
16. Auditor Summary Report, Corrigan-Radgowski Correctional Center
17. Auditor Summary Report, Manson Youth Center, 2018
18. Auditor Summary Report, Willard-Cybulski Correctional Institution, 2018
19. Form: CN 61203, PREA Incident Post-Investigation Facility Review
20. Interviews with the following:
   a. PREA Compliance Manager (PCM)
   b. PREA Investigative Unit Director, PREA Coordinator
   c. PREA Liaison Captain

Corrective action:

The PREA Coordinator will make available all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website. CDOC will provide the Auditor with verification of all PREA audits completed to date. CDOC will submit a workorder ticket to CDOC MIS Department to upload all final PREA reports completed since 2018. Corrected

AUDITING AND CORRECTIVE ACTION

Standard 115.401: Frequency and scope of audits

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.401 (a)

- During the prior three-year audit period, did the agency ensure that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once? (Note: The response here is purely informational. A "no" response does not impact overall compliance with this standard.) ☒ Yes ☐ No

115.401 (b)

- Is this the first year of the current audit cycle? (Note: a “no” response does not impact overall compliance with this standard.) ☒ Yes ☐ No

- If this is the second year of the current audit cycle, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited during the first year of the current audit cycle? (N/A if this is not the second year of the current audit cycle.) ☒ Yes ☐ No ☐ NA

- If this is the third year of the current audit cycle, did the agency ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency,
were audited during the first two years of the current audit cycle? (N/A if this is not the third year of the current audit cycle.) ☒ Yes  ☐ No  ☐ NA

**115.401 (h)**
- Did the auditor have access to, and the ability to observe, all areas of the audited facility?  
  ☒ Yes  ☐ No

**115.401 (i)**
- Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  
  ☒ Yes  ☐ No

**115.401 (m)**
- Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  
  ☒ Yes  ☐ No

**115.401 (n)**
- Were inmates permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?  
  ☒ Yes  ☐ No

**Auditor Overall Compliance Determination**

☐ **Exceeds Standard** (*Substantially exceeds requirement of standards*)

☒ **Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

☐ **Does Not Meet Standard** (*Requires Corrective Action*)

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

This was the third PREA audit for this facility. The Auditor was allowed access to all areas of the facility and had access to all required supporting documentation.

115.401 (a) During the prior three-year audit period, CDOC made its best effort to ensure that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once. The pandemic hampered scheduled 2020 audits. This was the third PREA audit of this facility.
115.401 (b) This is the third year of the current audit cycle, CDOC made its best effort to ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle. The pandemic hampered scheduled 2020 audits. This was the third PREA audit for this facility.

115.401 (h) The Auditor confirmed she was given access to, and the ability to observe, all areas of the facility. It should be mentioned that entrance into certain dorms was limited to mandatory staff due to active quarantines for the Covid-19 virus. Otherwise, the Auditor was allowed access to all areas of the facility and had access to all required supporting documentation.

115.401 (i) The Auditor was permitted to request and receive copies of any relevant documents (including electronically stored information).

115.401 (m) The Auditor was permitted to conduct private interviews with inmates, residents, and detainees.

115.401 (n) Inmates at Carl Robinson were permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel. The Auditor received zero confidential correspondence from inmates or staff at the facility.

There was no confidential letter mailed to the Auditor because of the audit postings in the housing units. Willard-Cybulski Correctional Institution met the requirements for Standard 115.401.

**Corrective action:** None required

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**Standard 115.403: Audit contents and findings**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

115.403 (f)

- The agency has published on its agency website, if it has one, or has otherwise made publicly available, all Final Audit Reports. The review period is for prior audits completed during the past three years PRECEDING THIS AUDIT. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or in the case of single facility agencies that there has never been a Final Audit Report issued.) ☒ Yes □ No □ NA

**Auditor Overall Compliance Determination**

☐ **Exceeds Standard** *(Substantially exceeds requirement of standards)*
☐ **Meets Standard** *(Substantial compliance; complies in all material ways with the standard for the relevant review period)*

☐ **Does Not Meet Standard** *(Requires Corrective Action)*

**Instructions for Overall Compliance Determination Narrative**

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

115.403 (f) CDOC has not published on its agency website, or made publicly available, all Final Audit Reports. The review period is for prior audits completed during the past three years PRECEDING THIS AUDIT. This standard requires corrective action.

**Corrective action:**

115.403 (f) The PREA Coordinator indicated that CDOC has published on its website, all final reports. By examination, the Auditor determined that all final reports were not published on the CDOC website. This standard requires corrective action. The PREA Coordinator issued a ticket to the agency IT Department to have all final agency PREA reports published on the CDOC website. Because of the pandemic and staffing issues the work request remains in the cue for actions. CDOC will provide this Auditor with confirmation of the publishing of all final reports. Corrected
I certify that:

☒ The contents of this report are accurate to the best of my knowledge.

☒ No conflict of interest exists with respect to my ability to conduct an audit of the agency under review, and

☒ I have not included in the final report any personally identifiable information (PII) about any inmate or staff member, except where the names of administrative personnel are specifically requested in the report template.

**Auditor Instructions:**

Type your full name in the text box below for Auditor Signature. This will function as your official electronic signature. Auditors must deliver their final report to the PREA Resource Center as a searchable PDF format to ensure accessibility to people with disabilities. Save this report document into a PDF format prior to submission. Auditors are not permitted to submit audit reports that have been scanned. See the PREA Auditor Handbook for a full discussion of audit report formatting requirements.

Sonya Love __________________________ 12/30/2021 __________

Auditor Signature  Date

1 See additional instructions here: [https://support.office.com/en-us/article/Save-or-convert-to-PDF-d85416c5-7d77-4fd6-a216-6f4bf7c7c110](https://support.office.com/en-us/article/Save-or-convert-to-PDF-d85416c5-7d77-4fd6-a216-6f4bf7c7c110).