# DEPARTMENT OF EMERGENCY SERVICES AND PUBLIC PROTECTION DIVISION OF EMERGENCY MANAGEMENT &

# HOMELAND SECURITY STANDARD OPERATING PROCEDURES

Formerly DEMHS SOP: 5.4 Second Rev. 08/2019, Third Rev. 11/2022, Fourth Rev. 6/2023

# APPROVAL OF ACTIVITIES OF MEMBERS OF THE COMMUNITY EMERGENCY RESPONSE TEAMS (CERT)

#### **Background:**

On July 20, 2006, the Office of the Attorney General for the State of Connecticut issued a legal opinion that confirms that volunteer members of the Community Emergency Response Teams (CERT) are covered under the State of Connecticut Workers' Compensation Program, when certain statutory conditions are met.

Under Title 28 of the Connecticut General Statutes, specifically §28-14, CERT members who are working under the direction of a designated local official and: (1) have been recruited by the Local Citizens Corps; (2) have satisfied the requirements of Conn. Gen. Stat. §28-12 (the loyalty oath provisions), and; (3) are not employees of the state, municipalities or political subdivisions of the state, are construed to be state employees, and are afforded the protection provided for under Connecticut General Statutes Chapter 568 [workers compensation law] and §5-142 [disability compensation and death benefits provision], while participating in approved training for or engaged in authorized civil preparedness duty. Under §28-1(5), "any member of the civil preparedness forces who is called upon either by civil preparedness personnel or state or municipal police personnel to assist in any emergency shall be deemed to be engaging in civil preparedness duty while assisting in such emergency or while engaged in training under the auspices of the Department of Emergency Services and Public Protections, the Divisions of Emergency Management and Homeland Security and the State Police within the Department of Emergency Services and Public Protection, or a municipal police department, for the purposes of eligibility for death, disability, and injury benefits as provided in Section 28-14." Thus, under §28-1(5), there are a number of different ways in which emergency activation or training activities may be authorized.

The following are Procedures established for the local emergency management community to follow when requesting DESPP/DEMHS approval of any emergency activation, pre-planned activation, or training to ensure that the CERT volunteer members' training and/or participation in an event or disaster are covered under the opinion issued by the Office of the Attorney General. For further information on DESPP/DEMHS approval of CERT activations, please see <a href="DEMHS Advisory Bulletin 2009-1">DEMHS Advisory Bulletin 2009-1</a>.

# <u>Procedures for Local Emergency Management Director to Follow to Obtain DESPP/DEMHS CERT Activation Approval:</u>

#### 1. Emergency Activation Procedures

Whenever the local Emergency Management Director (EMD) or Deputy Emergency Management Director deems it necessary to activate the members of the CERT through DESPP/DEMHS in the case of an <u>imminent or actual emergency</u>, he/she shall:

- Request DEMHS approval through the Regional Coordinator by phone.
- The DEMHS Regional Coordinator will reply to the request by phone signaling the request has been received.
- The Local EMD will submit the written CERT Activation Form, not more than 48 hours after the initial request was made to DEMHS Regional Coordinator via email.

To the extent possible, the activation request should take place through the local emergency management director.

#### The written request shall be submitted on the CERT Activation Form.

**NOTE:** After an activation, the local EMD must provide the DEMHS Regional Coordinator a roster of actual attendees via email.

By submitting the names of the Team members, the local EMD is certifying that these members have received appropriate training under the Local Citizens Corps organization, including any additional training necessary for the activation (e.g., ESF 11 Animal Response) and have been sworn in after completing initial basic training and every two years thereafter, under Conn. Gen. Stat. §28-12.

#### No Self-Dispatch/Deployment/ Free-lancing

CERT members who self-dispatch to an emergency scene without the approval of the local EMD or Local Civil Preparedness Personnel and DEMHS Regional Coordinator will not receive Title 28 protection through DESPP/DEMHS.

The local EMD or their designee shall maintain a log (See attached sample) of all emergency activation requests submitted to DEMHS. The local EMD shall also maintain a roster of current CERT members, including their names, contact information, and training received. Annually, by August 15, the local EMD will provide an updated copy of this roster to the DEMHS Regional Coordinator for his/her DEMHS region. Under §28-12, all CERT members must be sworn in every two years.

#### 2. In the Event of Pre-planned Activation or Training Activities

Whenever the local Emergency Management Director (EMD) deems it necessary to activate the members of the CERT through DESPP/DEMHS for a planned activation or training, they will:

• Submit the CERT Activation Request Form to their respective Regional Coordinator at least <u>five</u> business days before the date of the proposed training or

• activation. CERT Activation Request Forms submitted after the date may not be approved by DEMHS.

**REMEMBER**, in accordance with Title 28, training may take place under the auspices of the Connecticut Department of Emergency Services and Public Protection (DESPP), including the DESPP Division of State Police or DESPP/DEMHS, or under the auspices of a municipal police department. Also, activities may not rise to the level of a DESPP/DEMHS activation (e.g., handing out brochures at a local fair or traveling to the annual state Citizen Corps or CERT conference. See DEMHS Advisory Bulletin No. 2009-1 for more details.)

NOTE: After an activation, the local EMD must provide a roster of actual attendees with their participation via email to the Regional Coordinator.

If the EMD wishes to submit one form for multiple trainings, specific information must be provided for each training activity.

By submitting the names of the Team members, the local EMD is certifying that these members have received appropriate training under the Local Citizens Corps organization, including any additional training necessary for the activation (e.g., ESF 11 Animal Response) and have been sworn in after completing initial basic training and every two years thereafter, under Conn. Gen. Stat. §28-12.

The local EMD shall maintain a log (see attached sample) of all training or pre-planned event requests submitted to DEMHS, for review by either the Office of Attorney General and or by DESPP/DEMHS.

The local EMD will maintain a roster of current CERT members, including their names, contact information, and training received. Annually, by August 15th, the local EMD will provide an updated copy of this roster to the DEMHS CERT Teams Coordinator. Under §28-12, all CERT members must be sworn in every two years.

#### **Procedures for DESPP/DEMHS Staff to Follow in CERT Approval Process**

#### 1. DESPP/DEMHS Procedures for an Emergency CERT Activation

In an emergency situation, the DESPP/DEMHS Regional Coordinator shall:

- Review the request made by the local EMD; and provide emergency authorization or denial.
- Notify the DEMHS Leadership, via Situational Report email and/or phone, of the emergency activation request and the determination to approve or deny said request.
  - o If the determination is to deny the request, the Regional Coordinator will provide a brief explanation to DEMHS Leadership.
- The DEMHS Regional Office will obtain the CERT Activation Request Form via e-mail within 48 hours of approval.

- Once received and signed by the DEMHS Regional Coordinator, the Regional Coordinator will forward the CERT Activation Request Form to the DEMHS CERT Team Coordinator who will forward to the State Emergency Management Director.
- Once signed by the State Emergency Management Director, the DEMHS CERT Teams Coordinator within the DEMHS Training Unit, will send a fully executed copy to the Regional Office, maintain the originals, and maintain a log of all emergency requests submitted to DESPP/DEMHS.
- DEMHS Regional Office will maintain a log (see attached sample) of all requests submitted to that office.

In the absence of the State Emergency Management Director, the request for approval may go to the Office of the DESPP/DEMHS Deputy Commissioner.

#### Via email2. DESPP/DEMHS Procedures for a CERT Training or Pre-planned Activation

- The DEMHS Regional Coordinator will receive and review all requests for CERT Activations.
- The DEMHS Regional Coordinator will forward the signed request, with a recommendation of approval or denial, to the DEMHS CERT Teams Coordinator (Or Designee). If the recommendation is to deny the request, the Regional Coordinator will provide an explanation.
- The DEMHS CERT Teams Coordinator reviews the request, provides a recommendation for approval or denial, and forwards the request to the State Emergency Management Director. If the recommendation is to deny the request, the DEMHS CERT Teams Coordinator will provide an explanation.
- The State Emergency Management Director-- or in his/her absence, the DEMHS Deputy Commissioner--shall approve or deny the request and return the paperwork to the DEMHS CERT Teams Coordinator.
- DEMHS CERT Teams Coordinator notifies the Regional Office and provides the Regional Office with a fully executed copy of the documentation.
- DEMHS CERT Teams Coordinator will maintain a digital log of all CERT trainings and pre-planned activations.
- DEMHS Regional Office shall provide the requesting local EMD with a copy of the completed documentation via email.
- The DEMHS Regional Office shall maintain a log (see attached sample) of all training and scheduled event requests submitted to that office.

#### Filing a Claim for Workers' Compensation:

In the event that a CERT volunteer member is injured in either a pre-approved activation, training, or emergency activation, the following procedures must be followed:

- The local EMD will immediately ensure that the CERT member is treated for any medical issue and take all reasonable efforts to prevent further injury to the CERT member or other members. If indicated, call 911.
- Once the immediate medical situation is stabilized, the local EMD will notify the DESPP/DEMHS Regional Coordinator of the details of the accident/ injury to the member(s) of the CERT.
- Within 2 hours of the incident, <u>the local EMD</u> will contact the third-party administrator for the State of Connecticut using the following injury reporting hot line: 1-800-828-2717.
  - o See attached DAS First Report of Injury (WC207)
- The DESPP/DEMHS Regional Coordinator will immediately notify the DEMHS State Emergency Management Director, the Operations Manager, and the CERT Teams Coordinator of the accident/ injury.

The DEMHS CERT Teams Coordinator will be the primary point of contact between the State of Connecticut and the local EMD in assuring that the proper paperwork relating to the accident/injury is completed.

William H. Digitally signed by William H. Turner	
Turner  Date: 2023.09.22 11:10:28 -04'00'	9/22/23
William H. Turner III	DATE
State Emergency Management Director	
Brenda M. Bergeron  Date: 2023.09.22 11:00:06 -04'00'	9/22/23
Brenda M. Bergeron	DATE
Deputy Commissioner	

Division of Emergency Management and Homeland Security Department of Emergency Services and Public Protection

TPA Reference No.		Agency use only Incident No.:	DAS				
		Claim No.:	WC-	-207			
		form with the injured worker an uman Resources/Workers' Comp	d then forward it along with the pensation Office within 24 hours.	First I of Inj	Report ury		
1. Agency Location C		2. Division/Region					
3. SSN		4. Employee Number	5. Name of Injured Worker (First	t) (Last) (MI)			
6. Home Address (C	ity or Town) (S	tate) (Zip)	7. Home Telephone	8. Date of Birth	9. Sex		
10. Job Classification	(Title)		11. Date of Hire	12. Date of Incident	13. Time of Incident		
14. Time Employer N	lotified	15. Date Employer Notified	16. Time Injured Worker Began Work DAM DPM	17. Was Injury Fatal?	18. Date of Fatality		
20. Type of Injury			21. Body Part(s) Affected				
22. Did Injury Occur	on Employer Pr	remises? YES NO	23. Location Injury Occurred				
24. Injured Worker S If Yes Complete Que		Treatment YES NO	25. Medical Care Provided By: (Ph	nysician Name and Address			
26. Was Injured Wor Treated in an Emerg		□ YES □ NO	27. Was Injured Worker Hospitalized Overnight as an In-Patient? YES NO				
28. Were There Any	Witnesses to th	ne Injury?	(If yes, give name, address, and pho	ine)			
29. To What Supervi	sor Was Injury /	Reported? (Name)	(1)	itle)			
30. Supervisor Contact Info	Name:						
Please Print	Work Phone	Ε					
	Best Time to	Contact:					
31. Signature of Su	pervisor (or o	other Designated Authority)	PRINT NAME:	DATE:			
32. Date Injury Pho	oned In To 800	1-828-2717					

### Connecticut Department of Emergency Services and Public Protection Division of Emergency Management and Homeland Security

Approval of Activation of Community Emergency Response Teams (CERT) Under Title 28

<b>Activation for:</b>	Emergency / Training	/ Pre-plan	ned Event	(Circle one)		
Requested By:			(Be sure	to include first an	d last name, ti	tle, and town requesting)
Date of Emergency/7	Γraining/Event :					
Starting Time of Em	ergency/Training/Event:		Ending Time	e of Emergency/T	raining/Event:	
Location of Emerger	ncy/ Training/Event: (street address, t	town, state, zip co	ode)			
Reason for the Emer	gency/Training/Event:					
	e proposed activities to be taken:					
Signature of EMD:		: Date	PECOMME	IND. VES	NO (Cirala O	ne) If training or event.
_	/DEMHS CERT Team Coordinator:	Date :	If no, j	please explain: END: YES N	O (Circle One)	Regional Coordinator ority has been delegated.
Signature of Regiona	l Coordinator	Date				only has been delegated.
	S Deputy Commissioner/Director: 1 (Rev. 06/2023) – Older Versions Should N	Date Not Be Used		Approve		Disapprove

### Connecticut Department of Emergency Services and Public Protection Division of Emergency Management and Homeland Security

Team members that are participating in activation/training include:

Date

hone number	State	City	Street Address	Name First	Name Last
					SIGNATURES
					SIGNATURES

By signing the names of the Team members, the local EMD is certifying that these members have received appropriate training under the Local Citizens Corps organization, and have been sworn in under Conn. General. Statute 28-12 or are in training to be sworn in under that section. If the request is an imminent emergency, the local EMD will orally request the approval of the Regional Coordinator and then follow up with a written request as soon as possible but not more than 24 hours after the initial request is made. The local EMD will maintain a log of all requests submitted to DEMHS for review.

DESPP/DEMHS Deputy Commissioner/ State EMD: Date

DESPP/DEMHS-CERT 2 (Rev. 06/2023) - Older Versions Should Not Be Used

Local Emergency Management Director:

### Connecticut Department of Emergency Services and Public Protection Division of Emergency Management and Homeland Security

Log-CERT:	
Town Requesting Approval for CERT Activation/Training:	_

Town	Activation	Training	Date	Time Submitted	Requested by	Approved	Disapproved	Comments
				· ·				<u> </u>