

**NUCLEAR ENERGY ADVISORY COUNCIL**  
**March 18, 2021 4 PM**  
**Virtual Meeting**

**MINUTES**

**Members Present**

Rep Kevin Ryan, Chair

Alternate Chair Mr. Jeffrey Semancik representing DEEP Commissioner Dykes

Mr. Craig Salonia            Mr. James Sherrard

Mr. A. Jordan                Mr. R. Woolrich

Mr. Bill Sheehan

Members not present:

None

**1. Call to Order of Meeting**

NEAC Alt Chair Semancik called the meeting to order at 4:00 PM via webinar/telephone conference.

**2. Program** – Briefing on Millstone Power Station Annual Assessment by US Nuclear Regulatory Commission (NRC): D. Schroeder, Chief, Projects Branch 2, Division of Reactor Projects; J. Fuller, Senior Resident Inspector; E. Bousquet, Resident Inspector; E. Allen, Resident Inspector; R. Guzman, Project Manager, Plant Licensing Branch I. (Council's Requested Topics, NRC Notice of Public Meeting, and Meeting Presentation attached)

- a. Mr. Schroeder introduced himself and discussed his 25 years of experience. He noted that the NRC has three fulltime resident inspectors (RIs) with unfettered access to all areas of Millstone Power Station. These RI's conduct the baseline inspections and supplements them with technical specialists from the Region 1 office in King of Prussia, PA. He noted that some NRC inspections were modified in response to the COVID-19 pandemic in order to minimize spread of the virus. Some inspections but technical specialists have been done virtually, but that RI's always maintained a presence at the station and their time at the plant is now approaching pre-pandemic levels. The NRC conducted over 8200 hours of inspections in 2020.
- b. Mr. Schroeder briefed the Council on overall NRC assessment of performance related to Dominion Energy's operation of Millstone. Mr. Schroeder stated that Millstone continues to operate safely, protect public health and safety, and protect the environment. Millstone Units 2 and 3 are both in the Licensee Response Column of the Regulatory Response Matrix (the highest level of performance) and will therefore remain under baseline inspection. All NRC performance indicators (PIs) are Green. The NRC has not identified any cross-cutting issues. The NRC identified eight inspection findings,- six by RIs and two by

technical specialists. Six of the findings were non-cited violations of very low safety significance (green). Two were severity level IV violations.

- i. One PI related to unplanned scrams<sup>1</sup> per 7000 hours was approaching the green to white threshold due to two scrams at Millstone in 2020. Margin to the white threshold will be regained in 2021 with no further scrams.
  - ii. Mr. Schroeder provided an update to the PI for Unit 3 Alternating Current (AC) Emergency Power Systems that was discussed at the 2020 Council meeting as near the white threshold licensee has taken corrective actions in response to 2019 findings and performance of the AC emergency power systems at Millstone is improving.
- c. Mr. Schroeder state the NRC has no Safety Conscious Work Environment (SCWE) concerns for 2020. The NRC assesses safety culture as part of Problem Identification and Resolution (PI&R) inspections. During the last PI&R inspection (December 2020) the NRC inspection team determined Dominion's corrective action (CA) process was effective and that there were no challenges to SCWE with Millstone staff willing to raise concerns. There were three allegations in 2020 which is below the industry average. The next PI&R inspection is scheduled for September 2022. NRC RI's remain available and accessible to all staff working at Millstone.
- d. Mr. Schroeder discussed response to COVID-19 public health emergency (PHE) by NRC and Dominion.
- i. NRC maintained a focus on health and safety of employees while assuring safe and secure operations of nuclear power plants. Many NRC staff worked remotely. RI's continued to work at sites following appropriate public health protocols. On site RI hours are now approaching pre-pandemic levels. Throughout NRC communicated with its staff and nuclear power plant operators.
  - ii. The NRC has requirements for minimum staffing in operations security and emergency response and recognized that some facilities may need to request an exemption to relax these requirements due to COVID issues. At Millstone, however, minimum staffing was not challenged, and Dominion maintained an adequate margin to staffing limits throughout 2020.
  - iii. Dominion took adequate protective measures for the PHE including more frequent cleaning, limiting business travel, virtual meetings and telework where possible. In addition, they reduced the scope of work in both their spring and fall refueling maintenance outages to limit the number of additional personnel on site. Prior to the spring 2020 outage, Dominion tested over 500 operations and other critical personnel. The NRC RI's

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<sup>1</sup> A scram is an automatic reactor shutdown accomplished by rapid insertion of all control rods in response to a plant parameter exceeding a protection system setpoint.

have not identified any adverse human performance issues related to COVID actions.

- iv. In November 2020, Millstone experienced a sharp increase in COVID cases. The majority of cases were limited to two work groups. The licensee managed the outbreak well and cases decreased in December and January. The NRC RI's did not identify any adverse effects to nuclear safety or security due to this outbreak.
- v. Two NRC inspections were deferred due to the PHE, - the offsite emergency response exercise was deferred from June 2020 to June 2021; the Unit 2 licensed operator requalification inspection was deferred from November 2020 to September 2021. Other PHE related actions approved by the NRC included exemption from annual security force-on-force exercise and a license amendment allowing the one-time deferral of steam generator (SG) tube inspection at Unit 3.
- e. Mr. Fuller introduced himself and his RI staff. He has 20 years of experience with the NRC and became the Senior Resident Inspector (SRI) at Millstone in 2017. Mr. Allen has 18 years nuclear experience and has been assigned to Millstone in summer 2019. Mr. Bousquet has over 15 years of nuclear experience and was assigned to Millstone in 2020.
- f. Mr. Fuller discussed the power history of Millstone Units 2 and 3. He noted that the RIs always conduct independent evaluation of plant operations and reviews for startup. Mr. Fuller discussed the increase in operational occurrences (shutdowns, down powers and scrams) during 2020. He noted that four of the six operational events were related to weather. During and operational challenges, Mr. Fuller stated RI's respond to control room to observe plant and operator response. NRC RIs did not identify any safety significant findings.
  - i. Both the NRC and Dominion have procedures and protocols to follow when impending weather is forecasted. These procedures were followed. NRC RI's noted the plants responded as designed and the operators responded well to the conditions and challenges. In response to weather related challenges, Mr. Fuller noted Dominion has conducted a collective significance determination which noted the introduction of an invasive red seaweed that releases when Long Island Sound temperatures increase. Dominion has several corrective actions for procedural and plant changes.
  - ii. Main effect is the system to filter the seawater have become overwhelmed during recent storms. This resulted in reduced cooling to the non-safety related main condenser. In order to regain thermal margin in the condenser, the plants must reduce power.
  - iii. The two other shutdowns resulted from equipment issues in non-safety related portions of the plant at Unit 3.
    - 1. April 1, 2020 – Automatic scram due to main generator electrical ground fault caused by leakage past a degraded seal on the iso-

- phase system. Vendor had not installed drain in correct portion of the duct which allowed water to build up.
2. Dec 13, 2020 – Dominion reduced power and eventually shutdown in order to facilitate repairs to a non-safety related feedwater heater.
    - iv. NRC Technical experts are reviewing the root cause evaluations related to the plant operational occurrences and the collective significance determination. Inspection results will be included in the 1Q21 integrated inspection report.
  - g. Mr. Fuller discussed the one declared emergency event, - an Unusual Event declared on November 8, 2020 due to a 3.6 magnitude earthquake centered off the coast of Massachusetts. Unit 3 control room operators sensed the ground movement and received reports from across the station. The event was properly classified per licensee procedures. Unit 2 remained online at 100% power. Unit 3 was still shutdown nearing end of scheduled refueling maintenance outage. Licensee engineering staff walked down plant safety systems. No damage was detected and the event was terminated later that day.
    - i. He noted a 3.6 magnitude earthquake is approximately 5% of the Operational Basis earthquake (OBE) that the plant design basis assumes will occur once in the life of the plant. The plant is designed to withstand a design basis earthquake (DBE) that is even higher than the OBE.
    - ii. During independent walkdowns, RI's noted several examples of storage of equipment (ladders, toolboxes, etc.) that were not properly restrained to prevent seismic interaction as required by plant procedures. NRC had previously in 2020 issued a Green (low safety significance) non-cited violation to Millstone for failure to follow seismic housekeeping procedures.
  - h. Mr. Fuller discussed three topics requested by the Council
    - i. Follow-up on discoloration of spent nuclear fuel (SNF) dry storage cask welds discussed with the Council during the 2019 meeting, - during 2019 SNF dry storage campaign, NRC RI had identified discoloration of final closure weld and questioned whether it interfered with dye penetrant inspection. Dominion properly entered issue into their CA system. Dominion engineering in consultation with cask vendor evaluated the condition and determined that it was cosmetic only, not relevant to integrity of the weld, and did not interfere with dye penetrant testing. NRC weld experts conducted an independent review and determined the licensee evaluation was reasonable and that there were no safety concerns. This was documented in November 2020 report.
    - ii. Voluntary Retirement Program (VRP) Impacts, - RI's have not identified any regulatory issues attributable to the Dominion VRP and loss of knowledge. He noted that Dominion is managing and has re-hired some key experts as contractors to work on specific projects.

- iii. Unit 3 Turbine Control System troubleshooting in 2021. In January and February 2021, Millstone Unit 3 experienced 2 transients caused by the non-safety related turbine control system. Dominion was troubleshooting alarms in accordance with vendor guidance. In particular, vendor guidance supports troubleshooting on line provide the turbine control system is placed in “standby load control” which is supposed to electrically isolate the control system. Operators placed the turbine in standby per procedures and verified all of the required indications. However, a relay on an electronic card had failed and one of the four main turbine control valves was, unbeknownst to operators, was still responding to the control system. As a result, one control valve went full closed then back full open when troubleshooting resulting in reactor power decreasing to approximately 83% and returning to full power. RI’s noted the plant responded as designed and operator performance was proper. The NRC is still conducting its inspection of these transients and will complete this during first quarter of 2021. Inspection results will be included in the 1Q21 integrated inspection report.
- i. Mr. Guzman introduced himself and provided his background of 25 years of nuclear experience in the US Navy and NRC. He discussed specific licensing actions as requested by the Council:
  - i. Increase in the number of licensing actions in 2020. There were 18 Millstone licensing actions in 2020, up from 12 in 2019. In reviewing the actions, NRC determined the increase was largely attributable to licensing actions associated with COVID-19 PHE. NRC expects 10 to 14 each year based on historical numbers.
  - ii. NRC has received a license amendment request from Dominion for a proposed power uprate at Millstone Unit 3. This would increase thermal power of Millstone Unit 3 by 59 MWth. Dominion has requested approval by November 2021 in order to support planned implementation in the spring 2022 refueling outage.
  - iii. Dominion has requested a change to the eddy current inspection frequency for Millstone Unit 2 Steam Generator tubes from every 72 to 96 months. This would change the performance from every third refueling outage to every fifth refueling outage.
  - iv. Dominion has requested an update to reflect changes to approved methodologies used by the fuel vendor for evaluating loss of coolant accidents and to the fuel peak central temperature for other accidents.

### 3. Questions from the Council

- a. Mr. Semancik asked the NRC to explain how the unplanned scram performance indicator is calculated. Mr. Fuller explained that certain power changes greater than 20% (including shutdowns) are summed and divided by the number of critical hours of operation.

- b. Mr. Semancik asked if any of the trips were classified as complicated since the Unit 3 ground fault trip resulted in the loss of one offsite power source and the Unit 3 loss of vacuum trip affected the normal heat sink (the main condenser). Mr. Schroeder explained both the licensee and NRC review all scrams to determine if they are considered complicated using agreed upon criteria. Neither Millstone scram was determined to be complicated, - following the ground fault scram at least one source of offsite power remained available and on the loss of vacuum scram, the tripping of the main turbine removed major steam input to the main condenser and it remained available.
- c. Mr. Sheehan asked if Dominion operators attempted to clean the intake screen and remove marine debris during the weather events. Mr. Fuller stated that Dominion prepared in advance for the storms including bringing in extra operators. Currently, some of the equipment used to filter out marine debris and seaweed require manual shifting and cleaning. Operators were stationed and attempted to clean the filters, but were overwhelmed. He noted one of the proposed corrective actions is to modify some of these sea water filtration systems to be automatic.
- d. Mr. Sherrard noted many modifications were implemented after the Fukushima disaster and asked if there was any direct correlation with the performance of these systems and the lack of damage following the November earthquake. Mr. Schroeder responded that licensees were required to review their seismic design basis and NRC conducted specific inspections of seismic components, but that no modifications were required at Millstone to meet seismic criteria. Mr. Fuller also noted the November earthquake was such small magnitude as to not challenge any of the plant structures, systems or components.
- e. Mr. Woolrich asked for clarification on the troubleshooting of the turbine control system. Specifically, he asked if Dominion had determined the cause of first transient before they conducted the second evolution. Mr. Fuller responded that the licensee thought they understood the cause, but they did not know that only one control valve had moved and that one control valve was not in standby. Mr. Woolrich noted he was bothered that Dominion conducted the trouble shooting on a reactor at full power and that they had not resolved with certainty what happened the first time. Mr. Schroeder noted the Council's concerns and that the NRC was still in process of completing its assessment.
- f. Mr. Salonia noted that Mr. Fuller said the OBE was expected to occur once in the lifetime of the plant and asked if that calculation changes when the plant operating license is extended. Mr. Fuller noted that NRC inspection ensure the integrity of safety related structures, systems and components to perform their safety functions. Mr. Schroeder noted that the plant is designed to with stand seismic forces associated with a design basis earthquake in excess of the OBE so no specific changes are required for life extension.
  - i. Mr. Woolrich noted that the main issue at Fukushima was the tsunami and subsequent flooding. Mr. Schroeder noted that NRC reviewed the

design basis flooding as well. He also noted licensees added portable flex equipment that could be used if installed equipment was damaged.

- g. Mr. Semancik noted that the power change that occurred during the turbine trouble shooting was less than the 20% threshold for the NRC unplanned power change performance indicator. He asked if the NRC reviews the indicator formula to ensure it is properly reflective of protecting public health and safety not just reducing administrative burden on licensees. Mr. Schroeder replied that the PIs are augmented by inspections. They are evaluating the turbine control system troubleshooting transients in the inspection program and have evaluated them against criteria and determined that they do not meet the criteria for escalated inspection. Mr. Fuller also noted that the NRC assesses and audits the regulatory oversight process annually.
  - h. Mr. Semancik noted the number of weather related events and asked if the NRC is evaluating the impact of climate change on the initiating event frequency and severity of external event and storms. Mr. Schroeder stated that there is no specific periodic review of external events. He noted that the licensees manage their design margins. They evaluate these margins and request specific license changes when necessary such as was done by Dominion to account for changes in Long Island Sound water temperature.
4. **Public Comment.** There were fourteen members of the public present. Mr. Schroeder asked if any members had any questions or comments. There were not public comments or questions.
5. **NEAC Business**
- a. **Approval of Minutes of the December 17, 2020 NEAC meeting.**  
A motion was made to approve the minutes by Mr. Salonia and seconded by Mr. Sherrard. Minutes were approved with no corrections with no objections.
  - b. **NRC Correspondence Reviewed since past meeting.**  
The list of NRC Correspondence was reviewed. One comment from NEAC was related to NRC environmental qualification inspection.
    - i. Millstone Power Station, Unit No. 2 - Acceptance Review Determination Re: Proposed LAR to Revise the MPS2 TSs for Steam Generator Inspection Frequency (EPID L-2020-LLA-0227) dated December 15, 2020
    - ii. Millstone Power Station, Unit No. 3 – Review of the Fall 2018 and Spring 2019 Steam Generator Tube Inspection Reports (EPID L-2020-LRO-0050 AND EPID L-2019-LRO-0106) dated December 16, 2020.
    - iii. Millstone Power Station, Units 2 and 3 – Security Baseline Inspection Report 05000336/2020402 AND 05000423/2020402 dated January 11, 2021.

1. Mr. Semancik reviewed the security sensitive version of this report.
- iv. Millstone Unit Nos. 2 and 3 - Acceptance Review Determination: Alternative Requests RR-05-04 and IR-4-02, Use of Alternative Pressure/Flow Testing Requirements for SW System Supply Piping [EPID: L-2020-LLR-0158] dated January 12, 2021.
- v. Announcement of Generic Fundamentals Examination Section of the Written Operator Licensing Examination for 2021 dated January 12, 2021.
- vi. Millstone Power Station, Unit No. 3 - Acceptance Review Determination Re: Proposed LAR to Revise Reactor Core Safety Limit to Reflect WCAP-17642-P-A, Revision 1 (EPID L-2020-LLA-0266) dated January 11, 2021.
- vii. Millstone Power Station, Units 2 and 3 – Biennial Problem Identification and Resolution Inspection Report 05000336/2020012 and 05000423/2020012 dated January 14, 2021.
- viii. Millstone Power Station, Units 2 and 3 – Integrated Inspection Report 05000336/2020004 and 05000423/2020004 dated February 1, 2021.
- ix. Annual Assessment Letter for Millstone Power Station, Units 2 and 3 (Reports 05000336/2020006 and 05000423/2020006) dated March 3, 2021.
- x. Millstone Power Station, Units 2 and 3 – Temporary Instruction 2515/194 Inspection Report 05000336/2021012 AND 05000423/2021012 dated March 17, 2021

**6. Adjournment**

Motion was made by Mr. Salonia and seconded by Mr. Sherrard to adjourn; no objections; unanimous vote in favor; meeting adjourned at 5:32 PM.



# Millstone Annual Assessment Meeting

**Welcome!**

**This meeting will start shortly**

If calling in using the phone:  
Dial-in Number: (301) 576-2978  
Phone Conference ID: 934440395#



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# Millstone Annual Assessment Meeting

Reactor Oversight Process – 2020

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**Nuclear Regulatory Commission - Region I**  
**King of Prussia, PA**  
**March 18, 2021**



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## Agenda

- Opening Remarks – Dan Schroeder
- 2020 Millstone ROP Assessment Summary – Dan Schroeder
- COVID-19 Response – Dan Schroeder
- Nuclear Energy Advisory Council (NEAC) Items of Interest
  - Millstone Resident Inspector Summary – Justin Fuller
  - Millstone 2020 Unplanned Power Changes – Justin Fuller
  - Notification of Unusual Event (Earthquake) – Justin Fuller
  - Millstone Significant License Changes – Rich Guzman
- Discussion with members of the Connecticut NEAC – Dan Schroeder
- Public Question and Answer – Dan Schroeder

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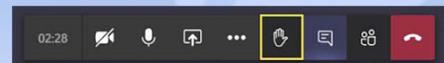
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## How To Ask a Question

- Questions will be addressed during the question and answer session following the presentation and discussion with NEAC,
- If you're on your computer, raise your hand to indicate you have a question,
- If on the phone, please press **\*6** to unmute your phone and ask your question



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- Please contact Technical Support:
  - Mark Marziale
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    - Email: [Mark.Marziale@nrc.gov](mailto:Mark.Marziale@nrc.gov)
  - or -
  - Colleen Picciotto
    - (610) 337-5202
    - Email: [Colleen.Picciotto@nrc.gov](mailto:Colleen.Picciotto@nrc.gov)

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## Today's Presenters



Daniel Schroeder  
Branch Chief  
Division of Reactor Projects



Justin Fuller  
Senior Resident Inspector



Richard Guzman  
NRC Project Manager  
Nuclear Reactor Regulation

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## **Opening Remarks**

- **Three full-time residents assigned to Millstone**
- **Inspectors have unfettered access to all areas of the site**
- **Technical specialists conduct additional inspection activities**
- **Inspectors have adapted to COVID-19 work environment**

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## **Millstone 2020 Assessment Summary**

- **Millstone Units 2 & 3 operated safely and in a manner that preserved the public health and safety and protected the environment**
- **Millstone Units 2 & 3 remained in the Licensee Response Column of the Action Matrix**
- **8,210 hours of inspection and related activities**
- **All Green Performance Indicators**
- **6 Green Non-Cited Violations (NCVs)**
- **2 SL-IV Violations**

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## ***NRC Actions in Response to COVID-19***

- **Monitoring plant activities through inspections and oversight**
- **Maintaining emergency response capabilities within Regional Incident Response Centers and NRC Headquarters**
- **Risk-informing “eyes-on” inspections through residents and regional inspections**

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## ***NRC Requirements Related to COVID-19***

- **Minimum Shift Staffing**
  - Operators
  - Security
  - Emergency Response Organization
- **NRC Coronavirus Website**  
<https://www.nrc.gov/about-nrc/covid-19/index.html>

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## Millstone Response to COVID-19

- Dominion staff has followed CDC prevention guidelines during the national health emergency
- Implemented social distancing guidelines, mask wearing requirements, and encouraged telework for many employees
- Asked employees to stay home if they have symptoms
- Dominion employed COVID-19 Testing

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## Inspection Impact Due to COVID-19

### INSPECTIONS DEFERRED/DELAYED BEYOND CY 2020 DUE TO COVID-19

Inspection Procedure # - 'Title'	Originally Scheduled Date	New Scheduled Date	Date Required to be Completed By
IP 71114 Exercise Evaluation	June 2020	June 2021	12/31/2021
IP 71111.11B U2 Licensed Operator Regualification Program	November 2020	September 2021	12/31/2021

### COVID-19 related licensing actions:

- Temporary and final exemption from the annual force-on-force exercise requalification requirements of security personnel
- Exemption from the biennial emergency preparedness onsite and offsite exercise
- License Amendment for one-time deferral of the MPS3 steam generator (SG) tube inspections for MPS3 SGs A and C from fall 2020 to spring 2022

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# Connecticut Nuclear Energy Advisory Council Items of Interest

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## Millstone Resident Inspectors

<b>Justin Fuller</b> Sr. Resident Inspector	<b>Eben Allen</b> Resident Inspector	<b>Earl Bousquet</b> Resident Inspector
		

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**NEAC Item of Interest -  
Millstone 2020 Unplanned Power Changes**

Date	Unit	Impact	Cause
April 1	3	Reactor Trip	Ground Fault
April 13	3	Reactor Trip	Weather Related
Aug. 4	2	76%	Weather Related
Aug. 4	3	43%	Weather Related
Nov. 15	2	83%	Weather Related
Dec. 31	3	Forced Outage	Feedwater Heater Repairs



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**NEAC Item of Interest –  
Notification of Unusual Event (Earthquake)**

- November 8, 2020
- Magnitude 3.6
- Timely notifications
- Independent walkdowns
- No plant damage
- Seismic housekeeping

**M 3.6 - 10 km S of Bliss Corner, Massachusetts**

2020-11-08 14:10:06 (UTC) | 41.521°N 70.955°W | 10.0 km depth



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## NEAC Other Items of Interest

- Spent fuel cask weld discoloration
- 2019 Voluntary Retirement Program (VRP) impact on Millstone performance
- Unit 3 turbine control system troubleshooting



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**Richard Guzman**  
NRC Senior Project Manager  
Office of Nuclear Reactor  
Regulation

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## NEAC Item of Interest – Millstone Significant License Changes

- Millstone Unit 3 Measurement Uncertainty Recapture Power Uprate
- Millstone Unit 2 Steam Generator Inspection Frequency Technical Specification Revision
- Millstone Unit 3 Technical Specification Changes – based on Westinghouse Topical Reports
  - Core Operating Limits Report for Large Break Loss of Coolant Accident analysis
  - Peak Fuel Centerline Melt Temperature Safety Limits

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## Office of Public Affairs

**Diane Screnci**

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**Neil Sheehan**

**[Neil.Sheehan@nrc.gov](mailto:Neil.Sheehan@nrc.gov)**

**610-337-5331**



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# Discussion with members of the Connecticut Nuclear Energy Advisory Council

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## Q&A with Members of the Public

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*This ends the Meeting*

***Thank You for Attending!***

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