

1 STATE OF CONNECTICUT
2 CONNECTICUT SITING COUNCIL
3
4

5 Petition No. 1426

6 East Windsor Solar One, LLC petition for a
7 declaratory ruling, pursuant to Connecticut
8 General Statutes Section 4-176 and Section 16-50k,
9 for the proposed construction, maintenance and
10 operation of a 4.9-megawatt AC solar photovoltaic
11 electric generating facility located west of the
12 Ellington town boundary at 341 East Road,
13 East Windsor, Connecticut.
14

15 VIA ZOOM AND TELECONFERENCE
16

17 Public Hearing held on Tuesday, March 2, 2021,
18 beginning at 2 p.m. via remote access.
19

20
21 H e l d B e f o r e:

22 ROBERT SILVESTRI, Presiding Officer
23
24

25 Reporter: Lisa L. Warner, CSR #061

1 **A p p e a r a n c e s :**

2
3 **Council Members:**

4 **ROBERT HANNON**

5 **Designee for Commissioner Katie Dykes**
6 **Department of Energy and Environmental**
7 **Protection**

8
9 **JOHN MORISSETTE**

10 **DANIEL P. LYNCH, JR.**

11 **MICHAEL HARDER**

12 **EDWARD EDELSON**

13
14 **Council Staff:**

15 **MELANIE BACHMAN, ESQ.**

16 **Executive Director and**
17 **Staff Attorney**

18
19 **CHRISTINA WALSH**

20 **Supervising Siting Analyst**

21
22 **LISA FONTAINE**

23 **Fiscal Administrative Officer**

1 **A p p e a r a n c e s: (Cont'd.)**

2
3 **For East Windsor Solar One, LLC:**

4 **PULLMAN & COMLEY, LLC**

5 **90 State House Square**

6 **Hartford, Connecticut 06103-3702**

7 **BY: LEE D. HOFFMAN, ESQ.**

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10
11
12 **Also present: Aaron Demarest, Zoom host**

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18 ****All participants were present via remote access.**

19
20 ***** (Inaudible) (AUDIO INTERRUPTION) - denotes**
21 **breaks in speech due to interruptions in audio or**
22 **echo.**

1 MR. SILVESTRI: Good afternoon, all.
2 Ladies and gentlemen, this remote public hearing
3 is called to order this Tuesday, March 2, 2021, at
4 2 p.m. My name is Robert Silvestri, member and
5 presiding officer of the Connecticut Siting
6 Council.

7 Other members of the Council are
8 Mr. Robert Hannon, designee for Commissioner Katie
9 Dykes of the Department of Energy and
10 Environmental Protection. Mr. John Morissette,
11 Mr. Michael Harder, Mr. Daniel P. Lynch, Jr., and
12 Mr. Edelson is having difficulty connecting but he
13 will be with us in a moment, but we do have quorum
14 so we could start.

15 Members of the staff are Ms. Melanie
16 Bachman, executive director and staff attorney;
17 Ms. Christina Walsh, supervising siting analyst;
18 and Ms. Lisa Fontaine, our fiscal administrative
19 officer.

20 As all are keenly aware, there is
21 currently a statewide effort to prevent the spread
22 of the Coronavirus. And this is why the Council
23 is holding this remote public hearing, and we ask
24 for your patience. And if you haven't done so
25 already, I ask that everyone please mute their

1 audio and/or telephone at this time.

2 This hearing is held pursuant to the
3 provisions of Title 16 of the Connecticut General
4 Statutes and of the Uniform Administrative
5 Procedure Act upon a petition from East Windsor
6 Solar One, LLC for a declaratory ruling pursuant
7 to Connecticut General Statutes, Section 4-176 and
8 Section 16-50k for the proposed construction,
9 maintenance and operation of a 4.9-megawatt AC
10 solar photovoltaic electric generating facility
11 located west of the Ellington town boundary at 341
12 East Road East Windsor, Connecticut. This
13 petition was received by the Council on August 10,
14 2020.

15 The Council's legal notice of the date
16 and time of this remote public hearing was
17 published in The Journal Inquirer on January 19,
18 2021. And upon this Council's request, the
19 petitioner erected a sign at the access road
20 entrance along East Road so as to inform the
21 public of the name of the petitioner, the type of
22 facility, the remote public hearing date, and
23 contact information for the Council.

24 And as a reminder to all,
25 off-the-record communication with a member of the

1 Council or a member of the Council staff upon the
2 merits of this petition is prohibited by law.

3 The parties and intervenors to the
4 proceeding are as follows: The petitioner is East
5 Windsor Solar One, LLC. Its representative is Lee
6 D. Hoffman, Esq. from Pullman & Comley, LLC.

7 We will proceed in accordance with the
8 prepared agenda, a copy of which is available on
9 the Council's Petition No. 1426 webpage, along
10 with the record of this matter, the public hearing
11 notice, instructions for public access to this
12 remote public hearing, and the Council's Citizens
13 Guide to Siting Council Procedures. Interested
14 persons may join any session of this public
15 hearing to listen, but no public comments will be
16 received during the 2 p.m. evidentiary session.
17 At the end of the evidentiary session, we will
18 recess until 6:30 p.m. for the remote public
19 comment session.

20 And please be advised that any person
21 may be removed from the remote evidentiary session
22 or the public comment session at the discretion of
23 the Council.

24 The 6:30 p.m. public comment session
25 will be reserved for members of the public who

1 signed up in advance to make brief statements into
2 the record. And I wish to note that the
3 petitioner, parties and intervenors, including
4 their representatives and witnesses, are not
5 allowed to participate in the public comment
6 session.

7 I also wish to note for those who are
8 listening and for the benefit of your friends and
9 neighbors who are unable to join us for the remote
10 public comment session that you or they may send
11 written comments to the Council within 30 days of
12 the date hereof either by mail or by email, and
13 such written statements will be given the same
14 weight as if spoken during the remote public
15 comment session.

16 A verbatim transcript of this remote
17 public hearing will be posted on the Council's
18 Petition No. 1426 webpage and deposited with the
19 East Windsor and Ellington Town Clerk's Offices
20 for the convenience of the public.

21 And please be advised that the Council
22 does not issue permits for stormwater management.
23 If the proposed project is approved by the
24 Council, a Department of Energy and Environmental
25 Protection Stormwater Permit is independently

1 required. The Department of Energy and
2 Environmental Protection could hold a public
3 hearing on any stormwater permit application.

4 And please also be advised that the
5 Council's project evaluation criteria under the
6 statute does not include consideration of property
7 values.

8 The Council will take a 10 to 15 minute
9 break at a convenient juncture somewhere around
10 3:30 p.m. this afternoon.

11 Now, I wish to call your attention to
12 those items shown on the hearing program marked as
13 Roman Numeral I-B, Items 1 through 99.

14 Does the petitioner have an objection
15 to the items that the Council has administratively
16 noticed? Attorney Hoffman.

17 MR. HOFFMAN: There are no objections,
18 Mr. Silvestri.

19 MR. SILVESTRI: Thank you, Attorney
20 Hoffman. Accordingly, the Council hereby
21 administratively notices these documents.

22 (Administrative Notice Items I-B-1
23 through I-B-99: Received in evidence.)

24 MR. SILVESTRI: Attorney Hoffman, also
25 good afternoon. I see there are no applicant

1 administrative notice items, so would you present
2 the witness panel for the purpose of taking the
3 oath, Attorney Bachman will then administer the
4 oath, and we'll follow through by verifying all
5 exhibits by the appropriate sworn witnesses.

6 MR. HOFFMAN: Thank you, Mr. Silvestri,
7 and good afternoon. We have something that's a
8 bit new for the Siting Council, we have most of
9 our witnesses all in one place. So as they speak,
10 they will identify themselves so that the court
11 reporter can know which witness is which.
12 However, as I'm looking at my screen, the
13 witnesses for East Windsor Solar One are left to
14 right, Kyle Perry, Steve DeNino, Bryan Fitzgerald
15 and William Herchel. In addition, Brad Parsons is
16 our fifth witness, but Brad doesn't work for
17 Verogy; he works for All-Points. And those are
18 our five witnesses that we'd like to have sworn
19 in.

20 MR. SILVESTRI: Thank you, Attorney
21 Hoffman. Attorney Bachman.

22 MS. BACHMAN: Thank you, Mr. Silvestri.
23 If the witnesses could please just
24 raise your right hand.
25

1 W I L L I A M H E R C H E L ,
2 S T E V E N D e N I N O ,
3 B R Y A N F I T Z G E R A L D ,
4 K Y L E P E R R Y ,
5 B R A D P A R S O N S ,

6 called as witnesses, being first duly sworn
7 (remotely) by Ms. Bachman, were examined and
8 testified on their oath as follows:

9 MS. BACHMAN: Thank you.

10 MR. SILVESTRI: Thank you, Attorney
11 Bachman.

12 Attorney Hoffman, back to you.

13 MR. HOFFMAN: Thank you, Mr. Silvestri.
14 We have six exhibits for identification purposes.
15 They're listed in the hearing program as Roman
16 Numeral II, letter B, 1 through 6. They include
17 the petition, the responses to interrogatories,
18 the petitioner's response to East Windsor's
19 request for hearing, our sign posting affidavit,
20 and then responses to the supplemental sets of
21 interrogatories that were dated February 23rd and
22 26th. I'd ask that they be so identified at this
23 this point.

24 MR. SILVESTRI: So identified, if we
25 could have your appropriate witnesses verify them.

1 MR. HOFFMAN: That would be fantastic.

2 DIRECT EXAMINATION

3 MR. HOFFMAN: So we'll pick on Mr.
4 Parsons first since he's standing alone and it
5 will be simple. Mr. Parsons, are you familiar
6 with the six exhibits in Roman Numeral II-B of the
7 hearing program?

8 THE WITNESS (Parsons): Yes, I am.

9 MR. HOFFMAN: And did you prepare those
10 exhibits or cause those exhibits to be prepared?

11 THE WITNESS (Parsons): Yes, I did.

12 MR. HOFFMAN: And are they accurate to
13 the best of your knowledge and belief?

14 THE WITNESS (Parsons): Yes, they are.

15 MR. HOFFMAN: And do you have any
16 changes to those exhibits?

17 THE WITNESS (Parsons): No, I do not.

18 MR. HOFFMAN: And do you adopt them as
19 your sworn testimony here today?

20 THE WITNESS (Parsons): Yes, I do.

21 MR. HOFFMAN: Thank you. And then
22 we'll go from my right, I think their left. Mr.
23 Herchel, are you familiar with the exhibits that
24 were listed in Roman Numeral II-B?

25 THE WITNESS (Herchel): Yes, I am.

1 MR. HOFFMAN: And did you prepare or
2 cause those exhibits to be prepared?

3 THE WITNESS (Herchel): Yes, I did.

4 MR. HOFFMAN: And are they accurate to
5 the best of your knowledge and belief?

6 THE WITNESS (Herchel): Yes, they are.

7 MR. HOFFMAN: And do you have any
8 changes to those exhibits?

9 THE WITNESS (Herchel): No, I do not.

10 MR. HOFFMAN: And do you adopt them as
11 your sworn testimony here today?

12 THE WITNESS (Herchel): Yes, I do.

13 MR. HOFFMAN: Mr. Fitzgerald, I'll have
14 the same questions for you. Are you familiar with
15 the exhibits listed in Roman Numeral II-b?

16 THE WITNESS (Fitzgerald): Yes, I am.

17 MR. HOFFMAN: And did you prepare or
18 cause those exhibits to be prepared?

19 THE WITNESS (Fitzgerald): Yes, I did.

20 MR. HOFFMAN: And are they accurate to
21 the best of your information and belief?

22 THE WITNESS (Fitzgerald): Yes, they
23 are.

24 MR. HOFFMAN: And do you have any
25 changes to those exhibits today?

1 THE WITNESS (Fitzgerald): No, I do
2 not.

3 MR. HOFFMAN: And do you adopt them as
4 your sworn testimony here today?

5 THE WITNESS (Fitzgerald): Yes, I do.

6 MR. HOFFMAN: Very good. Mr. DeNino,
7 are you familiar with the exhibits listed in Roman
8 Numeral II-B?

9 THE WITNESS (DeNino): Yes, I am.

10 MR. HOFFMAN: And did you prepare or
11 cause those exhibits to be prepared?

12 THE WITNESS (DeNino): Yes, I did.

13 MR. HOFFMAN: And are they accurate to
14 the best of your knowledge and belief?

15 THE WITNESS (DeNino): Yes, they are.

16 MR. HOFFMAN: Do you have any changes
17 to those exhibits?

18 THE WITNESS (DeNino): No, we don't.

19 MR. HOFFMAN: And do you adopt them as
20 your sworn testimony here today?

21 THE WITNESS (DeNino): Yes, I do.

22 MR. HOFFMAN: And Mr. Perry, are you
23 familiar with the exhibits listed in Roman Numeral
24 II-B in the hearing program?

25 THE WITNESS (Perry): Yes, I am.

1 MR. HOFFMAN: And did you prepare or
2 cause those exhibits to be prepared?

3 THE WITNESS (Perry): Yes, I did.

4 MR. HOFFMAN: And are they accurate to
5 the best of your knowledge and belief?

6 THE WITNESS (Perry): Yes, they are.

7 MR. HOFFMAN: And do you have any
8 changes to them today?

9 THE WITNESS (Perry): No, I do not.

10 MR. HOFFMAN: And do you adopt them as
11 your sworn testimony?

12 THE WITNESS (Perry): Yes, I do.

13 MR. HOFFMAN: Mr. Silvestri, with that,
14 I would ask that the Council adopt those six
15 exhibits as full exhibits for the hearing.

16 MR. SILVESTRI: Thank you, Attorney
17 Hoffman. The exhibits are indeed admitted. Thank
18 you.

19 (Petitioner's Exhibits II-B-1 through
20 II-B-6: Received in evidence - described in
21 index.)

22 MR. SILVESTRI: I'd like to begin
23 cross-examination at this time with Ms. Christina
24 Walsh, please.

25

1 CROSS-EXAMINATION

2 MS. WALSH: Thank you. Good afternoon.
3 In the response to Council Interrogatory Number
4 67, it states there are three separate meters at
5 the site that would support the potential of three
6 separate LREC/ZREC contracts, and page 5 of the
7 petition seems to imply that the petitioner was
8 awarded one ZREC contract. Does the project
9 currently have three LREC or ZREC contracts?

10 THE WITNESS (Herchel): The project
11 currently has two LREC/ZREC contracts, two LRECs
12 to be specific. They were awarded in the same
13 solicitation in the year eight solicitation of the
14 LREC/ZREC program. It does not have a third
15 LREC/ZREC contract at this time.

16 MR. HOFFMAN: Mr. Herchel, I would just
17 ask that you identify yourself when you answer
18 questions because it's not possible for everybody
19 to keep straight who's talking, and we want to
20 have an accurate transcript. Thank you.

21 THE WITNESS (Herchel): This is Will
22 Herchel.

23 MS. WALSH: Thank you. So you said two
24 LREC contracts. Does that account for 4 megawatts
25 of the project?

1 THE WITNESS (Herchel): It does. This
2 is Will Herchel.

3 MS. WALSH: Thank you. And have you
4 seeked out other revenue mechanisms for the
5 remaining capacity of the project or are you
6 waiting for a ZREC contract to come through for
7 that?

8 THE WITNESS (Herchel): This is Will
9 Herchel. Yes, we are seeking an LREC/ZREC
10 contract for the remaining one megawatt AC or
11 thereabouts at the location.

12 MS. WALSH: And maybe I missed it.
13 What was the delivery date for the LREC contracts
14 you already have?

15 THE WITNESS (Herchel): This is Will
16 Herchel. The delivery term start date for the two
17 contracts that we have was originally for 1/2021.
18 It was extended via the 90-day extension for
19 COVID. So the current delivery term start date
20 for the two contracts that are in our possession
21 is 7/1/2021.

22 MS. WALSH: And is that extendable any
23 further?

24 THE WITNESS (Herchel): Not to our
25 knowledge. This is Will Herchel.

1 MS. WALSH: Okay. The response to the
2 Council Interrogatory Number 3 states the
3 petitioner intends to participate in the ISO New
4 England forward capacity auction number 15 in
5 2021. Did the petitioner participate?

6 THE WITNESS (Herchel): This is Will
7 Herchel. We have not submitted to participate in
8 that program at this time.

9 MS. WALSH: Do you have further plans
10 to participate next year or in the future?

11 THE WITNESS (Herchel): This is Will
12 Herchel. Yes, we do. We have plans to submit a
13 statement of interest and get into the forward
14 capacity market for this project. We are
15 uncertain as to whether that will actually
16 transpire based upon the circumstances for this
17 individual project in a year's time from now.

18 MS. WALSH: Were any alternative
19 project locations ever considered for a solar PV
20 facility?

21 THE WITNESS (Herchel): This is Will
22 Herchel. Yes, we currently review many parcels to
23 identify the optimal location for a solar project.
24 We are trying to mesh different interests, one
25 being the landowners and the willingness to

1 provide access to the land for the installation,
2 another being interconnection by ability, and
3 another being the site characteristics of an
4 individual location. Yes, we did review
5 additional locations in this region.

6 MS. WALSH: In the general vicinity?

7 THE WITNESS (Herchel): That is
8 correct.

9 MS. WALSH: Okay. Do you have any idea
10 how many were reviewed at the time this project
11 was being planned?

12 THE WITNESS (Herchel): This is Will
13 Herchel. I do not.

14 THE WITNESS (Fitzgerald): Yes, this is
15 Bryan Fitzgerald. We reviewed, I'm guessing, up
16 to two to three dozen sites in the Hartford
17 County, Tolland County area. Of those, like Will
18 mentioned, were, you know, some level of
19 suitability to solar and to siting specifically.

20 MS. WALSH: I have a few questions
21 about the sheep. Approximately how many sheep
22 would be on site during the sheep grazing period?

23 THE WITNESS (Fitzgerald): This is
24 Bryan Fitzgerald. And right now through our work
25 with Agrivoltaic Solutions we're estimating a

1 stocking rate of about three sheep per acre. So
2 across the 24 acre project area we're looking at
3 approximately 72 sheep in any given growing
4 season. And what we've learned and what we're
5 continuing to learn from Agrivoltaics is that that
6 stocking rate can change and fluctuate based on
7 the growing season and the rotational grazing that
8 happens within that array area.

9 MS. WALSH: So would they all be on the
10 site at one given time, or is there a delivery of
11 a few at a time, or how does that work?

12 THE WITNESS (Fitzgerald): This is
13 Bryan Fitzgerald. So it's currently our
14 understanding that at the start of the growing
15 season the sheep manager or flock manager would
16 bring all of the head of sheep to the site and
17 rotationally graze them throughout the array area
18 throughout the growing season, and the growing
19 season is typically April to October or November
20 or May depending on the season.

21 MS. WALSH: Okay. So they are rotated.
22 Are they physically kept in a certain area at a
23 given time, or are you allowing them to kind of
24 roam freely over the site?

25 THE WITNESS (Fitzgerald): This is

1 Bryan Fitzgerald. So the sheep would be kept in
2 different paddocks, and we'd estimate right now
3 that for this site specifically there would be
4 three to four paddocks that the full head of sheep
5 would be kept in at any one given point in time.
6 And then they'd be rotationally grazed from
7 paddock to paddock effectively managing the
8 vegetation as to prevent overgrazing and just make
9 sure all the vegetation is managed accordingly,
10 but they would be cycled through the array area
11 across the 24 acres in totality throughout
12 different stages as they move from one paddock to
13 the next.

14 MS. WALSH: And who moves them, does
15 somebody come in, does the management company come
16 in and move the sheep from one paddock to the
17 next?

18 THE WITNESS (Fitzgerald): This is
19 Bryan Fitzgerald. Correct, the flock manager or
20 the sheep farmer at that point in time who we have
21 contracted with would be responsible for bringing
22 the sheep in and managing them on a day-to-day
23 basis tending to them with water and care and
24 moving them throughout the paddocks that are
25 demarcated within the array area.

1 MS. WALSH: And how are the paddocks
2 divided, is there any kind of plan for a temporary
3 electric fence?

4 THE WITNESS (Fitzgerald): This is
5 Bryan Fitzgerald. And yes, that's correct. Right
6 now Agrivoltaic, who's our grazing partner, they
7 have planned for an ElectroNet fencing which is
8 how you describe a temporary electrically charged
9 fence at low voltage to manage the sheep to make
10 sure they stay within those certain paddocks.

11 MS. WALSH: And that's removed after
12 the grazing season for the year?

13 THE WITNESS (Fitzgerald): This is
14 Bryan Fitzgerald. Yes, that's correct, they would
15 be installed for the grazing season specifically.

16 MS. WALSH: Is there any concern or
17 safety measures that need to be put in place to
18 protect the public and/or emergency response
19 personnel from electric fence shock hazards?

20 THE WITNESS (Fitzgerald): This is
21 Bryan Fitzgerald. There could very well be.
22 We're working through that portion of the grazing
23 plan right now with our grazing partner to address
24 protocols for emergency response. But it should
25 be noted that the public would not necessarily be

1 allowed within the array area and only
2 representatives of the project owner, East Windsor
3 Solar One, would be allowed to enter into the
4 array area specifically.

5 MS. WALSH: Okay. On page 6 of the
6 environmental assessment portion of the petition
7 states that mowing and routine maintenance would
8 occur once per year. Would this occur at the same
9 time the sheep are located on site?

10 THE WITNESS (Fitzgerald): This Bryan
11 Fitzgerald. And it would likely occur whether the
12 sheep are there or if they've been taken off site
13 for any one reason or another, but we currently
14 estimate that supplemental landscaping and
15 traditional mowing may be necessary throughout the
16 array or around the outside of the perimeter
17 fencing and such to keep up that landscaping, but
18 that the grazing program would serve as the
19 primary mechanism for vegetation management within
20 the array area.

21 MS. WALSH: So you don't anticipate
22 mowing to occur in the same area as the sheep at
23 any given time?

24 THE WITNESS (Fitzgerald): This is
25 Bryan Fitzgerald. And that's correct, at any

1 given time we would not anticipate that.

2 MS. WALSH: In the response to Council
3 Interrogatory Number 7 it mentions fencing around
4 the site will be 7 feet high, and the petition
5 states that fencing on the eastern, southern and
6 western sides will be 6 feet high with the
7 northern portion being 8 feet high. Do you have a
8 clarification on the fence height at this time?

9 THE WITNESS (Fitzgerald): This is
10 Bryan Fitzgerald. And we do have a clarification
11 on the fencing. The northern fence line will be 8
12 feet tall in height, as noted in the petition, and
13 the southern, eastern and western fence lines
14 specifically will be 7 feet tall in height as
15 deemed by the National Electric Code.

16 MS. WALSH: Okay. And in response to
17 Council Interrogatory Number 34, you state that
18 you are amenable to installing privacy slats along
19 the entire western fence line. Is that still the
20 case?

21 THE WITNESS (Fitzgerald): This is
22 Bryan Fitzgerald. And that is still the case
23 through the conversations we've had and work we've
24 done with the town through planning and zoning and
25 additional guidance as provided by the Council

1 we've decided that, as we mentioned in that
2 response, it would be best to install privacy
3 slats along that entire western fence edge.

4 MS. WALSH: Sorry, is that correct,
5 it's being proposed as part of the project at this
6 time?

7 THE WITNESS (Fitzgerald): Sorry,
8 Christine, this is Bryan Fitzgerald. We missed
9 that last part.

10 MS. WALSH: Sorry. I'm getting an
11 unstable internet connection.

12 The privacy slats along that western
13 side are now being proposed as part of the
14 project?

15 THE WITNESS (Fitzgerald): This Brian
16 Fitzgerald. Yes, that is correct.

17 MS. WALSH: Regarding the response to
18 Council Interrogatory Number 47, during the
19 100-year storm event, the portion of the access
20 road and panels located within the stormwater
21 basin could be under about one foot of water.
22 Would the stormwater affect operation of the
23 panels within the basin?

24 THE WITNESS (Fitzgerald): This is
25 Bryan Fitzgerald. And Brad, would you mind?

1 THE WITNESS (Parsons): Yes. This is
2 Brad Parsons. So no, the stormwater would not
3 affect the panels within the basin. The panels
4 themselves are going to be elevated at the lowest
5 point of 3 feet above grade, therefore there would
6 still be 2 feet between the proposed water surface
7 elevation. Furthermore, the site is designed with
8 a full drop in hydraulic soil group, part of the
9 Appendix I. So there is also believed to be --
10 you know, that that level may actually be less if
11 the full drop in hydraulic soil group does not
12 come into play with regards to compaction.

13 MS. WALSH: Okay. What about for a
14 500-year storm event?

15 THE WITNESS (Parsons): The 500-year
16 storm event is just not something that we model
17 from a stormwater standpoint. But at that point
18 in time, the basin itself would overflow, the
19 actual berm on the basin. So most likely that
20 500-year storm event would just pass over and not
21 through the basin itself.

22 MS. WALSH: Without affecting the
23 panels?

24 THE WITNESS (Parsons): I wouldn't see
25 that that would effect the panels in this case

1 either, correct.

2 MS. WALSH: And can you just state what
3 kind of stormwater basins are designed for the
4 site, is it a dry detention basin or sand filter
5 basin?

6 THE WITNESS (Parsons): It's just a
7 straight infiltration basin. There's some slight
8 excavation on the south side outside the fence to
9 install the berm for the basin itself, but the
10 rest of the basin is just existing grade and it
11 will infiltrate as it does today.

12 MS. WALSH: And would you expect the
13 racking posts and solar panels to affect the basin
14 substrate so the water would not infiltrate
15 through the basin bottom?

16 THE WITNESS (Parsons): No.

17 MS. WALSH: When rain falls on panels
18 located within the stormwater basin, would there
19 be any impact to stormwater management flows, for
20 example, would water flow off drip edges and
21 outside the basin?

22 THE WITNESS (Parsons): No. In this
23 (inaudible) that wouldn't be the case. It would
24 drop into the basin itself and then just flow down
25 to the lower point in the basin towards the south,

1 outside of the facility, and then everything that
2 is inside the facility there, or the panels that
3 are inside the stormwater basin would continue to
4 function as they would under normal circumstances.

5 MS. WALSH: Okay. In Council Petition
6 No. 1397, Constitution Solar in Plainfield,
7 stormwater basins were located within a solar
8 array area as well. The Council requested
9 Constitution Solar in that case to examine the
10 feasibility of moving the panels from the basin in
11 the D&M plan. Is it feasible to relocate the
12 panels out of the stormwater basin in this case?

13 THE WITNESS (Parsons): In my opinion,
14 while it may be feasible, I think the additional,
15 I'm unclear whether Constitution has a -- the
16 Constitution project had a full drop in hydraulic
17 soil group for the stormwater management, but
18 while that could be done, I don't think it's
19 necessary in this case as the full drop in the
20 hydraulic soil group is above and beyond normal
21 stormwater engineering practices that's being
22 applied to solar. So as such, the basin actually
23 has more capacity than it would for a normal
24 development, i.e., a Walmart or a Costco.

25 MS. WALSH: And have you consulted with

1 DEEP Stormwater about this?

2 THE WITNESS (Parsons): Yes.

3 MS. WALSH: About the location, about
4 panels within the basin, and the stormwater
5 management plan?

6 THE WITNESS (Parsons): Yes, this
7 project has been approved by DEEP Stormwater and
8 it's just pending a letter of credit.

9 MS. WALSH: Page 27 of the
10 environmental assessment of the petition states
11 the area will be seeded with low-growing grasses
12 and forbs suitable for sheep as well as
13 pollinator-friendly species. Does the seed mix
14 itself contain pollinator-friendly species?

15 THE WITNESS (Parsons): Bryan, do you
16 have the final mix on what's required for the
17 sheep? But I believe there is some pollinator
18 species in the seed mixture there.

19 THE WITNESS (Fitzgerald): Yes. This
20 is Bryan Fitzgerald. And I think, Brad, to your
21 point, at this point we've been working on mostly
22 likely acquiring the Ernst Fuzz & Buzz mix. And I
23 don't have that species list up in front of me
24 right now, but I do know there is a good mixture
25 of pollinator support species in there as well.

1 MS. WALSH: So there's no separate
2 pollinator plants species area, it's incorporated
3 within the seed mix; is that correct?

4 THE WITNESS (Parsons): This is Brad
5 Parsons. That's correct.

6 MS. WALSH: On page 14 of the petition
7 it states phase two of construction can begin upon
8 stabilization of the sediment basin. What is the
9 estimated time frame between the completion of
10 phase one and the commencement of phase two
11 construction?

12 THE WITNESS (DeNino): Hi. This is
13 Steve DeNino. We would look to complete the
14 installation of the stormwater basin and then
15 immediately start the construction of the array.

16 MS. WALSH: So what is considered
17 stabilization in that case?

18 THE WITNESS (Parsons): This is Brad
19 Parsons. Stabilization in this case would be the
20 use of erosion control blankets on the berm for
21 the temporary sediment.

22 MS. WALSH: Okay. Thank you. I don't
23 have any further questions at this time. Thank
24 you.

25 MR. SILVESTRI: Thank you, Ms. Walsh.

1 I'd like to continue cross-examination
2 of the petitioner by Mr. Morissette, and he'll be
3 followed by Mr. Hannon.

4 Mr. Morissette.

5 MR. MORISSETTE: Thank you, Mr.
6 Silvestri. Good afternoon, everyone. Can you
7 hear me okay? Great. Thank you.

8 For the record, I would like to let
9 everyone know that I did visit the site on
10 Wednesday, February 17th. I drove around the
11 area. I did not enter the site itself, but viewed
12 the parcel that we are talking about here today.

13 I would like to follow up on Ms.
14 Walsh's questions relating to Question 1, 2 and 3
15 and just clarify. So we have two ZREC contracts,
16 no forward capacity market contract. And what is
17 the status of the virtual net metering, has there
18 been any change in that regard?

19 THE WITNESS (Herchel): This is Will
20 Herchel. Currently the virtual net metering
21 program in Connecticut is capped in the Eversource
22 territory, there is no available space. In order
23 for that cap to be increased, there would need to
24 be a piece of legislation to come forth from the
25 Connecticut General Assembly. I believe that

1 there is proposed bills to effectuate that
2 situation that are currently with the Energy and
3 Technology Committee, but that would need to occur
4 in order for there to be an addition of virtual
5 net metering capacity in the Eversource territory.

6 MR. MORISSETTE: Thank you. So at this
7 time you are proposing to sell energy into the
8 market at market rates?

9 THE WITNESS (Herchel): This is Will
10 Herchel. We will be selling under the Rate 980
11 tariff directly with Eversource, so we will not be
12 participating in the wholesale market for the sale
13 of electricity with ISO New England.

14 MR. MORISSETTE: Yes. And for the
15 record, Rate 980 essentially models the market
16 rate. I believe it's on average. So essentially
17 you are receiving market rates, but not directly
18 on an hourly basis; is that correct?

19 THE WITNESS (Herchel): That is
20 correct. There is a small line loss adder in
21 addition to the wholesale price and locational
22 marginal price that's described in Rate 980, but
23 that is correct.

24 MR. MORISSETTE: Great. Thank you.
25 What's currently being planted, what crops are

1 being planted on the site?

2 THE WITNESS (Fitzgerald): This is
3 Bryan Fitzgerald. To the best of my knowledge,
4 and I'm guessing here, I believe in 2020 rye hay
5 was grown at the location.

6 MR. MORISSETTE: Rye hay, okay. Okay.
7 Moving on to page 16 of the petition having to do
8 with benefits, bullet two I think is a little bit
9 deceiving, quite frankly. I do understand that
10 the statement on its face value is true and that
11 it does reduce energy demand during the peak and
12 has a direct result on energy usage. However, if
13 you factor in virtual net metering into the
14 equation, would you agree that the cost to
15 ratepayers would actually go up?

16 THE WITNESS (Herchel): This is Will
17 Herchel. I would not know the answer to that
18 question directly, and it is yet to be determined
19 whether this project would participate with
20 virtual net metering.

21 MR. MORISSETTE: Okay, fair enough.
22 Moving on to the bullet having to do with the
23 project will provide infrastructure upgrades that
24 will improve the reliability of East Windsor's
25 electric grid. Could you expand on that, please?

1 THE WITNESS (Herchel): This is Will
2 Herchel. Specifically what's referred to there is
3 the upgrade to three-phase for the interconnection
4 of the facility.

5 Kyle, I don't know if there's anything
6 more to add to that specific upgrade.

7 THE WITNESS (Perry): I do not have the
8 exact length here, but if you give me a couple
9 minutes I can pull up the interconnection
10 agreement.

11 THE WITNESS (Herchel): That was Kyle
12 Perry, and this is Will Herchel. We can give you
13 the exact length of that upgrade momentarily.

14 MR. MORISSETTE: That would be great.
15 I'm going to talk a little bit about the
16 interconnection itself, so we can talk further
17 about that as well. Let's see here, so why don't
18 we start there. So you're interconnecting at
19 distribution voltage level 23 kV. And when you
20 find that interconnection point to the
21 distribution system let me know.

22 I'd like to go to the drawing that was
23 submitted with questions, Set Three, having to do
24 with the interconnection, if you have that in
25 front of you.

1 THE WITNESS (Fitzgerald): This is
2 Bryan Fitzgerald. We're pulling it up now.

3 MR. MORISSETTE: Great. Thank you.
4 While you're doing that, the facility study is
5 still being implemented or done by Eversource?

6 THE WITNESS (Fitzgerald): This is
7 Bryan Fitzgerald. The facility study has been
8 concluded by Eversource, and we are working
9 through the final stages of amending the
10 interconnection agreements accordingly.

11 MR. MORISSETTE: Okay. And out of the
12 impact study there were no operational constraints
13 at all?

14 THE WITNESS (Fitzgerald): No -- this
15 is Bryan Fitzgerald -- not on the impact study
16 there was no flagged operational constraints.

17 MR. MORISSETTE: Okay. So essentially
18 since you have two LREC contracts and a potential
19 for one additional contract, if I understand it
20 correctly, you have essentially three separate
21 interconnection facilities; is that correct?

22 THE WITNESS (Herchel): This is Will
23 Herchel. That is correct.

24 MR. MORISSETTE: Okay. So you have
25 three separate transformers, you have three

1 separate disconnect switch, you have three
2 separate revenue meters, and you have three
3 separate ZREC meters, correct?

4 THE WITNESS (DeNino): This is Steve
5 DeNino. That is correct.

6 MR. MORISSETTE: Okay. So your ZREC
7 meters, are they on the secondary or the primary
8 side of the transformer?

9 THE WITNESS (DeNino): Steve DeNino.
10 The ZREC meters are on the secondary side of the
11 transformers.

12 MR. MORISSETTE: Okay. And the revenue
13 meters are on the primary side of the
14 transformers?

15 THE WITNESS (DeNino): This is Steve
16 DeNino. That's correct, the primary meters are on
17 the -- or the customer meters are on the primary
18 side of the transformers.

19 MR. MORISSETTE: Okay. So the reason
20 you have two separate sets of meters is your
21 contract requires you to have the ZREC meter
22 separate from the revenue meter; am I interpreting
23 that correctly?

24 THE WITNESS (DeNino): This is Steve
25 DeNino. That is correct.

1 MR. MORISSETTE: Okay. You've had
2 discussions with Eversource about moving the
3 revenue meter to the secondary side of the
4 transformer?

5 THE WITNESS (DeNino): This is Steve
6 DeNino. Yes, we have.

7 MR. MORISSETTE: And the response was
8 no?

9 THE WITNESS (DeNino): This is Steve
10 DeNino. That is correct.

11 MR. MORISSETTE: Okay. So looking at
12 the drawing, do you have that up and available?

13 THE WITNESS (Herchel): We do, yes.

14 MR. MORISSETTE: Great. So I'm a
15 little confused. So you've got one, two, three,
16 four, five, six 30 to 40 foot distribution poles
17 to the left of the barn that the project will own;
18 is that correct?

19 THE WITNESS (Fitzgerald): This is
20 Bryan Fitzgerald. That is correct.

21 MR. MORISSETTE: And then there's one
22 to the left of that, which I believe is CL&P's
23 pole?

24 THE WITNESS (Fitzgerald): That is
25 correct.

1 MR. MORISSETTE: Okay. Is that where
2 you're connecting to the distribution system or do
3 you go down East Street?

4 THE WITNESS (Fitzgerald): That is
5 correct. This is Bryan Fitzgerald. We do
6 interconnect to the distribution network at that
7 pole that is closest to the corner of Middle and
8 East Road.

9 MR. MORISSETTE: Okay, so right at that
10 corner. So the distribution circuit three-phase
11 will be brought up to that structure. Is that
12 where your point of interconnection is with the
13 utility?

14 THE WITNESS (Fitzgerald): It is,
15 correct.

16 MR. MORISSETTE: Okay. All right. So
17 you have six poles and then one of CL&P's right on
18 Middle Road. Just so you know, I have a real
19 problem with this interconnection facility because
20 the visual impact is terrible. So what I'd like
21 to do is go to Exhibit B, if we could.

22 MR. HOFFMAN: I'm sorry, Mr.
23 Morissette, "B" as in "boy"?

24 MR. MORISSETTE: "B" as in "boy," yes,
25 which is the visual viewshed analysis. And if you

1 look at the first, I think it's the first page,
2 the viewshed, that area is all farmlands and your
3 facility is right in the middle of all this
4 farmland. You can see by the viewshed that there
5 is, what, 368 acres of visible area, and all the
6 surrounding property is farmland, wide open, but
7 right across the street you have a development,
8 fairly new development, which I believe homes are
9 being built as we speak.

10 All right. So if we go down to, first
11 we'll look at photo 2, that's the corner of Middle
12 Road and East Road, and there is CL&P's
13 distribution pole, that's where you're going to
14 interconnect, correct?

15 THE WITNESS (Fitzgerald): This is
16 Bryan Fitzgerald. That is correct.

17 MR. MORISSETTE: Okay. So the left of
18 that pole you're going to have six 30 to 40 foot,
19 what is it, what is the height of those poles,
20 could you remind me again?

21 THE WITNESS (Fitzgerald): This is
22 Bryan Fitzgerald. Those are 40 foot poles.

23 MR. MORISSETTE: 40 foot poles. In
24 relation to the CL&P pole, is that also 40 foot?

25 THE WITNESS (Fitzgerald): I believe

1 so, but I'm guessing here. We'd have to confirm
2 that with Eversource.

3 MR. MORISSETTE: That's fine. It's
4 probably close to that. So, if you go to the next
5 one, next photo is photo 2, this is proposed. I'm
6 a little confused because this has one, two,
7 three, four, five, six poles where your drawing
8 had in total six poles plus CL&P's pole, this has
9 five plus CL&P's pole, so this is not -- which is
10 correct?

11 THE WITNESS (Fitzgerald): This is
12 Bryan Fitzgerald. So the drawing that was most
13 recently provided in the interrogatory Set Three
14 is the correct design, and the disconnect here
15 between the viewshed analysis that was produced at
16 the time of submission in August is that since
17 that point of time we have been working with
18 Eversource and they've requested that additional
19 pole for their purposes only. I believe it was to
20 extend three-phase down East Road potentially in
21 the future, but that was completely separate and
22 apart from our design.

23 MR. MORISSETTE: Okay. That's fine.
24 So there's another pole that's going to be
25 parallel with Middle Road that's going to be added

1 to this picture?

2 THE WITNESS (Fitzgerald): That is
3 correct. It would likely -- and this is Bryan
4 Fitzgerald, sorry -- it would go in line there at
5 a slight diagonal and then into the project area.

6 MR. MORISSETTE: I'm not quite sure I
7 understood that. So could you try that again?

8 THE WITNESS (Perry): This is Kyle
9 Perry with Verogy. I can elaborate a little bit.
10 So that first additional pole and where that
11 disconnect happens between five and six poles that
12 you're talking about, to Bryan's point, they want
13 to keep that existing pole that's out there, the
14 second tap position open for three-phase expansion
15 down East Road for future expansion via
16 Eversource. So that pole will just act as a
17 junction pole. And they want that about 50 feet,
18 and it has to be in line with the pole across the
19 street.

20 So it's a little hard to see based off
21 this map, but there's currently single-phase wire
22 from that pole on the corner to across the street
23 at a diagonal. So we have to come in at a
24 diagonal with our junction pole about 50 feet or
25 so, we will guy or anchor that to the ground, and

1 then the five remaining poles will now be inside
2 the fence line instead of in that viewshed that
3 you were looking at or the photo that it's
4 currently outside. We're actually going to put
5 those poles inside of our fence line.

6 MR. MORISSETTE: So --

7 THE WITNESS (Perry): That was mainly a
8 correspondence -- sorry to cut you off there.
9 That was mainly a correspondence back and forth
10 with Eversource because they were requesting an
11 additional gravel access path for that pole setup,
12 and we thought it would be a little too close to
13 the intersection there. So we would give them
14 access via our project, access into the site, and
15 have those poles inside of our fence line.

16 MR. MORISSETTE: Okay. So that really
17 changes this picture quite a bit. Okay. Can you
18 describe for the record what you'll actually see
19 on these poles? If you use photo 2, is the top of
20 the poles going to be clean like this or are you
21 going to see equipment?

22 THE WITNESS (DeNino): This is Steve
23 DeNino. One of the poles will have a recloser on
24 it, a utility owned recloser. The next pole will
25 have a GOAB, it's a gang operated air switch

1 that's not -- and then the three remaining poles
2 will have primary metering setups on them, so they
3 will have a conduit that comes down to a meter
4 installed at ground level.

5 MR. MORISSETTE: Okay. So the viewshed
6 will reflect additional equipment on these pole
7 heights at the top of the poles?

8 THE WITNESS (DeNino): That is correct.

9 MR. MORISSETTE: Okay. While we're on
10 photo 2, we talked earlier about down East Road
11 the fence line having slats. Are you also putting
12 any landscaping along that west edge of the fence
13 line?

14 THE WITNESS (Fitzgerald): This is
15 Bryan Fitzgerald. And at this point we are just
16 going with the privacy slats, and the landscaping
17 would end there, as pictured, with the one
18 difference between you'd see privacy slats going
19 down the entire western edge.

20 MR. MORISSETTE: Okay. Are you willing
21 to consider landscaping if the Council has issue
22 with not having landscaping at that area?

23 THE WITNESS (Herchel): This is Will
24 Herchel. Yes, we are.

25 MR. MORISSETTE: Okay. Moving on to

1 photo 3, now photo 3 is from Jessie Lane. And
2 actually, if you go to photo 4, I think it's more
3 along the lines of what I'm trying to get at. So,
4 this picture shows the landscaping in front of the
5 facility, but it doesn't show the poles. Would
6 the distribution poles be visible from this
7 location?

8 THE WITNESS (Fitzgerald): This is
9 Bryan Fitzgerald. It's tough to be able to
10 predict that right now with the existing
11 stockpiles of soil that are in this photo
12 specifically here. I'm trying to orient myself
13 here with the barn there in the left side of the
14 photo. Excuse me. It would be difficult given
15 what's presently there at the time of this photo.

16 MR. MORISSETTE: Yeah, I would agree,
17 it's difficult. I think it's going to be pretty
18 close. I do think that those structures are going
19 to be highly visible.

20 All right. I'd like to go to the
21 second set of questions having to do with the,
22 what is it, the photographs taken for the remote
23 field review. Okay. I think it's photo -- I'd
24 like to go to photo 4. So beyond the barn there's
25 clearly a new neighborhood out in that area, and

1 these photos were taken last August. Do you know
2 if there's been additional housing that has been,
3 houses that have been put up since these photos
4 were taken?

5 THE WITNESS (Fitzgerald): This is
6 Bryan Fitzgerald. And to my understanding, they
7 may have, but I haven't been actively up there. I
8 would assume that additional houses would have
9 been built between August and now.

10 MR. MORISSETTE: Yeah. If we could go
11 to photo 8, 8 and 8A. And this is more for the
12 benefit of the Council. So this location on 8A is
13 essentially the location where the distribution
14 poles will be installed along Middle Road, and
15 across the street will be the housing complex with
16 new houses being built. And 8 is the view of the
17 corner of Middle Road and East Road so everybody
18 can get a perspective of how wide open it is, and
19 there's the distribution pole that will be the
20 interconnection point.

21 So in your discussions with Eversource,
22 was there discussions about how to minimize the
23 impact of the distribution interconnection
24 facilities?

25 THE WITNESS (Herchel): Absolutely. So

1 for probably around two years now, if not longer,
2 we've been working directly with Eversource on all
3 of the projects that we've looking to develop in
4 the state in an Eversource territory. With
5 regards to the interconnection and the visual and
6 aesthetic disturbance that's caused by the
7 multi-metered setup, specifically we have been
8 working with them to implement a secondary metered
9 system that you alluded to earlier. Although it
10 was originally approved, it was later denied.

11 We even went so far as to having a
12 memorandum drafted by our outside counsel, Lee
13 Hoffman, to try to encourage Eversource to
14 recognize the disturbance that this type of
15 interconnection was causing. We've had multiple
16 conversations with them about the lack of
17 necessity for this specific type of
18 interconnection method, but we have not been
19 successful in getting that overturned.

20 In addition to having a significant
21 visual impact, there's also impacts in terms of
22 siting, not necessarily on this site, but in terms
23 of the interconnection area that's necessary for
24 us to effectively interconnect to the distribution
25 network that are obviously not optimal using this

1 strategy.

2 MR. MORISSETTE: Okay. Thank you.
3 Just one last follow-up item. We were able to
4 track down where the distribution three-phase
5 facilities are going to end up going down the, is
6 it Middle Road or East Road or --

7 THE WITNESS (Perry): This is Kyle
8 Perry with Verogy. So the three-phase extensions
9 are from Pole 13300 on Rockville Road, and that
10 goes up north Rockville Road down Middle Road.

11 MR. MORISSETTE: Okay. Just hang on a
12 second. Could you say that one more time?

13 THE WITNESS (Perry): Yes. It extends
14 the three-phase from Rockville Road. I have the
15 pole number here. I believe it's Pole 13300 on
16 Rockville Road, which is the start of our upgrade
17 that replaces a radio recloser that closes the gap
18 to convert the 4.8 kV to 23 kV three-phase, and
19 that is on Rockville Road, and it goes north from
20 there and up through Middle Road.

21 MR. MORISSETTE: Okay. That's
22 interesting. We recently were talking to another
23 facility, and they said it was 13.8 kV at
24 Rockville Road. Okay. That concludes my
25 questions. Thank you very much.

1 MR. SILVESTRI: Thank you, Mr.
2 Morissette. I'd like to continue
3 cross-examination of the petitioner this time by
4 Mr. Hannon, and he'll be followed by Mr. Edelson.
5 Mr. Hannon.

6 MR. HANNON: Thank you, Mr. Silvestri.
7 Yeah, I do have some questions.

8 On page 12 of the petition you talk
9 about utilizing 395 watt panels and 380 watt
10 panels. If something were of a higher wattage,
11 would you be looking at that when it comes time to
12 actually place the order for the panels?

13 THE WITNESS (Herchel): This is Will
14 Herchel. For this particular project, we would
15 not. Sorry, I'm getting a little feedback. We
16 would not simply because we've acquired the
17 modules for this parcel, or for this project,
18 excuse me.

19 MR. HANNON: Okay. Thank you. Page
20 13, it talks about -- this is the first full
21 paragraph -- an 8 foot tall chain-link security
22 fence equipped with privacy slats, and then the
23 remaining sections will be enclosed by a 6 foot
24 tall chain-link security fence without the privacy
25 slats, but I didn't see anything anywhere as to

1 whether or not there would be like that 6 inch gap
2 at the bottom of the chain-link fence and the
3 ground. Is that something that's being
4 contemplated?

5 THE WITNESS (Fitzgerald): This is
6 Bryan Fitzgerald. And Brad, I'll start this
7 response, and if you wouldn't mind stepping in.
8 Mr. Hannon, at this point with our work with NDDDB
9 and DEEP, we've received a final determination and
10 there's no really concerns for species and
11 traveling through that area as a corridor. So we
12 have looked at bringing the fence line all the way
13 to the ground as to provide better protection for
14 the sheep that would be rotationally grazing that
15 specific project. We'd like to have a fence line.
16 And at the further request of our grazing
17 partners, the fence line would go all the way to
18 the ground in that situation across the entirety
19 of the site.

20 MR. HANNON: Okay. Thank you. On page
21 14, I think this is where we kind of need a
22 rewrite of what's going on here. Under
23 construction schedule and phasing, petitioner
24 anticipates that construction of the project will
25 begin no earlier than November 19, 2020. We're

1 already kind of long past that. What do you
2 anticipate as a potential construction schedule
3 going forward?

4 THE WITNESS (Herchel): This is Will
5 Herchel. That is contingent upon approval with
6 the Siting Council, of course, as well as approval
7 of any D&M plan that's required. And we will
8 begin construction as soon as we are able to after
9 obtaining the necessary permits to do so,
10 including the Siting Council's approval.

11 MR. HANNON: Okay. And then if I
12 understood you correctly a little bit earlier that
13 you have received the approval from DEEP regarding
14 the stormwater, it's just you need to post, is it
15 the bond?

16 THE WITNESS (Fitzgerald): This is
17 Bryan Fitzgerald. That is correct. We are
18 approved through the design, and the permit can
19 can be authorized upon our delivery of a letter of
20 credit.

21 MR. HANNON: Okay. Thank you. Also on
22 this page on phase one the first bullet talks
23 about removing existing impediments, if necessary.
24 What existing impediments, can you be a little
25 more specific?

1 THE WITNESS (Parsons): This is Brad
2 Parsons. There wasn't anything specific, Mr.
3 Hannon. It was just if anything was out in the
4 field that needed to be removed. It's more of
5 just a standard kind of note in this case for the
6 contractors.

7 MR. HANNON: Okay. Thank you. And I'm
8 just trying to get things a little clearer in my
9 head. On page 15, this is the continuation of
10 what's on 14 under Phase 2, because I see under
11 number 2, temporarily seed disturbed areas not
12 under construction for 30 days or more. Then
13 number 6, after substantial completion you've got
14 to stabilize disturbed areas. Now you go to
15 number 8, fine grade, rake, seed, mulch remaining
16 disturbed areas. So I'm not positive what you're
17 referring to with this kind of sequencing in the
18 disturbed areas, so can you maybe provide a little
19 more guidance on that?

20 THE WITNESS (Parsons): Sure. This is
21 Brad Parsons. So the temporary seeding disturbed
22 areas that are not under construction for 30 days
23 or more is a standard requirement per the 2002
24 Erosion Control Guidelines. So if there was an
25 area on site that for whatever reason was not

1 being worked, that should be temporarily seeded.

2 The bullet number 6 about that seeding,
3 really what that is referring to is the remainder
4 of the seeding of the area within the array
5 itself. And then once that area is stabilized
6 inside the array, the conversion of the temporary
7 sediment basin into a permanent sediment basin is
8 the final piece. There's probably limited work
9 that needs to be done there rather than cleaning
10 out any residual sediment in the basin itself, but
11 that would need to be done, and then any disturbed
12 areas within, inside that would be seeded.

13 MR. HANNON: Okay. Thank you. I know
14 that this is on existing agricultural land. I'm
15 just curious if there has been like any borings
16 done in this area. And the only reason I'm
17 raising the question is because we've had some
18 other projects come in where agricultural land
19 that's used year after year after year there's
20 sometimes a hardpan that gets created 18, 20
21 inches below the soil. I'm just wondering if
22 you've done any investigation on that.

23 THE WITNESS (DeNino): Hi, this is
24 Steve DeNino. Yes, we have done geotechnical
25 borings and pole tests for the racking system.

1 MR. HANNON: And did you run into
2 anything like with the hardpan under the soil
3 about 18, 20 inches down or not?

4 THE WITNESS (DeNino): This is Steve
5 DeNino. To my knowledge, we did not. We've
6 shared that information with the racking provider
7 who suggested use of driven pile which would
8 indicate that there's not hardpan.

9 MR. HANNON: Okay. Thank you. On page
10 45 under lighting it said there will be some
11 small, non-intrusive lighting fixtures within the
12 equipment to aid project maintenance. Can you
13 describe what you mean by some small non-intrusive
14 lighting?

15 THE WITNESS (DeNino): Hi, this is
16 Steve DeNino. Upon final design there may or may
17 not be small incandescent or LED type light
18 fixtures installed near the monitoring equipment.
19 That will be part of the final design, and it may
20 or may not be installed, but that would be what
21 that would be referring to.

22 MR. HANNON: If something like that was
23 to be installed, is it possible that it could be
24 activated by motion detectors, things of that
25 nature, or are these lights that would be staying

1 on at all times?

2 THE WITNESS (DeNino): Steve DeNino.
3 If they were to be installed, I would think they
4 would have a switch that would be operated by the
5 operations and maintenance personnel, but, you
6 know, it is possible that any other type of
7 control could be installed, if that was something
8 that was requested, but I would think that we
9 would have a switch, a weather-proof switch out on
10 site to operate them.

11 MR. HANNON: Thank you. I had a couple
12 of questions related to the panels, the temporary
13 sediment basin, the final sediment basin, the
14 sediment trap baffle. So if I'm understanding
15 this correctly, the sediment trap baffle that's
16 being proposed is basically a 4 foot by 8 foot
17 sheet of plywood that's going to be mounted to, I
18 guess, what is it, a 4 inch square post or a 5
19 inch round post. And if that is the case, what
20 I'm curious about is how long that might be in
21 place as that plywood would tend to deteriorate.
22 I'm specifically looking at map EC-2.

23 THE WITNESS (Parsons): Yes. So this
24 is Brad Parsons. So that would be in place during
25 the duration of construction. And if it was

1 deteriorated to a point at which it needed to be
2 replaced, that would be done through the Swit
3 monitoring and would be something that would be
4 called out as a maintenance item to be replaced.

5 MR. HANNON: Thank you. And then in
6 terms of how the panels will be installed as it
7 relates to the stormwater basin, are the panels
8 going to stay more or less on the same vertical
9 plane or will they follow more of the contour?
10 So, for example, where you have the detention
11 basin, will the panels be higher than 3 feet above
12 the detention basin at ground level so that that
13 excavator is gone, but yet the panels aren't 3
14 feet down and you may have a problem with some
15 overflow in that area. So I'm just trying to get
16 a better understanding how the panels will be
17 mounted in that area over the basin.

18 THE WITNESS (Parsons): This is Brad
19 Parsons. The panels will be mounted, it is
20 intended that the panels will follow the grade
21 here and be, the bottom edge still be 3 feet above
22 the ground through there. Again, the water
23 surface elevation in the area of the panels may
24 get up to about an additional foot above existing
25 grade still leaving about 2 feet of freeboard if

1 you went based on the full drop in hydraulic soil
2 group which it's designed to.

3 MR. HANNON: Okay. Thank you. And
4 then the road that you're putting in where the one
5 that runs north-south that runs all the way down
6 into the basin and up against the chain-link
7 fencing, is that something then you're going to
8 have to try to work around? I've got to assume
9 that that's in the early stages of the development
10 to get that roadway installed.

11 THE WITNESS (Parsons): That is
12 correct. This is Brad Parsons. In some way,
13 shape or form that road will be installed in the
14 early stages of development, but towards the end
15 of construction there may be times where that road
16 needs to be top dressed just to clean it up, if
17 there was any potential sediment deposits on the
18 road itself. And again, that would be done as
19 part of a maintenance piece of the Swit
20 monitoring.

21 MR. HANNON: And part of that roadway
22 would remain in the finalized basin, correct?

23 THE WITNESS (Parsons): That is
24 correct.

25 MR. HANNON: I don't believe I have any

1 other questions at this time.

2 MR. SILVESTRI: Thank you, Mr. Hannon.
3 We'll continue cross-examination of the applicant
4 by Mr. Edelson, and he'll be followed by Mr.
5 Harder please.

6 Mr. Edelson.

7 MR. EDELSON: Thank you, Mr. Silvestri.
8 Everyone can hear me okay?

9 MR. SILVESTRI: Yes.

10 MR. EDELSON: So, my first question is
11 about the land ownership. It wasn't clear to me
12 exactly, but the land is not owned by the farmer
13 who has been farming that area; is that correct?
14 And I think I should be addressing this question
15 to Mr. Herchel. I'm not sure.

16 THE WITNESS (Herchel): This is Will
17 Herchel. That is correct, it is not owned by the
18 farmer. It is owned by the Catholic Cemeteries
19 Association.

20 MR. EDELSON: And that's who you have
21 the lease with?

22 THE WITNESS (Herchel): That is
23 correct. This is Will Herchel.

24 MR. EDELSON: Okay. In the narrative
25 you indicated a fairly long period of, or expected

1 period that these panels will be in service, I
2 think it was 35 years. Is that consistent with
3 the lease is 35 years?

4 THE WITNESS (Herchel): This is Will
5 Herchel. That is consistent with the lease. The
6 lease is 20 years in initial term. It has three
7 five-year renewal options.

8 MR. EDELSON: Okay. Turning now to the
9 website that you created, which I want to
10 compliment you on. I think it's a great outreach
11 tool for public comment. But I'm curious, in
12 particular, with public comment that you tried to
13 get from the public through the website. Did you
14 receive many or any comments regarding the
15 project?

16 THE WITNESS (Fitzgerald): This is
17 Bryan Fitzgerald. And to the time of this hearing
18 we have not received any public comments through
19 that webpage. That webpage has been available
20 since approximately June of 2020, in the second
21 week of June to be specific. And I would note
22 that we do deploy similar websites for a lot of
23 our projects, and those do function. We do
24 receive comments and we can converse and talk via
25 email and set up phone calls and meetings

1 accordingly, but we did not have any comments on
2 this project.

3 MR. EDELSON: On this project, okay.
4 Thank you very much. So when I look at the
5 layout, it looks to me that you've leased quite a
6 bit of land and you're not making full use of it.
7 And I'm trying to really understand the trade-offs
8 that determine that because most of the land,
9 especially through the remote field review
10 pictures, look pretty similar to me. So, can you
11 give me a little bit better understanding of your
12 decision making to only use, let's say, you know,
13 a fraction or, you know, not a great percentage of
14 the land for the solar arrays?

15 THE WITNESS (Fitzgerald): This is
16 Bryan Fitzgerald. And yes, in the development
17 process the project was designed as a distribution
18 level interconnected project, so sub 5 megawatts
19 AC, which is how we're interconnecting to the
20 distribution network. And based on our final
21 module counts, we ended up using right around 29.1
22 or so acres of the parcel for the entire project
23 area inclusive of all fencing and landscaping.

24 Now, the parcel itself is approximately
25 75 acres or so and that site in East Windsor. And

1 the logic behind keeping it, you know, dense and
2 concise in one specific area was to not obstruct
3 the use of the rest of the parcel in a good amount
4 of acreage for the co-tenant or tenant farmer who
5 is also going to be active on that parcel and will
6 continue to be active on that parcel, to our
7 knowledge.

8 MR. EDELSON: So will the farmer, in
9 this case the farmer you're referring to, be
10 subleasing from you, because it sounds like you
11 have the lease to the major portion of the land.
12 That's the boundary that you show in the diagram.

13 THE WITNESS (Herchel): This is Will
14 Herchel. So the tenant farmer will not be
15 subleasing the land from us. At the completion of
16 the project in the project area and the
17 commencement of the actual lease, the commencement
18 of construction, the leased area will be confined
19 to the area of disturbance for our array. So the
20 remainder of the parcel will remain with the CCA
21 as the landlord and they will contract with any
22 farmers to farm the remainder of the parcel.

23 MR. EDELSON: Okay. So at the end of
24 the day you'll only -- and I'm not trying to put
25 words in your mouth, I'm just trying to clarify --

1 at the end of the day you'll only lease basically
2 the land you need with maybe a little bit of a
3 buffer around it?

4 THE WITNESS (Herchel): That's correct,
5 to maintain access and things like that.

6 MR. EDELSON: Because I was going to go
7 with a different line of questioning if that was,
8 if there was any potential for increasing the
9 number of solar arrays eventually on the site, but
10 it sounds like the interconnection is the main
11 limitation here in your design, so that would be
12 the, if you will, the first issue you would need
13 to deal with is how much Eversource is willing to
14 take from you from that site or from that area.

15 THE WITNESS (Herchel): This is Will
16 Herchel. That is correct.

17 MR. EDELSON: Okay. So I want to turn
18 to what you called, what was the term on page 14,
19 sheet off as a way that the snow will be removed.
20 And I'm sure you saw pictures of what happened in
21 Texas. And I think up until some of the pictures
22 I saw there of solar panels frozen over, I was
23 willing to believe that most solar panels within,
24 you know, 12, 24 hours after a storm would sheet
25 off, but I could see with the very cold weather in

1 some of my own personal experience with problems
2 with my roof that's not always the case.

3 So my question is, my first question
4 is, is there anything other than sheet off as a
5 technique for removing frozen snow, in other
6 words, I'm assuming the snow has happened and
7 we've had some very, very cold weather, you know,
8 single digits, and it is really frozen onto the
9 glass. Is there any other manual way to remove
10 that type of ice condition without damaging the
11 panels?

12 THE WITNESS (DeNino): This is Steve
13 DeNino. The answer to that would be no.

14 MR. EDELSON: So currently that is the
15 only technique. Is there anything that can be
16 done as we saw or heard with regard to the
17 difference in windmills and turbines, windmill
18 turbines in Texas versus upstate New York where
19 they put heating elements on the turbines to
20 prevent icing up, is that an option that you're
21 hearing any of the panels come with?

22 THE WITNESS (DeNino): This is Steve
23 DeNino. To my knowledge, no, that is not an
24 option.

25 MR. EDELSON: So, other than sheet off,

1 if we have a very bad storm followed by freezing
2 weather, you could be stuck with your panels not
3 being able to produce, would that be a fair
4 assessment?

5 THE WITNESS (Herchel): This is Will
6 Herchel. To the extent that there was a situation
7 like that, we could manually remove the snow
8 without damaging the panels themselves. However,
9 we do not anticipate doing them, and we do
10 recognize that there will be losses associated
11 with coverage for those individual solar panels
12 throughout its life.

13 MR. EDELSON: And obviously the concern
14 here is not about your 5 megawatts, but if this is
15 a pervasive problem as we get to have more and
16 more solar panels throughout the state and we do
17 have a bad storm situation, what are we going to
18 do about this, and we're not going to solve that
19 here, but I'm kind of hearing that might be
20 something that we need to address down the road
21 for all of these projects.

22 I wanted to turn now, I think it's page
23 14 of the narrative -- I'm sorry, I think it's
24 page 15 -- on site stabilization. You know, as a
25 commission, I think we've been trying to encourage

1 solar developers to allow a longer growing season,
2 or at least a full growing season for site
3 stabilization. But I'm wondering if here the
4 situation is different because you're not allowing
5 that much time between your work, seeding and then
6 installation because the area or the land is
7 already pretty stabilized because of the farming
8 that's gone on. Is that part of your rationale
9 for moving so quickly from initiating the site
10 stabilization with seeding to moving forward with
11 development?

12 THE WITNESS (Parsons): This is Brad
13 Parsons. That is correct. And additionally,
14 there's really not as much concern with any slopes
15 on this site as well, but it didn't seem to
16 warrant in this case.

17 MR. EDELSON: Related to that, I'm just
18 trying to understand, in this particular setup you
19 made a particular point that I didn't think I've
20 seen before that the panels will not be butted up
21 against each other, and so rather than a drip line
22 happening at the bottom of the panels, the lower
23 edge of the panels, you're indicating that there's
24 going to be dripping around the perimeter of each
25 solar panel. So I guess two questions, one, am I

1 correct about my description of or my
2 understanding of what you're going to do here, and
3 I guess I'm kind of addressing this to Mr. Parsons
4 because I've seen you at many solar hearings, is
5 this a different configuration than we've seen in
6 other instances?

7 THE WITNESS (Parsons): No, Mr.
8 Edelson, this is not different. Usually there is
9 at least a minimum of one-inch gap between every
10 panel on every ground-mounted solar array, so both
11 in the horizontal and the vertical plane. So
12 that's one of the reasons I've tried to remove
13 that misnomer that these are, you know, sheet off
14 like large roofs. I mean, you've got varying
15 degrees of pitch, both, you know, down towards the
16 ground and also sideways. So, you know, the water
17 will flow off in numerous directions of these
18 panels and won't actually, you know, collect at
19 that bottom edge drip line in one spot like it may
20 on a gutter coming off of a house.

21 MR. EDELSON: Okay. Because that to
22 me, that's very helpful because I think I was
23 overly concerned about that bottom drip line and
24 the furrowing that would happen from that. Now
25 again, some of that, as you pointed out, has to do

1 with the topography itself and where the dripping
2 is happening, but in this case with the flat
3 terrain it's less of a problem in all manner of
4 speaking.

5 Let me see, so obviously we had a few
6 questions about our favorite four-legged animal,
7 the sheep. I'm wondering, is there a back-up plan
8 to the sheep. In other words, if your
9 relationship with a farmer who has the sheep says,
10 you know, it's not working out for me for, you
11 know, it could be a thousand and one different
12 reasons having nothing to do with the site, what's
13 plan B for taking care of the vegetation on site?

14 THE WITNESS (Fitzgerald): This is
15 Bryan Fitzgerald. And plan B, quite honestly,
16 would be to look and try to source another farmer
17 in the area who could come in and graze their
18 flock of sheep to manage that vegetation. It's
19 going to be our goal throughout the life of the
20 array to keep that area and that real estate
21 within agricultural production and doing so
22 through sheep grazing.

23 MR. EDELSON: So what you didn't say is
24 that you would revert back to just -- not revert,
25 but frequent mowing, you really want to keep that

1 as a -- I don't know the best way to describe it,
2 but your worst-case scenario?

3 THE WITNESS (Fitzgerald): That is
4 correct. We do intend to keep that with the
5 grazing program throughout the duration of the
6 project's operational life.

7 MR. EDELSON: Okay. So if I could turn
8 towards the visibility analysis, and the first
9 diagram shows the one-mile radius. And based on
10 the three sites that you showed us, or the three
11 locations, for the pictures, even within those
12 three pictures or those three points, which are
13 pretty closely proximate to the site, I had
14 trouble visualizing why such a large area would
15 see the solar panels as being visible. They're
16 close to the ground, and even between, I think,
17 site 2 and 3, you know, it was almost like half
18 the panels disappeared, and that's just natural
19 from, you know, the shape of the earth. And as
20 you got further away, it would be even harder to
21 see.

22 So, I was just surprised by the extent
23 of it. I guess part of me is wondering, is that
24 visibility related to the panels or really to the
25 utility poles that need to be put up there? So

1 maybe you can just help me understand that
2 visibility analysis, why it was showing such a
3 large percentage of the one-mile radius as being
4 that kind of yellow and orangish color.

5 THE WITNESS (Parsons): This is Brad
6 Parsons. So Mr. Edelson, the way that that
7 viewshed analysis is done, it's strictly based on
8 topography. It doesn't really take into account,
9 obviously, that as you get further away from an
10 object it is going to get smaller. It just
11 strictly assumes that if there isn't anything in
12 the way, basically trees, houses and the like,
13 that that will be visible there. So really we're
14 using the state's lidar technology or topographic
15 information, both their tree canopy and their
16 ground information, to extrapolate that, and
17 that's really what defines it. So if you were all
18 the way out maybe at Clark Road, yes, if you took
19 a pair of binoculars out you could probably see
20 it, but you're likely not going to actually see
21 the system with the naked eye.

22 MR. EDELSON: And even I would offer or
23 I'd ask you to comment on this. From that kind of
24 a distance something as thin as a utility pole
25 would be pretty hard to make out.

1 THE WITNESS (Parsons): That's correct.
2 You'd probably have a better chance of making out
3 the solar array itself than the utility pole.

4 MR. EDELSON: And this goes back to
5 maybe Mr. Herchel going back to public comment.
6 On figure 3 or picture 3 in the visibility
7 analysis it does prominently show that existing
8 utility pole at the intersection. Did anyone from
9 the subdivisions or anyone else from the town
10 mention a visibility concern about that utility
11 pole that sticks out there?

12 THE WITNESS (Fitzgerald): This is
13 Bryan Fitzgerald. And to our knowledge, we have
14 not received direct commentary from town officials
15 or from owners of homes across the way in the
16 subdivision about the utility poles or the
17 configuration in photo 3 there.

18 MR. EDELSON: Okay. I think this will
19 be my last question, and it's probably just my
20 reading skills. But interrogatory Set One,
21 Question Number 21, if we could take a look at
22 that. The first question I have there is a term
23 that maybe just passed me by all this time, but
24 was bifacial solar panels. So can somebody
25 clarify what a bifacial solar panel is so I make

1 sure I've got a proper understanding?

2 THE WITNESS (Perry): Sure. This is
3 Kyle Perry with East Windsor Solar One. Bifacial
4 panel doesn't have the back sheet that a typical
5 monofacial would, so it actually allows the
6 collection of sunlight through the back side of
7 these panels as well which increases the
8 production and generation of that particular panel
9 and string.

10 MR. EDELSON: That's what I thought it
11 meant. So it can pick up solar as a reflection,
12 let's say, off of the ground or off of another
13 panel?

14 THE WITNESS (Perry): That is correct.
15 And that is modeled in some of our assumptions in
16 our production analysis. It's what's called
17 albedo, which is the reflectivity of the ground.
18 So as you can imagine when there's a foot of snow
19 on the site or six inches of snow, it reflects
20 back into the back side of these panels and even
21 the reflection off the posterior row of modules
22 will help the row in front of it produce a little
23 bit more.

24 I just want to point out that those
25 wattages that we mentioned earlier, 395 and 380,

1 are only the front side, the monofacial value. So
2 any bifacial value is added onto that at a certain
3 percentage estimated to be what we believe around
4 10 percent extra.

5 MR. EDELSON: Is it fair to say that a
6 bifacial panel in general is more expensive than a
7 monofacial?

8 THE WITNESS (Herchel): This is Will
9 Herchel. It is not fair to say that at this time.
10 That is primarily a result of tariffs that the
11 United States is imposing on Chinese modules,
12 specifically monofacial modules, and that same
13 tariff does not apply to bifacial modules which
14 are considered a different technology. So you are
15 probably correct in terms of the actual
16 manufacturing cost of that bifacial module, but
17 other trade agreements are causing for that price
18 discrepancy.

19 MR. EDELSON: So walking through the
20 answer to Interrogatory 21 where I feel like we
21 saw some different spacing, that spacing is
22 related to try to optimize what you can derive as
23 solar energy from, I'll call it, the back face of
24 the panel which we might not have seen before in
25 other configurations?

1 THE WITNESS (Herchel): This is Will
2 Herchel. That is correct.

3 MR. EDELSON: Interesting. I'm going
4 to have to look for that term. Maybe it's been
5 there in other projects, but this seemed to be the
6 first time I've seen that discussion.

7 But with that, Mr. Silvestri, I think
8 I've finished my questions. Thank you.

9 MR. SILVESTRI: Thank you, Mr. Edelson.
10 We're getting close to the 3:30 mark where I
11 mentioned we should take a break. So I don't want
12 to start with Mr. Harder and have to interrupt
13 him, but in the couple minutes that we have before
14 3:30, let me pose three quick follow-up questions
15 that we had.

16 Mr. Edelson just talked about the
17 one-inch gap around the panels. Mr. Parsons, is
18 that basically driven by stormwater or is there
19 potential thermal expansion on the panels?

20 THE WITNESS (Parsons): Mr. Silvestri,
21 it's basically driven by the racking manufacturers
22 and the actual modules themselves and their
23 attachment to that. So, depending on your racking
24 manufacturer, they may have, for instance, RBI,
25 which is one of the standards, has a standard

1 punch, so to speak, with their purlins that
2 they'll then attach the modules to, and so that's
3 really what ends up dictating the final module gap
4 on the racking. So it could vary. Usually the
5 minimum is half inch, but I have seen it in
6 certain locations, not here, it will be upwards of
7 an inch at times.

8 MR. SILVESTRI: Understood. Thank you.
9 Kind of like the gap on car doors depending on
10 who's the manufacturer.

11 THE WITNESS (Parsons): Yes.

12 MR. SILVESTRI: Another follow-up I had
13 goes back to Ms. Walsh when she was talking about
14 the fence for sheep. Would that be battery
15 operated, the electric fence?

16 THE WITNESS (Fitzgerald): This is
17 Bryan Fitzgerald. It's our understanding here
18 that that would be battery operated.

19 MR. SILVESTRI: Thank you. And then
20 one last quick one before 3:30 here. Somebody had
21 mentioned before one side of the fencing area for
22 the project would be 8 feet, the other three sides
23 would be 7 feet. Why the difference between 8
24 feet and 7 feet?

25 THE WITNESS (Fitzgerald): This is

1 Bryan Fitzgerald. We had led in with the 8 foot
2 fence on the northern edge, including the privacy
3 slats, in order to provide more of a screening
4 buffer and coupling that as well with the
5 landscaping we're currently proposing along that
6 northern edge which would be approximately 200
7 mature arborvitae. We felt the 8 foot fence would
8 do a good job helping individual aspects from
9 Middle Road of the project.

10 MR. SILVESTRI: Very good. Thank you.
11 I do have 3:30. Why don't we take a 15 minute
12 break, come back here for 3:45, and we'll continue
13 cross-examination with Mr. Harder, to be followed
14 by Mr. Lynch. We'll see you in about 15 minutes.
15 Thank you.

16 (Whereupon, a recess was taken from
17 3:30 p.m. until 3:45 p.m.)

18 MR. SILVESTRI: Okay. Before we get
19 going with cross-examination with Mr. Harder --
20 and thank you, Mr. Harder, for being patient --
21 Attorney Hoffman, I believe we have a correction
22 to one testimony part that was made earlier today.
23 And without redirect, if it's just a
24 clarification, please go ahead.

25 MR. HOFFMAN: Mr. Morissette had asked

1 about, I believe it was Mr. Morissette, who had
2 asked about the responses to the website and the
3 public outreach. There have been other responses.
4 They just didn't come through the website. So if
5 the Council wants to hear about that, fine; and if
6 not, we can move on with Mr. Harder's cross. I
7 don't want to ask the question. I just wanted to
8 let the Council know that that occurred.

9 MR. SILVESTRI: Thank you, Attorney
10 Hoffman. What we'll do, we have Mr. Harder, Mr.
11 Lynch, and then myself for cross-examination. I
12 always like to go back to the beginning because
13 questions and answers may result in more
14 questions. So let's hold that thought, and if
15 somebody wants to raise it when we go back, we'll
16 answer it at that time. Very good.

17 MR. HOFFMAN: Thank you.

18 MR. SILVESTRI: Thank you. Mr. Harder,
19 thank you again for being patient. Let's continue
20 cross-examination with you.

21 MR. HARDER: Okay. Thank you. No
22 problem. Actually, maybe we could take care of
23 Mr. Hoffman's point right now. I was going to ask
24 a question about public comments, noting that
25 apparently there were no comments submitted

1 through the website, but my questions are going to
2 be concerning or was going to be whether there
3 were other comments offered through other means.
4 And if someone could summarize those comments, and
5 also especially indicate if there are any
6 outstanding concerns or objections that might have
7 been raised that were not resolved.

8 THE WITNESS (Fitzgerald): Thank you,
9 Mr. Harder. This is Bryan Fitzgerald. And to
10 that point directly, when we previously answered
11 the question on questions or comments that came
12 through the website, although none had come
13 through the website specifically, in response to
14 our initial public outreach campaign, a landowner
15 to the south of our proposed project had called me
16 and discussed potential solar options for land
17 that him and his family owned in East Windsor and
18 bordering towns as well. And that was the extent
19 of those comments and the outreach we received in
20 totality through the website or in response to our
21 public outreach campaign.

22 MR. HARDER: All right. Thank you for
23 that. Also a follow-up to Mr. Edelson's question
24 on the bifacial panels. I'd like to thank him for
25 asking that. I saw that term and wasn't really

1 sure what it meant and then completely forgot to
2 write a note down to ask the question. But now
3 understanding what it is, I guess the more
4 interesting question, especially since apparently
5 the net cost of those panels is no more than and
6 perhaps less than the monofacial panels, and
7 assuming that over time a bifacial panel would
8 generate more power, just out of curiosity, why do
9 you think we don't see or haven't seen more
10 proposals incorporating bifacial panels?

11 THE WITNESS (Herchel): This is Will
12 Herchel. I'm not sure as to the answer to that.
13 It could simply be module availability.

14 MR. HARDER: So it sounds like what
15 you're saying is the bifacial are just typically
16 not as available on the market?

17 THE WITNESS (Herchel): I don't know if
18 I could characterize it like that, but it's
19 just -- I really don't know the answer to that
20 question, to be honest.

21 MR. HARDER: Okay. All right. That's
22 fine. Again, more curiosity than anything.

23 Also following up on the issue of sheep
24 grazing, I assume, and I'm sure, although I don't
25 think it specifically said so in the application,

1 but the DEEP, the stormwater staff, is aware of
2 the proposal for sheep grazing?

3 THE WITNESS (Fitzgerald): This is
4 Bryan Fitzgerald. I believe so, but I'm guessing
5 here. I wouldn't be able to confirm exactly if
6 they know or they do not know.

7 MR. HARDER: So from there were I think
8 a few, maybe several site visits and discussions,
9 including stormwater staff, there's no
10 recollection of the issue of sheep grazing coming
11 up in those discussions or any communication where
12 that came up?

13 THE WITNESS (Parsons): This is Brad
14 Parsons, Mr. Harder. The stormwater plan for this
15 was submitted, I think, before we actually had any
16 specific requirements or understanding of what was
17 going to be occurring with the sheep grazing on
18 the site, but in this case I think there is
19 limited impact with that with regards to the
20 stormwater controls in the sense that it will just
21 be as though the site is being mowed from a
22 stormwater standpoint.

23 MR. HARDER: Well, I guess maybe with
24 one exception, the lawn mowers produce manure, and
25 that was the point I was getting to, again,

1 agreeing, I guess, that it's not a terribly steep
2 site, obviously, well vegetated now, so you're not
3 going to be, you know, stripping the vegetation
4 off to any great extent. But I would assume that
5 the stormwater staff would want to know, you know,
6 that you're proposing sheep grazing, to at least
7 be aware of that, and to consider that as part of
8 their evaluation, again, perhaps the result is the
9 same. I assume the result would be the same, but
10 I would think they should know. If I was them, I
11 would want to know.

12 So, I mean, I would suggest that they
13 be notified, especially if it's possible that they
14 have done their review and they're about to issue
15 the stormwater general permit without the
16 knowledge that there's going to be sheep grazing
17 there. So, I mean, I think they should know.

18 But let me ask you the question
19 directly, I guess, along the same lines or on the
20 same point. Knowing that manure will be spread on
21 the site, obviously, just from the grazing animals
22 on the site, is it your opinion that there will be
23 no adverse impact from that manure in terms of the
24 stormwater runoff, whether it's nutrients or
25 elevated levels of BOD or any other constituent of

1 manure impacted runoff?

2 THE WITNESS (Parsons): So in this case
3 I think I would take it as the point of it's an
4 existing farm field now that could ultimately be
5 used for sheep grazing which would not require a
6 stormwater permit in and of itself. And I don't
7 have any actual answers on what the manure levels
8 of sheep would do. I will say that our stormwater
9 management basin treats, I believe in this case
10 treats water quality, so it will have some -- it
11 does treat water quality, so we will have some
12 water quality treatment on site that was
13 associated with the panels themselves. So I would
14 likely come to the conclusion that if there is any
15 concern with the sheep manure that that would be
16 handled through the treatment of water quality
17 with the stormwater basin itself.

18 THE WITNESS (Fitzgerald): Thanks,
19 Brad. Mr. Harder, this is Bryan Fitzgerald here.
20 And we have been in discussions with Agrivoltaic
21 Solutions who is our grazing partner for this
22 project and others like it in Connecticut. And
23 some of the feedback we received from them so far
24 on this topic is that at the start of each grow
25 season the correct sheep stocking rate and

1 density, which is effectively the sheep per acre
2 per unit of time, will be calculated before any
3 sheep actually make it to the site. And this is
4 done to ensure there's no overgrazing and that the
5 correct amount of manure that gets deposited on
6 the site would not outpace the rate of the
7 decomposition of that manure throughout the
8 grazing rotation of that season. So the stocking
9 rate effectively it handles two components, one
10 being so the site doesn't get overgrazed and have
11 erosion issues, and the second being that you
12 don't have stockpiles of sheep manure and that
13 they effectively biodegrade into the soils. And
14 that's going to be determined and taken care of
15 through that -- at the beginning of each grow
16 season when the stocking rate is finalized.

17 And more specifically, during normal
18 grazing activities the rotation of the flock
19 across the array area itself, so the rotation of
20 the flock across that 24 acres, is going to help
21 disperse that manure across the acreage, and
22 you're not going to have large piles of it. And I
23 had to be informed myself that sheep manure more
24 so resembles rabbit poop and deer poop than it
25 does cow patties or horse poop to that nature. So

1 I was educated to that effect as we got through
2 this with them.

3 But they also got into the fact that
4 any manure that's deposited on the site could
5 effectively be decomposed and start decomposing
6 into the soil two to three weeks after the point
7 at which it's deposited onto those soils. And
8 I'll just add, it's not anticipated that there
9 would be any manure visible from outside of the
10 site itself. So you're not going to be a passerby
11 and notice large piles or unforeseen piles of
12 manure within the array area.

13 THE WITNESS (Herchel): This is Will
14 Herchel. I would just add that in discussions
15 with our grazing partner, they anticipate that
16 this would actually, you know, the livestock
17 grazing with the seed mix at the site would
18 actually increase the water holding capacity of
19 the soil on site as opposed to the traditional
20 mowing that was originally proposed or originally
21 contemplated for this location prior to the
22 grazing plan going into place.

23 MR. HARDER: Okay. I appreciate those
24 comments. And I think that represents, I guess,
25 the kind of evaluation, I guess, or discussion of

1 that issue that I think, you know, that the
2 stormwater program would want to know about.
3 Again, if I were them, I'd want to know about it.

4 And again, let me say, first of all,
5 also I think it's great that that project and one
6 other one that we just recently considered are
7 proposing a joint agricultural use of the site
8 along with the solar system, you know, it's a good
9 thing to do.

10 But I would say very strongly that the
11 department, again, should be made aware of it.
12 And, you know, they obviously, as you know, they
13 have staff that can evaluate these issues,
14 nutrient loading and whatever other issues that
15 might come along with the deposition of manure on
16 the site. And again, assuming that the end result
17 is going to be the same, but I think it's clearly
18 better or more important that they know about it
19 as part of their evaluation, not that assumptions
20 are made.

21 But another question not on the manure
22 issue but on the issue of the paddock arrangement
23 and the use of the electric fences. I know there
24 was some discussion in the comments about that
25 emergency responders would be -- or the need for

1 emergency responders to go on site would be
2 considered, and there would be some, I guess,
3 education there or indication to them that those
4 fences are there so they can access the site and
5 not have any problems.

6 But aside from those emergency
7 situations and more of a routine maintenance
8 scenario, how would those needs be met with the
9 electric fencing being there, is it just a case
10 of, you know, knowing that the maintenance is
11 necessary and scheduling or planning the
12 paddocking system accordingly, is that pretty much
13 what you would do?

14 THE WITNESS (Fitzgerald): Yes. This
15 is Bryan Fitzgerald. And that is the case. We
16 would likely do that, along with signage and
17 initial contractor training and technician
18 training at the outset on the operation of the
19 array itself. But there would be notification to
20 the grazers that we would have technicians going
21 into the array area at a certain point in time,
22 and we would facilitate the interaction between
23 the grazer and the O&M technician as to avoid any
24 type of concerns through routine maintenance and
25 standard operation and maintenance procedures.

1 MR. HARDER: Okay. Also, I think it
2 was Mr. Edelson that asked a question about plan B
3 if the grazing arrangement doesn't work out. Your
4 indication was plan B was to go to another farmer.
5 And it made me wonder, are sheep the only
6 livestock that are feasible in situations like
7 this, or is it possible that, are you aware of the
8 possible use of other types of animals for this
9 purpose?

10 THE WITNESS (Fitzgerald): This is
11 Bryan Fitzgerald. To our knowledge at this point,
12 sheep are the best suited livestock to graze
13 within solar arrays. We haven't been brought any
14 other options, or any other livestock species
15 haven't been made available to us for certain
16 projects.

17 MR. HARDER: Okay. Thank you. Let's
18 see, I think I just have one other question, I
19 guess, two parts. The response to Interrogatory
20 47, my question is about that response, and I just
21 want to read part of it just to refresh. The
22 second sentence starts out, due to, number one,
23 the flat nature of the site; two, the
24 requirements/guidelines of DEEP's draft Appendix
25 1; and three, the potential existence of

1 groundwater within 5 feet of the existing grades,
2 the proposed basin required the utilization of
3 existing topography and depression with an earthen
4 berm on the southern side.

5 Could you explain why or what it is
6 about the DEEP's guidelines and also the existence
7 of groundwater within 5 feet that requires the use
8 of the basin as you've proposed it? And one thing
9 I guess that I'm thinking about especially is, I'm
10 sure there are plenty of other situations where
11 sedimentation basins, stormwater control basins
12 have been proposed where groundwater is much
13 closer than 5 feet from the surface. So, could
14 you explain what's behind those statements?

15 THE WITNESS (Parsons): Sure, Mr.
16 Harder. This is Brad Parsons. So because we are
17 treating this basin as an infiltration basin and,
18 in essence, one of the locations of the discharge
19 is back to groundwater, the 2004 Stormwater
20 Quality Manual requires a 3 foot separation from
21 the bottom of your basin to your groundwater
22 elevation, and basically to mean that your -- if
23 it were closer, say, 6 inches, you're really not
24 going to infiltrate as well during seasonally high
25 groundwater locations. So that's really the

1 rationale of looking at that depth there. And
2 again, it's just the way these contours worked
3 out, how kind of everything played together here,
4 that was just the best spot for the basin in order
5 to minimize any additional earth work on site too.

6 MR. HARDER: Okay. Thank you for that.
7 That was useful.

8 THE WITNESS (Parsons): And one other
9 point. I just did want to go back to your point
10 about informing DEEP stormwater since we are on
11 that. I will take a note and go back to the
12 stormwater division just to ensure that they
13 understand that sheep will be grazing on site.

14 MR. HARDER: Okay. Good. I think that
15 would be very important.

16 Following up, just completing the point
17 or the question on the response to Interrogatory
18 Number 47, you indicate, even during the 100-year
19 storm event, the basin is modeled not to stage
20 above 1 and a half feet, and during a typical
21 2-year storm event neither the road nor the module
22 racking should experience any staging.

23 At what point -- but you've proposed a
24 spillway on this basin, correct? I think you're
25 muted.

1 THE WITNESS (Parsons): You are
2 correct, I am muted. That is correct, Mr. Harder.

3 MR. HARDER: So what circumstances
4 would you envision where that spillway would come
5 into use, I mean, how bad would it have to get?

6 THE WITNESS (Parsons): So the
7 emergency spillway in this situation, and I can
8 try and go back to my drainage calculations to
9 find out when exactly it discharges, but likely
10 either in the 10 or 25-year storm event that will
11 start to discharge slightly. So you're going to
12 have a storm event where you're going to have
13 maybe at a 25-year storm event you're going to
14 have a couple inches going out of that spillway
15 versus when you get up to your 100-year storm
16 event that elevation increases to maybe 6 to 8
17 inches coming out of that spillway of water
18 itself. So it really is going to fluctuate
19 depending on those storms.

20 Again, I will say that this was
21 designed for the full drop in hydraulic soil
22 group. The recent stormwater general permit that
23 was issued is now, only requires a half a drop of
24 hydraulic soil group. I have not gone back to
25 look at this site specifically, but anecdotally

1 looking at other sites, some farmland sites that
2 were planted with row crops would actually not
3 require permanent stormwater controls even with a
4 half drop in hydraulic soil group just strictly
5 based on ground cover change. So it's very likely
6 that, in essence, I don't see this, the water
7 surface elevation getting as high as our
8 calculations are showing right now.

9 MR. HARDER: Okay. Thank you. I
10 appreciate that. That's all the questions I have
11 right now. Thank you.

12 MR. SILVESTRI: Thank you, Mr. Harder.
13 I'd like to continue cross-examination with
14 Mr. Lynch at this time.

15 Mr. Lynch.

16 MR. LYNCH: Can you hear me,
17 Mr. Chairman?

18 MR. SILVESTRI: Yes, I can.

19 MR. LYNCH: I have a couple questions.
20 But first off, I want to say I've been on this
21 Council for a few years now, and this is the first
22 time I've ever heard a conversation about poop,
23 sheep or otherwise.

24 Now, I'd like to get a clarification on
25 a couple things that Mr. Edelson started out with.

1 And I agree with him that we have to work more on
2 preparing for storms, whether it's snow, ice or
3 hurricane or something. But I also have noticed
4 in our last couple of storms that the sheet off
5 that you talk about doesn't really happen that
6 often. I mean, snow and ice can be packed on
7 these panels for a long time. So I'm just
8 agreeing that I think it's something, and Mr.
9 Edelson brought it up, that we should be looking
10 at.

11 Let me start out though with
12 interrogatory, I think it's number 12, battery
13 storage, which I'm glad to hear that you were
14 saying that you're not looking to use battery
15 storage now, but you are not opposed to adding it
16 in the future. How will you go about doing that
17 and how difficult a process is it to install a --
18 if you can elaborate on Question Number 12 -- to
19 install the batteries on the site?

20 THE WITNESS (Herchel): This is Will
21 Herchel. It is a bit of a complex question to
22 answer because there's so many variables to
23 consider, especially with regards to where you
24 locate that storage system in terms of its
25 interconnection to the grid, whether it's located

1 on the customer side really and only being able to
2 be charged from the solar itself, or whether it
3 can both discharge onto the grid and pull energy
4 from the grid.

5 And we don't know exactly which
6 formulation we would use for this location or for
7 this project in this hypothetical scenario
8 because, frankly, the economic drivers for that
9 situation are not yet understood. So it could be
10 fairly innocuous in terms of the interconnection
11 if we are staying on our side, on the customer
12 side, maybe our interconnection will not be
13 significantly changed, and you guys can correct me
14 on that if that's off, but if we were to be in a
15 position where we would pull from and deploy from
16 the grid, power I'm referring to, I would imagine
17 that there would be a new interconnection
18 application that would need to be submitted to get
19 that individual battery on the grid.

20 MR. LYNCH: If I heard you correctly,
21 you would be pulling from the grid and sending
22 supply to the grid?

23 THE WITNESS (Herchel): Yes, there's
24 two different configurations that we would
25 potentially use for this hypothetical situation.

1 One would be where we're both drawing power from
2 and deploying power to the grid. The other would
3 be where we would exclusively charge the battery
4 from the production of the solar array itself and
5 deploy power to the grid both from the solar array
6 and from the battery. And choosing between each
7 of those methods can have a significant difference
8 in the impact to interconnection and the
9 complexity of the project deployment.

10 MR. LYNCH: Thank you. I have a better
11 understanding. Now I've got it.

12 I also had a question on the 400 watt
13 panels, but Mr. Silvestri is much better asking
14 that question than I am, so I'm going to pass. He
15 can take it over.

16 Also, you also in the interrogatories
17 said that you would not design this project to fit
18 into a microgrid. And in the future more and more
19 communities are looking at, you know, microgrids.
20 Could you redesign, as you said in your
21 interrogatory, a plan that would actually allow
22 you to incorporate into a microgrid?

23 THE WITNESS (Fitzgerald): This is
24 Bryan Fitzgerald. That's a great question. The
25 one thing I would add in that response, and maybe

1 Will or Steve or Kyle can chime in too, is that
2 the differentiator between a project like this and
3 a microgrid is that a microgrid also has battery
4 storage, but it also has a load center, meaning
5 it's serving, a load center, it's serving
6 customers directly without necessarily the use of
7 the traditional utility infrastructure. And in my
8 opinion, that might be the most drastic change to
9 the project would be having it serve a specific
10 load center or multiple load centers, for that
11 matter, and where those would come from, where
12 they would originate and how we would be able to
13 serve. Maybe Steve or Kyle or Will, if they have
14 additional.

15 THE WITNESS (Herchel): This is Will, I
16 think that's generally correct, Will Herchel. I
17 think that in order to have an islanded critical
18 facility where you're able to operate in
19 situations where the aggregate grid or
20 distribution network is down, you need to have
21 additional safeguards put into place that would
22 involve multiple stakeholders and not just us and
23 the utility company in achieving that goal.

24 MR. LYNCH: I understand that. Thank
25 you very much. I thought that would probably be

1 your answer.

2 Now, you talk about the two airports,
3 private airports that are located in the vicinity.
4 Are you aware that in Ellington they also have a
5 parachute jump school that's there?

6 THE WITNESS (Fitzgerald): This is
7 Bryan Fitzgerald. I was not directly aware that
8 there's a parachute jump school at one of those
9 airports.

10 MR. LYNCH: Does that in any way cause
11 a problem on a windy day? It's a crazy question,
12 but on a windy day could someone get blown into
13 your facility?

14 THE WITNESS (Herchel): This is Will
15 Herchel. Yes, it is a possibility.

16 MR. LYNCH: Sorry, I had to ask.

17 THE WITNESS (Herchel): No problem.

18 MR. LYNCH: Also, you talked about the
19 major airport being Bradley, and you gave a nice
20 explanation as to why, you know, the difference
21 between a commercial airport and a private
22 airport. But also in the same vicinity you have
23 two Air Force facilities, you have the Air Guard
24 at Bradley and you have the U.S. Air Force at
25 Westover. Are they under the same constraints as

1 a commercial airport?

2 THE WITNESS (Fitzgerald): This is
3 Bryan Fitzgerald. I'm not quite sure. I don't
4 know, Will, if you have a response to that.

5 THE WITNESS (Herchel): Brad, I don't
6 know if you would agree. My expectation would be
7 yes. I do not know conclusively if they fall
8 under the same purview that the FAA requires of
9 commercial facilities, but my expectation would be
10 that would be the case.

11 Brad, I don't know if you have anything
12 to add.

13 MR. LYNCH: All right. Thank you.

14 THE WITNESS (Parsons): This is Brad.
15 I don't have anything specific. I would assume
16 that the FAA though does oversee those flights
17 within inside the United States border.

18 MR. LYNCH: All right. I just didn't
19 know whether the military had any exceptions or
20 not.

21 My next question involves the emergency
22 responders. It kind of tails into your
23 Interrogatory Number 30. Now, this area you said
24 you're going to provide training, but to what fire
25 departments are you going to provide training?

1 There's actually three, and they're all volunteer,
2 that would be East Windsor, South Windsor and
3 Ellington. And if I'm not mistaken, I think South
4 Windsor is actually the closest fire department to
5 your facility. Are you going to provide training
6 to all of them?

7 THE WITNESS (DeNino): Hi. Steve
8 DeNino here. We would coordinate the training of
9 that with the fire department in town, and any of
10 the necessary fire personnel that they would like
11 to be trained would receive training.

12 MR. LYNCH: What would be incorporated
13 in that training?

14 THE WITNESS (DeNino): So typically we
15 provide a facility access plan, and also an
16 operations plan for how to de-energize the
17 facility, if need be, and then that would be run
18 through with the personnel that they wanted us to
19 train.

20 MR. LYNCH: You mentioned -- you led
21 right into my next question on the de-energizing.
22 Is that something that can be done internally by
23 yourself or do you have to incorporate with,
24 especially as far as the transformer is concerned,
25 with Eversource?

1 THE WITNESS (DeNino): So there's
2 actually multiple ways to disconnect power to the
3 site. The facility has a remote recloser that
4 could be operated remotely. There is equipment on
5 site, the GOAB on site is a gang operated air
6 break switch that could be operated that would
7 de-energize the transformers or there are
8 disconnects on each of the pieces of switchgear.
9 So depending on where the issue is, there are
10 multiple points of connection that you can
11 de-energize from.

12 MR. LYNCH: In incorporating your
13 training, are you telling or trying to influence
14 the fire department as to whether they should use
15 water or CO2 to fight any fire, or do you have a
16 preference?

17 THE WITNESS (DeNino): I don't think
18 that we would advise them on that. We would talk
19 about the dangers and what is present on site, and
20 I think that they would then determine as the
21 experts what applicable measures that would
22 pertain to that.

23 MR. LYNCH: Now, if you do have a fire
24 on a sunny day and you de-energize everything,
25 wouldn't those solar panels still be hot panels,

1 and can someone get a good shock from them?

2 THE WITNESS (DeNino): So there is
3 still potential at the modules, but there's no
4 current flowing to the inverters once they are
5 disconnected.

6 MR. LYNCH: Okay. All right. Thank
7 you. I want to talk about going back to damages
8 caused by storms or other types of damage that you
9 could incur from a large animal, you know, getting
10 inside the facility. You know, how long would it
11 take, especially as it related to the storm
12 similar to what Mr. Edelson mentioned in Texas,
13 how long would it take you to actually, if it was
14 severe damage, to get the panels back in place and
15 get back online again just an approximate time?

16 THE WITNESS (DeNino): So obviously
17 that question would really be determined by how
18 severe the damage would be and what equipment was
19 damaged. The facility will have a monitoring
20 system capable of real-time monitoring, so if
21 there was damage to the facility we would receive
22 alerts to that. We would then be able to dispatch
23 our personnel accordingly, and they would evaluate
24 the damage and put a plan in place to re-energize
25 the facility, if need be. Like I said, depending

1 on the severity and what equipment was damaged,
2 that timeline could be quite drastic, you know,
3 modules could be something that are changed on
4 that visit, but if it's a transformer or a piece
5 of custom switchgear, there could be a longer
6 duration to that fix.

7 MR. LYNCH: That's what I was going to
8 ask. I figured the panels would be a simple
9 replacement, but the inverters and the transformer
10 would -- how long would something like that keep
11 you offline?

12 THE WITNESS (DeNino): That's really,
13 it's difficult to determine an exact duration.
14 Inverters are something that are pretty readily
15 available from all the distributors. The
16 transformers, you know, that's sort of market
17 dependent. There's a lot of factors there. There
18 are ways to expedite those, when need be, but it
19 could definitely fluctuate a little bit. And
20 there's also three services, so the likelihood
21 that the entire facility would be down would be
22 very slim due to the fact that if one transformer
23 was down it would only be a part of the array.

24 MR. LYNCH: Now, along the lines of
25 damage control, have you ever had on any of your

1 facilities damage done by larger animals, bears
2 coyotes, foxes that get into the facility?

3 THE WITNESS (DeNino): No, we have not
4 had any damage caused by any larger animals on any
5 facilities that we have.

6 MR. LYNCH: I'm very familiar with this
7 area, and you have all of those animals within
8 that area, so that's why I asked the question.

9 Hold on one second. In the future, if
10 you have the ability to sell this site to an
11 investor, maybe this is more of a legal question,
12 but would all the contracts still remain in place,
13 or would you have to renegotiate new contracts
14 with the new owners?

15 THE WITNESS (Herchel): This is Will
16 Herchel. It would depend on the nature of the
17 sale, but one would anticipate that there would be
18 a membership interest sale in which case the
19 entity itself is transferred and not the
20 underlying contracts. If that were to be the
21 case, then it would not be necessary to assign any
22 of those agreements.

23 MR. LYNCH: Thank you. And I think
24 this is probably my last question. Are the state
25 and federal tax credits and subsidies still in

1 place or have they gone away?

2 THE WITNESS (Herchel): This is Will
3 Herchel. There are still federal tax credits that
4 are available for this project. There are no
5 state tax credits that I'm aware of.

6 MR. LYNCH: And do those federal tax
7 credits have an expiration date, you have to be up
8 and running by a certain time?

9 THE WITNESS (Herchel): They do. It is
10 a little bit in flux in terms of the way things
11 have been changing at the federal level.
12 Specifically, there's a deadline for completing
13 the project by a certain date. If you do not
14 complete the project by that date, you will drop
15 to a lower percentage of that federal investment
16 tax credit.

17 MR. LYNCH: That's what I thought.
18 Thank you.

19 Mr. Silvestri, those are all of my
20 questions.

21 MR. SILVESTRI: Very good. Thank you,
22 Mr. Lynch.

23 One of the nice things about going last
24 for cross-examination is I could piggyback on some
25 of the questions that other Council members had

1 asked, and then at times the downside is some of
2 my questions have been asked already. So bear
3 with me as I bounce around a little bit.

4 The first question I have for you goes
5 to sheep. Will the sheep be staying on site at
6 night?

7 THE WITNESS (Fitzgerald): This is
8 Bryan Fitzgerald. Yes, Mr. Silvestri, the sheep
9 will stay on site at night.

10 MR. SILVESTRI: And would the, I'm
11 going to call them a sheep herder for lack of a
12 better term, would the sheep herder be there as
13 well or would that particular person leave?

14 THE WITNESS (Fitzgerald): This is
15 Bryan Fitzgerald. It's our understanding that the
16 sheep herder would not stay overnight with the
17 sheep during the grow season. They would stay
18 there and tend to them as needed.

19 MR. SILVESTRI: Okay. So getting back
20 to what Mr. Lynch was talking about with emergency
21 response, should a fire happen say at night
22 without a sheep herder present, would there be a
23 contingency plan as to how to evacuate the sheep?

24 THE WITNESS (Fitzgerald): This is
25 Bryan Fitzgerald. That's a great question, Mr.

1 Silvestri, and one that we'll absolutely get in
2 place and work to get in place with the herders
3 and the sheep farmers.

4 MR. SILVESTRI: Very good. Thank you.
5 I also had a follow-up what Mr. Lynch, when he was
6 talking about the batteries. Do you have any
7 installations where you do have batteries at the
8 locations?

9 THE WITNESS (Fitzgerald): This is
10 Bryan Fitzgerald. And at this time, we do not
11 have installations where we have solar and
12 storage.

13 MR. SILVESTRI: Okay. So you might not
14 be able to answer my follow-up question. But if
15 batteries are on site with solar facilities, do
16 you know how batteries get into the grid? You
17 know, I know those with solar power, solar, the
18 sun comes out, your feeding automatically into the
19 distribution system, you're on the grid. When
20 batteries might be needed, do you know how they're
21 called for or deployed?

22 THE WITNESS (Fitzgerald): Mr.
23 Silvestri, this is Bryan Fitzgerald. And I'll get
24 it started, and Steve and you can chip in here.
25 It's my understanding based on certain state level

1 programs, Massachusetts has specific programs and
2 other states do as well, the battery system could
3 be deployed at certain times when the utility
4 company deemed it be necessary to have that
5 additional capacity deployed, and those times and
6 those time frames would be set by those specific
7 programs, and there would be different
8 requirements around that.

9 And Steve, if you have anything else to
10 add on that.

11 THE WITNESS (DeNino): Steve DeNino.
12 All I was going to say was to add to Will's
13 earlier point. It really depends on the
14 orientation of the battery, the way they're
15 connected, whether they're AC or DC coupled, and
16 what, you know, what the financing mechanisms is.
17 So there could be multiple different scenarios.

18 MR. SILVESTRI: But in all cases there
19 would be some type of switch, I would think, that
20 would have to be thrown by someone to get the
21 battery electrons back onto the grid; would that
22 kind of be correct?

23 THE WITNESS (DeNino): Yeah, there
24 would be a charge controller, so it wouldn't
25 necessarily be a human being on site flipping a

1 switch, but there would be an electronic device
2 that controls the amount of charge to those
3 batteries and then the discharge and then the
4 times that it does discharge or how it's
5 discharged.

6 MR. SILVESTRI: That's fair enough. I
7 appreciate that information. Thank you.

8 Mr. Parsons, a follow-up question. I
9 think you were discussing this with Mr. Harder,
10 and a reply came back that the, something to the
11 effect that the stormwater basin treats the
12 stormwater. How does the stormwater basin treat
13 stormwater?

14 THE WITNESS (Parsons): I guess the
15 stormwater basin, to use the word "treats," maybe
16 the better word is "controls." The stormwater
17 feature treats/controls the peak runoff from the
18 site.

19 MR. SILVESTRI: Right. So treat in the
20 common sense of the word could mean biological, it
21 could mean chemical, we're not looking at either
22 of those two?

23 THE WITNESS (Parsons): Well, I think
24 maybe where I'm seeing the word treat come into
25 play is that it does treat the water quality

1 volume, so that water quality volume is treated
2 through infiltration into the soil and the natural
3 breakdown that the soil provides to that
4 stormwater. That is one way the basin is treating
5 stormwater.

6 MR. SILVESTRI: Okay. Let's stay on
7 the stormwater and the basins for a few moments.
8 Groundwater, if I read everything correctly,
9 appears to exist within 5 feet of the existing
10 grades. So the question I have for you, in times
11 of high groundwater tables, would the basin still
12 fully drain out within 72 hours?

13 THE WITNESS (Parsons): Yes, because
14 those groundwater elevations were taken during
15 early May of 2020 during what would be considered
16 high groundwater season.

17 MR. SILVESTRI: Okay. Thank you. And
18 I think you answered this, but when it drains it
19 would go mostly to groundwater; is that correct?

20 THE WITNESS (Parsons): That's correct,
21 but it does vary based on the storm event. So I
22 am looking at the model here, and it is page 62 of
23 the PDF, which is Exhibit D, the stormwater
24 management report that was part of the petition
25 filing. In the 25-year storm event, the 11 CFS

1 are being discharged to the ground or exfiltrated
2 from the basin, and the remaining 6.6 CFS are
3 discharging through the weir on that basin, and
4 that's at the 25-year storm event.

5 MR. SILVESTRI: Understood. Thank you.
6 And again, getting back to the weir, getting back
7 to the overflow, that would go where, would that
8 just go south to the property?

9 THE WITNESS (Parsons): Correct, it
10 would continue to flow in the way that the
11 stormwater flows today. So it would head south
12 pretty much southeast towards the wetland system
13 that's further to the south and east.

14 MR. SILVESTRI: Okay. Thank you.
15 Staying with the basin, in times of freezing
16 temperatures it's possible that the water in the
17 basin would also freeze. So the question I have
18 for you is, if the gravel road and the modules are
19 now under one foot of ice because you could have a
20 foot of water there, what would happen to access
21 should something occur that access to those panels
22 is needed?

23 THE WITNESS (Parsons): I think that
24 would have to be dealt with potentially on a
25 case-by-case basis. And at the time that that

1 would happen, you know, there is likelihood that
2 it could be, but they would be -- you know,
3 potential precautions would need to be taken. I
4 think one of the other things I would like to
5 evaluate here on this to at least for Verogy to
6 understand is what the water surface elevation
7 would be without the drop in hydraulic soil group
8 because that may actually be outside of the array
9 area as well.

10 MR. SILVESTRI: My concern actually
11 goes back to what we had, they called the polar
12 vortex a couple years ago where it was extremely
13 cold for an extremely long period of time. So
14 that's why I posed the question.

15 THE WITNESS (Parsons): I can defer to
16 Steve, Mr. DeNino, but I think the only reason
17 they would end up having to do maintenance in that
18 area would really be to replace modules or a
19 damaged module in that case. So I would guess if
20 conditions were not satisfactory that module would
21 just have to potentially wait until conditions
22 were satisfactory.

23 MR. SILVESTRI: All right. That's
24 going to lead me to two follow-ups. With what you
25 just mentioned, if that module in that row of

1 panels goes out, does that affect the whole
2 row of panels?

3 THE WITNESS (DeNino): Hi. Steve
4 DeNino here. If a module was to have an issue,
5 yes, it would affect production to that string.
6 We do have string level monitoring on site though,
7 and we would be able to -- I'm sorry, inverter
8 level monitoring, and we would be able to identify
9 the down production of an inverter. They are all
10 independently fuse protected though, so if a
11 maintenance technician went out to the site he
12 could isolate that from production. It would not
13 affect the rest of the array.

14 MR. SILVESTRI: But it would affect the
15 string. How many panels would be in a string?

16 THE WITNESS (DeNino): There's 26
17 modules per string.

18 MR. SILVESTRI: Okay. So you could
19 lose something and not be able to get it back
20 necessarily if you can't access that panel?

21 THE WITNESS (DeNino): That would be
22 correct.

23 MR. SILVESTRI: Okay. Then a follow-up
24 to that as well. Someone earlier talked about
25 could the panels be moved out of the basins, and a

1 response came on that one. My question would be
2 could the basin be relocated south to avoid having
3 the panels in the basin and the access road in the
4 basin?

5 THE WITNESS (Parsons): I think, Mr.
6 Silvestri, we did look at that when we were trying
7 to lay this system out. Once you get just even a
8 little bit further south and east, the grades just
9 flatten out there, and so the disturbance level,
10 no matter where we potentially were able to move
11 the basin to, even if we were to move it, you
12 know, say a few hundred feet south, our water
13 surface elevation is still going to be defined on
14 that elevation of grade there. And I'm not even
15 sure we would be able to make up some of the
16 grades in that case. This was a very kind of
17 tricky spot to get this basin in, and we did some
18 kind of back and forth on even making sure it
19 could get to where it would be and all the
20 stormwater would drain to where it does.

21 MR. SILVESTRI: So you need a slight
22 drain for that basin in order to make it function
23 the way it should?

24 THE WITNESS (Parsons): Correct.

25 MR. SILVESTRI: Okay. Let me then

1 continue on that line. And I want to reference
2 you to your response to Interrogatory Number 22.
3 I'll highlight one sentence here. It says,
4 "Currently East Windsor Solar One is working to
5 incorporate 400 watt panels into the project's
6 design in order to maximize production per square
7 foot." The question I have for you, what
8 happened, why did you stay with the 385, 395
9 panels?

10 THE WITNESS (Fitzgerald): Mr.
11 Silvestri, this is Bryan Fitzgerald. And at that
12 point in time we were working to see if it would
13 have been possible to acquire those 400 watt
14 modules. Obviously, that would have been
15 beneficial. And we ultimately were able to land
16 on the 395 for the majority of the modules, which
17 I believe is about 82 percent of the total site
18 and total modules to be deployed on the site. It
19 really came down to availability, what was
20 available in the marketplace, and what we could
21 transact on and secure for the project.

22 MR. SILVESTRI: Because we've seen
23 other projects come in with upwards of 400, 455, I
24 think was a magic number that sticks out. And
25 what I look at is in general the higher wattage

1 you could go on panels, the less panels you would
2 have, the less footprint that you would produce.
3 So my related part of it is could you still
4 incorporate higher watt panels into this project
5 to reduce the footprint, to do one of two things
6 or both of two things, one would be to create more
7 of a buffer to the 750 foot CTH, and the other
8 would be to reduce the number of panels that would
9 be installed in the basins.

10 THE WITNESS (Herchel): This is Will
11 Herchel. No, we cannot. The modules have been
12 purchased for this individual installation at this
13 time. And I would just add that at the time of
14 making the selection of the module, the wattages
15 that you're referring to were not as readily
16 available as they are now. The density of modules
17 have continued to increase over time. And the
18 ability to manufacture at scale those higher
19 density modules is also increasing. So newer
20 projects that are submitting that maybe have
21 construction start dates that are farther out in
22 the future or other developers in the space that
23 have been able to acquire those in a more
24 advantageous or an expedited way may have access
25 to those panels. We do not.

1 MR. SILVESTRI: I appreciate your
2 response.

3 Let me move on to something different,
4 a couple different follow-ups that I do have. I
5 think I heard -- well, first of all, you have a
6 fence with privacy slats and added vegetation
7 screening proposed for Middle Road. Did I hear
8 that you're going to also have such a fence with
9 privacy slats along East Road?

10 THE WITNESS (Fitzgerald): This is
11 Bryan Fitzgerald. And yes, that is correct, Mr.
12 Silvestri, we will have privacy slats along the
13 entire fence line that runs parallel with East
14 Road.

15 MR. SILVESTRI: As well as the
16 potential for additional vegetative screening,
17 correct?

18 THE WITNESS (Fitzgerald): That's
19 correct as well, yes.

20 MR. SILVESTRI: Okay. Then I want to
21 go back to what Mr. Morissette was asking before
22 about the poles, the utility poles in the response
23 to Interrogatory 26. As stated in that response,
24 "the petitioner proposed a secondary metered
25 configuration which would drastically reduce the

1 impact to the site both geographically and
2 aesthetically." And I said to myself that it
3 sounds good, but it also stated that Eversource
4 rejected the secondary metered configuration.

5 Could you elaborate as to what actually
6 was proposed for that configuration, and do you
7 know why it was rejected?

8 THE WITNESS (Herchel): Sure. This is
9 Will Herchel. I can give generically, and maybe
10 Kyle or Steve can help me with some of the
11 technical specifics. But very simply, we proposed
12 a configuration in consultation with Eversource
13 where there would be secondary meters or not the
14 primary meters that are currently designed at the
15 facility to accommodate each of the individual
16 LREC or ZREC meters that would be there. That
17 would allow us to not have all of the poles that
18 you're seeing in the current configuration. For a
19 period of time, that was an approved process or
20 means and methods for completing the
21 interconnection at this location, and after a
22 period of time and review from the metering
23 department and other departments within
24 Eversource, it was determined that that
25 configuration would not be approved. That's the

1 extent of my ability to explain that. I don't
2 know if, Kyle, or Steve, if you have any
3 clarifications.

4 THE WITNESS (Perry): This is Kyle
5 Perry with East Windsor Solar One. The
6 conversation we had with the metering department,
7 their reasoning for denying secondary metering was
8 that the current solar facility's rate class or
9 tariff that it is under does not contemplate
10 transformer loss. So in a secondary metered
11 situation the revenue meter would be behind that
12 transformer and would have to go from the solar
13 array through that revenue meter through the
14 transformer and at that transformer there would be
15 what's known as transformer loss which does not
16 get back to the grid. So their current rate class
17 and/or tariff that they had proposed for solar
18 facilities like this does not contemplate that
19 loss, so they would not allow a secondary metering
20 configuration.

21 MR. SILVESTRI: Okay. Thank you for
22 your response. And just to clarify before I go
23 on, where is the change of ownership for the
24 proposed overhead connection, at which pole?

25 THE WITNESS (Perry): It is at the -- I

1 can double check for you, but I believe it's at
2 the primary meters.

3 MR. SILVESTRI: Would that be the one
4 at the stop sign right on the corner?

5 THE WITNESS (Perry): No, it's actually
6 the last three meters are the POCOs, the point of
7 change of ownerships, it's at their primary
8 meters, which is the last three poles to the east.

9 MR. SILVESTRI: Got you. Okay. All
10 right. Broad question for you then. Can anything
11 else be proposed to make that corner less
12 conspicuous?

13 THE WITNESS (Herchel): This is Will
14 Herchel. Not to our knowledge. And just in
15 regards to the metering consideration that Kyle
16 described for us, we were willing to address
17 transformer loss or find some other solution to
18 install the secondary metering configuration. It
19 was not acceptable to Eversource to take up that
20 charge. So not to our knowledge.

21 MR. SILVESTRI: And undergrounding was
22 also out; is that correct?

23 THE WITNESS (DeNino): That's correct.
24 They indicated that a pole top meter setup was the
25 only solution that they -- I believe that they

1 were willing to work with us on this one.

2 THE WITNESS (Perry): This is Kyle. We
3 did have a brief conversation about pad mounted
4 primary metering solutions, but they did not want
5 to install pads. And when we offered to have our
6 pads inside the fence array hold their primary
7 metering equipment, it was told to us that no
8 Eversource equipment would sit on a pad nor pole
9 owned by us.

10 MR. SILVESTRI: Interesting. Thank you
11 for your responses. That's really all I had for
12 either new questions or follow-up. But as
13 everyone knows, when you pose questions and you
14 obtain answers, it may result in other Council
15 members and staff having more questions. So I'd
16 like to go back and start with Ms. Walsh to see if
17 she has any follow-up questions.

18 MS. WALSH: I don't have any follow-up
19 questions at this time. Thank you.

20 MR. SILVESTRI: Thank you, Ms. Walsh.
21 Mr. Morissette, any follow-up
22 questions?

23 MR. MORISSETTE: Thank you, Mr.
24 Silvestri. Yes, I do have some follow-up
25 questions.

1 Could you tell me what rate class that
2 you're going to be operating under and that CL&P
3 is indicating that secondary metering is not
4 allowed under that rate class?

5 THE WITNESS (Perry): This is Kyle. I
6 do not have that information in front of me. I
7 can reach out in the coming days, but it's not
8 available to me at this time. I don't know if
9 Will --

10 THE WITNESS (Herchel): This is Will
11 Herchel. I do not know that answer as well. As
12 part of our discussions with Eversource on the
13 matter, it was difficult for us to obtain that
14 specific tariff that was prohibiting us to follow
15 the secondary metering configuration ourselves.
16 So we can again ask for that information that is
17 prohibiting our ability to use secondary metering.
18 But I believe that it would be a Rate Class 30
19 interconnection just as a standard going matter,
20 but that is just from -- that's my expectation,
21 not a certain fact.

22 MR. MORISSETTE: Thank you. You'll be
23 selling at Rate 980. They weren't referring to
24 that rate class, were they?

25 THE WITNESS (Herchel): That is not the

1 rate class that they were referring to for
2 purposes of metering.

3 MR. MORISSETTE: Okay. Thank you.

4 Concerning your two LREC contracts, are the rates
5 in both of those contracts the same or were they
6 separately bid and resulted in separate rates?

7 THE WITNESS (Fitzgerald): Mr.

8 Morissette, this is Bryan Fitzgerald. The rates
9 in the LREC contracts are the same, and they were
10 bid in the same auction.

11 MR. MORISSETTE: So both contracts are
12 the exact same rate, and they're requiring you
13 under the contractual arrangement to have separate
14 meters even though they have the same rate?

15 THE WITNESS (Herchel): That is
16 correct. This is Will Herchel.

17 MR. MORISSETTE: Can you tell me
18 whether those LREC contracts have a megawatt hour
19 delivery requirement?

20 THE WITNESS (Herchel): This is Will
21 Herchel. They do not have a minimum delivery
22 requirement. There is a maximum annual quantity
23 that they are willing to purchase at that
24 particular LREC price, contractual price.

25 MR. MORISSETTE: So each contract has a

1 maximum limit?

2 THE WITNESS (Herchel): That is
3 correct.

4 MR. MORISSETTE: So to track that you
5 would need a separate meter?

6 THE WITNESS (Herchel): That is
7 correct.

8 MR. MORISSETTE: Thank you. Okay.
9 That's all the questions I have, Mr. Silvestri.
10 Thank you.

11 MR. SILVESTRI: Thank you, Mr.
12 Morissette.

13 Mr. Hannon, do you have any follow-up
14 questions?

15 MR. HANNON: I do not have any other
16 follow-up questions. Thank you.

17 MR. SILVESTRI: Thank you, Mr. Hannon.
18 Mr. Edelson, any follow-up questions?

19 MR. EDELSON: I think I have one for
20 Mr. Parsons, and I meant to bring this up,
21 regarding the visibility analysis. I think we've
22 become pretty familiar with All-Points
23 Technology's approach to the visibility analysis
24 which usually includes maybe a dozen or more
25 sites, and here we only had three. And I'm just

1 kind of curious how that decision was made to have
2 so few vantage points for the visibility analysis.

3 THE WITNESS (Parsons): Mr. Edelson, as
4 far as it relates to solar itself, usually it's
5 been my experience on the projects that I've been
6 involved with that we would have anywhere from two
7 to five potentially, not as many as we may see in
8 a telecommunications visibility analysis where
9 we're dealing with a taller tower that could be
10 seen from further locations. Again, it kind of
11 goes to the point of doing these visibility
12 analysis where we have receptors. So looking at
13 those, the houses, and then understanding where we
14 would actually see, you know, be seeing the
15 facility from as well.

16 MR. EDELSON: Do you see my point, they
17 are all sort of were co-located in that, I think
18 it was the northwest corner, there was nothing of
19 a view from let's say the other quadrants?

20 THE WITNESS (Parsons): Right. Again,
21 the main visibility receptor there was that newer
22 development that had gone in or was in the process
23 of going in across the street.

24 MR. EDELSON: Okay. That's all the
25 questions I had, Mr. Silvestri. Thank you.

1 MR. SILVESTRI: Thank you, Mr. Edelson.
2 Mr. Harder, any follow-up questions?

3 MR. HARDER: No. No further questions.

4 Thanks.

5 MR. SILVESTRI: Thank you, Mr. Harder.
6 Mr. Lynch, any follow-up questions?

7 MR. LYNCH: No follow-up, Mr. Chairman.

8 MR. SILVESTRI: Thank you, Mr. Lynch.

9 I have no follow-ups as well. So I
10 believe we reached the end of our
11 cross-examination. So the Council will recess
12 until 6:30 p.m., at which time we will commence
13 the public comment session of this remote public
14 hearing. So we'll see everyone for 6:30. Thank
15 you.

16 MR. HOFFMAN: Thank you, Mr. Silvestri.

17 (Whereupon, the hearing adjourned at
18 4:47 p.m.)
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24
25

1 CERTIFICATE OF REMOTE HEARING

2
3 I hereby certify that the foregoing 121 pages
4 are a complete and accurate computer-aided
5 transcription of my original stenotype notes taken
6 of the Remote Public Hearing in Re: PETITION NO.
7 1426, EAST WINDSOR SOLAR ONE, LLC PETITION FOR A
8 DECLARATORY RULING, PURSUANT TO CONNECTICUT
9 GENERAL STATUTES SECTION 4-176 AND SECTION 16-50k,
10 FOR THE PROPOSED CONSTRUCTION, MAINTENANCE AND
11 OPERATION OF A 4.9-MEGAWATT AC SOLAR PHOTOVOLTAIC
12 ELECTRIC GENERATING FACILITY LOCATED WEST OF THE
13 ELLINGTON TOWN BOUNDARY AT 341 EAST ROAD, EAST
14 WINDSOR, CONNECTICUT, which was held before ROBERT
15 SILVESTRI, Presiding Officer, on March 2, 2021.

16
17
18 

19 -----
20 Lisa L. Warner, CSR 061
21 Court Reporter
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I N D E X

WITNESSES: (SWORN ON PAGE 10)
WILLIAM HERCHEL
STEVEN DeNINO
BRYAN FITZGERALD
KYLE PERRY
BRAD PARSONS

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PETITIONER'S EXHIBITS
(Received in evidence.)

EXHIBIT	DESCRIPTION	PAGE
II-B-1	Petition for a declaratory ruling filed by East Windsor Solar One, LLC, received August 10, 2020, and attachments.	14
II-B-2	Petitioner responses to Council interrogatories, Set One, dated October 23, 2020.	14
II-B-3	Petitioner responses to Town of East Windsor's request for hearing, dated December 11, 2020.	14
II-B-4	Petitioner sign posting affidavit, dated February 22, 2021.	
II-B-5	Petitioner responses to Council interrogatories, Set Two, dated February 23, 2021.	14
II-B-6	Petitioner responses to Council interrogatories, Set Three, dated February 26, 2021.	14