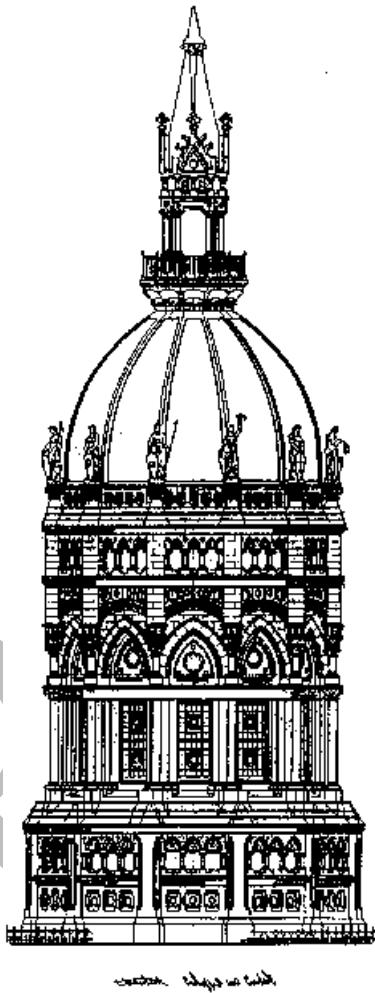


# STATE MANDATES ON MUNICIPALITIES: ACTIONS IN 2021



a report by the  
**CONNECTICUT ADVISORY COMMISSION ON  
INTERGOVERNMENTAL RELATIONS**  
**<https://portal.ct.gov/acir>**

November, 2021

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## ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS

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November, 2021

To the Leaders of the Connecticut General Assembly:

In accordance with Connecticut General Statutes (CGS) Sec. [2-32c](#), as amended by Sec. 107 of [PA 17-2 of the June Special Session](#) and Sec. 3 of [PA 19-193](#), the Advisory Commission on Intergovernmental Relations (ACIR) presents the attached list of new or expanded state mandates and mandate reductions arising from 2021's regular and special legislative sessions.

The statutory definition of mandate utilized in this listing includes actions that require a local government to create, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues. Specifically excluded are legislation that do the same but are enacted to comply with federal mandates, as well as legislation required by court order.

There is no need to remind anyone reading this of how unusual the past two years' legislative sessions have been. While 2021 did not represent a return to normal, the General Assembly handled a more typical workload, even meeting remotely, but a significant amount of government activity continues to be accomplished under the terms of emergency executive orders issued by Governor Lamont, with the ACIR and others publishing executive order summaries and the ACIR also publishing best practices guidelines each focused on different municipal functions.

Last year's report highlighted how unusual that year had been and said it seemed pointless to compare the small number of mandates adopted that year to those in previous years. For instance, only four of the bills passed in 2020 included a section the ACIR considered to impose a new or increased mandate vs. twenty in 2019 and fourteen in the previous short session year of 2018. In 2021, thirty did. That greatly exceeds any recent year and one has to go back a decade or more, to 2011, when 41 bills included new or expanded mandates, or 2007, when 33 did, to find comparable numbers.

This report identifies an additional sixteen bills passed in 2021 that included one or more sections having the impact of a mandate, but not specifically directed at municipalities. There had been only three in 2020. Looking back to 2011 and 2007, the previously mentioned years having an unusually large number of mandates directed solely at municipalities, the numbers were 16 and 12, respectively. These mandates are identified as "Section C" mandates in the ACIR's separate mandates compendiums.

A long-standing objective of the ACIR has been to encourage mandate reductions that can lead to administrative and/or fiscal relief for municipalities. This report identifies seven bills passed in 2021 that did so, compared with zero in 2020. Five had done so in the previous long-session year of 2019 and eleven had in 2017.

One complicating factor regarding mandates passed in 2021 has been the General Assembly's move to codify practices begun under executive order in 2020 regarding voting, public meetings,

electronic document submission, and other government operations. While prompted by the pandemic, some of the new practices are considered best practices elsewhere. Some will impose initial costs but offer longer term savings and improvements in government operations. June Special Session PA 21-2 includes a number of such provisions for which the authorization runs through the November elections or through April 30, 2022, signaling the General Assembly's expectation to revisit this in its 2022 session. Sec. 154 of that act charges the ACIR with conducting a study of such practices for the longer term, signaling the General Assembly's expectation to take those up in the 2022 session:

*Sec. 154. (Effective from passage) The Connecticut Advisory Commission on Intergovernmental Relations established pursuant to section 2-79a of the general statutes, shall, in consultation with the Freedom of Information Commission established pursuant to section 1-205 of the general statutes, the Connecticut Association of Municipal Attorneys and the Chief Information Officer or the Chief Information Officer's designee, conduct a study concerning the implementation of the provisions of section 149 of this act, and the feasibility of remote participation and voting during meetings, including remote voting using electronic equipment such as conference call, videoconference or other technology. Not later than February 1, 2022, the commission shall submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committees of the General Assembly having cognizance of matters relating to government administration and planning and development. Such report shall include, but need not be limited to, (1) findings, including any challenges encountered, (2) recommendations concerning best practices for the implementation of said provisions, (3) an analysis of the feasibility of remote participation and voting during meetings using electronic equipment such as conference call, videoconference or other technology, and (4) the identification of funding sources for the implementation of remote participation and voting during meetings using such electronic equipment.*

The ACIR expects there will be a more rigorous consideration of benefits and of costs during the course of that study and the legislative session that follows. Next year's edition of this report is expected to provide a more thorough analysis than is included in this year's report.

In presenting this report, the ACIR points out that it is common for a single public act to include multiple sections imposing mandates or some imposing mandates and others providing mandate relief. The list of bills was developed by ACIR staff and, while the ACIR believes it identifies all acts that increased or reduced the burden of mandates on municipalities in 2021, The ACIR welcomes input from others regarding any sections of public acts that should be added or excluded.

In addition to the listing of the bills as required in the statute, this report provides several additional pieces of information to assist the General Assembly in reviewing this report:.

Mandate Description - A short explanation of those portions of the bill which meet the mandate definition.

Committee(s) Reviewing Bill - A listing, beginning with the Committee of Cognizance, of all committees which considered the bill.

Office of Fiscal Analysis (OFA) Fiscal Impact Statement - The statements, if any, used by OFA to characterize the municipal fiscal impact of the mandate.

No matter how worthwhile, each mandate imposes a burden on municipalities. The legislature's Office of Fiscal Analysis as well as municipalities, school districts and organizations representing them routinely call attention to many proposed mandates during the legislative session. Some mandates, on the other hand, impose only a small burden individually and often attract little attention as focus is drawn to larger concerns. Multiple small mandates, however, can have a substantial cumulative impact, creating a hidden burden on municipalities and municipal officials.

Mandates can be as small as a requirement for a municipal official to send a document by mail. Mandate relief can be as small as an amendment allowing the alternative of sending it by email. June Special Session PA 21-2 contains a number of sections authorizing or specifying forms of electronic communication by municipalities. Some might result in an immediate cost or savings and, in the future, could impose a continuing cost or provide continuing savings. Given advances in technology and the uncertain magnitude and direction of the impact of many of those changes, the ACIR is not attempting to identify each of those as an increases in or a reduction to a mandate.

The ACIR urges the General Assembly to consider the impact of state mandates on local governments. State mandates represent the establishment of priorities and constraints for an individual city or town by officials representing other cities and towns. To the extent these mandates are unfunded or underfunded, such decisions can create an obligation for municipalities to raise additional funds or to change spending priorities from those that would reflect the will of the local community. Similar consideration should be also be given when enacting mandates that are funded at the onset, but whose funding might be reduced or discontinued in future years.

While highlighting new or increased mandates resulting from 2021's regular and special sessions, this list of mandates should not be considered a list of bad legislation. Pointing out the potential cost of a mandate does not deny the expected benefits; the ACIR just believes costs should be recognized. One example is a new mandate identified in [PA 21-92](#), which the ACIR has flagged as a mandate with this description:

*Sec. 1 requires public and private schools to consult with emergency medical service providers and allied health professionals and develop and implement an emergency sports-related injury action plan and to update, rehearse, and distribute the plan as specified.*

The ACIR is unaware of any opposition to PA 21-92; no one offered testimony opposing it in the committee hearing and no one voted against it in committee or in either house. The legislature's Office of Fiscal Analysis (OFA) reported that there will be no impact and explained:

*The bill requires local and regional school districts to conduct various procedural tasks related to emergency action plans to respond to serious and life-threatening sports-related injuries during interscholastic or intramural athletic events. Local and regional school districts have the staff and resources necessary to complete the procedural tasks outlined in the bill.*

It is not uncommon for the ACIR to identify a mandate in legislation for which the OFA reported no mandate. The ACIR is not criticizing the work of the OFA, which must operate under often daunting time constraints, but the ACIR believes that imposing additional requirements on local officials imposes a cost even if they can be handled without increasing the local budget. Staff time and local resources dedicated to a new task are no longer available for other current or future tasks.

Given the nature of PA 21-92 and the apparent lack of opposition, it appears that its benefits outweigh its cost to municipalities, but it is not clear that the legislative process provides legislators with all they might need to determine that.

ACIR mandate reports have long pointed out that, from a legal and from a practical standpoint, it is appropriate for the state to impose some level of requirements on municipalities. Legally, under the 1965 Constitution, municipalities conduct their business under a limited delegation of authority by the state. Practically, many governmental functions are intended to meet statewide expectations or to promote statewide uniformity but are best administered at a more local scale. Government functions affected range from finance to land use to public safety to education administration and beyond. The details of such requirements and responsibility for the resulting costs will continue to be the subjects of much debate.

If there are any questions regarding the enclosed report, please contact the ACIR via Bruce Wittchen at (860) 418-6323 or [bruce.wittchen@ct.gov](mailto:bruce.wittchen@ct.gov).

Sincerely yours,

Brendan Sharkey  
Chair

Lyle Wray  
Vice-Chair

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## **State Mandate Definition**

Connecticut General Statutes Sec. 2-32b. *State mandates to local governments. Definitions. Cost estimate required. Procedures re bills creating or enlarging mandates.*

(a) As used in this section:

(1) "Local government" means any political subdivision of the state having power to make appropriations or to levy taxes, including any town, city or borough, consolidated town and city or consolidated town and borough, any village, any school, sewer, fire, water or lighting district, metropolitan district, any municipal district, any beach or improvement association, and any other district or association created by any special act or pursuant to chapter 105, or any other municipal corporation having the power to issue bonds;

(2) "State mandate" means any constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues, excluding any order issued by a state court and any legislation necessary to comply with a federal mandate;

(3) "Local government organization and structure mandate" means a state mandate concerning such matters as: (A) The form of local government and the adoption and revision of statutes on the organization of local government; (B) the establishment of districts, councils of governments, or other forms and structures for interlocal cooperation and coordination; (C) the holding of local elections; (D) the designation of public officers, and their duties, powers and responsibilities and (E) the prescription of administrative practices and procedures for local governing bodies;

(4) "Due process mandate" means a state mandate concerning such matters as: (A) The administration of justice; (B) notification and conduct of public hearings; (C) procedures for administrative and judicial review of actions taken by local governing bodies and (D) protection of the public from malfeasance, misfeasance, or nonfeasance by local government officials;

(5) "Benefit spillover" means the process of accrual of social or other benefits from a governmental service to jurisdictions adjacent to or beyond the jurisdiction providing the service;

(6) "Service mandate" means a state mandate as to creation or expansion of governmental services or delivery standards therefor and those applicable to services having substantial benefit spillover and consequently being wider than local concern. For purposes of this section, applicable services include but are not limited to elementary and secondary education, community colleges, public health, hospitals, public assistance, air pollution control, water pollution control and solid waste treatment and disposal. A state mandate that expands the duties of a public official by requiring the provision of additional services is a "service mandate" rather than a "local government organization and structure mandate";

(7) "Interlocal equity mandate" means a state mandate requiring local governments to act so as to benefit other local governments or to refrain from acting to avoid injury to, or conflict with neighboring jurisdictions, including such matters as land

use regulations, tax assessment procedures for equalization purposes and environmental standards;

(8) "Tax exemption mandate" means a state mandate that exempts privately owned property or other specified items from the local tax base;

(9) "Personnel mandate" means a state mandate concerning or affecting local government: (A) Salaries and wages; (B) employee qualifications and training except when any civil service commission, professional licensing board, or personnel board or agency established by state law sets and administers standards relative to merit-based recruitment or candidates for employment or conducts and grades examinations and rates candidates in order of their relative excellence for purposes of making appointments or promotions to positions in the competitive division of the classified service of the public employer served by such commission, board or agency; (C) hours, location of employment, and other working conditions and (D) fringe benefits including insurance, health, medical care, retirement and other benefits.

## PUBLIC ACTS INCLUDED IN LISTING

PUBLIC ACT NO.	BILL NO.	<u>MANDATES</u>	PAGE
<a href="#"><u>21-1</u></a>	HB 6514	An Act Concerning Incentives For Qualified Data Centers To Locate In The State	1
<a href="#"><u>21-6</u></a>	HB 6423	An Act Concerning Immunizations	1
<a href="#"><u>21-21</u></a>	HB 6105	An Act Concerning Access To Original Birth Certificates By Adult Adopted Persons	1
<a href="#"><u>21-24</u></a>	SB 840	An Act Concerning Connecticut's Shellfish Restoration Program, The Connecticut Seafood Council And The Taxation Of Certain Underwater Farmlands	1
<a href="#"><u>21-25</u></a>	SB 908	An Act Concerning Access To Certain Public Employees By The Exclusive Bargaining Representative Of A Public Employer Bargaining Unit	1
<a href="#"><u>21-28</u></a>	HB 5429	An Act Concerning Pedestrian Safety, The Vision Zero Council, Speed Limits In Municipalities, Fines And Charges For Certain Violations And The Greenways Commemorative Account	1
<a href="#"><u>21-29</u></a>	HB 6107	An Act Concerning The Zoning Enabling Act, Accessory Apartments, Training For Certain Land Use Officials, Municipal Affordable Housing Plans And A Commission On Connecticut's Development And Future	1
<a href="#"><u>21-33</u></a>	HB 1093	An Act Concerning Civilian Police Review Boards, Security Guards, Body-Worn Recording Equipment, Searches By Police, Limitations On Offenses Subject To Automatic Erasure, Enticing A Juvenile To Commit A Crime, Lawful Orders By Police Officers And Notice To A Victim Concerning Automatic Erasure Of Criminal Record History	1
<a href="#"><u>21-46</u></a>	SB 2	An Act Concerning Social Equity And The Health, Safety And Education Of Children	1
<a href="#"><u>21-67</u></a>	HB 6365	An Act Concerning Risk Protection Orders Or Warrants And Disqualifiers For Firearm Permits And Eligibility Certificates	1
<a href="#"><u>21-83</u></a>	HB 6420	An Act Concerning The Property Tax Exemption For Certain Municipal Volunteers	1
<a href="#"><u>21-84</u></a>	HB 6458	An Act Lowering The Age Of Eligibility For Property Tax Relief For Senior Citizens And Establishing A Task Force To Protect Senior Citizens From Fraud	1
<a href="#"><u>21-86</u></a>	HB 6483	An Act Concerning The Enrollment Of Children Of Members Of The Armed Forces In Public Schools And The Establishment Of A Purple Star School Program	1
<a href="#"><u>21-87</u></a>	HB 6492	An Act Concerning Education And Training In Exertional Heat Illness For Coaches, Parents, Guardians And Students	1
<a href="#"><u>21-104</u></a>	HB 6505	An Act Concerning Court Operations	1

<a href="#"><u>21-107</u></a>	SB 660	An Act Expanding Workers' Compensation Benefits For Certain Mental Or Emotional Impairments Suffered By Health Care Providers In Connection With Covid-19	1
<a href="#"><u>21-108</u></a>	SB 1011	An Act Concerning The Use Of Opioid Antagonists By Police Officers And Studying The Use Of Epinephrine Cartridge Injectors By Police Officers	1
<a href="#"><u>21-111</u></a>	HB 6690	An Act Authorizing And Adjusting Bonds Of The State For Capital Improvements, Transportation And Other Purposes, Establishing The Community Investment Fund 2030 Board, Authorizing State Grant Commitments For School Building Projects And Making Revisions To The School Building Project Statutes	1
<a href="#"><u>21-115</u></a>	HB 6441	An Act Concerning Climate Change Adaptation	1
<a href="#"><u>21-116</u></a>	HB 6510	An Act Requiring The Provision Of Information Concerning Children's Behavioral And Mental Health Resources In Hospital Emergency Departments And Schools	1
<a href="#"><u>21-121</u></a>	HB 6666	An Act Concerning The Department Of Public Health's Recommendations Regarding Various Revisions To The Public Health Statutes	1
<a href="#"><u>21-143</u></a>	SB 941	An Act Concerning The Assignment Of Certain Property, Tax, Water And Sewer Liens	1
<a href="#"><u>21-144</u></a>	SB 945	An Act Implementing The Recommendations Of The Department Of Education	1
<a href="#"><u>21-154</u></a>	HB 6378	An Act Codifying Prevailing Wage Contract Rates	1
<a href="#"><u>21-168</u></a>	HB 6517	An Act Implementing The Recommendations Of The Task Force To Analyze The Implementation Of Laws Governing Dyslexia Instruction And Training	1
<a href="#"><u>21-172</u></a>	HB 6559	An Act Implementing The Recommendations Of The Office Of Early Childhood	1
<a href="#"><u>21-173</u></a>	HB 6665	An Act Concerning The Removal Of Restrictions On Ownership Or Occupancy Of Real Property Based On Race And Elimination Of The Race Designation On Marriage Licenses	1
<a href="#"><u>21-199</u></a>	SB 1032	An Act Concerning Various Revisions And Additions To The Statutes Relating To Education And Workforce Development	1
<a href="#"><u>21-1 (JSS)</u></a>	SB 1201	An Act Concerning Responsible And Equitable Regulation Of Adult-Use Cannabis	1
<a href="#"><u>21-2 (JSS)</u></a>	SB 1202	An Act Concerning Provisions Related To Revenue And Other Items To Implement The State Budget For The Biennium Ending June 30, 2023	1

#### **MANDATES NOT SPECIFICALLY DIRECTED AT MUNICIPALITIES**

<b>PUBLIC ACT NO.</b>	<b>BILL NO.</b>		<b>PAGE</b>
<a href="#"><u>21-2</u></a>	HB 6515	An Act Creating A Respectful And Open World For Natural Hair	4
<a href="#"><u>21-6</u></a>	HB 6423	An Act Concerning Immunizations	4

<a href="#"><u>21-9</u></a>	HB 5596	An Act Concerning Telehealth	4
<a href="#"><u>21-14</u></a>	SB 1003	An Act Prohibiting Certain Health Carriers And Pharmacy Benefits Managers From Employing Copay Accumulator Programs	4
<a href="#"><u>21-27</u></a>	HB 5158	An Act Concerning Breastfeeding In The Workplace	4
<a href="#"><u>21-43</u></a>	SB 999	An Act Concerning A Just Transition To Climate-Protective Energy Production And Community Investment	4
<a href="#"><u>21-64</u></a>	HB 6113	An Act Requiring The Provision Of Information Concerning Child Sexual Abuse	4
<a href="#"><u>21-82</u></a>	HB 6417	An Act Requiring Background Checks For Certain Employees Of Youth Camps And Youth Sports Coaches, Trainers And Instructors	4
<a href="#"><u>21-96</u></a>	HB 6622	An Act Concerning Prescription Drug Formularies And Lists Of Covered Drugs	4
<a href="#"><u>21-103</u></a>	HB 6657	An Act Concerning Human Trafficking	4
<a href="#"><u>21-122</u></a>	SB 763	An Act Requiring Drivers Of Paratransit Vehicles To Report Suspected Abuse, Neglect, Exploitation Or Abandonment Of Elderly Persons	4
<a href="#"><u>21-125</u></a>	HB 6588	An Act Concerning Psychotropic Drugs And Mental Health Services	4
<a href="#"><u>21-149</u></a>	SB 1004	An Act Concerning Dental And Vision Insurance Coverage For Children, Stepchildren And Other Dependent Children	4
<a href="#"><u>21-1 (JSS)</u></a>	SB 1201	An Act Concerning Responsible And Equitable Regulation Of Adult-Use Cannabis	4
<a href="#"><u>21-2 (JSS)</u></a>	SB 1202	An Act Concerning Provisions Related To Revenue And Other Items To Implement The State Budget For The Biennium Ending June 30, 2023	4

#### **NEW STATE MANDATE REDUCTIONS**

<b>PUBLIC ACT NO.</b>	<b>BILL NO.</b>		<b>PAGE</b>
<a href="#"><u>21-18</u></a>	SB 907	An Act Concerning Minor And Technical Changes To The Workers' Compensation Act.	5
<a href="#"><u>21-24</u></a>	SB 840	An Act Concerning Connecticut's Shellfish Restoration Program, The Connecticut Seafood Council And The Taxation Of Certain Underwater Farmlands	5
<a href="#"><u>21-95</u></a>	HB 6621	An Act Concerning Assorted Revisions And Additions To The Education Statutes	5
<a href="#"><u>21-99</u></a>	SB 920	An Act Concerning Public-Private Partnerships	5
<a href="#"><u>21-109</u></a>	SB 1023	An Act Concerning The Duties And Responsibilities Of The Commission On Human Rights And Opportunities	5
<a href="#"><u>21-120</u></a>	HB 6646	An Act Concerning Crumbling Concrete Foundations	5
<a href="#"><u>21-121</u></a>	HB 6666	An Act Concerning The Department Of Public Health's Recommendations Regarding Various Revisions To The Public Health Statutes	

## **New State Mandates**

[PA 21-1](#) (HB 6514) An Act Concerning Incentives For Qualified Data Centers To Locate In The State

### **Mandate Description**

Sec. 1. exempts a qualified data center from property taxes for 30 years, but requires the data center operator to negotiate a host municipality fee agreement to offset some of the lost revenue.

### **Committee(s) Reviewing Bill**

Emergency Certification

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA identified the property tax exemption and listed variables affecting the fiscal impact while noting that a municipality might receive offsetting revenue by entering into a host agreement with the data center.

[PA 21-6](#) (HB 6423) An Act Concerning Immunizations

### **Mandate Description**

Sec. 1 expands the existing mandate of CGS 10-204a with a potential additional requirement for town clerks or school nurses regarding the handling of grandfathered religious exemptions from immunization requirements.

### **Committee(s) Reviewing Bill**

Public Health

Appropriations

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: Potential Cost* and described the potential cost to fully-insured municipalities due to the requirement that health care providers give consultations to patients related to the administration of vaccines. It also mentioned that, although self-insured municipalities are exempt from state coverage mandates, they tend to adopt mandated coverage.

[PA 21-21](#) (HB 6105) An Act Concerning Access To Original Birth Certificates By Adult Adopted Persons

### **Mandate Description**

Sec. 1. increases the mandate of CGS 7-53 by transferring from DPH to the registrar of vital statistics the requirement to issue an uncertified copy of a birth certificate to an adopted person as specified. Sec. 2. creates mandate in CGS 45a-751b by transferring from DPH to the registrar of vital statistics the requirement to issue an uncertified copy of a birth certificate to an adopted person as specified.)

### **Committee(s) Reviewing Bill**

Planning & Development

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities - Revenue Gain* and said that requiring requests to be in writing and allowing 30-days for a response avoids a municipal cost.

[PA 21-24](#) (SB 840) An Act Concerning Connecticut's Shellfish Restoration Program, The Connecticut Seafood Council And The Taxation Of Certain Underwater Farmlands

**Mandate Description**

Sec. 4's revision to CGS 12-107b does not directly impose a mandate but its expansion of the definition of farm land and maritime heritage land to include aquaculture uses increases the mandate of 12-107d.

**Committee(s) Reviewing Bill**

Environment

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities - Grand List Reduction* and mentions the potential grand list reduction in some municipalities due to the inclusion of underwater farmland used for aquaculture in the PA 490 program.

[PA 21-25](#) (SB 908) An Act Concerning Access To Certain Public Employees By The Exclusive Bargaining Representative Of A Public Employer Bargaining Unit

**Mandate Description**

Sec. 1 requires a public employer to, as specified, provide employee unions with employee information, access to employees for various purposes, the use of states or municipal buildings for meetings, and also to make payroll deductions as specified.

**Committee(s) Reviewing Bill**

Labor

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: that there is no impact but but mentions that a public employer is required to provide specified employee information to the union representative in an editable digital file format

[PA 21-28](#) (HB 5429) An Act Concerning Pedestrian Safety, The Vision Zero Council, Speed Limits In Municipalities, Fines And Charges For Certain Violations And The Greenways Commemorative Account

**Mandate Description**

Sec. 6 creates a mandate in CGS 14-218a specifying the process for a municipality that chooses to change a speed limit, including requirements for an engineering study. Sec 7 creates a mandate specifying the process for a municipality that chooses to establish a pedestrian safety zone, including requirements for an engineering study.

**Committee(s) Reviewing Bill**

Transportation

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities - Potential Cost*

[PA 21-29](#) (HB 6107) An Act Concerning The Zoning Enabling Act, Accessory Apartments, Training For Certain Land Use Officials, Municipal Affordable Housing Plans And A Commission On Connecticut's Development And Future

**Mandate Description**

Sec. 5 requires a municipality choosing to opt out of the minimum parking space restriction of CGS 8-2 to do so by the specified process, including publication of a legal notice. Sec. 6 requires a municipality choosing to opt out of the accessory apartment provisions of this section to do so by the specified process, including publication of a legal notice. Sec. 8 increases the mandate of CGS 8-3 by requiring zoning enforcement officers to obtain and maintain certification as specified. Sec. 9 requires members of municipal planning commissions, zoning commissions, combined planning and zoning commissions, and zoning boards of appeals to complete at least four hours of training as specified.

**Committee(s) Reviewing Bill**

Planning & Development

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: that these provisions of the bill have no fiscal impact to municipalities as they do not change the cost of administrating any local zoning regulation.

[PA 21-33](#) (SB 1093) An Act Concerning Civilian Police Review Boards, Security Guards, Body-Worn Recording Equipment, Searches By Police, Limitations On Offenses Subject To Automatic Erasure, Enticing A Juvenile To Commit A Crime, Lawful Orders By Police Officers And Notice To A Victim Concerning Automatic Erasure Of Criminal Record History

**Mandate Description**

Sec. 6 creates new mandate in CGS 54-33b that requires a law enforcement official to complete a police report as specified to document the basis for seeking consent to search a person. (fiscal note says none).

**Committee(s) Reviewing Bill**

Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-42](#) (SB 927) An Act Concerning Revisions To The Sewage Spill Right-To-Know Statute

**Mandate Description**

Sec. 1 increases the mandate of CGS 22a-424a by increasing the sewage spill reporting obligations.

**Committee(s) Reviewing Bill**

Environment  
**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**  
OFA reported: *None*

[PA 21-46](#) (SB 2) An Act Concerning Social Equity And The Health, Safety And Education Of Children

**Mandate Description**

Sec. 1 requires directors of health to determine criteria for participation by municipal and board of education employees and employees or volunteers of local organizations in a youth suicide prevention training program. Sec. 14 increases the mandate of CGS 10-221 by requiring school districts to offer virtual parent-teacher conferencing, to conduct additional conferences during periods of virtual learning, and to take additional steps when unable to contact the parent. Sec. 16 requires boards of education choosing to authorize virtual learning to follow specified procedures regarding instruction and student participation. Sec. 20 increases the mandate of CGS 10-215 by specifying procedures and limitations regarding collection of unpaid charges for school meals. Sec. 25 increases the mandate of CGS 10-76d by specifying procedures and services for children suspected of having a developmental delay. Sec. 29 requires school districts serving a town that has not established a school readiness council pursuant to CGS 10-16r to designate an employee to be the school readiness liaison to be an informational resource for parents of children transitioning from the birth-to-three program.

**Committee(s) Reviewing Bill**

Children

Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Local and Regional School Districts - STATE MANDATE - Cost*

[PA 21-67](#) (HB 6355) An Act Concerning Risk Protection Orders Or Warrants And Disqualifiers For Firearm Permits And Eligibility Certificates

**Mandate Description**

Sec. 1 creates a mandate in CGS 29-38c that requires a local law enforcement agency to conduct a risk protection order investigation and take subsequent steps, as specified, based on the findings of that investigation.

**Committee(s) Reviewing Bill**

Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-83](#) (HB 6420) An Act Concerning The Property Tax Exemption For Certain Municipal Volunteers

**Mandate Description**

Sec. 1 increases the mandate of CGS 12-81w by increasing the property tax deduction.

**Committee(s) Reviewing Bill**

Planning & Development

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: Grand List Reduction*

[PA 21-84](#) (HB 6458) An Act Lowering The Age Of Eligibility For Property Tax Relief For Senior Citizens And Establishing A Task Force To Protect Senior Citizens From Fraud

**Mandate Description**

Sec. 1 increases the mandate of CGS 12-170v by reducing the eligibility age for which municipalities can limit property taxes for certain senior citizens as specified.

**Committee(s) Reviewing Bill**

Aging

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-86](#) (HB 6483) An Act Concerning The Enrollment Of Children Of Members Of The Armed Forces In Public Schools And The Establishment Of A Purple Star School Program

**Mandate Description**

Sec. 2 requires boards of education to take specified steps if seeking Purple Star School designation.

**Committee(s) Reviewing Bill**

Veterans' Affairs

Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-87](#) (HB 6492) An Act Concerning Education And Training In Exertional Heat Illness For Coaches, Parents, Guardians And Students

**Mandate Description**

Sec. 1 requires boards of education to implement an exertional heat illness awareness plan and coaches to complete an education program, all as specified.

**Committee(s) Reviewing Bill**

Public Health

Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-104](#) (HB 6505) An Act Concerning Court Operations

**Mandate Description**

Sec. 61 requires a law enforcement officer who obtains a court order to detain a child to attach a copy of the specified form to detain to the summons.

**Committee(s) Reviewing Bill**

Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-107](#) (SB 660) An Act Expanding Workers' Compensation Benefits For Certain Mental Or Emotional Impairments Suffered By Health Care Providers In Connection With Covid-19

**Mandate Description**

Sec. 2 increases mandate of CGS Sec. 31-294k by adding COVID-19 to the list of qualifying events.

**Committee(s) Reviewing Bill**

Labor

Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *various Municipalities: STATE MANDATE - Potential Cost*

[PA 21-108](#) (SB 1011) An Act Concerning The Use Of Opioid Antagonists By Police Officers And Studying The Use Of Epinephrine Cartridge Injectors By Police Officers

**Mandate Description**

Sec. 1 requires law enforcement units to maintain supplies of opioid antagonists and train officers in their use.

**Committee(s) Reviewing Bill**

Public Safety

Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Municipal Police Departments: STATE MANDATE - Cost*

[PA 21-111](#) (HB 6690) An Act Authorizing And Adjusting Bonds Of The State For Capital Improvements, Transportation And Other Purposes, Establishing The Community Investment Fund 2030 Board, Authorizing State Grant Commitments For School Building Projects And Making Revisions To The School Building Project Statutes

**Mandate Description**

Sec. 114 increases the mandate of CGS Sec. 10-291 by requiring that new construction or renovation in schools provide water bottle filling stations as specified.

**Committee(s) Reviewing Bill**

Emergency Certification

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *To the extent these changes alter the total cost of future projects, the altered cost would be shared between municipalities and the state at the appropriate reimbursement ratio.*

[PA 21-115](#) (HB 6441) An Act Concerning Climate Change Adaptation

**Mandate Description**

Sec. 1. expands mandate of CGS Sec. 22a-498 by adding requirements regarding stormwater authority procedures and it also eliminates the reference to storm water authorities as being a pilot program. Sec. 4 expands the mandate of CGS Sec. 25-84 by requiring the newly re-named flood prevention, climate resilience and erosion control board's to publish biennial reports as specified while limiting the mandate by authorizing two or more municipalities to share a board.

**Committee(s) Reviewing Bill**

Environment

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: Cost/Savings* and describes authority of storm water authorities and opportunity to assess fees.

[PA 21-116](#) (HB 6510) An Act Requiring The Provision Of Information Concerning Children's Behavioral And Mental Health Resources In Hospital Emergency Departments And Schools

**Mandate Description**

Sec. 2. requires board of education websites to include DCF's document regarding each mental health region's behavioral and mental health evaluation and treatment resources and boards to also distribute that document as specified.

**Committee(s) Reviewing Bill**

Children

Public Health

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-121](#) (HB 6666) An Act Concerning The Department Of Public Health's Recommendations Regarding Various Revisions To The Public Health Statutes

**Mandate Description**

Sec. 7 requires a health director to verify a property owner has notified tenants if the results of a test of the water supply reveal an exceedance of a maximum contaminant level. Sec. 82 requires water utilities to update their emergency plans to include information regarding the provision of alternative sources of water for human consumption during a water

supply emergency. Sec. 83 requires water utilities to make specified notices available in languages predominantly spoken in the utility's service area. Sec. 84 requires water utilities to report their operational status as specified following declaration of a civil preparedness or public health emergency. Sec. 85 requires small community water utilities to complete a small community water system capacity implementation plan as specified.

**Committee(s) Reviewing Bill**

Public Health  
Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-143](#) (SB 941) An Act Concerning The Assignment Of Certain Property, Tax, Water And Sewer Liens

**Mandate Description**

Sec. 1 creates a mandate in CGS Sec. 12-195h that requires a municipality assigning a lien to execute a contract with the assignee including specified provisions. Sec. 2 creates a mandate in CGS Sec. 7-254 that requires a municipality assigning a lien to execute a contract with the assignee including specified provisions. Sec. 3 creates a mandate in CGS Sec. 7-258 that requires a municipality assigning a lien to execute a contract with the assignee including specified provisions. Sec. 4 creates a mandate in Sec. 7-239 that requires a municipality assigning a lien to execute a contract with the assignee including specified provisions.

**Committee(s) Reviewing Bill**

Banking  
Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-144](#) (SB 945) An Act Implementing The Recommendations Of The Department Of Education

**Mandate Description**

Sec. 9 increases the mandate in CGS Sec. 10-76q by requiring boards of education to convene a planning and placement team meeting to address any student's transition to a technical education and career school as specified.

**Committee(s) Reviewing Bill**

Education  
Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*, but its focus is on Sec. 6 & 7. Regarding the other sections, OFA reported: *The bill makes various other procedural, programmatic and technical changes that are not anticipated to result in a fiscal impact.*

[PA 21-154](#) (HB 6378) An Act Codifying Prevailing Wage Contract Rates

**Mandate Description**

Sec. 1 increases the mandate of CGS Sec. 31-53 if changing the procedure for determining the prevailing rate of wage increases that wage beyond the federal rate.

**Committee(s) Reviewing Bill**

Labor

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Any change in the cost of state and municipal contracts affected by the prevailing wage would depend on how the wage rates determined through the method required under the bill differ from the USDOL rates.*

[PA 21-168](#) (HB 6517) An Act Implementing The Recommendations Of The Task Force To Analyze The Implementation Of Laws Governing Dyslexia Instruction And Training

**Mandate Description**

Sec. 7. increases the mandate of CGS Sec. 10-14t by expanding the requirements regarding reading assessments boards of education must administer in accordance with State Department of Education guidance.

**Committee(s) Reviewing Bill**

Higher Education  
Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Local and Regional School Districts: STATE MANDATE - Cost* and projects an annual cost of up to \$5000 per district to develop and distribute a family history survey and analyze the results as specified.

[PA 21-172](#) (HB 6559) An Act Implementing The Recommendations Of The Office Of Early Childhood

**Mandate Description**

Sec. 3 increases the mandate of CGS Sec. 10-16r by authorizing school readiness council members who are parents or guardians to be compensated for time and travel as specified.

**Committee(s) Reviewing Bill**

Education  
Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: STATE MANDATE - Potential Cost.*

[PA 21-173](#) (HB 6665) An Act Concerning The Removal Of Restrictions On Ownership Or Occupancy Of Real Property Based On Race And Elimination Of The Race Designation On Marriage Licenses

**Mandate Description**

Sec. 1 requires town clerks to record a notice of the invalidity of an unlawful restrictive covenant as specified without assessing a recording fee.

**Committee(s) Reviewing Bill**

Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-1](#) (SB 1201) (June SS) An Act Concerning Responsible And Equitable Regulation Of Adult-Use Cannabis

**Mandate Description**

Sec. 83 requires a municipality to hold a vote upon petition, as specified, to determine whether to allow the sale of cannabis. Sec. 114 requires law enforcement units to recommend to the Police Officer Standards and Training Council, as specified, the minimum number of officers that should be accredited as drug recognition experts and to adopt and maintain a written policy to ensure that enough police officers are trained drug recognition experts. Sec. 126 requires municipalities in which a cannabis retailer, hybrid retailer or micro-cultivator is located to annually inform the DRS of the individual designated to receive notifications of taxes due and municipalities must invoice the retailer, hybrid retailer or micro-cultivator and use the proceeds as specified. Sec. 148 requires municipalities choosing to prohibit or restrict cannabis establishments via zoning or ordinance to follow specified procedures.

**Committee(s) Reviewing Bill**

Emergency Certification

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: fiscal note mentions municipal options to restrict the use or sale of cannabis and new requirements for local law enforcement

[PA 21-2](#) (SB 1202) (June SS) An Act Concerning Provisions Related To Revenue And Other Items To Implement The State Budget For The Biennium Ending June 30, 2023

**Mandate Description**

Sec. 85 requires Bridgeport to provide office space, supplies, equipment and services necessary for the state-funded election monitor to perform duties as specified. Sec. 93 increases the mandate of CGS Sec. 9-17 by requiring a registrar and public high school principal to distribute voter registration information at schools. Sec. 104 requires a registrar to keep certain voter registration information confidential when requested as specified. Sec. 149 requires specified procedures for electronic and hybrid public meetings held through 4/30/22, expected to be superseded by permanent requirements enacted in the 2022 session. Sec. 258 requires boards of education, for the purposes of the CT Automatic Admissions Program, to calculate grade point averages, determine class rankings, and

make that information available as specified. Sec. 259 requires municipalities providing a training a program and choosing to participate in the public transit CTpass program to follow the process established by the CT DOT as specified and pay the cost as negotiated. Sec. 377 requires boards of education to include Native American studies as part of the social studies curriculum as specified. Sec. 378 withholds 10% of increases in equalization aid grant payments to alliance districts and requires those districts to partner with the operator of a residency program and apply to receive those funds as specified for minority candidate certification, retention, or residency year program use at those districts. Sec. 382 requires district employees involved in hiring to complete the video training module relating to implicit bias and anti-bias in the hiring process. Sec. 394 requires boards of education to implement a reading curriculum model or program for grades pre-K to 3, as specified, to notify the Center for Literacy Research and Reading Success of the curriculum being implemented, and to follow specified procedures to request an extension of time or waiver. *NOTE: June SS PA 21-2 includes many sections that could be considered increased mandates or mandate reductions by authorizing forms of electronic communication not previously authorized, some of which could result in an immediate cost or savings depending on whether a new system must be developed or acquired. Future use could impose a continuing cost or provide continuing savings.*

**Committee(s) Reviewing Bill**

Emergency Certification

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: The fiscal note identifies some but not all sections identified as including a mandate.

## **Mandates Not Specifically Directed At Municipalities**

[PA 21-2](#) (HB 6515)

An Act Creating A Respectful And Open World For Natural Hair

### **Mandate Description**

Sec. 1's modification of 46a-51 increases the existing mandate of CGS 4a-60a by defining hair texture and protective hairstyles as being ethnic traits of race.

### **Committee(s) Reviewing Bill**

Emergency Certification

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-6](#) (HB 6423)

An Act Concerning Immunizations

### **Mandate Description**

Sec. 5. Expands the existing mandate of CGS 19a-79 with a potential additional requirement for town clerks or school nurses regarding the handling of grandfathered religious exemptions from immunization requirements. Sec. 6 expands the existing mandate of CGS 19a-87b with a potential additional requirement for town clerks or school nurses regarding the handling of grandfathered religious exemptions from immunization requirements. Sec. 11. expands the existing mandate of CGS 38a-518r by requiring group health insurance policies to also provide coverage for a consultation with a health care provider regarding immunizations.

### **Committee(s) Reviewing Bill**

Public Health  
Appropriations

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: Potential Cost* and described the potential cost to fully-insured municipalities due to the requirement that health care providers give consultations to patients related to the administration of vaccines. It also mentioned that, although self-insured municipalities are exempt from state coverage mandates, they tend to adopt mandated coverage.

[PA 21-9](#) (HB 5596)

An Act Concerning Telehealth

### **Mandate Description**

Sec. 4 creates a new mandate that requires group health policies, through 6/30/2023, to cover telehealth services to the same extent as services provided in person.

### **Committee(s) Reviewing Bill**

Public Health

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported *Various Municipalities: STATE MANDATE - Potential* and explained that requirements regarding health insurance coverage of telehealth services are extended to June 30, 2023

[PA 21-14 \(SB 1003\)](#)

An Act Prohibiting Certain Health Carriers And Pharmacy Benefits Managers From Employing Copay Accumulator Programs

**Mandate Description**

Sec. 4 creates a new mandate that requires managed care organizations to provide credit for discounts it received when calculating coinsurance, copayment, deductible, or other out-of-pocket expenses. Sec. 5 creates a new mandate that requires pharmacy benefits managers to provide credit for discounts it received when calculating coinsurance, copayment, deductible, or other out-of-pocket expenses.

**Committee(s) Reviewing Bill**

Insurance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported *Various Municipalities: STATE MANDATE* and says the prohibition of copay accumulator programs can increase the cost of health benefits.

[PA 21-27 \(HB 5158\)](#)

An Act Concerning Breastfeeding In The Workplace

**Mandate Description**

Sec. 1 increases the mandate of CGS 31-40w by listing expectations for a room where an employee can express milk in private if it does not impose undue hardship on the employer.

**Committee(s) Reviewing Bill**

Labor

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-43 \(SB 999\)](#)

An Act Concerning A Just Transition To Climate-Protective Energy Production And Community Investment

**Mandate Description**

Sec. 1 requires developers of renewable energy projects to pay prevailing wages and follow specified procedures in the construction of energy projects of 2MW or more, including municipal and municipal energy utility projects.

**Committee(s) Reviewing Bill**

Labor

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities - Potential Cost* and explains that the requirement for specified energy projects to meet prevailing wage standards will increase the cost to municipalities.

[PA 21-64](#) (HB 6113)

An Act Requiring The Provision Of Information Concerning Child Sexual Abuse

**Mandate Description**

Sec. 1 requires operators of youth athletic activities to distribute guideline regarding child sexual abuse to coaches, parents, and guardians.

**Committee(s) Reviewing Bill**

Children

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-82](#) (HB 6417)

An Act Requiring Background Checks For Certain Employees Of Youth Camps And Youth Sports Coaches, Trainers And Instructors

**Mandate Description**

Sec. 1 increases the mandate in CGS 19a-421 by requiring youth camp operators to perform background checks on camp employees and maintain records as specified. Sec. 2 increases the mandate in CGS 21a-432 by requiring operators of youth athletic activities to perform background checks on employees and maintain records as specified.

**Committee(s) Reviewing Bill**

Children

Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities STATE MANDATE - Potential Cost* and explains that municipalities and other youth athletic activity operators will have to expand the number of background checks on certain prospective employees and itemizes potential costs per check.

[PA 21-92](#) (HB 6534)

An Act Concerning Emergency Action Plans For Interscholastic And Intramural Athletic Events

**Mandate Description**

Sec. 1 requires public and private schools to consult with emergency medical service providers and allied health professionals and develop and implement an emergency sports-related injury action plan and to update, rehearse, and distribute the plan as specified.

**Committee(s) Reviewing Bill**

Education

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None* and explained: *The bill requires local and regional school districts to conduct various procedural tasks related to emergency action plans to respond to serious and life-threatening sports-related injuries during interscholastic or intramural athletic events. Local and regional school districts have the staff and resources necessary to complete the procedural tasks outlined in the bill.*

[PA 21-96](#) (HB 6622) An Act Concerning Prescription Drug Formularies And Lists Of Covered Drugs

**Mandate Description**

Sec. 2 prohibits a health carrier from removing a prescription drug from the list of covered drugs and from increasing the coinsurance, copayment or deductible during a plan year.

**Committee(s) Reviewing Bill**

Insurance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: Potential Cost* and mentions the potential impact on municipalities' ability to modify their formulary during a plan year and that coverage requirements will result in increased premium costs when municipalities enter new health insurance contracts after January 1, 2022.

[PA 21-103](#) (HB 6657) An Act Concerning Human Trafficking

**Mandate Description**

Sec. 6 increases the mandate of CGS Sec. 17a-106h by requiring emergency medical services personnel to also complete specified training regarding human trafficking.

**Committee(s) Reviewing Bill**

Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-122](#) (SB 763) An Act Requiring Drivers Of Paratransit Vehicles To Report Suspected Abuse, Neglect, Exploitation Or Abandonment Of Elderly Persons

**Mandate Description**

Sec. 1. increases the mandate of CGS Sec. 17b-451 by adding paratransit vehicle drivers to the list of people required to report suspected cases of the abuse, neglect, exploitation, or abandonment of an elderly person.

**Committee(s) Reviewing Bill**

Human Services

Judiciary

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *None*

[PA 21-125](#) (HB 6588) An Act Concerning Psychotropic Drugs And Mental Health Services

**Mandate Description**

Sec. 2. prohibits group insurance providers from requiring a health care provider to prescribe a supply of a psychotropic drug larger than what the provider deems clinically appropriate or to impose a

coinsurance, copayment, deductible or other out-of-pocket expense that is proportionally higher than charged for a 90-day supply.

**Committee(s) Reviewing Bill**

Insurance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: Potential Savings* and projects minimal savings if the volume dispensed is reduced.

[PA 21-149](#) (SB 1004)

An Act Concerning Dental And Vision Insurance Coverage For Children, Stepchildren And Other Dependent Children

**Mandate Description**

Sec. 2. Increases the mandate of CGS Sec. 38a-512b by requiring a group health policy to cover a child, stepchild or other dependent child until the age of twenty-six as described.

**Committee(s) Reviewing Bill**

Insurance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: *Various Municipalities: STATE MANDATE - Cost*

[PA 21-109](#) (SB 1032)

An Act Concerning Various Revisions And Additions To The Statutes Relating To Education And Workforce Development

**Mandate Description**

Sec. 1 requires a board of education that participates in the National School Lunch Program and that has at least one school that qualifies for the maximum federal reimbursement for all school meals to submit a report as specified if it does not implement the Community Eligibility Provision. Sec. 2 increases the mandate of CGS Sec. 10-76xx by requiring a board of education to adopt a policy for the equitable identification of gifted and talented students. Sec. 3 requires boards of education to adopt or revise a policy on eligibility criteria for enrollment in an advanced course or program in accordance with SDE guidance. Sec. 5 requires boards of education to adopt and implement a challenging curriculum policy as specified. Sec 6 requires boards of education to adopt a policy to improve completion rates of the Free Application for Federal Student Aid.

**Committee(s) Reviewing Bill**

Education

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: The fiscal note describes the mandate in Sec. 5.

[PA 21-1](#) (SB 1201)  
(June SS)

An Act Concerning Responsible And Equitable Regulation Of Adult-Use Cannabis

**Mandate Description**

Sec. 98 requires an employer implementing a policy prohibiting the possession or use of cannabis by an employee to have that policy in writing provide it to employees and prospective employees as specified.

**Committee(s) Reviewing Bill**

Emergency Certification

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: fiscal note mentions other mandates identified in this public act, but not Sec. 98.

[PA 21-2](#) (SB 1202)  
(June SS)

An Act Concerning Provisions Related To Revenue And Other Items To Implement The State Budget For The Biennium Ending June 30, 2023

**Mandate Description**

Sec. 89 increases the mandate of CGS Sec. 9-23n by requiring voter registration agencies, including municipal libraries, to use the approved electronic system and make determinations regarding voters' eligibility as specified. Sec. 94 requires employers to grant unpaid time off to employees as specified. Sec. 260 requires an employer having 100 or more employees to notify employees if it offers an education assistance program. Sec. 270 increases the mandate of CGS 31-225a by requiring employers to submit additional employment information. Sec. 421 increases the mandate of CGS Sec. 38a-516a by expanding eligibility for service to include children older than 36 months who are receiving early intervention services and are eligible for or being evaluated for participation in preschool services. *NOTE: June SS PA 21-2 includes many sections that could be considered increased mandates or mandate reductions by authorizing forms of electronic communication not previously authorized, some of which could result in an immediate cost or savings depending on whether a new system must be developed or acquired. Future use could impose a continuing cost or provide continuing savings.*

**Committee(s) Reviewing Bill**

Emergency Certification

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: The fiscal note identifies some but not all sections identified as including a mandate.

## **State Mandate Reductions**

[PA 21-18](#) (SB 907) An Act Concerning Minor And Technical Changes To The Workers' Compensation Act

### **Mandate Reduction Description**

Sec. 5 eliminates procedural requirements that apparently have had no effect since 1999, but had remained in the ACIR mandate compendium. OFA reported that there is no municipal impact.

[PA 21-24](#) (SB 840) An Act Concerning Connecticut's Shellfish Restoration Program, The Connecticut Seafood Council And The Taxation Of Certain Underwater Farmlands

### **Mandate Reduction Description**

Sec. 5's repeal of CGS 26-250 eliminates a previously-identified mandate having minimal if any impact. OFA reported only the impact of the mandate in Sec. 4.

[PA 21-95](#) (HB 6621) An Act Concerning Assorted Revisions And Additions To The Education Statutes

### **Mandate Reduction Description**

Sec. 1 limits CGS 10-238's requirement for a board of education to hold a hearing when petitioned so that it only applies to questions of the board's provision of education.

[PA 21-99](#) (SB 920) An Act Concerning Public-Private Partnerships

### **Mandate Reduction Description**

Sec. 10 reduces the mandate of CGS Sec. 4-263 by limiting the public private partnership property tax exemption to property owned by the state.

[PA 21-109](#) (SB 1023) An Act Concerning The Duties And Responsibilities Of The Commission On Human Rights And Opportunities

### **Mandate Reduction Description**

Sec. 4 reduces the mandate of CGS Sec. 46a-54 by exempting from the mandated training any new employees who received the specified training from a different employer within the previous two years.

[PA 21-120](#) (HB 6646) An Act Concerning Crumbling Concrete Foundations

### **Mandate Reduction Description**

Sec. 1 reduces the mandate of CGS Sec. 29-265d by allowing property previously receiving the crumbling foundations tax abatement to be reassessed immediately after repair instead of five years after the abatement.

## Appendix A

### MANDATE LEGISLATION LISTED BY LEGISLATIVE COMMITTEE

#### **Emergency Certification**

*A procedure by which the speaker and president pro tempore jointly propose a bill and send it directly to the House or Senate floor for action with no committee referral or hearings: <https://www.cga.ct.gov/asp/content/Terms.asp#E>*

PA 21-1 (HB 6514)	An Act Concerning Incentives For Qualified Data Centers To Locate In The State
PA 21-2 (HB 6515)	An Act Creating A Respectful And Open World For Natural Hair
PA 21-111 (HB 6690)	An Act Authorizing And Adjusting Bonds Of The State For Capital Improvements, Transportation And Other Purposes, Establishing The Community Investment Fund 2030 Board, Authorizing State Grant Commitments For School Building Projects And Making Revisions To The School Building Project Statutes
PA 21-1 (SB 1201) (June SS)	An Act Concerning Responsible And Equitable Regulation Of Adult-Use Cannabis
PA 21-2 (SB 1202) (June SS)	An Act Concerning Provisions Related To Revenue And Other Items To Implement The State Budget For The Biennium Ending June 30, 2023

#### **Aging**

PA 21-84 (HB 6458)	An Act Lowering The Age Of Eligibility For Property Tax Relief For Senior Citizens And Establishing A Task Force To Protect Senior Citizens From Fraud
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#### **Banking**

PA 21-143 (SB 941)	An Act Concerning The Assignment Of Certain Property, Tax, Water And Sewer Liens
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#### **Children**

PA 21-46 (SB 2)	An Act Concerning Social Equity And The Health, Safety And Education Of Children
PA 21-64 (HB 6113)	An Act Requiring The Provision Of Information Concerning Child Sexual Abuse
PA 21-82 (HB 6417)	An Act Requiring Background Checks For Certain Employees Of Youth Camps And Youth Sports Coaches, Trainers And Instructors

PA 21-116 (HB 6510) An Act Requiring The Provision Of Information Concerning Children's Behavioral And Mental Health Resources In Hospital Emergency Departments And Schools

### Education

PA 21-144 (SB 945) An Act Implementing The Recommendations Of The Department Of Education

PA 21-172 (HB 6559) An Act Implementing The Recommendations Of The Office Of Early Childhood

PA 21-199 (SB 1032) An Act Concerning Various Revisions And Additions To The Statutes Relating To Education And Workforce Development

### Environment

PA 21-24 (SB 840) An Act Concerning Connecticut's Shellfish Restoration Program, The Connecticut Seafood Council And The Taxation Of Certain Underwater Farmlands

PA 21-115 (HB 6441) An Act Concerning Climate Change Adaptation

### Higher Education and Employment

PA 21-168 (HB 6517) An Act Implementing The Recommendations Of The Task Force To Analyze The Implementation Of Laws Governing Dyslexia Instruction And Training

### Human Services

PA 21-122 (SB 763) An Act Requiring Drivers Of Paratransit Vehicles To Report Suspected Abuse, Neglect, Exploitation Or Abandonment Of Elderly Persons

### Insurance and Real Estate

PA 21-14 (SB 1003) An Act Prohibiting Certain Health Carriers And Pharmacy Benefits Managers From Employing Copay Accumulator Programs

PA 21-96 (HB 6622) An Act Concerning Prescription Drug Formularies And Lists Of Covered Drugs

PA 21-125 (HB 6588) An Act Concerning Psychotropic Drugs And Mental Health Services

PA 21-149 (SB 1004) An Act Concerning Dental And Vision Insurance Coverage For Children, Stepchildren And Other Dependent Children

## Judiciary

PA 21-33 (HB 1093) An Act Concerning Civilian Police Review Boards, Security Guards, Body-Worn Recording Equipment, Searches By Police, Limitations On Offenses Subject To Automatic Erasure, Enticing A Juvenile To Commit A Crime, Lawful Orders By Police Officers And Notice To A Victim Concerning Automatic Erasure Of Criminal Record History

PA 21-67 (HB 6355) An Act Concerning Risk Protection Orders Or Warrants And Disqualifiers For Firearm Permits And Eligibility Certificates

PA 21-103 (HB 6657) An Act Concerning Human Trafficking

PA 21-104 (HB 6505) An Act Concerning Court Operations

PA 21-173 (HB 6665) An Act Concerning The Removal Of Restrictions On Ownership Or Occupancy Of Real Property Based On Race And Elimination Of The Race Designation On Marriage Licenses

## Labor and Public Employees

PA 21-25 (SB 908) An Act Concerning Access To Certain Public Employees By The Exclusive Bargaining Representative Of A Public Employer Bargaining Unit

PA 21-27 (HB 5158) An Act Concerning Breastfeeding In The Workplace

PA 21-43 (HB 999) An Act Concerning A Just Transition To Climate-Protective Energy Production And Community Investment

PA 21-107 (SB 660) An Act Expanding Workers' Compensation Benefits For Certain Mental Or Emotional Impairments Suffered By Health Care Providers In Connection With Covid-19

PA 21-154 (HB 6378) An Act Codifying Prevailing Wage Contract Rates

## Planning and Development

PA 21-21 (HB 6105) An Act Concerning Access To Original Birth Certificates By Adult Adopted Persons

PA 21-29 (HB 6107) An Act Concerning The Zoning Enabling Act, Accessory Apartments, Training For Certain Land Use Officials, Municipal Affordable Housing Plans And A Commission On Connecticut's Development And Future

PA 21-83 (HB 6420)

An Act Concerning The Property Tax Exemption For Certain Municipal Volunteers

### Public Health

PA 21-6 (HB 6423)

An Act Concerning Immunizations

PA 21-9 (HB 5596)

An Act Concerning Telehealth

PA 21-87 (HB 6492)

An Act Concerning Education And Training In Exertional Heat Illness For Coaches, Parents, Guardians And Students

PA 21-121 (HB 6666)

An Act Concerning The Department Of Public Health's Recommendations Regarding Various Revisions To The Public Health Statutes

### Public Safety

PA 21-108 (SB 1011)

An Act Concerning The Use Of Opioid Antagonists By Police Officers And Studying The Use Of Epinephrine Cartridge Injectors By Police Officers

### Transportation

PA 21-28 (HB 5429)

An Act Concerning Pedestrian Safety, The Vision Zero Council, Speed Limits In Municipalities, Fines And Charges For Certain Violations And The Greenways Commemorative Account

### Veterans' Affairs

PA 21-86 (HB 6483)

An Act Concerning The Enrollment Of Children Of Members Of The Armed Forces In Public Schools And The Establishment Of A Purple Star School Program

## Appendix B

**Sec. 2-32c. Submission to General Assembly of list of state mandates.** On and after July 1, 2019, the Connecticut Advisory Commission on Intergovernmental Relations, established pursuant to section 2-79a, shall, not more than ninety days after adjournment of any regular or special session of the General Assembly or November fifteenth immediately following adjournment of a regular session, whichever is later, submit to the speaker of the House of Representatives, the president pro tempore of the Senate, the majority leader of the House of Representatives, the majority leader of the Senate, the minority leader of the House of Representatives, the minority leader of the Senate and the chief elected official of each municipality a report that lists each state mandate enacted during said regular or special session of the General Assembly. Not later than five days after receipt of the report, the speaker and the president pro tempore shall refer each state mandate to the joint standing committee or select committee of the General Assembly having cognizance of the subject matter of the mandate.

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